

**NEW ISSUE**  
**Book-Entry-Only**

# PRELIMINARY OFFICIAL STATEMENT

**\$12,250,000\***

**JEFFERSON COUNTY, TENNESSEE**  
**General Obligation Refunding Bonds, Series 2026**

OFFERED FOR SALE AT  
10:15 a.m., E.D.T  
Wednesday, March 18, 2026

Through the Facilities of *PARITY*<sup>®</sup>  
and at the offices of  
**Cumberland Securities Company, Inc.**  
Municipal Advisor

March 10, 2026

\* Preliminary, subject to change.

This *Preliminary Official Statement* and the information contained herein are subject to completion or amendment. These securities may not be sold nor may offers to buy be accepted prior to the time the *Official Statement* is delivered in final form. Under no circumstances shall this *Preliminary Official Statement* constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of these securities in any jurisdiction in which such offer, solicitation or sale would be unlawful prior to registration or qualification under the securities laws of such jurisdiction.

**PRELIMINARY OFFICIAL STATEMENT DATED MARCH 10, 2026**

**NEW ISSUE**  
**BOOK-ENTRY-ONLY**

Rating: Moody's – "Aa1"  
(See "MISCELLANEOUS-Rating")

*In the opinion of Bond Counsel, based on existing law and assuming compliance with certain tax covenants of the County, interest on the Bonds (i) will be excluded from gross income for federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code") and (ii) is not an item of tax preference for purposes of the federal alternative minimum tax, except as described under the heading "LEGAL MATTERS-Tax Matters" herein.*

**\$12,250,000\***  
**JEFFERSON COUNTY, TENNESSEE**  
**\$12,250,000\* General Obligation Refunding Bonds, Series 2026**

Dated: Date of delivery (assume April 10, 2026).

Due: June 1 (as shown below)

The \$12,250,000\* General Obligation Refunding Bonds, Series 2026 (the "Bonds") shall be issued by Jefferson County, Tennessee (the "County" or the "Issuer") are issuable in fully registered form in denominations of \$5,000 and authorized integral multiples thereof. The Bonds will be issued in book-entry-only form and registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"). DTC will act as securities depository of the Bonds. So long as Cede & Co. is the registered owner of the Bonds, as the nominee for DTC, principal and interest with respect to the Bonds shall be payable to Cede & Co., as nominee for DTC, which will, in turn, remit such principal and interest to the DTC participants for subsequent disbursements to the beneficial owners of the Bonds. Individual purchases of the Bonds will be made in book-entry-only form, in denominations of \$5,000 or integral multiples thereof and will bear interest at the annual rates as shown below. Interest on the Bonds is payable semi-annually from the date thereof commencing on June 1, 2026 and thereafter on each June 1 and December 1 by check or draft mailed to the owners thereof as shown on the books and records of Regions Bank, Nashville, Tennessee, the registration and paying agent (the "Registration Agent"). In the event of discontinuation of the book-entry-only system, principal of and interest on the Bonds are payable at the designated trust office of the Registration Agent.

The Bonds are payable from unlimited ad valorem taxes to be levied on all taxable property within the County. For the prompt payment of principal of, premium, if any, and interest on the Bonds, the full faith and credit of the County are irrevocably pledged.

The Bonds maturing on or after June 1, 2033 are subject to optional redemption prior to maturity on or after June 1, 2032, at the redemption price of par plus accrued interest.

<b>Due</b>			<b>Interest</b>			<b>Due</b>			<b>Interest</b>		
<b>(June 1)</b>	<b>Amount*</b>		<b>Rate</b>	<b>Yield</b>	<b>CUSIP**</b>	<b>(June 1)</b>	<b>Amount*</b>		<b>Rate</b>	<b>Yield</b>	<b>CUSIP**</b>
2027	\$1,300,000					2032	\$1,200,000				
2028	1,300,000					2033	1,200,000				
2029	1,250,000					2034	1,200,000				
2030	1,200,000					2035	1,200,000				
2031	1,200,000					2036	1,200,000				

(Accrued Interest to be added later)

This cover page contains certain information for quick reference only. It is not a summary of this issue. Investors must read the entire *Preliminary Official Statement* to obtain information essential to make an informed investment decision.

The Bonds are offered when, as and if issued, subject to the approval of the legality thereof by Bass, Berry & Sims PLC, Knoxville, Tennessee, Bond Counsel, whose opinion will be delivered with the Bonds. Certain legal matters will be passed upon from the County by Rainwater, Drinnon & Churchwell, PLLC, counsel to the County. It is expected that the Bonds will be available for delivery through the facilities of DTC New York, New York, on or about assume April \_\_, 2026.

**Cumberland Securities Company, Inc.**  
*Municipal Advisor*

March \_\_, 2026

\* Preliminary, subject to change

This *Preliminary Official Statement* speaks only as of its date, and the information contained herein is subject to change.

This *Preliminary Official Statement* may contain forecasts, projections, and estimates that are based on current expectations but are not intended as representations of fact or guarantees of results. If and when included in this *Preliminary Official Statement*, the words "expects," "forecasts," "projects," "intends," "anticipates," "estimates," and analogous expressions are intended to identify forward-looking statements as defined in the Securities Act of 1933, as amended, and any such statements inherently are subject to a variety of risks and uncertainties, which could cause actual results to differ materially from those contemplated in such forward-looking statements. These forward-looking statements speak only as of the date of this *Preliminary Official Statement*. The Issuer disclaims any obligation or undertaking to release publicly any updates or revisions to any forward-looking statement contained herein to reflect any change in the Issuer's expectations with regard thereto or any change in events, conditions, or circumstances on which any such statement is based.

This *Preliminary Official Statement* and the Appendices hereto contain brief descriptions of, among other matters, the Issuer, the Bonds, the Resolution, as herein after defined, the Disclosure Certificate, as herein after defined, and the security and sources of payment for the Bonds. Such descriptions and information do not purport to be comprehensive or definitive. The summaries of various constitutional provisions and statutes, the Resolution, the Disclosure Certificate, and other documents are intended as summaries only and are qualified in their entirety by reference to such documents and laws, and references herein to the Bonds are qualified in their entirety to the forms thereof included in the Bond Resolution.

The Bonds have not been registered under the Securities Act of 1933, as amended, and the Resolution has not been qualified under the Trust Indenture Act of 1939, in reliance on exemptions contained in such acts. This *Preliminary Official Statement* does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation, or sale.

No dealer, broker, salesman, or other person has been authorized by the Issuer, the Municipal Advisor or the Underwriter, as herein after defined, to give any information or to make any representations other than those contained in this *Preliminary Official Statement*, and, if given or made, such other information or representations should not be relied upon as having been authorized by the Issuer, the Municipal Advisor or the Underwriter. Except where otherwise indicated, all information contained in this *Preliminary Official Statement* has been provided by the Issuer. The information set forth herein has been obtained by the Issuer from sources which are believed to be reliable but is not guaranteed as to accuracy or completeness by, and is not to be construed as a representation of, the Municipal Advisor or the Underwriter. The information contained herein is subject to change without notice, and neither the delivery of this *Preliminary Official Statement* nor any sale made hereunder shall under any circumstances create an implication that there has been no change in the affairs of the Issuer, or the other matters described herein since the date hereof or the earlier dates set forth herein as of which certain information contained herein is given.

\*\*Copyright, American Bankers Association (the "ABA"). CUSIP data herein are provided by CUSIP Global Services, which is managed on behalf of the ABA by S&P Global Market Intelligence, a division of S&P Global Inc. The CUSIP numbers listed above are being provided solely for the convenience of Bondholders only at the time of issuance of the Bonds and the Issuer makes no representation with respect to such numbers nor undertakes any responsibility for their accuracy now or at any time in the future. The CUSIP number for a specific maturity is subject to being changed after the issuance of the Bonds as a result of various subsequent actions including, but not limited to, a refunding in whole or in part of such maturity or as a result of the procurement of secondary market portfolio insurance or other similar enhancement by investors that is applicable to all or a portion of certain maturities of the Bonds.

# JEFFERSON COUNTY, TENNESSEE

## COUNTY OFFICIALS

Honorable Mark Potts  
Frank Herndon  
Jennifer Boling Hall  
Susan G. Gass  
S. Doug Drinnon

*County Mayor*  
*County Clerk*  
*County Trustee*  
*Assessor of Property*  
*County Attorney*

## BOARD OF COUNTY COMMISSIONERS

Randy Bales  
Rob Blevins III  
Austin Brooks  
Gregory D. Byrd  
Jimmy Carmichael  
Joe Coleman  
Ronny Coleman  
Vacant  
W.D. Henry  
Katy Fox Huffaker  
John Johnson

Paul W. Lowe  
Aaron Loy  
Janet Norton  
Jimmy Dale Patterson  
Marcus Reed  
Tim Seals  
Sammy Solomon  
Jim Snodgrass  
Heidi Thomas  
Anthony Walker

## UNDERWRITER

## BOND REGISTRATION AND PAYING AGENT

Regions Bank  
Nashville, Tennessee

## BOND COUNSEL

Bass, Berry & Sims PLC  
Knoxville, Tennessee

## MUNICIPAL ADVISOR

Cumberland Securities Company, Inc.



## TABLE OF CONTENTS

<b>SUMMARY STATEMENT</b> .....	i
<b>SUMMARY NOTICE OF SALE</b> .....	iii
<b>DETAILED NOTICE OF SALE</b> .....	iv
<b>EXHIBIT A</b> .....	xii
<b>EXHIBIT B</b> .....	xiv
<b>BID FORM</b> .....	xvi
<b>SECURITIES OFFERED</b>	
Authority and Purpose .....	1
Description of the Bonds .....	1
Security .....	1
Qualified Tax-Exempt Obligations .....	2
Optional Redemption of the Bonds .....	2
Mandatory Redemption .....	2
Notice of Redemption .....	3
Payment of Bonds .....	4
<b>BASIC DOCUMENTATION</b>	
Registration Agent .....	5
Book-Entry-Only System .....	5
Discontinuance of Book-Entry-Only System .....	7
Disposition of Bond Proceeds .....	8
Discharge and Satisfaction of Bonds .....	8
Remedies of Bondholders .....	10
<b>LEGAL MATTERS</b>	
Litigation .....	11
Tax Matters	
<i>Federal</i> .....	11
<i>State Taxes</i> .....	13
Changes in Federal and State Law .....	13
Closing Certificates .....	13
Approval of Legal Proceedings .....	14
<b>MISCELLANEOUS</b>	
Rating .....	15
Competitive Public Sale .....	15
Municipal Advisor; Related Parties; Other .....	15
Additional Debt .....	16
Debt Limitations .....	16
Debt Record .....	17
Continuing Disclosure .....	17
<i>Five-Year Filing History</i> .....	17
<i>Content of Annual Report</i> .....	17
<i>Reporting of Significant Events</i> .....	18
<i>Termination of Reporting Obligation</i> .....	19
<i>Amendment; Waiver</i> .....	19
<i>Default</i> .....	20
Bondholder Risk .....	20
Additional Information .....	21
<b>CERTIFICATION OF ISSUER</b> .....	22

## APPENDIX A: LEGAL OPINION

## APPENDIX B: SUPPLEMENTAL INFORMATION STATEMENT

### General Information

Location .....	B-1
General .....	B-1
Transportation .....	B-1
Education .....	B-1
Healthcare .....	B-2
Power Production .....	B-2
Manufacturing and Commerce .....	B-5
<i>Major Employers in the County</i> .....	B-6
Economic Data .....	B-6
Recreation .....	B-7
Recent Developments .....	B-8

### Debt Structure

Summary of Bonded Indebtedness .....	B-9
Indebtedness and Debt Ratios .....	B-10
Bonded Debt Service Requirements - General Debt Service .....	B-12

### Financial Information

Basis of Accounting and Presentation .....	B-13
Fund Balances, Net Assets, and Retained Earnings .....	B-13
Five-Year Summary of Revenues, Expenditures and Changes in Fund Balance – General Fund .....	B-14
Investment and Cash Management Practices .....	B-15
Real Property Assessment, Tax Levy and Collection Procedures	
<i>State Taxation of Property</i> .....	B-15
<i>County Taxation of Property</i> .....	B-16
<i>Assessment of Property</i> .....	B-16
<i>Periodic Reappraisal and Equalization</i> .....	B-17
<i>Valuation for Property Tax Purposes</i> .....	B-18
<i>Certified Tax Rate</i> .....	B-18
<i>Tax Freeze for the Elderly Homeowners</i> .....	B-19
<i>Tax Collection and Tax Lien</i> .....	B-19
<i>Assessed Valuations</i> .....	B-20
<i>Property Tax Rates and Collections</i> .....	B-20
<i>Ten Largest Taxpayers</i> .....	B-21
Pension Plans .....	B-22
Unfunded Accrued Liability for Post-Employment Benefits Other Than Pensions .....	B-23

## APPENDIX C: GENERAL PURPOSE FINANCIAL STATEMENTS

## SUMMARY STATEMENT

The information set forth below is provided for convenient reference and does not purport to be complete and is qualified in its entirety by the information and financial statements appearing elsewhere in this *Preliminary Official Statement*. This Summary Statement shall not be reproduced, distributed or otherwise used except in conjunction with the remainder of this *Preliminary Official Statement*.

The Issuer .....	Jefferson County, Tennessee (the “County” or “Issuer”). See the section entitled “Supplemental Information Statement” for more information.
Securities Offered.....	\$12,250,000* General Obligation Refunding Bonds, Series 2026 (the “Bonds”) of the County, dated the date of delivery (assume April 10, 2026). The Bonds mature each June 1 beginning June 1, 2027 through June 1, 2036, inclusive. See the section entitled “SECURITIES OFFERED – Authority and Purpose”.
Security .....	The Bonds are payable from unlimited ad valorem taxes to be levied on all taxable property within the County. For the prompt payment of principal of, premium, if any, and interest on the Bonds, the full faith and credit of the County are irrevocably pledged.
Purpose .....	The Bonds are being issued for the purpose of (i) refinancing the County’s outstanding General Obligation Bonds, Series 2010 (Federally Taxable Recovery Zone Economic Development Bonds), dated December 20, 2010, and (ii) payment of the costs related to the issuance and sale of the Bonds.
Optional Redemption.....	The Bonds maturing on or after June 1, 2033 are subject to optional redemption prior to maturity on or after June 1, 2032, at the redemption price of par plus accrued interest. See section entitled “SECURITIES OFFERED - Optional Redemption”.
Tax Matters.....	In the opinion of Bond Counsel, based on existing law and assuming compliance with certain tax covenants of the County, interest on the Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference in calculating the alternative minimum tax except as described herein. For an explanation of certain tax consequences under federal law which may result from the ownership of the Bonds, see the discussion under the heading “LEGAL MATTERS – Tax Matters” herein. Under existing law, the Bonds and the income therefrom will be exempt from all state, county and municipal taxation in the State of Tennessee, except Tennessee franchise and excise taxes. (See “LEGAL MATTERS -Tax Matters” herein.)
Ratings.....	Moody’s: “Aa1”. See the section entitled “MISCELLANEOUS - Ratings” for more information.
Underwriters .....	_____ , _____ , _____ .
Municipal Advisor.....	Cumberland Securities Company, Inc., See the section entitled “MISCELLANEOUS - Municipal Advisor; Related Parties; Other”, herein.
Bond Counsel .....	Bass, Berry & Sims PLC, Knoxville, Tennessee.
Book-Entry-Only.....	The Bonds will be issued under the Book-Entry-Only System except as otherwise described herein. For additional information, see the section entitled “BASIC DOCUMENTATION - Book-Entry-Only System”.
Registration and Paying Agent .....	Regions Bank, Nashville, Tennessee (the “Registration Agent”).

\* Preliminary, subject to change.

- General .....The Bonds are being issued in full compliance with applicable provisions of Title 9, Chapter 21, *Tennessee Code Annotated*, as supplemented and revised. See the section entitled SECURITIES OFFERED herein. The Bonds will be issued with CUSIP numbers and delivered through the facilities of the Depository Trust Company, New York, New York.
- Disclosure .....In accordance with Rule 15c2-12 promulgated under the Securities Exchange Act of 1934 as amended, the County will provide the Municipal Securities Rulemaking Board (“MSRB”) through the operation of the Electronic Municipal Market Access system (“EMMA”) and the State Information Depository (“SID”), if any, annual financial statements and other pertinent credit or event information, including Comprehensive Annual Financial Reports. See the section entitled “MISCELLANEOUS-Continuing Disclosure.”
- Other Information .....The information in this *Preliminary Official Statement* is deemed “final” within the meaning of Rule 15c2-12 promulgated under the Securities Exchange Act of 1934 as of the date which appears on the cover hereof except for the omissions of certain pricing information allowed to be omitted pursuant to such Rule 15c2-12. For more information concerning the County or this *Preliminary Official Statement* contact Mark Potts, County Mayor, 214 West Main Street, Dandridge, Tennessee 37725, (865) 397-3800; or the County's Municipal Advisor, Cumberland Securities Company, Inc., Telephone: (865) 988-2663. Additional information regarding BiDCOMP™/PARITY® may be obtained from PARITY®, 1359 Broadway - 2<sup>nd</sup> Floor, New York, NY 10018, Telephone: 800-850-7422.

SUMMARY NOTICE OF SALE  
**\$12,250,000\***  
**JEFFERSON COUNTY, TENNESSEE**  
**General Obligation Refunding Bonds, Series 2026**

NOTICE IS HEREBY GIVEN that the County Mayor of Jefferson County, Tennessee (the “County” or “Issuer”) will receive electronic or written bids for the purchase of all, but not less than all, of the County’s \$12,250,000\* General Obligation Refunding Bonds, Series 2026 (the “Bonds”) at the office of the County’s Municipal Advisor, Cumberland Securities Company, Inc., via facsimile at 865-988-1863, until **10:15 a.m. E.D.T. on Wednesday, March 18, 2026**. Prior to accepting bids, the County reserves the right to adjust the principal amount of the Bonds being offered as set forth in the Detailed Notice of Sale, to postpone the sale to a later date, or to cancel the sale based upon market conditions via Bloomberg News Service and/or the **PARITY**<sup>®</sup> System not later than 9:45 a.m., Eastern Daylight Time, on the day of the bid opening. Such notice will specify the revised principal amounts, if any, and any later date selected for the sale, which may be postponed or cancelled in the same manner. If the sale is postponed, a later public sale may be held at the hour and place and on such date as communicated upon at least forty-eight hour’s notice via Bloomberg News Service and/or the **PARITY**<sup>®</sup> System.

Electronic bids must be submitted through **PARITY**<sup>®</sup> via the BiDComp Competitive Bidding Service as described in the Detailed Notice of Sale and no other provider of electronic bidding services will be accepted. For the purposes of the bidding process, both written and electronic, the time maintained by **PARITY**<sup>®</sup> shall constitute the official time with respect to all bids. To the extent any instructions or directions set forth in **PARITY**<sup>®</sup> conflict with the terms of this Detailed Notice of Sale and this Summary Notice of Sale, the Detailed Notice of Sale and this Summary Notice of Sale shall prevail.

The Bonds will be issued in book-entry-only form (except as otherwise described in the “Detailed Notice of Sale”) and dated their date of issuance and delivery (assume April 10, 2026) and will mature on June 1, 2027 through June 1, 2036, inclusive with term Bonds optional, and will be subject to redemption prior to maturity on or after June 1, 2032. Bidders must bid not less than one hundred percent (100.00%) of par or no more than one hundred and twenty-five percent (125%) of par for the Bonds. The approving opinion for the Bonds will be furnished at the expense of the County by Bass, Berry & Sims PLC Bond Counsel, Knoxville, Tennessee. **The interest rate bid for each maturity of the Bonds shall not be less than four percent (4.00%) or exceed five percent (5.00%) per annum. Additionally, each maturity must have a minimum reoffering price of at least ninety-eight percent (98.0%) of par.**

Unless all bids for any series are rejected, each series of the Bonds will be awarded by the County Mayor on the sale date to the bidders whose bids results in the lowest true interest rate on the Bonds, respectively. The County may reject all bids for a series of the Bonds and still award the other series of the bonds to the winning bidder for such series.

**In the event that the competitive sale requirements of applicable Treasury Regulations are not met, the County will require bidders to comply with the “hold-the-offering-price rule” or the “10% Test” for purposes of determining the issue price of each maturity of the Bonds as described in the Detailed Notice of Sale. Bids will not be subject to cancellation in the event that the competitive sale requirements of applicable Treasury Regulations are not satisfied.**

Additional information, including the *Preliminary Official Statement* in near final form and the Detailed Notice of Sale, may be obtained through [www.prospectushub.com](http://www.prospectushub.com) or from the County’s Municipal Advisor, Cumberland Securities Company, Inc., Telephone: 865-988-2663. Further information regarding **PARITY**<sup>®</sup> may be obtained from i-Deal LLC, 1359 Broadway, 2<sup>nd</sup> Floor, New York, New York 10018, Telephone: 212-849-5000.

/s/ Mark Potts  
County Mayor

\* Preliminary, subject to change.

## DETAILED NOTICE OF SALE

**\$12,250,000\***

### **JEFFERSON COUNTY, TENNESSEE General Obligation Refunding Bonds, Series 2026**

NOTICE IS HEREBY GIVEN that the County Mayor of Jefferson County, Tennessee (the “County” or “Issuer”) will receive electronic or written bids for the purchase of all, but not less than all, of the County’s \$12,250,000\* General Obligation Refunding Bonds, Series 2026 (the “Bonds”) at the office of the County’s Municipal Advisor, Cumberland Securities Company, Inc., via facsimile at 865-988-1863, until **10:15 a.m. E.D.T. on Wednesday, March 18, 2026**. Prior to accepting bids, the County reserves the right to adjust the principal amount of the Bonds being offered as set forth in the Detailed Notice of Sale, to postpone the sale to a later date, or to cancel the sale based upon market conditions via Bloomberg News Service and/or the **PARITY**<sup>®</sup> System not later than 9:45 a.m., Eastern Daylight Time, on the day of the bid opening. Such notice will specify the revised principal amounts, if any, and any later date selected for the sale, which may be postponed or cancelled in the same manner. If the sale is postponed, a later public sale may be held at the hour and place and on such date as communicated upon at least forty-eight hour’s notice via Bloomberg News Service and/or the **PARITY**<sup>®</sup> System.

Description of the Bonds. The Bonds will be issued in book-entry-only form without coupons and will be issued or reissued upon transfer, in \$5,000 denominations or multiples thereof, as shall be requested by the purchaser or registered owner thereof, as applicable. Interest on the Bonds will be payable on June 1 and December 1 of each year, commencing June 1, 2026.

The Bonds will mature and be payable on June 1 of each year as follows:

<u>DUE</u> <u>(JUNE 1)</u>	<u>AMOUNT*</u>	<u>DUE</u> <u>(JUNE 1)</u>	<u>AMOUNT*</u>
2027	\$1,300,000	2032	\$1,200,000
2028	1,300,000	2033	1,200,000
2029	1,250,000	2034	1,200,000
2030	1,200,000	2035	1,200,000
2031	1,200,000	2036	1,200,000

Registration and Depository Participation. The Bonds, when issued, will be registered in the name of Cede & Co., DTC’s partnership nominee. When the Bonds are issued, ownership interests will be available to purchasers only through a book-entry-only system maintained by DTC (the “Book-Entry-Only System”). One or more fully-registered bond certificates (the “Bond Certificates”) will be issued for each maturity, in the entire aggregate principal amount of the Bonds and will be deposited with DTC. The Book-Entry-Only System will evidence beneficial ownership interests of the Bonds in the principal amount of \$5,000 for the Bonds and any integral multiple of \$5,000, with transfers of beneficial ownership interest effected on the records of DTC participants and, if necessary, in turn by DTC, pursuant to rules and procedures established by DTC and its participants. The successful bidder, as a condition to delivery of the Bonds, shall be required to deposit the bond certificates with DTC, registered in the name of Cede & Co., nominee of DTC. The Bonds will be payable, at maturity, to DTC or its nominee, as registered owner of the Bonds. Transfer of principal and interest payments to participants of DTC will be the responsibility of DTC, and transfer of principal and interest payments (as applicable) to beneficial owners of the Bonds by participants of DTC, will be the responsibility of such participants and of the nominees of beneficial owners. The County will not be responsible or liable for such transfer of payments or for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants. Notwithstanding the foregoing, if the successful bidder certifies that it intends to hold the Bonds for its own account and has no present intent to re-offer the Bonds, the use of the Book-Entry-Only System is not required.

\*Preliminary, subject to change.

In the event that the Book-Entry-Only System for the Bonds is discontinued and a successor securities depository is not appointed by the County, the Bond Certificates in fully registered form will be delivered to, and registered in the names of the DTC participants or such other persons as such DTC participants may specify (which may be the indirect participants or beneficial owners), in authorized denominations of \$5,000 for the Bonds or integral multiples thereof. The ownership of Bonds so delivered shall be registered in registration books to be kept by the Registration Agent (named herein) and the County and the Registration Agent shall be entitled to treat the registered owners of the Bonds, as their names appear in such registration books as of the appropriate dates, as the owners thereof for all purposes described herein and in the Resolution authorizing the Bonds.

Security Pledged. The Bonds are payable from unlimited ad valorem taxes to be levied on all taxable property within the County. For the prompt payment of principal of, premium, if any, and interest on the Bonds, the full faith and credit of the County are irrevocably pledged.

Purpose. The Bonds are being issued for the purpose of (i) refinancing the County's outstanding General Obligation Bonds, Series 2010 (Federally Taxable Recovery Zone Economic Development Bonds), dated December 20, 2010, and (ii) payment of the costs related to the issuance and sale of the Bonds.

Optional Redemption. The Bonds maturing on and after June 1, 2033 will be subject to optional redemption prior to maturity at the option of the County, in whole or in part at any time on and after June 1, 2032 at the redemption price of par plus accrued interest as provided herein.

Term Bond Option; Mandatory Redemption. Bidders shall have the option to designate certain consecutive serial maturities of the Bonds as one or more term bonds ("Term Bonds") bearing a single interest rate. If the successful bidder for the Bonds designates certain consecutive serial maturities of such series of Bonds to be combined as one or more Term Bonds as allowed herein, then each Term Bond shall be subject to mandatory sinking fund redemption by the County at a redemption price equal to one hundred percent (100%) of the principal amount thereof, together with accrued interest to the date fixed for redemption at the rate stated in the Term Bonds to be redeemed. Each such mandatory sinking fund redemption shall be made on the date on which a consecutive maturity included as part of a Term Bond is payable in accordance with the proposal of the successful bidder for the Bonds and in the amount of the maturing principal installment for the Bonds listed herein for such principal payment date.

Bidding Instructions.

The County will receive electronic or written bids for the purchase of all, but not less than all, of the Bonds. **Bidders for the Bonds are requested to name the interest rate or rates the Bonds are to bear in multiples of one-eighth of one percent and/or one-hundredth of one percent (.01%) or one (1) basis point, but no rate specified shall be less than four percent (4.00%) or in excess of five percent (5.00%) per annum for each maturity of the Bonds. There will be no limitation on the number of rates of interest that may be specified in a single bid for the Bonds but a single rate shall apply to each single maturity of the Bonds. Bidders must bid not less than one-hundred percent (100.00%) of par or no more than one hundred and twenty-five percent (125%) of par. Additionally, each maturity must have a minimum reoffering price of at least ninety-eight percent (98.0%) of par.**

Electronic bids must be submitted through *PARITY*<sup>®</sup> via BiDCOMP Competitive Bidding System and no other provider of electronic bidding services will be accepted. Subscription to the i-Deal LLC Dalcomp Division's BiDCOMP Competitive Bidding System is required in order to submit an electronic bid. The County will not confirm any subscription nor be responsible for the failure of any prospective bidder to subscribe. For the purposes of the bidding process, the time as maintained by *PARITY*<sup>®</sup> shall constitute the official time with respect to all bids whether in electronic or written form. To the extent any instructions or directions set forth in *PARITY*<sup>®</sup> conflict with the terms of the Detailed Notice of Sale, this Notice shall prevail. An electronic bid made through the facilities of *PARITY*<sup>®</sup> shall be deemed an offer to purchase in response to

the Detailed Notice of Sale and shall be binding upon the bidder as if made by a signed, written bid delivered to the County. The County shall not be responsible for any malfunction or mistake made by or as a result of the use of the electronic bidding facilities provided and maintained by **PARITY**<sup>®</sup>. The use of **PARITY**<sup>®</sup> facilities are at the sole risk of the prospective bidders.

For further information regarding **PARITY**<sup>®</sup>, potential bidders may contact i-Deal LLC at 1359 Broadway, 2<sup>nd</sup> Floor, New York, NY 10018, Telephone: 212-849-5000.

In the event of a system malfunction in the electronic bidding process only, bidders may submit bids prior to the established date and time by FACSIMILE transmission sent to the County's Municipal Advisor, Cumberland Securities Company, Inc., at 865-988-1863. Any facsimile submission is made at the sole risk of the prospective bidder. The County and the Municipal Advisor shall not be responsible for confirming receipt of any facsimile bid or for any malfunction relating to the transmission and receipt of such bids.

Separate written bids should be submitted by facsimile to the County's Municipal Advisor, at 865-988-1863. Written bids must be submitted on the Bid Forms included with the *Preliminary Official Statement*.

Unless all bids for the Bonds are rejected, the Bonds will be awarded by the Mayor of the County to the bidder whose bid complies with this notice and results in the lowest true interest rate on the Bonds to be calculated as that rate that, when used in computing the present worth of all payments of principal and interest on the Bonds (compounded semi-annually from the date of the Bonds), produces an amount equal to the purchase price of the Bonds. For purposes of calculating the true interest cost, the principal amount of Term Bonds scheduled for mandatory sinking fund redemption as part of the Term Bond shall be treated as a serial maturity in such year. In the event that two or more bidders offer to purchase the Bonds at the same lowest true interest rate, the County Mayor shall determine in his sole discretion which of the bidders shall be awarded the Bonds.

*The County reserves the right to reject all bids and to waive informalities in the bid accepted.*

Adjustment and/or Revision. While it is the County's intention to sell and issue the approximate par amounts of the Bonds as offered herein, there is no guarantee that adjustment and/or revision may not be necessary in order to properly size the Bonds. Accordingly, the County Mayor reserves the right, in his sole discretion, to adjust down the original par amount of the Bonds by up to twenty-five percent (25%). The primary factor to be considered in such adjustment is the amount of premium that is bid. Among other factors the County Mayor may (but shall be under no obligation to) consider in sizing the par amounts and individual maturities of the Bonds is the size of individual maturities or sinking fund installments and/or other preferences of the County. Additionally, the County Mayor reserves the right to change the dated date of the Bonds.

In the event of any such adjustment and/or revision with respect to the Bonds, no rebidding will be permitted, and the portion of such premium or discount (as may have been bid for the Bonds) shall be adjusted in the same proportion as the amount of such revision in par amount of the Bonds bears to the original par amount of such Bonds offered for sale.

The successful bidder for the Bonds will be tentatively notified by not later than 5:00 p.m. (Eastern Daylight Time), on the sale date of the exact revisions and/or adjustments required, if any.

Good Faith Deposit. No good faith check will be required to accompany any bid submitted. The successful bidder shall be required to deliver to the County's Municipal Advisor (via wire transfer) the amount of up to two percent (2%) of the aggregate principal amount of the Bonds offered for sale which will secure the faithful performance of the terms of the bid. A certified check or wire transfer must be received by the County's Municipal Advisor no later than the close of business on the day following the competitive sale. The good faith instructions will be sent to the winning bidder after the sale.

The good faith deposit shall be applied (without interest) to the purchase price of the Bonds. If the successful bidder should fail to accept or pay for the Bonds when tendered for delivery and payment, the good faith deposit will be retained by the County as liquidated damages.

In the event of the failure of the County to deliver the Bonds to the purchaser in accordance with the terms of this Notice within forty-five (45) days after the date of the sale, the good faith deposit will be promptly returned to the purchaser unless the purchaser directs otherwise.

Undertakings of the Successful Bidder. The successful bidder shall make a bona fide public offering of the Bonds and shall, within 30 minutes after being notified of the award of the Bonds, advise the County in writing (via facsimile transmission or electronic mail) of the initial public offering prices of the Bonds (the “Initial Reoffering Prices”). The successful bidder must, by facsimile transmission or delivery received by the County within 24 hours after award, furnish the following information to the County to complete the *Official Statement* in final form, as described below:

- A. Selling compensation (aggregate total anticipated compensation to the underwriters expressed in dollars, based on the expectation that all the Bonds are sold at the prices or yields at which the successful bidder advised the County that the Bonds were initially offered to the public).
- B. The identity of the other underwriters if the successful bidder is part of a group or syndicate.
- C. Any other material information that the County determines is necessary to complete the *Official Statement* in final form.

After the award of the Bonds, the County will prepare copies of the final *Official Statement* and will include therein such additional information concerning the reoffering of the Bonds as the successful bidder may reasonably request; provided, however, that the County will not include in the final *Official Statement* a “NRO” (“not reoffered”) designation with respect to any maturity of the Bonds. The successful bidder will be responsible to the County in all aspects for the accuracy and completeness of information provided by such successful bidder with respect to such reoffering.

The County expects the successful bidder to deliver copies of such *Official Statement* in final form (the “Final Official Statement”) to persons to whom such bidder initially sells the Bonds and the Municipal Securities Rulemaking Board (“MSRB”) via the MSRB’s Electronic Municipal Market Access System (“EMMA”). The successful bidder will be required to acknowledge receipt of the Final Official Statement, to certify that it has made delivery of the Final Official Statement to the MSRB, to acknowledge that the County expects the successful bidder to deliver copies of such Final Official Statement to persons to whom such bidder initially sells the Bonds and to certify that the Bonds will only be offered pursuant to the Final Official Statement and only in states where the offer is legal.

