



\$9,160,000*

**Sheldon Community School District, Iowa
General Obligation School Bonds, Series 2025**

(FAST Closing)
(Book Entry Only)
(Bank Qualified)
(PARITY© Bidding Available)

DATE: Wednesday, August 27, 2025
TIME: 11:00 AM
PLACE: Office of the Superintendent
1700 East Fourth St.
Sheldon, Iowa 51201
Telephone: 712/324-2504

S&P's Rating: "AA-"

* Preliminary, subject to change

PIPER | SANDLER

3900 Ingersoll Ave., Suite 110
Des Moines, IA 50312
515/247-2340

OFFICIAL BID FORM

TO: Board of Directors of the Sheldon Community School District, Iowa (the "Issuer")

Re: \$9,160,000* General Obligation School Bonds, Series 2025, dated the date of delivery, of the Issuer (the "Bonds")

For all or none of the above Bonds, we will pay you \$_____ for Bonds bearing interest rates and maturing in each of the stated years as follows:

<u>Coupon</u>	<u>Yield</u>	<u>Due</u>	<u>Coupon</u>	<u>Yield</u>	<u>Due</u>
_____	_____	June 1, 2027	_____	_____	June 1, 2034
_____	_____	June 1, 2028	_____	_____	June 1, 2035
_____	_____	June 1, 2029	_____	_____	June 1, 2036
_____	_____	June 1, 2030	_____	_____	June 1, 2037
_____	_____	June 1, 2031	_____	_____	June 1, 2038
_____	_____	June 1, 2032	_____	_____	
_____	_____	June 1, 2033	_____	_____	June 1, 2040

_____ We hereby elect to have the following issued as term bonds:

<u>Principal Amount</u>	<u>Month and Year (Inclusive)</u>	<u>Maturity Month and Year</u>
\$ _____	_____ to _____	_____
\$ _____	_____ to _____	_____
\$ _____	_____ to _____	_____
\$ _____	_____ to _____	_____
\$ _____	_____ to _____	_____
\$ _____	_____ to _____	_____

Subject to mandatory redemption requirement in the amounts and at the times shown above

_____ We will not elect to have any bonds issued as term bonds

_____ We represent that we are a bidder with established industry reputation for underwriting new issuances of municipal bonds

_____ We will elect to utilize bond insurance from company _____ at a premium of \$ _____

This bid is for prompt acceptance and for delivery of said Bonds to us in compliance with the Official Terms of Offering, which is made a part of this proposal, by reference. Award will be made on a True Interest Cost Basis (TIC).

In order to permit bidders for the Bonds and other participating underwriters in the primary offering of the Bonds to comply with paragraph (b)(5) of Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended (the "Rule"), the Issuer will covenant and agree, for the benefit of the registered holders or beneficial owners from time to time of the outstanding Bonds, in the Bond Resolution, to provide annual reports of specified information and notice of the occurrence of certain events, if material, as hereinafter described (the "Disclosure Covenants"). The information to be provided, the events as to which notice is to be given, if material, and a summary of other provisions of the Disclosure Covenants, including termination, amendment and remedies, are set forth in Appendix C to this Official Statement.

According to our computations (the correct computation being controlling in the award), we compute the following (to the dated date):

NET INTEREST COST:\$ _____ TRUE INTEREST RATE _____ %
(Computed from the dated date)

Account Manager

Signature of Account Manager

The foregoing offer is hereby accepted by and on behalf of the Board of Directors of the Sheldon Community School District, in the Counties of Lyon, O'Brien, Osceola and Sioux, State of Iowa, this 27th day of August, 2025.

ATTEST:

Board Secretary

Board President

* Preliminary, subject to change

OFFICIAL TERMS OF OFFERING

This section sets forth the description of certain of the terms of the Bonds as well as the terms of offering with which all bidders and bid proposals are required to comply, as follows:

The Bonds to be offered are the following:

GENERAL OBLIGATION SCHOOL BONDS, SERIES 2025, in the principal amount of \$9,160,000* dated the date of delivery in the denomination of \$5,000 or multiples thereof, and maturing as shown on the front page of the official statement.

ADJUSTMENTS TO PRINCIPAL AMOUNT AFTER DETERMINATION OF BEST BID. The aggregate principal amount of the Bonds, and each scheduled maturity thereof, are subject to increase or reduction by the Issuer or its designee after the determination of the Successful Bidder. The Issuer may increase or decrease each maturity in increments of \$5,000. Interest rates specified by the Successful Bidder for each maturity will not change. Final adjustments shall be in the sole discretion of the Issuer. Total Series 2025 par amount will not exceed \$9,160,000.

The dollar amount bid by the Successful Bidder may be changed if the aggregate principal amount of the Bonds, as adjusted as described below, is adjusted, however the interest rates specified by the Successful Bidder for all maturities will not change. The Issuer's Municipal Advisor will make every effort to ensure that the percentage net compensation to the Successful Bidder (the percentage resulting from dividing (i) the aggregate difference between the offering price of the Bonds to the public and the price to be paid to the Issuer (not including accrued interest), less any bond insurance premium and credit rating fee, if any, to be paid by the Successful Bidder, by (ii) the principal amount of the Bonds) does not increase or decrease from what it would have been if no adjustment was made to principal amounts shown in the maturity schedule.

Optional Redemption: The Bonds maturing after June 1, 2031, may be called for redemption by the Issuer and paid before maturity on said date or any date thereafter, from any funds regardless of source, in whole or from time to time in part, in any order of maturity and within an annual maturity by lot. The terms of redemption shall be par, plus accrued interest to date of call.

Interest: Interest on said Bonds will be payable on December 1, 2026 and semiannually on the 1st day of June and December thereafter. Interest shall be payable by check or draft of the Paying Agent mailed to the persons who were registered owners thereof as of the fifteenth day of the month immediately preceding the Interest Payment Date, to the addresses appearing on the registration books maintained by the Paying Agent or to such other address as is furnished to the Paying Agent in writing by a registered owner.

Book Entry System: The Bonds will be issued by means of a book entry system with no physical distribution of certificates made to the public. The Bonds will be issued in fully registered form and one certificate, representing the aggregate principal amount of the Bonds maturing in each year, will be registered in the name of Cede & Co. as nominee of The Depository Trust Company ("DTC"), New York, New York, which will act as securities depository of the Bonds. Individual purchases of the Bonds may be made in the principal amount of \$5,000 or any multiple thereof of a single maturity through book entries made on the books and records of DTC and its participants. Principal and interest are payable by the Issuer to DTC or its nominee as registered owner of the Bonds. Transfer of principal and interest payments to participants of DTC will be the responsibility of such participants and other nominees of beneficial owners. The successful bidder, as a condition of delivery of the Bonds, will be required to deposit the certificates with DTC.

Good Faith Deposit: A Good Faith Deposit ("Deposit") in the form of a certified or cashier's check or a wire in the amount of \$91,600* for the Bonds, payable to the order of the Issuer, is required for each bid to be considered. If a check is used, it must accompany each bid. If a wire is to be used, it must be received by the Issuer not later than two hours after the time stated for receipt of bids. The Municipal Advisor or the Issuer will provide the apparent winning bidder (the "Purchaser") with wiring instructions, by email, within 10 minutes of the stated time when bids are due. If the wire is not received at the time indicated above, the Issuer will abandon its plan to award to the Purchaser, and will contact the next highest bidder received and offer said bidder the opportunity to become the Purchaser, on the terms as outlined in said bidder's bid, so long as said bidder submits a good faith wire within two hours of the time offered. The Issuer will not award the Bonds to the Purchaser absent receipt of the Deposit prior to action awarding the Bonds. No interest on the Deposit will accrue to the Purchaser. The Deposit will be applied to the purchase price of the Bonds. In the event the Purchaser fails to honor its bid, the Deposit will be retained by the Issuer.

* Preliminary, subject to change

Form of Bids: All bids shall be unconditional for the entire issue of Bonds for a price of not less than 98.3% of par, plus accrued interest, and shall specify the rate or rates of interest in conformity to the limitations set forth herein. Bids must be submitted on or in substantial compliance with the Official Bid Form provided by the Issuer or through the Internet Bid System. The Issuer shall not be responsible for any malfunction or mistake made by any person, or as a result of the use of the electronic bid or the means used to deliver or complete a bid. The use of such facilities or means is at the sole risk of the prospective bidder who shall be bound by the terms of the bid as received.

No bid will be received after the time specified herein. The time as maintained by the Internet Bid System shall constitute the official time with respect to all Bids submitted. A bid may be withdrawn before the bid deadline using the same method used to submit the bid. If more than one bid is received from a bidder, the last bid received shall be considered.

Confidential information sent via secured portal: All confidential information exchanged between the Issuer and the Purchaser (including but not limited to closing details and good faith wire details) must be sent via a secure portal. As a condition to closing, the winning bidder will cooperate with the Issuer, its legal counsel and its Municipal Advisor to ensure that all confidential information is sent via a secure portal.

Sealed Bidding: Sealed bids may be submitted and will be received at the office of the Superintendent, Sheldon Community School District, 1700 East Fourth Street, Sheldon, Iowa 51201.

Internet Bidding: Internet bids must be submitted through Parity® ("the Internet Bid System"). Information about the Internet Bid System may be obtained by calling 212-849-5000.

Each bidder shall be solely responsible for making necessary arrangements to access the Internet Bid System for purpose of submitting its internet bid in a timely manner and in compliance with the requirements of the Official Terms of Offering. The Issuer is permitting bidders to use the services of the Internet Bid System solely as a communication mechanism to conduct the internet bidding and the Internet Bid System is not an agent of the Issuer. Provisions of the Official Terms of Offering shall control in the events of conflict with information provided by the Internet Bid System. The Issuer shall not be responsible for any malfunction or mistake made by any person, or as a result of the use of the Internet Bid System. The use of such facilities or means is at the sole risk of the prospective bidder who shall be bound by the terms of the bid as received.

Electronic Facsimile Bidding: Facsimile Bidding will not be accepted.

Rates of Interest: The rates of interest specified in the bidder's proposal must conform to the limitations following:

All Bonds of each annual maturity must bear the same interest rate.

Rates of interest bid may be in multiples of 1/8th, 1/20th, or 1/100th of 1%.

Delivery: The Bonds will be delivered to the Purchaser via FAST delivery with the Paying Agent holding the Bonds on behalf of DTC, against full payment in immediately available cash or federal funds. The Bonds are expected to be delivered within sixty days after the sale. Should delivery be delayed beyond sixty days from date of sale for any reason except failure of performance by the Purchaser, the Purchaser may withdraw his bid and thereafter his interest in and liability for the Bonds will cease. (When the Bonds are ready for delivery, the Issuer may give the successful bidder five working days' notice of the delivery date and the Issuer will expect payment in full on that date, otherwise reserving the right at its option to determine that the bidder has failed to comply with the offer of purchase.)

Establishment of Issue Price: (a) In order to provide the Issuer with information necessary for compliance with Section 148 of the Internal Revenue Code of 1986 (the "Code"), as amended, and the Treasury Regulations promulgated thereunder, the Purchaser will be required to assist the Issuer in establishing the issue price of the Bonds and shall complete, execute, and deliver to the Issuer prior to the closing date, a written certification acceptable to the Issuer, and Bond Counsel (the "Issue Price Certificate") in substantially the form attached hereto in Appendix E containing the following for each maturity of the Bonds (and, if different interest rates apply within a maturity, to each separate CUSIP number within that maturity): (i) the interest rate; (ii) the reasonably expected initial offering price to the "public" (as said term is defined in Treasury Regulation Section 1.148-1(f) (the "Regulation")) or the sale price; and (iii) pricing wires or equivalent communications supporting such offering or sale price. Any documentation to be received by the Issuer pursuant hereto may be received on behalf of the Issuer by the Municipal Advisor.

(b) The Issuer intends that the sale of the Bonds pursuant to this Official Terms of Offering shall constitute a "competitive sale" as defined in the Regulations based on the following:

- (i) the Municipal Advisor shall cause this Official Terms of Offering to be disseminated to potential bidders in a manner that is reasonably designed to reach potential bidders;

- (ii) all bidders shall have an equal opportunity to submit a bid;
- (iii) the Issuer reasonably expects that it will receive bids from at least three bidders that have established industry reputations for underwriting municipal bonds such as the Bonds; and
- (iv) the Issuer anticipates awarding the sale of the Bonds to the bidder who provides a bid with the lowest true interest cost (TIC), as set forth in this Official Terms of Offering.

(c) Any bid submitted pursuant to this Official Terms of Offering shall be considered a firm offer for the purchase of the Bonds, as specified in the bid. The bidder shall constitute an “underwriter” as said term is defined in the Regulation. By submitting its bid, the bidder confirms that it shall require any agreement among underwriters, a selling group agreement, or other agreement to which it is a party relating to the initial sale of the Bonds, to include provisions requiring compliance with the provisions of the Code and the Regulation regarding the initial sale of the Bonds.

(d) If all of the requirements of a “competitive sale” are not satisfied, the Issuer shall advise the Purchaser of such fact prior to the time of award of the sale of the Bonds to the Purchaser. In such event, any bid submitted will not be subject to cancellation or withdrawal. Within twenty-four (24) hours of the notice of award of the sale of the Bonds, the Purchaser shall advise the Issuer and its Municipal Advisor if a “substantial amount” (as defined in the Regulation) of any maturity of the Bonds (and, if different interest rates apply within a maturity, to each separate CUSIP number within that maturity) has been sold to the public and the price at which such substantial amount was sold. The Issuer will treat such sale price as the “issue price” for such maturity, applied on a maturity-by-maturity basis. The Issuer will not require the Purchaser to comply with that portion of the Regulation commonly described as the “hold-the-offering-price” requirement for the remaining maturities, but the Purchaser may elect such option. If the Purchaser exercises such option, the Purchaser shall notify the Municipal Advisor, and the Issuer will apply the initial offering price to the public provided in the Purchaser’s bid as the issue price for such maturities and shall agree, on behalf of the underwriters participating in the purchase of the Bonds, that the underwriters will neither offer nor sell unsold Bonds of any maturity to which the hold-the-offering-price rule shall apply to any person at a price that is higher than the initial offering price to the public during the period starting on the sale date and ending on the earlier of the following:

- (i) the close of the fifth (5th) business day after the sale date; or
- (ii) the date on which the underwriters have sold at least 10% of that maturity of the Bonds to the public at a price that is no higher than the initial offering price to the public.

(e) The winning bidder shall promptly advise the Issuer when the underwriters have sold 10% of that maturity of the Bonds to the public at a price that is no higher than the initial offering price to the public, if that occurs prior to the close of the fifth (5th) business day after the sale date.

(f) If the Purchaser does not exercise the “hold-the-offering-price” option, it shall thereafter promptly provide the Issuer and the Municipal Advisor the prices at which a substantial amount of such maturities are sold to the public; provided such determination shall be made and the Issuer and Municipal Advisor notified of such prices whether or not the closing date has occurred, until the 10% test has been satisfied as to each maturity of the Bonds or until all of the Bonds of a maturity have been sold.

(g) The Issuer acknowledges that, in making the representation set forth above, the winning bidder will rely on (i) the agreement of each underwriter to comply with the hold-the-offering-price rule, as set forth in an agreement among underwriters and the related pricing wires, (ii) in the event a selling group has been created in connection with the initial sale of the Securities to the public, the agreement of each dealer who is a member of the selling group to comply with the hold-the-offering-price rule, as set forth in a selling group agreement and the related pricing wires, and (iii) in the event that an underwriter is a party to a retail distribution agreement that was employed in connection with the initial sale of the Securities to the public, the agreement of each broker-dealer that is a party to such agreement to comply with the hold-the-offering-price rule, as set forth in the retail distribution agreement and the related pricing wires. The Issuer further acknowledges that each underwriter shall be solely liable for its failure to comply with its agreement regarding the hold-the-offering-price rule and that no underwriter shall be liable for the failure of any other underwriter, or of any dealer who is a member of a selling group, or of any broker-dealer that is a party to a retail distribution agreement to comply with its corresponding agreement regarding the hold-the-offering-price rule as applicable to the Securities.

(h) By submitting a bid, each bidder confirms that: (i) any agreement among underwriters, any selling group agreement and each retail distribution agreement (to which the bidder is a party) relating to the initial sale of the Securities to the public, together with the related pricing wires, contains or will contain language obligating each underwriter, each dealer who is a member of the selling group, and each broker-dealer that is a party to such retail distribution agreement, as applicable, to (A) report the prices at which it sells to the public the unsold Securities of each maturity allotted to it until it is notified by the winning bidder that either the 10% test has been satisfied as to the Securities of that maturity or all Securities of that maturity have been sold to the public and (B) comply with the hold-the-offering-price rule, if applicable, in each case if and for so long as directed by the winning bidder and as set forth in the related pricing wires, and (ii) any agreement among underwriters relating to the initial sale of the Securities to the public, together with the related pricing wires, contains or will contain language obligating each underwriter that is a party to a retail distribution agreement to be employed in connection with the initial sale of the Securities

to the public to require each broker-dealer that is a party to such retail distribution agreement to (A) report the prices at which it sells to the public the unsold Securities of each maturity allotted to it until it is notified by the winning bidder or such underwriter that either the 10% test has been satisfied as to the Securities of that maturity or all Securities of that maturity have been sold to the public and (B) comply with the hold-the-offering-price rule, if applicable, in each case if and for so long as directed by the winning bidder or such underwriter and as set forth in the related pricing wires.

(i) Sales of any Securities to any person that is a related party to an underwriter shall not constitute sales to the public for purposes of this Notice of Sale. Further, for purposes of this Notice of Sale:

- (i) “public” means any person other than an underwriter or a related party,
- (ii) “underwriter” means (A) any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Securities to the public and (B) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (A) to participate in the initial sale of the Securities to the public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Securities to the public),
- (iii) a purchaser of any of the Securities is a “related party” to an underwriter if the underwriter and the purchaser are subject, directly or indirectly, to (i) at least 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (ii) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of another), or (iii) more than 50% common ownership of the value of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other), and
- (iv) “sale date” means the date that the Securities are awarded by the Issuer to the winning bidder.

Official Statement: The Official Statement, when further supplemented by an addendum or addenda specifying the maturity dates, principal amounts, and interest rates of the Bonds, and any other information required by law or deemed appropriate by the Issuer, shall constitute a “Final Official Statement” of the Issuer with respect to the Bonds, as that term is defined in Rule 15c2-12 of the Securities and Exchange Commission (the “Rule”). By awarding the Bonds to any underwriter or underwriting syndicate submitting an Official Bid Form therefore, the Issuer agrees that, no more than seven (7) business days after the date of such award, it shall provide without cost to the senior managing underwriter of the syndicate to which the Bonds are awarded one “.pdf” copy of the Official Statement and the addendum described in the preceding sentence to permit each “Participating Underwriter” (as that term is defined in the Rule) to comply with the provisions of such Rule. The Issuer shall treat the senior managing underwriter of the syndicate to which the Bonds are awarded as its designated agent for purposes of distributing copies of the Final Official Statement to each participating Underwriter. Any underwriter executing and delivering an Official Bid Form with respect to the Bonds agrees thereby that if its bid is accepted by the Issuer, (i) it shall accept such designation and (ii) it shall enter into a contractual relationship with all Participating Underwriters of the Bonds for purposes of assuring the receipt by each such Participating Underwriter of the Final Official Statement.

CUSIP Numbers: It is anticipated that CUSIP numbers will be printed on the Bonds. In no event will the Issuer be responsible for or will Bond Counsel review or express any opinion of the correctness of such numbers, and incorrect numbers on said Bonds shall not be cause for the Purchaser to refuse to accept delivery of the Bonds. The fee will be paid for by the Issuer.

Responsibility of Bidder: It is the responsibility of the bidder to deliver its signed, completed bid prior to the time of sale as posted on the front cover of the Official Statement. Neither the Issuer nor its Municipal Advisor will assume responsibility for the collection of or receipt of bids. Bids received after the appointed time of sale will not be opened.

Continuing Disclosure: In order to permit bidders for the Bonds and other participating underwriters in the primary offering of the Bonds to comply with paragraph (b)(5) of the Rule, the Issuer will covenant and agree, for the benefit of the registered holders or Beneficial Owners from time to time of the outstanding Bonds, in the Bond Resolution and pursuant to a Continuing Disclosure Certificate, to provide annual reports of specified information and notice of the occurrence of certain events, if material, as hereinafter described (the “Disclosure Covenants”). The information to be provided on an annual basis, the events as to which notice is to be given, if material, and a summary of other provisions of the Disclosure Covenants, including termination, amendment and remedies, are set forth in Appendix C to this Official Statement.

Breach of the Disclosure Covenants will not constitute a default or an “Event of Default” under the Bonds or Resolution. A broker or dealer is to consider a known breach of the Disclosure Covenants, however, before recommending the purchase or sale of the Bonds in the secondary market. Thus, a failure on the part of the Issuer to observe the Disclosure Covenants may adversely affect the transferability and liquidity of the Bonds and their market price.

For more information see the Continuing Disclosure section herein.

Bond Insurance: Application has not been made for municipal bond insurance. Should the Bonds qualify for the issuance of

any policy of municipal bond insurance or commitment therefore at the option of the bidder, the purchase of any such insurance policy or the issuance of any such commitment shall be at the sole option and expense of the Purchaser. Any increased costs of issuance on the Bonds resulting from such purchase of insurance shall be paid by the Purchaser, except that, if the Issuer has requested and received a rating on the Bonds from a municipal bond rating service, the Issuer will pay that rating fee. Any other rating service fees shall be the responsibility of the Purchaser.

Requested modifications to the Bond Resolution or other issuance documents shall be accommodated by the Issuer at its sole discretion. In no event will modifications be made regarding the investment of funds created under the Bond Resolution or other issuance documents without prior Issuer consent, in its sole discretion. Either the Purchaser or the insurer must agree, in the insurance commitment letter or separate agreement acceptable to the Issuer in its sole discretion, to pay any future continuing disclosure costs of the Issuer associated with any rating changes assigned to the municipal bond insurer after closing (for example, if there is a rating change on the municipal bond insurer that requires a material event notice filing by the Issuer, the Purchaser or the municipal bond insurer must agree to pay the reasonable costs associated with such filing). Failure of the municipal bond insurer to issue the policy after the Bonds have been awarded to the Purchaser shall not constitute cause for failure or refusal by the Purchaser to accept delivery of the Bonds.

NEW ISSUE - DTC BOOK ENTRY ONLY

Rating: "AA-"

Assuming compliance with certain covenants, in the opinion of Ahlers & Cooney, P.C., Bond Counsel, under present law and assuming continued compliance with the requirements of the Internal Revenue Code of 1986, as amended (the "Code"), the interest on the Bonds is excludable from gross income for federal income tax purposes and interest on the Bonds is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals; however, such interest on the Bonds may be taken into account for the purpose of computing the alternative minimum tax imposed on certain corporations. Interest on the Bonds is not exempt from present Iowa income taxes. The Bonds will NOT be designated as "qualified tax-exempt obligations." See "TAX MATTERS" herein for a more detailed discussion.



\$9,160,000*

Sheldon Community School District, Iowa General Obligation School Bonds Series 2025

Dated: Date of Delivery

The Sheldon Community School District (the "Issuer") is issuing its General Obligation School Bonds, Series 2025 described above (the "Bonds") as fully registered Bonds in the denomination of \$5,000 or any integral multiple thereof and, when issued, will be registered in the name of Cede & Co., as Bondholder and nominee of the Depository Trust Company, New York, NY ("DTC"). DTC will act as securities depository for the Bonds. Purchases of the Bonds will be made in book-entry form. Purchasers of the Bonds will not receive certificates representing their interest in the Bonds purchased. So long as DTC or its nominee, Cede & Co., is the Bondholder, the principal of, premium, if any, and interest on the Bonds will be paid by UMB Bank, n.a., as Registrar and Paying Agent (the "Registrar"), or its successor, to DTC, or its nominee, Cede & Co. Disbursement of such payments to the Beneficial Owners is the responsibility of the DTC Participants as more fully described herein. Neither the Issuer nor the Registrar will have any responsibility or obligation to such DTC Participants, Indirect Participants or the persons for whom they act as nominee with respect to the Bonds.

Interest on the Bonds is payable on June 1, and December 1 in each year, beginning December 1, 2026 to the registered owners thereof. Interest shall be payable by check or draft of the Paying Agent mailed to the persons who were registered owners thereof as of the fifteenth day of the month immediately preceding the Interest Payment Date, to the addresses appearing on the registration books maintained by the Paying Agent or to such other address as is furnished to the Paying Agent in writing by a registered owner.

The Bonds maturing after June 1, 2031 may be called for redemption by the Issuer and paid before maturity on said date or any date thereafter, from any funds regardless of source, in whole or from time to time in part, in any order of maturity and within an annual maturity by lot. The terms of redemption shall be par, plus accrued interest to date of call.

MATURITY SCHEDULE

Bonds Due	Amount*	Rate *	Yield *	Cusip #'s **	Bonds Due	Amount*	Rate *	Yield *	Cusip #'s **
June 1, 2027	\$185,000			822465 DS6	June 1, 2034	\$745,000			822465 DZ0
June 1, 2028	520,000			822465 DT4	June 1, 2035	775,000			822465 EA4
June 1, 2029	590,000			822465 DU1	June 1, 2036	810,000			822465 EB2
June 1, 2030	625,000			822465 DV9	June 1, 2037	845,000			822465 EC0
June 1, 2031	655,000			822465 DW7	June 1, 2038	795,000			822465 ED8
June 1, 2032	685,000			822465 DX5					
June 1, 2033	715,000			822465 DY3	June 1, 2040	1,215,000			822465 EE6

\$ _____ % Term bond due Priced to yield CUSIP # _____

The Bonds are being offered when, as and if issued by the Issuer and accepted by the Underwriter, subject to receipt of an opinion as to legality, validity and tax exemption by Ahlers & Cooney, P.C., Des Moines, Iowa, Bond Counsel. Ahlers & Cooney, P.C., is also serving as Disclosure Counsel to the Issuer in connection with the Bonds. Piper Sandler is serving as Municipal Advisor to the Issuer in connection with the issuance of the Bonds. It is expected that the Bonds in the definitive form will be available for delivery through the facilities of DTC on or about September 24, 2025. The Underwriter intends to engage in secondary market trading of the Bonds subject to applicable securities laws. The Underwriter is not obligated, however, to repurchase any of the Bonds at the request of the holder thereof.

The Date of this Official Statement is _____, 2025

* Preliminary, subject to change

** CUSIP numbers shown above have been assigned by a separate organization not affiliated with the Issuer. The Issuer has not selected nor is responsible for selecting the CUSIP numbers assigned to the Bonds nor do they make any representation as to the correctness of such CUSIP numbers on the Bonds or as indicated above.

No dealer, salesman or any other person has been authorized to give any information or to make any representations other than those contained in this Official Statement, and if given or made, such information or representations must not be relied upon as having been authorized by the Issuer or the Underwriter. This Official Statement does not constitute an offer to sell or a solicitation of any offer to buy any of the securities offered hereby in any state to any persons to whom it is unlawful to make such offer in such state. Except where otherwise indicated, this Official Statement speaks as of the date hereof. Neither the delivery of this Official Statement nor any sale hereunder shall under any circumstances create any implication that there has been no change in the affairs of the Issuer since the date hereof.

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IN CONNECTION WITH THIS OFFERING, THE UNDERWRITER MAY EFFECT TRANSACTIONS WHICH STABILIZE OR MAINTAIN THE MARKET PRICE OF THE BONDS AT A LEVEL ABOVE THAT WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

This Official Statement is not to be construed as a contract with the purchasers of the Bonds. The Issuer considers the Official Statement to be "near final" within the meaning of Rule 15c2-12 of the Securities and Exchange Commission. Statements contained in this Official Statement which involve estimates, forecasts or matters of opinion, whether or not expressly so described herein, are intended solely as such and are not to be construed as a representation of facts.

THESE SECURITIES HAVE NOT BEEN REGISTERED WITH THE SECURITIES AND EXCHANGE COMMISSION BY REASON OF THE PROVISIONS OF SECTION 3(a)(2) OF THE SECURITIES ACT OF 1933, AS AMENDED. THE REGISTRATION OR QUALIFICATION OF THESE SECURITIES IN ACCORDANCE WITH APPLICABLE PROVISIONS OF SECURITIES LAWS OF THE STATES IN WHICH THESE SECURITIES HAVE BEEN REGISTERED OR QUALIFIED AND THE EXEMPTION FROM REGISTRATION OR QUALIFICATION IN OTHER STATES SHALL NOT BE REGARDED AS A RECOMMENDATION THEREOF. NEITHER THESE STATES NOR ANY OF THEIR AGENCIES HAVE PASSED UPON THE MERITS OF THE SECURITIES OR THE ACCURACY OR COMPLETENESS OF THIS OFFICIAL STATEMENT. ANY REPRESENTATION TO THE CONTRARY MAY BE A CRIMINAL OFFENSE.

References to website addresses presented herein are for informational purposes only and may be in the form of a hyperlink solely for the reader's convenience. Unless specified otherwise, such websites and the information or links contained therein are not incorporated into, and are not part of, this Official Statement for purposes of, and as that term is defined in, Securities and Exchange Commission Rule 15c2-12.

FORWARD-LOOKING STATEMENTS

This Official Statement, including appendices attached hereto, contains statements which should be considered "forward-looking statements," meaning they refer to possible future events or conditions. Such statements are generally identifiable by the words such as "anticipated," "plan," "expect," "projected," "estimate," "budget," "pro forma," "forecast," "intend," or similar words. THE ACHIEVEMENT OF CERTAIN RESULTS OR OTHER EXPECTATIONS CONTAINED IN SUCH FORWARD-LOOKING STATEMENTS INVOLVE KNOWN AND UNKNOWN RISKS, UNCERTAINTIES AND OTHER FACTORS WHICH MAY CAUSE ACTUAL RESULTS, PERFORMANCE OR ACHIEVEMENTS EXPRESSED OR IMPLIED BY SUCH FORWARD-LOOKING STATEMENTS TO DIFFER. THE ISSUER DOES NOT EXPECT OR INTEND TO UPDATE OR REVISE ANY FORWARD-LOOKING STATEMENTS CONTAINED HEREIN IF OR WHEN ITS EXPECTATIONS, OR EVENTS, CONDITIONS OR CIRCUMSTANCES ON WHICH SUCH STATEMENTS ARE BASED OCCUR. INCLUDED IN SUCH RISKS AND UNCERTAINTIES ARE (i) THOSE RELATING TO THE POSSIBLE INVALIDITY OF THE UNDERLYING ASSUMPTIONS AND ESTIMATES, (ii) POSSIBLE CHANGES OR DEVELOPMENTS IN SOCIAL, ECONOMIC, BUSINESS, INDUSTRY, MARKET, LEGAL AND REGULATORY CIRCUMSTANCES, AND (iii) CONDITIONS AND ACTIONS TAKEN OR OMITTED TO BE TAKEN BY THIRD PARTIES, INCLUDING CUSTOMERS, SUPPLIERS, BUSINESS PARTNERS AND COMPETITORS, AND LEGISLATIVE, JUDICIAL AND OTHER GOVERNMENTAL AUTHORITIES AND OFFICIALS. ASSUMPTIONS RELATED TO THE FOREGOING INVOLVE JUDGMENTS WITH RESPECT TO, AMONG OTHER THINGS, FUTURE ECONOMIC, COMPETITIVE, AND MARKET CONDITIONS AND FUTURE BUSINESS DECISIONS, ALL OF WHICH ARE DIFFICULT OR IMPOSSIBLE TO PREDICT ACCURATELY. FOR THESE REASONS, THERE CAN BE NO ASSURANCE THAT THE FORWARD-LOOKING STATEMENTS INCLUDED IN THIS OFFICIAL STATEMENT WILL PROVE TO BE ACCURATE.