Establishment of Issue Price

- a. The successful bidder shall assist the County in establishing the issue price of the Bonds as more fully described herein. All actions to be taken by the County under this Detailed Notice of Bond Sale to establish the issue price of the Bonds may be taken on behalf of the County by the Municipal Advisor, and any notice or report to be provided to the County may be provided to the Municipal Advisor.
- b. The County intends that the provisions of Treasury Regulation Section 1.148-1(f)(3)(i) (defining “competitive sale” for purposes of establishing the issue price of the Bonds) will apply to the initial sale of the Bonds (the “Competitive Sale Requirements”) because:
  1. the County shall disseminate this Detailed Notice of Bond Sale to potential underwriters in a manner that is reasonably designed to reach potential underwriters;
  2. all bidders shall have an equal opportunity to bid;

3. the County expects to receive bids for the Bonds from at least three underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds; and
4. the County anticipates awarding the sale of the Bonds to the bidder who submits a firm offer to purchase the Bonds at the highest price (or lowest interest cost), as set forth in this Detailed Notice of Bond Sale.

Any bid submitted pursuant to this Detailed Notice of Bond Sale shall be considered a firm offer for the purchase of the Bonds, as specified in the bid.

- c. In the event that the Competitive Sale Requirements are not satisfied as to the Bonds, the County shall so advise the successful bidder. In such event, the County intends to treat the (i) the first price at which 10% of a maturity of the Bonds (the “10% Test”) is sold to the public as the issue price of that maturity and/or (ii) the initial offering price to the public as of the sale date of any maturity of the Bonds as the issue price of that maturity (the “Hold-the-Offering-Price Rule”), in each case applied on a maturity-by-maturity basis (and if different interest rates apply within a maturity, to each separate CUSIP number within that maturity). The winning bidder shall advise the County promptly after the award of the Bonds if any maturities of the Bonds satisfy the 10% Test as of the date and time of the award of the Bonds. The Hold-the-Offering-Price Rule shall apply to all maturities that do not satisfy the 10% Test as of the sale date. Bids will not be subject to cancellation in the event that the County determines to apply the Hold-the-Offering-Price Rule to any maturity of the Bonds. Bidders should prepare their bids on the assumption that some or all of the maturities of the Bonds will be subject to the Hold-the-Offering-Price Rule in order to establish the issue price of the Bonds.
- d. By submitting a bid, in the event of application of the Hold-the-Offering-Price Rule, the successful bidder for the Bonds shall be deemed to have (i) confirmed that the underwriters have offered or will offer the Bonds to the public on or before the date of award at the offering price or prices (the “Initial Offering Price”), or at the corresponding yield or yields, set forth in the bid submitted by the successful bidder and (ii) agree, on behalf of the underwriters participating in the purchase of the Bonds, that the underwriters will neither offer nor sell unsold Bonds of any maturity to which the Hold-the-Offering-Price Rule shall apply to any person at a price that is higher than the Initial Offering Price to the public during the period starting on the sale date and ending on the earlier of the following:
  1. the close of the fifth (5th) business day after the sale date; or
  2. the date on which the underwriters have sold at least 10% of that maturity of the Bonds to the public at a price that is no higher than the Initial Offering Price to the public.

In the event of application of the Hold-the-Offering-Price Rule to any maturity of the Bonds, any successful bidder will advise the County promptly after the close of the fifth (5<sup>th</sup>) business day after the sale date whether it has sold 10% of that maturity of the Bonds to the public at a price that is no higher than the Initial Offering Price to the public.

- e. By submitting a bid, each bidder confirms that:
  - (i) any agreement among underwriters, any selling group agreement and each third-party distribution agreement (to which the bidder is a party) relating to the initial sale of the Bonds to the public, together with the related pricing wires, contains or will contain language obligating each underwriter, each dealer who is a member of the selling group, and each broker-dealer that is a party to such third-party distribution agreement, as applicable:

- (A) (1) to report the prices at which it sells to the public any unsold Bonds of each maturity allocated to it to which the Hold-the-Offering Price Rule applies until the close of the fifth (5<sup>th</sup>) business day after the sale date and (2) comply with the Hold-the-Offering-Price Rule, if applicable, if and for so long as directed by the successful bidder and as set forth in the related pricing wires,
- (B) to promptly notify the successful bidder of the Bonds that, to its knowledge, are made to a purchaser who is a related party to an underwriter participating in the initial sale of the Bonds to the public, and
- (C) to acknowledge that, unless otherwise advised by the underwriter, dealer or broker-dealer, the successful bidder shall assume that each order submitted by the underwriter, dealer or broker-dealer is a sale to the public.

(ii) any agreement among underwriters or selling group agreement relating to the initial sale of the Bonds to the public, together with the related pricing wires, contains or will contain language obligating each underwriter or dealer that is a party to a third-party distribution agreement to be employed in connection with the initial sale of the Bonds to the public to require each broker-dealer that is a party to such third-party distribution agreement to (A) report the prices at which it sells to the public the unsold Bonds of each maturity to which the Hold-the-Offering-Price Rule applies allocated to it until the close of the fifth (5<sup>th</sup>) business day after the sale date and (B) comply with the Hold-the-Offering-Price Rule, if applicable, if and for so long as directed by the successful bidder or the underwriter and as set forth in the related pricing wires.

- f. The County acknowledges that, in making the representations set forth above, the successful bidder will rely on (i) the agreement of each underwriter to comply with the requirements for establishing issue price of the Bonds, including, but not limited to, its agreement to comply with the Hold-the-Offering-Price Rule, if applicable to the Bonds, as set forth in an agreement among underwriters and the related pricing wires, (ii) in the event a selling group has been created in connection with the initial sale of the Bonds to the public, the agreement of each dealer who is a member of the selling group to comply with requirements for establishing issue price of the Bonds, including, but not limited to, its agreement to comply with the Hold-the-Offering-Price Rule, if applicable to the Bonds, as set forth in a selling group agreement and the related pricing wires, and (iii) in the event that an underwriter is a party to a third-party distribution agreement that was employed in connection with the initial sale of the Bonds to the public, the agreement of each broker-dealer that is a party to such agreement to comply with requirements for establishing issue price of the Bonds, including but not limited to, its agreement to comply with the Hold-the-Offering-Price Rule, if applicable to the Bonds, and that no underwriter shall be liable for the failure of any other underwriter, or of any dealer who is a member of a selling group, or of any broker-dealer that is a party to a third-party distribution agreement to comply with its corresponding agreement to comply with the requirements for establishing issue price of the Bonds.
- g. Sales of any Bonds to any person that is a related party to an underwriter participating in the initial sale of the Bonds to the public shall not constitute sales to the public for purposes of this Detailed Notice of Bond Sale. Further, for purposes of this Detailed Notice of Bond Sale:
  - 1. “public” means any person other than an underwriter or a related party;
  - 2. “underwriter” means (A) any person that agrees pursuant to a written contract with the County (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the public and (B) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (A) to participate in the initial sale of the Bonds to the public (including a member of a selling group or a party to a third-party distribution agreement participating in the initial sale of the Bonds to the public);

3. a purchaser of any of the Bonds is a “related party” to an underwriter if the underwriter and the purchaser are subject, directly or indirectly, to (A) more than 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (B) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of another), or (C) more than 50% common ownership of the value of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other); and
4. “sale date” means the date that the Bonds are awarded by the County to the successful bidder.

Issue Price Certificate. The winning bidder will be required to provide the County, at closing, with an issue price certificate consistent with the foregoing and meeting the requirements of bond counsel. The form of the issue price certificate is attached to this Detailed Notice of Sale as Exhibit A if the Competitive Sale Requirements are met, and the form of the issue price certificate is attached to this Detailed Notice of Sale as Exhibit B if the Competitive Sale Requirements are not met.

Legal Opinion. The approving opinion of Bass, Berry & Sims PLC, Knoxville, Tennessee, Bond Counsel along with other certificates including, but not limited to, a tax certificate and a continuing disclosure certificate dated as of the date of delivery of the Bonds will be furnished to the purchaser at the expense of the County. As set forth in the *Preliminary Official Statement*, Bond Counsel's opinion with respect to the Bonds will state that interest on the Bonds will be excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal law alternative minimum tax except as described therein. As set forth in the *Preliminary Official Statement*, the owners of the Bonds, however, may be subject to certain additional taxes or tax consequences arising with respect to ownership of the Bonds. Reference is hereby made to the *Preliminary Official Statement* and the form of the opinion contained in Appendix A.

Continuing Disclosure. At the time the Bonds are delivered, the County will execute a Continuing Disclosure Certificate in which it will covenant for the benefit of holders and beneficial owners of the Bonds to provide certain financial information and operating data relating to the County by not later than twelve months after each of the County's fiscal years, (the “Annual Report”), and to provide notice of the occurrence of certain enumerated events. The Annual Report (and audited financial statements, if filed separately) will be filed with the Municipal Securities Rulemaking Board (“MSRB”) and any State Information Depository established in the State of Tennessee (the “SID”). If the County is unable to provide the Annual Report to the MSRB and the SID by the date required, notice of each failure will be sent to the MSRB and the SID on or before such date. The specific nature of the information to be contained in the Annual Report or the notices of events will be summarized in the County's *Official Statement* to be prepared and distributed in connection with the sale of each series of Bonds.

Delivery of Bonds. Delivery of the Bonds is expected within forty-five (45) days. At least five (5) days notice will be given the successful bidder. Delivery will be made in book-entry-only form through the facilities of the Depository Trust Company, New York, New York. Payment for the Bonds must be made in *Federal Funds* or other immediately available funds.

CUSIP Numbers. CUSIP numbers will be assigned to the Bonds at the expense of the County. The County will assume no obligation for assignment of such numbers or the correctness of such numbers and neither failure to record such numbers on Bonds nor any error with respect thereto shall constitute cause for failure or refusal by the purchaser thereof to accept delivery of and make payment for the Bonds.

Official Statements; Other. The County has deemed the *Preliminary Official Statement* to be final as of its date within the meaning of Rule 15c2-12 of the U.S. Securities and Exchange Commission (the “SEC”)

except for the omission of certain pricing and other information. The County will furnish the successful bidder at the expense of the County a reasonable number of copies of the *Official Statement* in final form, containing the pricing and other information to be supplied by the successful bidder and to be dated the date of the sale, to be delivered by the successful bidder(s) to the persons to whom such bidder and members of its bidding group initially sell the Bonds. Acceptance of the bid will constitute a contract between the County and the successful bidder for the provision of such copies within seven business days of the sale date.

*Further Information.* Additional information, including the *Preliminary Official Statement*, the Detailed Notice of Sale and the Official Bid Form, may be obtained from the County's Municipal Advisor, Cumberland Securities Company, Inc., Telephone: 865-988-2663. Further information regarding **PARITY**<sup>®</sup> may be obtained from i-Deal LLC, 1359 Broadway, 2<sup>nd</sup> Floor, New York, New York 10018, Telephone: 212-849-5000.

/s/ Mark Potts, County Mayor

*(The remainder of this page left blank intentionally.)*

**EXHIBIT A**

**JEFFERSON COUNTY, TENNESSEE  
[§ \_\_\_\_\_ GENERAL OBLIGATION REFUNDING BONDS, SERIES 2026]**

**ISSUE PRICE CERTIFICATE  
(if Competitive Sale Requirements are met)**

The undersigned, on behalf of [NAME OF UNDERWRITER] (“[SHORT NAME OF UNDERWRITER]”), hereby certifies as set forth below with respect to the sale of the above-captioned obligations (the “Bonds”) of Jefferson County, Tennessee (the “Issuer”).

**1. Reasonably Expected Initial Offering Price.**

- (a) As of the Sale Date, the reasonably expected initial offering prices of the Bonds to the Public by [SHORT NAME OF UNDERWRITER] are the prices listed in Schedule A (the “Expected Offering Prices”). The Expected Offering Prices are the prices for the Maturities of the Bonds used by [SHORT NAME OF UNDERWRITER] in formulating its bid to purchase the Bonds. Attached as Schedule B is a true and correct copy of the bid provided by [SHORT NAME OF UNDERWRITER] to purchase the Bonds.
- (b) [SHORT NAME OF UNDERWRITER] was not given the opportunity to review other bids prior to submitting its bid.
- (c) The bid submitted by [SHORT NAME OF UNDERWRITER] constituted a firm offer to purchase the Bonds.

**2. Defined Terms.**

- (a) *Maturity* means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate Maturities.
- (b) *Public* means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter.
- (c) *Related party* means an entity that shares with another entity (1) more than 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (2) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of another), or (3) more than 50% common ownership of the value of the outstanding stock of the corporation or the capital interests or profit interest of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interest by one entity of the other).
- (d) *Sale Date* means the first day on which there is a binding contract in writing for the sale of a Maturity of the Bonds. The Sale Date of the Bonds is March 18, 2026.
- (e) *Underwriter* means (i) any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a

party to a third-party distribution agreement participating in the initial sale of the Bonds to the Public).

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents [SHORT NAME OF UNDERWRITER]'s interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the Issuer with respect to certain of the representations set forth in the Tax Certificate with respect to the Bonds and with respect to compliance with the federal income tax rules affecting the Bonds, and by Bass, Berry & Sims PLC in connection with rendering its opinion that the interest on the Bonds is excluded from gross income for federal income tax purposes, the preparation of the Internal Revenue Service Form 8038-G, and other federal income tax advice that it may give to the Issuer from time to time relating to the Bonds.

Dated: \_\_\_\_\_

[NAME OF UNDERWRITER]

By: \_\_\_\_\_

Name: \_\_\_\_\_

Title: \_\_\_\_\_

## EXHIBIT B

### JEFFERSON COUNTY, TENNESSEE [§ \_\_\_\_\_ GENERAL OBLIGATION REFUNDING BONDS, SERIES 2026]

#### ISSUE PRICE CERTIFICATE (if Competitive Sale Requirements are not met)

The undersigned, on behalf of [NAME OF UNDERWRITER] (“[SHORT NAME OF UNDERWRITER]”) [and the other members of the underwriting syndicate (together, the “Underwriting Group”)], hereby certifies as set forth below with respect to the sale and issuance of the above-captioned obligations (the “Bonds”) of Jefferson County, Tennessee (the “Issuer”).

1. ***Sale of the General Rule Maturities.*** As of the date of this certificate, for each Maturity of the General Rule Maturities, the first price at which at least 10% of such Maturity was sold to the Public is the respective price listed in Schedule A.
2. ***Initial Offering Price of the Hold-the-Offering-Price Maturities.***
  - (a) [SHORT NAME OF UNDERWRITER] offered the Hold-the-Offering-Price Maturities to the Public for purchase at the respective initial offering prices listed in Schedule A (the “Initial Offering Prices”) on or before the Sale Date. A copy of the pricing wire or equivalent communication for the Bonds is attached to this certificate as Schedule B.
  - (b) As set forth in the [Detailed Notice of Sale and bid award], [SHORT NAME OF UNDERWRITER] agreed in writing on or prior to the Sale Date that, (i) for each Maturity of the Hold-the-Offering-Price Maturities, [it][they] would neither offer nor sell any of the Bonds of such Maturity to any person at a price that is higher than the Initial Offering Price for such Maturity during the Holding Period for such Maturity (the “hold-the-offering-price rule”), and (ii) any selling group agreement shall contain the agreement of each dealer who is a member of the selling group, and any third-party distribution agreement shall contain the agreement of each broker-dealer who is a party to the third-party distribution agreement, to comply with the Hold-the-Offering-Price Rule. Pursuant to such agreement, no Underwriter (as defined below) offered or sold any Maturity of the Hold-the-Offering-Price Maturities at a price that is higher than the respective Initial Offering Price for that Maturity of the Bonds during the Holding Period.
3. ***Defined Terms.***
  - (a) *General Rule Maturities* means those Maturities of the Bonds listed in Schedule A hereto as the “General Rule Maturities.”
  - (b) *Hold-the-Offering-Price Maturities* means those Maturities of the Bonds listed in Schedule B hereto as the “Hold-the-Offering-Price Maturities.”
  - (c) *Holding Period* means, with respect to a Hold-the-Offering-Price Maturity, the period starting on the Sale Date and ending on the earlier of (i) the close of the fifth business day after the Sale Date, or (ii) the date on which [SHORT NAME OF UNDERWRITER] sold at least 10% of such Hold-the-Offering-Price Maturity to the Public at prices that are no higher than the Initial Offering Price for such Hold-the-Offering-Price Maturity.
  - (d) *Maturity* means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate maturities.

- (e) *Public* means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter.
- (f) *Related party* means an entity that shares with another entity (1) more than 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (2) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of another), or (3) more than 50% common ownership of the value of the outstanding stock of the corporation or the capital interests or profit interest of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interest by one entity of the other).
- (g) *Sale Date* means the first day on which there is a binding contract in writing for the sale of a Maturity of the Bonds. The Sale Date of the Bonds is March 18, 2026.
- (h) *Underwriter* means (i) any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a third-party distribution agreement participating in the initial sale of the Bonds to the Public).

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents [SHORT NAME OF UNDERWRITER]'s interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the Issuer with respect to certain of the representations set forth in the Tax Certificate with respect to the Bonds and with respect to compliance with the federal income tax rules affecting the Bonds, and by Bass, Berry & Sims PLC connection with rendering its opinion that the interest on the Bonds is excluded from gross income for federal income tax purposes, the preparation of the Internal Revenue Service Form 8038-G, and other federal income tax advice that it may give to the Issuer from time to time relating to the Bonds.

Dated: \_\_\_\_\_

[NAME OF UNDERWRITER]

By: \_\_\_\_\_



**BID FORM**

Mark Potts, County Mayor  
 214 West Main Street  
 Dandridge, Tennessee 37725

March 18, 2026

Dear Mayor Potts:

For your legally issued, properly executed General Obligation Refunding Bonds, Series 2026 (the "Bonds") of Jefferson County, Tennessee (the "County") in all respects as more fully outlined in your Notices of Sale which by reference are made a part hereof, we will pay you a sum of \_\_\_\_\_.

The Bonds shall be dated the date of delivery (assume April 10, 2026) and shall be callable in accordance with the Detailed Notice of Sale. The Bonds shall mature on June 1 and bear interest at the following rates:

<u>June 1</u>			<u>June 1</u>		
<u>Year</u>	<u>Amount*</u>	<u>Rate</u>	<u>Year</u>	<u>Amount*</u>	<u>Rate</u>
2027	\$1,300,000	_____ %	2032	\$1,200,000	_____ %
2028	1,300,000	_____ %	2033	1,200,000	_____ %
2029	1,250,000	_____ %	2034	1,200,000	_____ %
2030	1,200,000	_____ %	2035	1,200,000	_____ %
2031	1,200,000	_____ %	2036	1,200,000	_____ %

We have the option to designate two or more consecutive serial maturities of the Bonds as term bond maturities as indicated:

- Term Bond 1: Maturities from June 1, 20\_\_\_\_\_ through June 1, 20\_\_\_\_\_ @ \_\_\_\_\_ %.
- Term Bond 2: Maturities from June 1, 20\_\_\_\_\_ through June 1, 20\_\_\_\_\_ @ \_\_\_\_\_ %.
- Term Bond 3: Maturities from June 1, 20\_\_\_\_\_ through June 1, 20\_\_\_\_\_ @ \_\_\_\_\_ %.
- Term Bond 4: Maturities from June 1, 20\_\_\_\_\_ through June 1, 20\_\_\_\_\_ @ \_\_\_\_\_ %.
- Term Bond 5: Maturities from June 1, 20\_\_\_\_\_ through June 1, 20\_\_\_\_\_ @ \_\_\_\_\_ %.

It is our understanding that the Bonds will be issued subject to the final approving opinion of Bass, Berry & Sims PLC Bond Counsel, Knoxville, Tennessee, whose opinion together with the executed Bonds, will be furnished by the County without cost to us.

If our bid is accepted, we agree to provide a good faith deposit up to 2% of the aggregate principal amount of the Bonds on which we have bid by the close of business on the date of the competitive public sale as outlined in the *Detailed Notice of Sale*. Should for any reason we fail to comply with the terms of this bid, this good faith deposit shall be forfeited by us as full liquidated damages. Otherwise, this good faith deposit shall be applied to the purchase price of the Bonds on which we have bid.

This bid is a firm offer for the purchase of the Bonds identified in the Notice of Sale, on the terms set forth in this bid form and the Notice of Sale, and is not subject to any conditions, except as permitted by the Notice of Sale. By submitting this bid, we confirm that we have an established industry reputation for underwriting new issuances of municipal Bonds. [If the bidder cannot confirm an established industry reputation for underwriting new issuances of municipal Bonds, the preceding sentence should be crossed out.]

Accepted for and on behalf of the  
 Jefferson County, Tennessee, this  
 18<sup>th</sup> day of March 2026.

\_\_\_\_\_  
 Mark Potts, County Mayor

Respectfully submitted,

\_\_\_\_\_  
 Total interest cost from  
 April 10, 2026 to final maturity \$ \_\_\_\_\_  
 Less: Premium /plus discount, if any \$ \_\_\_\_\_  
 Net Interest Cost..... \$ \_\_\_\_\_  
 True Interest Rate..... \_\_\_\_\_ %

*The computations of net interest cost and true interest rate are for comparison purposes only and are not to be considered as part of this proposal.*

\* Preliminary, subject to change



**\$12,250,000\***  
**JEFFERSON COUNTY, TENNESSEE**  
**General Obligation Refunding Bonds, Series 2026**

**SECURITIES OFFERED**

**AUTHORITY AND PURPOSE**

This *Preliminary Official Statement*, which includes the Summary Statement and appendices, is furnished in connection with the offering by Jefferson County, Tennessee (the “County” or “Issuer”) of its \$12,250,000\* General Obligation Refunding Bonds, Series 2026 (the “Bonds”).

The Bonds are authorized to be issued pursuant to the provisions of Sections 9-21-101 *et. seq.*, *Tennessee Code Annotated*, and other applicable provisions of law and pursuant to a resolution duly adopted by the Board of County Commissioners on February 17, 2026 (the “Resolution”).

The Bonds are being issued for the purpose of (i) refinancing the County’s outstanding General Obligation Bonds, Series 2010 (Federally Taxable Recovery Zone Economic Development Bonds), dated December 20, 2010, and (ii) payment of the costs related to the issuance and sale of the Bonds.

**REFUNDING PLAN**

The County is proposing to refinance its outstanding General Obligation Bonds, Series 2010 (Federally Taxable Recovery Zone Economic Development Bonds), dated December 20, 2010, maturing June 1, 2037 through June 1, 2040 in the outstanding principal amount of \$13,650,000 (the “Outstanding Bonds”).

As required by Title 9, Chapter 21, Part 9 of *Tennessee Code Annotated* as supplemented and revised, a plan of refunding (the “Plan”) for the Outstanding Bonds was submitted to the Director of the Division of Local Government Finance for review, and a report was received thereon.

**DESCRIPTION OF THE BONDS**

The Bonds will be initially dated and bear interest from their date of issuance and delivery (assume April 10, 2026). Interest on the Bonds will be payable semi-annually on June 1 and December 1, commencing June 1, 2026. The Bonds are issuable in book-entry-only form in \$5,000 denominations or integral multiples thereof as shall be requested by each respective registered owner.

The Bonds shall be signed by the County Mayor and shall be attested by the County Clerk. No Bond shall be valid until it has been authorized by the manual signature of an authorized officer or employee of the Registration Agent and the date of the authentication noted thereon.

## **SECURITY**

The Bonds are payable from unlimited ad valorem taxes to be levied on all taxable property within the County. For the prompt payment of principal of, premium, if any, and interest on the Bonds, the full faith and credit of the County is irrevocably pledged.

The County, through its governing body, shall annually levy and collect a tax on all taxable property within the County, in addition to all other taxes authorized by law, sufficient to pay the principal of and interest on the Bonds when due. Principal and interest on the Bonds falling due at any time when there are insufficient funds from such tax shall be paid from the current funds of the County and reimbursement therefore shall be made out of taxes provided by the Resolution when the same shall have been collected. The taxes may be reduced to the extent of direct appropriations from the General Fund of the County or other available funds of the County to the payment of debt service on the Bonds.

The Bonds will not be obligations of the State of Tennessee.

## **OPTIONAL REDEMPTION OF THE BONDS**

The Bonds maturing on or after June 1, 2033 and thereafter are subject to optional redemption prior to maturity on or after June 1, 2032 in whole or in part at any time at a redemption price of par plus accrued interest.

If less than all the Bonds shall be called for redemption, the maturities to be redeemed shall be designated by the Board of County Commissioners, in its discretion. If less than all the principal amount of the Bonds of a maturity shall be called for redemption, the interests within the maturity to be redeemed shall be selected as follows:

(i) if the Bonds are being held under a Book-Entry-Only System by DTC, or a successor Depository, the amount of the interest of each DTC Participant in the Bonds to be redeemed shall be determined by DTC, or such successor Depository, by lot or such other manner as DTC, or such successor Depository, shall determine; or

(ii) if the Bonds are not being held under a Book-Entry-Only System by DTC, or a successor Depository, the Bonds within the maturity to be redeemed shall be selected by the Registration Agent by lot or such other random manner as the Registration Agent in its discretion shall determine.

## **MANDATORY REDEMPTION**

The bidders have the option of creating term bonds pursuant to the Detailed Notice of Sale. If term bonds are created, then the following provisions will apply. Subject to any credit described below, the County shall redeem Bonds maturing June 1, 20\_\_ , and June 1, 20\_\_ on the redemption dates set forth below, in aggregate principal amounts equal to the respective dollar amounts set forth below opposite the respective redemption dates at a price of par plus accrued interest thereon to the date of redemption. Specific Bonds to be so redeemed shall be selected in the manner described above relating to optional redemption.

The dates of redemption and principal amount of Bonds to be redeemed on said dates are as follows:

<u>Maturity</u>	<u>Redemption Date</u>	<u>Principal Amount of Bonds Redeemed</u>
-----------------	----------------------------	---

\*Final Maturity

At its option, to be exercised on or before the forty-fifth (45) day next preceding any such redemption date, the County may (i) deliver to the Registration Agent for cancellation Bonds of the maturity to be redeemed, in any aggregate principal amount desired, and/or (ii) receive a credit in respect of its redemption obligation for any Bonds of the maturity to be redeemed which prior to said date have been purchased or redeemed (otherwise than through the operation of this section) and canceled by the Registration Agent and not theretofore applied as a credit against any redemption obligation. Each Bond so delivered or previously purchased or redeemed shall be credited by the Registration Agent at 100% of the principal amount thereof on the obligation of the County on such payment date and any excess shall be credited on future redemption obligations in chronological order, and the principal amount of Bonds to be redeemed by operation shall be accordingly reduced. The County shall on or before the forty-fifth (45) day next preceding each payment date furnish the Registration Agent with its certificate indicating whether or not and to what extent the provisions of clauses (i) and (ii) above are to be availed of with respect to such payment and confirm that funds for the balance of the next succeeding prescribed payment will be paid on or before the next succeeding payment date.

## **NOTICE OF REDEMPTION**

Notice of call for redemption, whether optional or mandatory, shall be given by the Registration Agent on behalf of the County not less than twenty (20) nor more than sixty (60) days prior to the date fixed for redemption by sending an appropriate notice to the registered owners of the Bonds to be redeemed by first-class mail, postage prepaid, at the addresses shown on the Bond registration records of the Registration Agent as of the date of the notice; but neither failure to mail such notice nor any defect in any such notice so mailed shall affect the sufficiency of the proceedings for redemption of any of the Bonds for which proper notice was given. The notice may state that it is conditioned upon the deposit of moneys in an amount equal to the amount necessary to affect the redemption with the Registration Agent no later than the redemption date ("Conditional Redemption"). As long as DTC, or a successor Depository, is the registered owner of the Bonds, all redemption notices shall be mailed by the Registration Agent to DTC, or such successor Depository, as the registered owner of the Bonds, as and when above provided, and neither the County nor the Registration Agent shall be responsible for mailing notices of redemption to DTC Participants or Beneficial Owners. Failure of DTC, or any successor Depository, to provide notice to any DTC Participant or Beneficial Owner will not affect the validity of such redemption. The Registration Agent shall mail said notices as and when directed by the County pursuant to written instructions from an authorized representative of the County (other than for a mandatory sinking fund redemption, notices of which shall be given on the dates provided herein) given at least forty-five (45) days prior to the redemption date (unless a shorter notice period shall be satisfactory to the Registration Agent). From and after the redemption date,

all Bonds called for redemption shall cease to bear interest if funds are available at the office of the Registration Agent for the payment thereof and if notice has been duly provided as set forth herein. In the case of a Conditional Redemption, the failure of the County to make funds available in part or in whole on or before the redemption date shall not constitute an event of default, and the Registration Agent shall give immediate notice to the Depository or the affected Bondholders that the redemption did not occur and that the Bonds called for redemption and not so paid remain outstanding.

## **PAYMENT OF BONDS**

The Bonds will bear interest from their dated date or from the most recent interest payment date to which interest has been paid or duly provided for, on the dates provided herein, such interest being computed upon the basis of a 360-day year of twelve 30-day months. Interest on each Bond shall be paid by check or draft of the Registration Agent to the person in whose name such Bond is registered at the close of business on the 15<sup>th</sup> day of the month next preceding the interest payment date. The principal of and premium, if any, on the Bonds shall be payable in lawful money of the United States of America at the designated trust office of the Registration Agent.

*(The remainder of this page left blank intentionally.)*

## BASIC DOCUMENTATION

### REGISTRATION AGENT

The Bond Registration and Paying Agent, Regions Bank, Nashville, Tennessee, its successor (the “Registration Agent”) or the County will make all interest payments with respect to the Bonds on each interest payment date directly to Cede & Co., as nominee of DTC, the registered owner as shown on the Bond registration records maintained by the Registration Agent, except as described in the following section entitled “Book-Entry-Only System”. However, if the winning bidder certifies to the County that it intends to hold the Bonds for its own account and has no present intent to reoffer the Bonds, then the use of the Book-Entry-Only System is not required.

So long as Cede & Co. is the registered owner of the Bonds, as nominee of DTC, references herein to the Bondholders, Holders or Registered Owners (as herein after defined) of the Bonds shall mean Cede & Co. and shall not mean the Beneficial Owners of the Bonds. For additional information, see the following section.

### BOOK-ENTRY-ONLY SYSTEM

The Registration Agent, its successor or the Issuer will make all interest payments with respect to the Bonds on each interest payment date directly to Cede & Co., as nominee of DTC, the registered owner as shown on the Bond registration records maintained by the Registration Agent as of the close of business on the fifteenth day of the month next preceding the interest payment date (the “Regular Record Date”) by check or draft mailed to such owner at its address shown on said Bond registration records, without, except for final payment, the presentation or surrender of such registered Bonds, and all such payments shall discharge the obligations of the Issuer in respect of such Bonds to the extent of the payments so made, except as described above. Payment of principal of the Bonds shall be made upon presentation and surrender of such Bonds to the Registration Agent as the same shall become due and payable.

So long as Cede & Co. is the registered owner of the Bonds, as nominee of DTC, references herein to the Bondholders, Holders or Registered Owners (as herein after defined) of the Bonds shall mean Cede & Co. and shall not mean the Beneficial Owners, as herein after defined, of the Bonds.

The Bonds, when issued, will be registered in the name of Cede & Co., DTC’s partnership nominee, except as described above. When the Bonds are issued, ownership interests will be available to purchasers only through a book-entry-only system maintained by DTC (the “Book-Entry-Only System”). One fully registered bond certificate will be issued for each maturity, in the entire aggregate principal amount of the Bonds and will be deposited with DTC.

*DTC and its Participants.* DTC, the world’s largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-

U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized Book-Entry-Only transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of the Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). The DTC rules applicable to its Participants are on file with the U.S. Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

*Purchase of Ownership Interests.* Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Security ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the Book-Entry-Only System for the Bonds is discontinued.

*Payments of Principal and Interest.* Principal and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts, upon DTC's receipt of funds and corresponding detail information from the Registration Agent on the payable date in accordance with their respective holdings shown on DTC's records, unless DTC has reason to believe it will not receive payment on such date. Payments by Direct and Indirect Participants to beneficial owners will be governed by standing instructions and customary practices, as is the case with municipal securities held for the accounts of customers in bearer form or registered in "street name", and will be the responsibility of such Participant and not of DTC, the Issuer or the Registration Agent subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, principal, tender price and interest payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Registration Agent, disbursement of such payments to Direct Participants shall be the responsibility of DTC, and disbursement of such payments to the beneficial owners shall be the responsibility of Direct and Indirect Participants.

*Notices.* Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants

to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Security documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the Registration Agent and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed. Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Issuer as soon as practicable after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

NONE OF THE ISSUER, THE UNDERWRITER, THE BOND COUNSEL, THE MUNICIPAL ADVISOR OR THE REGISTRATION AGENT WILL HAVE ANY RESPONSIBILITY OR OBLIGATION TO SUCH PARTICIPANTS OR THE PERSONS FOR WHOM THEY ACT AS NOMINEES WITH RESPECT TO THE PAYMENT TO, OR THE PROVIDING OF NOTICE FOR, SUCH PARTICIPANTS OR THE PERSONS FOR WHOM THEY ACT AS NOMINEES.

*Transfers of Bonds.* To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. or such other name as may be requested by an authorized representative of DTC. The deposit of the Bonds with DTC and their registration in the name of Cede & Co. or such other nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

None of the Issuer, the Bond Counsel, the Registration Agent, the Municipal Advisor or the Underwriter will have any responsibility or obligation, legal or otherwise, to any party other than to the registered owners of any Bond on the registration books of the Registration Agent.

## **DISCONTINUANCE OF BOOK-ENTRY-ONLY SYSTEM**

In the event that (i) DTC determines not to continue to act as securities depository for the Bonds or (ii) to the extent permitted by the rules of DTC, the County determines to discontinue the Book-Entry-Only System, the Book-Entry-Only System shall be discontinued. Upon the occurrence of the event described above, the County will attempt to locate another qualified securities depository, and if no qualified securities depository is available, Bond certificates will be printed and delivered to Beneficial Owners.