UNDUE RELIANCE SHOULD NOT BE PLACED ON FORWARD-LOOKING STATEMENTS. ALL FORWARD-LOOKING STATEMENTS INCLUDED IN THIS OFFICIAL STATEMENT ARE BASED ON INFORMATION AVAILABLE TO THE DISTRICT ON THE DATE HEREOF, AND THE DISTRICT ASSUMES NO OBLIGATION TO UPDATE ANY SUCH FORWARD-LOOKING STATEMENTS IF OR WHEN ITS EXPECTATIONS OR EVENTS, CONDITIONS OR CIRCUMSTANCES ON WHICH SUCH STATEMENTS ARE BASED OCCUR OR FAIL TO OCCUR, OTHER THAN AS INDICATED UNDER THE CAPTION "CONTINUING DISCLOSURE."

OFFICIAL STATEMENT

SHELDON COMMUNITY SCHOOL DISTRICT, IOWA
\$9,160,000* GENERAL OBLIGATION SCHOOL BONDS, SERIES 2025

INTRODUCTORY STATEMENT

This Official Statement presents certain information relating to the Sheldon Community School District, Iowa (the “Issuer”), in connection with the sale of the Issuer’s General Obligation School Bonds, Series 2025 (the “Bonds”). Proceeds of the Bonds, along with the previously issued \$10,000,000 General Obligation School Bonds, Series 2024 and the \$15,560,000 School Infrastructure Sales, Services & Use Tax Revenue Bonds, Series 2025 will: i) provide funds to be used to remodel, repair, and improve the mechanical, electrical, and plumbing systems at the high school, with related remodeling and improvements; to build, furnish, and equip additions to the high school, with related remodeling and improvements; to remodel, repair, and improve the east and north side entries; and to make related site improvements and ii) pay costs of issuance for the Bonds (the “Project”). See “**SOURCES AND USES OF FUNDS**” herein.

Summaries and descriptions of the Issuer, the Bonds, the Bond Resolution, and certain other documents are included in this Official Statement. The summaries of and references to all documents, statutes and other instruments referred to herein do not purport to be complete, comprehensive or definitive, and each such summary and reference is qualified in its entirety by reference to each such document, statute or instrument. Copies of the Bond Resolution may be obtained during the initial offering period by contacting the Issuer. The Issuer has agreed to provide certain continuing disclosure information after issuance of the Bonds as more fully described under “**APPENDIX C - Form of Continuing Disclosure Certificate**,” attached hereto.

This Preliminary Official Statement is deemed to be a final official statement within the meaning of Rule 15c2-12 of the Securities and Exchange Commission, except for the omission of certain pricing and other information which is to be made available through a final Official Statement.

This Introductory Statement is only a brief description of the Bonds and certain other matters. Such description is qualified by reference to the entire Official Statement and the documents summarized or described herein. This Official Statement should be reviewed in its entirety.

The Bonds are general obligations of the Issuer, payable from and secured by a continuing annual ad-valorem tax levied against all taxable, real property located within the territory of the Issuer. See “**THE BONDS – Source of Security for the Bonds**” herein.

All statements made in this Official Statement involving matters of opinion or of estimates, whether or not so expressly stated, are set forth as such and not as representations of fact, and no representation is made that any of the estimates will be realized.

THE BONDS

General

The Bonds are dated as of the date of delivery and will bear interest at the rates to be set forth on the cover page herein, interest payable on June 1 and December 1 in each year, beginning on December 1, 2026, calculated on the basis of a year of 360 days and twelve 30-day months. Interest shall be payable by check or draft of the Paying Agent mailed to the persons who were registered owners thereof as of the fifteenth day of the month immediately preceding the Interest Payment Date, to the addresses appearing on the registration books maintained by the Paying Agent or to such other address as is furnished to the Paying Agent in writing by a registered owner.

Authorization for the Issuance

The Bonds are being issued pursuant to Chapter 296 of the Code of Iowa, 2025, as amended, and the bond resolution, expected to be adopted by the Issuer on September 10, 2025 (the “Bond Resolution” or “Resolution”). Voters in the Issuer authorized the issuance of not to exceed \$19,160,000 General Obligation School Bonds at an election held on November 7, 2023. The Issuer issued \$10,000,000 General Obligation School Bonds, Series 2024 of that authority on June 5, 2024.

* Preliminary, subject to change

Book Entry Only System

The following information concerning The Depository Trust Company (“DTC”), New York, New York and DTC’s book-entry system has been obtained from sources the Issuer believes to be reliable. However, the Issuer takes no responsibility as to the accuracy or completeness thereof and neither the Indirect Participants nor the Beneficial Owners should rely on the following information with respect to such matters but should instead confirm the same with DTC or the Direct Participants, as the case may be. There can be no assurance that DTC will abide by its procedures or that such procedures will not be changed from time to time.

The Depository Trust Company (“DTC”), New York, NY will act as securities depository for the securities (the “Securities”). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Security certificate will be issued for the Securities in the aggregate principal amount of such issue, and will be deposited with DTC.

DTC, the world’s largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues and money market instrument (from over 100 countries) that DTC’s participants (“Direct Participants”) deposit with DTC.

DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies clearing corporations and certain other organizations. DTC is a wholly-owned subsidiary of the Depository Trust & Clearing Corporation (“DTCC”).

DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). DTC has a Standard & Poor’s rating of: AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC’s records. The ownership interest of each actual purchaser of each security (“Beneficial Owner”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered in the transaction. Transfers of ownership interest in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership in Securities, except in the event that use of the book-entry system for the Securities is discontinued.

To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co. or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other nominee do not affect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC’s records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Securities may wish to take certain steps to augment transmission to them of notices of significant events with respect to the Securities, such as redemptions, tenders, defaults, and proposed amendments to the security documents. For example, Beneficial Owners of Securities may wish to ascertain that the nominee holding the Securities for their benefit has agreed to obtain and transmit notices to Beneficial Owners, in the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of the notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC’s practice is to determine by lot the amount of the interest of each Direct Participants in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to the Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to Issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions and dividend payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts, upon DTC's receipt of funds and corresponding detail information from Issuer or Agent on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC (nor its nominee), Agent, or Issuer, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of Issuer or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Securities at any time by giving reasonable notice to Issuer or Agent. Under such circumstances, in the event that a successor securities depository is not obtained, Security certificates are required to be printed and delivered.

Issuer may decide to discontinue use of the system of book-entry-only transfers through DTC (or successor securities depository). In that event Security certificates will be printed and delivered to DTC.

The Issuer cannot and does not give any assurances that DTC, the Direct Participants or the Indirect Participants will distribute to the Beneficial Owners of the Bonds (i) payments of principal of or interest and premium, if any, on the Bonds, (ii) certificates representing an ownership interest or other confirmation of beneficial ownership interest in the Bonds, or (iii) redemption or other notices sent to DTC or Cede & Co., its nominee, as the Registered Owner of the Bonds, or that they will do so on a timely basis, or that DTC, Direct Participants or Indirect Participants will serve and act in the manner described in this Official Statement. The current "Rules" applicable to DTC are on file with the Securities and Exchange Commission, and the current "Procedures" of DTC to be followed in dealing with Direct Participants are on file with DTC.

Neither the Issuer nor the Paying Agent will have any responsibility or obligation to any Direct Participant, Indirect Participant or any Beneficial Owner or any other person with respect to: (1) the accuracy of any records maintained by DTC or any Direct Participant or Indirect Participant; (2) the payment by DTC or any Direct Participant or Indirect Participant of any amount due to any Beneficial Owner in respect of the principal or redemption price of or interest on the Bonds; (3) the delivery by DTC or any Direct Participant or Indirect Participant of any notice to any Beneficial Owner which is required or permitted under the terms of the Indenture to be given to owners of Bonds; (4) the selection of the Beneficial Owners to receive payment in the event of any partial redemption of the Bonds; or (5) any consent given or other action taken by DTC as a Bondholder.

Transfer and Exchange

In the event that the Book Entry System is discontinued, any Bond may, in accordance with its terms, be transferred by the person in whose name it is registered, in person or by his duly authorized attorney, upon surrender of such Bond for cancellation at the principal corporate office of the Registrar accompanied by delivery of a duly executed written instrument of transfer in a form approved by the Registrar. Whenever any Bond or Bonds shall be surrendered for transfer, the Registrar shall execute and deliver a new Bond or Bonds of the same maturity, interest rate, and aggregate principal amount.

Bonds may be exchanged at the principal corporate office of the Registrar for a like aggregate principal amount of Bonds or other authorized denominations of the same maturity and interest rate; provided, however, that the Registrar is not required to transfer or exchange any Bonds which have been selected for prepayment and is not required to transfer or exchange any Bonds during the period beginning 15 days prior to the selection of Bonds for prepayment and ending the date notice of prepayment is mailed. The Registrar may require the payment by the Bond Owner requesting such exchange of any tax or other governmental charge required to be paid with respect to such exchange. All Bonds surrendered pursuant to the provisions of this and the preceding paragraph shall be canceled by the Registrar and shall not be redelivered.

Prepayment

Optional Prepayment: The Bonds maturing after June 1, 2031, may be called for redemption by the Issuer and paid before maturity on said date or any date thereafter, from any funds regardless of source, in whole or from time to time in part, in any order of maturity and within an annual maturity by lot. The terms of redemption shall be par, plus accrued interest to date of call.

Notice of Prepayment. Prior to the redemption of any Bonds under the provisions of the Resolution, the Registrar shall give written notice not less than thirty (30) days prior to the redemption date to each registered owner thereof. Written notice shall be effective upon the date of transmission to the owner of record of the Bond.

Mandatory Sinking Fund Redemption The Bonds maturing on _____ are subject to mandatory redemption (by lot, as selected by the Registrar) on _____ 1 and _____ in each of the years _____ through _____ at a redemption price of 100% of the principal amount thereof to be redeemed, plus accrued interest thereon to the redemption date in the following principal amounts:

_____ Term Bond	
<u>Mandatory Sinking Fund Date</u>	<u>Principal Amount</u>
	\$
(maturity)	

Selection of Bonds for Redemption Bonds subject to redemption will be selected in such order of maturity as the Issuer may direct. If less than all of the Bonds of a single maturity are to be redeemed, the Issuer will notify DTC of the particular amount of such maturity to be redeemed prior to maturity. DTC will determine by lot the amount of each Participant's interest in such maturity to be redeemed and each Participant will then select by lot the beneficial ownership interests in such maturity to be redeemed. All prepayments shall be at a price of par plus accrued interest.

Any notice of redemption may contain a statement that the redemption is conditioned upon the receipt by the Paying Agent of funds on or before the date fixed for redemption sufficient to pay the redemption price of the Bonds so called for redemption, and that if funds are not available, such redemption shall be cancelled by written notice to the owners of the Bonds called for redemption in the same manner as the original redemption notice was sent.

Source of Security for the Bonds

The Bonds are general obligations of the Issuer. Per Iowa Code section 76.2, prior to issuing general obligation debt the governing authority of an Iowa political subdivision shall, by resolution, provide for the assessment of an annual levy upon all the taxable property in the political subdivision sufficient to pay the interest and principal of the bonds within a period named not exceeding twenty years. A certified copy of this resolution must be filed with the county auditor or the auditors of the counties in which the political subdivision is located; and the filing shall make it a duty of the auditors to enter annually this levy for collection from the taxable property within the boundaries of the political subdivision until funds are realized to pay the bonds in full. Upon issuance of the Bonds, the Issuer will levy taxes for the years and in amounts sufficient to provide 100% of annual principal and interest due on the Bonds. If, however, the amount credited to the debt service fund for payment of the Bonds is insufficient to pay principal and interest, whether from transfers or from original levies, the Issuer must use funds in its treasury and is required to levy ad valorem taxes upon all taxable, real property in the territory of the Issuer without limit as to rate or amount sufficient to pay the debt service deficiency.

Nothing in the Bond Resolution prohibits or limits the ability of the Issuer to use legally available moneys other than the proceeds of the general ad valorem property taxes levied, as described in the preceding paragraph, to pay all or any portion of the principal of or interest on the Bonds. If and to the extent such other legally available moneys are used to pay the principal of or interest on the Bonds, the Issuer may, but shall not be required to, (a) reduce the amount of taxes levied for such purpose, as described in the preceding paragraph; or (b) use proceeds of taxes levied, as described in the preceding paragraph, to reimburse the fund or account from which such other legally available moneys are withdrawn for the amount withdrawn from such fund or account to pay the principal of or interest on Bonds.

The Bond Resolution does not restrict the Issuer’s ability to issue or incur additional general obligation debt, although issuance of additional general obligation debt is subject to the same constitutional and statutory limitations that apply to the issuance of the Bonds. For a further description of the Issuer’s outstanding general obligation debt upon issuance of the Bonds and the annual debt service on the Bonds, see “Direct Debt” included in “APPENDIX A” to this Official Statement. For a description of certain constitutional and statutory limits on the issuance of general obligation debt, see “Debt Limit” included in “APPENDIX A” to this Official Statement.

BONDHOLDERS’ RISKS

An investment in the Bonds is subject to certain risks. No person should purchase the Bonds unless such person understands the risks described below and is willing to bear those risks. There may be other risks not listed below which may adversely affect the value of the Bonds. In order to identify risk factors, make an informed investment decision, and if the Bonds are an appropriate investment, potential investors should be thoroughly familiar with this entire Official Statement (including the

Appendices hereto).

Tax Levy Procedures

The Bonds are general obligations of the Issuer, payable from and secured by a continuing ad-valorem tax levied against all of taxable, real property located in the territory of the Issuer. As part of the budgetary process of the Issuer each fiscal year the Issuer will have an obligation to request a debt service levy to be applied against all of the taxable real property located in the territory of the Issuer. A failure on the part of the Issuer to make a timely levy request or a levy request by the Issuer that is inaccurate or is insufficient to make full payments of the debt service on the Bonds for a particular fiscal year may cause Bondholders to experience delay in the receipt of distributions of principal of and/or interest on the Bonds. Consequently, the remedies of the owners of the Bonds (consisting primarily of an action in the nature of mandamus requiring the Issuer and certain other public officials to perform the terms of the Bond Resolution) may have to be enforced from year to year.

Changes in Property Taxation

The Bonds are general obligations of the Issuer secured by an unlimited ad valorem property tax as described in the “**THE BONDS - Source of Security for the Bonds**” herein.

From time to time the Iowa General Assembly has altered the method of property taxation and could do so again. Such alterations could affect the Issuer’s financial condition and/or the property tax revenues available to pay the Bonds. Historically, the Iowa General Assembly has applied changes in property taxation structure on a prospective basis; however, there is no assurance that future changes in property taxation structure by the Iowa General Assembly will not be retroactive. It is impossible to predict the outcome of future property tax changes by the Iowa General Assembly or their potential impact on the Issuer’s financial position. As noted in “**THE BONDS - Source of Security for the Bonds**,” per Iowa Code section 76.2 the Issuer will by resolution provided for the assessment of an annual levy upon all the taxable real property within the territory of the Issuer sufficient to pay the interest and principal of the bonds within a period named not exceeding twenty years.

Legislative Change Related to School Choice

The Legislature enacted and the Governor signed House File 68 (HF68) during its 2023 legislative session. HF68 established a standing unlimited State general fund appropriation for an Education Savings Account Fund (Fund) under the control of the Department of Education. The Fund must be used to establish individual accounts for participating pupils and to make qualified education savings account payments on behalf of parents and guardians, including payment for nonpublic school tuition, textbooks, software, fees, curriculum materials, and other similar expenses. HF68 became effective on July 1, 2023, for fiscal year ending June 30, 2024 and expands eligibility for the program each year with all students attending a nonpublic school becoming eligible beginning in fiscal year ending June 30, 2026.

The annual amount per account in the Fund is determined by the State Cost Per Pupil (SCPP) for that fiscal year and changes each year based on the State Percent of Growth (SPG). For fiscal year ending June 30, 2025, the SCPP is \$7,826, which amount will be deposited into the Fund, instead of being sent to the Issuer, for each qualifying student within the Issuer attending a nonpublic school. HF68 provides that a school district is funded in an amount of \$1,176 per student for resident pupils who attend a nonpublic school. According to the Department of Education, there were 173 students who reside within the boundaries of the Issuer but attended non-public schools for the 2024-25 school year. It is unknown how many additional students, if any, will attend non-public schools in future years, as HF68 is implemented. If a significant number of eligible students in the Issuer transition to non-public schools, it could have an adverse impact on the Issuer’s finances given the reduction in per student funding the Issuer would otherwise receive. See “**SECURITY AND SOURCE OF PAYMENT FOR THE BONDS - THE BONDS**” herein.

Matters Relating to Enforceability of Agreements

There is no Bond trustee or similar person to monitor or enforce the provisions of the Bond Resolution. The owners of the Bonds should, therefore, be prepared to enforce such provisions themselves if the need to do so arises. In the event of a default in the payment of principal of or interest on the Bond, there is no provision for acceleration of maturity of the principal of the Bonds. Consequently, the remedies of the owners of the Bonds (consisting primarily of an action in the nature of mandamus requiring the Issuer and certain other public officials to perform the terms of the Bond Resolution) may have to be enforced from year to year. Holders of the Bonds shall have and possess all the rights of action and remedies afforded by the common law, the Constitution and statutes of the State of Iowa and of the United States of America for the enforcement of payment of the Bonds, including, but not limited to, the right to a proceeding in law or in equity by suit, action or mandamus to enforce and compel performance of the duties required by Iowa law and the Bond Resolution.

The practical realization of any rights upon any default will depend upon the exercise of various remedies specified in the Bond Resolution. The remedies available to the owners of the Bonds upon an event of default under the Bond Resolution, in certain respects, may require judicial action, which is often subject to discretion and delay.

Under existing law, including specifically the Federal Bankruptcy Code, certain of the remedies specified in the Bond Resolution

may not be readily available or may be limited. A court may decide not to order the specific performance of the covenants contained in these documents. The legal opinions to be delivered concurrently with the delivery of the Bonds will be qualified as to the enforceability of the various legal instruments by limitations imposed by general principles of equity and public policy and by bankruptcy, reorganization, insolvency or other similar laws affecting the rights of creditors generally.

No representation is made, and no assurance is given, that the enforcement of any remedies with respect to such assets will result in sufficient funds to pay all amounts due under the Bond Resolution, including principal of and interest on the Bonds.

EACH PROSPECTIVE PURCHASER IS RESPONSIBLE FOR ASSESSING THE MERITS AND RISKS OF AN INVESTMENT IN THE BONDS AND MUST BE ABLE TO BEAR THE ECONOMIC RISK OF SUCH INVESTMENT. THE SECONDARY MARKET FOR THE BONDS, IF ANY, COULD BE LIMITED.

Secondary Market

There can be no guarantee that there will be a secondary market for the Bonds or, if a secondary market exists, that such Bonds can be sold for any particular price. Occasionally, because of general market conditions or because of adverse history of economic prospects connected with a particular issue, and secondary marketing practices in connection with a particular Bond or Bonds issue are suspended or terminated. Additionally, prices of bond or note issues for which a market is being made will depend upon then prevailing circumstances. Such prices could be substantially different from the original purchase price of the Bonds.

Pension

The Issuer contributes to the Iowa Public Employees' Retirement System ("IPERS"), which is a state-wide multiple-employer cost-sharing defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. All full-time employees of the Issuer are required to participate in IPERS. IPERS plan members are required to contribute a percentage of their annual salary, in addition to the Issuer being required to make annual contributions to IPERS. Contribution amounts are set by State statute. The IPERS Annual Comprehensive Financial Report for its fiscal year ended June 30, 2024 (the "IPERS ACFR"), indicates that as of June 30, 2024, the date of the most recent actuarial valuation for IPERS, the funded ratio of IPERS was 90.75%, and the unfunded actuarial liability was approximately \$4.375 billion. The IPERS ACFR identifies the IPERS Net Pension Liability at June 30, 2024, at approximately \$3.641 billion, while its net pension liability at June 30, 2023, was approximately \$4.514 billion. The IPERS ACFR is available on the IPERS website, or by contacting IPERS at 7401 Register Drive, Des Moines, IA 50321. See "**APPENDIX D – AUDITED FINANCIAL STATEMENTS OF THE ISSUER**" for additional information on IPERS.

Bond Counsel, Disclosure Counsel, Municipal Advisor, Counsel to the Municipal Advisor and the Issuer undertake no responsibility for and make no representations as to the accuracy or completeness of the information available from the IPERS discussed above or included on the IPERS website, including, but not limited to, updates of such information on the State Auditor's website or links to other Internet sites accessed through the IPERS website.

In fiscal year ended June 30, 2024, the Issuer's IPERS contribution totaled approximately \$844,126. The Issuer is current in its obligations to IPERS. Pursuant to Governmental Accounting Standards Board Statement No. 68, IPERS has allocated the net pension liability among its members, with the Issuer's identified portion at June 30, 2024, at approximately \$4,367,625. While the Issuer's contributions to IPERS are controlled by state law, there can be no assurance the Issuer will not be required by changes in State law to increase its contribution requirement in the future, which may have the effect of negatively impacting the finances of the Issuer. See "**APPENDIX D – AUDITED FINANCIAL STATEMENTS OF THE ISSUER**" for additional information on pension and liabilities of the Issuer.

The Issuer administers a single-employer benefit plan which provides medical and prescription drug benefits for employees, retirees, and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75. See "**APPENDIX D – AUDITED FINANCIAL STATEMENTS OF THE ISSUER**" for additional information on pension and liabilities of the Issuer. Individuals who are employed by the Issuer and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical and prescription drug benefits as active employees, which results in an implicit rate subsidy and an OPEB liability. Retired participants must be age 55 or older at retirement. At June 30, 2024, there were 126 active employees and 9 inactive employees or beneficiaries in the plan. For the fiscal year ended June 30, 2024, the Issuer's total OPEB liability was \$191,743 and was determined by an actuarial valuation as of July 1, 2023.

Bankruptcy and Insolvency

The rights and remedies provided in the Resolution may be limited by and are subject to the provisions of federal bankruptcy laws, to other laws or equitable principles that may affect the enforcement of creditor's rights, to the exercise of judicial discretion in appropriate cases and to limitations in legal remedies against exercise of judicial discretion in appropriate cases and to limitations on legal remedies against municipal corporations in the State of Iowa. The various opinions of counsel to be delivered

with respect to the Bonds and the Resolution, including the opinion of Bond Counsel, will be similarly qualified. If the Issuer were to file a petition under Chapter Nine of the Federal Bankruptcy Code, the owners of the Bonds could be prohibited from taking any steps to enforce their rights under the Resolution. In the event the Issuer fails to comply with its covenants under the Resolution or fails to make payments on the Bonds, there can be no assurance of the availability of remedies adequate to protect the interests of the holders of the Bonds.

Under sections 76.16 and 76.16A of the Code of Iowa, as amended, a city, county, or other political subdivision may become a debtor under Chapter Nine of the Federal Bankruptcy Code, if it is rendered insolvent, as defined in 11 U.S.C. §101(32)(c), as a result of a debt involuntarily incurred. As used therein, “debt” means an obligation to pay money, other than pursuant to a valid and binding collective bargaining agreement or previously authorized bond issue, as to which the governing body of the city, county, or other political subdivision has made a specific finding set forth in a duly adopted resolution of each of the following: (1) that all or a portion of such obligation will not be paid from available insurance proceeds and must be paid from an increase in general tax levy; (2) that such increase in the general tax levy will result in a severe, adverse impact on the ability of the city, county, or political subdivision to exercise the powers granted to it under applicable law, including without limitation providing necessary services and promoting economic development; (3) that as a result of such obligation, the city, county, or other political subdivision is unable to pay its debts as they become due; and (4) that the debt is not an obligation to pay money to a city, county, entity organized pursuant to chapter 28E of the Code of Iowa, or other political subdivision.

Tax Matters, Bank Qualification and Loss of Tax Exemption

As discussed under the heading “TAX MATTERS” herein, the interest on the Bonds could become includable in gross income for purposes of federal income taxation retroactive to the date of delivery of the Bonds, as a result of acts or omissions of the Issuer in violation of its covenants in the Resolution. Should such an event of taxability occur, the Bonds would not be subject to a special prepayment and would remain outstanding until maturity or until prepaid under the prepayment provisions contained in the Bonds, and there is no provision for an adjustment of the interest rate on the Bonds.

The Issuer will NOT designate the Bonds as “qualified tax-exempt obligations” under the exception provided in Section 265(b)(3) of the Internal Revenue Code of 1986, as amended (the “Code”).

It is possible that legislation will be proposed or introduced that could result in changes in the way that tax exemption is calculated, or whether interest on certain securities is exempt from taxation at all. Prospective purchasers should consult with their own tax advisors regarding any pending or proposed federal income tax legislation. The likelihood of any pending or proposed federal income tax legislation being enacted or whether the proposed terms will be altered or removed during the legislative process cannot be reliably predicted.

It is also possible that actions of the Issuer after the closing of the Bonds will alter the tax status of the Bonds, and, in the extreme, remove the tax-exempt status from the Bonds. In that instance, the Bonds are not subject to mandatory prepayment, and the interest rate on the Bonds does not increase or otherwise reset. A determination of taxability on the Bonds, after closing of the Bonds, could materially adversely affect the value and marketability of the Bonds.

Debt Payment History

The Issuer knows of no instance in which it has intentionally defaulted in the payment of principal and interest on any of its debt.

Damage or Destruction to Issuer’s Facilities

Although the Issuer will be required to obtain and maintain certain kinds of insurance as set forth in the Resolution, there can be no assurance that the Issuer will not suffer uninsured losses in the event of damage to or destruction of the Issuer’s facilities, due to fire or other calamity or in the event of other unforeseen circumstances.

Loss of Premium from Redemption

Any person who purchases the Bonds at a price in excess of their principal amount or who holds such Bonds trading at a price in excess of par should consider the fact that the Bonds are subject to redemption prior to maturity at the redemption prices described herein in the event such Bonds are redeemed prior to maturity. See “**THE BONDS – Redemption**” herein.

General Liability Claims

In recent years, the number of general liability suits and the dollar amounts of damage awards have increased nationwide, resulting in substantial increases in insurance premiums. Litigation may also arise against the Issuer from its business activities, such as its status as an employer. While the Issuer maintains general liability insurance coverage, the Issuer is unable to predict the availability or cost of such insurance in the future. In addition, it is possible that certain types of liability awards may not be covered by insurance as in effect at relevant times. Any negative impact resulting from such awards may impact the Issuer’s financial condition.

Risks as Employer

The Issuer is a major employer, combining a complex mix of tenured and untenured full-time faculty, part-time faculty, technical

and clerical support staff and other types of workers in a single operation. As with all large employers, the Issuer bears a wide variety of risks in connection with its employees. These risks include discrimination claims, personal tort actions, work-related injuries, exposure to hazardous materials, interpersonal torts (such as between employees or between employees and students) and other risks that may flow from the relationships between employer and employee or between students and employees. Certain of these risks are not covered by insurance, and certain of them cannot be anticipated or prevented in advance.

Limitation or Delay of Remedies

There is no bond trustee or similar person to monitor or enforce the provisions of the Bond Resolution. The owners of the Bonds should, therefore, be prepared to enforce such provisions themselves if the need to do so arises. In the event of a default in the payment of principal of or interest on the Bonds, there is no provision for acceleration of maturity of the principal of the Bonds. Consequently, the remedies of the owners of the Bonds (consisting primarily of an action in the nature of mandamus requiring the Issuer and certain other public officials to perform the terms of the Bond Resolution) may have to be enforced from year to year.

The remedies available to the owners of the Bonds upon an event of default under the Resolution are in many respects dependent upon judicial actions which are often subject to discretion and delay. Under existing constitutional and statutory law and judicial decisions, including specifically the Bankruptcy Code, the remedies provided in the Resolution may not be readily available or may be limited. The various legal opinions to be delivered concurrently with the delivery of the Bonds and the delivery of the Resolution will be qualified as to the enforceability of the various legal instruments by limitations imposed by general principles of equity and by bankruptcy, reorganization, insolvency or other similar laws affecting the rights of creditors generally.

Cleanup Costs and Liens Under Environmental Statutes

The Issuer is not aware of any enforcement actions currently in process with respect to any releases of pollutants or contaminants at the Project site. However, there can be no assurance that an enforcement action or actions will not be instituted under such statutes at a future date. In the event such enforcement actions were initiated, the Issuer could be liable for the costs of removing or otherwise treating pollutants or contaminants located at the Project sites. In addition, under applicable environmental statutes, in the event an enforcement action were to be initiated, a lien superior to the Bondholders' lien could attach to the Project, which may adversely affect the Bondholders' rights.

Environmental and Climate-Related

Due to recent increases in the frequency and intensity of extreme weather events and natural disasters, the Issuer and its residents and businesses may experience operational disruptions and increased costs for mitigation and recovery. The increased costs of risk-mitigation and recovery efforts cannot be determined with certainty due to the multiple factors associated with these costs, including but not limited to, the future frequency and intensity of these events, future legal and regulatory requirements, the costs of labor and materials used in mitigation and recovery, insurance rates and available coverages, and the level of state and federal assistance available.