*No Assurance Regarding DTC Practices.* The foregoing information in this section concerning DTC and DTC's Book-Entry-Only System has been obtained from sources that the County believes to be reliable, but the County, the Bond Counsel, the Registration Agent, the Municipal Advisor and the Underwriter do not take any responsibility for the accuracy thereof. So long as Cede & Co. is the registered owner of the Bonds as nominee of DTC, references herein to the holders or registered owners of the Bonds will mean Cede & Co. and will not mean the Beneficial Owners of the Bonds. None of the County, the Bond Counsel, the Registration Agent, the Municipal Advisor or the Underwriter will have any responsibility or obligation to the Participants, DTC or the persons for whom they act with respect to (i) the accuracy of any records maintained by DTC or by any Direct or Indirect Participant of DTC, (ii) payments or the providing of notice to Direct Participants, the Indirect Participants or the Beneficial Owners or (iii) any other action taken by DTC or its partnership nominee as owner of the Bonds.

For more information on the duties of the Registration Agent, please refer to the Resolution. Also, please see the section entitled "SECURITIES OFFERED – Redemption."

## **DISPOSITION OF BOND PROCEEDS**

The proceeds of the sale of the Bonds shall be applied by the County as follows:

- (a) an amount, which together with investment earnings thereon and other legally available funds of the County, if any, will be sufficient to pay principal of, premium, if any, and interest on the Outstanding Bonds until and through the redemption date therefor shall be transferred to the paying agent for the Outstanding Bonds to be held to the earliest optional redemption date and used for the payment and retirement of the Outstanding Bonds; and
- (b) the remainder of the proceeds of the sale of the Bonds shall be used to pay the costs of issuance the Bonds, and all necessary legal, accounting and fiscal expenses, printing, engraving, advertising and similar expenses, bond insurance premium, if any, administrative and clerical costs, rating agency fees, registration agent fees, and other necessary miscellaneous expenses incurred in connection with the issuance and sale of the Bonds.

## **DISCHARGE AND SATISFACTION OF BONDS**

If the County shall pay and discharge the indebtedness evidenced by any of the Bonds in any one or more of the following ways:

- (a) By paying or causing to be paid, by deposit of sufficient funds as and when required with the Registration Agent, the principal of and interest on such Bonds as and when the same become due and payable;
- (b) By depositing or causing to be deposited with any trust company or financial institution whose deposits are insured by the Federal Deposit Insurance Corporation or similar federal agency and which has trust powers (an "Agent"; which Agent may be the Registration Agent) in trust or escrow, on or before the date of maturity or redemption,

sufficient money or Defeasance Obligations, as hereafter defined, the principal of and interest on which, when due and payable, will provide sufficient moneys to pay or redeem such Bonds and to pay interest thereon when due until the maturity or redemption date (provided, if such Bonds are to be redeemed prior to maturity thereof, proper notice of such redemption shall have been given or adequate provision shall have been made for the giving or such notice); or

- (c) By delivering such Bonds to the Registration Agent for cancellation by it;

and if the County shall also pay or cause to be paid all other sums payable hereunder by the County with respect to such Bonds, or make adequate provision therefor, and by resolution of the Governing Body instruct any such escrow agent to pay amounts when and as required to the Registration Agent for the payment of principal of and interest on such Bonds when due, then and in that case the indebtedness evidenced by such Bonds shall be discharged and satisfied and all covenants, agreements and obligations of the County to the holders of such Bonds shall be fully discharged and satisfied and shall thereupon cease, terminate and become void.

If the County shall pay and discharge the indebtedness evidenced by any of the Bonds in the manner provided in either clause (a) or clause (b) above, then the registered owners thereof shall thereafter be entitled only to payment out of the money or Defeasance Obligations (defined herein) deposited as aforesaid.

Except as otherwise described below, neither Defeasance Obligations nor moneys deposited with the Registration Agent nor principal or interest payments on any such Defeasance Obligations shall be withdrawn or used for any purpose other than, and shall be held in trust for, the payment of the principal and interest on said Bonds; provided that any cash received from such principal or interest payments on such Defeasance Obligations deposited with the Registration Agent, (A) to the extent such cash will not be required at any time for such purpose, shall be paid over to the County as received by the Registration Agent and (B) to the extent such cash will be required for such purpose at a later date, shall, to the extent practicable, be reinvested in Defeasance Obligations maturing at times and in amounts sufficient to pay when due the principal and interest to become due on said Bonds on or prior to such redemption date or maturity date thereof, as the case may be, and interest earned from such reinvestments shall be paid over to the County, as received by the Registration Agent. For the purposes described above, Defeasance Obligations shall mean direct obligations of, or obligations, the principal of and interest on which are guaranteed by, the United States of America, which obligations shall not be subject to redemption prior to their maturity other than at the option of the registered owner thereof.

*(The remainder of this page left blank intentionally.)*

## **REMEDIES OF BONDHOLDERS**

Under Tennessee law, any Bondholder has the right, in addition to all other rights:

(1) By mandamus or other suit, action or proceeding in any court of competent jurisdiction to enforce its rights against the County, including, but not limited to, the right to require the County to assess, levy and collect taxes adequate to carry out any agreement as to, or pledge of, such taxes, fees, rents, tolls, or other charges, and to require the County to carry out any other covenants and agreements, or

(2) By action or suit in equity, to enjoin any acts or things which may be unlawful or a violation of the rights of such Bondholder.

*(The remainder of this page left blank intentionally.)*

## LEGAL MATTERS

### LITIGATION

There are no claims against the County, including claims in litigation, which, in the opinion of the County, would materially affect the County's financial position as it relates to its ability to make payments on the Bonds. There are no suits threatened or pending challenging the legality or validity of the Bonds or the right of the County to sell or issue the Bonds. See the subsection entitled "CLOSING CERTIFICATES" for additional information.

### TAX MATTERS

#### Federal

*General.* Bass, Berry & Sims PLC, Knoxville, Tennessee, is Bond Counsel for the Bonds. Their opinion under existing law, relying on certain statements by the County and assuming compliance by the County with certain covenants, is that interest on the Bonds:

- is excluded from a bondholder's federal gross income under the Internal Revenue Code of 1986, as amended (the "Code"), and
- is not treated as an item of tax preference in calculating the alternative minimum tax; however, such interest is taken into account in determining the annual adjusted financial statement income of applicable corporations (as defined in Section 59(k) of the Code) for the purpose of computing the alternative minimum tax imposed on corporations.

The Code imposes requirements on the Bonds that the County must continue to meet after the Bonds are issued. These requirements generally involve the way that Bond proceeds must be invested and ultimately used. If the County does not meet these requirements, it is possible that a bondholder may have to include interest on the Bonds in its federal gross income on a retroactive basis to the date of issue. The County has covenanted to do everything necessary to meet these requirements of the Code.

A bondholder who is a particular kind of taxpayer may also have additional tax consequences from owning the Bonds. This is possible if a bondholder is:

- an S corporation,
- a United States branch of a foreign corporation,
- a financial institution,
- a property and casualty or a life insurance company,
- an individual receiving Social Security or railroad retirement benefits,
- an individual claiming the earned income credit or
- a borrower of money to purchase or carry the Bonds.

If a bondholder is in any of these categories, it should consult its tax advisor.

Bond Counsel is not responsible for updating its opinion in the future. It is possible that future events or changes in applicable law could change the tax treatment of the interest on the Bonds or affect the market price of the Bonds. See also subsection "CHANGES IN FEDERAL AND STATE LAW" below.

Bond Counsel expresses no opinion on the effect of any action taken or not taken in reliance upon an opinion of other counsel on the federal income tax treatment of interest on the Bonds, or under State, local or foreign tax law.

*Bond Premium.* If a bondholder purchases a Bond for a price that is more than the principal amount, generally the excess is "bond premium" on that Bond. The tax accounting treatment of bond premium is complex. It is amortized over time and, as it is amortized a bondholder's tax basis in that Bond will be reduced. The holder of a Bond that is callable before its stated maturity date may be required to amortize the premium over a shorter period, resulting in a lower yield on such Bonds. A bondholder in certain circumstances may realize a taxable gain upon the sale of a Bond with a bond premium, even though the Bond is sold for an amount less than or equal to the owner's original cost. If a bondholder owns any Bonds with bond premium, it should consult its tax advisor regarding the tax accounting treatment of bond premium.

*Original Issue Discount.* A Bond will have "original issue discount" if the price paid by the original purchaser of such Bond is less than the principal amount of such Bond. Bond Counsel's opinion is that any original issue discount on these Bonds as it accrues is excluded from a bondholder's federal gross income under the Internal Revenue Code. The tax accounting treatment of an original issue discount is complex. It accrues on an actuarial basis and as it accrues a bondholder's tax basis in these Bonds will be increased. If a bondholder owns one of these Bonds, it should consult its tax advisor regarding the tax treatment of original issue discount.

*Information Reporting and Backup Withholding.* Information reporting requirements apply to interest on tax-exempt obligations, including the Bonds. In general, such requirements are satisfied if the interest recipient completes, and provides the payor with a Form W-9, "Request for Taxpayer Identification Number and Certification," or if the recipient is one of a limited class of exempt recipients. A recipient not otherwise exempt from information reporting who fails to satisfy the information reporting requirements will be subject to "backup withholding," which means that the payor is required to deduct and withhold a tax from the interest payment, calculated in the manner set forth in the Code. For the foregoing purpose, a "payor" generally refers to the person or entity from whom a recipient receives its payments of interest or who collects such payments on behalf of the recipient.

If an owner purchasing a Bond through a brokerage account has executed a Form W-9 in connection with the establishment of such account, as generally can be expected, no backup withholding should occur. In any event, backup withholding does not affect the excludability of the interest on the Bonds from gross income for Federal income tax purposes. Any amounts withheld pursuant to backup withholding would be allowed as a refund or a credit against the owner's Federal income tax once the required information is furnished to the Internal Revenue Service.

## **State Taxes**

Under existing law, the Bonds and the income therefrom are exempt from all present state, county and municipal taxes in Tennessee except (a) Tennessee excise taxes on interest on the Bonds during the period the Bonds are held or beneficially owned by any organization or entity, or other than a sole proprietorship or general partnership doing business in the State of Tennessee, and (b) Tennessee franchise taxes by reason of the inclusion of the book value of the Bonds in the Tennessee franchise tax base of any organization or entity, other than a sole proprietorship or general partnership, doing business in the State of Tennessee.

## **CHANGES IN FEDERAL AND STATE TAX LAW**

From time to time, there are Presidential proposals, proposals of various federal committees, and legislative proposals in the Congress and in the states that, if enacted, could alter or amend the federal and state tax matters referred to herein or adversely affect the marketability or market value of the Bonds or otherwise prevent holders of the Bonds from realizing the full benefit of the tax exemption of interest on the Bonds. Further, such proposals may impact the marketability or market value of the Bonds simply by being proposed. It cannot be predicted whether or in what form any such proposal might be enacted or whether if enacted it would apply to bonds issued prior to enactment. In addition, regulatory actions are from time to time announced or proposed and litigation is threatened or commenced which, if implemented or concluded in a particular manner, could adversely affect the market value, marketability or tax status of the Bonds. It cannot be predicted whether any such regulatory action will be implemented, how any particular litigation or judicial action will be resolved, or whether the Bonds would be impacted thereby. Purchasers of the Bonds should consult their tax advisors regarding any pending or proposed legislation, regulatory initiatives or litigation. The opinions expressed by Bond Counsel are based upon existing legislation and regulations as interpreted by relevant judicial and regulatory authorities as of the date of issuance and delivery of the Bonds, and Bond Counsel has expressed no opinion as of any date subsequent thereto or with respect to any proposed or pending legislation, regulatory initiatives or litigation.

Prospective purchasers of the Bonds should consult their own tax advisors regarding the foregoing matters.

## **CLOSING CERTIFICATES**

Upon delivery of the Bonds, the County will execute in a form satisfactory to Bond Counsel, certain closing certificates including the following: (i) a certificate as to the *Official Statement*, in final form, signed by the County Mayor acting in his official capacity to the effect that to the best of his knowledge and belief, and after reasonable investigation, (a) neither the *Official Statement*, in final form, nor any amendment or supplement thereto, contains any untrue statements of material fact or omits to state any material fact necessary to make statements therein, in light of the circumstances in which they are made, misleading, (b) since the date of the *Official Statement*, in final form, no event has occurred which should have been set forth in such a memo or supplement, (c) there has been no material adverse change in the operation or the affairs of the County since the date of the *Official Statement*, in final form, and having attached thereto a copy of the *Official Statement*, in final form, and (d) there is no litigation of any nature pending or threatened seeking to

restrain the issuance, sale, execution and delivery of the Bonds, or contesting the validity of the Bonds or any proceeding taken pursuant to which the Bonds were authorized; (ii) certificates as to the delivery and payment, signed by the County Mayor acting in his official capacity, evidencing delivery of and payment for the Bonds; (iii) a signature identification and incumbency certificate, signed by the County Mayor and County Clerk acting in their official capacities certifying as to the due execution of the Bonds; and, (iv) a Continuing Disclosure Certificate regarding certain covenants of the County concerning the preparation and distribution of certain annual financial information and notification of certain material events, if any.

## **APPROVAL OF LEGAL PROCEEDINGS**

Certain legal matters relating to the authorization and the validity of the Bonds are subject to the approval of Bass, Berry & Sims PLC, Knoxville, Tennessee, Bond Counsel. Bond counsel has not prepared the *Preliminary Official Statement* or the *Official Statement*, in final form, or verified their accuracy, completeness or fairness. Accordingly, bond counsel expresses no opinion of any kind concerning the *Preliminary Official Statement* or *Official Statement*, in final form, except for the information in the section entitled “LEGAL MATTERS - Tax Matters.” The opinion of Bond Counsel will be limited to matters relating to authorization and validity of the Bonds and to the tax-exemption of interest on the Bonds under present federal income tax laws, both as described above. The legal opinion will be delivered with the Bonds and the form of the opinion is included in APPENDIX A. For additional information, see the section entitled MISCELLANEOUS – “Competitive Public Sale”, “Additional Information” and “Continuing Disclosure.”

*(The remainder of this page left blank intentionally.)*

## MISCELLANEOUS

### RATING

Moody's Investor Services ("Moody's") has given the Bonds the rating of "Aa1", respectively to the Bonds. Such ratings reflect only the views of such organizations and explanations of the significance of such ratings should be obtained from such agencies.

There is no assurance that such rating will continue for any given period of time or that the rating may not be suspended, lowered or withdrawn entirely by Moody's, if circumstances so warrant. Due to the ongoing uncertainty regarding the economy of the United States of America, including, without limitation, matters such as the future political uncertainty regarding the United States debt limit, obligations issued by state and local governments, such as the Bonds, could be subject to a rating downgrade. Additionally, if a significant default or other financial crisis should occur in the affairs of the United States or of any of its agencies or political subdivisions, then such event could also adversely affect the market for and ratings, liquidity, and market value of outstanding debt obligations, including the Bonds. Any such downward change in or withdrawal of any rating may have an adverse effect on the secondary market price of the Bonds.

Any explanation of the significance of the rating may be obtained only from Moody's.

### COMPETITIVE PUBLIC SALE

The Bonds will be offered for sale at competitive public bidding on March 18, 2026. Details concerning the public sale were provided to potential bidders and others in the *Preliminary Official Statement* that is dated March 10, 2026.

The successful bidder for the Bonds was an account led by \_\_\_\_\_, \_\_\_\_\_, \_\_\_\_\_ (the "Underwriters") who contracted with the County, subject to the conditions set forth in the Official Notice of Sale and Bid Form to purchase the Bonds at a purchase price of \$ \_\_\_\_\_ (consisting of the par amount of the Bonds, less an underwriter's discount of \$ \_\_\_\_\_ and an original issue discount of \$ \_\_\_\_\_) or \_\_\_\_% of par plus accrued interest, if any, to the date of delivery.

### MUNICIPAL ADVISOR; RELATED PARTIES; OTHER

*Municipal Advisor.* Cumberland Securities Company, Inc., has served as Municipal Advisor (the "Municipal Advisor") to the County for purposes of assisting with the development and implementation of a bond structure in connection with the issuance of the Bonds. The Municipal Advisor has not been engaged by the County to compile, create, or interpret any information in the *Preliminary Official Statement* and *Official Statement* relating to the County, including without limitation any of the County's financial and operating data, whether historical or projected. Any information contained in the *Preliminary Official Statement* and *Official Statement* concerning the County, any of its affiliates or contractors and any outside parties has not been independently verified by the Municipal Advisor, and inclusion of such information is not, and should not be construed as, a representation by the Municipal Advisor as to its accuracy or completeness or otherwise. The Municipal Advisor is not a public accounting firm and has not been

engaged by the County to review or audit any information in the *Preliminary Official Statement* and *Official Statement* in accordance with accounting standards.

*Regions Bank.* Regions Bank (the “Bank”) is a wholly-owned subsidiary of Regions Financial Corporation. The Bank provides, among other services, commercial banking, investments and corporate trust services to private parties and to State and local jurisdictions, including serving as registration, paying agent or filing agent related to debt offerings. The Bank will receive compensation for its role in serving as Registration and Paying Agent for the Bonds. In instances where the Bank serves the County in other normal commercial banking capacities, it will be compensated separately for such services.

*Official Statements.* Certain information relative to the location, economy and finances of the Issuer is found in the *Preliminary Official Statement*, in final form and the *Official Statement*, in final form. Except where otherwise indicated, all information contained in this *Preliminary Official Statement* has been provided by the Issuer. The information set forth herein has been obtained by the Issuer from sources which are believed to be reliable but is not guaranteed as to accuracy or completeness by, and is not to be construed as a representation of, the Municipal Advisor or the Underwriter. The information contained herein is subject to change without notice, and neither the delivery of this *Preliminary Official Statement* nor any sale made hereunder shall under any circumstances create an implication that there has been no change in the affairs of the Issuer, or the other matters described herein since the date hereof or the earlier dates set forth herein as of which certain information contained herein is given.

Cumberland Securities Company, Inc. distributed the *Preliminary Official Statement*, in final form, and the *Official Statement*, in final form on behalf of the County and will be compensated and/or reimbursed for such distribution and other such services.

*Other.* Among other services, Cumberland Securities Company, Inc. and the Bank may also assist local jurisdictions in the investment of idle funds and may serve in various other capacities, including Cumberland Securities Company’s role as serving as the County’s Dissemination Agent. If the County chooses to use one or more of these other services provided by Cumberland Securities Company, Inc. and/or the Bank, then Cumberland Securities Company, Inc. and/or the Bank may be entitled to separate compensation for the performance of such services.

## **ADDITIONAL DEBT**

The County has not authorized any additional debt. However, the County has various capital projects which may or may not be funded in future years and may require the issuance of additional debt.

## **DEBT LIMITATIONS**

Pursuant to Title 9, Chapter 21, *Tennessee Code Annotated*, as amended, there is no limit on the amount of bonds that may be issued when the County uses the statutory authority granted therein to issue bonds. (see “DEBT STRUCTURE - Indebtedness and Debt Ratios” for additional information.)

## DEBT RECORD

There is no record of a default on principal and interest payments by the County from information available. Additionally, no agreements or legal proceedings of the County relating to securities have been declared invalid or unenforceable.

## CONTINUING DISCLOSURE

The County will at the time the Bonds are delivered execute a Continuing Disclosure Certificate under which it will covenant for the benefit of holders and Beneficial Owners of the Bonds to provide certain financial information relating to the County by not later than twelve months after the end of each fiscal year commencing with the fiscal year ending June 30, 2026 (the "Annual Report"), and to provide notice of the occurrence of certain significant events not later than ten business days after the occurrence of the events and notice of failure to provide any required financial information of the County. The County will provide notice in a timely manner to the MSRB of a failure by the County to provide the annual financial information on or before the date specified in the continuing disclosure agreement. The Annual Report and notices described above will be filed by the County with the Municipal Securities Rulemaking Board ("MSRB") at [www.emma.msrb.org](http://www.emma.msrb.org) and with any State Information Depository which may be established in Tennessee (the "SID"). The specific nature of the information to be contained in the Annual Report or the notices of events is summarized below. These covenants have been made in order to assist the Underwriters in complying with Securities Exchange Act Rule 15c2-12(b), as it may be amended from time to time (the "Rule 15c2-12").

*Five-Year Filing History.* The County filed the 2020 Audit and the Annual Report for the Fiscal Year ending June 30, 2020 (due on June 30, 2021) on January 19, 2022 (203 days late) only on the following Bonds: General Obligation Refunding Bonds, Series 2020A, dated June 5, 2020 (the "Series 2020A Bonds"), and General Obligation Bonds, Series 2020B, dated December 15, 2020 (the "Series 2020B Bonds") due to an oversight. The 2020 Audit and 2020 Annual Report were available under the Issuer's other outstanding CUSIPs. Additionally, the 2020 Audit was available on the State of Tennessee's website. Except as outlined above, for the past five years, the County is unaware of any instances in which it has not complied in all material respects with its existing continuing disclosure agreements in accordance with Rule 15c2-12.

*Content of Annual Report.* The County's Annual Report shall contain or incorporate by reference the General Purpose Financial Statements of the County for the fiscal year, prepared in accordance with generally accepted accounting principles; provided, however, if the County's audited financial statements are not available by the time the Annual Report is required to be filed, the Annual Report shall contain unaudited financial statements in a format similar to the financial statements contained herein, and the audited financial statements shall be filed when available. The Annual Report shall also include in a similar format the following information included in APPENDIX B entitled "SUPPLEMENTAL INFORMATION STATEMENT."

1. Summary of bonded indebtedness as of the end of such fiscal year;
2. The indebtedness and debt ratios as of the end of such fiscal year, together with information about the property tax base;

3. Information about the Bonded Debt Service Requirements;
4. The Fund Balances, Net Assets and Retained Earnings for the fiscal year;
5. Five Year Summary of Revenues, Expenditures and Changes In Fund Balances - General Fund for the fiscal year;
6. The estimated assessed value of property in the County for the tax year ending in such fiscal year and the total estimated actual value of all taxable property for such year;
7. Property Tax Rates and Tax Collections of the County for the tax year ending in such fiscal year as well as the uncollected balance for such fiscal year; and
8. The Ten Largest Taxpayers.

Any or all of the items above may be incorporated by reference from other documents, including *Official Statements* in final form for debt issues of the County or related public entities, which have been submitted to the MSRB or the U.S. Securities and Exchange Commission. If the document incorporated by reference is a final *Official Statement*, in final form, it will be available from the Municipal Securities Rulemaking Board. The County shall clearly identify each such other document so incorporated by reference.

*Reporting of Significant Events.* The County will file notice regarding material events with the MSRB and the SID, if any, as follows:

1. Upon the occurrence of a Listed Event (as defined in (3) below), the County shall in a timely manner, but in no event more than ten (10) business days after the occurrence of such event, file a notice of such occurrence with the MSRB and SID, if any.
2. For Listed Events where notice is only required upon a determination that such event would be material under applicable Federal securities laws, the County shall determine the materiality of such event as soon as possible after learning of its occurrence.
3. The following are the Listed Events:
  - a. Principal and interest payment delinquencies;
  - b. Non-payment related defaults, if material;
  - c. Unscheduled draws on debt service reserves reflecting financial difficulties;
  - d. Unscheduled draws on credit enhancements reflecting financial difficulties;

- e. Substitution of credit or liquidity providers, or their failure to perform;
- f. Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds or other material events affecting the tax status of the Bonds;
- g. Modifications to rights of Bondholders, if material;
- h. Bond calls, if material, and tender offers;
- i. Defeasances;
- j. Release, substitution, or sale of property securing repayment of the securities, if material;
- k. Rating changes;
- l. Bankruptcy, insolvency, receivership or similar event of the obligated person;
- m. The consummation of a merger, consolidation or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- n. Appointment of a successor or additional trustee or the change of name of a trustee, if material;
- o. Incurrence of a financial obligation (which includes a debt obligation, a derivative instrument entered into connection with, or pledged as security or as a source of payment for, an existing or planned debt obligation, or a guarantee of debt obligation or derivative instrument) of the County, if material, or agreement as to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the County, any of which affect security holders, if material; and
- p. Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation (as described above) of the County, any of which reflect financial difficulties.

*Termination of Reporting Obligation.* The County's obligations under the Disclosure Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds.

*Amendment; Waiver.* Notwithstanding any other provision of the Disclosure Certificate, the County may amend the Disclosure Certificate, and any provision of the Disclosure Certificate may be waived, provided that the following conditions are satisfied:

(a) If the amendment or waiver relates to the provisions concerning the Annual Report and Reporting of Significant Events it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an obligated person with respect to the Bonds, or the type of business conducted;

(b) The undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and

(c) The amendment or waiver does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the Holders or beneficial owners of the Bonds.

In the event of any amendment or waiver of a provision of the Disclosure Certificate, the County shall describe such amendment in the next Annual Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or, in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the County. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements, (i) notice of such change shall be given, and (ii) the Annual Report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

*Default.* In the event of a failure of the County to comply with any provision of the Disclosure Certificate, any Bondholder, or any Beneficial Owner may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the County to comply with its obligations under the Disclosure Certificate. A default under the Disclosure Certificate shall not be deemed an event of default, if any, under the Resolution, and the sole remedy under the Disclosure Certificate in the event of any failure of the County to comply with the Disclosure Certificate shall be an action to compel performance.

## **BONDHOLDER RISK**

*CLIMATE CHANGE.* Planning for climate change in the State and its impact on the County's operation is an unknown challenge. The State of Tennessee's climate is exceedingly variable and projections of future conditions range significantly. While projections in the State of Tennessee indicate rising average temperatures, precipitation projections are much less clear and often contradictory. Other potential impacts of climate change include changes in the length, intensity, and frequency of droughts and floods. The financial impact of climate change is not yet known, and therefore, its future impact on the County cannot be quantified reliably at this time.

*CYBER-SECURITY.* Computer networks and data transmission and collection are vital to the efficient operations of the County. Despite security measures, information technology and infrastructure may be vulnerable to attacks by hackers or breached due to employee error, malfeasance or other disruptions. Any such breach could compromise networks and the information stored there could be disrupted, accessed, publicly disclosed, lost or stolen. Any such disruption, access, disclosure or other loss of information could result in disruptions in operations and the services provided by the County, legal claims or proceedings, liability under laws that protect the privacy of personal information, regulatory penalties and the services provided, and cause a loss of confidence in the County's operations, which could materially affect the County and its operations. The County maintains insurance to mitigate any potential financial losses from cyber-security threats.

## **ADDITIONAL INFORMATION**

Use of the words "shall," "must," or "will" in this *Preliminary Official Statement* in summaries of documents or laws to describe future events or continuing obligations is not intended as a representation that such event will occur or obligation will be fulfilled but only that the document or law contemplates or requires such event to occur or obligation to be fulfilled.

Any statements made in this *Preliminary Official Statement* involving estimates or matters of opinion, whether or not so expressly stated, are set forth as such and not as representations of fact, and no representation is made that any of the estimates or matters of opinion will be realized. Neither this *Preliminary Official Statement* nor any statement which may have been made orally or in writing is to be construed as a contract with the owners of the Bonds.

The references, excerpts and summaries contained herein of certain provisions of the laws of the State of Tennessee, and any documents referred to herein, do not purport to be complete statements of the provisions of such laws or documents, and reference should be made to the complete provisions thereof for a full and complete statement of all matters of fact relating to the Bonds, the security for the payment of the Bonds, and the rights of the holders thereof.

*The Preliminary Official Statement* and *Official Statement*, in final form, and any advertisement of the Bonds, is not to be construed as a contract or agreement between the County and the purchasers of any of the Bonds. Any statements or information printed in the *Preliminary Official Statement* or the *Official Statement*, in final form, involving matters of opinions or of estimates, whether or not expressly so identified, is intended merely as such and not as representation of fact.

The County has deemed this *Preliminary Official Statement* as "final" as of its date within the meaning of Rule 15c2-12 except for the omission of certain pricing information allowed to be omitted pursuant to Rule 15c2-12.

*(The remainder of this page left blank intentionally.)*



**CERTIFICATION OF ISSUER**

On behalf of the County, we hereby certify that to the best of our knowledge and belief, the information contained herein as of this date is true and correct in all material respects, and does not contain an untrue statement of material fact or omit to state a material fact required to be stated where necessary to make the statement made, in light of the circumstance under which they were made, not misleading.

/s/  
County Mayor

ATTEST:

/s/  
County Clerk





**APPENDIX A**

**PROPOSED FORM OF LEGAL OPINION**



**LAW OFFICES OF  
BASS, BERRY & SIMS PLC  
900 SOUTH GAY STREET, SUITE 1700  
KNOXVILLE, TENNESSEE 37902**

Ladies and Gentlemen:

We have acted as bond counsel to Jefferson County, Tennessee (the "Issuer") in connection with the issuance of \$\_\_\_\_\_ General Obligation Refunding Bonds, Series 2026 (the "Bonds"), dated \_\_\_\_\_, 2026. We have examined the law and such certified proceedings and other papers as we deemed necessary to render this opinion.

As to questions of fact material to our opinion, we have relied upon the certified proceedings and other certifications of public officials furnished to us without undertaking to verify such facts by independent investigation.

Based on our examination, we are of the opinion, as of the date hereof, as follows:

1. The Bonds have been duly authorized, executed and issued in accordance with the constitution and laws of the State of Tennessee and constitute valid and binding obligations of the Issuer.
2. The resolution of the Board of County Commissioners of the Issuer authorizing the Bonds has been duly and lawfully adopted, is in full force and effect and is a valid and binding agreement of the Issuer enforceable in accordance with its terms.
3. The Bonds shall be payable from unlimited ad valorem taxes to be levied on all taxable property within the Issuer. For the prompt payment of the principal of, premium, if any, and interest on the Bonds, the full faith and credit of the County are irrevocably pledged.
4. Interest on the Bonds is excludable from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code") and is not an item of tax preference for purposes of the federal alternative minimum tax; however, such interest on the Bonds may be taken into account for the purpose of computing the alternative minimum tax imposed on certain corporations. The opinion set forth in the preceding sentence is subject to the condition that the Issuer comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, or continue to be, excludable from gross income for federal income tax purposes under Section 103 of the Code. Failure to comply with certain of such requirements could cause interest on the Bonds to be so includable in gross income for federal income tax purposes retroactively to the date of issuance of the Bonds. The Issuer has covenanted to comply with all such requirements.
5. Under existing law, the Bonds and the income therefrom are exempt from all present state, county and municipal taxes in Tennessee except (a) Tennessee excise taxes on all or a portion of the interest on any of the Bonds during the period such Bonds are held or beneficially owned by any organization or entity, other than a sole proprietorship or general partnership, doing business in the State of Tennessee, and (b) Tennessee franchise taxes by reason of the inclusion of the book value of the Bonds in the Tennessee franchise tax base of any organization or entity, other than a sole proprietorship or general partnership doing business in the State of Tennessee.

The rights of the owners of the Bonds and the enforceability of the Bonds and the resolutions authorizing the Bonds may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting the rights and remedies of creditors, and by equity principles, whether considered at law or in equity.

We express no opinion herein as to the accuracy, adequacy or completeness of the Official Statement relating to the Bonds. Further, we express no opinion herein regarding tax consequences arising with respect to the Bonds other than as expressly set forth herein.

This opinion is given as of the date hereof, and we assume no obligation to update or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur.

Yours truly,

**APPENDIX B**

**SUPPLEMENTAL INFORMATION STATEMENT**



## GENERAL INFORMATION

### LOCATION

Jefferson County (the “County”) is located in the northeastern part of the State of Tennessee. To the North, the County is bounded by Grainger and Hamblen Counties. Cocke County serves as the County's eastern border while Sevier County provides the County's southern border. To the west, the County is bordered by Knox County. The Town of Dandridge, the county seat, is located 30 miles east of Knoxville. Three other cities lie within the boundaries of the County: Jefferson City, New Market, Baneberry and White Pine.

### GENERAL

The County has a total land area of approximately 203,520 acres or 318 square miles.

According to the 2020 U.S. Census, Jefferson County had a population of approximately 54,683. The largest city in the County, Jefferson City, has a population of 8,419. The Town of Dandridge had a 2020 US Census population of 3,344.

The County is part of the Morristown Metropolitan Statistical Area (the “MSA”). The MSA includes Hamblen, Jefferson and Grainger Counties.

The County is also part of the Knoxville-Sevierville-Harriman-LaFollette Combined Statistical Area (the “CSA”). The CSA includes Roane, Anderson, Blount, Knox, Loudon, Union, Grainger, Hamblen, Jefferson, Campbell, Cocke and Sevier Counties. The City of Knoxville is the largest city in the CSA with a population of 190,740 according to the 2020 Census.

### TRANSPORTATION

Interstates I-40 and I-81 meet in Jefferson County. Interstate 75 is easily accessible 28 miles southwest of Jefferson City, in Knoxville. The County is also served by U.S. Highways 11-E and 25-W. There are five state highways traversing the County as well, 113, 81, 40 and 32.

Four motor freight companies serve the County. Terminal facilities are located in the Dandridge and White Pine areas. Seventy percent of American markets are accessible through second day motor freight service. The County is home to major hubs for Old Dominion and Roadway freight carriers. Rail service is provided by the Norfolk/Southern Railroad.

Non-commercial air service is available at the Moore-Murrell Airport in the City of Morristown in Hamblen County, seven miles north of the County. The airport has a modern, 5,700-foot asphalt runway. Commercial air service is located at the McGhee Tyson Airport in Knoxville, 36 miles southwest of the County.

### EDUCATION

The *Jefferson County School System* serves the County with thirteen total schools. The fall 2025 enrollment was 6,544.

*Source:* Tennessee Department of Education.

*Carson-Newman College* is a private, Christian liberal arts institution that was founded in 1851. Carson-Newman has a 125 acres campus located in Jefferson City, Tennessee. Location within the foothills of the Great Smoky Mountains and in between two lakes, the campus is located 28 miles northeast of Knoxville. Enrollment has more than 2,000 students each year. There are 53 majors available with four undergraduate degrees and four graduate degrees.

*Source:* Carson-Newman College and the Knoxville News Sentinel.

*The Tennessee College of Applied Technology at Morristown.* The Tennessee College of Applied Technology at Morristown (the “TCAT-M”) is part of a statewide system of 26 vocational-technical schools. TCAT-M meets a Tennessee mandate that no resident is more than 50 miles from a vocational-technical shop. The institution’s primary purpose is to meet the occupational and technical training needs of the citizens including employees of existing and prospective businesses and industries in the region. TCAT-M serves the northeast region of the state including Greene, Cocke, Jefferson, Hancock, Hawkins, Claiborne, Grainger, Sevier and Hamblen Counties. TCAT-M main campus is located in Hamblen County. There are three satellite campuses for Morristown: Tazewell, Claiborne County; Greeneville, Greene County; and Sevierville, Sevier County. Fall 2023 enrollment was 1,285.

*Source:* Tennessee College of Applied Technology at Morristown and TN Higher Education Commission.

## **HEALTHCARE**

*Jefferson Memorial Hospital* was built in 2001 and is located in Jefferson City. A 58 bed, state-of-the-art medical facility, Jefferson Memorial serves people from Knoxville to Morristown with leading-edge technology. Providing comprehensive medical services, Jefferson Memorial offers equipment and physicians trained in specialty areas like oncology, obstetrics and orthopedics as well as extensive outpatient surgery capabilities and diagnostic testing. It employs over 760 physicians, nurses and associates. Jefferson Memorial is owned and operated by Tennova Healthcare. Tennova Healthcare was acquired by one of the largest for-profit hospital companies in the country, Community Health Systems, Inc. (the “CHS”). CHS is one of the nation's leading operators of general acute care hospitals based in Brentwood, TN. The organization’s affiliates own, operate or lease 127 hospitals in 20 states with approximately 21,000 licensed beds. There are sixteen CHS hospitals in Tennessee.

*Source:* Community Health Systems.

The original hospital was Jefferson Memorial Hospital built in 1960 located next to Carson-Newman College in Jefferson City. In 1997 the city and county-owned hospital joined St. Mary's Health System, based in Knoxville. In a few years, St. Mary's purchased 121 acres of farmland along the western edge of Jefferson City and built a state-of-the-art, \$20 million hospital and medical office building that opened in January of 2001. The facility sits on 18 acres, leaving 103 acres for future development.

## **POWER PRODUCTION**

*Tennessee Valley Authority (the “TVA”)*

TVA was established as a wholly-owned corporate agency and instrumentality of the United States of America by the Tennessee Valley Authority Act of 1933 (the “TVA Act”), as amended. TVA Act’s objective is the development of the resources of the Tennessee Valley and

adjacent areas in order to strengthen the regional and national economy and the national defense. Its specific purposes include: (1) flood control on the Tennessee River and its tributaries, and assistance to flood control on the lower Ohio and the Mississippi Rivers; (2) a modern navigable channel for the Tennessee River; (3) ample supply of power within an area of 80,000 square miles in most of Tennessee and parts of Alabama, Mississippi, Kentucky, Georgia, North Carolina and Virginia; (4) development and introduction of more efficient soil fertilizers; and (5) greater agricultural and industrial development and improved forestry in the region.

TVA is primarily a wholesaler of power. TVA manages 16,400 miles of transmission line to deliver 99.999% reliability that connects supplies power to 153 local power providers. power companies that supply electricity to approximately 10 million people across seven Southeastern states with 61 directly served customers, including 54 industrial customers and 7 military and federal installations. These include coal, gas, nuclear, and hydroelectric plants as well as renewable resources. The all-time high peak demand was in January 2025 with 35,430 MW, and the operating revenue for fiscal year 2025 was \$13.7 billion.

About 80 percent of the nation paid more for energy than customers served by TVA. TVA’s industrial rates are lower than more than 95 percent of the nation. As of 2024, TVA has ranked the top utility for economic development for 19 consecutive years. Projected capital investments in the region are expected to be 326,000 jobs in \$45.9 billion with investment.

TVA’s generation portfolio is 39% nuclear, 14% coal, 34% natural gas, 9% hydro, and 4% wind and solar with a total capacity of 32,190 megawatts as of 2024.

**TVA'S GENERATING ASSETS**  
(as of 2024)

**Located Over Seven States**

- 3 Nuclear Sites
- 4 Coal-Fired Sites
- 29 Hydroelectric Sites
- 1 Pumped-Storage Site
- 9 Combustion Turbine Gas Site
- 8 Combined Cycle Gas Sites
- 9 Solar Energy Sites
- 1 Diesel Generation Site

**Located in Tennessee**

- 2 Nuclear Sites
- 3 Coal-Fired Plants
- 19 Hydroelectric Dams
- 1 Pumped-Storage Hydroelectric Plant
- 8 Natural Gas-Fueled Facilities
- 13 Non-Power Dams
- 9,455 Miles of Transmission Line
- 298 Substations & Switchyards

*Tennessee*

TVA supplies energy for over 7 million people through 82 local power companies and for 26 large, direct-served customers in Tennessee. TVA also manages 33 reservoirs, 179,510 acres of public land, and 7,700 miles of shoreline within the state. Projected capital investments for Tennessee are expected to be 30,760 jobs with \$3.6 billion in investment. TVA employs 7,592 people in the state as of 2024.

*Hydropower and Flood Control*

Tennessee is one of the top three hydroelectric power producers east of the Rocky Mountains due to the many TVA hydroelectric power plants located on the Tennessee and

Cumberland River systems. Hydroelectric power, although variable, has been contributing about one-eighth of the state's net generation in recent years.

Managing the Tennessee River System TVA includes managing the Tennessee River system and 293,000 acres of public land, 11,000 miles of shoreline, and 650,000 surface acres of reservoir water. TVA dams on the Tennessee River system provide multiple public benefits: food control, navigation, power production, recreation, water quality and water supply, and protection of natural resources.

#### *Transmission System Improvements*

TVA invested nearly \$1.5 billion in transmission improvements between 2022-2025, to include a \$289 million investment in a new System Operations Center and \$90 million in a new Energy Management System.

The U.S. Department of Energy awarded a \$250 million grant in late 2024 to TVA and 10 of its local power companies that will fund 84 projects aimed at strengthening the electric grid and building renewable energy. These projects will help the utility add up to 2,400 megawatts of capacity to its grid, moving enough additional electricity to power 1.4 million homes, and speed development of solar and wind projects. It will allow the utility to create its first interconnection with the Southwest Power Pool, which manages much of the Midwest's wind-heavy grid, adding 800 megawatts of wind to TVA's system. Updates to the grid could reduce the duration of local power outages by 94%, creating \$250 million in economic benefits, according to a TVA news release. TVA anticipates the money will create approximately 800 jobs over five years.

#### *Solar and Other Fuels*

TVA will add 10,000 megawatts of solar energy by 2035, representing more than a 15-fold increase from 2021. And by 2050, TVA plans to achieve net-zero carbon emissions by the development of emerging technologies, such as advanced nuclear, long-duration energy storage, carbon-capture technologies and alternative fuels like hydrogen. TVA has contracted or installed around 400 megawatts of solar generating capacity, has more than 1,200 megawatts of wind power, and over 50 megawatts from burning organic garbage. About 13 percent of TVA's power comes from renewable sources, with 3 percent of that comes from wind and solar. Biomass, primarily from wood and wood waste, also contributes a small amount to the state's net generation. TVA also uses methane gas from the Memphis wastewater treatment plant to boost generating capacity at one coal-fired power plant, increasing the plant's capacity by 8 megawatts.

U.S. utilities are quickly building power-grid-level batteries that can store nearly 21,000 megawatts of electricity across the country in 2024, compared to just 4,000 megawatts in 2010, according to the U.S. Energy Information Administration. Energy storage in batteries is especially important to developers of solar and wind energy, which depend on the weather.

#### *Carbon Reduction*

TVA has initiated a decarbonization plan reduce carbon emissions to 70 percent by 2030 and a path to reaching 80 percent by 2035, all while using existing technology and without impacting reliability or costs. By 2035, TVA plans to have retired all of its coal plants to fulfill a goal for net-zero carbon emissions by 2050. TVA has already shut down 32 of the 59 coal-fired units it once operated, cutting the share of its power generated by burning coal from nearly two-thirds of TVA's generation in the 1980s to less than 20 percent in fiscal 2018. TVA estimates

the shutdown of the aging facilities, which would have required an estimated \$1.3 billion in equipment and maintenance investments over an extended life of the plants, will save TVA \$320 million. In an agreement with the Environmental Protection Agency, the utility will invest \$3 billion to \$5 billion on pollution controls and \$350 million on clean energy projects.

#### *Local Power Plant*

*Cherokee Dam* is located on the Holston River in Jefferson City, 52 miles upstream from the point at which the Holston and French Broad Rivers converge to form the Tennessee. Construction of Cherokee Dam began in August 1, 1940 and was completed on a crash schedule on December 5, 1941. The dam is 175 feet high and stretches over a mile at 6,760 feet. The generating capacity of the four hydroelectric units at Cherokee is 135,200 kilowatts of electricity. Cherokee Reservoir spans Jefferson, Grainger, Hamblen and Hawkins Counties.

*Source:* Tennessee Valley Authority.

## **MANUFACTURING AND COMMERCE**

*Tennessee Downtowns.* The City of Jefferson City has a historically significant downtown that it has improved through the Tennessee Downtowns program. Tennessee Downtowns is an affiliated program of Tennessee Main Street designed to help rural communities to revitalize their downtown areas. The Tennessee Downtowns program helps local communities revitalize traditional commercial districts, enhance community livability, spur job creation and maintain the historic character of downtown districts. The two-year program coaches selected communities and their steering committees through the steps of launching effective renewal efforts. Tennessee Downtowns includes community training in the Main Street America program and a grant for a downtown improvement project. As of April 2024, Tennessee Department of Economic and Community Development (the “TNECD”) provides the Tennessee Downtowns program to 90 communities that want to pursue the Main Street America approach to downtown revitalization.

The selected communities all have downtown commercial districts established at least 50 years ago and have demonstrated their readiness to organize efforts for downtown revitalization according to Main Street America principles. The highly competitive selection process was based on historic commercial resources, economic and physical need, demonstrated local effort, overall presentation and probability of success. Grants are awarded to organizations that illustrated the need for improvements and the ability to execute an effective design plan for building facades, wayfinding signage, gateways and streetscapes. As part of the program, each new grant recipient will be required to match 25-percent of the funding received.

Tennessee Downtown communities that complete the program are eligible for additional Downtown Improvement Grants as well as Main Street designation. There are currently 46 nationally accredited Main Street communities in Tennessee, 20 of which successfully completed the Tennessee Downtowns program prior to their national accreditation.

*Source:* Tennessee Department of Economic and Community Development.

*[balance of the page left blank]*

The following is a list of major employers in the County:

### Major Employers in Jefferson County

<u>Company</u>	<u>Product</u>
Old Dominion Freight Co.	Trucking
Jefferson County Schools	School System
Bush Brothers	Canned Foods
Nyrstar Clarksville Inc.	Mining
Carson Newman College	Education
Oshkosh Corp.	Manufacturing
Jefferson Memorial Hosp.	Healthcare
Wal-Mart Inc.	Retail
Jefferson County Government	Government
Jefferson County Nursing Home	Healthcare
Dillard Smith Construction	Power Line Construction
Matsuo Industries	Automotive Parts
Nashua / Rittenhouse Paper Co.	Paper Rolls, Labels
Clayton Homes	Manufactured Mobile Homes
Ball Metal Pack, LLC	Manufacturing

Source: Tennessee Department of Economic and Community Development.

### ECONOMIC DATA

	<b>Per Capita Personal Income</b>				
	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
National	\$59,151	\$64,692	\$66,298	\$70,002	\$73,204
Tennessee	\$51,977	\$57,715	\$59,107	\$63,479	\$66,504
<b>Jefferson County</b>	<b>\$41,109</b>	<b>\$45,553</b>	<b>\$45,646</b>	<b>\$48,809</b>	<b>\$51,358</b>
Index vs. National	69	70	69	70	70
Index vs. State	79	79	77	77	77

Source: U.S. Department of Commerce, Bureau of Economic Analysis.

## Social and Economic Characteristics

	<u>National</u>	<u>Tennessee</u>	<u>Jefferson County</u>	<u>Jefferson City</u>
Median Value Owner Occupied Housing	\$332,700	\$286,700	\$229,300	\$213,200
% High School Graduates or Higher Persons 25 Years Old and Older	89.6%	90.0%	89.0%	88.9%
% Persons with Income Below Poverty Level	10.6%	13.5%	12.1%	19.0%
Median Household Income	\$80,734	\$69,595	\$66,114	\$60,638

Source: U.S. Census Bureau State & County QuickFacts - 2025.

## RECREATION

*Cherokee Reservoir.* Tennessee Valley Authority’s (“TVA”) Cherokee Dam is located on the Holston River in Jefferson City, 52 miles upstream from the point at which the Holston and French Broad Rivers converge to form the Tennessee. Cherokee Reservoir spans Jefferson, Grainger, Hamblen and Hawkins Counties. The Reservoir attracts millions of recreational visitors each year to its public access areas, fishing areas, camping sites, county and municipal parks, commercial boat docks and resorts, a state park, and a state wildlife management area. Cherokee was built to generate hydroelectric power during the World War II emergency, but it also plays an important role as one of the chain of TVA reservoirs that over the years have prevented billions of dollars of flood damage in areas downstream. The deep waters of Cherokee Reservoir lose oxygen during the summer months, and the water that generates power is drawn out of these depths. In order to increase oxygen levels for aquatic life below the reservoir, TVA injects oxygen through miles of perforated hoses suspended above the reservoir bottom. TVA also uses huge, slow-turning fans just above the dam to push oxygenated surface water into the depths of the reservoir.

Source: Tennessee Valley Authority.

*Douglas Reservoir.* The Douglas Reservoir extends 43 miles upriver from Douglas Dam (located in nearby Sevier County) through the foothills of the Great Smoky Mountains. It travels through Jefferson, Sevier, Cocke and Hamblen Counties. Douglas and other TVA reservoirs built during World War II made a historic contribution, providing hydropower to drive the war effort. Under normal conditions, Douglas stores spring rainwater for release during the dry summer and fall months to maintain adequate depth for navigation on the Tennessee River and to generate electricity. Set against the backdrop of the lush, green Smoky Mountain foothills, Douglas attracts two million recreation visitors a year. Picnicking, camping, boating, and fishing are all popular activities at the Reservoir.

Source: Tennessee Valley Authority.

## RECENT DEVELOPMENTS

*Anderson-DuBose Company.* In 2025, the Anderson-DuBose Company will invest nearly \$40 million by locating a new distribution facility in Jefferson City, which will house approximately 80 new jobs. This is the first location Anderson-DuBose will have in Tennessee. The company is a major distributor for McDonald's, and this new facility is expected to support up to 450 restaurant locations throughout the region. The Anderson-DuBose Company started in 1991 with the acquisition of a McDonald's distribution center.

*Steel Warehouse.* Steel Warehouse expanded in Jefferson City in 2024. The project created more than 70 new jobs with an investment of nearly \$20 million in innovative equipment. This expansion gave Steel Warehouse its third location in the Volunteer State, in addition to its existing operations in Chattanooga and Memphis. Steel Warehouse, a leading steel service center, has been operating since 1947, when founder Nathan Lerman opened production in South Bend, Indiana. Since its founding, the company has expanded to 15 locations across the United States, Mexico and Brazil. Distributing over two million tons of coil, sheet and plate annually in hot- and cold-rolled materials, Steel Warehouse caters to a diverse range of industries including aerospace, agriculture, automotive, construction, energy and transportation.

*Source:* Jefferson County Chamber of Commerce, the Standard Banner and Knoxville News Sentinel.

*[balance of the page left blank]*

**JEFFERSON COUNTY, TENNESSEE**  
**SUMMARY OF BONDED INDEBTEDNESS**

<b>AMOUNT ISSUED</b>	<b>PURPOSE</b>	<b>DUE DATE</b>	<b>INTEREST RATE(S)</b>	<b>As of June 30, 2025 OUTSTANDING</b>
\$ 10,595,000	(2) Qualified School Construction Loan, Series 2010 General Obligation Bonds, Series 2010 (Federally Taxable)	2028	Fixed	\$ 1,449,626
16,000,000	(2) Recovery Zone Economic Development Bonds)	June 2040	Fixed	13,650,000
15,225,000	General Obligation Refunding Bonds, Series 2020A	June 2036	Fixed	11,780,000
5,515,000	General Obligation Refunding Bonds, Series 2021A	June 2036	Fixed	5,515,000
2,094,708	EESI Loan Agreement, Series 2023	2037	Fixed	1,981,604
7,750,000	(3) General Obligation Bonds, Series 2020B (Nursing Home)	June 2050	Fixed	7,265,000
4,300,000	(3) General Obligation Refunding Bonds, Series 2021B (Nursing Home)	June 2037	Fixed	4,300,000
1,900,000	(3) General Obligation Bonds, Series 2022 (Nursing Home)	June 2050	Fixed	1,900,000
2,200,000	(4) General Obligation Capital Outlay Note, Series 2023 (Landfill)	June 2036	Fixed	2,053,300
<b>\$ 65,579,708</b>	<b>TOTAL GENERAL OBLIGATION BONDS</b>			<b>\$ 49,894,530</b>
\$ 12,250,000	General Obligation Refunding Bonds, Series 2026	June 2036	Fixed	\$ 12,250,000
(16,000,000)	Less: Bonds Being Refunded or Prepaid			(13,650,000)
<b>\$ 61,829,708</b>	<b>NET TOTAL DEBT</b>			<b>\$ 48,494,530</b>

**NOTES:**

- (1) The above figures may not include short-term notes outstanding, if any. For more information, see the notes to the Financial Statements in the ACFR.
- (2) The original federal subsidy of on the Qualified School Construction Loan, Series 2010 and the General Obligation Bonds, Series 2010 (Federally Taxable Recovery Zone Economic Development Bonds) (Dated: 12/20/2010) has been reduced by 5.7% for the federal fiscal year ending September 30, 2024 through September 1, 2030, as a result of the sequestration by the Budget Control Act of 2011.

(3) County Nursing Home supported

(4) Landfill supported

**JEFFERSON COUNTY, TENNESSEE**  
Indebtedness and Debt Ratios

**INTRODUCTION**

The information set forth in the following table is based upon information derived in part from the ACFR and the table should be read in conjunction with those statements. The table does not include future funding plans whether disclosed or not in this document.

	For Fiscal Year Ended June 30,					After Issuance
	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>	
<b>INDEBTEDNESS</b>						
TAX SUPPORTED						
General Obligation Bonds & Notes	\$ 63,301,504	\$ 60,591,876	\$ 53,186,476	\$ 53,810,445	\$ 49,894,530	\$ 48,494,530
TOTAL TAX SUPPORTED	<u>63,301,504</u>	<u>60,591,876</u>	<u>53,186,476</u>	<u>53,810,445</u>	<u>49,894,530</u>	<u>48,494,530</u>
TOTAL DEBT	\$ 63,301,504	\$ 60,591,876	\$ 53,186,476	\$ 53,810,445	\$ 49,894,530	\$ 48,494,530
Less: Debt Service Fund	<u>(14,093,418)</u>	<u>(16,880,024)</u>	<u>(18,428,879)</u> <sup>1</sup>	<u>(27,965,304)</u> <sup>2</sup>	<u>(36,146,528)</u> <sup>3</sup>	<u>(36,146,528)</u> <sup>3</sup>
NET DIRECT DEBT	<u>\$ 49,208,086</u>	<u>\$ 43,711,852</u>	<u>\$ 34,757,597</u>	<u>\$ 25,845,141</u>	<u>\$ 13,748,002</u>	<u>\$ 12,348,002</u>

**PROPERTY TAX BASE**

Estimated Actual Value	\$4,936,955,149	\$5,923,262,875	\$6,104,713,110	\$8,901,510,519	\$9,220,434,839	\$9,220,434,839
Appraised Value	4,936,955,149	5,923,262,875	5,109,644,873	5,088,103,413	9,220,434,839	9,220,434,839
Assessed Value	<u>1,368,013,304</u>	<u>1,379,613,479</u>	<u>1,424,506,179</u>	<u>1,419,334,194</u>	<u>2,493,819,759</u>	<u>2,493,819,759</u>

<sup>1</sup> Excludes \$14,980,000 long term receivable from the Jefferson County Nursing Home

<sup>2</sup> Excludes \$14,025,000 long term receivable from the Jefferson County Nursing Home

<sup>3</sup> Excludes \$13,465,000 long term receivable from the Jefferson County Nursing Home

	For Fiscal Year Ended June 30,					After Issuance
	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>	
<b>DEBT RATIOS</b>						
TOTAL DEBT to Estimated Actual Value	1.28%	1.02%	0.87%	0.60%	0.54%	0.53%
TOTAL DEBT to Appraised Value	1.28%	1.02%	1.04%	1.06%	0.54%	0.53%
TOTAL DEBT to Assessed Value	4.63%	4.39%	3.73%	3.79%	2.00%	1.94%
NET DIRECT DEBT to Estimated Actual Value	1.00%	0.74%	0.57%	0.29%	0.15%	0.13%
NET DIRECT DEBT to Appraised Value	1.00%	0.74%	0.68%	0.51%	0.15%	0.13%
NET DIRECT DEBT to Assessed Value	3.60%	3.17%	2.44%	1.82%	0.55%	0.50%
<b>PER CAPITA RATIOS</b>						
POPULATION (1)	54,683	56,727	57,838	59,217	59,217	59,217
PER CAPITA PERSONAL INCOME (2)	\$45,553	\$45,646	\$48,809	\$51,358	\$51,358	\$51,358
Estimated Actual Value to POPULATION	\$90,283	\$104,417	\$105,548	\$150,320	\$155,706	\$155,706
Assessed Value to POPULATION	\$25,017	\$24,320	\$24,629	\$23,968	\$42,113	\$42,113
Total Debt to POPULATION	\$1,158	\$1,068	\$920	\$909	\$843	\$819
Net Direct Debt to POPULATION	\$900	\$771	\$601	\$436	\$232	\$209
Total Debt Per Capita as a percent of PER CAPITA PERSONAL INCOME	2.54%	2.34%	1.88%	1.77%	1.64%	1.59%
Net Direct Debt Per Capita as a percent of PER CAPITA PERSONAL INCOME	1.98%	1.69%	1.23%	0.85%	0.45%	0.41%

(1) Per Capita computations are based upon POPULATION data according to the U.S. Census.

(2) PER CAPITA PERSONAL INCOME is based upon the most current data available from the U. S. Department of Commerce.

**JEFFERSON COUNTY, TENNESSEE**  
**BONDED DEBT SERVICE REQUIREMENTS**

F.Y. Ended	Existing Debt (1) - As of June 30, 2025										Less: Bonds Being Refunded or Prepaid					General Obligation Refunding Bonds, Series 2026					Total Bonded Debt Service Requirements (1)			% Total Principal Repaid
	Principal	Interest (2)	TOTAL	Principal	Gross Interest	TOTAL	Principal	Interest (3)	TOTAL	Principal	Interest	Estimated Rebate (2)	Principal	Interest	Estimated Rebate (2)	Principal	Interest	TOTAL	Principal	Interest	TOTAL			
2026	\$ 2,878,975	\$ 2,346,359	\$ 4,841,590	\$ -	\$ (452,156)	\$ (452,156)	\$ -	\$ 69,417	\$ 69,417	\$ -	\$ (383,745)	\$ 2,878,975	\$ 1,963,620	\$ (383,745)	\$ 2,878,975	\$ 1,853,891	\$ (383,745)	\$ 4,458,850	\$ -	\$ -	\$ 4,458,850	5.94%		
2027	3,020,906	2,268,203	4,905,364	-	(904,313)	(904,313)	1,300,000	490,000	1,790,000	-	(383,745)	3,739,205	1,853,891	(383,745)	3,739,205	1,853,891	(383,745)	5,791,051	-	-	5,791,051	14.85%		
2028	2,439,205	1,930,174	3,985,634	-	(904,313)	(904,313)	1,300,000	438,000	1,738,000	-	(383,745)	3,739,205	1,463,861	(383,745)	3,739,205	1,463,861	(383,745)	4,819,321	-	-	4,819,321	22.56%		
2029	2,459,344	1,588,695	3,664,294	-	(904,313)	(904,313)	1,250,000	386,000	1,636,000	-	(383,745)	3,709,344	1,070,382	(383,745)	3,709,344	1,070,382	(383,745)	4,395,981	-	-	4,395,981	30.21%		
2030	2,547,008	1,500,676	3,663,939	-	(904,313)	(904,313)	1,200,000	336,000	1,536,000	-	(383,745)	3,747,008	932,363	(383,745)	3,747,008	932,363	(383,745)	4,295,626	-	-	4,295,626	37.93%		
2031	2,609,872	1,435,337	3,661,464	-	(904,313)	(904,313)	1,200,000	288,000	1,488,000	-	(383,745)	3,809,872	819,025	(383,745)	3,809,872	819,025	(383,745)	4,245,152	-	-	4,245,152	45.79%		
2032	2,673,148	1,379,209	3,668,612	-	(904,313)	(904,313)	1,200,000	240,000	1,440,000	-	(383,745)	3,873,148	714,896	(383,745)	3,873,148	714,896	(383,745)	4,204,299	-	-	4,204,299	53.78%		
2033	2,726,736	1,321,525	3,664,516	-	(904,313)	(904,313)	1,200,000	192,000	1,392,000	-	(383,745)	3,926,736	609,212	(383,745)	3,926,736	609,212	(383,745)	4,152,203	-	-	4,152,203	61.87%		
2034	2,775,512	1,267,072	3,658,839	-	(904,313)	(904,313)	1,200,000	144,000	1,344,000	-	(383,745)	3,975,512	506,759	(383,745)	3,975,512	506,759	(383,745)	4,098,526	-	-	4,098,526	70.07%		
2035	2,834,700	1,211,518	3,662,473	-	(904,313)	(904,313)	1,200,000	96,000	1,296,000	-	(383,745)	4,034,700	403,206	(383,745)	4,034,700	403,206	(383,745)	4,054,161	-	-	4,054,161	78.39%		
2036	2,894,200	1,151,844	3,662,299	-	(904,313)	(904,313)	1,200,000	48,000	1,248,000	-	(383,745)	4,094,200	295,532	(383,745)	4,094,200	295,532	(383,745)	4,005,987	-	-	4,005,987	86.83%		
2037	3,849,924	1,089,156	4,555,335	(3,050,000)	(904,313)	(3,954,313)	-	-	-	-	(383,745)	799,924	184,844	(383,745)	799,924	184,844	(383,745)	601,022	-	-	601,022	88.48%		
2038	3,835,000	869,800	4,406,800	(3,475,000)	(702,250)	(4,177,250)	-	-	-	-	(298,000)	360,000	167,550	(298,000)	360,000	167,550	(298,000)	229,550	-	-	229,550	89.23%		
2039	3,915,000	628,781	4,343,475	(3,550,000)	(472,031)	(4,022,031)	-	-	-	-	(200,306)	365,000	156,750	(200,306)	365,000	156,750	(200,306)	321,444	-	-	321,444	89.98%		
2040	3,955,000	382,644	4,237,139	(3,575,000)	(236,844)	(3,811,844)	-	-	-	-	(100,505)	380,000	145,800	(100,505)	380,000	145,800	(100,505)	425,295	-	-	425,295	90.76%		
2041	390,000	134,400	524,400	-	-	-	-	-	-	-	-	390,000	134,400	-	390,000	134,400	-	524,400	-	-	524,400	91.57%		
2042	405,000	122,700	527,700	-	-	-	-	-	-	-	-	405,000	122,700	-	405,000	122,700	-	527,700	-	-	527,700	92.40%		
2043	415,000	110,550	525,550	-	-	-	-	-	-	-	-	415,000	110,550	-	415,000	110,550	-	525,550	-	-	525,550	93.26%		
2044	430,000	98,100	528,100	-	-	-	-	-	-	-	-	430,000	98,100	-	430,000	98,100	-	528,100	-	-	528,100	94.14%		
2045	440,000	85,200	525,200	-	-	-	-	-	-	-	-	440,000	85,200	-	440,000	85,200	-	525,200	-	-	525,200	95.05%		
2046	450,000	72,000	522,000	-	-	-	-	-	-	-	-	450,000	72,000	-	450,000	72,000	-	522,000	-	-	522,000	95.98%		
2047	465,000	58,500	523,500	-	-	-	-	-	-	-	-	465,000	58,500	-	465,000	58,500	-	523,500	-	-	523,500	96.94%		
2048	480,000	44,550	524,550	-	-	-	-	-	-	-	-	480,000	44,550	-	480,000	44,550	-	524,550	-	-	524,550	97.93%		
2049	495,000	30,150	525,150	-	-	-	-	-	-	-	-	495,000	30,150	-	495,000	30,150	-	525,150	-	-	525,150	98.95%		
2050	510,000	15,300	525,300	-	-	-	-	-	-	-	-	510,000	15,300	-	510,000	15,300	-	525,300	-	-	525,300	100.00%		
	\$ 49,894,530	\$ 21,142,444	\$ 65,833,223	\$ (13,650,000)	\$ (11,810,719)	\$ (25,460,719)	\$ 12,250,000	\$ 2,727,417	\$ 14,977,417		\$ (5,203,751)	\$ 48,494,530	\$ 12,059,141	\$ (5,203,751)	\$ 48,494,530	\$ 12,059,141	\$ (5,203,751)	\$ 55,349,920			\$ 55,349,920			

**NOTES:**

- (1) The above figures may not include short-term notes outstanding, if any. For more information, see the notes to the Financial Statements in the ACFR.
- (2) The original federal subsidy of on the Qualified School Construction Loan, Series 2010 and the General Obligation Bonds, Series 2010 (Federally Taxable Recovery Zone Economic Development Bonds) (Dated: 12/20/2010) has been reduced by 5.7% for the federal fiscal year ending September 30, 2025 through September 1, 2030, as a result of the substitution by the Budget Control Act of 2011.
- (3) Estimated Interest Rates. Estimated Average Coupon 4.00%.

## FINANCIAL OPERATIONS

### BASIS OF ACCOUNTING AND PRESENTATION

The accounts of the County are organized on the basis of funds and account groups, each of which is considered a separate accounting entity. The modified accrual basis of accounting is used to account for all governmental funds of the County. Revenues for such funds are recognized when they become measurable and available as net current assets. Expenditures, other than interest or long-term debt, are recognized when incurred and measurable.

All proprietary funds are accounted for using the accrual basis of accounting, whereby revenues are recognized when they are earned and expenses are recognized when they are incurred except for prepaid expenses, such as insurance, which are fully expended at the time of payment.

### FUND BALANCES, NET ASSETS AND RETAINED EARNINGS

The following table depicts fund balances, net assets and retained earnings for the last five fiscal years ending June 30:

	<b><u>For the Fiscal Year Ended June 30</u></b>				
<b><u>Fund Type</u></b>	<b><u>2021</u></b>	<b><u>2022</u></b>	<b><u>2023</u></b>	<b><u>2024</u></b>	<b><u>2025</u></b>
<i>Governmental Funds:</i>					
General	\$13,518,846	\$16,676,479	\$17,872,936	\$19,444,214	\$22,271,889
Other Special Revenue	8,500,930	9,346,623	10,201,409	11,056,815	11,962,957
Public Works	4,749,357	5,540,258	5,429,172	6,657,239	8,115,424
Debt Service	14,093,418	16,880,024	33,408,879	41,990,304	49,611,528
Other Governmental	<u>815,380</u>	<u>1,119,645</u>	<u>8,456,928</u>	<u>2,290,649</u>	<u>3,057,893</u>
<b>Total</b>	<b><u>\$41,677,931</u></b>	<b><u>\$49,563,029</u></b>	<b><u>\$75,369,324</u></b>	<b><u>\$81,931,144</u></b>	<b><u>\$95,019,691</u></b>
<i>Proprietary Net Assets:</i>					
Solid Waste	\$(1,850,866)	\$3,463,696	\$3,899,101	\$4,099,910	\$4,312,220
Employee Ins.	<u>47,089</u>	<u>68,287</u>	<u>88,177</u>	<u>110,760</u>	<u>143,090</u>
<b>Total</b>	<b><u>\$(1,603,777)</u></b>	<b><u>\$3,531,983</u></b>	<b><u>\$3,987,278</u></b>	<b><u>\$4,210,670</u></b>	<b><u>\$4,455,310</u></b>

*Source:* Annual Comprehensive Financial Report and Auditor's Report, Jefferson County, Tennessee.