Cybersecurity

The Issuer relies on its information systems to provide security for processing, transmission and storage of confidential and other sensitive information. Security breaches, including electronic break-ins, computer viruses, attacks by hackers and similar breaches could create disruptions or shutdowns of the Issuer and the services it provides, or the unauthorized access to or disclosure of personally identifiable information and other confidential or sensitive information. Despite security measures, the Issuer may remain vulnerable to attacks by outside or internal hackers, or breaches caused by employee error, negligence or malfeasance. Any failure to maintain proper functionality and security of the Issuer's information systems could interrupt the Issuer's operations, damage its reputation, subject it to significant costs, liability claims or regulatory penalties, and could have a material adverse effect on the operations and financial condition of the Issuer. The Issuer has a cyber-insurance policy. The Issuer cannot predict whether this policy will be sufficient in the event of a cyberattack.

Rating Loss

S&P Global Ratings (the "S&P") has assigned a rating of "AA-" to the Bonds. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. There is no assurance that the rating will continue for any given period of time, or that such rating will not be revised, suspended or withdrawn, if, in the judgment of S&P, circumstances so warrant. A revision, suspension or withdrawal of a rating may have an adverse effect on the market price of the Bonds.

Rating agencies are currently not regulated by any regulatory body. Future regulation of rating agencies could materially alter the methodology, rating levels, and types of ratings available, for example, and these changes, if ever, could materially affect the market value of the Bonds.

Forward-Looking Statements

This Official Statement contains statements relating to future results that are "forward-looking statements" as defined in the Private Securities Litigation Reform Act of 1995. When used in this Official Statement, the words "estimate," "forecast,"

“intend,” “expect” and similar expressions identify forward-looking statements. Any forward-looking statement is subject to uncertainty. Accordingly, such statements are subject to risks that could cause actual results to differ, possibly materially, from those contemplated in such forward-looking statements. Inevitably, some assumptions used to develop forward-looking statements will not be realized or unanticipated events and circumstances may occur. Therefore, investors should be aware that there are likely to be differences between forward-looking statements and the actual results. These differences could be material and could impact the availability of funds of the Issuer to pay debt service when due on the Bonds.

Proposed Federal Tax Legislation

From time to time, there are Presidential proposals, proposals of various federal committees, and legislative proposals pending in Congress that could, if enacted, alter or amend one or more of the federal tax matters described herein in certain respects or would adversely affect the market value of the Bonds or otherwise prevent holders of the Bonds from realizing the full benefit of the tax exemption of interest on the Bonds. Further such proposals may impact the marketability or market value of the Bonds simply by being proposed. It cannot be predicted whether or in what forms any of such proposals, either pending or that may be introduced, may be enacted and there can be no assurance that such proposals will not apply to the Bonds. In addition, regulatory actions are from time to time announced or proposed, and litigation threatened or commenced, which if implemented or concluded in a particular manner, could adversely affect the market value, marketability or tax status of the Bonds. It cannot be predicted whether any such regulatory action will be implemented, how any particular litigation or judicial action will be resolved, or whether the Bonds would be impacted thereby.

DTC-Beneficial Owners

Beneficial Owners of the Bonds may experience some delay in the receipt of distributions of principal of and interest on the Bonds since such distributions will be forwarded by the Paying Agent to DTC and DTC will credit such distributions to the accounts of the Participants which will thereafter credit them to the accounts of the Beneficial Owner either directly or indirectly through Indirect Participants. Neither the Issuer nor the Paying Agent will have any responsibility or obligation to assure that any such notice or payment is forwarded by DTC to any Participants or by any Participant to any Beneficial Owner.

In addition, since transactions in the Bonds can be effected only through DTC Participants, Indirect Participants and certain banks, the ability of a Beneficial Owner to pledge the Bonds to persons or entities that do not participate in the DTC system, or otherwise to take actions in respect of such Bonds, may be limited due to lack of a physical certificate. Beneficial Owners will be permitted to exercise the rights of registered Owners only indirectly through DTC and the Participants. See **“THE BONDS—Book-Entry Only System.”**

Project Completion; Risks of Construction

A delay in completion of the Project may arise from any number of other causes, including but not limited to, adverse weather conditions, unavailability of subcontractors, supply chain issues, and negligence on the part of subcontractors, labor disputes, or unanticipated increased costs of construction, equipping or renovation. Any of these events or occurrences, separately or in combination, could have a material adverse effect on the Issuer’s ability to complete the Project, or to complete it as planned and on schedule. The Issuer believes that the proceeds of the Bonds, plus issuance of the previously issued General Obligation School Bonds and School Infrastructure Sales, Services and Use Tax Revenue Bonds, will be sufficient to complete the Project; however, the cost of construction of the Project may be affected by factors beyond the control of the Issuer, including strikes, material shortages, adverse weather conditions, trade tariffs, subcontractor defaults, delays, and unknown conditions.

Financial Condition of the Issuer from time to time

No representation is made as to the future financial condition of the Issuer. Certain risks discussed herein could adversely affect the financial condition and/or operations of the Issuer in the future. However, the Bonds are secured by an unlimited ad valorem property tax as described more fully in the **“THE BONDS – Source of Security for the Bonds”** herein.

Continuing Disclosure

A failure by the Issuer to comply with the continuing disclosure obligations (see “Continuing Disclosure” herein) will not constitute an event of default on the Bonds. Any such failure must be disclosed in accordance with Rule 15c2-12 adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended, and may adversely affect the transferability and liquidity of the Bonds and their market price.

Suitability of Investment

The interest rate borne by the Bonds is intended to compensate the investor for assuming the risk of investing in the Bonds. Each prospective investor should carefully examine this Official Statement and its own financial condition to make a judgement as to its ability to bear the economic risk of such and investment, and whether or not the Bonds are an appropriate investment for such investor.

Factors Beyond Issuer’s Control

Economic and other factors beyond the Issuer’s control, such as economic recession, deflation of property values, or financial difficulty or bankruptcy by one or more major property taxpayers, or the complete or partial destruction of taxable property

caused by, among other eventualities, earthquake, flood, fire or other natural disaster, could cause a reduction in the assessed value within the corporate boundaries of the Issuer. The State of Iowa, including the Issuer, is susceptible to tornados, flooding and extreme weather wherein winds and flooding have from time to time caused significant damage, which may have an adverse impact on the Issuer's financial position.

Changing priorities in federal policies can result in reductions to the level or priority of federal funding for a variety of federally funded programs, including education related programs. Such changes could have an adverse impact on the Issuer's operations or financial position.

Risk of Audit

The Internal Revenue Service has an ongoing program to audit tax-exempt obligations to determine the legitimacy of the tax status of such obligations. No assurance can be given as to whether the Internal Revenue Service will commence an audit of the Bonds. Public awareness of any audit could adversely affect the market value and liquidity of the Bonds during the pendency of the audit, regardless of the ultimate outcome of the audit.

Other Factors

An investment in the Bonds involves an element of risk. In order to identify risk factors and make an informed investment decision, potential investors should be thoroughly familiar with this entire Official Statement (including the Appendices hereto) in order to make a judgment as to whether the Bonds are an appropriate investment.

Summary

The foregoing is intended only as a summary of certain risk factors attendant to an investment in the Bonds. In order for potential investors to identify risk factors and make an informed investment decision, potential investors should become thoroughly familiar with this entire Official Statement and the Appendices hereto.

LITIGATION

The Issuer encounters litigation occasionally, as a course of business, however, no litigation currently exists that is not believed to be covered by current insurance carriers and no litigation has been proposed that questions the validity of these Bonds.

ACCOUNTANT

The accrual-basis financial statements of the Issuer included as APPENDIX D to this Official Statement have been examined by Bergan KDV, LLC. to the extent and for the periods indicated in their report thereon. Such financial statements have been included herein without permission of said CPA, and said CPA expresses no opinion with respect to the Bonds or the Official Statement.

UNDERWRITING

The Bonds are being purchased, subject to certain conditions, by ____ (the "Underwriter"). The Underwriter has agreed, subject to certain conditions, to purchase all, but not less than all, of the Bonds at an aggregate purchase price of \$_____ plus accrued interest to the Closing Date.

The Underwriter may offer and sell the Bonds to certain dealers (including dealers depositing the Bonds into unit investment trusts, certain of which may be sponsored or managed by the Underwriter) at prices lower than the initial public offering prices stated on the cover page. The initial public offering prices of the Bonds may be changed, from time to time, by the Underwriter.

The Underwriter intends to engage in secondary market trading of the Bonds subject to applicable securities laws. The Underwriter is not obligated, however, to repurchase any of the Bonds at the request of the holder thereof.

THE PROJECT

Proceeds of the Bonds, along with the \$10,000,000 General Obligation School Bonds, Series 2024 and the \$15,560,000 School Infrastructure Sales, Services & Use Tax Revenue Bonds, Series 2025 will: i) provide funds to be used to remodel, repair, and improve the mechanical, electrical, and plumbing systems at the high school, with related remodeling and improvements; to build, furnish, and equip additions to the high school, with related remodeling and improvements; to remodel, repair, and improve the east and north side entries; and to make related site improvements and ii) pay costs of issuance for the Bonds (the "Project").

SOURCES AND USES OF FUNDS *

Sources of Funds	Bond Proceeds	\$
	Reoffering Premium	
Total Sources of Funds		\$
Uses of Funds	Deposit to Project fund	\$
	Costs of Issuance	
	Underwriter's Discount	
Total Uses of Funds		\$

* Preliminary, subject to change

TAX MATTERS

Tax Exemption

Federal tax law contains a number of requirements and restrictions that apply to the Bonds, including investment restrictions, periodic payments of arbitrage profits to the United States, requirements regarding the proper use of Bond proceeds and facilities financed with Bond proceeds, and certain other matters. The Issuer has covenanted to comply with all requirements that must be satisfied in order for the interest on the Bonds to be excludable from gross income for federal income tax purposes. Failure to comply with certain of such covenants could cause interest on the Bonds to become includable in gross income for federal income tax purposes retroactively to the date of issuance of the Bonds.

Subject to the Issuer's compliance with the above-referenced covenants, under present law, in the opinion of Bond Counsel, the interest on the Bonds is excludable from gross income for federal income tax purposes and interest on the Bonds is not an item of tax preference for purposes of the federal alternative minimum tax; however, such interest on the Bonds may be taken into account for the purpose of computing the alternative minimum tax imposed on certain corporations.

Prospective purchasers of the Bonds should be aware that ownership of the Bonds may result in collateral federal income tax consequences to certain taxpayers, including, without limitation, corporations subject to the branch profits tax, financial institutions, certain insurance companies, certain S corporations, individual recipients of Social Security or Railroad Retirement benefits and taxpayers who may be deemed to have incurred (or continued) indebtedness to purchase or carry tax-exempt obligations. Bond Counsel will not express any opinion as to such collateral tax consequences. Prospective purchasers of the Bonds should consult their tax advisors as to collateral federal income tax consequences.

The interest on the Bonds is not exempt from present Iowa income taxes. Ownership of the Bonds may result in other state and local tax consequences to certain taxpayers. Bond Counsel expresses no opinion regarding any such collateral consequences arising with respect to the Bonds. Prospective purchasers of the Bonds should consult their tax advisors regarding the applicability of any such state and local taxes.

NOT Qualified Tax Exemption Obligations

The Issuer will NOT designate the Bonds as "qualified tax-exempt obligations" under the exception provided in Section 265(b)(3) of the Internal Revenue Code of 1986, as amended (the "Code").

Discount and Premium Bonds

The initial public offering price of certain Bonds may be less than the amount payable on such Bonds at maturity ("Discount Bonds"). Owners of Discount Bonds should consult with their own tax advisors with respect to the determination of accrued original issue discount on Discount Bonds for income tax purposes and with respect to the state and local tax consequences of owning and disposing of Discount Bonds. It is possible that, under applicable provisions governing determination of state and local income taxes, accrued interest on Discount Bonds may be deemed to be received in the year of accrual even though there will not be a corresponding cash payment.

The initial public offering price of certain Bonds may be greater than the amount of such Bonds at maturity ("Premium Bonds"). Purchasers of the Premium Bonds should consult with their own tax advisors with respect to the determination of amortizable premium on Premium Bonds for income tax purposes and with respect to the state and local tax consequences of owning and disposing of Premium Bonds.

Other Tax Advice

In addition to the income tax consequences described above, potential investors should consider the additional tax consequences

of the acquisition, ownership, and disposition of the Bonds. For instance, state income tax law may differ substantially from state to state, and the foregoing is not intended to describe any aspect of the income tax laws of any state. Therefore, potential investors should consult their own tax advisors with respect to federal tax issues and with respect to the various state tax consequences of an investment in Bonds.

Audits

The Internal Revenue Service (the “Service”) has an ongoing program of auditing tax-exempt obligations to determine whether, in the view of the Service, interest on such tax-exempt obligations is includable in the gross income of the owners thereof for federal income tax purposes. To the best of the Issuer’s knowledge, no obligations of the Issuer are currently under examination by the Service. It cannot be predicted whether or not the Service will commence an audit of the Bonds. If an audit is commenced, under current procedures the Service may treat the Issuer as a taxpayer and the Bondholders may have no right to participate in such procedure. The commencement of an audit could adversely affect the market value and liquidity of the Bonds until the audit is concluded, regardless of the ultimate outcome.

Reporting and Withholding

Payments of interest on, and proceeds of the sale, redemption or maturity of, tax-exempt obligations, including the Bonds, are in certain cases required to be reported to the Service. Additionally, backup withholding may apply to any such payments to any Bond owner who fails to provide an accurate Form W-9 Request for Taxpayer Identification Number and Certification, or a substantially identical form, or to any Bond owner who is notified by the Service of a failure to report any interest or dividends required to be shown on federal income tax returns. The reporting and backup withholding requirements do not affect the excludability of such interest from gross income for federal tax purposes.

Tax Legislation

Legislation affecting tax-exempt obligations is regularly considered by the United States Congress and may be considered by the Iowa legislature. Court proceedings may also be filed, the outcome of which could modify the tax treatment. There can be no assurance that legislation enacted or proposed, or actions by a court, after the date of issuance of the Bonds will not have an adverse effect on the tax status of interest or other income on the Bonds or the market value or marketability of the Bonds. These adverse effects could result, for example, from changes to federal or state income tax rates, changes in the structure of federal or state income taxes (including replacement with another type of tax), or repeal (or reduction in the benefit) of the exclusion of interest on the Bonds from gross income for federal or state income tax purposes for all or certain taxpayers.

Current and future legislative proposals, including some that carry retroactive effective dates, if enacted into law, court decisions, or clarification of the Code may cause interest on the Bonds to be subject, directly or indirectly, to federal income taxation, or otherwise prevent owners of the Bonds from realizing the full current benefit of the tax status of such interest. The introduction or enactment of any other legislative proposals, clarification of the Code or court decisions may also affect, perhaps significantly, the market price for, or marketability of, the Bonds. Prospective purchasers of the Bonds should consult their own tax advisors regarding the TCJA, as well as any pending or proposed tax legislation, as to which Bond Counsel expresses no opinion other than as set forth in its legal opinion.

The Opinion

The FORM OF LEGAL OPINION, in substantially the form set out in APPENDIX B to this Preliminary Official Statement, will be delivered at closing.

Bond Counsel’s opinion is not a guarantee of a result, or of the transaction on which the opinion is rendered, or of the future performance of parties to the transaction, but represents its legal judgment based upon its review of existing statutes, regulations, published rulings and court decisions and the representations and covenants of the Issuer described in this section. No ruling has been sought from the Service with respect to the matters addressed in the opinion of Bond Counsel and Bond Counsel’s opinion is not binding on the Service, nor does the rendering of the opinion guarantee the outcome of any legal dispute that may arise out of the transaction. Bond Counsel assumes no obligation to update its opinion after the issue date to reflect any further action, fact or circumstance, or change in law or interpretation, or otherwise.

Enforcement

There is no bond trustee or similar person to monitor or enforce the terms of the resolution for issuance of the Bonds. In the event of a default in the payment of principal of or interest on the Bonds, there is no provision for acceleration of maturity of the principal of the Bonds. Consequently, the remedies of the owners of the Bonds (consisting primarily of an action in the nature of mandamus requiring the Issuer and certain other public officials to perform the terms of the resolution for the Bonds) may have to be enforced from year to year.

The owners of the Bonds cannot foreclose on property within the boundaries of the Issuer or sell such property in order to pay the debt service on the Bonds. In addition, the enforceability of the rights and remedies of owners of the Bonds may be subject to limitation as set forth in Bond Counsel’s opinion. The opinion will state, in part, that the obligations of the Issuer with respect to the Bonds may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors’

rights heretofore or hereafter enacted to the extent constitutionally applicable, to the exercise of judicial discretion in appropriate cases and to the exercise by the State and its governmental bodies of the police power inherent in the sovereignty of the State and to the exercise by the United States of America of the powers delegated to it by the Constitution of the United States of America.

ALL POTENTIAL PURCHASERS OF THE BONDS SHOULD CONSULT WITH THEIR TAX ADVISORS WITH RESPECT TO FEDERAL, STATE AND LOCAL TAX CONSEQUENCES OF OWNERSHIP OF THE BONDS (INCLUDING BUT NOT LIMITED TO THOSE LISTED ABOVE).

LEGAL MATTERS

Legal matters incident to the authorization, issuance and sale of the Bonds and with regard to the tax-exempt status of the interest thereon (see **"TAX MATTERS"** herein) are subject to the approving legal opinion of Ahlers & Cooney, P.C., Des Moines, Iowa, Bond Counsel, a form of which is attached hereto as **"APPENDIX B – FORM OF BOND COUNSEL OPINION."** Signed copies of the opinion, dated and premised on law in effect as of the date of original delivery of the Bonds, will be delivered to the Underwriter at the time of such original delivery. The Bonds are offered subject to prior sale and to the approval of legality of the Bonds by Bond Counsel. Ahlers & Cooney, P.C. is also serving as Disclosure Counsel for the Issuer in connection with the issuance of the Bonds. Certain matters will be passed upon for the Municipal Advisor by Dentons Davis Brown, Des Moines, Iowa.

Bond Counsel has not examined nor attempted to examine or verify any of the financial or statistical statements, or data contained in this Official Statement and will express no opinion with respect thereto. Bond Counsel has not participated in the preparation of this Official Statement other than to review or prepare information describing the terms of the Bonds, Iowa and Federal law pertinent to the validity of the Bonds, and the tax status of interest on the Bonds which can be found generally under the sections **"THE BONDS"**, **"THE BONDS - Source of Security for the Bonds"**, and **"TAX MATTERS"**. Additionally, Bond Counsel has provided its form of bond counsel opinion and Issuer's continuing disclosure certificate, found in Appendices B and C.

The legal opinion to be delivered will express the professional judgment of Bond Counsel, and by rendering a legal opinion, Bond Counsel does not become an insurer or guarantor of the result indicated by that expression of professional judgment or of the transaction or the future performance of the parties to the transaction.

MUNICIPAL ADVISOR

The Issuer has retained Piper Sandler & Co. as municipal advisor (the "Municipal Advisor") in connection with the issuance of the Bonds. The Municipal Advisor has relied upon governmental officials, and other sources who have access to relevant data to provide accurate information and the Municipal Advisor not been engaged, nor has it undertaken, to independently verify the accuracy, completion or fairness of the Official Statement. The Municipal Advisor is not a public accounting firm and has not been engaged by the Issuer to compile, review, examine or audit any information in the Official Statement in accordance with accounting standards.

CONTINUING DISCLOSURE

The Issuer will covenant in a Continuing Disclosure Certificate (the "Undertaking") for the benefit of the Owners and Beneficial Owners of the Bonds to provide annually certain financial information and operating data relating to the Issuer (the "Annual Report"), and to provide notices of the occurrence of certain enumerated events. The Annual Report is to be filed by the Issuer no later than April 15 after the close of each fiscal year, commencing with the fiscal year ending June 30, 2024, with the Municipal Securities Rulemaking Board, at its internet repository named "Electronic Municipal Market Access" ("EMMA"). The notices of events, if any, are also to be filed with EMMA. See **"APPENDIX C – FORM OF CONTINUING DISCLOSURE CERTIFICATE."** The specific nature of the information to be contained in the Annual Report or the notices of events, and the manner in which such materials are to be filed, are summarized in **"APPENDIX C – FORM OF CONTINUING DISCLOSURE CERTIFICATE."** These covenants have been made in order to assist the Underwriter in complying with SEC Rule 15c2-12(b)(5) (the "Rule").

A failure by the Issuer to comply with the Undertaking will not constitute a default under the Resolution and Beneficial Owners of the Bonds are limited to the remedies described in the Undertaking. Any Holder or Beneficial Owner of the Bonds may take such actions as may be necessary and appropriate, including seeking mandamus or specific performance by court order, to cause the Issuer to comply with its obligations under the Continuing Disclosure Certificate. Direct, indirect, consequential and punitive damages shall not be recoverable by any person for any default thereunder.

If the Issuer fails to comply with any provision of the Continuing Disclosure Certificate, the sole remedy available shall be an action to compel performance. A failure by the Issuer to comply with the Undertaking must be reported in accordance with the Rule and must be considered by any broker, dealer or municipal securities dealer before recommending the purchase or sale of

the Bonds in the secondary market. Consequently, such a failure may adversely affect the transferability and liquidity of the Bonds and their market price.

The Issuer provides the following information in accordance with the reporting requirement of paragraph (f)(3) of the Rule.

For fiscal years 2021 and 2022 when the audited financial statements were not available by the filing deadline the Issuer filed a notice that the audit will be filed when available, along with unaudited financial statements certified to the Iowa Department of Education which contain financial information as found in the audit, but which may not be in a format similar to the audit. The audited financial statements for those years were subsequently filed at later dates.

The Issuer authorized a Lease Purchase Agreement on November 15, 2021, but did not timely file a material event notice. On March 5, 2024, the Issuer filed a Material Event Notice and a related Failure to Provide Event Filing Information Notice.

MISCELLANEOUS

Brief descriptions or summaries of the Issuer, the Bond, and statutes are included in this Official Statement. The summaries or references herein to the Bonds and statutes referred to herein, and the description of the Bonds included herein, do not purport to be comprehensive or definitive, and such summaries, references and descriptions are qualified in their entireties by reference to such documents, and the description herein of the Bonds is qualified in its entirety by reference to the form thereof and the information with respect thereto included in the aforesaid documents. Copies of such documents may be obtained from the Issuer.

Any statements in this Official Statement involving matters of opinion or estimates, whether or not expressly so stated, are intended as such and not as representations of fact, and no representation is made that any of the estimates will be realized. This Official Statement is not to be construed as a contract or agreement between the Issuer and the purchasers or Owners of any of the Bonds.

The attached APPENDICES A, B, C, D and E are integral parts of this Official Statement and must be read together with all of the foregoing statements.

It is anticipated that CUSIP identification numbers will be printed on the Bonds, but neither the failure to print such numbers on any Bonds nor any error in the printing of such numbers shall constitute cause for a failure or refusal by the purchaser thereof to accept delivery of and pay for any Bonds.

The Issuer has reviewed the information contained herein which relates to it and has approved all such information for use within this Official Statement. The execution and delivery of this Official Statement has been duly authorized by the Issuer.

SHELDON COMMUNITY SCHOOL DISTRICT, STATE OF IOWA

/s/ Gwen Mathahs
Board Secretary

APPENDIX A - INFORMATION ABOUT THE ISSUER
SHELDON COMMUNITY SCHOOL DISTRICT, IOWA
DISTRICT OFFICIALS

PRESIDENT	Susan Rensink
BOARD MEMBERS	Jessica Brink Lori Richards Adam Sauer Amy Sietstra
SUPERINTENDENT	Cory Myer
DISTRICT SECRETARY	Gwen Mathahs
DISTRICT TREASURER	Gwen Mathahs
DISTRICT ATTORNEY	Thomas J. Whorley

CONSULTANTS

BOND COUNSEL	Ahlers & Cooney, P.C. Des Moines, Iowa
DISCLOSURE COUNSEL	Ahlers & Cooney, P.C. Des Moines, Iowa
MUNICIPAL ADVISOR	Piper Sandler & Co. Des Moines, Iowa
PAYING AGENT	UMB Bank, n.a. West Des Moines, Iowa

General Information

The Sheldon Community School District (the “Issuer”) is headquartered in the City of Sheldon, Iowa. The school district is located 60 miles northeast of Sioux City in northwest Iowa. The Issuer is situated in the Counties of Lyon, O’Brien, Osceola and Sioux and covers approximately 187 square miles, with an estimated population of 7,323.

District Facilities (1)

Presented below is a recap of the existing facilities of the Issuer:

<u>Building</u>	<u>Construction Date</u>	<u>Grades Served</u>
High School	1969, 2025	9-12
Middle School	2004	5-8
East Elementary	1956, 1963, 1990, 2013	PK-4

Enrollment (1)

Total enrollment in the Issuer in the fall of the past five school years has been as follows:

<u>Count Date</u>	<u>Fiscal Year effective</u>	<u>Certified (Resident) (4)</u>	<u>Open Enrollment In</u>	<u>Open Enrollment Out</u>	<u>Total Served (5)</u>
October-24	2025-26	1,141.3	70.0	67.0	1,144.30
October-23	2024-25	1,122.7	66.0	59.0	1,129.70
October-22	2023-24	1,102.6	71.0	56.0	1,117.60
October-21	2022-23	1,116.4	70.0	51.0	1,135.40
October-20	2021-22	1,096.0	73.0	41.0	1,128.00

Staff (1)

Presented below is a list of the Issuer's 194 employees.

Administrators:	5	Media Specialists:	1
Teachers:	91	Nurses:	2
Teacher Aids:	44	Guidance:	4
Custodians:	7	Secretaries:	9
Food Service:	19	Transportation:	7
Other:	4	Maintenance:	1

Population (2)

Presented below are population figures for the periods indicated for the cities of Archer, Ashton, Matlock and Sheldon:

<u>Year</u>	<u>Archer</u>	<u>Ashton</u>	<u>Matlock</u>	<u>Sheldon</u>
2020	117	436	74	5,512
2010	131	458	87	5,188
2000	126	461	83	4,914
1990	145	462	92	4,904
1980	134	441	109	5,003
1970	209	483	89	4,535

-
- (1) Source: the Issuer
 - (2) Source: U.S. Census Bureau
 - (3) Source: Iowa Department of Education
 - (4) Used for Sales Tax distribution
 - (5) Used for State Aid distribution

Other Post-Employment Benefits (OPEB) (1)

Plan Description - The Issuer operates a single-employer health benefit plan which provides medical and prescription drug benefits for employees, retirees and their spouses.

Individuals who are employed by the Issuer and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical/prescription drug benefit as active employees, which results in an implicit subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement. At June 30, 2024, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	9
<u>Active employees</u>	<u>126</u>
Total	135

Total OPEB Liability – The Issuer’s total OPEB liability of \$191,743 was measured as of June 30, 2024, and was determined by an actuarial valuation as of July 1, 2023.

Actuarial Assumptions – the total OPEB liability in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement:

Rate of inflation (effective 6/30/24)	3.00%
Rates of salary increase (effective 6/30/24)	0.00%
Discount rate (effective 6/30/24)	4.75%
Healthcare cost trend rate (effective 6/30/24)	6.00%

Discount Rate – The discount rate used to measure the total OPEB liability was 4.75%, which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date.

The actuarial assumptions used in the June 30, 2024 valuation were based on the results of an actuarial experience studies with dates corresponding to those listed above.

Changes in the Total OPEB Liability:

Total OPEB obligation – beginning of year	\$276,832
Changes for the year	
	Service Cost 22,520
	Interest 9,214
	Assumption changes (68,935)
	Demographic changes (33,440)
	<u>Benefit Payments (14,448)</u>
Net Changes	(85,089)
Net OPEB obligation – end of year	\$191,743

(1) Source: the Issuer

Employee Pension Plan (1)

Plan Description. Iowa Public Employees' Retirement System ("IPERS") membership is mandatory for employees of the Issuer. The Issuer's employees are provided with pensions through a cost-sharing multiple employer defined pension plan administered by IPERS. IPERS benefits are established under Iowa Code, Chapter 97B and the administrative rules thereunder. The Issuer's employee who completed seven years of covered service or has reached the age of 65 while in IPERS covered employment becomes vested. If the Issuer's employee retires before normal retirement age, the employees' monthly retirement benefit will be permanently reduced by an early-retirement reduction. IPERS provides pension benefits as well as disability benefits to Issuer employees and benefits to the employees' beneficiaries upon the death of the eligible employee. See "**APPENDIX D-AUDITED FINANCIAL STATEMENTS OF THE ISSUER-NOTES TO THE FINANCIAL STATEMENTS**" for additional information on IPERS. Additionally, copies of IPERS annual financial report may be obtained from www.ipers.org. Moreover, IPERS maintains a website at www.ipers.com. However, the information presented in such financial reports or on such websites is not incorporated into this Official Statement by any reference.

Contributions. Effective July 1, 2012, as a result of a 2010 law change, IPERS contribution rates for the Issuer and its employees are established by IPERS following the annual actuarial valuation (which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization method.) State statute, however, limits the amount rates can increase or decrease each year to one (1) percentage point. Therefore, any difference between the actuarial contribution rates and the contributions paid is due entirely to statutorily set contributions that may differ from the actual contribution rates. As a result, while the contribution rate in the fiscal year ended June 30, 2017 equaled the actuarially required rate, there is no guarantee, due to this statutory limitation on rate increases, that the contribution rate will meet or exceed the actuarially required rate in the future.

The Issuer's contributions to IPERS is not less than that which is required by law. The Issuer's share of the contribution, payable from the applicable funds of the Issuer, is provided by a statutorily authorized annual levy of taxes without limit or restriction as to rate or amount. The Issuer has always made its full required contributions to IPERS.

The following table sets forth the contributions made by the Issuer and its employees to IPERS for the period indicated. The Issuer cannot predict the levels of funding that will be required in the future.

Table 1 – Issuer and Employees Contribution to IPERS.

Fiscal Year	Issuer Contribution		Issuer Employees' Contribution	
	Amount Contributed	% of Covered Payroll	Amount Contributed	% of Covered Payroll
2020	713,183	9.44	402,106	6.29
2021	721,964	9.44	435,255	6.29
2022	755,563	9.44	489,533	6.29
2023	805,411	9.44	545,666	6.29
2024	844,126	9.44	581,037	6.29

The Issuer cannot predict the levels of funding that will be required in the future as any IPERS unfunded pension benefit obligation could be reflected in future years in higher contribution rates. The investment of moneys, assumptions underlying the same and the administration of IPERS is not subject to the direction of the Issuer. Thus, it is not possible to predict, control or prepare for future unfunded accrued actuarial liabilities of IPERS ("UAALs"). The UAAL is the difference between total actuarially accrued liabilities and actuarially calculated assets available for the payment of such benefits. The UAAL is based on assumptions as to retirement age, mortality, projected salary increases attributed to inflation, across-the-board raises and merit raises, adjustments, cost-of-living adjustments, valuation of current assets, investment return and other matters. Such UAAL could be substantial in the future, requiring significantly increased contributions from the Issuer which could affect other budgetary matters.

Table 2 – Recent returns of IPERS (1)

According to IPERS, the market value investment return on program assets is as follows:

Fiscal Year Ended June 30	Investment Return %
2020	3.39
2021	29.63
2022	-3.90
2023	5.41
2024	9.07

(1) SOURCE: The Issuer

The following table sets forth certain information about the funding status of IPERS that has been extracted from the comprehensive annual financial reports of IPERS (collectively, the “IPERS CAFRs”), and the actuarial valuation reports provided to IPERS by Cavanaugh MacDonald Consulting, LLC (collectively, the “IPERS Actuarial Reports”). Additional information regarding IPERS and its latest actuarial valuations can be obtained by contacting IPERS administrative staff.

Table 3 – Funding Status of IPERS (1)

Valuation Date	Actuarial Value of Assets [a]	Market Value of Assets [b]	Actuarial Accrued Liability [c]	Unfunded Actuarial Accrued Liability (Actuarial Value) [c]-[a]	Funded Ratio (Actuarial Value) [a]/[c]	Unfunded Actuarial Accrued Liability (Market Value) [c]-[b]	Funded Ratio (Market Value) [b]/[c]	Covered Payroll [d]	UAAL as a Percentage of Covered Payroll (Actuarial Value) [[c-a]/[d]]
2020	34,485,656,745	34,047,692,112	41,072,427,540	6,586,770,795	83.96	7,024,735,428	82.90	8,391,856,350	78.49
2021	37,584,987,296	42,889,875,682	42,544,648,750	4,959,661,454	88.34	-345,226,932	100.81	8,648,783,536	57.35
2022	39,354,232,379	40,191,566,259	43,969,714,606	4,615,482,227	89.50	3,778,148,347	91.40	9,018,019,950	51.18
2023	41,012,524,216	41,206,314,259	45,719,979,439	4,707,455,223	89.70	4,513,665,180	90.13	9,588,339,000	49.10
2024	42,927,257,062	43,661,123,300	47,302,619,657	4,375,362,595	90.75	3,641,496,357	92.30	10,003,675,315	43.74

Net Pension Liabilities (2)

At June 30, 2024, the Issuer reported a liability of \$4,367,625 for its proportional share of the IPERS net pension liability. The net pension liability was measured as of June 30, 2023 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The discount rate used to measure the total pension liability was 7%. The Issuer’s proportion of the net pension liability was based on the Issuer’s share of contributions to the pension plan relative to the contributions of all IPERS participating employers. See “**APPENDIX D–AUDITED FINANCIAL STATEMENTS OF THE ISSUER–NOTES TO THE FINANCIAL STATEMENTS**” for additional information related to the Issuer’s deferred outflows and inflows of resources related to pensions, actuarial assumptions, discount rate and discount rate sensitivity.

Detailed information about the pension plan’s fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS’ website at www.ipers.org.

Bond Counsel, Disclosure Counsel, the Issuer, the Underwriter and the Financial Advisor undertake no responsibility for and make no representations as to the accuracy or completeness of the material available from IPERS as discussed above or included on the IPERS website, including, but not limited to, updates of such information on the Auditor of State’s website or links to other websites through the IPERS website.

(1) Source: IPERS Actuarial Reports. For a description of the assumptions used when calculating the funding status of IPERS for the fiscal year noted herein, see IPERS CAFRs

(2) Source: the Issuer

Investment of Public Funds (1)

The Issuer invests its funds pursuant to Chapter 12B of the Code. Presented below is the Issuer's investing activities as of July 31, 2025:

<u>Type of Investment</u>	<u>Amount Invested</u>
Local Bank Money Market	\$4,853,332.34
Local Bank Deposit Accounts	15,483,232.63
Local Bank Time CD's	2,393,486.20
ISJIT Money Market	326.41
ISJIT Time CD's	0

Major Employers (2)

Presented below is a summary of the largest employers within the Issuer:

<u>Employer</u>	<u>Business</u>	<u>Approximate Employees</u>
Sanford Sheldon Health Center	Medical	325
Village NW Unlimited	Rehab Service	285
Van Wyk Inc.	Trucking	282
Rosenboom Machine & Tool	Manufacturing	280
Maintainer Corporation	Service	220
Sheldon Community School District	Education	190
NW Iowa Community College	Higher Education	150
Alceco/MFC Coop	Agricultural Cooperative	56
Ag Processing	Soybean Processing	42
Poet Biofuel/Otter Creek Ethanol	Biofuel	42
Iowa Information	Newspaper	36

Property Tax Assessment (3)

In compliance with section 441.21 of the Code of Iowa, as amended, the State Director of Revenue annually directs all county auditors to apply prescribed statutory percentages to the assessments of certain categories of real property. The final values, called Actual Valuation, are then adjusted by the County Auditor. Assessed or Taxable Valuation subject to tax levy is then determined by the application of State determined rollback percentages, principally to residential and commercial property.

Beginning in 1978, the State required a reduction in Actual Valuation to reduce the impact of inflation on its residents. The resulting value is defined as the Assessed or Taxable Valuation. The rollback percentages for residential, agricultural and commercial valuations are as follows:

<u>Fiscal Year</u>	<u>Residential</u>	<u>Ag. Land & Bldgs</u>	<u>Commercial</u>	<u>Sm Commercial</u>	<u>Multi-residential</u>	<u>Railroad</u>	<u>Sm Railroad</u>	<u>Utilities</u>	<u>Industrial</u>
2025-26	47.4316	73.8575	90.0000	47.4316	NA	90.0000	47.4316	100.0000	90.0000
2024-25	46.3428	71.8370	90.0000	46.3428	NA	90.0000	46.3428	100.0000	90.0000
2023-24	54.6501	91.6430	90.0000	54.6501	NA	90.0000	54.6501	100.0000	90.0000
2022-23	54.1302	89.0412	90.0000	90.0000	63.7500	90.0000	90.0000	100.0000	90.0000
2021-22	56.4094	84.0305	90.0000	90.0000	67.5000	90.0000	90.0000	98.5489	90.0000

Property is assessed on a calendar year basis. The assessments finalized as of January 1 of each year are applied to the following fiscal year. For example, the assessments finalized on January 1, 2023 are used to calculate tax liability for the tax year starting July 1, 2024 through June 30, 2025. Presented below are the historic property valuations of the Issuer by class of property.

- (1) Source: the Issuer
- (2) Source: Sheldon Economic Development
- (3) Source: Iowa Department of Revenue. In 2023, the Legislature created a rollback for small commercial, small railroad and small industrial properties that receive the same rollback rate as residential properties receive for said year, for the valuation of those classes up to \$150,000. Valuation above \$150,000 is taxed at the above rollback rate for each of commercial, railroad and industrial.

Property Valuations (1)

Actual Valuation					
Valuation as of January	2024	2023	2022	2021	2020
Fiscal Year	<u>2025-26</u>	<u>2024-25</u>	<u>2023-24</u>	<u>2022-23</u>	<u>2021-22</u>
Residential:	418,851,570	416,554,975	347,404,844	340,004,873	294,706,314
Agricultural Land:	247,812,707	247,888,108	183,264,281	183,588,730	201,348,937
Ag Buildings:	24,956,770	24,343,737	12,871,795	12,384,200	11,479,079
Commercial:	65,836,034	62,847,517	51,823,654	44,072,988	32,393,171
Industrial:	18,414,055	18,855,489	18,098,546	18,898,802	17,964,757
Multi-Residential	0	0	0	4,125,976	3,322,581
Reserved	0	0	0	0	0
Railroads:	24,778,706	24,244,440	23,316,404	21,855,145	20,642,138
Utilities:	1,241,796	1,432,632	1,180,988	2,646,273	3,689,791
Other:	0	0	0	0	0
Total Valuation:	801,891,638	796,166,898	637,960,512	627,576,987	585,546,768
Less Military:	948,000	984,000	475,964	503,744	594,492
Less Homestead:		1,618,500	0	0	0
Net Valuation:	800,943,638	793,564,398	637,484,548	627,073,243	584,952,276
TIF Valuation:	183,249,370	180,506,368	125,958,831	129,194,155	122,435,574
Utility Replacement:	25,361,188	25,886,222	20,278,092	16,725,059	15,838,296
Taxable Valuation					
Valuation as of January	2024	2023	2022	2021	2020
Fiscal Year	<u>2025-26</u>	<u>2024-25</u>	<u>2023-24</u>	<u>2022-23</u>	<u>2021-22</u>
Residential:	189,643,689	184,166,272	172,641,390	167,806,880	151,729,279
Agricultural Land:	182,111,855	177,136,956	167,663,345	163,102,426	168,704,074
Ag Buildings:	18,360,651	17,411,089	11,781,675	11,008,463	9,639,842
Commercial:	38,938,619	36,158,026	30,064,280	34,133,858	23,983,548
Industrial:	13,279,984	13,642,776	13,156,639	13,699,864	12,876,709
Multi-Residential	0	0	0	1,933,887	1,783,133
Reserved	0	0	0	0	0
Railroads:	22,188,465	21,704,751	20,891,448	19,669,630	18,577,925
Utilities:	1,241,796	1,432,632	1,180,988	2,646,273	3,636,245
Other:	0	0	0	0	0
Total Valuation:	465,765,059	451,652,502	417,379,765	414,001,281	390,930,755
Less Military:	948,000	984,000	475,964	503,744	594,492
Less Homestead:		1,618,500	0	0	0
Net Valuation:	464,817,059	449,050,002	416,903,801	413,497,537	390,336,263
TIF Valuation:	148,964,722	146,269,930	124,382,695	129,194,155	122,435,574
Utility Replacement:	14,646,230	16,278,558	13,750,545	10,661,592	13,756,278
Valuation	Actual	% Change in		% Change in	
Year	Valuation	Actual	Taxable	Taxable	
	w/Utilities	Valuation	Valuation	Valuation	
2024	1,005,907,696	0.60%	624,255,011	2.07%	
2023	999,956,988	27.59%	611,598,490	10.19%	
2022	783,721,471	1.39%	555,037,041	0.30%	
2021	772,992,457	6.88%	553,353,284	5.09%	
2020	723,226,146	2.29%	526,528,115	4.04%	

(1) Source: Iowa Department of Management

Tax Rates (1)

Presented below are the taxes levied by the Issuer for the fund groups as presented, for the period indicated:

<u>Fiscal Year</u>	<u>Operating Fund</u>	<u>Management Fund</u>	<u>Board PPEL</u>	<u>Voter PPEL</u>	<u>Debt Service</u>	<u>Total Levy</u>
2025	8.69169	1.45059	0.33000	1.34000	2.47000	14.28228
2024	8.87958	1.45128	0.33000	1.34000	0.00000	12.00086
2023	9.24385	1.29668	0.33000	1.34000	0.00000	12.21053
2022	9.39402	1.22497	0.33000	1.34000	0.00000	12.28899
2021	9.28167	1.34856	0.33000	1.34000	0.00000	12.30023
2020	9.30767	1.29295	0.33000	1.34000	0.00000	12.27062

Historic Tax Rates (1)

Presented below are the tax rates by taxing entity for residents of the City of Sheldon:

<u>Fiscal Year</u>	<u>City</u>	<u>School</u>	<u>College</u>	<u>State</u>	<u>County Assessor</u>	<u>County Ag Extens</u>	<u>County Hospital</u>	<u>County</u>	<u>Regional Transit</u>	<u>Total Levy Rate</u>
2025	15.27853	14.28228	1.08693	0.00180	0.27285	0.19000	0.00000	3.70000	0.00000	34.81239
2024	15.24760	12.00086	1.08694	0.00180	0.28379	0.20081	0.00000	3.64369	0.00000	32.46549
2023	15.24797	12.21053	1.07258	0.00240	0.26201	0.20474	0.00000	3.62352	0.00000	32.62375
2022	15.01845	12.28899	1.04303	0.00260	0.33764	0.22029	0.00000	3.98649	0.00000	32.89749
2021	15.01488	12.30023	1.07539	0.00270	0.29002	0.23866	0.00000	4.12369	0.00000	33.04557
2020	15.31164	12.27062	0.99383	0.00280	0.29042	0.24921	0.00000	3.69842	0.00000	32.81694

Presented below are the tax rates by taxing entity for residents of the City of Ashton:

<u>Fiscal Year</u>	<u>City</u>	<u>School</u>	<u>College</u>	<u>State</u>	<u>County Assessor</u>	<u>County Ag Extens</u>	<u>County Hospital</u>	<u>County</u>	<u>Regional Transit</u>	<u>Total Levy Rate</u>
2025	16.23161	14.28228	1.08693	0.00180	0.35266	0.30750	0.00000	4.27956	0.00000	36.54234
2024	15.68269	12.00086	1.08694	0.00180	0.56788	0.30649	0.00000	4.53245	0.00000	34.17911
2023	15.78771	12.21053	1.07258	0.00240	0.40000	0.30660	0.00000	4.65000	0.00000	34.42982
2022	16.26723	12.28899	1.04303	0.00260	0.40000	0.30493	0.00000	5.06077	0.00000	35.36755
2021	16.30596	12.30023	1.07539	0.00270	0.45675	0.30423	0.00000	5.22479	0.00000	35.67005
2020	16.17175	12.27062	0.99383	0.00280	0.42000	0.31209	0.00000	5.15754	0.00000	35.32863

Presented below are the tax rates by taxing entity for residents of the City of Archer:

<u>Fiscal Year</u>	<u>City</u>	<u>School</u>	<u>College</u>	<u>State</u>	<u>County Assessor</u>	<u>County Ag Extens</u>	<u>County Hospital</u>	<u>County</u>	<u>Regional Transit</u>	<u>Total Levy Rate</u>
2025	8.79946	14.28228	1.08693	0.00180	0.27285	0.19000	0.00000	3.70000	0.00000	28.33332
2024	8.10000	12.00086	1.08694	0.00180	0.28379	0.20081	0.00000	3.64369	0.00000	25.31789
2023	8.10000	12.21053	1.07258	0.00240	0.26201	0.20474	0.00000	3.62352	0.00000	25.47578
2022	8.10000	12.28899	1.04303	0.00260	0.33764	0.22029	0.00000	3.98649	0.00000	25.97904
2021	8.10000	12.30023	1.07539	0.00270	0.29002	0.23866	0.00000	4.12369	0.00000	26.13069
2020	8.10000	12.27062	0.99383	0.00280	0.29042	0.24921	0.00000	3.69842	0.00000	25.60530

Presented below are the tax rates by taxing entity for residents of the City of Matlock:

<u>Fiscal Year</u>	<u>City</u>	<u>School</u>	<u>College</u>	<u>State</u>	<u>County Assessor</u>	<u>County Ag Extens</u>	<u>County Hospital</u>	<u>County</u>	<u>Regional Transit</u>	<u>Total Levy Rate</u>
2025	11.23785	14.28228	1.08694	0.00180	0.39466	0.23277	0.00000	3.96186	0.00000	31.19815
2024	11.46353	12.00086	1.08694	0.00180	0.21080	0.14579	0.00000	4.13424	0.00000	29.04396
2023	11.33230	12.21053	1.07258	0.00240	0.21170	0.14459	0.00000	3.63737	0.00000	28.61147
2022	11.39794	12.28899	1.04303	0.00260	0.20031	0.14581	0.00000	3.77978	0.00000	28.85846
2021	11.38769	12.30023	1.07539	0.00270	0.21025	0.15008	0.00000	4.11609	0.00000	29.24243
2020	11.59485	12.27062	0.99383	0.00280	0.21128	0.15121	0.00000	4.45279	0.00000	29.67738

(1) Source: Iowa Department of Management

Tax Collection History (1)

Presented below are the actual ad-valorem tax levies and collections for the periods indicated:

<u>Fiscal Year</u>	<u>Amount Levied</u>	<u>Amount Collected</u>	<u>Percentage Collected</u>
2025	\$7,279,912	In collection	NA
2024	5,387,716	\$5,393,017	100.10%
2023	5,431,614	5,458,184	100.49%
2022	5,204,187	5,190,530	99.74%
2021	5,078,982	5,098,423	100.38%
2020	4,927,884	4,918,206	99.80%

Largest Taxpayers (2) (3)

Set forth in the following table are the persons or entities which represent the 2023 largest taxpayers within the Issuer. No independent investigation has been made of and no representation is made herein as to the financial condition of any of the taxpayers listed below or that such taxpayers will continue to maintain their status as major taxpayers in the Issuer. The Issuer's tax levy is uniformly applicable to all of the properties included in the table, and thus taxes expected to be received by the Issuer from such taxpayers will be in proportion to the assessed valuations of the properties. The total tax bill for each of the properties is dependent upon the tax levies of the other taxing entities which overlap the properties.

<u>Taxpayer</u>	<u>2023 Taxable Valuation</u>	<u>Percent of Total</u>
Union Pacific Corporation	19,985,956	3.268%
Poet Biorefining Ashton LLC	17,137,553	2.802%
Kent Nutrition Group, Inc.	12,372,614	2.023%
AG Partners LLC	6,721,231	1.099%
Archer Cooperative Grain Co.	6,399,224	1.046%
Ziegler Sheldon, LLC	4,810,444	0.787%
Maintainer Corporation of Iowa Inc.	4,795,420	0.784%
Interstate Power & Light Co.	4,688,752	0.767%
Mid-American Energy	4,468,594	0.731%
Fieldcrest Geac LLC	4,216,212	0.689%
Total		14.00%

(1) Source: the Issuer

(2) Source: Lyon, O'Brien, Osceola and Sioux County

(3) Utility Property Tax Replacement. Beginning in 1999, the State replaced its previous property tax assessment procedure in valuing the property of entities involved primarily in the production, delivery, service and sale of electricity and natural gas with a replacement tax formula based upon the delivery of energy by these entities. Electric and natural gas utilities now pay replacement taxes to the State in lieu of property taxes. All replacement taxes are allocated among local taxing cities by the State Department of Revenue and Finance and the Department of Management. This allocation is made in accordance with a general allocation formula developed by the Department of Management on the basis of general property tax equivalents. Properties of these utilities are exempt from the levy of property tax by political subdivisions. Utility property will continue to be valued by a special method as provided in the statute and taxed at the rate of three cents per one thousand dollars for the general fund of the State. The utility replacement tax statute states that the utility replacement tax collected by the State and allocated among local taxing cities (including the Issuer) shall be treated as property tax when received and shall be disposed of by the county treasurer as taxes on real estate. However, utility property is not subject to the levy of property tax by political subdivisions, only the utility replacement tax and statewide property tax. It is possible that the Issuer's authority to levy taxes to pay principal and interest on the Bonds could be adjudicated to be proportionately reduced in future years if the utility replacement tax were to be other than "taxable property" for purposes of computing the Issuer's levy limit under Iowa Code Section 298.18, as amended from time to time. There can be no assurance that future legislation will not (i) operate to reduce the amount of debt the Issuer can issue or (ii) adversely affect the Issuer's ability to levy taxes in the future for the payment of the principal of and interest on its outstanding debt obligations, including the Bonds.

Direct Debt

General Obligation School Bonds (Debt Service) (1)

Presented below is the principal and interest on the Issuer's outstanding general obligation bonds, presented by fiscal year and issue, including an estimate of the Bonds.

<u>Fiscal Year</u>	<u>6/5/24</u>	<u>Estimated 9/24/25</u>	<u>Gross Principal</u>	<u>Total Principal</u>	<u>Total Interest</u>	<u>Total P&I</u>
6/1/26	\$1,170,000		\$1,170,000	\$1,170,000	\$380,950	\$1,550,950
6/1/27	395,000	\$185,000	580,000	580,000	1,014,821	1,594,821
6/1/28	415,000	520,000	935,000	935,000	702,063	1,637,063
6/1/29	435,000	590,000	1,025,000	1,025,000	655,313	1,680,313
6/1/30	455,000	625,000	1,080,000	1,080,000	604,063	1,684,063
6/1/31	475,000	655,000	1,130,000	1,130,000	554,613	1,684,613
6/1/32	495,000	685,000	1,180,000	1,180,000	502,863	1,682,863
6/1/33	515,000	715,000	1,230,000	1,230,000	453,950	1,683,950
6/1/34	535,000	745,000	1,280,000	1,280,000	402,963	1,682,963
6/1/35	555,000	775,000	1,330,000	1,330,000	349,900	1,679,900
6/1/36	580,000	810,000	1,390,000	1,390,000	294,763	1,684,763
6/1/37	600,000	845,000	1,445,000	1,445,000	237,138	1,682,138
6/1/38	710,000	795,000	1,505,000	1,505,000	177,225	1,682,225
6/1/39	1,585,000		1,585,000	1,585,000	115,038	1,700,038
6/1/40		1,215,000	1,215,000	1,215,000	51,638	1,266,638
Totals:	\$8,920,000	\$9,160,000	\$18,080,000	\$18,080,000	\$6,497,296	\$24,577,296

General Obligation School Capital Loan Notes (PPEL) (1)

Presented below is the principal and interest on the Issuer's outstanding General Obligation School Capital Loan Notes, presented by fiscal year and issue.

<u>Fiscal Year</u>	<u>4/29/21</u>	<u>Total Principal</u>	<u>Total Interest</u>	<u>Total P&I</u>
6/1/26	\$485,000	\$485,000	\$9,700	\$494,700
Totals:	\$485,000	\$485,000	\$9,700	\$494,700

Anticipatory Warrants (1)

The Issuer has not issued anticipatory warrants during the past five years.

(1) Source: the Issuer

School Infrastructure Sales, Services & Use Tax Revenue Bonds (1)

Presented below is the principal and interest on the Issuer's School Infrastructure Sales, Services & Use Tax Revenue Bonds, presented by fiscal year and issue.

<u>Fiscal Year</u>	<u>5/8/25</u>	<u>Total</u> <u>Interest</u>	<u>Total</u> <u>Obligations</u>
6/1/26	\$480,000	\$815,684	\$1,295,684
6/1/27	500,000	742,700	1,242,700
6/1/28	525,000	717,700	1,242,700
6/1/29	555,000	691,450	1,246,450
6/1/30	575,000	669,250	1,244,250
6/1/31	600,000	646,250	1,246,250
6/1/32	630,000	616,250	1,246,250
6/1/33	660,000	584,750	1,244,750
6/1/34	695,000	551,750	1,246,750
6/1/35	730,000	517,000	1,247,000
6/1/36	765,000	480,500	1,245,500
6/1/37	800,000	442,250	1,242,250
6/1/38	840,000	402,250	1,242,250
6/1/39	885,000	360,250	1,245,250
6/1/40	930,000	316,000	1,246,000
6/1/41	975,000	269,500	1,244,500
6/1/42	1,025,000	220,750	1,245,750
6/1/43	1,075,000	169,500	1,244,500
6/1/44	1,130,000	115,750	1,245,750
6/1/45	1,185,000	59,250	1,244,250
Totals:	\$15,560,000	\$9,388,784	\$24,948,784

(1) Source: the Issuer

Debt Limit (1) (2) (3)

The amount of general obligation debt a political subdivision of the State of Iowa can incur is controlled by the constitutional debt limit, which is an amount equal to 5% of the actual value of property within the corporate limits, taken from the last County Tax list. The Issuer's debt limit, based upon said valuation, amounts to the following:

Actual Valuation:	\$1,005,907,696
X	5%
Statutory Debt Limit:	\$50,295,385
Total General Obligation Bond Debt:	\$18,080,000
Total General Obligation Note Debt:	485,000
Total Lease Purchases:	0
Total Debt Subject to Limit:	\$18,565,000
Percentage of Debt Limit Obligated:	36.91%

It has not been determined whether the Issuer's School Infrastructure Sales, Services and Use Tax Revenue Bonds do or do not count against the constitutional debt limit. If the Bonds do count against the constitutional debt limit, the amount of debt subject to the debt limit would increase \$15,560,000 to be \$34,125,000, or 67.85% of the statutory debt limit.

- (1) Direct debt source: the Issuer
- (2) Valuation data source: Iowa Department of Management
- (3) Utility Property Tax Replacement

Beginning in 1999, the State replaced its previous property tax assessment procedure in valuing the property of entities involved primarily in the production, delivery, service and sale of electricity and natural gas with a replacement tax formula based upon the delivery of energy by these entities. Electric and natural gas utilities now pay replacement taxes to the State in lieu of property taxes. All replacement taxes are allocated among local taxing cities by the State Department of Revenue and Finance and the Department of Management. This allocation is made in accordance with a general allocation formula developed by the Department of Management on the basis of general property tax equivalents. Properties of these utilities are exempt from the levy of property tax by political subdivisions. Utility property will continue to be valued by a special method as provided in the statute and taxed at the rate of three cents per one thousand dollars for the general fund of the State.

It is possible that the general obligation debt capacity of the Issuer could be adjudicated to be proportionately reduced in future years if utility property were determined to be other than "taxable property" for purposes of computing the Issuer's debt limit under Article XI of the Constitution of the State of Iowa. There can be no assurance that future legislation will not (i) operate to reduce the amount of debt the Issuer can issue or (ii) adversely affect the Issuer's ability to levy taxes in the future for the payment of the principal of and interest on its outstanding debt obligations, including the Bonds.

Overlapping & Underlying Debt (1) (3)

Presented below is a listing of the overlapping and underlying debt outstanding of Issuers within the Issuer.

<u>Taxing Authority</u>	<u>GO Debt Outstanding</u>	<u>Taxable Valuation</u>	<u>Valuation Within Issuer</u>	<u>Percentage Applicable</u>	<u>Amount Applicable</u>
City Of Sheldon	\$9,000,715	\$278,093,319	\$278,093,319	100.00%	\$9,000,715
City Of Ashton	208,000	17,006,107	17,006,107	100.00%	208,000
City Of Archer	0	5,345,528	5,345,528	100.00%	0
City Of Matlock	0	2,488,642	2,488,642	100.00%	0
O'Brien County	0	1,668,422,388	418,179,185	25.06%	0
Sioux County	995,000	2,786,394,019	107,450,072	3.86%	38,370
Osceola County	2,515,000	700,964,635	76,400,472	10.90%	274,118
Lyon County	625,000	1,303,692,527	9,568,761	0.73%	4,587
Northwest Iowa Tech Cc	20,525,000	6,801,834,708	611,598,490	8.99%	1,845,540
Northwest AEA	0	19,323,395,424	611,598,490	3.17%	0

Total: \$11,371,330

FINANCIAL SUMMARY (1) (2) (3) (4)

Actual Value of Property, 2024	\$1,005,907,696
Taxable Value of Property, 2024	624,255,011
Direct General Obligation Debt:	\$18,565,000
Overlapping Debt:	11,371,330
Direct & Overlapping General Obligation Debt:	\$29,936,330
Population, 2020 US Census:	7,455
Direct Debt per Capita:	\$2,490
Total Debt per Capita:	\$4,016
Direct Debt to Taxable Valuation:	2.974%
Total Debt to Taxable Valuation:	4.796%
Direct Debt to Actual Valuation:	1.846%
Total Debt to Actual Valuation:	2.976%
Actual Valuation per Capita:	\$134,931
Taxable Valuation per Capita:	\$83,736

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- (1) Valuation source: Iowa Department of Management
 - (2) Direct debt source: the Issuer
 - (3) Overlapping debt outstanding source: Treasurer, State of Iowa; where available, EMMA.MSRB.ORG
 - (4) Population source: U.S. Census Bureau

APPENDIX B – FORM OF LEGAL OPINION

DRAFT

We hereby certify that we have examined a certified transcript of the proceedings of the Board of Directors of the Sheldon Community School District in the Counties of O'Brien, Osceola, Sioux and Lyon, State of Iowa, and acts of administrative officers of the School District (the "Issuer"), relating to the issuance of General Obligation School Bonds, Series 2025, by said Issuer, dated the date of delivery, in the denominations of \$5,000 or multiples thereof, in the aggregate amount of \$ _____ (the "Bonds").

We have examined the law and certified proceedings and other papers as we deem necessary to render this opinion as bond counsel.

As to questions of fact material to our opinion, we have relied upon representations of the Issuer contained in the Resolution authorizing issuance of the Bonds (the "Resolution") and in the certified proceedings and other certifications of public officials furnished to us, without undertaking to verify the same by independent investigation.

Based on our examination and in reliance upon the certified proceedings and other certifications described above, we are of the opinion, under existing law, as follows:

1. The Issuer is duly created and validly existing as a body corporate and politic and political subdivision of the State of Iowa with the corporate power to adopt and perform the Resolution and issue the Bonds.
2. The Bonds are valid and binding general obligations of the Issuer.
3. All taxable property in the territory of the Issuer is subject to ad valorem taxation without limitation as to rate or amount to pay the Bonds. Taxes have been levied by the Resolution for the payment of the Bonds and the Issuer is required by law to include in its annual tax levy the principal and interest coming due on the Bonds to the extent the necessary funds are not provided from other sources.
4. Interest on the Bonds is excludable from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals; however, such interest may be taken into account for the purpose of computing the alternative minimum tax imposed on certain corporations. The opinion set forth in the preceding sentence is subject to the condition that the Issuer comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds in order that the interest thereon be, and continue to be, excludable from gross income for federal income tax purposes. The Issuer has covenanted to comply with all such requirements. Failure to comply with certain of such requirements may cause interest on the Bonds to be includable in gross income for federal income tax purposes retroactively to the date of issuance of the Bonds.

We express no opinion regarding the accuracy, adequacy, or completeness of the Official Statement or other offering material relating to the Bonds. Further, we express no opinion regarding tax consequences arising with respect to the Bonds other than as expressly set forth herein.

The rights of the owners of the Bonds and the enforceability of the Bonds are limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights generally, and by equitable principles, whether considered at law or in equity.

This opinion is given as of the date hereof, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may later come to our attention, or any changes in law that may later occur.

AHLERS & COONEY, P.C.