*[balance of the page left blank]*

**JEFFERSON COUNTY, TENNESSEE**  
Five Year Summary of Revenues, Expenditures and  
Changes In Fund Balances - General Fund  
For the Fiscal Year Ended June 30

	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
<b>Revenues:</b>					
Local taxes	\$ 15,690,111	\$ 16,366,258	\$ 16,952,322	\$ 17,919,186	\$ 20,152,375
Licenses and Permits	648,755	844,587	704,717	735,600	713,320
Fines, forfeitures and penalties	317,348	355,754	319,405	351,706	449,430
Charges for current services	3,947,814	3,984,211	4,671,623	4,568,795	4,946,620
Other local revenues	796,830	803,974	976,486	1,105,565	1,077,282
Fees Received From County Officials	2,419,901	3,044,348	3,125,703	3,217,403	3,267,914
State of Tennessee	2,655,405	1,841,761	1,647,488	3,982,612	2,835,623
Federal Government	1,563,443	1,345,941	1,173,408	1,835,301	1,041,322
Other Governments & Citizens Groups	155,866	160,531	344,630	535,586	413,821
<b>Total Revenues</b>	<u>\$ 28,195,473</u>	<u>\$ 28,747,365</u>	<u>\$ 29,915,782</u>	<u>\$ 34,251,754</u>	<u>\$ 34,897,707</u>
<b>Expenditures:</b>					
General Government	\$ 2,856,336	\$ 3,256,937	\$ 3,265,156	\$ 3,584,573	\$ 3,484,873
Finance	2,348,876	3,099,022	3,597,983	3,956,905	4,067,011
Administration of Justice	1,933,578	2,061,668	2,133,100	2,118,950	2,094,629
Public Safety	8,350,453	8,894,187	9,699,402	12,451,182	12,026,238
Public Health & Welfare	5,572,120	5,499,192	6,033,424	6,473,480	6,875,991
Social, Cultural & Recreational Services	695,444	695,248	855,184	950,430	974,178
Agricultural & Natural Resources	156,292	168,805	191,984	261,992	267,514
Other Operations	2,059,873	1,465,604	1,598,974	1,720,994	1,821,946
Highways	-	-	-	-	-
Debt Service	-	-	-	-	-
Capital Projects	187,500	-	-	45,000	-
<b>Total Expenditures</b>	<u>\$ 24,160,472</u>	<u>\$ 25,140,663</u>	<u>\$ 27,375,207</u>	<u>\$ 31,563,506</u>	<u>\$ 31,612,380</u>
Excess (Deficiency) of Revenues Over Expenditures	\$ 4,035,001	\$ 3,606,702	\$ 2,540,575	\$ 2,688,248	\$ 3,285,327
<b>Other Sources &amp; Uses:</b>					
Capitalized Lease Issued	\$ -	\$ -	\$ -	\$ -	\$ -
Insurance Recovery	111,509	35,299	214,354	201,634	340,622
Other Loans Issued	-	-	-	-	-
Operating Transfers - In	-	-	-	4,278	2,260
Operating Transfers - Out	(1,199,364)	(484,368)	(1,558,472)	(1,322,882)	(800,534)
<b>Total Expenditures &amp; Other Uses</b>	<u>\$ (1,087,855)</u>	<u>\$ (449,069)</u>	<u>\$ (1,344,118)</u>	<u>\$ (1,116,970)</u>	<u>\$ (457,652)</u>
Net Change in Fund Balances	\$ 2,947,146	\$ 3,157,633	\$ 1,196,457	\$ 1,571,278	\$ 2,827,675
<b>Fund Balance July 1</b>	<u>10,571,700</u>	<u>13,518,846</u>	<u>16,676,479</u>	<u>17,872,936</u>	<u>19,444,214</u>
<b>Fund Balance June 30</b>	<u><b>\$ 13,518,846</b></u>	<u><b>\$ 16,676,479</b></u>	<u><b>\$ 17,872,936</b></u>	<u><b>\$ 19,444,214</b></u>	<u><b>\$ 22,271,889</b></u>

Source: Annual Comprehensive Financial Reports for Jefferson County, Tennessee

## **INVESTMENT AND CASH MANAGEMENT PRACTICES**

Investment of idle County operating funds is controlled by state statute and local policies and administered by the County Trustee. Generally, such policies limit investment instruments to direct U. S. Government obligations, those issued by U.S. Agencies or Certificates of Deposit. As required by prevailing statutes, all demand deposits or Certificates of Deposit are secured by similar grade collateral pledged at 110% of market value for amounts in excess of that guaranteed through federally sponsored insurance programs. For reporting purposes, all investments are stated at cost which approximates market value.

## **REAL PROPERTY ASSESSMENT, TAX LEVY AND COLLECTION PROCEDURES**

### ***State Taxation of Property; Classifications of Taxable Property; Assessment Rates***

Under the Constitution and laws of the State of Tennessee, all real and personal property is subject to taxation, except to the extent that the General Assembly of the State of Tennessee (the "General Assembly") exempts certain constitutionally permitted categories of property from taxation. Property exempt from taxation includes federal, state and local government property, property of housing authorities, certain low cost housing for elderly persons, property owned and used exclusively for certain religious, charitable, scientific and educational purposes and certain other property as provided under Tennessee law.

Under the Constitution and laws of the State of Tennessee, property is classified into three separate classes for purposes of taxation: Real Property; Tangible Personal Property; and Intangible Personal Property. Real Property includes lands, structures, improvements, machinery and equipment affixed to realty and related rights and interests. Real Property is required constitutionally to be classified into four sub classifications and assessed at the rates as follows:

- (a) Public Utility Property (which includes all property of every kind used or held for use in the operation of a public utility, such as railroad companies, certain telephone companies, freight and private car companies, street car companies, power companies, express companies and other public utility companies), to be assessed at 55% of its value;
- (b) Industrial and Commercial Property (which includes all property of every kind used or held for use for any commercial, mining, industrial, manufacturing, business or similar purpose), to be assessed at 40% of its value;
- (c) Residential Property (which includes all property which is used or held for use for dwelling purposes and contains no more than one rental unit), to be assessed at 25% of its value; and
- (d) Farm Property (which includes all real property used or held for use in agriculture), to be assessed at 25% of its value.

Tangible Personal Property includes personal property such as goods, chattels and other articles of value, which are capable of manual or physical possession and certain machinery and equipment. Tangible Personal Property is required constitutionally to be classified into three sub classifications and assessed at the rates as follows:

- (a) Public Utility Property, to be assessed at 55% of its value;
- (b) Industrial and Commercial Property, to be assessed at 30% of its value; and
- (c) All other Tangible Personal Property (including that used in agriculture), to be assessed at 5% of its value, subject to an exemption of \$7,500 worth of Tangible Personal Property for personal household goods and furnishings, wearing apparel and other tangible personal property in the hands of a taxpayer.

Intangible Personal Property includes personal property, such as money, any evidence of debt owed to a taxpayer, any evidence of ownership in a corporation or other business organization having multiple owners and all other forms of property, the value of which is expressed in terms of what the property represents rather than its own intrinsic value. The Constitution of the State of Tennessee empowers the General Assembly to classify Intangible Personal Property into sub classifications and to establish a ratio of assessment to value in each class or subclass and to provide fair and equitable methods of apportionment of the value to the State of Tennessee for purposes of taxation.

The Constitution of the State of Tennessee requires that the ratio of assessment to value of property in each class or subclass be equal and uniform throughout the State of Tennessee and that the General Assembly direct the method to ascertain the value and definition of property in each class or subclass. Each respective taxing authority is constitutionally required to apply the same tax rate to all property within its jurisdiction.

### ***County Taxation of Property***

The Constitution of the State of Tennessee empowers the General Assembly to authorize the several counties and incorporated towns in the State of Tennessee to impose taxes for county and municipal purposes in the manner prescribed by law. Under the *Tennessee Code Annotated*, the General Assembly has authorized the counties in Tennessee to levy an *ad valorem* tax on all taxable property within their respective jurisdictions, the amount of which is required to be fixed by the county legislative body of each county based upon tax rates to be established on the first Monday of July of each year or as soon thereafter as practicable.

All property is required to be taxed according to its value upon the principles established in regard to State taxation as described above, including equality and uniformity. All counties, which levy and collect taxes to pay off any bonded indebtedness, are empowered, through the respective county legislative bodies, to place all funds levied and collected into a special fund of the respective counties and to appropriate and use the money for the purpose of discharging any bonded indebtedness of the respective counties.

### ***Assessment of Property***

*County Assessments; County Board of Equalization.* The function of assessment is to assess all property (with certain exceptions) to the person or persons owning or claiming to own such property on January 1 for the year for which the assessment is made. All assessment of real and personal property are required to be made annually and as of January 1 for the year to which the assessment applies. Not later than May 20 of each year, the assessor of property in each county is required to (a) make an assessment of all property in the county and (b) note upon the

assessor's records the current classification and assessed value of all taxable property within the assessor's jurisdiction.

The assessment records are open to public inspection at the assessor's office during normal business hours. The assessor is required to notify each taxpayer of any change in the classification or assessed value of the taxpayer's property and to cause a notice to be published in a newspaper of general circulation stating where and when such records may be inspected and describing certain information concerning the convening of the county board of equalization. The notice to taxpayers and such published notice are required to be provided and published at least 10 days before the local board of equalization begins its annual session.

The county board of equalization is required (among other things) to carefully examine, compare and equalize the county assessments; assure that all taxable properties are included on the assessments lists and that exempt properties are eliminated from the assessment lists; hear and act upon taxpayer complaints; and correct errors and assure conformity to State law and regulations.

*State Assessments of Public Utility Property; State Board of Equalization.* The State Comptroller of the Treasury is authorized and directed under Tennessee law to assess for taxation, for State, county and municipal purposes, all public utility properties of every description, tangible and intangible, within the State. Such assessment is required to be made annually as of the same day as other properties are assessed by law (as described above) and takes into account such factors as are prescribed by Tennessee law.

On or before the first Monday in August of each year, the assessments are required to be completed and the State Comptroller of the Treasury is required to send a notice of assessment to each company assessable under Tennessee law. Within ten days after the first Monday in August of each year, any owner or user of property so assessed may file an exception to such assessment together with supporting evidence to the State Comptroller of the Treasury, who may change or affirm the valuation. On or before the first Monday in September of each year, the State Comptroller of the Treasury is required to file with the State Board of Equalization assessments so made. The State Board of Equalization is required to examine such assessments and is authorized to increase or diminish the valuation placed upon any property valued by the State Comptroller of the Treasury.

The State Board of Equalization has jurisdiction over the valuation, classification and assessment of all properties in the State. The State Board of Equalization is authorized to create an assessment appeals commission to hear and act upon taxpayer complaints. The action of the State Board of Equalization is final and conclusive as to all matters passed upon by the Board, subject to judicial review consisting of a new hearing in chancery court.

### ***Periodic Reappraisal and Equalization***

Tennessee law requires reappraisal in each county by a continuous six-year cycle comprised of an on-site review of each parcel of real property over a five-year period, or, upon approval of the State Board of Equalization, by a continuous four-year cycle comprised of an one-site review of each parcel of real property over a three-year period, followed by revaluation of all such property in the year following completion of the review period. Alternatively, if

approved by the assessor and adopted by a majority vote of the county legislative body, the reappraisal program may be completed by a continuous five-year cycle comprised of an on-site review of each parcel of real property over a four-year period followed by revaluation of all such property in the year following completion of the review period.

After a reappraisal program has been completed and approved by the Director of Property Assessments, the value so determined must be used as the basis of assessments and taxation for property that has been reappraised. The State Board of Equalization is responsible to determine whether or not property within each county of the State has been valued and assessed in accordance with the Constitution and laws of the State of Tennessee.

### ***Valuation for Property Tax Purposes***

*County Valuation of Property.* The value of all property is based upon its sound, intrinsic and immediate value for purposes of sale between a willing seller and a willing buyer without consideration of speculative values. In determining the value of all property of every kind, the assessor is to be guided by, and follow the instructions of, the appropriate assessment manuals issued by the division of property assessments and approved by the State board of equalization. Such assessment manuals are required to take into account various factors that are generally recognized by appraisers as bearing on the sound, intrinsic and immediate economic value of property at the time of assessment.

*State Valuation of Public Utility Property.* The State Comptroller of the Treasury determines the value of public utility property based upon the appraisal of the property as a whole without geographical or functional division of the whole (*i.e.*, the unit rule of appraisal) and on other factors provided by Tennessee law. In applying the unit rule of appraisal, the State Comptroller of the Treasury is required to determine the State's share of the unit or system value based upon factors that relate to the portion of the system relating to the State of Tennessee.

### ***Certified Tax Rate***

Upon a general reappraisal of property as determined by the State Board of Equalization, the county assessor of property is required to (1) certify to the governing bodies of the county and each municipality within the county the total assessed value of taxable property within the jurisdiction of each governing body and (2) furnish to each governing body an estimate of the total assessed value of all new construction and improvements not included on the previous assessment roll and the assessed value of deletions from the previous assessment roll. Exclusive of such new construction, improvements and deletions, each governing body is required to determine and certify a tax rate (herein referred to as the "*Certified Tax Rate*") which will provide the same *ad valorem* revenue for that jurisdiction as was levied during the previous year. The governing body of a county or municipality may adjust the Certified Tax Rate to reflect extraordinary assessment changes or to recapture excessive adjustments.

Tennessee law provides that no tax rate in excess of the Certified Tax Rate may be levied by the governing body of any county or of any municipality until a resolution or ordinance has been adopted by the governing body after publication of a notice of the governing body's intent to exceed the Certified Tax Rate in a newspaper of general circulation and the holding of a public hearing.

The Tennessee Local Government Public Obligations Act of 1986 provides that a tax sufficient to pay when due the principal of and interest on general obligation bonds (such as the Bonds) shall be levied annually and assessed, collected and paid, in like manner with the other taxes of the local government as described above and shall be in addition to all other taxes authorized or limited by law. Bonds issued pursuant to the Local Government Public Obligations Act of 1986 may be issued without regard to any limit on indebtedness provided by law.

### ***Tax Freeze for the Elderly Homeowners***

The Tennessee Constitution was amended by the voters in November 2006 to authorize the Tennessee General Assembly to enact legislation providing property tax relief for homeowners age 65 and older. The General Assembly subsequently adopted the Property Tax Freeze Act permitting (but not requiring) local governments to implement a program for "freezing" the property taxes of eligible taxpayers at an amount equal to the taxes for the year the taxpayer becomes eligible. For example, if a taxpayer's property tax bill is \$500 for the year in which he becomes eligible, his property taxes will remain at \$500 even if property tax rates or appraisals increase so long as he continues to meet the program's ownership and income requirements.

### ***Tax Collection and Tax Lien***

Property taxes are payable the first Monday in October of each year. The county trustee of each county acts as the collector of all county property taxes and of all municipal property taxes when the municipality does not collect its own taxes.

The taxes assessed by the State of Tennessee, a county, a municipality, a taxing district or other local governmental entity, upon any property of whatever kind, and all penalties, interest and costs accruing thereon become and remain a first lien on such property from January 1 of the year for which such taxes are assessed. In addition, property taxes are a personal debt of the property owner as of January and, when delinquent, may be collected by suit as any other personal debt. Tennessee law prescribes the procedures to be followed to foreclose tax liens and to pursue legal proceedings against property owners whose property taxes are delinquent.

*[balance of page left blank]*

*Assessed Valuations.* According to the Tax Aggregate Report of Tennessee, property in the County reflected a ratio of appraised value to true market value of 1.00. The following table shows pertinent data for tax year 2024<sup>1</sup>.

<u>Class</u>	<u>Estimated Assessed Valuation</u>	<u>Assessment Rate</u>	<u>Estimated Appraised Value</u>
Public Utilities	\$ 123,678,406	55%	\$ 283,341,136
Commercial and Industrial	306,310,040	40%	765,775,700
Personal Tangible Property	126,010,463	30%	420,034,603
Residential and Farm	<u>1,937,820,850</u>	25%	<u>7,751,283,400</u>
<b>Total</b>	<b><u>\$2,493,819,759</u></b>		<b><u>\$9,220,434,839</u></b>

<sup>1</sup> The tax year coincides with the calendar year, therefore tax year 2024 is actually fiscal year 2024-2025.  
*Source:* 2024 Tax Aggregate Report of Tennessee and the County.

The estimated assessed value of property in the County for the fiscal year ending June 30, 2025 (tax year 2024) is \$2,493,819,759 compared to \$1,419,334,194 for the fiscal year ending June 30, 2024 (tax year 2023). The estimated actual value of all taxable property for tax year 2024 is \$9,220,434,839 compared to \$8,901,510,519 for tax year 2023.

*Property Tax Rates and Collections.* The following table shows the property tax rates and collections of the County for tax years 2021 through 2025 as well as the aggregate uncollected balances for each fiscal year ending June 30.

PROPERTY TAX RATES AND COLLECTIONS				Fiscal Year Collections		Aggregate Uncollected Balance	
Tax Year <sup>2</sup>	Assessed Valuation	Tax Rates	Taxes Levied	Amount	Pct	as of June 30, 2025	
						Amount	Pct
2021	1,379,613,479	2.19	30,302,866	30,287,097	99.31	207,307	0.686
2022	1,424,506,179	2.19	31,321,338	31,045,465	99.10	281,779	0.903
2023	1,419,334,194	2.30	32,664,546	32,334,701	98.66	438,945	1.345
2024	2,493,819,759	1.43	35,661,622	34,433,197	96.12	1,382,952	3.878
2025	2,603,068,559	1.43	38,806,120	<b>IN PROCESS</b>			

\* Estimated

<sup>2</sup> The tax year coincides with the calendar year, therefore, tax year 2025 is actually fiscal year 2025-2026.

[balance of page left blank]

*Ten Largest Taxpayers.* For the fiscal year ending June 30, 2026 (tax year 2025), the ten largest taxpayers in the County are as follows:

	<u>Taxpayer</u>	<u>Business Type</u>	<u>Assessment</u>	<u>Taxes Levied</u>
1.	Appalachian Electric	Public Utility	\$ 81,487,620	\$1,214,166
2.	JLG	Industrial	42,296,876	630,224
3.	Bush Brothers & Company	Canned Food	38,989,343	580,940
4.	Nyrstar	Zinc Mining	29,017,982	432,133
5.	Sonoco-Ball Metal	Canning	15,475,828	230,590
6.	Old Dominion	Transportation	12,626,319	188,132
7.	McNeilus Steel	Manufacturing	9,220,815	137,390
8.	Norfolk	Transportation	8,888,977	132,445
9.	Spectrum Properties	Housing	6,529,775	96,773
10.	Matsuo	Industrial	<u>5,629,767</u>	<u>83,883</u>
		<b>TOTAL</b>	<b><u>\$250,163,302</u></b>	<b><u>\$3,726,676</u></b>

*Source:* The County.

## **PENSION PLANS**

Employees of Jefferson County are members of the Political Subdivision Pension Plan (PSPP), an agent multiple-employer defined benefit pension plan administered by the Tennessee Consolidated Retirement System (TCRS). TCRS provides retirement benefits as well as death and disability benefits. Benefits are determined by a formula using the member's high five-year average salary and years of service. Members become eligible to retire at the age of 60 with five years of service or at any age with 30 years of service. A reduced retirement benefit is available to vested members at the age of 55. Disability benefits are available to active members with five years of service who become disabled and cannot engage in gainful employment. There is no service requirement for disability that is the result of an accident or injury occurring while the member was in the performance of duty. Members joining the system after July 1, 1979, become vested after five years of service, and members joining prior to July 1, 1979, were vested after four years of service. Benefit provisions are established in state statute found in Title 8, Chapters 34-37 of Tennessee Code Annotated. State statutes are amended by the Tennessee General Assembly. Political subdivisions such as Jefferson County participate in the TCRS as individual entities and are liable for all costs associated with the operation and administration of their plan. Benefit improvements are not applicable to a political subdivision unless approved by the chief governing body.

For additional information of the funding status, trend information and actuarial status of the County's retirement programs, please refer to the appropriate Notes to the Financial Statements located in the General Purpose Financial Statements of the County found herein.

**UNFUNDED ACCRUED LIABILITY FOR POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS**

GASB Statement 45 establishes standards for the measurement, recognition, and display of Other Post-Employment Benefits (“OPEB”) in the financial reports of state and local government employers. GASB 45 requires the recognition of the accrued liability for the respective year, plus the disclosure of the total unfunded liability. Cash funding of the unfunded liability is not required.

For more information see the Note “Other Postemployment Benefits (OPED)” in the General Purpose Financial Statements located herein.

*[balance of page left blank]*



**GENERAL PURPOSE FINANCIAL STATEMENTS**

JEFFERSON COUNTY, TENNESSEE

COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED

JUNE 30, 2025

The General Purpose Financial Statements are extracted from the Financial Statements with Report of Certified Public Accountants of Jefferson County for the fiscal year ended June 30, 2025 which is available upon request from the County.





## ANNUAL FINANCIAL REPORT

# Jefferson County, Tennessee

*For the Year Ended June 30, 2025*

**Jason E. Mumpower**  
*Comptroller of the Treasury*



**DIVISION OF  
LOCAL GOVERNMENT AUDIT**

**ANNUAL FINANCIAL REPORT**  
**JEFFERSON COUNTY, TENNESSEE**  
**FOR THE YEAR ENDED JUNE 30, 2025**

**COMPTROLLER OF THE TREASURY**  
*JASON E. MUMPOWER*

**DIVISION OF LOCAL GOVERNMENT AUDIT**  
*JAMES R. ARNETTE*  
*Director*

*ROBERT J. ANDERSON, CPA, CGFM*  
*Audit Manager*

This financial report is available at [www.comptroller.tn.gov](http://www.comptroller.tn.gov).

---

# JEFFERSON COUNTY, TENNESSEE

## TABLE OF CONTENTS

---

	Exhibit	Page(s)
Summary of Audit Findings		6
<b>INTRODUCTORY SECTION</b>		7
Jefferson County Officials		8
<b>FINANCIAL SECTION</b>		9
Independent Auditor's Report		10-13
<b>BASIC FINANCIAL STATEMENTS:</b>		14
Government-wide Financial Statements:		
Statement of Net Position	A	15-17
Statement of Activities	B	18-19
Fund Financial Statements:		
Governmental Funds:		
Balance Sheet	C-1	20-22
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position	C-2	23
Statement of Revenues, Expenditures, and Changes in Fund Balances	C-3	24-27
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	C-4	28
Statements of Revenues, Expenditures, and Changes in Fund Balances – Actual (Budgetary Basis) and Budget:		
General Fund	C-5	29-32
Other Special Revenue Fund	C-6	33
Highway/Public Works Fund	C-7	34
Proprietary Funds:		
Statement of Net Position	D-1	35-36
Statement of Revenues, Expenses, and Changes in Net Position	D-2	37-38
Statement of Cash Flows	D-3	39-40
Fiduciary Funds:		
Statement of Net Position	E-1	41
Statement of Changes in Net Position	E-2	42
Index and Notes to the Financial Statements		43-128
<b>REQUIRED SUPPLEMENTARY INFORMATION:</b>		129
Schedule of Changes in Net Pension Liability (Asset) and Related Ratios Based on Participation in the Public Employee Legacy Pension Plan of TCRS – Primary Government	F-1	130
Schedule of Changes in Net Pension Liability (Asset) and Related Ratios Based on Participation in the Public Employee Hybrid Retirement Plan of TCRS – Primary Government	F-2	131
Schedule of Contributions Based on Participation in the Public Employee Legacy Pension Plan of TCRS – Primary Government	F-3	132

	Exhibit	Page(s)
Schedule of Contributions Based on Participation in the Public Employee Hybrid Retirement Plan of TCRS – Primary Government	F-4	133
Schedule of Contributions Based on Participation in the Teacher Retirement Plan of TCRS – Discretely Presented Jefferson County School Department	F-5	134
Schedule of Contributions Based on Participation in the Teacher Legacy Pension Plan of TCRS – Discretely Presented Jefferson County School Department	F-6	135
Schedule of Proportionate Share of the Net Pension Asset in the Teacher Retirement Plan of TCRS – Discretely Presented Jefferson County School Department	F-7	136
Schedule of Proportionate Share of the Net Pension Liability (Asset) in the Teacher Legacy Pension Plan of TCRS – Discretely Presented Jefferson County School Department	F-8	137
Schedule of Changes in the Total OPEB Liability and Related Ratios - Local Government Plan - Primary Government	F-9	138
Schedule of Changes in the Total OPEB Liability and Related Ratios - Local Education Plan - Discretely Presented Jefferson County School Department	F-10	139
Notes to the Required Supplemental Information		140
<b>COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES:</b>		141
Nonmajor Governmental Funds:		142
Combining Balance Sheet	G-1	143-146
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances	G-2	147-150
Schedules of Revenues, Expenditures, and Changes in Fund Balances – Actual (Budgetary Basis) and Budget:		
Courthouse and Jail Maintenance Fund	G-3	151
Law Library Fund	G-4	152
Solid Waste/Sanitation Fund	G-5	153
Special Purpose Fund	G-6	154
Drug Control Fund	G-7	155
Other General Government Fund	G-8	156
General Capital Projects Fund	G-9	157
Major Governmental Fund:		158
Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget:		
General Debt Service Fund	H	159
Fiduciary Funds:		160
Combining Statement of Net Position – Custodial Funds	I-1	161
Combining Statement of Changes in Net Position – Custodial Funds	I-2	162
Component Unit:		
Discretely Presented Jefferson County School Department:		163
Statement of Activities	J-1	164
Balance Sheet – Governmental Funds	J-2	165-166
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position	J-3	167

	Exhibit	Page(s)
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds	J-4	168-169
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	J-5	170
Combining Balance Sheet – Nonmajor Governmental Funds	J-6	171
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Nonmajor Governmental Funds	J-7	172
Schedules of Revenues, Expenditures, and Changes in Fund Balances – Actual (Budgetary Basis) and Budget:		
General Purpose School Fund	J-8	173-175
School Federal Projects Fund	J-9	176
Central Cafeteria Fund	J-10	177
Proprietary Fund:		
Statement of Net Position	J-11	178
Statement of Revenues, Expenses, and Changes in Net Position	J-12	179
Statement of Cash Flows	J-13	180
Miscellaneous Schedules:		181
Schedule of Changes in Long-term Other Loans and Bonds	K-1	182
Schedule of Long-term Debt Requirements by Year	K-2	183-184
Schedule of Leases Receivable	K-3	185
Schedule of Transfers – Primary Government and Discretely Presented Jefferson County School Department	K-4	186
Schedule of Salaries and Official Bonds of Principal Officials – Primary Government and Discretely Presented Jefferson County School Department	K-5	187
Schedule of Detailed Revenues – All Governmental Fund Types	K-6	188-214
Schedule of Detailed Revenues – All Governmental Fund Types – Discretely Presented Jefferson County School Department	K-7	215-219
Schedule of Detailed Expenditures – All Governmental Fund Types	K-8	220-249
Schedule of Detailed Expenditures – All Governmental Fund Types – Discretely Presented Jefferson County School Department	K-9	250-266
<b>SINGLE AUDIT SECTION</b>		267
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>		268-269
Independent Auditor's Report on Compliance for Each Major Federal Program; Report on Internal Control Over Compliance; and Report on the Schedule of Expenditures of Federal Awards Required by Uniform Guidance		270-272
Schedule of Expenditures of Federal Awards and State Grants		273-275
Summary Schedule of Prior-year Findings		276
Schedule of Findings and Questioned Costs		277-280
Management's Corrective Action Plan		281-282

## Summary of Audit Findings

Annual Financial Report  
Jefferson County, Tennessee  
For the Year Ended June 30, 2025

### *Scope*

We have audited the basic financial statements of Jefferson County as of and for the year ended June 30, 2025.

### *Results*

Our report on Jefferson County's financial statements is unmodified.

Our audit resulted in one finding and recommendation, which we have reviewed with Jefferson County management. The detailed finding, recommendation, and management's response are included in the Single Audit section of this report.

### *Finding*

The following are summaries of the audit finding:

#### **FINANCE DIRECTOR**

- ◆ Deficiencies were noted in the purchase of used vehicles.



# INTRODUCTORY SECTION

# JEFFERSON COUNTY OFFICIALS

June 30, 2025

---

## Officials

Mark Potts, County Mayor  
Joe Patterson, Road Superintendent  
Dr. Tommy Arnold, Director of Schools  
Jennifer Hall, Trustee  
Susan Gass, Assessor of Property  
Frank Herndon, County Clerk  
Kevin Poe, Circuit and General Sessions Courts Clerk  
Nancy Humbard, Clerk and Master  
Ed Stiner, Register of Deeds  
Jeff Coffey, Sheriff  
Jessica Elder, Finance Director

## Board of County Commissioners

Jimmy Carmichael, Chairperson  
Randy Bales  
Gregory Byrd  
Robert Blevins  
Austin Brooks  
Joe Coleman  
Ronny Coleman  
Terry Dockery  
Ransom Douglas  
Katy Fox Huffaker  
John Johnson

Paul Lowe  
Janet Norton  
Jimmy Dale Patterson  
Marcus Reed  
Aaron Loy  
Tim Seals  
Sammy Solomon  
Jim Snodgrass  
Heidi Thomas  
Anthony Walker

## Board of Education

Josh Cameron, Chairperson  
Randall Bradley  
Danny Martin  
Dawn Mayer

Bill Jarnigan  
Doug Ibbetson  
Paul Hardy

## Highway Commission

Aaron Loy, Chairperson  
Wayne Elmore  
Brenda Morgan  
Matthew Courtney

Joel Smith  
John Turner  
Raymond Wolfenbarger

## Financial Management Committee

Katy Fox Huffaker, Chairperson  
John Johnson  
Janet Norton  
Tommy Arnold, Director of Schools

Marcus Reed  
Mark Potts, County Mayor  
Joe Patterson, Road Superintendent

## Audit Committee

Garry Jett, Chairperson  
Dale Allen  
Jimmy Carmichael

Katy Fox Huffaker  
Tim Seals

# FINANCIAL SECTION



JASON E. MUMPOWER  
*Comptroller*

## Independent Auditor's Report

Jefferson County Mayor and  
Board of County Commissioners  
Jefferson County, Tennessee

To the County Mayor and Board of County Commissioners:

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Jefferson County, Tennessee, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the county's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Jefferson County, Tennessee, as of June 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General, Other Special Revenue, and Highway/Public Works funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of Jefferson County Nursing Home, a discretely presented component unit. We also did not audit the financial statements of the Internal School Fund, a special revenue fund of the discretely presented Jefferson County School Department, which represent 0.93 percent, 1.17 percent, and 3.4 percent, respectively, of the assets, net position, and revenues of the discretely presented Jefferson County School Department. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for Jefferson County Nursing Home and the Internal School Fund of the Jefferson County School Department, is based solely on the reports of the other auditors. We were unable to determine Jefferson County Nursing Home's percentages of the assets, net position, and revenues of the aggregate discretely presented component units because the Jefferson County Emergency Communications District, a component unit requiring discrete presentation, was not included in the county's financial statements.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Jefferson County, Tennessee, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Changes in Accounting Principle***

As described in Note V.B., Jefferson County has adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences* and GASB Statement No. 102, *Certain Risk Disclosures*. GASB 101 updates the recognition and measurement guidance for compensated absences under a unified model and amends certain previously required disclosures. GASB 102 provides users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints.

### ***Emphasis of Matter***

We draw attention to Note I.D.11. to the financial statements, which describes restatements to the beginning Governmental Activities net position totaling (\$138,655) for the primary government governmental activities, (\$2,928) for the primary government business type activities, and (\$203,535) for the discretely presented Jefferson County School Department. These restatements were necessary because of the transitional requirements of GASB Statement No. 101, *Compensated Absences*. Our opinion is not modified with respect to this matter.

In addition, we draw attention to Note I.D.11. to the financial statements, which describes a restatement to the beginning Governmental Activities net position totaling \$1,289,473 for the discretely presented Jefferson County School Department. This restatement was necessary due to an error in the calculation of termination benefits under the requirements of GASB Statement No. 47, *Accounting for Termination Benefits*. Our opinion is not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Jefferson County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Jefferson County's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Jefferson County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Management has omitted the management's discussion and analysis, that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the schedules of changes in the county's net pension liability (asset) and related ratios, schedules of county and school contributions, schedules of school's proportionate share of the net pension liability (asset), and schedules of county and school changes in the total other postemployment benefits liability and related ratios, as listed under Required Supplementary Information in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Jefferson County's basic financial statements. The combining and individual nonmajor fund financial statements, budgetary comparison schedules of nonmajor governmental funds and the General Debt Service Fund, combining and individual fund financial statements of the Jefferson County School Department (a discretely presented component unit), and miscellaneous schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, budgetary comparison schedules of nonmajor governmental funds and the General Debt Service Fund, combining and individual fund financial statements

of the Jefferson County School Department (a discretely presented component unit), and miscellaneous schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Requirements by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 15, 2025, on our consideration of Jefferson County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Jefferson County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Jefferson County's internal control over financial reporting and compliance.