APPENDIX C – FORM OF CONTINUING DISCLOSURE CERTIFICATE

DRAFT

CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate (the "Disclosure Certificate") is executed and delivered by the Sheldon Community School District, State of Iowa (the "Issuer"), in connection with the issuance of \$ _____ General Obligation School Bonds, Series 2025 (the "Bonds") dated the date of delivery. The Bonds are being issued pursuant to a Resolution of the Issuer approved on September 10, 2025 (the "Resolution"). The Issuer covenants and agrees as follows:

Section 1. Purpose of the Disclosure Certificate; Interpretation. This Disclosure Certificate is being executed and delivered by the Issuer for the benefit of the Holders and Beneficial Owners of the Bonds and in order to assist the Participating Underwriters in complying with S.E.C. Rule 15c2-12(b)(5). This Disclosure Certificate shall be governed by, construed and interpreted in accordance with the Rule, and, to the extent not in conflict with the Rule, the laws of the State. Nothing herein shall be interpreted to require more than required by the Rule.

Section 2. Definitions. In addition to the definitions set forth in the Resolution, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Financial Information" shall mean financial information or operating data of the type included in the final Official Statement, provided at least annually by the Issuer pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

"Beneficial Owner" shall mean any person which (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Bonds (including persons holding Bonds through nominees, depositories or other intermediaries), or (b) is treated as the owner of any Bonds for federal income tax purposes.

"Business Day" shall mean a day other than a Saturday or a Sunday or a day on which banks in Iowa are authorized or required by law to close. "Dissemination Agent" shall mean the Issuer or any Dissemination Agent designated in writing by the Issuer and which has filed with the Issuer a written acceptance of such designation.

"Financial Obligation" shall mean a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term "Financial Obligation" does not include municipal securities as to which a final official statement has been provided to the MSRB consistent with S.E.C. Rule 15c2-12.

"Holders" shall mean the registered holders of the Bonds, as recorded in the registration books of the Registrar.

"Listed Events" shall mean any of the events listed in Section 5(a) of this Disclosure Certificate.

"Municipal Securities Rulemaking Board" or "MSRB" shall mean the Municipal Securities Rulemaking Board, 1300 I Street NW, Suite 1000, Washington, DC 20005.

"National Repository" shall mean the MSRB's Electronic Municipal Market Access website, a/k/a "EMMA" (emma.msrb.org).

"Official Statement" shall mean the Issuer's Official Statement for the Bonds, dated _____, 2025.

"Participating Underwriter" shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with offering of the Bonds.

"Rule" shall mean Rule 15c2-12 adopted by the Securities and Exchange Commission (S.E.C.) under the Securities Exchange Act of 1934, and any guidance and procedures thereunder published by the S.E.C., as the same may be amended from time to time.

"State" shall mean the State of Iowa.

Section 3. Provision of Annual Financial Information.

- a. The Issuer shall, or shall cause the Dissemination Agent to, not later than April 15 after the end of the District's fiscal year, commencing with information for the 2026 fiscal year, provide to the National Repository an Annual Financial Information filing consistent with the requirements of Section 4 of this Disclosure Certificate. The Annual Financial Information filing must be submitted in such format as is required by the MSRB (currently in "searchable PDF" format). The Annual Financial Information filing may be submitted as a single document or as separate documents comprising a package. The Annual Financial Information filing may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided that the audited financial statements of the Issuer may be submitted separately from the balance of the Annual Financial Information filing and later than the

date required above for the filing of the Annual Financial Information if they are not available by that date. If the Issuer's fiscal year changes, it shall give notice of such change in the same manner as for a Listed Event under Section 5(c).

- b. If the Issuer is unable to provide to the National Repository the Annual Financial Information by the date required in subsection (a), the Issuer shall send a notice to the Municipal Securities Rulemaking Board, if any, in substantially the form attached as Exhibit A.
- c. The Dissemination Agent shall:
 - i. each year file Annual Financial Information with the National Repository; and
 - ii. (if the Dissemination Agent is other than the Issuer), file a report with the Issuer certifying that the Annual Financial Information has been filed pursuant to this Disclosure Certificate, stating the date it was filed.

Section 4. Content of Annual Financial Information. The Issuer's Annual Financial Information filing shall contain or incorporate by reference the following:

- a. The last available audited financial statements of the Issuer for the prior fiscal year, prepared in accordance with generally accepted accounting principles promulgated by the Financial Accounting Standards Board as modified in accordance with the governmental accounting standards promulgated by the Governmental Accounting Standards Board or as otherwise provided under State law, as in effect from time to time, or, if and to the extent such financial statements have not been prepared in accordance with generally accepted accounting principles, noting the discrepancies therefrom and the effect thereof. If the Issuer's audited financial statements for the preceding years are not available by the time Annual Financial Information is required to be filed pursuant to Section 3(a), the Annual Financial Information filing shall contain unaudited financial statements of the type included in the final Official Statement, and the audited financial statements shall be filed in the same manner as the Annual Financial Information when they become available.
- b. A table, schedule or other information prepared as of the end of the preceding fiscal year, of the type contained in the final Official Statement under the captions "Property Valuations," "Tax Rates," "Historic Tax Rates," "Tax Collection History," "Direct Debt," "Debt Limit," and "Financial Summary."

Any or all of the items listed above may be included by specific reference to other documents, including official statements of debt issues of the Issuer or related public entities, which have been filed with the National Repository. The Issuer shall clearly identify each such other document so included by reference.

Section 5. Reporting of Significant Events.

- a. Pursuant to the provisions of this Section, the Issuer shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Bonds in a timely manner not later than 10 Business Days after the day of the occurrence of the event:
 - i. Principal and interest payment delinquencies;
 - ii. Non-payment related defaults, if material;
 - iii. Unscheduled draws on debt service reserves reflecting financial difficulties;
 - iv. Unscheduled draws on credit enhancements relating to the Bonds reflecting financial difficulties;
 - v. Substitution of credit or liquidity providers, or their failure to perform;
 - vi. Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax-exempt status of the Series Bonds, or material events affecting the tax-exempt status of the Bonds;
 - vii. Modifications to rights of Holders of the Bonds, if material;
 - viii. Bond calls (excluding sinking fund mandatory redemptions), if material, and tender offers;
 - ix. Defeasances of the Bonds;
 - x. Release, substitution, or sale of property securing repayment of the Bonds, if material;
 - xi. Rating changes on the Bonds;
 - xii. Bankruptcy, insolvency, receivership or similar event of the Issuer;
 - xiii. The consummation of a merger, consolidation, or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
 - xiv. Appointment of a successor or additional trustee or the change of name of a trustee, if material;
 - xv. Incurrence of a Financial Obligation of the Issuer, if material, or agreement to covenants, events of default, remedies, priority rights, or other terms of a Financial Obligation of the Issuer, any of which affect security holders, if material; and
 - xvi. Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the Issuer, any of which reflect financial difficulties.
- b. Whenever the Issuer obtains the knowledge of the occurrence of a Listed Event, the Issuer shall determine if the occurrence is subject

to notice only if material, and if so shall as soon as possible determine if such event would be material under applicable federal securities laws.

- c. If the Issuer determines that knowledge of the occurrence of a Listed Event is not subject to materiality, or determines such occurrence is subject to materiality and would be material under applicable federal securities laws, the Issuer shall promptly, but not later than 10 Business Days after the occurrence of the event, file a notice of such occurrence with the Municipal Securities Rulemaking Board through the filing with the National Repository.

Section 6. Termination of Reporting Obligation. The Issuer's obligations under this Disclosure Certificate with respect to each Series of Bonds shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds of that Series or upon the Issuer's receipt of an opinion of nationally recognized bond counsel to the effect that, because of legislative action or final judicial action or administrative actions or proceedings, the failure of the Issuer to comply with the terms hereof will not cause Participating Underwriters to be in violation of the Rule or other applicable requirements of the Securities Exchange Act of 1934, as amended.

Section 7. Dissemination Agent. The Issuer may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Certificate, and may discharge any such Agent, with or without appointing a successor Dissemination Agent. The Dissemination Agent shall not be responsible in any manner for the content of any notice or report prepared by the Issuer pursuant to this Disclosure Certificate. The initial Dissemination Agent shall be the Issuer.

Section 8. Amendment; Waiver. Notwithstanding any other provision of this Disclosure Certificate, the Issuer may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, provided that the following conditions are satisfied:

- a. If the amendment or waiver relates to the provisions of Section 3(a), 4, or 5(a), it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an obligated person with respect to the Bonds, or the type of business conducted;
- b. The undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and
- c. The amendment or waiver either (i) is approved by the Holders of the Bonds in the same manner as provided in the Resolution for amendments to the Resolution with the consent of Holders, or (ii) does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the Holders or Beneficial Owners of the Bonds.

In the event of any amendment or waiver of a provision of this Disclosure Certificate, the Issuer shall describe such amendment in the next Annual Financial Information filing, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the Issuer. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements, (i) notice of such change shall be given in the same manner as for a Listed Event under Section 5(c), and (ii) the Annual Financial Information filing for the year in which the change is made will present a comparison or other discussion in narrative form (and also, if feasible, in quantitative form) describing or illustrating the material differences between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

Section 9. Additional Information. Nothing in this Disclosure Certificate shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Financial Information filing or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the Issuer chooses to include any information in any Annual Financial Information filing or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the Issuer shall have no obligation under this Certificate to update such information or include it in any future Annual Financial Information filing or notice of occurrence of a Listed Event.

Section 10. Default. In the event of a failure of the Issuer to comply with any provision of this Disclosure Certificate, any Holder or Beneficial Owner of the Bonds may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the Issuer to comply with its obligations under this Disclosure Certificate. Direct, indirect, consequential and punitive damages shall not be recoverable by any person for any default hereunder and are hereby waived to the extent permitted by law. A default under this Disclosure Certificate shall not be deemed an event of default under the Resolution, and the sole remedy under this Disclosure Certificate in the event of any failure of the Issuer to comply with this Disclosure Certificate shall be an action to compel performance.

Section 11. Duties, Immunities and Liabilities of Dissemination Agent. The Dissemination Agent shall have only such duties as are specifically set forth in this Disclosure Certificate, and the Issuer agrees to indemnify and save the Dissemination Agent, its officers, directors, employees and agents, harmless against any loss, expense and liabilities which it may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorneys' fees) of defending against any claim of liability, but excluding liabilities due to the Dissemination Agent's negligence or willful misconduct. The obligations of the Issuer under this Section shall survive

resignation or removal of the Dissemination Agent and payment of the Bonds.

Section 12. Beneficiaries. This Disclosure Certificate shall inure solely to the benefit of the Issuer, the Dissemination Agent, the Participating Underwriters and Holders and Beneficial Owners from time to time of the Bonds, and shall create no rights in any other person or entity.

Section 13. Rescission Rights. The Issuer hereby reserves the right to rescind this Disclosure Certificate without the consent of the Holders in the event the Rule is repealed by the S.E.C. or is ruled invalid by a federal court and the time to appeal from such decision has expired. In the event of a partial repeal or invalidation of the Rule, the Issuer hereby reserves the right to rescind those provisions of this Disclosure Certificate that were required by those parts of the Rule that are so repealed or invalidated.

Date: Date of Delivery

SHELDON COMMUNITY SCHOOL DISTRICT, STATE OF
IOWA

By: _____
President

ATTEST:

By: _____
Secretary of the Board of Directors

EXHIBIT A

NOTICE TO NATIONAL REPOSITORY OF FAILURE TO FILE ANNUAL FINANCIAL INFORMATION

Name of Issuer: Sheldon Community School District, Iowa.

Name of Bond Issue: \$_____ General Obligation School Bonds, Series 2025

Dated Date of Issue: the date of delivery

NOTICE IS HEREBY GIVEN that the Issuer has not provided Annual Financial Information with respect to the above-named Bonds as required by Section 3 of the Continuing Disclosure Certificate delivered by the Issuer in connection with the Bonds. The Issuer anticipates that the Annual Financial Information will be filed by _____.

Dated: _____ day of _____, 20__.

SHELDON COMMUNITY SCHOOL DISTRICT, STATE OF
IOWA

By: _____
Its: _____

APPENDIX D – AUDITED FINANCIAL STATEMENTS OF THE ISSUER

This Appendix contains the entire 2024 audited financial statement of the issuer. The Auditor of State of the State of Iowa (the "State Auditor") maintains a webpage that contains prior years' audits of city, county, school district and community college, including audits of the Issuer, which can be found at the following link <https://www.auditor.iowa.gov/reports/audit-reports>

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**Sheldon Community School District
Sheldon, Iowa**

Basic Financial Statements

June 30, 2024

**Sheldon Community School District
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**Sheldon Community School District
Board of Education and Administration
June 30, 2024**

<u>Board of Education</u>	<u>Position</u>	<u>Term Expires</u>
Susan Rensink	President	2025
Jessica Brink	Vice President	2027
Lori Richards	Board Member	2025
Adam Sauer	Board Member	2027
Amy Sietstra	Board Member	2027
 <u>School Officials</u>		
Cory Myer	Superintendent	Indefinite
Gwen Mathahs	Board Secretary/Treasurer and Business Manager	Indefinite
Tom Whorley	Attorney	Indefinite

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Independent Auditor's Report

To the School Board
Sheldon Community School District
Sheldon, Iowa

Report on Audit of the Basic Financial Statements

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Sheldon Community School District, Sheldon, Iowa, as of and for the year ended June 30, 2024, and the related notes to basic financial statements, which collectively comprise the District's basic financial statements as listed in the Table of Contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Sheldon Community School District, Sheldon, Iowa, as of June 30, 2024, and the respective changes in financial position and, where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Sheldon Community School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

The management of Sheldon Community School District is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- ◆ Exercise professional judgment and maintain professional skepticism throughout the audit.
- ◆ Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- ◆ Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- ◆ Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- ◆ Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, which raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, which follows this report letter, and Required Supplementary Information as listed in the Table of Contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Government Auditing Standards Board (GASB), who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the Required Supplementary Information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

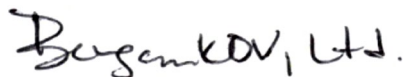
Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying supplementary information identified in the Table of Contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by *Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and is also not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information and the Schedule of Expenditures of Federal Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated September 30, 2024, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



St. Cloud, Minnesota
September 30, 2024

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Sheldon Community School District Management's Discussion and Analysis

Sheldon Community School District provides this management's discussion and analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2024. We encourage readers to consider this information in conjunction with the District's financial statements, which follow this narrative overview and analysis.

Financial Highlights

- ◆ The assets and deferred outflows of resources of Sheldon Community School District exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$23,263,826.
- ◆ General Fund revenues increased from \$14,745,574 in fiscal 2023 to \$14,902,183 in fiscal 2024, while General Fund expenditures increased from \$13,785,900 in fiscal 2023 to \$14,835,207 in fiscal 2024. The District's General Fund balance increased from \$6,624,833 in fiscal 2023 to \$6,727,265 in fiscal 2024. General Fund revenues increased due to an increase in state funding related to the amount received per student. General Fund expenditures increased due to the increase in wages and salaries and increased special education expenditures.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's discussion and analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.

The government-wide financial statements consist of a statement of net position and a statement of activities. These provide information about the activities of Sheldon Community School District as a whole and present an overall view of the District's finances.

The fund financial statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Sheldon Community School District's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining financial statements provide information about activities for which Sheldon Community School District acts solely as a custodian for the benefit of those outside of the District.

Notes to the financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

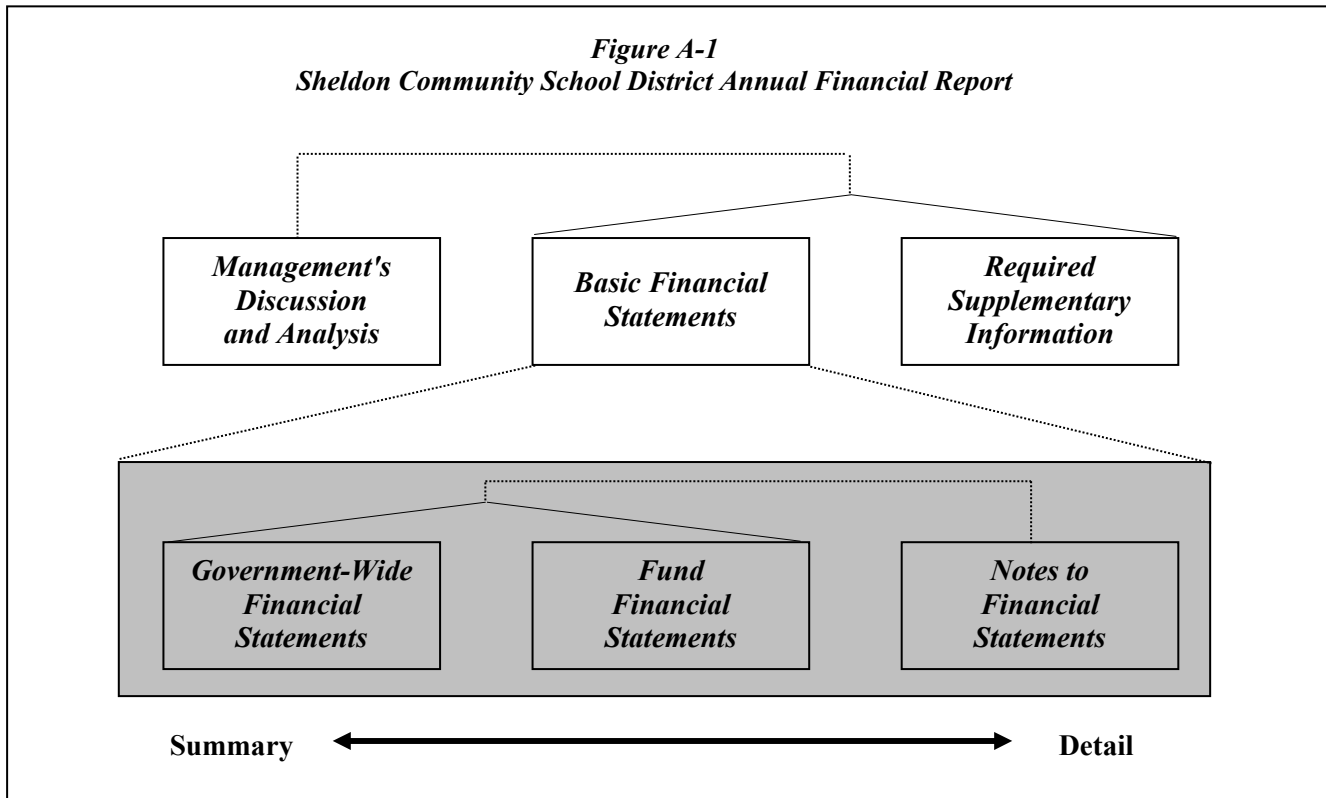
Required Supplementary Information further explains and supports the financial statements with a comparison of the District's budget for the year, the District's proportionate share of the net pension liability and related contributions, as well as presenting the schedule of changes in total OPEB liability for the retiree health plan.

Supplementary Information provides detailed information about the nonmajor governmental funds.

**Sheldon Community School District
Management's Discussion and Analysis**

USING THIS ANNUAL REPORT (CONTINUED)

Figure A-1 shows how the various parts of this annual report are arranged and relate to one another.



Sheldon Community School District Management's Discussion and Analysis

USING THIS ANNUAL REPORT (CONTINUED)

Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain.

Figure A-2 Major Features of the Government-Wide and Fund Financial Statements				
	Government-Wide Statements	Fund Statements		
		Governmental Funds	Proprietary Funds	Fiduciary Funds
Scope	Entire District (except fiduciary funds)	The activities of the District that are not proprietary or fiduciary, such as special education and building maintenance	Activities the District operates similar to private businesses: food services and future farmers of America	Instances in which the District administers resources on behalf of someone else, such as scholarship programs and custodial monies
Required financial statements	<ul style="list-style-type: none"> ◆ Statement of net position ◆ Statement of activities 	<ul style="list-style-type: none"> ◆ Balance sheet ◆ Statement of revenue, expenditures and changes in fund balances 	<ul style="list-style-type: none"> ◆ Statement of net position ◆ Statement of revenue expenses, and changes in fund net position ◆ Statement of cash flows 	<ul style="list-style-type: none"> ◆ Statement of fiduciary net position ◆ Statement of changes in fiduciary net position
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long-term	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both financial and capital and short-term and long-term	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can
Type of deferred outflow/inflow information	Consumption/acquisition of net assets that is applicable to a future reporting period	Consumption/acquisition of fund balance that is applicable to a future reporting period	Consumption/acquisition of net assets that is applicable to a future reporting period	Consumption/acquisition of net assets that is applicable to a future reporting period
Type of inflow/outflow information	All revenue and expenses during year, regardless of when cash is received or paid	Revenue for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter	All revenue and expenses during the year, regardless of when cash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid

Sheldon Community School District Management's Discussion and Analysis

REPORTING THE DISTRICT'S FINANCIAL ACTIVITIES

Government-Wide Financial Statements

The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the District's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. All of the current year's revenue and expenses are accounted for in the statement of activities, regardless of when cash is received or paid.

The two government-wide financial statements report the District's net position and how it has changed. Net position is one way to measure the District's financial health or financial position. Over time, increases or decreases in the District's net position is an indicator of whether financial position is improving or deteriorating. To assess the District's overall health, additional nonfinancial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities, need to be considered.

In the government-wide financial statements, the District's activities are divided into two categories:

- ◆ *Governmental Activities:* Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property tax and state aid finance most of these activities.
- ◆ *Business-Type Activities:* The District charges fees to help cover the costs of certain services it provides. The District's school nutrition and future farmers of America programs are included here.

Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds - not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds or to show it is properly using certain revenue such as federal grants.

The District has three kinds of funds:

1. *Governmental Funds:* Most of the District's basic services are included in governmental funds, which generally focus on (a) how cash and other financial assets that can readily be converted to cash flow in and out and (b) the balances left at year end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.

The District's governmental funds include the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Fund.

**Sheldon Community School District
Management's Discussion and Analysis**

REPORTING THE DISTRICT'S FINANCIAL ACTIVITIES (CONTINUED)

Fund Financial Statements (Continued)

1. *Governmental Funds (Continued)*: The required financial statements for governmental funds include a balance sheet and a statement of revenue, expenditures, and changes in fund balances.
2. *Proprietary Funds*: Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide financial statements. The District's enterprise funds, one type of proprietary fund, are the same as its business-type activities, but provides more detail and additional information, such as cash flows. The District's enterprise funds are the School Nutrition Fund and Future Farmers of America Fund.

The required financial statements for proprietary funds include a statement of net position, a statement of revenue, expenses and changes in fund net position and a statement of cash flows.

3. *Fiduciary Funds*: The District is the trustee, or fiduciary, for assets that belong to others. These funds include the Custodial Fund.

The Custodial Fund is used to account for assets held by the District as a custodian for individuals and committees within the District for various designated purposes.

The District is responsible for ensuring that the assets reported in the fiduciary funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

The required financial statements for fiduciary funds include a statement of fiduciary net position and a statement of changes in fiduciary net position.

Reconciliations between the government-wide financial statements and the governmental fund financial statements follow the governmental fund financial statements.

Sheldon Community School District Management's Discussion and Analysis

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Figure A-3 below provides a summary of the District's net position as of June 30, 2024, compared to June 30, 2023.

**Figure A-3
Condensed Statement of Net Position**

	Governmental Activities		Business- Type Activities		Total District		Percent Change
	June 30,		June 30,		June 30,		
	2024	2023	2024	2023	2024	2023	
Current and other assets	\$ 31,537,174	\$ 18,360,154	\$ 631,130	\$ 650,582	\$ 32,168,304	\$ 19,010,736	69.21%
Capital assets	15,066,907	14,196,521	92,540	101,929	15,159,447	14,298,450	6.02%
Total assets	46,604,081	32,556,675	723,670	752,511	47,327,751	33,309,186	42.09%
Deferred outflows of resources	1,613,396	1,058,306	69,944	46,458	1,683,340	1,104,764	52.37%
Total assets and deferred outflows of resources	\$ 48,217,477	\$ 33,614,981	\$ 793,614	\$ 798,969	\$ 49,011,091	\$ 34,413,950	42.42%
Current liabilities	\$ 3,687,323	\$ 2,302,202	\$ 71,523	\$ 45,970	\$ 3,758,846	\$ 2,348,172	60.08%
Long-term liabilities	14,203,033	5,066,816	190,108	170,273	14,393,141	5,237,089	174.83%
Total liabilities	17,890,356	7,369,018	261,631	216,243	18,151,987	7,585,261	139.31%
Deferred inflows of resources	7,580,828	6,004,727	14,450	27,949	7,595,278	6,032,676	25.90%
Net position							
Net investment in capital assets	12,396,270	12,507,947	92,540	101,929	12,488,810	12,609,876	-0.96%
Restricted	6,365,542	4,424,853	-	-	6,365,542	4,424,853	43.86%
Unrestricted	3,984,481	3,308,436	424,993	452,848	4,409,474	3,761,284	17.23%
Total net position	22,746,293	20,241,236	517,533	554,777	23,263,826	20,796,013	11.87%
Total liabilities, deferred inflows of resources and net position	\$ 48,217,477	\$ 33,614,981	\$ 793,614	\$ 798,969	\$ 49,011,091	\$ 34,413,950	42.42%

The District's total net position increased 11.9%, or \$2,467,813, from the prior year. The primary reason for the increase was a decrease in the deferred inflows of resources related to pensions due to changes in actuarial assumptions.

The largest portion of the District's net position is invested in capital assets (e.g., land, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets, this amount increased due to current year additions and debt payments outpacing depreciation and new debt issued.

Restricted net position represents resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. The District's restricted net position increased \$1,940,689, or 43.9%, over the prior year due to decreased spending on capital projects.

Unrestricted net position - the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements - increased \$648,190, or 17.2%. The increase in unrestricted net position was primarily a result of a decrease in the deferred inflows of resources due to changes in actuarial assumptions.

Sheldon Community School District Management's Discussion and Analysis

GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)

Figure A-4 shows changes in net position for the year ended June 30, 2024, compared to year ended June 30, 2023.

**Figure A-4
Changes in Net Position**

	Governmental Activities		Business-Type Activities		Total District		Percent Change
	2024	2023	2024	2023	2024	2023	
Revenues							
Program revenues							
Charges for services	\$ 1,094,144	\$ 1,164,422	\$ 493,780	\$ 501,927	\$ 1,587,924	\$ 1,666,349	-4.71%
Operating grants and contributions and restricted interest	3,530,064	3,630,323	594,096	631,078	4,124,160	4,261,401	-3.22%
Capital grants and contributions and restricted interest	109,213	172,723	1,775	-	110,988	172,723	-35.74%
General revenues							
Property tax	6,230,136	5,968,914	-	-	6,230,136	5,968,914	4.38%
Statewide sales, services and use tax	1,452,523	1,524,906	-	-	1,452,523	1,524,906	-4.75%
Unrestricted state and federal grants	5,936,205	5,859,042	-	-	5,936,205	5,859,042	1.32%
Unrestricted investment earnings	463,599	255,624	24,433	17,125	488,032	272,749	78.93%
Other	8,115	66,906	-	-	8,115	66,906	-87.87%
Total revenues	<u>18,823,999</u>	<u>18,642,860</u>	<u>1,114,084</u>	<u>1,150,130</u>	<u>19,938,083</u>	<u>19,792,990</u>	<u>0.73%</u>
Program Expenses							
Instruction	10,654,644	9,536,696	-	-	10,654,644	9,536,696	11.72%
Support services	4,854,705	4,594,787	-	-	4,854,705	4,594,787	5.66%
Noninstructional programs	576,084	573,321	1,115,987	1,222,683	1,692,071	1,796,004	-5.79%
Other	268,850	16,957	-	-	268,850	16,957	1485.48%
Total expenses	<u>16,354,283</u>	<u>14,721,761</u>	<u>1,115,987</u>	<u>1,222,683</u>	<u>17,470,270</u>	<u>15,944,444</u>	<u>9.57%</u>
Change in net position before transfers	2,469,716	3,921,099	(1,903)	(72,553)	2,467,813	3,848,546	35.88%
Transfers	35,341	43,795	(35,341)	(43,795)	-	-	N/A
Change in net position	2,505,057	3,964,894	(37,244)	(116,348)	2,467,813	3,848,546	35.88%
Beginning of year net position	<u>20,241,236</u>	<u>16,276,342</u>	<u>554,777</u>	<u>671,125</u>	<u>20,796,013</u>	<u>16,947,467</u>	<u>22.71%</u>
End of year net position	<u>\$ 22,746,293</u>	<u>\$ 20,241,236</u>	<u>\$ 517,533</u>	<u>\$ 554,777</u>	<u>\$ 23,263,826</u>	<u>\$ 20,796,013</u>	<u>11.87%</u>

In fiscal year 2024, property tax, statewide sales, services and use tax and unrestricted state and federal grants accounted for 72.3% of governmental activities revenue while charges for service and operating grants, capital contributions and unrestricted interest accounted for 100% of business-type activities revenue. The District's total revenue was approximately \$19.9 million, of which approximately \$18.8 million was for governmental activities and \$1.1 million was for business-type activities.

As shown in Figure A-4, the District as a whole experienced a 0.7% increase in revenue and a 9.6% increase in expenses. The increase in expenses is primarily due to the fluctuation in the net pension liability, deferred inflows of resources and deferred outflows of resources due to changes in actuarial assumptions as well as increased salary and benefit expenses.

Governmental Activities

Revenue for governmental activities was \$18,823,999 and expenses were \$16,354,283, which amounted to an increase in net position of \$2,505,057 for the year ended June 30, 2024.

**Sheldon Community School District
Management's Discussion and Analysis**

GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)

Governmental Activities (Continued)

The following table presents the total and net cost of the District's major governmental activities; instruction, support services, non-instructional programs and other expenses for the year ended June 30, 2024, compared to the year ended June 30, 2023.

**Figure A-5
Total and Net Cost of Governmental Activities**

	Total Cost of Service			Net Cost of Service		
	2024	2023	Percentage Change	2024	2023	Percentage Change
Instruction	\$ 10,654,644	\$ 9,536,696	11.72%	\$ 6,667,522	\$ 5,336,868	24.93%
Support Services	4,854,705	4,594,787	5.66%	4,684,490	4,400,468	6.45%
Other	844,934	590,278	43.14%	268,850	16,957	1485.48%
Total	\$ 16,354,283	\$ 14,721,761	11.09%	\$ 11,620,862	\$ 9,754,293	19.14%

For the year ended June 30, 2024:

- ◆ The cost financed by users of the District's programs was \$1,094,144.
- ◆ Federal and state governments and private entities subsidized certain programs with grants and contributions totaling \$3,639,277.
- ◆ The net cost of governmental activities was financed with \$7,682,659 in property and other taxes, \$5,936,205 in unrestricted state and federal grants, \$463,599 in unrestricted investment earnings and \$8,115 in other revenues.