Very truly yours,



Jason E. Mumpower  
Comptroller of the Treasury  
Nashville, Tennessee

December 15, 2025

JEM/gc

# BASIC FINANCIAL STATEMENTS SECTION

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Net Position**  
**June 30, 2025**

	Primary Government			Component Units	
	Governmental	Business-type	Total	Jefferson	Jefferson
	Activities	Activities		County School Department	County Nursing Home
<b>ASSETS</b>					
Cash and Cash Equivalents	\$ 55,566	\$ 100	\$ 55,666	\$ 1,482,072	\$ 4,633,473
Equity in Pooled Cash and Investments	79,901,056	3,915,982	83,817,038	45,340,590	0
Inventories	0	0	0	0	63,479
Accounts Receivable	2,242,877	121,991	2,364,868	38,424	2,463,750
Allowance for Uncollectibles	(743,785)	(4,852)	(748,637)	0	(459,892)
Due from Other Governments	1,937,080	0	1,937,080	5,589,544	0
Due from Component Units	13,465,000	0	13,465,000	0	0
Internal Balances	64,511	(64,511)	0	0	0
Property Taxes Receivable	27,444,438	0	27,444,438	12,686,832	0
Allowance for Uncollectible Property Taxes	(791,528)	0	(791,528)	(381,371)	0
Prepaid Expenses	153,425	0	153,425	14,984	28,514
Restricted Assets:					
Amounts Accumulated for Pension Benefits	749,156	42,597	791,753	1,475,576	418,773
Other Restricted Assets	0	0	0	0	12,121
Leases Receivable	21,258,630	0	21,258,630	0	0
Net Pension Asset - Public Employee Legacy Pension Plan	2,306,009	51,285	2,357,294	1,037,259	776,172
Net Pension Asset - Public Employee Hybrid Retirement Plan	131,391	7,341	138,732	84,554	55,126
Net Pension Asset - Teacher Retirement Plan	0	0	0	384,257	0
Net Pension Asset - Teacher Legacy Pension Plan	0	0	0	10,305,455	0
Capital Assets:					
Assets Not Depreciated:					
Land	1,674,077	1,370,430	3,044,507	1,619,334	303,801
Construction in Progress	386,536	2,822,948	3,209,484	169,564	176,188
Assets Net of Accumulated Depreciation/Amortization:					
Landfill Facilities and Development	0	985,386	985,386	0	0
Buildings and Improvements	18,360,163	80,954	18,441,117	72,886,515	14,679,466
Machinery and Equipment	6,077,172	1,013,300	7,090,472	795,614	1,147,494
Other Capital Assets	0	0	0	2,485,332	0
Infrastructure	75,234,061	0	75,234,061	0	0
<b>Total Assets</b>	<b>\$ 249,905,835</b>	<b>\$ 10,342,951</b>	<b>\$ 260,248,786</b>	<b>\$ 156,014,535</b>	<b>\$ 24,298,465</b>

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Net Position (Cont.)**

	Primary Government			Component Units	
	Governmental	Business-type	Total	Jefferson	Jefferson
	Activities	Activities		County School Department	County Nursing Home
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Pension Changes in Experience	\$ 887,489	\$ 25,385	\$ 912,874	\$ 3,211,660	\$ 312,649
Pension Changes in Assumptions	24,260	1,356	25,616	168,308	10,178
Pension Changes in Proportion	0	0	0	510,109	0
Pension Contributions After Measurement Date	1,053,637	30,650	1,084,287	2,178,402	377,719
OPEB Changes in Experience	0	0	0	533,892	0
OPEB Changes in Proportion	0	0	0	128,506	0
OPEB Changes in Assumptions	222,760	13,201	235,961	1,229,027	57,749
OPEB Contributions After Measurement Date	21,137	1,252	22,389	615,004	5,479
Total Deferred Outflows of Resources	\$ 2,209,283	\$ 71,844	\$ 2,281,127	\$ 8,574,908	\$ 763,774
<b>LIABILITIES</b>					
Accounts Payable	\$ 341,596	\$ 54,754	\$ 396,350	\$ 282,510	\$ 202,746
Accrued Payroll	99,648	33,214	132,862	623,306	299,505
Payroll Deductions Payable	375,014	0	375,014	3,853,612	143,523
Accrued Interest Payable	144,176	0	144,176	0	29,043
Accrued Leave - Current	0	0	0	0	173,212
Contracts Payable	149,265	34,355	183,620	1,090,347	0
Retainage Payable	0	0	0	46,586	0
Claims and Judgments Payable	10,438	0	10,438	56,675	0
Due to Primary Government	0	0	0	0	13,465,000
Due to the State of Tennessee	110,358	27	110,385	0	0
Other Current Liabilities	25,832	0	25,832	4,354,449	28,645
Estimated Third-Party Payor Settlements	0	0	0	0	17,083
Noncurrent Liabilities:					
Due Within One Year - Debt	2,726,476	152,500	2,878,976	0	0
Due Within One Year - Other	517,334	154,143	671,477	998,095	0
Due in More Than One Year - Debt	47,362,195	1,900,800	49,262,995	0	0
Due in More Than One Year - Other	856,786	3,730,881	4,587,667	11,345,972	186,158
Total Liabilities	\$ 52,719,118	\$ 6,060,674	\$ 58,779,792	\$ 22,651,552	\$ 14,544,915

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Net Position (Cont.)**

	Primary Government			Component Units	
	Governmental	Business-type	Total	Jefferson	Jefferson
	Activities	Activities		County School Department	County Nursing Home
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred Current Property Taxes	\$ 26,108,444	\$ 0	\$ 26,108,444	\$ 12,030,362	\$ 0
Deferred Leases Receivable	21,258,630	0	21,258,630	0	0
Deferred Credit on Refunding	95,000	0	95,000	0	0
Pension Changes in Experience	39	2	41	118,079	241,231
Pension Changes on Investment Earnings	710,190	16,675	726,865	2,396,428	0
Pension Changes in Proportion	0	0	0	49,850	0
OPEB Changes in Experience	192,676	11,418	204,094	1,775,261	49,950
OPEB Changes in Proportion	0	0	0	922,543	0
OPEB Changes in Assumptions	232,979	13,806	246,785	1,275,138	60,398
Total Deferred Inflows of Resources	\$ 48,597,958	\$ 41,901	\$ 48,639,859	\$ 18,567,661	\$ 351,579
<b>NET POSITION</b>					
Net Investment in Capital Assets	\$ 101,732,009	\$ 4,179,736	\$ 105,911,745	\$ 77,956,359	\$ 2,841,949
Restricted for:					
General Government	523,015	0	523,015	0	0
Finance	167,457	0	167,457	0	0
Administration of Justice	978,172	0	978,172	0	0
Public Safety	171,950	0	171,950	0	0
Public Health and Welfare	671,201	0	671,201	0	0
Social, Cultural, and Recreational Services	98,559	0	98,559	0	0
Highway/Public Works	8,310,319	0	8,310,319	0	0
Debt Service	41,812	0	41,812	0	0
Education	0	0	0	4,888,447	0
Capital Projects	1,612,137	0	1,612,137	0	0
Other Purposes	48,296	0	48,296	0	10,316
Pensions	3,186,556	101,223	3,287,779	13,287,101	1,250,071
Unrestricted	33,256,559	31,261	33,287,820	27,238,323	6,063,409
Total Net Position	\$ 150,798,042	\$ 4,312,220	\$ 155,110,262	\$ 123,370,230	\$ 10,165,745

The notes to the financial statements are an integral part of this statement.

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Activities**  
**For the Year Ended June 30, 2025**

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position			Component Units	
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		Total	Jefferson County School Department	Jefferson County Nursing Home
					Governmental Activities	Business-type Activities			
Primary Government:									
Governmental Activities:									
General Government	\$ 4,335,685	\$ 1,072,299	\$ 447,843	\$ 83,620	\$ (2,731,923)	\$ 0	\$ (2,731,923)	\$ 0	\$ 0
Finance	4,179,833	2,627,820	640,520	0	(911,493)	0	(911,493)	0	0
Administration of Justice	2,542,040	1,212,317	51,541	0	(1,278,182)	0	(1,278,182)	0	0
Public Safety	13,211,418	998,504	1,175,075	618,061	(10,419,778)	0	(10,419,778)	0	0
Public Health and Welfare	12,426,355	5,565,170	2,736,127	661,297	(3,463,761)	0	(3,463,761)	0	0
Social, Cultural, and Recreational Services	1,728,117	25,221	84,454	0	(1,618,442)	0	(1,618,442)	0	0
Agriculture and Natural Resources	272,469	0	18,004	0	(254,465)	0	(254,465)	0	0
Highways	6,191,828	43,484	2,561,490	465,648	(3,121,206)	0	(3,121,206)	0	0
Interest on Long-term Debt	2,327,303	0	0	0	(2,327,303)	0	(2,327,303)	0	0
<b>Total Governmental Activities</b>	<b>\$ 47,215,048</b>	<b>\$ 11,544,815</b>	<b>\$ 7,715,054</b>	<b>\$ 1,828,626</b>	<b>\$ (26,126,553)</b>	<b>\$ 0</b>	<b>\$ (26,126,553)</b>	<b>\$ 0</b>	<b>\$ 0</b>
Business-type Activities:									
Solid Waste Disposal	\$ 2,314,514	\$ 2,484,870	\$ 0	\$ 0	\$ 0	\$ 170,356	\$ 170,356	\$ 0	\$ 0
<b>Total Primary Government</b>	<b>\$ 49,529,562</b>	<b>\$ 14,029,685</b>	<b>\$ 7,715,054</b>	<b>\$ 1,828,626</b>	<b>\$ (26,126,553)</b>	<b>\$ 170,356</b>	<b>\$ (25,956,197)</b>	<b>\$ 0</b>	<b>\$ 0</b>
Component Units:									
Jefferson County School Department	\$ 87,948,372	\$ 676,466	\$ 14,846,388	\$ 481,885	\$ 0	\$ 0	\$ 0	\$ (71,943,633)	\$ 0
Jefferson County Nursing Home	19,059,755	20,814,308	0	0	0	0	0	0	1,754,553
<b>Total Component Units</b>	<b>\$ 107,008,127</b>	<b>\$ 21,490,774</b>	<b>\$ 14,846,388</b>	<b>\$ 481,885</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ (71,943,633)</b>	<b>\$ 1,754,553</b>

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Activities (Cont.)**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position				
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			Component Units	
					Governmental Activities	Business-type Activities	Total	Jefferson County School Department	Jefferson County Nursing Home
General Revenues:									
Taxes:									
Property Taxes Levied for General Purposes					\$ 21,693,507	\$ 0	\$ 21,693,507	\$ 12,112,995	\$ 0
Property Taxes Levied for Debt Service					2,276,509	0	2,276,509	0	0
Local Option Sales Taxes					5,778,571	0	5,778,571	9,960,090	0
Hotel/Motel Tax					817,552	0	817,552	0	0
Wheel Tax					1,421,020	0	1,421,020	0	0
Litigation Tax - General					136,107	0	136,107	0	0
Litigation Tax - Special Purpose					17,004	0	17,004	0	0
Litigation Tax - Jail, Workhouse, or Courthouse					242,195	0	242,195	0	0
Business Tax					747,643	0	747,643	0	0
Mixed Drink Tax					0	0	0	44,607	0
Adequate Facilities Tax					937,326	0	937,326	0	0
Wholesale Beer Tax					220,215	0	220,215	0	0
Grants and Contributions Not Restricted to Specific Programs					1,486,520	0	1,486,520	53,309,370	0
Unrestricted Investment Income					4,782,263	44,882	4,827,145	127,112	188,422
Miscellaneous					131,243	0	131,243	230,573	0
<b>Total General Revenues</b>					<b>\$ 40,687,675</b>	<b>\$ 44,882</b>	<b>\$ 40,732,557</b>	<b>\$ 75,784,747</b>	<b>\$ 188,422</b>
Change in Net Position					\$ 14,561,122	\$ 215,238	\$ 14,776,360	\$ 3,841,114	\$ 1,942,975
Net Position, July 1, 2024					136,375,575	4,099,910	140,475,485	118,443,178	8,222,770
Restatement - See Note I.D.11.					(138,655)	(2,928)	(141,583)	1,085,938	0
<b>Net Position, June 30, 2025</b>					<b>\$ 150,798,042</b>	<b>\$ 4,312,220</b>	<b>\$ 155,110,262</b>	<b>\$ 123,370,230</b>	<b>\$ 10,165,745</b>

The notes to the financial statements are an integral part of this statement.

**JEFFERSON COUNTY, TENNESSEE**  
**Balance Sheet - Governmental Funds**  
**June 30, 2025**

	Major Funds				Nonmajor Funds	Total Governmental Funds
	General	Other Special Revenue	Highway / Public Works	General Debt Service	Other Governmental Funds	
<b>ASSETS</b>						
Cash	\$ 51,942	\$ 0	\$ 0	\$ 0	\$ 3,624	\$ 55,566
Equity in Pooled Cash and Investments	21,235,364	11,779,294	7,992,724	35,618,102	3,122,044	79,747,528
Accounts Receivable	2,055,457	183,663	0	0	3,757	2,242,877
Allowance for Uncollectibles	(743,785)	0	0	0	0	(743,785)
Due from Other Governments	843,552	0	436,774	501,623	155,131	1,937,080
Due from Other Funds	5,454	0	0	166,000	0	171,454
Due from Component Units	0	0	0	13,465,000	0	13,465,000
Property Taxes Receivable	18,004,000	0	3,506,449	2,427,541	3,506,448	27,444,438
Allowance for Uncollectible Property Taxes	(510,462)	0	(104,396)	(72,274)	(104,396)	(791,528)
Prepaid Items	0	0	0	101,846	51,579	153,425
Restricted Assets	749,156	0	0	0	0	749,156
Leases Receivable - Long-term	0	21,258,630	0	0	0	21,258,630
<b>Total Assets</b>	<b>\$ 41,690,678</b>	<b>\$ 33,221,587</b>	<b>\$ 11,831,551</b>	<b>\$ 52,207,838</b>	<b>\$ 6,738,187</b>	<b>\$ 145,689,841</b>
<b>LIABILITIES</b>						
Accounts Payable	\$ 300,695	\$ 0	\$ 35,760	\$ 0	\$ 5,141	\$ 341,596
Accrued Payroll	0	0	68,717	0	30,931	99,648
Payroll Deductions Payable	363,279	0	11,735	0	0	375,014
Contracts Payable	0	0	0	0	149,265	149,265
Due to Other Funds	0	0	0	0	106,943	106,943
Due to State of Tennessee	110,179	0	107	0	72	110,358
Other Current Liabilities	25,832	0	0	0	0	25,832
<b>Total Liabilities</b>	<b>\$ 799,985</b>	<b>\$ 0</b>	<b>\$ 116,319</b>	<b>\$ 0</b>	<b>\$ 292,352</b>	<b>\$ 1,208,656</b>

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Balance Sheet - Governmental Funds (Cont.)**

	<b>Major Funds</b>				<b>Nonmajor</b>	<b>Total</b>
	<b>General</b>	<b>Other Special Revenue</b>	<b>Highway / Public Works</b>	<b>General Debt Service</b>	<b>Other Govern- mental Funds</b>	
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Deferred Current Property Taxes	\$ 17,149,665	\$ 0	\$ 3,327,547	\$ 2,303,686	\$ 3,327,546	\$ 26,108,444
Deferred Delinquent Property Taxes	278,747	0	60,395	41,812	60,396	441,350
Deferred Leases Receivable	0	21,258,630	0	0	0	21,258,630
Other Deferred/Unavailable Revenue	1,190,392	0	211,866	250,812	0	1,653,070
<b>Total Deferred Inflows of Resources</b>	<b>\$ 18,618,804</b>	<b>\$ 21,258,630</b>	<b>\$ 3,599,808</b>	<b>\$ 2,596,310</b>	<b>\$ 3,387,942</b>	<b>\$ 49,461,494</b>

**FUND BALANCES**

Nonspendable:						
Prepaid Items	\$ 0	\$ 0	\$ 0	\$ 101,846	\$ 51,579	\$ 153,425
Restricted:						
Restricted for General Government	232,994	0	0	0	290,021	523,015
Restricted for Finance	167,457	0	0	0	0	167,457
Restricted for Administration of Justice	933,850	0	0	0	44,322	978,172
Restricted for Public Safety	109,319	0	0	0	62,631	171,950
Restricted for Public Health and Welfare	309,826	0	0	13,465,000	486,982	14,261,808
Restricted for Social, Cultural, and Recreational Services	98,559	0	0	0	0	98,559
Restricted for Other Operations	0	0	0	0	48,296	48,296
Restricted for Highways/Public Works	0	0	8,115,424	0	0	8,115,424
Restricted for Capital Projects	269,046	0	0	0	1,329,153	1,598,199
Restricted for Hybrid Retirement Stabilization Funds	749,156	0	0	0	0	749,156

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Balance Sheet - Governmental Funds (Cont.)**

	Major Funds				Nonmajor Funds	Total Governmental Funds
	General	Other Special Revenue	Highway / Public Works	General Debt Service	Other Governmental Funds	
<b>FUND BALANCES (Cont.)</b>						
Committed:						
Committed for General Government	\$ 2,768,646	\$ 0	\$ 0	\$ 0	\$ 0	\$ 2,768,646
Committed for Public Health and Welfare	0	0	0	0	598,775	598,775
Committed for Other Operations	0	11,962,957	0	0	0	11,962,957
Committed for Debt Service	0	0	0	36,044,682	0	36,044,682
Committed for Capital Projects	1,364,000	0	0	0	0	1,364,000
Committed for Other Purposes	0	0	0	0	146,134	146,134
Assigned:						
Assigned for General Government	170,551	0	0	0	0	170,551
Assigned for Finance	88,483	0	0	0	0	88,483
Assigned for Administration of Justice	38,025	0	0	0	0	38,025
Assigned for Public Safety	204,822	0	0	0	0	204,822
Assigned for Public Health and Welfare	1,185,095	0	0	0	0	1,185,095
Assigned for Social, Cultural, and Recreational Services	2,367	0	0	0	0	2,367
Assigned for Agriculture and Natural Resources	1,939	0	0	0	0	1,939
Assigned for Other Operations	158,062	0	0	0	0	158,062
Unassigned	13,419,692	0	0	0	0	13,419,692
<b>Total Fund Balances</b>	<b>\$ 22,271,889</b>	<b>\$ 11,962,957</b>	<b>\$ 8,115,424</b>	<b>\$ 49,611,528</b>	<b>\$ 3,057,893</b>	<b>\$ 95,019,691</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$ 41,690,678</b>	<b>\$ 33,221,587</b>	<b>\$ 11,831,551</b>	<b>\$ 52,207,838</b>	<b>\$ 6,738,187</b>	<b>\$ 145,689,841</b>

The notes to the financial statements are an integral part of this statement.

**JEFFERSON COUNTY, TENNESSEE**  
**Reconciliation of the Balance Sheet of Governmental**  
**Funds to the Statement of Net Position**  
**June 30, 2025**

Amounts reported for governmental activities in the statement of net position (Exhibit A) are different because:

Total fund balances - balance sheet - governmental funds (Exhibit C-1)		\$ 95,019,691
(1) Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds.		
Add: land	\$ 1,674,077	
Add: construction in progress	386,536	
Add: buildings and improvements net of accumulated depreciation	18,360,163	
Add: machinery and equipment net of accumulated depreciation	6,077,172	
Add: infrastructure net of accumulated depreciation	<u>75,234,061</u>	101,732,009
(2) An internal service fund is used by management to charge the cost of employee dental and vision programs to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position.		143,090
(3) Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds.		
Less: bonds payable	\$ (44,410,000)	
Less: other loans payable	(3,431,229)	
Less: deferred credit on refunding	(95,000)	
Less: unamortized portion of debt premiums	(2,247,442)	
Less: accrued interest on bonds and other loans	(144,176)	
Less: net OPEB liability	(718,086)	
Less: compensated absences payable	<u>(656,034)</u>	(51,701,967)
(4) Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions/OPEB will be amortized and recognized as components of pension/OPEB expense in future years.		
Add: deferred outflows of resources related to pensions	\$ 1,965,386	
Less: deferred inflows of resources related to pensions	(710,229)	
Add: deferred outflows of resources related to OPEB	243,897	
Less: deferred inflows of resources related to OPEB	<u>(425,655)</u>	1,073,399
(5) Net pension assets are not current financial resources and therefore are not reported in the governmental funds.		
Add: net pension asset - public employee legacy pension plan	\$ 2,306,009	
Add: net pension asset - public employee hybrid retirement plan	<u>131,391</u>	2,437,400
(6) Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the governmental funds.		<u>2,094,420</u>
Net position of governmental activities (Exhibit A)		<u>\$ 150,798,042</u>

The notes to the financial statements are an integral part of this statement.

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Revenues, Expenditures, and Changes**  
**in Fund Balances - Governmental Funds**  
**For the Year Ended June 30, 2025**

	<b>Major Funds</b>				
	General	<i>Formerly Major Other General Government Fund</i>	<i>Other Special Revenue</i>	<i>Highway / Public Works</i>	<i>General Debt Service</i>
<b>Revenues</b>					
Local Taxes	\$ 20,152,375	\$ 0	\$ 0	\$ 3,295,172	\$ 7,485,971
Licenses and Permits	713,320	0	0	0	0
Fines, Forfeitures, and Penalties	449,430	0	0	0	0
Charges for Current Services	4,946,620	0	0	39,984	0
Other Local Revenues	1,077,282	0	913,265	52	5,394,541
Fees Received From County Officials	3,267,914	0	0	0	0
State of Tennessee	2,835,623	0	0	2,971,083	0
Federal Government	1,041,322	0	0	0	423,674
Other Governments and Citizens Groups	413,821	0	0	0	119,872
<b>Total Revenues</b>	<b>\$ 34,897,707</b>	<b>\$ 0</b>	<b>\$ 913,265</b>	<b>\$ 6,306,291</b>	<b>\$ 13,424,058</b>
<b>Expenditures</b>					
Current:					
General Government	\$ 3,484,873	\$ 0	\$ 0	\$ 0	\$ 0
Finance	4,067,011	0	7,123	0	0
Administration of Justice	2,094,629	0	0	0	0
Public Safety	12,026,238	0	0	0	0
Public Health and Welfare	6,875,991	0	0	0	0
Social, Cultural, and Recreational Services	974,178	0	0	0	0
Agriculture and Natural Resources	267,514	0	0	0	0
Other Operations	1,821,946	0	0	0	0
Highways	0	0	0	4,853,865	0

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Revenues, Expenditures, and Changes**  
**in Fund Balances - Governmental Funds (Cont.)**

	<b>Major Funds</b>				
	General	<i>Formerly Major Other General Government Fund</i>	Other Special Revenue	Highway / Public Works	General Debt Service
<b>Expenditures (Cont.)</b>					
Debt Service:					
Principal on Debt	\$ 0	\$ 0	\$ 0	\$ 0	\$ 3,769,216
Interest on Debt	0	0	0	0	2,398,422
Other Debt Service	0	0	0	0	121,630
Capital Projects	0	0	0	0	0
Total Expenditures	<u>\$ 31,612,380</u>	<u>\$ 0</u>	<u>\$ 7,123</u>	<u>\$ 4,853,865</u>	<u>\$ 6,289,268</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>\$ 3,285,327</u>	<u>\$ 0</u>	<u>\$ 906,142</u>	<u>\$ 1,452,426</u>	<u>\$ 7,134,790</u>
<b>Other Financing Sources (Uses)</b>					
Insurance Recovery	\$ 340,622	\$ 0	\$ 0	\$ 5,759	\$ 0
Transfers In	2,260	0	0	0	486,434
Transfers Out	(800,534)	0	0	0	0
Total Other Financing Sources (Uses)	<u>\$ (457,652)</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 5,759</u>	<u>\$ 486,434</u>
Net Change in Fund Balances	\$ 2,827,675	\$ 0	\$ 906,142	\$ 1,458,185	\$ 7,621,224
Change to or Within the Reporting Entity	0	(491,923)	0	0	0
Fund Balance, July 1, 2024	<u>19,444,214</u>	<u>491,923</u>	<u>11,056,815</u>	<u>6,657,239</u>	<u>41,990,304</u>
Fund Balance, June 30, 2025	<u>\$ 22,271,889</u>	<u>\$ 0</u>	<u>\$ 11,962,957</u>	<u>\$ 8,115,424</u>	<u>\$ 49,611,528</u>

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Revenues, Expenditures, and Changes**  
**in Fund Balances - Governmental Funds (Cont.)**

	<b>Nonmajor Funds</b>	
	Other Govern- mental Funds	Total Governmental Funds
<b>Revenues</b>		
Local Taxes	\$ 3,372,980	\$ 34,306,498
Licenses and Permits	0	713,320
Fines, Forfeitures, and Penalties	40,606	490,036
Charges for Current Services	3,928	4,990,532
Other Local Revenues	199,563	7,584,703
Fees Received From County Officials	0	3,267,914
State of Tennessee	229,510	6,036,216
Federal Government	2,279,858	3,744,854
Other Governments and Citizens Groups	0	533,693
<b>Total Revenues</b>	<b>\$ 6,126,445</b>	<b>\$ 61,667,766</b>
<b>Expenditures</b>		
Current:		
General Government	\$ 222	\$ 3,485,095
Finance	3,623	4,077,757
Administration of Justice	885	2,095,514
Public Safety	40,141	12,066,379
Public Health and Welfare	2,387,385	9,263,376
Social, Cultural, and Recreational Services	0	974,178
Agriculture and Natural Resources	0	267,514
Other Operations	2,494,075	4,316,021
Highways	0	4,853,865

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Revenues, Expenditures, and Changes**  
**in Fund Balances - Governmental Funds (Cont.)**

	<u>Nonmajor Funds</u>	
	Other	Total
	Govern- mental Funds	Governmental Funds
<b>Expenditures (Cont.)</b>		
Debt Service:		
Principal on Debt	\$ 0	\$ 3,769,216
Interest on Debt	0	2,398,422
Other Debt Service	0	121,630
Capital Projects	1,236,633	1,236,633
Total Expenditures	<u>\$ 6,162,964</u>	<u>\$ 48,925,600</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>\$ (36,519)</u>	<u>\$ 12,742,166</u>
<b>Other Financing Sources (Uses)</b>		
Insurance Recovery	\$ 0	\$ 346,381
Transfers In	314,100	802,794
Transfers Out	(2,260)	(802,794)
Total Other Financing Sources (Uses)	<u>\$ 311,840</u>	<u>\$ 346,381</u>
Net Change in Fund Balances	\$ 275,321	\$ 13,088,547
Change to or Within the Reporting Entity	491,923	0
Fund Balance, July 1, 2024	<u>2,290,649</u>	<u>81,931,144</u>
Fund Balance, June 30, 2025	<u>\$ 3,057,893</u>	<u>\$ 95,019,691</u>

The notes to the financial statements are an integral part of this statement.

**JEFFERSON COUNTY, TENNESSEE**  
**Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**of Governmental Funds to the Statement of Activities**  
**For the Year Ended June 30, 2025**

Amounts reported for governmental activities in the statement of activities (Exhibit B) are different because:

Net change in fund balances - total governmental funds (Exhibit C-3)		\$ 13,088,547
(1) Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their useful lives and reported as depreciation expense. The difference between capital outlays and depreciation is itemized as follows:		
Add: capital assets purchased in the current period	\$ 1,155,406	
Less: current-year depreciation expense	<u>(3,062,978)</u>	(1,907,572)
(2) The net effect of various miscellaneous transactions involving capital assets (sales, trade-ins, and donations) is to increase (decrease) net position.		
Add: Assets donated and capitalized	\$ 65,280	
Less: book value of capital assets disposed	<u>(155,381)</u>	(90,101)
(3) Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Add: deferred delinquent property taxes and other deferred June 30, 2025	\$ 2,094,420	
Less: deferred delinquent property taxes and other deferred June 30, 2024	<u>(2,051,296)</u>	43,124
(4) The issuance of long-term debt (e.g., bonds, other loans, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the effect of these differences in the treatment of long-term debt and related items.		
Add: principal payments on bonds	\$ 2,995,000	
Add: principal payments on other loans	774,216	
Add: change in premium on debt issuances	160,646	
Add: change in deferred amount on refunding debt	<u>20,536</u>	3,950,398
(5) Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.		
Change in accrued interest payable	\$ 11,567	
Change in compensated absences payable	(24,931)	
Change in net OPEB liability	(68,501)	
Change in net pension asset/liability	1,858,620	
Change in deferred outflows related to pensions	(1,821,948)	
Change in deferred inflows related to pensions	(608,841)	
Change in deferred outflows related to OPEB	29,133	
Change in deferred inflows related to OPEB	<u>69,297</u>	(555,604)
(6) Internal service funds are used by management to charge the cost of employee dental and vision benefits to individual funds. The net revenue (expense) of certain activities of the internal service fund is reported with governmental activities in the statement of activities.		<u>32,330</u>
Change in net position of governmental activities (Exhibit B)		<u>\$ 14,561,122</u>

The notes to the financial statements are an integral part of this statement.

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual (Budgetary Basis) and Budget**  
 General Fund  
**For the Year Ended June 30, 2025**

	Actual (GAAP Basis)	Less: Encumbrances 7/1/2024	Add: Encumbrances 6/30/2025	Actual Revenues/ Expenditures (Budgetary Basis)	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
					Original	Final	
<b>Revenues</b>							
Local Taxes	\$ 20,152,375	\$ 0	\$ 0	\$ 20,152,375	\$ 18,404,732	\$ 18,404,732	\$ 1,747,643
Licenses and Permits	713,320	0	0	713,320	604,000	604,000	109,320
Fines, Forfeitures, and Penalties	449,430	0	0	449,430	350,250	350,250	99,180
Charges for Current Services	4,946,620	0	0	4,946,620	4,460,052	4,484,813	461,807
Other Local Revenues	1,077,282	0	0	1,077,282	803,320	897,124	180,158
Fees Received From County Officials	3,267,914	0	0	3,267,914	2,940,500	2,947,203	320,711
State of Tennessee	2,835,623	0	0	2,835,623	2,764,932	3,238,674	(403,051)
Federal Government	1,041,322	0	0	1,041,322	905,227	1,243,386	(202,064)
Other Governments and Citizens Groups	413,821	0	0	413,821	162,687	292,156	121,665
<b>Total Revenues</b>	<b>\$ 34,897,707</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 34,897,707</b>	<b>\$ 31,395,700</b>	<b>\$ 32,462,338</b>	<b>\$ 2,435,369</b>
<b>Expenditures</b>							
<b>General Government</b>							
County Commission	\$ 452,089	\$ (5,000)	\$ 60,882	\$ 507,971	\$ 265,044	\$ 563,691	\$ 55,720
Board of Equalization	1,500	0	0	1,500	1,000	1,501	1
County Mayor/Executive	281,164	(702)	3,170	283,632	308,106	312,107	28,475
Election Commission	425,057	(3,386)	13,636	435,307	478,108	478,108	42,801
Register of Deeds	397,545	(786)	2,630	399,389	411,542	411,542	12,153
Codes Compliance	161,765	0	707	162,472	160,741	198,507	36,035
County Buildings	1,221,554	(75,898)	64,681	1,210,337	1,191,545	1,285,329	74,992

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual (Budgetary Basis) and Budget**  
 General Fund (Cont.)

	Actual (GAAP Basis)	Less: Encumbrances 7/1/2024	Add: Encumbrances 6/30/2025	Actual Revenues/ Expenditures (Budgetary Basis)	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
					Original	Final	
<b>Expenditures (Cont.)</b>							
General Government (Cont.)							
Other Facilities	\$ 536,414	\$ (17,289)	\$ 24,846	\$ 543,971	\$ 548,431	\$ 609,595	\$ 65,624
Preservation of Records	7,785	0	0	7,785	10,500	10,500	2,715
Finance							
Accounting and Budgeting	1,062,984	(2,300)	5,020	1,065,704	1,147,832	1,151,220	85,516
Property Assessor's Office	748,157	0	1,685	749,842	736,599	736,599	(13,243)
County Trustee's Office	398,495	0	0	398,495	391,295	413,612	15,117
County Clerk's Office	988,610	(17,650)	35,696	1,006,656	1,031,301	1,063,386	56,730
Data Processing	134,052	(426)	1,843	135,469	126,955	161,955	26,486
Other Finance	734,713	(314)	0	734,399	682,157	762,157	27,758
Administration of Justice							
Circuit Court	946,627	0	5,671	952,298	982,703	991,703	39,405
General Sessions Court	349,571	(1,964)	1,001	348,608	359,987	359,987	11,379
Drug Court	29,937	0	0	29,937	30,150	30,150	213
Chancery Court	277,581	(171)	1,100	278,510	304,713	304,713	26,203
Juvenile Court	412,877	(19,535)	19,308	412,650	385,645	435,644	22,994
Other Administration of Justice	560	0	0	560	12,500	12,500	11,940
Victim Assistance Programs	77,476	0	26	77,502	102,605	102,605	25,103
Public Safety							
Sheriff's Department	6,503,458	(77,895)	146,210	6,571,773	6,879,721	7,490,104	918,331

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual (Budgetary Basis) and Budget**  
 General Fund (Cont.)

	Actual (GAAP Basis)	Less: Encumbrances 7/1/2024	Add: Encumbrances 6/30/2025	Actual Revenues/ Expenditures (Budgetary Basis)	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
					Original	Final	
<b>Expenditures (Cont.)</b>							
Public Safety (Cont.)							
Wheel Tax Officer	\$ 15,639	\$ 0	\$ 20	\$ 15,659	\$ 20,655	\$ 20,655	\$ 4,996
Administration of the Sexual Offender Registry	6,084	0	316	6,400	15,000	15,000	8,600
Jail	4,189,622	(65,694)	46,809	4,170,737	3,654,929	4,420,240	249,503
Workhouse	43,410	0	0	43,410	27,240	44,323	913
Civil Defense	113,980	0	0	113,980	114,962	118,462	4,482
Inspection and Regulation	143,500	(264)	1,568	144,804	155,654	155,654	10,850
County Coroner/Medical Examiner	31,250	0	0	31,250	0	31,750	500
Public Safety Grants Program	0	0	0	0	36,000	36,000	36,000
Other Public Safety	979,295	0	0	979,295	979,295	979,295	0
Public Health and Welfare							
Local Health Center	351,492	0	0	351,492	414,856	436,263	84,771
Rabies and Animal Control	67,521	(3,391)	4,120	68,250	142,941	143,441	75,191
Ambulance/Emergency Medical Services	6,150,386	(894,944)	968,400	6,223,842	6,408,622	6,681,706	457,864
Sanitation Education/Information	104,475	(2,481)	6,196	108,190	86,047	116,176	7,986
Other Public Health and Welfare	202,117	0	60	202,177	215,084	215,084	12,907
Social, Cultural, and Recreational Services							
Senior Citizens Assistance	250,194	(10)	1,985	252,169	263,774	315,006	62,837
Libraries	723,984	(1,787)	168	722,365	667,488	740,877	18,512

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual (Budgetary Basis) and Budget**  
 General Fund (Cont.)

	Actual (GAAP Basis)	Less: Encumbrances 7/1/2024	Add: Encumbrances 6/30/2025	Actual Revenues/ Expenditures (Budgetary Basis)	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
					Original	Final	
<b>Expenditures (Cont.)</b>							
Agriculture and Natural Resources							
Agricultural Extension Service	\$ 166,452	\$ 0	\$ 1,697	\$ 168,149	\$ 210,910	\$ 210,910	\$ 42,761
Soil Conservation	101,062	0	242	101,304	102,539	119,647	18,343
Other Operations							
Tourism	584,263	0	283	584,546	524,432	599,195	14,649
Veterans' Services	38,221	0	79	38,300	50,676	58,748	20,448
Contributions to Other Agencies	1,199,462	0	0	1,199,462	973,064	1,201,091	1,629
Total Expenditures	\$ 31,612,380	\$ (1,191,887)	\$ 1,420,055	\$ 31,840,548	\$ 31,613,348	\$ 34,546,738	\$ 2,706,190
Excess (Deficiency) of Revenues Over Expenditures	\$ 3,285,327	\$ 1,191,887	\$ (1,420,055)	\$ 3,057,159	\$ (217,648)	\$ (2,084,400)	\$ 5,141,559
<b>Other Financing Sources (Uses)</b>							
Insurance Recovery	\$ 340,622	\$ 0	\$ 0	\$ 340,622	\$ 0	\$ 340,304	\$ 318
Transfers In	2,260	0	0	2,260	0	2,260	0
Transfers Out	(800,534)	0	0	(800,534)	(531,664)	(848,764)	48,230
Total Other Financing Sources	\$ (457,652)	\$ 0	\$ 0	\$ (457,652)	\$ (531,664)	\$ (506,200)	\$ 48,548
Net Change in Fund Balance	\$ 2,827,675	\$ 1,191,887	\$ (1,420,055)	\$ 2,599,507	\$ (749,312)	\$ (2,590,600)	\$ 5,190,107
Fund Balance, July 1, 2024	19,444,214	(1,191,887)	0	18,252,327	13,832,107	13,832,107	4,420,220
Fund Balance, June 30, 2025	\$ 22,271,889	\$ 0	\$ (1,420,055)	\$ 20,851,834	\$ 13,082,795	\$ 11,241,507	\$ 9,610,327

The notes to the financial statements are an integral part of this statement.