Business-Type Activities

Revenue for business-type activities during the year ended June 30, 2024, was \$1,114,084, representing a 3.1% decrease over the prior year due to a decreased number of meals served, while expenses totaled \$1,115,987, an 8.7% decrease over the prior year due to a decrease in pension expense offset by increased food costs. The District's business-type activities include the School Nutrition Fund and Future Farmers of America. Revenue of these activities was comprised of charges for service, federal and state reimbursements and grants and investment earnings.

- ◆ Charges for service represent 44.3% of total revenue for fiscal years 2024. This represents the amount paid by students/staff for daily food service and amounts generated by grain sales.
- ◆ Federal and state operating grants, included reimbursement for meals, payments for free and reduced lunches, commodities provided to the District and other miscellaneous grants, totaled \$594,096, or 53.3%, of total revenue.

Sheldon Community School District Management's Discussion and Analysis

INDIVIDUAL FUND ANALYSIS

As previously noted, Sheldon Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District as a whole is reflected in its governmental funds, as well. As the District completed the year, its governmental funds reported combined fund balances of \$21,597,578, an increase of \$10,922,347 from last year's ending fund balances of \$10,675,231. The primary reason for the increase in combined fund balances at the end of fiscal year 2024 was due to a large bond issuance. Revenue increased from the prior year; \$281,421, or 1.5% due to increased state grants received. Expenditures increased 5.6% due to more debt service payments in 2024.

Governmental Fund Highlights

The General Fund is the chief operating fund of the District. At the end of fiscal year 2024, unassigned fund balance of the General Fund was \$6,441,803 while total fund balance increased from \$6,624,833 at the end of fiscal year 2023 to \$6,727,265 the end of fiscal year 2024.

The General Fund balance increased by \$102,432, or 1.5%, during the current fiscal year. The primary reasons for this increase were positive fund operations.

The Management Levy Fund balance increased from \$1,407,784 at the end of fiscal year 2023 to \$1,702,354 at the end of fiscal year 2024. Current year expenditures included insurance costs.

The Capital Projects Fund balance increased from \$2,283,426 as of June 30, 2023, to \$12,775,672 as of June 30, 2024. Revenues stayed consistent due to consistent Statewide sales services and use tax revenues. Expenditures stayed consistent due to similar capital project expenditures. A bond issuance of \$10,000,000 was the reason for the increase in fund balance.

Proprietary Fund Highlights

School Nutrition Fund net position was \$442,933 as of June 30, 2024. Revenue stayed consistent due to a similar number of meals served. Expenses decreased due to a decrease in the pension expense.

BUDGETARY HIGHLIGHTS

In accordance with state law, the school board annually adopts a budget following the public notice and hearing requirements. Although the budget document presents functional area expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not at the fund or fund type level. The District adopts a budget in April for the following year and at the same time considers a budget amendment for expenditures for the current year. The District did not amend its original budget for fiscal year 2024.

A schedule showing the original and final budget amounts compared to the District's actual financial activity is provided in this report as required supplementary information.

The District's total revenue was \$1,394,809 more than total budgeted revenue, a variance of 7.6%, primarily due to receiving more local sources aid than anticipated.

Total expenditures were \$4,096,599 less than total budgeted expenditures, a variance of 17.5%, primarily due to conservative budgeting.

Sheldon Community School District Management's Discussion and Analysis

BUDGETARY HIGHLIGHTS (CONTINUED)

The certified budget was exceeded in the Noninstructional programs and Other expenditures functions during the year and the District's total spending authority was not exceeded.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

As of June 30, 2024, the District had invested \$15,159,447, net of accumulated depreciation, in a broad range of capital assets, including land, buildings and improvements, land improvements, equipment, furniture and construction in progress (See Figure A-6). This represents a net increase of 6.0% from last year. More detailed information about the District's capital assets is presented in Note 4 to the financial statements. Depreciation expense was \$765,293 for Governmental Activities and \$21,565 for Business-Type Activities.

The original cost of the District's capital assets was approximately \$30.4 million. Governmental funds account for approximately \$29.9 million with the remainder of approximately \$0.4 million accounted for in the Proprietary Funds.

**Figure A-6
Capital Assets, Net of Depreciation**

	Governmental Activities		Business-Type Activities		Total District		Percentage Change
	June 30,		June 30,		June 30,		
	2024	2023	2024	2023	2024	2023	
Land	\$ 199,553	\$ 199,553	\$ -	\$ -	\$ 199,553	\$ 199,553	0.00%
Construction in progress	1,315,593	-	-	-	1,315,593	-	N/A
Buildings and Improvements	11,097,291	11,496,752	-	-	11,097,291	11,496,752	-3.47%
Improvements other than buildings	1,707,647	1,841,049	-	-	1,707,647	1,841,049	-7.25%
Furniture and equipment	738,168	649,647	92,540	101,929	830,708	751,576	10.53%
Infrastructure	8,655	9,520	-	-	8,655	9,520	-9.09%
Total	\$ 15,066,907	\$ 14,196,521	\$ 92,540	\$ 101,929	\$ 15,159,447	\$ 14,298,450	6.02%

Long-Term Debt

As of June 30, 2024, the District had \$11,485,634 of total long-term debt outstanding. This represents an increase of 544.7% from last year (See Figure A-7). Additional information about the District's long-term debt is presented in Note 5 to the financial statements.

The Constitution of the State of Iowa limits the amount of debt districts can issue to 5% of the assessed value of all taxable property within the District. The District's outstanding debt is significantly below its constitutional debt limit of approximately \$39.3 million.

**Sheldon Community School District
Management's Discussion and Analysis**

CAPITAL ASSETS AND DEBT ADMINISTRATION (CONTINUED)

Long-Term Debt (Continued)

**Figure A-7
Outstanding Long-Term Debt**

	Total District June 30,		Percent Change
	2024	2023	
Capital notes	\$ 960,000	\$ 1,430,000	-32.9%
General obligation	10,000,000	-	N/A
Finance purchase agreements	143,703	215,555	-33.3%
Early retirement	61,804	93,089	-33.6%
Unamortized bond premium	320,127	43,019	644.2%
Total	<u>\$ 11,485,634</u>	<u>\$ 1,781,663</u>	<u>544.7%</u>

ECONOMIC FACTORS BEARING ON THE DISTRICT'S FUTURE

At the time these financial statements were prepared and audited, the District was aware of the following circumstances which could significantly affect its financial health in the future:

- ◆ The State of Iowa does not have the means to set supplemental state aid at a rate high enough to maintain the current rate of expenditure increases necessary.
- ◆ The District's funding is highly dependent on enrollment, which can vary significantly from year to year, partially due to open enrollment requests in and out of the District.
- ◆ Labor shortages have made it difficult for all industries and may impact the District's ability to retain and recruit qualified staff.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the District's citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Gwen Mathahs, District Secretary/Treasurer and Business Manager, Sheldon Community School District, 1700 E. 4th Street, Sheldon, Iowa 51201.

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BASIC FINANCIAL STATEMENTS

Sheldon Community School District
Statement of Net Position
June 30, 2024

	Governmental Activities	Business-Type Activities	Total
Assets			
Cash and investments	\$ 22,845,492	\$ 646,410	\$ 23,491,902
Receivables			
Property tax - delinquent	47,619	-	47,619
Property tax - succeeding year	7,279,912	-	7,279,912
Accounts receivable	1,075	-	1,075
Internal balances	45,520	(45,520)	-
Due from other governmental units	1,317,556	17,831	1,335,387
Inventory	-	12,409	12,409
Capital assets, net of accumulated depreciation	13,551,761	-	13,551,761
Capital assets not being depreciated	1,515,146	92,540	1,607,686
Total assets	<u>46,604,081</u>	<u>723,670</u>	<u>47,327,751</u>
Deferred Outflows of Resources			
Deferred outflows related to OPEB	23,589	1,158	24,747
Deferred outflows related to pensions	1,589,807	68,786	1,658,593
Total deferred outflows of resources	<u>1,613,396</u>	<u>69,944</u>	<u>1,683,340</u>
 Total assets and deferred outflows of resources	<u>\$ 48,217,477</u>	<u>\$ 793,614</u>	<u>\$ 49,011,091</u>
Liabilities			
Accounts and contracts payable	\$ 497,570	\$ 30,959	\$ 528,529
Salaries and benefits payable	1,412,229	24,273	1,436,502
Interest payable	37,040	-	37,040
Due to other governmental units	88,623	-	88,623
Unearned revenue	-	16,291	16,291
Bonds payable			
Due within one year	1,555,000	-	1,555,000
Due in more than one year	9,725,127	-	9,725,127
Financed purchase payable			
Payable within one year	71,852	-	71,852
Payable after one year	71,851	-	71,851
Early retirement payable			
Due within one year	25,009	-	25,009
Due in more than one year	36,795	-	36,795
Noncurrent liabilities due in more than one year			
Total OPEB liability	182,771	8,972	191,743
Net pension liability	4,186,489	181,136	4,367,625
Total liabilities	<u>17,890,356</u>	<u>261,631</u>	<u>18,151,987</u>
Deferred Inflows of Resources			
Property tax levied for succeeding year	7,279,912	-	7,279,912
Deferred inflows related to OPEB	245,523	12,053	257,576
Deferred inflows related to pensions	55,393	2,397	57,790
Total deferred inflows of resources	<u>7,580,828</u>	<u>14,450</u>	<u>7,595,278</u>
Net Position			
Net investment in capital assets	12,396,270	92,540	12,488,810
Restricted for			
Categorical funding	285,462	-	285,462
School infrastructure	2,889,000	-	2,889,000
Physical plant and equipment	1,096,439	-	1,096,439
Student activities	392,287	-	392,287
Management levy purposes	1,702,354	-	1,702,354
Unrestricted	3,984,481	424,993	4,409,474
Total net position	<u>22,746,293</u>	<u>517,533</u>	<u>23,263,826</u>
 Total liabilities, deferred inflows of resources, and net position	<u>\$ 48,217,477</u>	<u>\$ 793,614</u>	<u>\$ 49,011,091</u>

See notes to basic financial statements.

Sheldon Community School District
Statement of Activities
Year Ended June 30, 2024

Functions/Programs	Expenses	Program Revenues			Net (Expenses), Revenue, and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Governmental activities							
Instruction	\$ 10,654,644	\$ 1,094,144	\$ 2,892,978	\$ -	\$ (6,667,522)	\$ -	\$ (6,667,522)
Support Services							
Student	259,680	-	-	-	(259,680)	-	(259,680)
Instructional staff	634,087	-	-	-	(634,087)	-	(634,087)
Administration	1,482,215	-	1,377	-	(1,480,838)	-	(1,480,838)
Operation and maintenance of plant	1,622,763	-	-	213	(1,622,550)	-	(1,622,550)
Transportation	842,050	-	59,625	-	(782,425)	-	(782,425)
Facilities acquisition	13,910	-	-	109,000	95,090	-	95,090
AEA Flow through	576,084	-	576,084	-	-	-	-
Interest and fiscal charges	268,850	-	-	-	(268,850)	-	(268,850)
Total governmental activities	16,354,283	1,094,144	3,530,064	109,213	(11,620,862)	-	(11,620,862)
Business-type activities							
Noninstructional programs							
Food service operations	1,057,070	418,921	594,096	1,775	-	(42,278)	(42,278)
Future Farmers of America operations	58,917	74,859	-	-	-	15,942	15,942
Total business-type activities	1,115,987	493,780	594,096	1,775	-	(26,336)	(26,336)
Total	<u>\$ 17,470,270</u>	<u>\$ 1,587,924</u>	<u>\$ 4,124,160</u>	<u>\$ 110,988</u>	<u>(11,620,862)</u>	<u>(26,336)</u>	<u>(11,647,198)</u>
General revenues							
Taxes							
Property taxes, levied for general purposes					3,907,566	-	3,907,566
Property taxes, levied for management levy purposes					645,222	-	645,222
Property taxes, levied for capital outlay					949,235	-	949,235
Local surtax					728,113	-	728,113
Unrestricted statewide sales, services, and use tax					1,452,523	-	1,452,523
Unrestricted state and federal grants					5,936,205	-	5,936,205
Unrestricted investment earnings					463,599	24,433	488,032
Gain on disposal of capital assets					8,115	-	8,115
Transfers					35,341	(35,341)	-
Total general revenues					<u>14,125,919</u>	<u>(10,908)</u>	<u>14,115,011</u>
Change in net position					2,505,057	(37,244)	2,467,813
Net position - beginning					<u>20,241,236</u>	<u>554,777</u>	<u>20,796,013</u>
Net position - ending					<u>\$ 22,746,293</u>	<u>\$ 517,533</u>	<u>\$ 23,263,826</u>

See notes to basic financial statements.

**Sheldon Community School District
Balance Sheet - Governmental Funds
June 30, 2024**

	General (10)	Management Levy (22)	Capital Projects	Debt Service (40)
Assets				
Cash and investments	\$ 7,843,464	\$ 1,696,618	\$ 12,904,400	\$ -
Receivables				
Property tax - delinquent	35,108	5,736	6,775	-
Property tax - succeeding year	4,072,893	675,001	1,021,370	1,510,648
Accounts receivable	1,075	-	-	-
Due from other governmental units	1,183,903	-	133,653	-
Due from other funds	46,514	-	-	-
	<u>13,182,957</u>	<u>2,377,355</u>	<u>14,066,198</u>	<u>1,510,648</u>
Total assets	<u>\$ 13,182,957</u>	<u>\$ 2,377,355</u>	<u>\$ 14,066,198</u>	<u>\$ 1,510,648</u>
Liabilities				
Accounts and contracts payable	\$ 221,675	\$ -	\$ 269,156	\$ -
Salaries and benefits payable	1,411,239	-	-	-
Due to other governmental units	88,623	-	-	-
Due to other funds	-	-	-	-
Total liabilities	<u>1,721,537</u>	<u>-</u>	<u>269,156</u>	<u>-</u>
Deferred inflows of resources				
Property tax levied for				
succeeding year	4,072,893	675,001	1,021,370	1,510,648
Unavailable revenue - other	661,262	-	-	-
Total deferred inflows of resources	<u>4,734,155</u>	<u>675,001</u>	<u>1,021,370</u>	<u>1,510,648</u>
Fund Balances				
Restricted for				
Categorical funding	285,462	-	-	-
School infrastructure	-	-	2,889,000	-
Physical plant and equipment	-	-	9,886,672	-
Management levy purposes	-	1,702,354	-	-
Student activities	-	-	-	-
Unassigned	6,441,803	-	-	-
Total fund balances	<u>6,727,265</u>	<u>1,702,354</u>	<u>12,775,672</u>	<u>-</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 13,182,957</u>	<u>\$ 2,377,355</u>	<u>\$ 14,066,198</u>	<u>\$ 1,510,648</u>

Nonmajor Funds	Total Governmental Funds
\$ 401,010	\$ 22,845,492
-	47,619
-	7,279,912
-	1,075
-	1,317,556
-	46,514
<u>\$ 401,010</u>	<u>\$ 31,538,168</u>
\$ 6,739	\$ 497,570
990	1,412,229
-	88,623
994	994
<u>8,723</u>	<u>1,999,416</u>
-	7,279,912
-	661,262
<u>-</u>	<u>7,941,174</u>
-	285,462
-	2,889,000
-	9,886,672
-	1,702,354
392,287	392,287
-	6,441,803
<u>392,287</u>	<u>21,597,578</u>
<u>\$ 401,010</u>	<u>\$ 31,538,168</u>

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Sheldon Community School District
Reconciliation of the Balance Sheet to
the Statement of Net Position - Governmental Funds
June 30, 2024

Total fund balances - governmental funds	\$ 21,597,578
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported as assets in governmental funds.	
Cost of capital assets	29,935,587
Less accumulated depreciation	(14,868,680)
Long-term liabilities, including notes payable, are not due and payable in the current period and, therefore, are not reported as liabilities in the funds.	
Long-term liabilities at year-end consist of:	
Capital Loan Notes payable	(10,960,000)
Note premiums	(320,127)
Financed purchases payable	(143,703)
Early retirement payable	(61,804)
Total OPEB liability	(182,771)
Net pension liability	(4,186,489)
Deferred outflows of resources and deferred inflows of resources are created as a result of various differences related to pensions and OPEB that are not recognized in the governmental funds.	
Deferred outflows related to pensions	1,589,807
Deferred inflows related to pensions	(55,393)
Deferred inflows related to OPEB	(245,523)
Deferred outflows related to OPEB	23,589
Other long-term assets will be collected in subsequent years, and do not meet the revenue recognition requirements in the governmental funds.	661,262
Governmental funds do not report a liability for accrued interest on bonds until due and payable.	<u>(37,040)</u>
Total net position - governmental activities	<u>\$ 22,746,293</u>

Sheldon Community School District
Statement of Revenues, Expenditures, and
Changes in Fund Balances - Governmental Fund
Year Ended June 30, 2024

	General (10)	Management Levy (22)	Capital Projects	Debt Service (40)
Revenues				
Revenue from local sources				
Local property taxes	\$ 4,403,117	\$ 626,275	\$ 927,625	\$ -
Tuition	637,106	-	-	-
Other local and county revenues	362,009	45,417	279,489	-
Revenue from state sources	8,708,770	18,947	1,474,346	-
Revenue from federal sources	791,181	-	-	-
Total revenues	<u>14,902,183</u>	<u>690,639</u>	<u>2,681,460</u>	<u>-</u>
Expenditures				
Current				
Instruction				
Regular	6,040,480	31,134	-	-
Special	2,437,294	-	-	-
Other	1,469,164	-	-	-
Support services				
Student	232,073	-	27,477	-
Instructional staff	615,544	-	26,731	-
Administration	1,413,747	21,580	66,447	-
Operation and maintenance of plant	1,258,974	317,888	21,527	-
Transportation	721,843	24,467	103,367	-
Other expenditures				
AEA flowthrough	576,084	-	-	-
Facilities acquisition	-	-	1,448,728	-
Capital outlay	70,004	-	-	-
Debt service				
Principal	-	-	-	541,852
Interest and fiscal charges	-	-	228,967	29,500
Total expenditures	<u>14,835,207</u>	<u>395,069</u>	<u>1,923,244</u>	<u>571,352</u>
Excess of revenues over (under) expenditures	66,976	295,570	758,216	(571,352)
Other Financing Sources (Uses)				
Insurance recoveries	-	-	4,000	-
Proceeds from the sale of capital assets	4,115	-	-	-
Bond premium	-	-	301,382	-
Financed purchase issuance	-	-	10,000,000	-
Transfers in	46,520	-	-	571,352
Transfers out	(15,179)	(1,000)	(571,352)	-
Total other financing sources (uses)	<u>35,456</u>	<u>(1,000)</u>	<u>9,734,030</u>	<u>571,352</u>
Net change in fund balances	102,432	294,570	10,492,246	-
Fund Balances				
Beginning of year	<u>6,624,833</u>	<u>1,407,784</u>	<u>2,283,426</u>	<u>-</u>
End of year	<u>\$ 6,727,265</u>	<u>\$ 1,702,354</u>	<u>\$ 12,775,672</u>	<u>\$ -</u>

See notes to basic financial statements.

Nonmajor Funds	Total Governmental Funds
\$ -	\$ 5,957,017
-	637,106
449,706	1,136,621
-	10,202,063
-	791,181
<u>449,706</u>	<u>18,723,988</u>
-	6,071,614
-	2,437,294
421,607	1,890,771
-	259,550
-	642,275
-	1,501,774
-	1,598,389
-	849,677
-	576,084
-	1,448,728
-	70,004
-	541,852
-	258,467
<u>421,607</u>	<u>18,146,479</u>
28,099	577,509
-	4,000
-	4,115
-	301,382
-	10,000,000
5,000	622,872
-	(587,531)
<u>5,000</u>	<u>10,344,838</u>
33,099	10,922,347
<u>359,188</u>	<u>10,675,231</u>
<u>\$ 392,287</u>	<u>\$ 21,597,578</u>

**Sheldon Community School District
Reconciliation of the Statement of Revenues, Expenditures,
and Changes in Fund Balances to the
Statement of Activities - Governmental Funds
Year Ended June 30, 2024**

Net change in fund balances - total governmental funds	\$ 10,922,347
--	---------------

Amounts reported for governmental activities in the Statement of Activities are different because:

Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over the useful lives as depreciation expense.

Capital outlays	1,635,679
Depreciation expense	(765,293)

Early retirement expenditures are recognized as paid in the governmental funds but recognized as the expense is incurred in the Statement of Activities.

31,285

OPEB are recognized as paid in the governmental funds but recognized as the expense is incurred in the Statement of Activities.

2,058

Principal payments on long-term debt are recognized as expenditures in the governmental funds but have no effect on net position in the Statement of Activities.

541,852

Pension expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

356,998

Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due and thus requires use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due.

(34,657)

Governmental funds report the effect of premiums when the debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities.

24,274

Proceeds and premiums from long-term debt are recognized as an other financing source, increasing fund balance in the governmental fund statements, but have no effect on net position in the Statement of Activities.

(10,301,382)

Long-term assets will be collected in subsequent years, but are not available soon enough to pay for the current period's expenditures and, therefore, are not recognized as revenues in the funds.

91,896

Change in net position - governmental activities

\$ 2,505,057

Sheldon Community School District
Statement of Net Position - Proprietary Funds
June 30, 2024

	Business Type Activities		
	School Nutrition (61)	Future Farmers of America (68)	Total
Assets			
Current			
Cash and cash equivalents	\$ 549,404	\$ 97,006	\$ 646,410
Due from other governments	17,831	-	17,831
Inventory	12,409	-	12,409
Total current assets	<u>579,644</u>	<u>97,006</u>	<u>676,650</u>
Noncurrent			
Capital assets, net of accumulated depreciation	92,540	-	92,540
Total assets	<u>672,184</u>	<u>97,006</u>	<u>769,190</u>
Deferred Outflows of Resources			
Deferred outflows related to OPEB	1,158	-	1,158
Deferred outflows related to pensions	68,786	-	68,786
Total deferred outflows of resources	<u>69,944</u>	<u>-</u>	<u>69,944</u>
Total assets and deferred outflows of resources	<u>\$ 742,128</u>	<u>\$ 97,006</u>	<u>\$ 839,134</u>
Liabilities			
Current			
Accounts payable	\$ 8,553	\$ 22,406	\$ 30,959
Due to Other Funds	45,520	-	45,520
Salaries and benefits payable	24,273	-	24,273
Unearned revenue	16,291	-	16,291
Total current liabilities	<u>94,637</u>	<u>22,406</u>	<u>117,043</u>
Noncurrent			
Net pension liability	181,136	-	181,136
Total OPEB liability	8,972	-	8,972
Total liabilities	<u>284,745</u>	<u>22,406</u>	<u>307,151</u>
Deferred Inflows of Resources			
Deferred inflows related to OPEB	12,053	-	12,053
Deferred inflows related to pensions	2,397	-	2,397
Total deferred inflows of resources	<u>14,450</u>	<u>-</u>	<u>14,450</u>
Net Position			
Investment in Capital Assets	92,540	-	92,540
Unrestricted	350,393	74,600	424,993
Total net position	<u>442,933</u>	<u>74,600</u>	<u>517,533</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 742,128</u>	<u>\$ 97,006</u>	<u>\$ 839,134</u>

See notes to basic financial statements.

Sheldon Community School District
Statement of Revenues, Expenses, and Changes
in Fund Net Position - Proprietary Funds
Year Ended June 30, 2024

	Business-Type Activities		
	School Nutrition (61)	Future Farmers of America (68)	Total
Operating Revenues			
Local Sources			
Charges for services	\$ 418,921	\$ 74,859	\$ 493,780
Operating Expenses			
Noninstructional programs			
Salaries and benefits	381,770	-	381,770
Employee benefits	91,249	-	91,249
Purchased services	3,151	53,704	56,855
Supplies	564,548	-	564,548
Depreciation	16,352	5,213	21,565
Total operating expenses	1,057,070	58,917	1,115,987
Operating income loss	(638,149)	15,942	(622,207)
Nonoperating Revenues			
Federal sources	589,609	-	589,609
State sources	6,262	-	6,262
Investment income	24,433	-	24,433
Total nonoperating revenues	620,304	-	620,304
Loss before transfers and capital contributions	(17,845)	15,942	(1,903)
Transfers in	10,179	-	10,179
Transfers out	(45,520)	-	(45,520)
Total transfers and capital contributions	(35,341)	-	(35,341)
Change in net position	(53,186)	15,942	(37,244)
Net Position			
Beginning of year	496,119	58,658	554,777
End of year	\$ 442,933	\$ 74,600	\$ 517,533

Sheldon Community School District
Statement of Cash Flows -
Proprietary Funds
Year Ended June 30, 2024

	Business Type Activities		
	School Nutrition (61)	Farmers of America (68)	Total
Cash Flows - Operating Activities			
Cash received from miscellaneous operating activities	\$ -	\$ 74,859	\$ 74,859
Cash received from sale of lunches and breakfast	422,531	-	422,531
Payments to employees	(482,821)	-	(482,821)
Payments to suppliers	(562,364)	(37,520)	(599,884)
Net cash flows - operating activities	(622,654)	37,339	(585,315)
Cash Flows - Noncapital Financing Activities			
State grants received	6,262	-	6,262
Federal grants received	587,009	-	587,009
Transfers to other funds	(45,520)	-	(45,520)
Transfers from other funds	10,179	-	10,179
Net cash flows - noncapital financing activities	557,930	-	557,930
Cash Flows - Capital and Related Financing Activities			
Acquisition of capital assets	(12,176)	-	(12,176)
Cash Flows - Investment Activities			
Interest received	24,433	-	24,433
Net change in cash and cash equivalents	(52,467)	37,339	(15,128)
Cash and Cash Equivalents			
Beginning of year	601,871	59,667	661,538
End of year	\$ 549,404	\$ 97,006	\$ 646,410
Reconciliation of Operating Income (Loss) to Net Cash Flows - Operating Activities			
Operating income (loss)	\$ (638,149)	\$ 15,942	\$ (622,207)
Adjustments to reconcile operating income (loss) to net cash flows - operating activities			
Depreciation	16,352	5,213	21,565
Accounts receivable	2	-	2
Inventory	5,198	-	5,198
Pension expense	(16,934)	-	(16,934)
OPEB expense	(216)	-	(216)
Accounts payable	137	16,184	16,321
Salaries and benefits payable	7,348	-	7,348
Unearned revenue	1,884	-	1,884
Due to/from other funds	1,724	-	1,724
Net adjustments	15,495	21,397	36,892
Net cash flows - operating activities	\$ (622,654)	\$ 37,339	\$ (585,315)
Non-cash investing, capital and related financing activities			
During the year ended June 30, 2024 the District received federal commodities.	\$ 65,795	\$ -	\$ 65,795

See notes to basic financial statements.

**Sheldon Community School District
Statement of Fiduciary Net Position
June 30, 2024**

	<u>Custodial Fund</u>
Assets	
Current	
Cash and investments	<u>\$ 3,463</u>
Net Position	
Held in trust	<u><u>\$ 3,463</u></u>

**Sheldon Community School District
Statement of Changes in Fiduciary Net Position
Year Ended June 30, 2024**

	<u>Custodial Fund</u>
Additions	
Interest income	<u>\$ 191</u>
Change in net position	191
Net Position	
Beginning of year	<u>3,272</u>
End of year	<u><u>\$ 3,463</u></u>

Sheldon Community School District Notes to Basic Financial Statements

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Sheldon Community School District (the District) is a political subdivision of the State of Iowa and operates public schools for children in grades kindergarten through twelve and special education pre-kindergarten. The geographic areas served include the City of Sheldon, Iowa, and the predominant agricultural territory in O'Brien, Sioux, Lyon, and Osceola Counties in Iowa. The District is governed by a Board of Education whose members are elected on a nonpartisan basis.

The District's basic financial statements are prepared in conformity with accounting principles generally accepted in the United States as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Sheldon Community School District has included all funds, organizations, agencies, boards, commissions, and authorities. The District has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's basic financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the District. The District has no component units which meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations - The District participates in a jointly governed organization that provides services to the District but does not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the O'Brien County and Sioux County Assessor's Conference Boards.

B. Basic Financial Statement Information

Government-wide Financial Statements - The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for service.

The Statement of Net Position presents the District's nonfiduciary assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following three categories:

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt attributable to the acquisition, construction, or improvement of those assets.

Restricted net position results when constraints placed on net position use are either externally imposed or imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

**Sheldon Community School District
Notes to Basic Financial Statements**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Basic Financial Statement Information (Continued)

Unrestricted net position consists of net position not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions, and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Description of Funds:

Fund Financial Statements - Separate financial statements are provided for governmental, proprietary, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The District reports the following major governmental funds:

The General Fund - This fund is the main operating fund of the District. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instructional, support, and other costs.

The Management Levy Fund - This fund is a special revenue fund used to account for all resources used in providing payment of premiums for various insurance policies maintained by the District and some early retirement benefits.

The Capital Projects Fund - This fund is used to account for all resources used in the acquisition and construction of capital facilities and other capital assets.

The Debt Service Fund - This fund is utilized to account for property tax and other revenue to be used for the payment of interest and principal on the District's general long-term debt.

The District reports the following major proprietary funds:

The Enterprise, School Nutrition Fund - This fund is used to account for the food service operations of the District.

The Enterprise, Future Farmers of America Fund - This fund is used to account for the school farm and greenhouse operations of the District.

The District also reports a fiduciary fund which focuses on net position and changes in net position. The District's fiduciary fund includes the following:

The Custodial Fund - This fund is used to account for assets held by the District as a custodian for individuals, private organizations, and other governments.

**Sheldon Community School District
Notes to Basic Financial Statements**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus and Basis of Accounting

The government-wide financial statements and the proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants, and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under financed purchases are reported as other financing sources.

Under the terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs and then general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the District's policy is generally to first apply the expenditure toward restricted fund balance and then to less-restrictive classifications - committed, assigned, and then unassigned fund balances, in that order.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

**Sheldon Community School District
Notes to Basic Financial Statements**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Cash, Cash Equivalents, and Investments

The cash balances of most District funds are pooled and invested. Investments are stated at fair value except for the investment in the Iowa Schools Joint Investment Trust, which is valued at amortized cost, and non-negotiable certificates of deposit, which are stated at cost.

For purposes of the Statement of Cash Flows, all short-term investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

E. Property Tax Receivable

Property tax in the governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the Board of Education. Current year property tax receivable represents unpaid taxes from the current year. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds becomes due and collectible in September and March of the fiscal year with a 1-1/2% per month penalty for delinquent payments; is based on January 1, 2022, assessed property valuations; is for the tax accrual period July 1, 2023 through June 30, 2024; and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April 2023.