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual and Budget**  
 Other Special Revenue Fund  
**For the Year Ended June 30, 2025**

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Revenues</b>				
Other Local Revenues	\$ 913,265	\$ 856,002	\$ 856,002	\$ 57,263
Total Revenues	\$ 913,265	\$ 856,002	\$ 856,002	\$ 57,263
<b>Expenditures</b>				
Finance				
Other Finance	\$ 7,123	\$ 9,500	\$ 9,500	\$ 2,377
Total Expenditures	\$ 7,123	\$ 9,500	\$ 9,500	\$ 2,377
Excess (Deficiency) of Revenues Over Expenditures	\$ 906,142	\$ 846,502	\$ 846,502	\$ 59,640
Net Change in Fund Balance	\$ 906,142	\$ 846,502	\$ 846,502	\$ 59,640
Fund Balance, July 1, 2024	11,056,815	11,047,912	11,047,912	8,903
Fund Balance, June 30, 2025	\$ 11,962,957	\$ 11,894,414	\$ 11,894,414	\$ 68,543

The notes to the financial statements are an integral part of this statement.

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual (Budgetary Basis) and Budget**  
 Highway/Public Works Fund  
**For the Year Ended June 30, 2025**

	Actual (GAAP Basis)	Less: Encumbrances 7/1/2024	Add: Encumbrances 6/30/2025	Actual Revenues/ Expenditures (Budgetary Basis)	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
					Original	Final	
<b>Revenues</b>							
Local Taxes	\$ 3,295,172	\$ 0	\$ 0	\$ 3,295,172	\$ 3,206,018	\$ 3,206,018	\$ 89,154
Charges for Current Services	39,984	0	0	39,984	55,000	55,000	(15,016)
Other Local Revenues	52	0	0	52	0	0	52
State of Tennessee	2,971,083	0	0	2,971,083	1,987,308	2,037,676	933,407
<b>Total Revenues</b>	<b>\$ 6,306,291</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 6,306,291</b>	<b>\$ 5,248,326</b>	<b>\$ 5,298,694</b>	<b>\$ 1,007,597</b>
<b>Expenditures</b>							
Highways							
Administration	\$ 334,846	\$ (250)	\$ 0	\$ 334,596	\$ 337,955	\$ 359,777	\$ 25,181
Highway and Bridge Maintenance	2,274,791	(4,102)	121	2,270,810	2,618,608	2,661,434	390,624
Operation and Maintenance of Equipment	1,132,908	(124,430)	53,344	1,061,822	1,315,031	1,356,030	294,208
Quarry Operations	785,290	(1,458)	3,480	787,312	903,233	863,605	76,293
Asphalt Plant Operations	24,473	0	10	24,483	32,600	32,600	8,117
Other Charges	160,236	0	0	160,236	156,932	163,768	3,532
Employee Benefits	139,321	0	0	139,321	139,321	139,321	0
Capital Outlay	2,000	(58,500)	131,500	75,000	91,660	91,660	16,660
<b>Total Expenditures</b>	<b>\$ 4,853,865</b>	<b>\$ (188,740)</b>	<b>\$ 188,455</b>	<b>\$ 4,853,580</b>	<b>\$ 5,595,340</b>	<b>\$ 5,668,195</b>	<b>\$ 814,615</b>
Excess (Deficiency) of Revenues Over Expenditures	\$ 1,452,426	\$ 188,740	\$ (188,455)	\$ 1,452,711	\$ (347,014)	\$ (369,501)	\$ 1,822,212
<b>Other Financing Sources (Uses)</b>							
Insurance Recovery	\$ 5,759	\$ 0	\$ 0	\$ 5,759	\$ 0	\$ 0	\$ 5,759
<b>Total Other Financing Sources</b>	<b>\$ 5,759</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 5,759</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 5,759</b>
Net Change in Fund Balance	\$ 1,458,185	\$ 188,740	\$ (188,455)	\$ 1,458,470	\$ (347,014)	\$ (369,501)	\$ 1,827,971
Fund Balance, July 1, 2024	6,657,239	(188,740)	0	6,468,499	4,370,416	4,370,416	2,098,083
<b>Fund Balance, June 30, 2025</b>	<b>\$ 8,115,424</b>	<b>\$ 0</b>	<b>\$ (188,455)</b>	<b>\$ 7,926,969</b>	<b>\$ 4,023,402</b>	<b>\$ 4,000,915</b>	<b>\$ 3,926,054</b>

The notes to the financial statements are an integral part of this statement.

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Net Position - Proprietary Funds**  
**June 30, 2025**

	<b>Business-type Activities</b>	<b>Governmental Activities</b>
	<b>Major Enterprise Fund</b>	<b>Internal Service Fund</b>
	Solid Waste Disposal Fund	Employee Insurance - Dental and Vision Fund
<b>ASSETS</b>		
Current Assets:		
Cash	\$ 100	\$ 0
Equity in Pooled Cash and Investments	3,915,982	153,528
Accounts Receivable	121,991	0
Allowance for Uncollectibles	(4,852)	0
Due from Other Funds	101,489	0
Total Current Assets	<u>\$ 4,134,710</u>	<u>\$ 153,528</u>
Noncurrent Assets:		
Restricted Assets	\$ 42,597	\$ 0
Net Pension Asset	58,626	0
Capital Assets:		
Assets Not Depreciated:		
Land	1,370,430	0
Construction in Progress	2,822,948	0
Assets Net of Accumulated Depreciation:		
Landfill Facilities and Development	985,386	0
Buildings and Improvements	80,954	0
Machinery and Equipment	1,013,300	0
Total Noncurrent Assets	<u>\$ 6,374,241</u>	<u>\$ 0</u>
Total Assets	<u>\$ 10,508,951</u>	<u>\$ 153,528</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Deferred Outflows of Resources:		
Pension Changes in Experience	\$ 25,385	\$ 0
Pension Changes in Assumptions	1,356	0
Pension Contributions After Measurement Date	30,650	0
OPEB Changes in Assumptions	13,201	0
OPEB Contributions After Measurement Date	1,252	0
Total Deferred Outflows of Resources	<u>\$ 71,844</u>	<u>\$ 0</u>
Total Assets and Deferred Outflows of Resources	<u>\$ 10,580,795</u>	<u>\$ 153,528</u>

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Net Position - Proprietary Funds (Cont.)**

	<b>Business-type Activities</b>	<b>Governmental Activities</b>
	<b>Major Enterprise Fund</b>	<b>Internal Service Fund</b>
	Solid Waste Disposal Fund	Employee Insurance - Dental and Vision Fund
<b>LIABILITIES</b>		
Current Liabilities:		
Accounts Payable	\$ 54,754	\$ 0
Accrued Payroll	33,214	0
Contracts Payable	34,355	0
Claims and Judgments Payable	0	10,438
Due to Other Funds	166,000	0
Due to State of Tennessee	27	0
Capital Outlay Notes Payable	152,500	0
Accrued Liability for Landfill Closure/Postclosure Care Costs - Current	145,701	0
Net OPEB Liability - Current	1,252	0
Accrued Leave - Current	7,190	0
Total Current Liabilities	<u>\$ 594,993</u>	<u>\$ 10,438</u>
Noncurrent Liabilities:		
Capital Outlay Notes Payable - Long-term	\$ 1,900,800	\$ 0
Accrued Liability for Landfill Closure/Postclosure Care Costs - Long Term	3,676,160	0
Net OPEB Liability - Long-term	41,301	0
Accrued Leave - Long-term	13,420	0
Total Noncurrent Liabilities	<u>\$ 5,631,681</u>	<u>\$ 0</u>
Total Liabilities	<u>\$ 6,226,674</u>	<u>\$ 10,438</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Deferred Inflows of Resources:		
Pension Changes in Experience	\$ 2	\$ 0
Pension Changes in Investment Earnings	16,675	0
OPEB Changes in Experience	11,418	0
OPEB Changes in Assumptions	13,806	0
Total Deferred Inflows of Resources	<u>\$ 41,901</u>	<u>\$ 0</u>
<b>NET POSITION</b>		
Net Investment in Capital Assets	\$ 4,179,736	\$ 0
Net Position - Restricted for Pension	101,223	0
Unrestricted	31,261	143,090
Total Net Position	<u>\$ 4,312,220</u>	<u>\$ 143,090</u>

The notes to the financial statements are an integral part of this statement.

**JEFFERSON COUNTY, TENNESSEE****Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Funds  
For the Year Ended June 30, 2025**

	<b>Business-type Activities</b>	<b>Governmental Activities</b>
	<b>Major Enterprise Fund</b>	<b>Internal Service Fund</b>
	Solid Waste Disposal Fund	Employee Insurance - Dental and Vision Fund
<b>Operating Revenues</b>		
Tipping Fees	\$ 1,054,603	\$ 0
Commercial and Industrial Waste Collection Charges	1,118,278	0
Lease/Rental	6,500	0
Sale of Recycled Materials	205,273	0
Miscellaneous Refunds	74,941	0
State of Tennessee	25,275	0
Self-Insurance Premiums/Contributions	0	184,480
<b>Total Operating Revenues</b>	<b>\$ 2,484,870</b>	<b>\$ 184,480</b>
<b>Operating Expenses</b>		
<b>Cost of Sales and Services</b>		
Supervisor/Director	\$ 42,142	\$ 0
Accountants/Bookkeepers	48,100	0
Part-time Personnel	13,675	0
Longevity Pay	5,400	0
Overtime	49,158	0
Other Salaries and Wages	518,363	0
Board and Committee Members Fees	4,320	0
Social Security	41,186	0
Pensions	71,290	0
Life Insurance	1,010	0
Medical Insurance	128,048	0
Dental Insurance	1,767	0
Unemployment Compensation	475	0
Employer Medicare	9,632	0
Engineering Services	39,719	0
Evaluation and Testing	67,682	0
Janitorial Services	1,990	0
Maintenance Agreements	623	0
Maintenance and Repair Services - Equipment	56,861	0
Rentals	9,177	0
Disposal Fees	215,676	0
Contracts for Development Costs	29,666	0
Other Contracted Services	60,774	0
Crushed Stone	16,738	0
Diesel Fuel	180,895	0
Gasoline	18,786	0
Lubricants	28,954	0

(Continued)

**JEFFERSON COUNTY, TENNESSEE****Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Funds (Cont.)**

	<b>Business-type Activities</b>	<b>Governmental Activities</b>
	<b>Major Enterprise Fund</b>	<b>Internal Service Fund</b>
	Solid Waste Disposal Fund	Employee Insurance - Dental and Vision Fund
<b>Operating Expenses (Cont.)</b>		
Cost of Sales and Services (Cont.)		
Office Supplies	\$ 4,343	\$ 0
Small Tools	2,264	0
Uniforms	10,035	0
Utilities	14,733	0
Other Supplies and Materials	19,146	0
Building and Contents Insurance	4,759	0
Liability Insurance	4,247	0
Trustee's Commission	21,965	0
Vehicle and Equipment Insurance	12,196	0
Workers' Compensation Insurance	32,101	0
Depreciation	252,177	0
Surcharge	33,453	0
Other Charges	15,984	0
Landfill Closure/Postclosure Care Costs	39,518	0
In Service/Staff Development	1,283	0
Solid Waste Equipment	93,533	0
Handling Charges and Administrative Costs	0	18,344
Other Self-Insured Claims	0	133,806
Total Operating Expenses	<u>\$ 2,223,844</u>	<u>\$ 152,150</u>
Operating Income (Loss)	<u>\$ 261,026</u>	<u>\$ 32,330</u>
<b>Nonoperating Revenues (Expenses)</b>		
Investment Income	\$ 44,882	\$ 0
Interest on Internal Loan	(3,330)	0
Interest on Notes	(87,340)	0
Total Nonoperating Revenues (Expenses)	<u>\$ (45,788)</u>	<u>\$ 0</u>
Change in Net Position	\$ 215,238	\$ 32,330
Net Position, July 1, 2024	4,099,910	110,760
Restatement - See Note I.D. 11.	(2,928)	0
Net Position, June 30, 2025	<u>\$ 4,312,220</u>	<u>\$ 143,090</u>

The notes to the financial statements are an integral part of this statement.

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Cash Flows - Proprietary Funds**  
**For the Year Ended June 30, 2025**

	<b>Business-type Activities</b>	<b>Governmental Activities</b>
	<b>Major Enterprise Fund</b>	<b>Internal Service Fund</b>
	Solid Waste Disposal Fund	Employee Insurance - Dental and Vision Fund
<b>Cash Flows from Operating Activities</b>		
Receipts from Customers and Users	\$ 2,210,505	\$ 0
Receipts from Recycled Materials	205,273	0
Receipts from Other State Revenues	25,275	0
Receipts for Self-Insurance Premiums	0	184,480
Payments to Employees and Board Members	(674,389)	0
Payments for Fringe Benefits	(226,637)	0
Payments to Suppliers	(1,212,671)	0
Payments to Others	(389,440)	0
Payments for Claims	0	(129,726)
Payments for Administrative Costs	0	(18,344)
Net Cash Provided By (Used In) Operating Activities	<u>\$ (62,084)</u>	<u>\$ 36,410</u>
<b>Cash Flows from Capital and Related Financing Activities</b>		
Acquisition and Construction of Capital Assets	\$ (996,599)	\$ 0
Principal Paid on Internal Loan	(167,000)	0
Interest Paid on Internal Loan	(3,330)	0
Principal Paid on Notes	(146,700)	0
Interest Paid on Notes	(87,340)	0
Net Cash Provided By (Used In) Capital and Related Financing Activities	<u>\$ (1,400,969)</u>	<u>\$ 0</u>
<b>Cash Flows from Investing Activities</b>		
Deposits to Pension Stabilization Trust	\$ (6,803)	\$ 0
Interest on Investments	41,257	0
Net Cash Provided By (Used In) Investing Activities	<u>\$ 34,454</u>	<u>\$ 0</u>
Increase (Decrease) in Cash	\$ (1,428,599)	\$ 36,410
Cash, July 1, 2024	<u>5,344,681</u>	<u>117,118</u>
Cash, June 30, 2025	<u><u>\$ 3,916,082</u></u>	<u><u>\$ 153,528</u></u>

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Cash Flows - Proprietary Funds (Cont.)**

	<u>Business-type Activities</u>	<u>Governmental Activities</u>
	<u>Major Enterprise Fund</u>	<u>Internal Service Fund</u>
	Solid Waste Disposal Fund	Employee Insurance - Dental and Vision Fund
<b>Reconciliation of Net Operating Income (Loss) to Net Cash</b>		
Provided By (Used In) Operating Activities		
Operating Income (Loss)	\$ 261,026	\$ 32,330
Adjustments to Reconcile Net Operating Income (Loss) to Net Cash Provided By (Used In) Operating Activities:		
Depreciation	252,177	0
Changes in Deferred Outflows for Pensions	46,607	0
Changes in Deferred Inflows for Pensions	14,256	0
Changes in Deferred Outflows for OPEB	(2,151)	0
Changes in Deferred Inflows for OPEB	(3,128)	0
Changes in Assets and Liabilities:		
(Increase) Decrease in Net Pension Asset/Liability	(43,789)	0
(Increase) Decrease in Accounts Receivable	(37,196)	0
(Increase) Decrease in Due from Other Funds	(6,621)	0
Increase (Decrease) in Operating Accounts Payable	(594,883)	0
Increase (Decrease) in Claims Payable	0	4,080
Increase (Decrease) in Accrued Payroll	4,981	0
Increase (Decrease) in Due to State of Tennessee	(13)	0
Increase (Decrease) in Landfill Closure/Postclosure Care Cost	39,518	0
Increase (Decrease) in Compensated Absences	1,788	0
Increase (Decrease) in OPEB Liability	5,344	0
	<u>                    </u>	<u>                    </u>
Net Cash Provided By (Used In) Operating Activities	<u>\$ (62,084)</u>	<u>\$ 36,410</u>
<b>Reconciliation of Cash With Statement of Net Position</b>		
Cash Per Net Position	\$ 100	\$ 0
Equity in Pooled Cash and Investments Per Net Position	<u>3,915,982</u>	<u>153,528</u>
Cash, June 30, 2025	<u>\$ 3,916,082</u>	<u>\$ 153,528</u>
<b>Schedule of Noncash Investing and Financing Activities</b>		
Gain (Loss) on Investments of Pension Stabilization Reserve Trust	\$ 10,428	\$ 0

The notes to the financial statements are an integral part of this statement.

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Net Position - Fiduciary Funds**  
**June 30, 2025**

	<u>Custodial Funds</u>
<b>ASSETS</b>	
Cash	\$ 2,035,776
Equity in Pooled Cash and Investments	23,477
Accounts Receivable	179,114
Due from Other Governments	1,505,415
Property Taxes Receivable	1,728,648
Allowance for Uncollectible Taxes	<u>(61,722)</u>
Total Assets	<u>\$ 5,410,708</u>
<b>LIABILITIES</b>	
Due to Other Taxing Units	<u>\$ 1,582,845</u>
Total Liabilities	<u>\$ 1,582,845</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred Current Property Taxes	<u>\$ 1,612,973</u>
Total Deferred Inflows of Resources	<u>\$ 1,612,973</u>
<b>NET POSITION</b>	
Restricted for Individuals, Organizations and Other Governments	<u>\$ 2,214,890</u>
Total Net Position	<u><u>\$ 2,214,890</u></u>

The notes to the financial statements are an integral part of this statement.

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Changes in Net Position - Fiduciary Funds**  
**For the Year Ended June 30, 2025**

	<u>Custodial Funds</u>
<b>ADDITIONS</b>	
Sales Tax Collections for Other Governments	\$ 8,700,740
Property Tax Collections for Other Governments	1,573,679
Fines/Fees and Other Collections	11,659,903
Total Additions	<u>\$ 21,934,322</u>
<b>DEDUCTIONS</b>	
Payment of Sales Tax Collections to Other Governments	\$ 8,700,740
Payment of Property Tax Collections to Other Governments	1,573,679
Payments to State	9,160,906
Payments to Individuals and Others	2,507,994
Total Deductions	<u>\$ 21,943,319</u>
Net Increase (Decrease) in Fiduciary Net Position	\$ (8,997)
Net Position, July 1, 2024	<u>2,223,887</u>
Net Position, June 30, 2025	<u>\$ 2,214,890</u>

The notes to the financial statements are an integral part of this statement.

---

**JEFFERSON COUNTY, TENNESSEE**  
**INDEX OF NOTES TO THE FINANCIAL STATEMENTS**

---

Note	Page(s)
<b>I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</b>	
A. Reporting Entity	45
B. Government-wide and Fund Financial Statements	46
C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation	46
D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance	
1. Deposits and Investments	49
2. Receivables and Payables	50
3. Prepaid Items	51
4. Restricted Assets	51
5. Capital Assets	51
6. Deferred Outflows/Inflows of Resources	52
7. Compensated Absences	52
8. Long-term Debt and Long-term Obligations	53
9. Net Position and Fund Balance	53
10. Minimum Fund Balance Policy	55
11. Restatements	55
12. Changes To or Within the Financial Reporting Entity	56
E. Pension Plans	56
F. Other Postemployment Benefit (OPEB) Plans	57
<b>II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS</b>	
A. Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position	57
B. Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities	58
<b>III. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY</b>	
A. Budgetary Information	58
B. Budgetary Basis Fund Deficit	59
C. Expenditures Exceeded Appropriations	59
<b>IV. DETAILED NOTES ON ALL FUNDS</b>	
A. Deposits and Investments	59
B. Lease Receivable	63
C. Capital Assets	64
D. Construction Commitments	66
E. Interfund Receivables, Payables, and Transfers	67
F. Long-term Debt	68
G. Long-term Obligations	71
H. Pledges of Future Revenues	73
I. On-Behalf Payments	74
J. Internal Financing	74

(Continued)

---

**JEFFERSON COUNTY, TENNESSEE**  
**INDEX OF NOTES TO THE FINANCIAL STATEMENTS (CONT.)**

---

Note	Page(s)
<b>V. OTHER INFORMATION</b>	
A. Risk Management	75
B. Accounting Changes	76
C. Contingent Liabilities	76
D. Change in Administration	77
E. Landfill Closure/Postclosure Care Costs	77
F. Joint Ventures	77
G. Jointly Governed Organizations	78
H. Retirement Commitments	
1. Tennessee Consolidated Retirement System (TCRS)	78
2. Deferred Compensation	95
I. Other Postemployment Benefits (OPEB)	96
J. Termination Benefits	102
K. Office of Central Accounting, Budgeting, and Purchasing	103
L. Purchasing Law	103
M. Subsequent Event	103
<b>VI. OTHER NOTES - DISCRETELY PRESENTED JEFFERSON COUNTY NURSING HOME</b>	<b>103</b>

**JEFFERSON COUNTY, TENNESSEE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Jefferson County's financial statements are presented in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments.

The following are the more significant accounting policies of Jefferson County:

**A. *Reporting Entity***

Jefferson County is a public municipal corporation governed by an elected 21-member board. As required by GAAP, these financial statements present Jefferson County (the primary government) and its component units. The financial statements of the Jefferson County Emergency Communications District, a component unit requiring discrete presentation, were excluded from this report due to materiality calculations; therefore, the effect of their omission did not affect the independent auditor's opinion thereon. The component units discussed below are included in the county's reporting entity because of the significance of their operational or financial relationships with the county.

**Discretely Presented Component Units** – The following entities meet the criteria for discretely presented component units of the county. They are reported in separate columns in the government-wide financial statements to emphasize that they are legally separate from the county.

The Jefferson County School Department operates the public school system in the county, and the voters of Jefferson County elect its board. The school department is fiscally dependent on the county because it may not issue debt, and its budget and property tax levy are subject to the county commission's approval. The school department's taxes are levied under the taxing authority of the county and are included as part of the county's total tax levy.

The Jefferson County Nursing Home provides nursing care to the citizens of Jefferson County, and the Jefferson County Commission appoints its governing body. Patient charges provide the majority of the revenues for the entity. Before the issuance of debt instruments, the entity must obtain the county commission's approval.

The Jefferson County Emergency Communications District provides a simplified means of securing emergency services through a uniform emergency number for the residents of Jefferson County, and the Jefferson County Commission appoints its governing body. The district is funded primarily through a service charge levied on telephone services. Before the issuance of most debt instruments, the district must obtain the county commission's approval. The financial statements of the Jefferson County Emergency Communications District were not material to the component units' opinion unit and therefore have been omitted from this report.

The Jefferson County School Department does not issue separate financial statements from those of the county. Therefore, basic financial statements of the school department are included in this report as listed in the table of contents. Complete financial statements of the Jefferson County Nursing Home and the Jefferson County Emergency Communications District can be obtained from their administrative offices at the following addresses:

Administrative Offices:

Jefferson County Nursing Home  
914 Industrial Park Road  
Dandridge, TN 37725

Jefferson County Emergency  
Communications District  
P.O. Box 705  
Jefferson City, TN 37760

**Related Organization** – The Jefferson County Industrial Development Board is a related organization of Jefferson County. The county mayor nominates, and the Jefferson County Commission confirms the board members, but the county’s accountability for the organization does not extend beyond making these appointments.

***B. Government-wide and Fund Financial Statements***

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. However, when applicable, interfund services provided and used between functions are not eliminated in the process of consolidation in the Statement of Activities. Governmental activities are normally supported by taxes and intergovernmental revenues. Business-type activities, which rely to a significant extent on fees and charges, are required to be reported separately from governmental activities in government-wide financial statements. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable. The Jefferson County School Department component unit only reports governmental activities in the government-wide financial statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Jefferson County issues all debt for the discretely presented Jefferson County School Department and Jefferson County Nursing Home. There were no debt issues contributed by the county to the school department or the nursing home during the year ended June 30, 2025. Other significant transactions between the primary government and the school department during the year include: \$119,872 paid from the General Purpose School Fund to the county’s General Debt Service Fund as discussed in Note IV.F.

Separate financial statements are provided for governmental funds, proprietary funds (internal service and enterprise), and fiduciary funds. The internal service fund is reported with the governmental activities in the government-wide financial statements, and the fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and the major enterprise fund are reported as separate columns in the fund financial statements.

***C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation***

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds and fiduciary funds financial

statements. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Fund financial statements of Jefferson County are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, deferred outflow of resources, liabilities, deferred inflow of resources, fund balance/fund net position, revenues, and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. Jefferson County reports two proprietary funds, an enterprise fund and an internal service fund.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds. Major individual governmental funds and the major enterprise fund are reported as separate columns in the fund financial statements. All other governmental funds are aggregated into a single column on the fund financial statements. The internal service fund and fiduciary funds in total are reported in single columns by fund type.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they become both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the county considers revenues other than grants to be available if they are collected within 30 days after year-end. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met and the revenues are available. Jefferson County considers grants and similar revenues to be available if they are collected within 60 days after year-end. Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. Principal and interest on long-term debt are recognized as fund liabilities when due or when amounts have been accumulated in the General Debt Service Fund for payments to be made early in the following year.

Property taxes for the period levied, in-lieu-of tax payments, sales taxes, interest, and miscellaneous taxes are all considered to be susceptible to accrual and have been recognized as revenues of the current period. Applicable business taxes, litigation taxes, state-shared excise taxes, fines, forfeitures, and penalties are not susceptible to accrual since they are not measurable (reasonably estimable). All other revenue items are considered to be measurable and available only when the county receives cash.

Proprietary and fiduciary funds financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category includes custodial funds.

Jefferson County reports the following major governmental funds:

**General Fund** – This is the county’s primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**Other Special Revenue Fund** – This special revenue fund accounts for the county’s share of revenues generated under the joint venture hospital lease.

**Highway/Public Works Fund** – This special revenue fund accounts for transactions of the county’s highway department. Local and state gasoline/fuel taxes are the foundational revenues of this fund.

**General Debt Service Fund** – This fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

Jefferson County reports the following major proprietary fund:

**Solid Waste Disposal Fund** – This fund accounts for the county’s solid waste landfill operations.

Additionally, Jefferson County reports the following fund types:

**Capital Projects Fund** – The General Capital Projects Fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

**Internal Service Fund** – The Employee Insurance - Dental and Vision Fund is used to account for the county’s self-insured dental and vision programs. Premiums charged to the various county funds and employee payroll deductions are placed in this fund for the payment of claims of county employees.

**Custodial Funds** – These funds account for amounts collected in a custodial capacity by the constitutional officers, local sales taxes received by the state to be forwarded to the various cities in Jefferson County, the cities property taxes collected by the county trustee and forwarded to the towns of Dandridge and New Market and the city of Baneberry.

The discretely presented Jefferson County School Department reports the following major governmental funds:

**General Purpose School Fund** – This fund is the primary operating fund for the school department. It is used to account for general operations of the school department.

**Education Capital Projects Fund** – This fund is used to account for general building construction and renovations of the school department.

Additionally, the Jefferson County School Department reports the following fund types:

**Special Revenue Funds** – These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects

**Internal Service Fund** – The Employee Insurance - Dental and Vision Fund is used to account for the school department’s self-insured dental and vision programs. Premiums charged to the various school department funds and employee payroll deductions are placed in this fund for the payment of claims of school department employees.

The school department reports a nonmajor special revenue fund (Internal School Fund) which is used to account for funds held at the individual schools for internal school use such as the purchase of supplies, school clubs, and student activities. Collections from students and school activities are the foundational revenues of this fund. The current year (FY 25) report was not available from the auditor of the Internal School Fund in time for inclusion in this report. Therefore, the prior year balances (FY 24) are presented in this report. We do not believe using the prior year balances will affect the

independent auditor's opinion on the Aggregate Discretely Presented Component Units. A more detailed reporting of the fund activities at each individual school may be found on the [Tennessee Comptroller of the Treasury's website](#).

Amounts reported as program revenues include (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. The county has two proprietary funds, an enterprise fund and an internal service fund. Operating revenues and expenses generally result from providing services in connection with the funds' principal ongoing operations. The principal operating revenue of the enterprise fund is tipping fees. Operating expenses of the enterprise fund include various expenses associated with the operation of the county's landfill. The principal operating revenues of the county's and the school department's internal service funds are charges for services. Operating expenses for the internal service funds include administrative expenses and employee benefits.

***D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance***

**1. Deposits and Investments**

For purposes of the Statement of Cash Flows, cash includes cash on hand, cash in bank, and cash on deposit with the county trustee.

State statutes authorize the government to make direct investments in bonds, notes, or treasury bills of the U.S. government and obligations guaranteed by the U.S. government or any of its agencies; deposit accounts at state and federal chartered banks and savings and loan associations; repurchase agreements; the State Treasurer's Investment Pool; the State Treasurer's Intermediate Term Investment Fund; bonds of any state or political subdivision rated A or higher by any nationally recognized rating service; nonconvertible debt securities of certain federal government sponsored enterprises; and the county's own legally issued bonds or notes.

The county trustee maintains a cash and internal investment pool that is used by all funds and the discretely presented Jefferson County School Department. Each fund's portion of this pool is displayed on the balance sheets or statements of net position as Equity in Pooled Cash and Investments. Most income from these pooled investments is assigned to the General Debt Service Fund. Jefferson County and the school department have adopted a policy of reporting U.S. Treasury obligations, U.S. agency obligations, and repurchase agreements with maturities of one year or less when purchased on the balance sheet at amortized cost. Certificates of deposit are reported at cost.

Investments in the State Treasurer's Investment Pool are reported at amortized cost using a stable net asset value. The primary oversight responsibility for the investments and operations of the State Treasurer's Investment Pool rests with the Funding Board of the State of Tennessee (Funding Board). The Funding Board has established an investment policy that is administered by the state treasurer. These policies were designed to comply with generally accepted accounting principles. In addition, state statutes require the state treasurer to administer the pool under the same terms and conditions, including collateral requirements, as prescribed for other funds invested by the state treasurer. Compliance with Funding Board policies is audited by the Tennessee Comptroller of the Treasury, Division of State Audit. The latest audit opinion issued by the Division of State Audit concluded that the State Treasurer's Investment Pool complied with accounting principles generally accepted in the United States of America.

Investments in the State Treasurer's Intermediate Term Investment Fund are reported at amortized cost using a floating net asset value. The primary oversight responsibility for the investments and operations of the State Treasurer's Intermediate Term Investment Fund rests with the Funding Board of the State of Tennessee (Funding Board). The Funding Board has established an investment policy that is administered by the state treasurer. These policies were designed to comply with generally accepted accounting principles. In addition, state statutes require the state treasurer to administer the pool under the same terms and conditions as prescribed for other funds invested by the state treasurer. Compliance with Funding Board policies is audited by the Tennessee Comptroller of the Treasury, Division of State Audit. The latest audit opinion issued by the Division of State Audit concluded that the State Treasurer's Intermediate Term Investment Fund complied with accounting principles generally accepted in the United States of America. Jefferson County had no investments in the State Treasurer's Intermediate Term Investment Fund during the year.

All other investments are reported at fair value. Other than the pension stabilization trust discussed in Note IV.A., no investments required to be reported at fair value were held at the balance sheet date.

## **2. Receivables and Payables**

Activity between funds for unremitted current collections at the end of the fiscal year is referred to as due to/from other funds. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as internal balances.

All ambulance, property taxes, and solid waste receivables are shown with an allowance for uncollectible. The ambulance and solid waste receivables allowance for uncollectibles is based on historical collection data. The allowance for uncollectible property taxes is equal to 1.57 percent of total taxes levied.

Property taxes receivable is recognized as of the date an enforceable legal claim to the taxable property arises. This date is January 1 and is referred to as the lien date. However, revenues from property taxes are recognized in the period for which the taxes are levied, which is the ensuing fiscal year. Since the receivable is recognized before the period of revenue recognition, the entire amount of the receivable, less an estimated allowance for uncollectible taxes, is reported as a deferred inflow of resources as of June 30.

Property taxes receivable is also reported as of June 30 for the taxes that are levied, collected, and reported as revenue during the current fiscal year. These property taxes receivable are presented on the balance sheet as a deferred inflow of resources to reflect amounts not available as of June 30. Property taxes collected within 30 days of year-end are considered available and accrued. The allowance for uncollectible taxes represents the estimated amount of the receivable that will be filed in court for collection. Delinquent taxes filed in court for collection are not included in taxes receivable since they are neither measurable nor available.

Property taxes are levied as of the first Monday in October. Taxes become delinquent and begin accumulating interest and penalty the following March 1. Suit must be filed in Chancery Court between the following February 1 to April 1 for any remaining unpaid taxes. Additional costs attach to delinquent taxes after a court suit has been filed.

Lease receivables and deferred inflow of resources are recognized in the governmental funds and government-wide financial statements. At the commencement of a lease, a lease receivable is initially measured at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable and deferred inflow are reduced by the principal portion of lease payments received. Interest received from the lessee is recognized as revenue

when received. Any accumulated interest on June 30 will result in accrued interest receivable in the governmental funds and government-wide financial statements.

Most payables are disaggregated on the face of the financial statements. The balance in the Other Current Liabilities account totaling \$25,832 on the Statement of Net Position for the primary government consists of a liability for undrafted deposits for pension plan contributions. The balance in the Other Current Liabilities account totaling \$4,354,449 on the Statement of Net Position for the discretely presented Jefferson County School Department consists of liability amounts held for undrafted deposits for employee payroll not yet processed. Claims and Judgments Payable for the primary government and school department represent self-insurance claims payable.

Retainage payable represents amounts withheld from payments made on construction contracts pending completion of the projects. These amounts are held by the county trustee as Equity in Pooled Cash and Investments in the discretely presented Jefferson County School Department's Education Capital Projects Fund.

### **3. Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as an expenditure when consumed rather than when purchased. Prepaids are offset in the nonspendable fund balance account in governmental funds.