F. Income Surtax Receivable

Income surtax budgeted for the fiscal year ended June 30, 2024, will not be received by the District until several months after the fiscal year end. Accordingly, income surtax is recorded as a receivable and included in deferred inflows of resources on the modified accrual basis for the governmental funds. For the government-wide statements, on the Statement of Activities the income surtax revenue is recognized.

G. Due from Other Governments

Due from other governments represents primarily amounts due from the State of Iowa, also included are amounts due for various shared revenue, grants, and reimbursements from other governments.

H. Inventories

Inventories are valued at cost using the first-in, first-out method for purchased items and government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather than when purchased or received.

**Sheldon Community School District
Notes to Basic Financial Statements**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

I. Capital Assets

Capital assets, which include property, furniture and equipment, and intangibles acquired after July 1, 1980, are reported in the applicable governmental or business type activities columns in the government-wide Statement of Net Position. Capital assets are recorded at historical cost (except for intangible right-to-use lease assets, the measurement of which is discussed below) if purchased or constructed. Donated capital assets are recorded at acquisition value. Acquisition value is the price that would have been paid to acquire a capital asset with equivalent service potential. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Intangible assets follow the same capitalization policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class. Reportable capital assets are defined by the District as assets with an initial, individual cost in excess of \$5,000 for governmental activities and \$500 for the proprietary Enterprise Funds and estimated useful lives in excess of two years.

Land and construction in progress are not depreciated. The other tangible and intangible property, plant, equipment, and the right-to-use leased assets are depreciated/amortized using the straight-line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives (In Years)
Buildings and infrastructure	20 - 50
Improvements other than buildings	5 - 20
Furniture and equipment	2 - 20
Right-to-use leased assets	2 - 15
Intangibles	5 - 10

J. Deferred Outflows of Resources

Deferred outflows of resources represent a consumption of net assets applicable to a future period(s) which will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension and OPEB expense, the unamortized portion of the net difference between project and actual earnings on pension plan investments, and contributions from the District after the measurement date by before the end of the District's reporting period.

K. Salaries and Benefits Payable

Payroll and related expenditures for employees with annual contracts corresponding to a current school year, which are payable in July and August have been accrued as liabilities.

L. Compensated Absences

District employees accumulate a limited amount of earned but unused vacation and sick leave. The District's policy is not to reimburse for sick leave or vacation. Vacation can only be used by the employees in the year it is earned. The District has no compensated absences liability at June 30, 2024.

**Sheldon Community School District
Notes to Basic Financial Statements**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

M. Long-Term Obligations

In the government-wide financial statements, long-term debt, and other long-term obligations are reported as liabilities in the governmental activities column in the statement of net position. Bond premiums are amortized over the life of the bonds using the straight-line method. Refunding of debt may result in deferred gains or losses and are reported as deferred inflows and outflows of resources. The difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of long-term debt interest and fiscal charges using the straight-line method.

In the fund financial statements, governmental fund types recognize premiums, and issuance costs during the current period. The face amount of debt issued is reported as another financing source. Premiums received on debt issuances are reported as other financing sources. Issuance costs, whether or not withheld or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

N. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability attributable to the governmental activities will be paid primarily by the General Fund.

O. Total OPEB Liability

For purposes of measuring the total OPEB liability, deferred outflows and deferred inflows of resources related to OPEB and OPEB expense, information has been determined based on the District's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The total OPEB liability attributable to the governmental activities will be paid primarily by the General Fund.

P. Deferred Inflows of Resources

Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Although certain revenue is measurable, it is not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources consist of property tax receivable and other receivables not collected within sixty days after year end and succeeding year property tax receivables that will not be recognized until the year for which it is levied.

**Sheldon Community School District
Notes to Basic Financial Statements**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

P. Deferred Inflows of Resources (Continued)

Deferred inflows of resources in the statement of net positions consist of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied, and unrecognized items not yet charged to pension and OPEB expense.

Q. Fund Balances

In the governmental fund financial statements, fund balances are classified as follows:

- ◆ Restricted - Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, granters, or state or federal laws or imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted fund balance.
- ◆ Unassigned - All amounts not included in the preceding classifications.

R. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as required supplementary information. During the year ended June 30, 2024, expenditures/expenses did not exceed the budgeted amounts.

S. Estimates and Assumptions

The preparation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, deferred inflows of resources, and disclosure of contingent assets and liabilities at the date of the basic financial statements and the reported amounts of revenue and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

NOTE 2 - CASH, CASH EQUIVALENTS, AND INVESTMENTS

A. Deposits

The District's deposits in banks at June 30, 2024, were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the *Code of Iowa*. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities, certificates of deposit or other evidences of deposit at federally insured depository institutions approved by Board of Education; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district. At June 30, 2024, the District had deposits of \$21,491,591 and the Custodial Fund had deposits of \$3,463.

**Sheldon Community School District
Notes to Basic Financial Statements**

NOTE 2 - CASH, CASH EQUIVALENTS, AND INVESTMENTS (CONTINUED)

B. Investments

At June 30, 2024, the District had investments in the Iowa Schools Joint Investment Trust (ISJIT) as follows:

	Amortized Cost
	<hr/>
Diversified Portfolio	\$ 311
	<hr/>

The investments are valued at an amortized cost pursuant to Rule 2a-7 under the Investment Company Act of 1940. There were no limitations or restrictions on withdrawals of the ISJIT investments. The investments in ISJIT were rated AAAM by Standard & Poor's Financial Services.

C. Deposits and Investments

The following is a summary of total deposits and investments:

District Funds other than Fiduciary Funds	
Pooled Deposits (Note 2.A.)	\$ 14,438,404
Non Pooled Deposits - construction (Note 2.A.)	9,053,187
Investments (Note 2.B.)	311
Custodial Fund (Note 2.A)	<hr/> 3,463
	<hr/>
Total deposits and investments	\$ 23,495,365
	<hr/>

Deposits and investment at June 30 2024, are presented as follows:

Statement of Net Position	
Cash and Investments	\$ 23,491,902
Statement of Fiduciary Net Position	
Custodial Fund	
Cash and cash equivalents	<hr/> 3,463
	<hr/>
Total deposits and investments	\$ 23,495,365
	<hr/>

**Sheldon Community School District
Notes to Basic Financial Statements**

NOTE 3 - INTERFUND TRANSFERS AND LOANS

A. Interfund Transfers

Transfer In	Transfer Out	Amount
Debt service	Capital projects	\$ 571,352
General fund	Enterprise - school nutrition	45,520
Nonmajor governmental fund	General fund	5,000
Enterprise - school nutrition	General fund	10,179
General fund	Management levy	1,000
		<hr/>
Total		\$ 633,051
		<hr/>

Transfers are used to (1) move revenues from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources, (2) use unrestricted revenues collected in the General Fund to purchase protective and safety equipment required for any extracurricular interscholastic athletic contest or competition, (3) use unrestricted revenues collected in the General Fund to fund-infrastructure and cocurricular and extracurricular activities that fail to meet their financial needs as a result of COVID-19 restrictions, and (4) record indirect costs related to expenditures in another fund.

B. Interfund Loans

The Enterprise, School Nutrition Fund has an interfund loan from the General Fund related to recapturing indirect costs in the amount of \$45,520. The Nonmajor Governmental Fund has an interfund loan from the General Fund related to reimbursing expenditures in the amount of \$994.

Sheldon Community School District
Notes to Basic Financial Statements

NOTE 4 - CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2024, was as follows:

	Balance - Beginning of Year	Increases	Decreases	Balance - End of Year
Governmental Activities				
Capital assets not being depreciated				
Land	\$ 199,553	\$ -	\$ -	\$ 199,553
Construction in progress	-	1,315,593	-	1,315,593
Total capital assets not being depreciated	<u>199,553</u>	<u>1,315,593</u>	<u>-</u>	<u>1,515,146</u>
Capital assets being depreciated				
Buildings and improvements	19,362,731	-	-	19,362,731
Improvements other than buildings	5,467,992	-	-	5,467,992
Furniture and equipment	3,610,208	320,086	366,539	3,563,755
Infrastructure	25,963	-	-	25,963
Total capital assets being depreciated	<u>28,466,894</u>	<u>320,086</u>	<u>366,539</u>	<u>28,420,441</u>
Less accumulated depreciation for				
Buildings and improvements	7,865,979	399,461	-	8,265,440
Improvements other than buildings	3,626,943	133,402	-	3,760,345
Furniture and equipment	2,960,561	231,565	366,539	2,825,587
Infrastructure	16,443	865	-	17,308
Total accumulated depreciation	<u>14,469,926</u>	<u>765,293</u>	<u>366,539</u>	<u>14,868,680</u>
Total capital assets being depreciated, net	<u>13,996,968</u>	<u>(445,207)</u>	<u>-</u>	<u>13,551,761</u>
Governmental activities capital assets, net	<u>\$ 14,196,521</u>	<u>\$ 870,386</u>	<u>\$ -</u>	<u>\$ 15,066,907</u>
Business-type activities				
Furniture and equipment	\$ 413,624	\$ 12,176	\$ 5,047	\$ 420,753
Less accumulated depreciation	<u>311,695</u>	<u>21,565</u>	<u>5,047</u>	<u>328,213</u>
Business-type activities capital assets, net	<u>\$ 101,929</u>	<u>\$ (9,389)</u>	<u>\$ -</u>	<u>\$ 92,540</u>

Sheldon Community School District
Notes to Basic Financial Statements

NOTE 4 - CAPITAL ASSETS (CONTINUED)

Depreciation expense was charged to the following functions:

Governmental Activities

Instruction

Regular	\$ 527,229
Special	560
Other	37,500

Support Services

Administration	16,662
Operation and maintenance of plant	63,954
Transportation	119,388

Total depreciation expense - governmental activities	\$ 765,293
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Business-Type Activities

Food service operations	\$ 16,352
Future Farmers of America	5,213

Total depreciation expense - business type activities	\$ 21,565
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NOTE 5 - LONG-TERM LIABILITIES

Changes in long-term liabilities for the year ended June 30, 2024, are summarized as follows:

	Balance - Beginning of Year	Additions	Reductions	Balance - End of Year	Due Within One Year
Governmental Activities					
Early retirement	\$ 93,089	\$ -	\$ 31,285	\$ 61,804	\$ 25,009
General Obligation	-	10,000,000	-	10,000,000	1,080,000
Capital notes	1,430,000	-	470,000	960,000	475,000
Unamortized premium					
on notes and bonds payable	43,019	301,382	24,274	320,127	-
Finance purchase	215,555	-	71,852	143,703	71,852
Net pension liability	3,593,324	593,165	-	4,186,489	-
Total OPEB liability	263,807	-	81,036	182,771	-
	\$ 5,638,794	\$ 10,894,547	\$ 678,447	\$ 15,854,894	\$ 1,651,861

Sheldon Community School District
Notes to Basic Financial Statements

NOTE 5 - LONG-TERM LIABILITIES (CONTINUED)

	Balance - Beginning of Year	Additions	Reductions	Balance - End of Year	Due Within One Year
Business-Type Activities					
Net pension liability	\$ 157,248	\$ 23,888	\$ -	181,136	\$ -
Total OPEB liability	13,025	-	4,053	8,972	-
Total	<u>\$ 170,273</u>	<u>\$ 23,888</u>	<u>\$ 4,053</u>	<u>\$ 190,108</u>	<u>\$ -</u>

A. Capital Notes and General Obligation

Details of the District's June 30, 2024, general obligation indebtedness are as follows:

Year Ending June 30,	Capital Loan Notes Issue of 2021			Total
	Interest Rate	Principal	Interest	
2025	2.00%	\$ 475,000	\$ 19,200	\$ 494,200
2026	2.00%	485,000	9,700	494,700
Total		<u>\$ 960,000</u>	<u>\$ 28,900</u>	<u>\$ 988,900</u>

Year Ending June 30,	2024 G.O. Bond			Total
	Interest Rate	Principal	Interest	
2025	5.00%	\$ 1,080,000	\$ 407,950	\$ 1,487,950
2026	5.00%	1,170,000	351,700	1,521,700
2027	5.00%	395,000	312,575	707,575
2028	5.00%	415,000	292,325	707,325
2029	5.00%	435,000	271,075	706,075
2030-2034	4.00%	2,475,000	1,061,500	3,536,500
2035-2039	4.00%	4,030,000	490,600	4,520,600
Total		<u>\$ 10,000,000</u>	<u>\$ 3,187,725</u>	<u>\$ 13,187,725</u>

**Sheldon Community School District
Notes to Basic Financial Statements**

NOTE 5 - LONG-TERM LIABILITIES (CONTINUED)

B. Financed Purchase

Details of the District's June 30, 2024, financed purchase agreement is as follows:

Year Ending June 30,	Scoreboard Financed Purchase			Total
	Interest Rate	Principal	Interest	
2025	0.00%	\$ 71,852	\$ -	\$ 71,852
2026	0.00%	71,851	-	71,851
Total		<u>\$ 143,703</u>	<u>\$ -</u>	<u>\$ 143,703</u>

C. Early Retirement

The District offered a voluntary early retirement plan to its certified employees through June 30, 2020. Eligible employees must have been at least age 55 by June 30, 2020, and must have completed 15 years of service to the District. Employees must have completed an application which was subject to approval by the Board of Education. The early retirement incentive for each eligible employee is payable in three equal installments and is calculated as the percentage of the sum total of the following:

1. Eligible licensed employee's 2019-2020 school year regular teaching salary;
2. His or her 2019-2020 school year co-curricular duty salary;
3. His or her 2019-2020 school year Teacher Quality Compensation salary; and
4. His or her Teacher Leadership Compensation salary; and
5. His or her additional (if any) 2019-2020 school year salary stipends. Eligible employees also receive single group health insurance for the time period defined in the severance option selected.

NOTE 6 - PENSION AND RETIREMENT BENEFITS

A. Plan Description

IPERS membership is mandatory for employees of the District, except for those covered by another retirement system. Employees of the District are provided with pensions through a cost-sharing multiple-employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at P.O. Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under *Iowa Code* Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

**Sheldon Community School District
Notes to Basic Financial Statements**

NOTE 6 - PENSION AND RETIREMENT BENEFITS (CONTINUED)

B. Pension Benefits

A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a regular member's monthly IPERS benefit includes:

- ◆ A multiplier based on years of service.
- ◆ The member's highest five-year average salary, except members with service before June 30, 2012, will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month that the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

C. Disability and Death Benefits

A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

D. Contributions

Contribution rates are established by IPERS following the annual actuarial valuation, which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to one percentage point. IPERS' Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll, based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2024, pursuant to the required rate, regular members contributed 6.29% of covered payroll and the District contributed 9.44% of covered payroll, for a total rate of 15.73%.

The District's contributions to IPERS for the year ended June 30, 2024, were \$844,126.

**Sheldon Community School District
Notes to Basic Financial Statements**

NOTE 6 - PENSION AND RETIREMENT BENEFITS (CONTINUED)

**E. Net Pension Liabilities, Pension Expense, Deferred Outflows of Resources and
Deferred Inflows of Resources Related to Pensions**

As of June 30, 2024, the District reported a liability of \$4,367,625 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to IPERS relative to the contributions of all IPERS participating employers. As of June 30, 2023, the District's proportion was 0.094656% which was an increase of 0.00021% from its proportion measured as of June 30, 2022.

For the year ended June 30, 2024, the District recognized pension expense of \$459,752. As of June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflow of Resources
Differences between expected and actual experience	\$ 369,507	\$ 17,954
Changes of assumptions	-	70
Net difference between projected and actual earnings on IPERS investments	404,496	-
Changes in proportion and differences between District contributions and proportionate share of contributions	40,464	39,766
District contributions subsequent to the measurement date	844,126	-
	<hr/>	<hr/>
Total	\$ 1,658,593	\$ 57,790
	<hr/>	<hr/>

**Sheldon Community School District
Notes to Basic Financial Statements**

NOTE 6 - PENSION AND RETIREMENT BENEFITS (CONTINUED)

F. Net Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

The \$844,126 reported as deferred outflows of resources related to pensions resulting from the District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending June 30,</u>	
2025	\$ (90,120)
2026	(329,483)
2027	982,937
2028	170,161
2029	<u>23,182</u>
Total	<u><u>\$ 756,677</u></u>

There were no non-employer contributing entities to IPERS.

G. Actuarial Assumptions

The total pension liability in the June 30, 2023, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of inflation (effective June 30, 2017)	2.6% per annum.
Salary increases (effective June 30, 2017)	3.25% to 16.25% average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 2017)	7.0% compounded annually, net of investment expense, including inflation.
Wage growth (effective June 30, 2017)	3.25% per annum, based on 2.6% inflation assumption and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2023, valuation was based on the results of a quadrennial experience study covering the period of July 1, 2017, through June 30, 2021.

Mortality rates used in the 2023 valuation were based on the PubG-2010 mortality tables with future mortality improvements modeled using Scale MP-2021.

**Sheldon Community School District
Notes to Basic Financial Statements**

NOTE 6 - PENSION AND RETIREMENT BENEFITS (CONTINUED)

G. Actuarial Assumptions (Continued)

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity	21.0 %	4.56 %
International equity	16.5	6.22
Global smart beta equity	5.0	5.22
Core plus fixed income	23.0	2.69
Public credit	3.0	4.38
Cash	1.0	1.59
Private equity	17.0	10.44
Private real assets	9.0	3.88
Private credit	4.5	4.60
	<hr/>	
Total	100.0 %	

H. Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the District will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sheldon Community School District
Notes to Basic Financial Statements**

NOTE 6 - PENSION AND RETIREMENT BENEFITS (CONTINUED)

I. Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate.

	1% Decrease in Discount Rate (6.00%)	Current Discount Rate (7.00%)	1% Increase in Discount Rate (8.00%)
District's proportionate share of the net pension liability	\$ 9,286,544	\$ 4,367,625	\$ 245,490

J. Pension Plan Fiduciary Net Position

Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at www.ipers.org.

K. Payables to the Pension Plan

As of June 30, 2024, the District reported payables to the defined benefit pension plan of \$88,947 for legally required employer contributions and \$59,454 for legally required employee contributions withheld from employee wages but not yet remitted to IPERS.

NOTE 7 - RISK MANAGEMENT

The District is exposed to various risks of loss related to torts, theft, damage to and destruction of assets, errors and omissions, injuries to employees, and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. There were no significant reductions in insurance coverage from the prior year.

NOTE 8 - AREA EDUCATION AGENCY SUPPORT

The District is required by the *Code of Iowa* to budget for its share of special education support, media, and educational services provided through the Area Education Agency. The District's actual amount for this purpose totaled \$576,084 for the year ended June 30, 2024, and is recorded in the General Fund by making a memorandum adjusting entry to the cash basis financial statements.

NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS (OPEB)

A. Plan Description

The District administers a single-employer benefit plan which provides medical and prescription drug benefits for employees, retirees, and their spouses. Group insurance benefits are established under *Iowa Code* Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

**Sheldon Community School District
Notes to Basic Financial Statements**

NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

B. Benefit Provided

Individuals who are employed by Sheldon District and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical and prescription drug benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

C. Members

Retired participants must be age 55 or older at retirement. At June 30, 2024, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	9
Active employees	126
	<hr/>
Total	135
	<hr/> <hr/>

D. Actuarial Assumptions

The total OPEB liability in the June 30, 2024, actuarial valuation was determined using the following actuarial assumption and the entry age normal actuarial cost method, applied to all periods included in the measurement.

Key Methods and Assumptions Used in Valuation of Total OPEB Liability

Discount rate	4.75%
Rates of Salary increases	0.00%
Rates of Inflation	3.00%
Healthcare cost trend rate	6.00%

The actuarial assumptions used in the June 30, 2024, valuation was based on the results of an actuarial experience study for the period July 1, 2023, through June 30, 2024.

The discount rate used to measure the total OPEB liability was 4.75% based on the 20-year municipal bond yield.

Changes in assumptions since the prior valuation are as follows:

Discount Rate

The discount rate used to measure the total OPEB liability was 4.75% which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date.

**Sheldon Community School District
Notes to Basic Financial Statements**

NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

E. Total OPEB Liability

The District's total OPEB liability of \$191,743 was measured as of June 30, 2024, and was determined by an actuarial valuation as of July 1, 2023.

	Total OPEB Liability (a)
	<u>\$</u>
Balances at July 1, 2023	<u>276,832</u>
Changes for the year	
Service cost	22,520
Interest	9,214
Assumption changes	(68,935)
Demographic changes	(33,440)
Benefit payments	<u>(14,448)</u>
Net changes	<u>(85,089)</u>
Balances at June 30, 2024	<u><u>\$</u> 191,743</u>

F. OPEB Liability Sensitivity

The following presents the District's net OPEB liability calculated using the discount rate of 4.75% as well as the liability measured using 1 percentage point lower and 1 percentage point higher than the current discount rate.

	1% Decrease in Discount Rate (3.75%)	Current Discount Rate (4.75%)	1% Increase in Discount Rate (5.75%)
	<u>\$</u>	<u>\$</u>	<u>\$</u>
Total OPEB liability	163,387	191,743	226,815

**Sheldon Community School District
Notes to Basic Financial Statements**

NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

F. OPEB Liability Sensitivity (Continued)

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (5.00%) or 1 percentage point higher (7.00%) than the current healthcare cost trend rate.

	1% Decrease in Trend Rate (5.00%)	Current Trend Rate (6.00%)	1% Increase in Trend Rate (7.00%)
Total OPEB liability	\$ 215,743	\$ 191,743	\$ 171,125

**G. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources
Related to OPEB**

For the year ended June 30, 2024, the District recognized OPEB expense of \$12,174. At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of assumptions	\$ 24,747	\$ 84,862
Differences between expected and actual economic experience	-	172,714
Total	<u>\$ 24,747</u>	<u>\$ 257,576</u>

**Sheldon Community School District
Notes to Basic Financial Statements**

NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

**G. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources
Related to OPEB (Continued)**

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

<u>June 30,</u>	<u>Total</u>
2025	\$ (6,880)
2026	(6,880)
2027	(6,880)
2028	(6,880)
2029	(6,880)
Thereafter	<u>(198,429)</u>
Total	<u><u>\$ (232,829)</u></u>

NOTE 10 - TAX ABATEMENTS

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

A. Tax Abatements of Other Entities

Other entities within the District provide tax abatements for urban renewal and economic development projects pursuant to Chapter 15 and 403 of the *Code of Iowa*. Additionally, governmental entities may offer an urban revitalization tax abatement program pursuant to Chapter 404 of the *Code of Iowa*. With prior approval by the governing body, this program provides for an exemption of taxes based on a percentage of the actual value added by improvements.

Property tax revenues of the District were reduced by the following amounts for the year ended June 30, 2024, under agreements entered into by the following entities:

<u>Entity</u>	<u>Tax Abatement Program</u>	<u>Amount of Tax Abated</u>
City of Sheldon	Urban renewal and economic development projects	\$ 119,759
Osceola County	Urban renewal and economic development projects	47,534

**Sheldon Community School District
Notes to Basic Financial Statements**

NOTE 10 - TAX ABATEMENTS (CONTINUED)

A. Tax Abatements of Other Entities (Continued)

The State of Iowa reimburses the District an amount equivalent to the increment of valuation on which property tax is divided times \$5.40 per \$1,000 of taxable valuation. For the year ended June 30, 2024, this reimbursement amounted to \$66,597.

NOTE 11 - CATEGORICAL FUNDING

In accordance with Iowa Administrative Code Section 98.1, categorical funding is financial support from the state and federal governments targeted for particular categories of students, special programs, or special purposes. This support is in addition to school district or area education agency general purpose revenue, for purposes beyond the basic educational program and most often has restrictions on its use. Any portion of categorical funding provided by the state that is not expended by the end of the fiscal year must be carried forward as a restricted fund balance.

The District's restricted fund balance for categorical funding as of June 30, 2024, is comprised of the following programs:

Statewide voluntary 4-year old preschool program	\$ 159,209
Teacher leadership	94,028
Gifted and talented	27,185
Expand work based learning	4,562
Textbook aid for nonpublic students	<u>478</u>
Total	<u><u>\$ 285,462</u></u>

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REQUIRED SUPPLEMENTARY INFORMATION

Sheldon Community School District
Schedule of Budgetary Comparison of Revenue,
Expenditures/Expenses and Changes in Balances
Budget to Actual - All Governmental Funds and Proprietary Funds
Year Ended June 30, 2024

	Budgeted	Actual		Variance with
	Original and	Governmental	Proprietary	Final Budget -
	Final	Funds	Funds	Over (Under)
Revenues				
Local sources	\$ 7,448,192	\$ 7,730,744	\$ 518,050	\$ 800,602
State sources	10,019,908	10,202,063	6,262	188,417
Federal sources	975,000	791,181	589,609	405,790
Total revenues	<u>18,443,100</u>	<u>18,723,988</u>	<u>1,113,921</u>	<u>1,394,809</u>
Expenditures				
Instruction	12,260,000	10,399,516	-	(1,860,484)
Support services	6,825,000	4,851,665	-	(1,973,335)
Noninstructional programs	1,275,000	-	1,115,987	(159,013)
Other expenditures	2,998,902	2,895,135	-	(103,767)
Total expenditures	<u>23,358,902</u>	<u>18,146,316</u>	<u>1,115,987</u>	<u>(4,096,599)</u>
Excess of revenues over (under) expenditures	(4,915,802)	577,672	(2,066)	5,491,408
Other Financing Sources (Uses) (Net)	<u>-</u>	<u>10,344,675</u>	<u>(35,178)</u>	<u>10,309,497</u>
Net change in fund balance	<u>\$ (4,915,802)</u>	<u>\$ 10,922,347</u>	<u>\$ (37,244)</u>	<u>\$ 15,800,905</u>
Fund Balance				
Beginning of year		10,675,231	554,777	
End of year		<u>\$ 21,597,578</u>	<u>\$ 517,533</u>	

**Sheldon Community School District
Notes to the Required Supplementary Information-
Budgetary Reporting**

This budgetary comparison is presented as required supplementary information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major special revenue fund.

In accordance with the *Code of Iowa*, the Board of Education annually adopts a budget following required public notice and hearing for all funds, except internal service, private-purpose trust, and custodial funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on a GAAP basis.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functions, not by fund. These four functions are instruction, support services, noninstructional programs and other expenditures. Although the budget document presents function expenditures or expenses by fund, the legal level of control is at the aggregated function level, not by fund. The *Code of Iowa* also provides District expenditures in the General Fund may not exceed the amount authorized by the school finance formula. During the year, the District did not adopt a budget amendment.

During the year ended June 30, 2024, expenditures did not exceed the budgeted amounts.

**Sheldon Community School District
Schedule of District's Proportionate Share
of the Net Pension Liability
Iowa Public Employees' Retirement System
Last Nine Years (In Thousands)**

Measurement Date	District's Proportion of the Net Pension Liability (Asset)	District's Proportionate Share of the Net Pension Liability (Asset)	District's Covered Employee Payroll	District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2015	0.0883%	\$ 3,500	\$ 5,756	60.81%	87.61%
2016	0.0891%	4,400	6,013	73.17%	85.19%
2017	0.0884%	5,600	6,349	88.20%	81.82%
2018	0.0887%	5,911	6,618	89.32%	82.21%
2019	0.0913%	5,777	6,853	84.30%	83.62%
2020	0.0957%	5,541	7,288	76.03%	85.45%
2021	0.0952%	6,686	7,553	88.52%	82.90%
2022	0.0954%	134	7,648	1.75%	99.60%
2023	0.0945%	3,751	7,998	46.90%	91.41%
2024	0.0947%	4,368	8,496	51.41%	90.13%

**Sheldon Community School District
Schedule of District Contributions
Iowa Public Employees' Retirement System
Last Ten Years (In Thousands)**

<u>Fiscal Year Ending June 30,</u>	<u>Statutorily Required Contribution</u>	<u>Contributions in Relation to the Statutorily Required Contributions</u>	<u>Contribution Deficiency (Excess)</u>	<u>District's Covered Employee Payroll</u>	<u>Contributions as a Percentage of Covered Payroll</u>
2015	\$ 537	\$ 537	\$ -	\$ 6,013	8.93%
2016	567	567	-	6,349	8.93%
2017	591	591	-	6,618	8.93%
2018	612	612	-	6,853	8.93%
2019	688	688	-	7,288	9.44%
2020	713	713	-	7,553	9.44%
2021	722	722	-	7,648	9.44%
2022	755	755	-	7,998	9.44%
2023	802	802	-	8,496	9.44%
2024	844	844	-	8,941	9.44%

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**Sheldon Community School District
Notes to the Required Supplementary Information -
Pension Liability**

Changes of Benefit Terms

There are no significant changes in benefit terms.

Changes of Assumptions

The 2022 valuation incorporated the following refinements after a quadrennial experience study:

- ◆ Changed mortality assumptions to the PubG-2010 mortality tables with mortality improvements modeled using Scale MP-2021.
- ◆ Adjusted retirement rates for Regular members.
- ◆ Lowered disability rates for Regular members.
- ◆ Adjusted termination rates for all membership groups.

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- ◆ Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- ◆ Adjusted retirement rates.
- ◆ Lowered disability rates.
- ◆ Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- ◆ Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- ◆ Decreased the inflation assumption from 3.00% to 2.60%.
- ◆ Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- ◆ Decreased the discount rate from 7.50% to 7.0%.
- ◆ Decreased the wage growth assumption from 4.00% to 3.25%.
- ◆ Decreased the payroll growth assumption from 4.00% to 3.25%.

Sheldon Community School District
Schedule of Changes in Total OPEB Liability,
Related Ratios and Notes

	<u>June 30, 2018</u>	<u>June 30, 2019</u>	<u>June 30, 2020</u>
Total OPEB Liability			
Service cost	\$ 13,565	\$ 13,565	\$ 20,803
Interest	19,537	17,426	10,349
Differences between expected and actual experience	(10,421)	(9,782)	12,283
Changes of assumptions	-	-	(119,035)
Recognition of deferred inflows/outflows	-	-	-
Benefit payments	(81,889)	(75,861)	(47,018)
Other changes	-	-	-
Net change in total OPEB liability	<u>(59,208)</u>	<u>(54,652)</u>	<u>(122,618)</u>
Beginning of year	<u>546,925</u>	<u>487,717</u>	<u>433,065</u>
End of year	<u>\$ 487,717</u>	<u>\$ 433,065</u>	<u>\$ 310,447</u>
Covered employee payroll	\$ 6,800,000	\$ 7,300,000	\$ 7,600,000
Total OPEB liability as a percentage of covered-employee payroll	7.17%	5.93%	4.08%

Notes to Schedule of Changes in the District's Total OPEB Liability and Related Ratios

Change in Benefit Terms

There were no significant changes in benefit terms.

Changes in Assumptions

Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period.

The following are the discount rates used in each period.

<u>Year Ended</u> <u>June 30,</u>	
2024	4.75%
2023	2.37%
2022	2.37%
2021	2.37%
2020	3.15%
2019	3.72%
2019	3.72%
2017	2.50%

Additional changes in assumptions since the prior valuation are as follows.

- None

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

<u>June 30, 2021</u>	<u>June 30, 2022</u>	<u>June 30, 2023</u>	<u>June 30, 2024</u>
\$ 24,187	\$ 31,814	\$ 31,779	\$ 22,520
7,106	6,216	6,663	9,214
22,401	(58,097)	(1,260)	-
(4,302)	(25,478)	-	(68,935)
-	-	-	(4,830)
(39,319)	(17,078)	(18,247)	(14,448)
-	-	-	(28,610)
<u>10,073</u>	<u>(62,623)</u>	<u>18,935</u>	<u>(85,089)</u>
<u>310,447</u>	<u>320,520</u>	<u>257,897</u>	<u>276,832</u>
<u>\$ 320,520</u>	<u>\$ 257,897</u>	<u>\$ 276,832</u>	<u>\$ 191,743</u>
\$ 7,700,000	\$ 8,000,000	\$ 8,000,000	\$ 7,100,000
4.16%	3.22%	3.46%	2.70%

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SUPPLEMENTARY INFORMATION

Sheldon Community School District
Combining Balance Sheet -
Nonmajor Governmental Funds
June 30, 2024

	Special Revenue Fund Student Activity (21)	Total
Assets		
Cash and investments	\$ 401,010	\$ 401,010
Liabilities		
Accounts payable	6,739	6,739
Salaries and benefits payable	990	990
Interfund payable	994	994
Total liabilities	<u>8,723</u>	<u>8,723</u>
Fund Balances		
Student activities	<u>392,287</u>	<u>392,287</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 401,010</u>	<u>\$ 401,010</u>

Sheldon Community School District
Combining Statement of Revenues, Expenditures,
and Changes in Fund Balances - Nonmajor Governmental Funds
June 30, 2024

	Special Revenue Fund Student Activity (21)	Total
Revenues		
Revenue from local sources		
Other local and county revenues	\$ 449,706	\$ 449,706
Expenditures		
Current		
Noninstructional programs	421,607	421,607
Excess of revenues over expenditures	28,099	28,099
Other Financing Uses		
Transfers in	5,000	5,000
Transfers out	-	-
Total other financing sources (uses)	5,000	5,000
Net change in fund balances	33,099	33,099
Fund Balances		
Beginning of year	359,188	359,188
End of year	\$ 392,287	\$ 392,287

Sheldon Community School District
Schedule of Changes in Student Activity
Special Revenue Fund
Year Ended June 30, 2024

Account	Balance - Beginning of Year	Revenue and Interfund Transfers	Expenditures and Interfund Transfers	Balance - End of Year
Boys Basketball	\$ 2,117	\$ 10,355	\$ 9,939	\$ 2,533
Cross County	943	2,666	1,560	2,049
Football	9,981	35,079	24,890	20,170
Boys Golf	341	593	31	903
Boys Track	1,804	2,467	964	3,307
Boys Soccer	3,438	2,328	723	5,043
Baseball Fundraising	1,537	2,187	1,975	1,749
Wrestling	2,669	1,642	1,670	2,641
Girls Basketball	1,379	6,391	5,894	1,876
Girls Softball	2,268	1,187	2,014	1,441
Girls Track	2,580	1,186	311	3,455
Girls Soccer	3,989	2,462	1,328	5,123
Girls Volleyball	1,188	4,267	2,374	3,081
Girls Wrestling	1,008	3,374	1,836	2,546
Girls Golf	1,722	593	277	2,038
Weightlifting	2,129	1,100	2,144	1,085
Dance Team	11,725	9,810	11,417	10,118
Cheerleaders	4,559	4,966	6,975	2,550
Concession - High School	2,000	26,924	28,489	435
Concession - Middle School	-	4,046	2,898	1,148
Reserved Seat Tickers	105	105	105	105
All Sports	2,575	48,098	50,673	-
Athletic Uniforms	19,921	19,222	16,146	22,997
Athletics - AD	3,642	8,456	1,414	10,684
Color Guard	2,683	2,971	2,691	2,963
Spanish Club	22,577	16,021	15,012	23,586
Art Club	5,564	-	-	5,564
Science Club	583	-	53	530
Speech Club	2,770	5,940	4,201	4,509
Yearbook	2,663	5,288	7,287	664
FCCLA	2,895	1,379	1,629	2,645
H.S. After School Game Program	5,162	2,387	1,376	6,173
Orab FB Club	1,713	-	1,355	358
Orab VB Club	1,556	-	-	1,556
Orab Boys BB Club	3,224	1,650	-	4,874
Orab Girls BB Club	6	-	-	6
Future Business Leaders	2,020	571	1,342	1,249
Future Farmers of America	33,568	48,071	53,674	27,965

Sheldon Community School District
Schedule of Changes in Student Activity
Special Revenue Fund
Year Ended June 30, 2024

Account	Balance - Beginning of Year	Revenue	Expenditures	Balance - End of Year
College Farm	\$ 163	\$ -	\$ 163	\$ -
M.S. SOAR	13,414	46,401	20,484	39,331
M.S. Band	10,577	1,054	11,232	399
M.S. Vocal Music	6,310	-	3,836	2,474
M.S. Uniforms	985	-	985	-
M.S. 5/6 Entrepreneur	9,992	-	1,167	8,825
H.S. Student Council	1,498	16,756	14,179	4,075
H.S. National Honor Society	3,949	951	770	4,130
H.S. SADD	1,136	-	-	1,136
H.S. Band Uniforms	27,869	5,518	-	33,387
H.S. Musical	14,671	851	2,724	12,798
H.S. Band	10,110	20,693	19,977	10,826
H.S. Jazz Band	527	-	-	527
H.S. Vocal Music	12,505	2,561	1,739	13,327
H.S. Choir Robes	137	-	-	137
H.S. Show Choir	4,551	1,951	3,683	2,819
H.S. Summer Theater	14,503	21,096	17,387	18,212
H.S. Science Department	-	-	-	-
Shop Class	143	-	-	143
Elementary Boxtop	55,012	47,977	53,717	49,272
Scoreboard	-	750	-	750
Class of 2023	532	499	1,031	-
Class of 2024	-	3,866	3,866	-
Total	\$ 359,188	\$ 454,706	\$ 421,607	\$ 392,287

Sheldon Community School District
Combining Balance Sheet -
Capital Projects Fund Accounts
June 30, 2024

	Capital Projects			
	Statewide Sales, Services and Use Tax (33)	Physical Plant and Equipment Levy (36)	Other Capital Project (31)	Total
Assets				
Cash and investments	\$ 2,756,907	\$ 1,093,370	\$ 9,054,123	\$ 12,904,400
Receivables				
Property tax - delinquent	-	6,775	-	6,775
Property tax - succeeding year	-	1,021,370	-	1,021,370
Due from other governmental units	133,653	-	-	133,653
Total assets	\$ 2,890,560	\$ 2,121,515	\$ 9,054,123	\$ 14,066,198
Liabilities				
Accounts and contracts payable	\$ 1,560	\$ -	\$ 267,596	\$ 269,156
Deferred Inflows of Resources				
Unavailable revenue - succeeding year property tax	-	1,021,370	-	1,021,370
Fund Balances				
Restricted				
School infrastructure	2,889,000	-	-	2,889,000
Physical plant and equipment	-	1,100,145	8,786,527	9,886,672
Total fund balances	2,889,000	1,100,145	8,786,527	12,775,672
Total liabilities, deferred inflows of resources, and fund balances	\$ 2,890,560	\$ 2,121,515	\$ 9,054,123	\$ 14,066,198

Sheldon Community School District
Combining Schedule of Revenues, Expenditures,
and Changes in Fund Balances - Capital Projects Fund Accounts
Year Ended June 30, 2024

	Capital Projects			
	Statewide Sales, Services and Use Tax (33)	Physical Plant and Equipment Levy (36)	Other Capital Project (31)	Total
Revenues				
Revenue from local sources				
Local property taxes	\$ -	\$ 927,625	\$ -	\$ 927,625
Other local and county revenues	97,670	148,485	33,334	279,489
Revenue from state sources	1,452,523	21,823	-	1,474,346
Total revenues	1,550,193	1,097,933	33,334	2,681,460
Expenditures				
Current				
Support services				
Student	27,477	-	-	27,477
Instructional staff	26,731	-	-	26,731
Administration	66,447	-	-	66,447
Operation and maintenance of plant	21,527	-	-	21,527
Transportation	103,367	-	-	103,367
Facilities acquisition and construction	42,185	87,321	1,319,222	1,448,728
Debt service				
Interest and fiscal charges	-	-	228,967	228,967
Total expenditures	287,734	87,321	1,548,189	1,923,244
Excess of revenues over (under) expenditures	1,262,459	1,010,612	(1,514,855)	758,216
Other Financing Sources (Uses)				
Insurance recoveries	-	4,000	-	4,000
Financed purchase proceeds	-	-	10,000,000	10,000,000
Bond Premium	-	-	301,382	301,382
Transfers out	-	(571,352)	-	(571,352)
Total other financing sources (uses)	-	(567,352)	10,301,382	9,734,030
Net change in fund balances	1,262,459	443,260	8,786,527	10,492,246
Fund Balances				
Beginning of year	1,626,541	656,885	-	2,283,426
End of year	\$ 2,889,000	\$ 1,100,145	\$ 8,786,527	\$ 12,775,672

Sheldon Community School District
Schedule of Revenue by Source, Expenditures by Function and Other
Financing Sources and Uses - All Governmental Fund Types
(Modified Accrual Basis)
Last Ten Years

	Fiscal Year			
	2024	2023	2022	2021
Revenue				
Local sources				
Local tax	\$ 5,957,017	\$ 5,956,414	\$ 5,643,420	\$ 5,611,612
Tuition	637,106	618,377	579,199	628,187
Other	1,136,621	942,746	981,608	425,320
State sources	10,202,063	9,940,483	9,416,790	8,845,824
Federal sources	791,181	984,547	1,441,374	1,035,984
Total revenue	<u>18,723,988</u>	<u>18,442,567</u>	<u>18,062,391</u>	<u>16,546,927</u>
Expenditures				
Instruction				
Regular	6,071,614	5,704,529	5,863,623	5,494,081
Special	2,437,294	2,139,875	1,995,576	2,015,787
Other	1,890,771	1,847,856	1,763,544	1,613,029
Support Services				
Student	259,550	200,522	219,866	119,227
Instructional staff	642,275	626,065	749,435	645,930
Administration	1,501,774	1,348,958	1,321,126	1,272,651
Operation and maintenance of plant	1,598,389	1,491,565	1,468,349	1,540,171
Transporation	849,677	704,206	889,548	598,710
Other expenditures				
AEA flowthrough	576,084	573,321	554,030	530,056
Facilities acquisition	1,448,728	1,842,223	1,868,276	507,731
Capital outlay	70,004	67,527	-	-
Debt Service				
Principal	541,852	603,703	930,000	930,000
Interest and fiscal charges	258,467	38,650	66,116	115,783
Total expenditures	<u>18,146,479</u>	<u>17,189,000</u>	<u>17,689,489</u>	<u>15,383,156</u>

Fiscal Year					
2020	2019	2018	2017	2016	2015
\$ 5,491,411	\$ 5,138,077	\$ 5,465,941	\$ 5,518,794	\$ 5,026,785	\$ 4,986,288
556,295	285,555	245,950	295,920	439,655	318,255
571,599	650,335	525,532	648,093	611,545	577,831
8,700,575	8,442,123	8,045,540	8,229,520	7,426,003	7,102,653
478,570	325,712	296,176	308,545	308,807	290,947
15,798,450	14,841,802	14,579,139	15,000,872	13,812,795	13,275,974
5,184,870	5,180,791	4,944,609	4,920,577	5,039,649	5,013,819
1,783,243	1,721,526	1,526,176	1,399,009	1,646,825	1,574,095
1,614,682	1,584,027	1,579,144	1,516,164	1,149,058	1,210,192
119,926	180,721	167,609	231,425	98,671	58,778
699,737	727,527	940,515	916,918	517,326	539,869
1,272,820	1,274,878	1,140,253	1,124,006	1,093,518	1,176,361
1,301,724	1,334,169	1,323,005	1,629,771	1,244,911	1,255,333
768,042	723,245	621,545	612,061	541,013	482,065
529,307	513,758	502,405	496,139	464,154	452,845
253,056	126,109	184,229	11,210	60,427	2,225,369
-	-	-	-	-	-
910,000	905,000	890,000	875,000	865,000	850,000
97,498	112,591	125,838	137,618	150,317	160,358
14,534,905	14,384,342	13,945,328	13,869,898	12,870,869	14,999,084

**Sheldon Community School District
Schedule of Expenditures of Federal Awards
Year Ended June 30, 2024**

Federal Agency/Pass Through Agency/Program Title	Federal Assistance Listing Number	Expenditures
U.S. Department of Agriculture		
Through Iowa Department of Education		
Child Nutrition Cluster		
Commodities Programs (noncash assistance)	10.555	\$ 65,795
School Breakfast	10.553	96,680
Summer Food Service	10.559	31,062
Type A Lunch	10.555	358,337
Supply Chain Assistance	10.555	27,960
Total Child Nutrition Cluster		<u>579,834</u>
Through Iowa Department of Education		
Local Food for Schools	10.185	8,000
School Lunch Equipment	10.579	1,775
Total U.S. Department of Agriculture		<u>589,609</u>
U.S. Department of Education		
Through Northwest Area Education Agency		
Special Education Grants to States	84.027	<u>140,900</u>
Through Iowa Department of Education		
Title I Grants to Local Educational Agencies	84.010	192,722
Career and Technical Education - Basic Grants to States	84.048	10,334
English Language Acquisition State Grants	84.365	4,653
Title IIA - Federal Teacher Quality Program	84.367	32,563
Student Support and Academic Enrichment Program (Title IV)	84.424	12,733
Stronger Connections	84.424F	99,692
Education Stabilization Fund		
COVID-19 Elementary and Secondary Schools Emergency Relief	84.425U	132,012
Total through Iowa Department of Education		<u>484,709</u>
Total U.S. Department of Education		<u>625,609</u>
 Total Federal Expenditures		 <u><u>\$ 1,215,218</u></u>

Sheldon Community School District
Notes to the Schedule of Expenditures of Federal Awards

NOTE 1 - BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal award activity of the District under programs of the federal government for the year ended June 30, 2024. The information in this Schedule is presented in accordance with the requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes of net assets, or cash flows of the District.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

NOTE 3 - PASS-THROUGH GRANT NUMBERS

All pass-through entities listed above use the same Assistance Listing numbers as the federal grantors to identify these grants and have not assigned any additional identifying numbers.

NOTE 4 - INVENTORY

Inventories of commodities donated by the U.S. Department of Agriculture are recorded at market value in the Food Service Fund as inventory. Revenue and expenditures are recorded when commodities are used.

NOTE 5 - INDIRECT COST RATE

The District did not elect to use the 10 percent de minimis indirect cost rate, as allowed under the Uniform Guidance.

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**Report on Internal Control over Financial Reporting
and on Compliance and Other Matters Based on an Audit
of Basic Financial Statements Performed in Accordance
with *Government Auditing Standards***

Independent Auditor's Report

To the School Board
Sheldon Community School District
Sheldon, Iowa

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Sheldon Community School District, Sheldon, Iowa, as of and for the year ending June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated September 30, 2024.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the basic financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's basic financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs that we consider to be material weaknesses identified as Audit Finding 2024-001.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's basic financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, and contracts and grant agreements, noncompliance with which could have a direct and material effect on the basic financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance or other matters that are described in part IV of the accompanying Schedule of Findings and Questioned Costs.

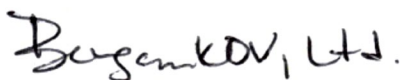
Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2024, are based exclusively on knowledge obtained from procedures performed during our audit of the basic financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

District's Response to Finding

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the findings identified in our audit and described in the accompanying Schedule of Findings and Questioned Costs. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



St. Cloud, Minnesota
September 30, 2024



**Report on Compliance for Each Major Federal Program
and Report on Internal Control over Compliance in Accordance with
the Uniform Guidance**

Independent Auditor's Report

To the School Board
Sheldon Community School District
Sheldon, Iowa

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the compliance of Sheldon Community School District, Sheldon, Iowa with the types of compliance requirements identified as subject to audit in the *U.S. Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on the District's major federal program for the year ended June 30, 2024. The District's major federal program is identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs in Accordance with the Uniform Guidance.

In our opinion, Sheldon Community School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2024.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- ◆ Exercise professional judgment and maintain professional skepticism throughout the audit.
- ◆ Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- ◆ Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

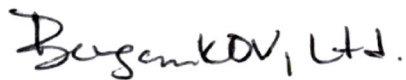
A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Report on Internal Control over Compliance (Continued)

Our consideration of internal control over compliance was for the limited purpose described in Auditor's Responsibilities for the Audit of Compliance section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in black ink that reads "Bugankov, Ltd." with a stylized flourish at the end.

St. Cloud, Minnesota
September 30, 2024

**Sheldon Community School District
Schedule of Findings and Questioned Costs
in Accordance with the Uniform Guidance**

SECTION I - SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issued:	We issued an unmodified opinion on the fair presentation of the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information in accordance with accounting principles generally accepted in the United States of America (GAAP).
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Internal control over financial reporting:	
◆ Material weakness(es) identified?	Yes 2024-001
◆ Significant deficiency(ies) identified?	None reported

Noncompliance material to financial statements noted?	No
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Federal Awards

Type of auditor's report issued on compliance for major programs:	Unmodified
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Internal control over major programs:	
◆ Material weakness(es) identified?	No
◆ Significant deficiency(ies) identified?	None reported

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516?	No
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Identification of Major Programs

Assistance Listing No:	10.553/10.555/10.559
Name of Federal Program or Cluster:	Child Nutrition Cluster

Dollar threshold used to distinguish between type A and type B programs:	\$750,000
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Auditee qualified as low risk auditee?	No
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**Sheldon Community School District
Schedule of Findings and Questioned Costs
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SECTION II - FINANCIAL STATEMENT FINDINGS

Audit Finding 2024-001

Criteria:

Internal control that supports the District's ability to initiate, record, process, and report financial data consistent with the assertions of management in the financial statements requires adequate segregation of accounting duties.

Condition:

During the year ended June 30, 2024, the District had a lack of segregation of accounting duties due to a limited number of office employees. This lack of segregation of accounting duties can be demonstrated in the following areas, which is not intended to be an all-inclusive list:

- ◆ The Business Manager can reconcile receipts received, enter receipts into the accounting system, and prepare the bank reconciliation.
- ◆ The Business Manager has access to all areas of the accounting system.
- ◆ The Business Manager reconciles property taxes and federal receivables and capital assets without review.
- ◆ The Business Manager has the ability to make journal entries without review.

Management is aware of this condition and will take certain steps to compensate for the lack of segregation. However, due to the small accounting staff needed to handle all of the accounting duties, the cost of obtaining desirable segregation of accounting duties can often exceed benefits which could be derived. Due to this reason, management has determined a complete segregation of accounting duties is impractical to correct.

Context:

This finding impacts the internal control over financial reporting.

Effect or Potential Effect:

The lack of adequate segregation of accounting duties could adversely affect the District's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements.

Cause:

There are a limited number of office employees.

Recommendation:

Continue to review the accounting system, including changes that may occur. Implement segregation whenever practical.

**Sheldon Community School District
Schedule of Findings and Questioned Costs
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SECTION II - FINANCIAL STATEMENT FINDINGS (CONTINUED)

Audit Finding 2024-001 (Continued)

Views of the Responsible Official's and Corrective Action Plan:

CORRECTIVE ACTION PLAN (CAP):

1. Explanation of Disagreement with Audit Finding
There is no disagreement with the audit finding.
2. Actions Planned in Response to Finding
Administration will add additional internal controls where the benefit exceeds the cost.
3. Official Responsible for Ensuring CAP
Gwen Mathahs, Business Manager, is the official responsible for ensuring corrective action of the deficiency.
4. Planned Completion Date for CAP
The planned completion date for the CAP is June 30, 2025.
5. Plan to Monitor Completion of CAP
The School Board will be monitoring this CAP.

SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

None

SECTION IV - OTHER FINDINGS RELATED TO STATUTORY REPORTING

IV-A-24 - Certified Budget

We noted no instances where the expenditures for the year ended June 30, 2024, exceeded the amended certified budget.

IV-B-24 - Questionable Expenditures

We noted no expenditures that may not meet the requirements of public purpose as defined in an Attorney General's Opinion dated April 25, 1979.

IV-C-24 - Travel Expense

No expenditures of District money for travel expenses of spouse of District officials or employees were noted. No travel advances to District officials or employees were noted.

IV-D-24 - Business Transactions

There was no transaction between the District and District officials.

**Schedule of Findings and Questioned Costs
in Accordance with the Uniform Guidance**

SECTION IV - OTHER FINDINGS RELATED TO STATUTORY REPORTING (CONTINUED)

IV-E-24 - Restricted Donor Activity

No transactions were noted between the District, District officials or District employees and restricted donors in compliance with Chapter 68B of the *Code of Iowa*.

IV-F-24 - Bond Coverage

Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that coverage is adequate for current operations.

IV-G-24 - Board Minutes

No transactions were found that we believe should have been approved in the Board minutes but were not.

IV-H-24 - Certified Enrollment

Finding:

The following variances in the basic enrollment data certified to the Iowa Department of Education were noted:

- ◆ The District missed counting one resident EL student.
- ◆ The District missed counting two resident students.

The error resulted in the District under reporting by 2.26 students.

Auditor's Recommendation:

The District should review procedures to ensure accurate counts are taken throughout the year and accurate enrollment data is certified to the Iowa Department of Education.

District's Response and Corrective Action Plan:

The District will contact the Iowa Department of Education and Iowa Department of Management notifying them of the above changes. The District will continue to monitor reconciliations of District information to information certified to the Iowa Department of Education.

Auditor's Conclusion:

Response accepted.

IV-I-24 - Supplementary Weighting

There were no variances noted in the supplementary weighting data certified to the Iowa Department of Education.

IV-J-24 - Deposits and Investments

No instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the *Code of Iowa* and the District's investment policy were noted.

IV-K-24 - Certified Annual Report

The Certified Annual Report was certified timely to the Iowa Department of Education.

**Sheldon Community School District
Schedule of Findings and Questioned Costs
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SECTION IV - OTHER FINDINGS RELATED TO STATUTORY REPORTING (CONTINUED)

IV-L-24 - Categorical Funding

No instances were found of categorical funding being used to supplant rather than supplement other funds.

IV-M-24 - Statewide Sales, Services, and Use Tax

No instances of noncompliance with the allowable use of the statewide sales, services, and use tax revenue provided in Chapter 423F.3 of the *Code of Iowa* were noted.

Pursuant to Chapter 423F.5 of the *Code of Iowa*, the annual audit is required to include certain reporting elements related to the statewide sales, services and use tax revenue. Districts are required to include these reporting elements in the Certified Annual Report (CAR) submitted to the Iowa Department of Education. For the year ended June 30, 2023, the District reported the following information regarding the statewide sales, services and use tax revenue in the District's CAR:

Beginning balance		\$	1,626,541
Revenue/other financing sources			
Sales tax revenue	\$	1,452,523	
Other local revenue		97,670	<u>1,550,193</u>
Expenditures/transfers out			
School infrastructure construction		42,185	
Other		245,549	<u>287,734</u>
Ending balance			<u><u>\$ 2,889,000</u></u>

For the year ended June 30, 2024, the District did not reduce any levies as a result of the moneys received under Chapter 423E or 423F of the *Code of Iowa*.

APPENDIX E – FORM OF ISSUE PRICE CERTIFICATES

**[FORM OF ISSUE PRICE CERTIFICATE TO BE USED IF
COMPETITIVE SALE REQUIREMENTS ARE MET]**

**SHELDON COMMUNITY SCHOOL DISTRICT
\$ _____ GENERAL OBLIGATION SCHOOL BONDS, SERIES 2025
ISSUE PRICE CERTIFICATE**

The undersigned, on behalf of [NAME OF UNDERWRITER] ("Purchaser"), hereby certifies as set forth below with respect to the sale of the above-captioned obligations (the "Bonds").

1. Reasonably Expected Initial Offering Price.
 - a. As of the Sale Date, the reasonably expected initial offering prices of the Bonds to the Public by Purchaser are the prices listed in Schedule A (the "Expected Offering Prices"). The Expected Offering Prices are the prices for the Maturities of the Bonds used by Purchaser in formulating its bid to purchase the Bonds. Attached as Schedule B is a true and correct copy of the bid provided by Purchaser to purchase the Bonds.
 - b. Purchaser was not given the opportunity to review other bids prior to submitting its bid.
 - c. The bid submitted by Purchaser constituted a firm offer to purchase the Bonds.
2. Defined Terms.
 - a. Maturity means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate Maturities.
 - b. Public means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter. The term "related party" for purposes of this certificate generally means any two or more persons who have greater than 50 percent common ownership, directly or indirectly.
 - c. Sale Date means the first day on which there is a binding contract in writing for the sale of a Maturity of the Bonds. The Sale Date of the Bonds is August 27, 2025.
 - d. Underwriter means (i) the Purchaser or any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents Purchaser's interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the Issuer with respect to certain of the representations set forth in the Tax Exemption Certificate and with respect to compliance with the federal income tax rules affecting the Bonds, and by Bond Counsel in connection with rendering its opinion that the interest on the Bonds is excluded from gross income for federal income tax purposes, the preparation of the Internal Revenue Service Form 8038-G, and other federal income tax advice that it may give to the Issuer from time to time relating to the Bonds.

[UNDERWRITER]

By:

Name:

Dated: [ISSUE DATE]

SCHEDULE A
EXPECTED OFFERING PRICES
(Attached)

SCHEDULE B
COPY OF UNDERWRITER'S BID
(Attached)

**[FORM OF ISSUE PRICE CERTIFICATE TO BE USED IF
COMPETITIVE SALE REQUIREMENTS ARE NOT MET]
SHELDON COMMUNITY SCHOOL DISTRICT
\$ _____ GENERAL OBLIGATION SCHOOL BONDS, SERIES 2025**

ISSUE PRICE CERTIFICATE

The undersigned, on behalf of [NAME OF UNDERWRITER/REPRESENTATIVE] (["Purchaser"])[the "Representative"]], on behalf of itself and [NAMES OF OTHER UNDERWRITERS] (together, the "Underwriting Group"), hereby certifies as set forth below with respect to the sale and issuance of the above-captioned obligations (the "Bonds").

1. Sale of the General Rule Maturities. As of the date of this certificate, for each Maturity of the General Rule Maturities, the first price at which at least 10% of such Maturity was sold to the Public is the respective price listed in Schedule A.
2. Initial Offering Price of the Hold-the-Offering-Price Maturities.
 - a. [Purchaser][The Underwriting Group] offered the Hold-the-Offering-Price Maturities to the Public for purchase at the respective initial offering prices listed in Schedule A (the "Initial Offering Prices") on or before the Sale Date. A copy of the pricing wire or equivalent communication for the Bonds is attached to this certificate as Schedule B.
 - b. As set forth in the Official Terms of Offering and bid award, [Purchaser][the members of the Underwriting Group] [has][have] agreed in writing that, (i) for each Maturity of the Hold-the-Offering-Price Maturities, [it][they] would neither offer nor sell any of the Bonds of such Maturity to any person at a price that is higher than the Initial Offering Price for such Maturity during the Holding Period for such Maturity (the "hold-the-offering-price rule"), and (ii) any selling group agreement shall contain the agreement of each dealer who is a member of the selling group, and any retail distribution agreement shall contain the agreement of each broker-dealer who is a party to the retail distribution agreement, to comply with the hold-the-offering-price rule. Pursuant to such agreement, no Underwriter (as defined below) has offered or sold any Maturity of the Hold-the-Offering-Price Maturities at a price that is higher than the respective Initial Offering Price for that Maturity of the Bonds during the Holding Period.
3. Defined Terms.
 - a. General Rule Maturities means those Maturities of the Bonds listed in Schedule A hereto as the "General Rule Maturities."
 - b. Hold-the-Offering-Price Maturities means those Maturities of the Bonds listed in Schedule A hereto as the "Hold-the-Offering-Price Maturities."
 - c. Holding Period means, with respect to a Hold-the-Offering-Price Maturity, the period starting on the Sale Date and ending on the earlier of (i) the close of the fifth business day after the Sale Date (September 4, 2025), or (ii) the date on which [Purchaser][the Underwriters] [has][have] sold at least 10% of such Hold-the-Offering-Price Maturity to the Public at prices that are no higher than the Initial Offering Price for such Hold-the-Offering-Price Maturity.
 - d. Issuer means Sheldon Community School District.
 - e. Maturity means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate maturities.
 - f. Public means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter. The term "related party" for purposes of this certificate generally means any two or more persons who have greater than 50 percent common ownership, directly or indirectly.
 - g. Sale Date means the first day on which there is a binding contract in writing for the sale of a Maturity of the Bonds. The Sale Date of the Bonds is August 27, 2025.
 - h. Underwriter means (i) the Purchaser or any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents [the Purchaser][the Representative's] interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the Issuer with

respect to certain of the representations set forth in the Tax Exemption Certificate and with respect to compliance with the federal income tax rules affecting the Bonds, and by Bond Counsel in connection with rendering its opinion that the interest on the Bonds is excluded from gross income for federal income tax purposes, the preparation of the Internal Revenue Service Form 8038-G, and other federal income tax advice that it may give to the Issuer from time to time relating to the Bonds.

[UNDERWRITER][REPRESENTATIVE]

By:

Name:

Dated: [ISSUE DATE]

SCHEDULE A

SALE PRICES OF THE GENERAL RULE MATURITIES AND
INITIAL OFFERING PRICES OF THE HOLD-THE-OFFERING-PRICE MATURITIES

(Attached)

SCHEDULE B

PRICING WIRE OR EQUIVALENT COMMUNICATION