### **4. Restricted Assets**

Restricted assets consist of amounts held in pension stabilization trusts by the Tennessee Consolidated Retirement System (TCRS) for the benefit of Jefferson County's Public Employee Retirement Plan and the discretely presented Jefferson County School Department's Teacher Retirement Plan. The purpose of these trusts is to accumulate funds to provide stabilization (smoothing) of retirement costs to the county and the school system in times of fluctuating investment returns and market downturns. These funds are held and invested by TCRS pursuant to an irrevocable agreement and may only be used for the benefit of Jefferson County and the Jefferson County School Department to fund retirement benefits upon approval of the TCRS Board of Directors. To date, Jefferson County and the Jefferson County School Department have not withdrawn any funds from the trusts to pay pension costs. Trust documents provide that the funds are not subject to the claims of general creditors of Jefferson County or the Jefferson County School Department.

### **5. Capital Assets**

Governmental funds do not capitalize the cost of capital outlays; these funds report capital outlays as expenditures upon acquisition.

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, and similar items) are reported in the governmental and the business-type columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of \$20,000 or more and an estimated useful life of more than one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, equipment, and infrastructure of the primary government and the discretely presented school department are depreciated using the straight-line method over the following estimated useful lives.

Assets	Years
Landfill Facilities and Development	5 - 40
Buildings and Improvements	15 - 40
Machinery and Equipment	3 - 15
Other Capital Assets	5 - 25
Infrastructure	99

## 6. Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources, (expense/expenditure) until then. The government has items that qualify for reporting in this category. Accordingly, the items are reported in the government-wide Statement of Net Position. These items are pension changes in experience, assumptions, and proportion; pension and OPEB contributions after the measurement date; and OPEB changes in experience, assumptions, and proportion.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has items that qualify for reporting in this category. Accordingly, the items are reported in the government-wide Statement of Net Position and the governmental funds Balance Sheet. These items are from the following sources: current and delinquent property taxes; deferred leases receivable; deferred credit on refunding; pension changes in experience, investment earnings, and proportion; OPEB changes in experience, assumptions, and proportion; and various receivables for revenues which do not meet the availability criteria in governmental funds. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

## 7. Compensated Absences

It is the county and school department's policy to permit employees to accumulate earned but unused vacation, compensatory time, and sick pay benefits. All vacation pay and compensatory time is accrued when incurred in the government-wide financial statements for the county and its discretely presented component units. Only a portion of the unpaid accumulated sick leave is accrued. The criteria for accrual includes a "more likely than not," to be used or paid. Since Jefferson County does not have a policy to pay any amounts when employees separate from service with the government, only the portion of sick leave "more likely than not" expected to be used is accrued in the government-wide financial statements. Sick leave expected to be credited to TCRS service is not accrued. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements and payable under the county's policies.

## 8. Long-term Debt and Long-term Obligations

In the government-wide financial statements and the proprietary fund type in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund type Statement of Net Position. Debt premiums and discounts are deferred and are amortized over the life of the debt using the straight-line method. Debt issuance costs are expensed in the period incurred. In refunding transactions, the difference between the reacquisition price and the net carrying amount of the old debt is reported as a deferred outflow of resources or a deferred inflow of resources and recognized as a component of interest expense in a systematic and rational manner over the remaining life of the refunded debt or the life of the new debt issued, whichever is shorter.

In the fund financial statements, governmental funds recognize debt premiums and discounts, as well as debt issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Only the matured portion (the portion that has come due for payment) of long-term indebtedness, including bonds payable, is recognized as a liability and expenditure in the governmental fund financial statements. Liabilities and expenditures for other long-term obligations, including compensated absences, termination benefits, other postemployment benefits, and landfill closure/postclosure care costs, are recognized to the extent that the liabilities have matured (come due for payment) each period.

## 9. Net Position and Fund Balance

In the government-wide financial statements and the proprietary funds in the fund financial statements, equity is classified as net position and displayed in three components:

- a. Net investment in capital assets – Consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net position – Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position – All other net position that does not meet the definition of restricted or net investment in capital assets.

The government-wide Statement of Net Position reports \$15,809,474 of restricted net position for governmental activities, of which \$941,532 is restricted by enabling legislation.

As of June 30, 2025, Jefferson County had \$34,376,229 in outstanding debt for capital purposes of the discretely presented Jefferson County School Department. This debt is a liability of Jefferson County, but the capital assets acquired are reported in the financial statements of the school department. Therefore, Jefferson County has incurred a liability significantly decreasing its unrestricted net position with no corresponding increase in the county's capital assets. Jefferson County also had \$13,465,000 in outstanding debt for capital purposes of the discretely presented Jefferson County Nursing Home as of June 30, 2025. The liability for that debt is offset by a receivable, Due from Component Unit since the nursing

home is repaying the county for principal and interest requirements on the debt. Therefore, the nursing home debt has not reduced the net position of the primary government.

It is the county's policy that restricted amounts would be reduced first followed by unrestricted amounts when expenditures are incurred for purposes for which both restricted and unrestricted fund balance is available. Also, it is the county's policy that committed amounts would be reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of these unrestricted fund balance classifications could be used.

In the fund financial statements, governmental funds report fund balance in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in these funds can be spent. These classifications may consist of the following:

Nonspendable Fund Balance – includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Restricted Fund Balance – includes amounts that have constraints placed on the use of the resources that are either (a) externally imposed by creditors, grantors, contributors or laws and regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation. Restricted for Public Health and Welfare in the General Debt Service Fund includes amounts reported for a long-term receivable due from the discretely presented Jefferson County Nursing Home. That receivable resulted from Jefferson County loaning the proceeds of a general obligation bond issue to the nursing home.

Committed Fund Balance – includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal resolutions of the county commission, the county's highest level of decision-making authority and the Board of Education, the school department's highest level of decision-making authority, and shall remain binding unless removed in the same manner. Committed for Other Purposes in the Other General Government Fund represent American Rescue Plan Act funds committed for revenue loss. Committed for Other Operations in the Other Special Revenue Fund represent unexpended revenues generated by the hospital joint venture lease agreement discussed in Note IV.B.

Assigned Fund Balance – includes amounts that are constrained by the county's intent to be used for specific purposes but are neither restricted nor committed (excluding stabilization arrangements). The county commission or the finance director makes assignments for the general government. The Board of Education makes assignments for the school department. Assigned fund balance in the primary government's General Fund consists of amounts assigned for encumbrances (\$1,420,055), sheriff's vehicles (\$9,896), ambulance purchase (\$206,319), fund balance appropriated for use in 2025-2026 budget (\$157,700) and various assignments for smaller amounts totaling (\$55,374). Assigned fund balance in the school department's General Purpose School Fund consists of amounts assigned for encumbrances (\$1,113,144), finance (\$32,434), student safety (\$34,873), the Jefferson County High School field (\$210,000), instructional staff (\$250,000), various capital projects (\$243,520), and various assignments for smaller amounts totaling (\$12,369).

Unassigned Fund Balance – the residual classification of the General and General Purpose School funds. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to

specific purposes within the General and General Purpose School funds. In the other governmental funds, funds expended that exceed the amounts that are restricted, committed, and assigned are reported as negative unassigned fund balance.

**10. Minimum Fund Balance Policy**

To provide management with appropriate guidelines and direction to assist in making sound decisions related to managing the fund balance of certain governmental funds, the following minimum fund balance policy exists:

General Fund – 15 percent of the subsequent year’s appropriations in unassigned fund balance.

General Debt Service Fund – 50 percent of the subsequent year’s debt service requirement.

**11. Restatements**

In prior years, the discretely presented Jefferson County School Department had recorded a compensated absences liability for the estimated future amounts of incentive payments made to retiring teachers for unused sick leave at the time of retirement. The county recognized the liability at the time the teacher met the eligibility requirements. See note V.J. for further details of these incentive payments. With the implementation of GASB Statement 101, *Compensated Absences*, management determined that these payments were better accounted for as termination benefits under GASB Statement 47, *Accounting for Termination Benefits*. This statement requires recognition when an employee accepts the offer, rather than when an employee becomes eligible for the benefit. As a result, the school department must recognize a restatement to the beginning net position in the Government-wide financial statements for the discretely presented Jefferson County School Department to eliminate the liability. A restatement of \$1,289,473 has been presented to reflect the beginning balance of the discretely presented Jefferson County School Department.

With the implementation of GASB Statement 101, *Compensated Absences*, Jefferson County must recognize a restatement to the beginning net position in the Government-wide financial statements for the primary government and the discretely presented Jefferson County School Department to record compensated absences liabilities. A restatement of (\$138,655) has been presented to reflect the beginning balance of the primary government and (\$203,535) for the discretely presented Jefferson County School Department. A restatement of (\$2,928) has also been presented to reflect the beginning balance of the business-type activities. The following table reflects the restatement amounts necessary to implement this standard:

The following table reflects the restatement amounts necessary to correct the error in reporting termination benefits and to implement GASB Statement 101, *Compensated Absences*:

	Primary Government			Discretely Presented Jefferson County School Department
	Governmental Activities	Business-type Activities	Total	
Net Position, as previously reported	\$ 136,375,575	\$ 4,099,910	\$ 140,475,485	\$ 118,443,178
Adjustment to correct an error in reporting:				
Termination Benefits	0	0	0	1,289,473
Adjustments for GASB 101 Implementation:				
Compensated Absences Liability	(138,655)	(2,928)	(141,583)	(203,535)
Net Change in Beginning Net Position	\$ (138,655)	\$ (2,928)	\$ (141,583)	\$ 1,085,938
Net Position, June 30, 2024 Restated	\$ 136,236,920	\$ 4,096,982	\$ 140,333,902	\$ 119,529,116

**12. Changes To or Within the Financial Reporting Entity**

**Changes in Major Fund Classification (Column A)**

Fund classifications are evaluated annually in accordance with the criteria established in GASB Statement No. 34. During fiscal year 2025, the following funds experienced changes in major fund status:

The Other General Government Fund no longer met the quantitative thresholds and is presented as a nonmajor governmental fund. Prior-year amounts have been restated to reflect the fund within the Nonmajor Governmental Funds column.

In the discretely presented Jefferson County School Department, the School Federal Projects Fund no longer met the quantitative thresholds and is presented as a nonmajor governmental fund. Prior-year amounts have been restated to reflect the fund within the Nonmajor Governmental Funds column. The Education Capital Projects Fund met the criteria for major fund classification and is presented as a major governmental fund. Prior-year amounts, previously included within the Nonmajor Governmental Funds column, have been restated to reflect this fund as major

These presentation changes are reported retrospectively in accordance with GASB Statement No. 100 and do not affect the previously reported total governmental fund balances or changes in fund balances.

	7-1-24 As Previously Reported	Change To or Within the Financial Reporting Entity (A)	7-1-24 As Restated
<b>Primary Government</b>			
Governmental Funds			
Major Fund:			
Other General Government	\$ 491,923	\$ (491,923)	\$ 0
Nonmajor Funds	2,290,649	491,923	2,782,572
Total Governmental Funds	<u>\$ 2,782,572</u>	<u>\$ 0</u>	<u>\$ 2,782,572</u>
<b>Discretely Presented</b>			
<b>Jefferson County School Department</b>			
Major Funds:			
School Federal Projects	\$ 3,000,822	\$ (3,000,822)	\$ 0
Education Capital Projects	0	1,806,849	1,806,849
Nonmajor Funds	6,430,969	1,193,973	7,624,942
Total Governmental Funds Discretely Presented Jefferson County School Department	<u>\$ 9,431,791</u>	<u>\$ 0</u>	<u>\$ 9,431,791</u>

**E. Pension Plans**

**Primary Government**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of Jefferson County’s participation in the Public Employee Legacy Pension Plan and the

Public Employee Hybrid Retirement Plan of the Tennessee Consolidated Retirement System (TCRS), and additions to/deductions from Jefferson County's fiduciary net position have been determined on the same basis as they are reported by the TCRS for the Public Employee Legacy Pension Plan and the Public Employee Hybrid Retirement Plan. For this purpose, benefits (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms of the Public Employee Legacy Pension Plan and the Public Employee Hybrid Retirement Plan of TCRS. Investments are reported at fair value.

#### **Discretely Presented Jefferson County School Department**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Teacher Retirement Plan and the Teacher Legacy Pension Plan in the Tennessee Consolidated Retirement System, and additions to/deductions from fiduciary net position have been determined on the same basis as they are reported by the TCRS. For this purpose, benefits (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms of the Teacher Retirement Plan and the Teacher Legacy Pension Plan. Investments are reported at fair value.

#### ***F. Other Postemployment Benefit (OPEB) Plans***

##### **Primary Government**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, have been determined on the same basis as they are reported by Jefferson County. For this purpose, Jefferson County recognizes benefit payments when due and payable in accordance with benefit terms. Jefferson County's OPEB plan is not administered through a trust.

##### **Discretely Presented Jefferson County School Department**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, have been determined on the same basis as they are reported by the discretely presented Jefferson County School Department. For this purpose, the school department recognizes benefit payments when due and payable in accordance with benefit terms. The school department's OPEB plan is not administered through a trust.

## **II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

#### ***A. Explanation of certain differences between the governmental fund Balance Sheet and the government-wide Statement of Net Position***

##### **Primary Government**

Exhibit C-2 includes explanations of the nature of individual elements of items required to reconcile the balance sheet of governmental funds with the government-wide Statement of Net Position.

##### **Discretely Presented Jefferson County School Department**

Exhibit J-3 includes explanations of the nature of individual elements of items required to reconcile the balance sheet of governmental funds with the government-wide Statement of Net Position.

*B. Explanation of certain differences between the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the government-wide Statement of Activities*

**Primary Government**

Exhibit C-4 includes explanations of the nature of individual elements of items required to reconcile the net change in fund balances – total governmental funds with the change in net position of governmental activities reported in the government-wide Statement of Activities.

**Discretely Presented Jefferson County School Department**

Exhibit J-5 includes explanations of the nature of individual elements of items required to reconcile the net change in fund balances – total governmental funds with the change in net position of governmental activities reported in the government-wide Statement of Activities.

**III. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

*A. Budgetary Information*

Annual budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP) for all governmental funds except for the Constitutional Officers - Fees Fund and the school department's Internal School Fund (special revenue funds), which are not budgeted, and certain capital project funds, which adopt project length budgets. All annual appropriations lapse at fiscal year-end.

The county is required by state statute to adopt annual budgets. Annual budgets are prepared on the basis in which current available funds must be sufficient to meet current expenditures. Expenditures and encumbrances may not legally exceed appropriations authorized by the county commission and any authorized revisions. Unencumbered appropriations lapse at the end of each fiscal year.

The budgetary level of control is at the major category level established by the County Uniform Chart of Accounts, as prescribed by the Comptroller of the Treasury of the State of Tennessee. Major categories are at the department level (examples of General Fund major categories: County Commission, Board of Equalization, County Mayor/Executive, Election Commission, etc.). Management may make revisions within major categories, but only the county commission may transfer appropriations between major categories. During the year, several supplementary appropriations were necessary.

The county's budgetary basis of accounting is consistent with GAAP, except instances in which encumbrances are treated as budgeted expenditures. The difference between the budgetary basis and GAAP basis is presented on the face of each budgetary schedule.

On June 30, 2025, Jefferson County and the discretely presented Jefferson County School Department reported the following encumbrances:

Funds	Amount
Primary Government:	
Major Funds:	
General	\$ 1,420,055
Highway/Public Works	188,455
Nonmajor Governmental Funds:	
Solid/Waste Sanitation	9,390
Drug Control	5,335
Other General Government	2,380,038
General Capital Projects	11,200
School Department:	
Major Fund:	
General Purpose School	1,113,144
Nonmajor Governmental Funds:	
Central Cafeteria	133,754

***B. Budgetary Basis Fund Deficit***

The Other General Government Fund reported a budgetary basis deficit of \$2,185,608 on June 30, 2025. This resulted from the recognition of budgeted expenditures for outstanding encumbrances in the amount of \$2,380,038. These encumbrances were recorded to reflect outstanding commitments which will be funded by federal grants in the subsequent fiscal year.

***C. Expenditures Exceeded Appropriations***

Expenditures exceeded appropriations approved by the county commission in the Property Assessor's Office and American Rescue Plan Act Capital Project major appropriations categories (the legal level of control) of the General Fund and Other General Government Fund by \$13,243 and \$1,558, respectively. Expenditures that exceed appropriations are a violation of state statutes. These expenditures in excess of appropriations were funded by available fund balance in the General and Other General Government funds, respectively.

**IV. DETAILED NOTES ON ALL FUNDS**

***A. Deposits and Investments***

Jefferson County and the Jefferson County School Department participate in an internal cash and investment pool through the Office of Trustee. The county trustee is the treasurer of the county and in this capacity is responsible for receiving, disbursing, and investing most county funds. Each fund's portion of this pool is displayed on the balance sheets or statements of net position as Equity in Pooled Cash and Investments. Cash reflected on the balance sheets or statements of net position represents nonpooled amounts held separately by individual funds.

**Deposits**

**Legal Provisions.** All deposits with financial institutions must be secured by one of three methods. One method involves financial institutions that participate in the bank collateral pool administered by the state treasurer. Participating banks determine the aggregate balance of their public fund accounts for the State of Tennessee and its political subdivisions. The amount of collateral required to secure these public deposits must equal at least 90 percent of the average daily balance of public deposits held. Collateral securities required to be pledged by the participating banks to protect their public fund accounts are pledged to the state treasurer on behalf of the bank collateral pool. The securities pledged to protect these accounts are pledged in the aggregate rather than against each account. The members of the pool may be required by agreement to pay an assessment to cover any deficiency. Under this

additional assessment agreement, public fund accounts covered by the pool are considered to be insured for purposes of credit risk disclosure.

For deposits with financial institutions that do not participate in the bank collateral pool, state statutes require that all deposits be collateralized with collateral whose fair value is equal to 105 percent of the uninsured amount of the deposits. The collateral must be placed by the depository bank in an escrow account in a second bank for the benefit of the county.

In addition, counties may invest in FDIC insured certificates of deposit. The deposit is first made in a bank or savings and loan association, selected by the government entity, with a branch in the state of Tennessee that is authorized to accept county deposits (the depository bank). The depository bank then arranges for the transfer of the moneys into one or more federally insured banks or savings and loan associations, wherever located (secondary depositories), for the account of the county. In turn, the depository bank receives funds from customers of the secondary depositories equal to or greater than the amount initially invested by the county. The balance of county funds with each secondary depository must not exceed FDIC insurance limits so that all funds are fully insured. Under this program, the trustee must provide the depository bank with a listing of all banks and savings and loan associations holding county funds under the same federal employer identification number (FEIN). To prevent deposits from exceeding FDIC coverage, the depository bank is prohibited from using any of those listed banks or savings and loan associations as secondary depositories. The use of this program must be approved by the county investment committee or finance committee as appropriate for the specific county. Further, the investment committee or finance committee must establish policies and procedures for the investments, including the establishment of controls to ensure that full FDIC insurance coverage is obtained. Service providers used by depositories must be approved by the state treasurer upon concurrence by the commissioner of financial institutions and finance and administration. There are currently only two eligible programs that have been approved by the state treasurer: the Certificate of Deposit Account Registry Service (CDARS) and the Insured Cash Sweep (ICS), which operate through IntraFi Network, LLC.

## Investments

**Legal Provisions.** Counties are authorized to make direct investments in bonds, notes, or treasury bills of the U.S. government and obligations guaranteed by the U.S. government or any of its agencies; deposits at state and federal chartered banks and savings and loan associations; bonds of any state or political subdivision rated A or higher by any nationally recognized rating service; nonconvertible debt securities of certain federal government sponsored enterprises; and the county's own legally issued bonds or notes. These investments may not have a maturity greater than two years. The county may make investments with longer maturities if various restrictions set out in state law are followed. Counties are also authorized to make investments in the State Treasurer's Investment Pool, the State Treasurer's Intermediate Term Investment Fund, and in repurchase agreements. The primary oversight responsibility for the investments and operations of the State Treasurer's Investment Pool rests with the Funding Board of the State of Tennessee (Funding Board). The Funding Board has established an investment policy that is administered by the state treasurer. Investments in the State Treasurer's Investment Pool are reported both by the pool and the county at amortized cost using a stable net asset value. The primary oversight responsibility for the investments and operations of the Intermediate Term Investment Fund rests with the Funding Board of the State of Tennessee (Funding Board). The Funding Board has established an investment policy that is administered by the state treasurer. Investments in the Intermediate Term Investment Fund are reported both by the pool and the county at amortized cost using a floating net asset value. Repurchase agreements must be approved by the state Comptroller's Office and executed in accordance with procedures established by the State Funding Board. Securities purchased under a repurchase agreement must be obligations of the U.S. government or obligations guaranteed by the U.S. government or any of its agencies. When repurchase agreements are executed, the purchase of the securities must be priced at least two percent below the fair value of the securities on the day of purchase.

**Investment Balances.** As of June 30, 2025, Jefferson County had the following investment carried at amortized cost using a Stable Net Asset Value. All investments are in the county trustee’s investment pool. Separate disclosures concerning pooled investments cannot be made for Jefferson County and the discretely presented Jefferson County School Department since both pool their deposits and investments through the county trustee.

Investment	Weighted Average Maturities	Amortized Cost
State Treasurer's Investment Pool	1 to 45 days	\$ 12,091,244

**Interest Rate Risk.** Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. State statutes limit the maturities of certain investments as previously disclosed. Jefferson County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Credit Risk.** Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. State statutes limit the ratings of certain investments as previously explained. Jefferson County has no investment policy that would further limit its investment choices. As of June 30, 2025, Jefferson County’s investment in the State Treasurer’s Investment Pool was unrated.

Further information concerning the legal provisions, investment policies, investment types, and credit risks for the State Treasurer’s Investment Pool and the State Treasurer’s Intermediate Term Investment Fund can be obtained by reviewing the [State of Tennessee Annual Comprehensive Financial Report](#).

### **TCRS Stabilization Trust**

**Legal Provisions.** Jefferson County and the Jefferson County School Department are members of the Tennessee Consolidated Retirement System (TCRS) Stabilization Reserve Trust. The county and school department have placed funds into the irrevocable trust as authorized by statute under *Tennessee Code Annotated (TCA)*, Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of the trust. Funds of trust members are held and invested in the name of the trust for the benefit of each member. Each member’s funds are restricted for the payment of retirement benefits of that member’s employees. Trust funds are not subject to the claims of general creditors of the county and school department.

The trust is authorized to make investments as directed by the TCRS Board of Trustees. The county and Jefferson County School Department may not impose any restrictions on investments placed by the trust on their behalf. It is the intent of the plan trustees to allocate these funds in the future to offset pension costs.

On June 30, 2025, Jefferson County’s Public Employee Hybrid Retirement Plan had the following investments held by the trust on its behalf. These funds are recognized as restricted assets in the General and Solid Waste Disposal funds of the county and the General Purpose School Fund of the school department.

## Primary Government

Investment	Weighted Average Maturity (days)	Maturities	Fair Value
Investments at Fair Value:			
U.S. Equity	N/A	N/A	\$ 245,443
Developed Market International Equity	N/A	N/A	110,845
Emerging Market International Equity	N/A	N/A	31,670
U.S. Fixed Income	N/A	N/A	158,351
Real Estate	N/A	N/A	79,175
Short-term Securities	N/A	N/A	7,918
NAV - Private Equity and Strategic Lending	N/A	N/A	158,351
Total			<u>\$ 791,753</u>

## Discretely Presented Jefferson County School Department

Investment	Weighted Average Maturity (days)	Maturities	Fair Value
Investments at Fair Value:			
U.S. Equity	N/A	N/A	\$ 90,562
Developed Market International Equity	N/A	N/A	40,899
Emerging Market International Equity	N/A	N/A	11,685
U.S. Fixed Income	N/A	N/A	58,427
Real Estate	N/A	N/A	29,213
Short-term Securities	N/A	N/A	2,921
NAV - Private Equity and Strategic Lending	N/A	N/A	58,427
Total			<u>\$ 292,134</u>

On June 30, 2025, the discretely presented Jefferson County School Department's Teacher Retirement Plan had the following investments held by the trust on its behalf.

Investment	Weighted Average Maturity (days)	Maturities	Fair Value
Investments at Fair Value:			
U.S. Equity	N/A	N/A	\$ 366,867
Developed Market International Equity	N/A	N/A	165,682
Emerging Market International Equity	N/A	N/A	47,338
U.S. Fixed Income	N/A	N/A	236,688
Real Estate	N/A	N/A	118,344
Short-term Securities	N/A	N/A	11,835
NAV - Private Equity and Strategic Lending	N/A	N/A	236,688
Total			<u>\$ 1,183,442</u>

For further information concerning the legal provisions, investment policies, investment types, and credit risks of the county and school department's investments with the TCRS Stabilization Reserve

Trust, audited financial statements of the Tennessee Consolidated Retirement System may be obtained on the [Tennessee Department of Treasury website](#).

**B. Lease Receivable**

As discussed in Note V.F., Joint Ventures, Jefferson County and Jefferson City, Tennessee, are lessors of a noncancellable lease of ground and hospital located in Jefferson County. Jefferson County recognizes a lease receivable and a deferred inflow of resources in the governmental activities in the government-wide financial statements and in the governmental fund financial statements.

Jefferson County reports leases receivable of \$21,258,630 on June 30, 2025. For the fiscal year ended June 30, 2025, Jefferson County reported lease revenue of \$448,831 and interest revenue of \$403,171 related to lease payments received. These leases are summarized as follows:

Lease	Lease Receivable	Lease Revenue	Lease Interest Revenue
Hospital	\$ 21,177,886	\$ 448,350	\$ 401,652
Grounds	80,744	481	1,519
Total	\$ 21,258,630	\$ 448,831	\$ 403,171

*Hospital Lease* - On February 28, 1997, Jefferson County entered into a lease agreement with an initial term of fourteen years. The lease was subsequently amended to include an additional ten years with three ten-year option periods. The current lessee is Tennova Healthcare for the lease of real property that is part of the Jefferson Memorial Hospital. Based on this agreement, Jefferson County is receiving monthly payments through 2031. There are two additional renewal option periods of ten years each through 2051 included in this lease agreement.

*Grounds Lease* - On February 3, 2000, Jefferson County entered into a lease agreement with an initial term of seventy-five years. The current lessee is Tennova Healthcare for the lease of real property that is part of the Jefferson Memorial Hospital. Based on this agreement, Jefferson County is receiving monthly payments through 2075. There is a renewal option period of twenty-five years through 2100 included in this lease agreement.

### C. *Capital Assets*

Capital assets activity for the year ended June 30, 2025, was as follows:

#### Primary Government

##### Governmental Activities:

	Balance 7-1-24	Increases	Decreases	Balance 6-30-25
Capital Assets Not Depreciated:				
Land	\$ 1,674,077	\$ 0	\$ 0	\$ 1,674,077
Construction in Progress	5,020,789	302,109	(4,936,362)	386,536
Total Capital Assets Not Depreciated	<u>\$ 6,694,866</u>	<u>\$ 302,109</u>	<u>\$ (4,936,362)</u>	<u>\$ 2,060,613</u>
Capital Assets Depreciated:				
Buildings and Improvements	\$ 26,203,214	\$ 4,936,362	\$ 0	\$ 31,139,576
Machinery and Equipment	16,407,474	853,297	(423,408)	16,837,363
Infrastructure	124,450,609	65,280	0	124,515,889
Total Capital Assets Depreciated	<u>\$ 167,061,297</u>	<u>\$ 5,854,939</u>	<u>\$ (423,408)</u>	<u>\$ 172,492,828</u>
Less Accumulated Depreciation For:				
Buildings and Improvements	\$ 11,992,359	\$ 787,054	\$ 0	\$ 12,779,413
Machinery and Equipment	10,022,128	1,006,090	(268,027)	10,760,191
Infrastructure	48,011,994	1,269,834	0	49,281,828
Total Accumulated Depreciation	<u>\$ 70,026,481</u>	<u>\$ 3,062,978</u>	<u>\$ (268,027)</u>	<u>\$ 72,821,432</u>
Total Capital Assets Depreciated, Net	<u>\$ 97,034,816</u>	<u>\$ 2,791,961</u>	<u>\$ (155,381)</u>	<u>\$ 99,671,396</u>
Governmental Activities Capital Assets, Net	<u>\$ 103,729,682</u>	<u>\$ 3,094,070</u>	<u>\$ (5,091,743)</u>	<u>\$ 101,732,009</u>

Depreciation expense was charged to functions of the primary government as follows:

##### Governmental Activities:

General Government	\$ 239,381
Finance	25,047
Administration of Justice	436,321
Public Safety	320,028
Public Health and Welfare	549,627
Social, Cultural, and Recreational Services	1,420
Agriculture and Natural Resources	1,528
Highways/Public Works	<u>1,489,626</u>
Total Depreciation Expense - Governmental Activities	<u>\$ 3,062,978</u>

**Business-type Activities:**

	Balance 7-1-24	Increases	Balance 6-30-25
Capital Assets Not Depreciated:			
Land	\$ 1,370,430	\$ 0	\$ 1,370,430
Construction in Progress	1,826,349	996,599	2,822,948
Total Capital Assets Not Depreciated	<u>\$ 3,196,779</u>	<u>\$ 996,599</u>	<u>\$ 4,193,378</u>
Capital Assets Depreciated:			
Landfill Facilities and Development	\$ 1,826,101	\$ 0	\$ 1,826,101
Buildings and Improvements	659,215	0	659,215
Machinery and Equipment	4,481,812	0	4,481,812
Total Capital Assets Depreciated	<u>\$ 6,967,128</u>	<u>\$ 0</u>	<u>\$ 6,967,128</u>
Less Accumulated Depreciation For:			
Landfill Facilities and Development	\$ 812,416	\$ 28,299	\$ 840,715
Buildings and Improvements	571,042	7,219	578,261
Machinery and Equipment	3,251,853	216,659	3,468,512
Total Accumulated Depreciation	<u>\$ 4,635,311</u>	<u>\$ 252,177</u>	<u>\$ 4,887,488</u>
Total Capital Assets Depreciated, Net	<u>\$ 2,331,817</u>	<u>\$ (252,177)</u>	<u>\$ 2,079,640</u>
Business-type Activities Capital Assets, Net	<u>\$ 5,528,596</u>	<u>\$ 744,422</u>	<u>\$ 6,273,018</u>

There were no decreases in capital assets to report during the year ended June 30, 2025.

Depreciation expense totaling \$252,177 was charged to the Solid Waste Disposal Fund.

**Net Investment in Capital Assets**

Capital Assets	\$ 6,273,018
Add:	
Unspent debt proceeds	160,373
Less:	
Outstanding principal of capital debt and other capital borrowings	(2,219,300)
Capital related contracts payable	<u>(34,355)</u>
Net Investment in Capital Assets	<u>\$ 4,179,736</u>

## Discretely Presented Jefferson County School Department

### Governmental Activities:

	Balance 7-1-24	Increases	Decreases	Balance 6-30-25
Capital Assets Not Depreciated:				
Land	\$ 1,619,334	\$ 0	\$ 0	\$ 1,619,334
Construction in Progress	11,895,514	169,565	(11,895,515)	169,564
<b>Total Capital Assets Not Depreciated</b>	<b>\$ 13,514,848</b>	<b>\$ 169,565</b>	<b>\$ (11,895,515)</b>	<b>\$ 1,788,898</b>
Capital Assets Depreciated:				
Buildings and Improvements	\$ 105,176,255	\$ 15,898,438	\$ 0	\$ 121,074,693
Machinery and Equipment	3,928,900	123,027	(13,900)	4,038,027
Other Capital Assets	7,029,056	794,855	(302,285)	7,521,626
<b>Total Capital Assets Depreciated</b>	<b>\$ 116,134,211</b>	<b>\$ 16,816,320</b>	<b>\$ (316,185)</b>	<b>\$ 132,634,346</b>
Less Accumulated Depreciation For:				
Buildings and Improvements	\$ 45,416,991	\$ 2,771,187	\$ 0	\$ 48,188,178
Machinery and Equipment	3,121,687	134,626	(13,900)	3,242,413
Other Capital Assets	4,863,777	456,738	(284,221)	5,036,294
<b>Total Accumulated Depreciation</b>	<b>\$ 53,402,455</b>	<b>\$ 3,362,551</b>	<b>\$ (298,121)</b>	<b>\$ 56,466,885</b>
<b>Total Capital Assets Depreciated, Net</b>	<b>\$ 62,731,756</b>	<b>\$ 13,453,769</b>	<b>\$ (18,064)</b>	<b>\$ 76,167,461</b>
<b>Governmental Activities Capital Assets, Net</b>	<b>\$ 76,246,604</b>	<b>\$ 13,623,334</b>	<b>\$ (11,913,579)</b>	<b>\$ 77,956,359</b>

Depreciation expense was charged to functions of the discretely presented school department as follows:

### Governmental Activities:

Instruction	\$ 3,184,735
Support Services	117,847
Operation of Non-instructional Services	59,969
<b>Total Depreciation Expense - Governmental Activities</b>	<b>\$ 3,362,551</b>

### *D. Construction Commitments*

On June 30, 2025, the Jefferson County Solid Waste Disposal fund had uncompleted construction contracts of \$145,628 for public works projects. Funding has been received for these future expenditures.

On June 30, 2025, the discretely presented Jefferson County School Department's Education Capital Projects Fund also had uncompleted contracts of \$795,079 for various roofing projects. Funding has been received for this future expenditures.

**E. *Interfund Receivables, Payables, and Transfers***

The composition of interfund balances as of June 30, 2025, was as follows:

**Due to/from Other Funds:**

Receivable Fund	Payable Fund	Amount
Primary Government:		
General	Nonmajor governmental	\$ 5,454
General Debt Service	Solid Waste Disposal (enterprise)	166,000
Solid Waste Disposal (enterprise)	Nonmajor governmental	101,489

The amount due to the General Debt Service Fund from the Solid Waste Disposal Fund represents the balance of an interfund loan. The entire balance is expected to be repaid within one year. See note IV.J. for further details about this internal loan.

Other balances resulted from the time lag between the dates that interfund goods and services are provided or reimbursable expenditures occur and payments between funds are made.

**Due to/from Primary Government and Component Unit:**

Receivable Fund	Payable Fund	Amount
Primary Government:		
General Debt Service	Component Unit: Jefferson County Nursing Home	\$ 13,465,000

The receivable from the discretely presented Jefferson County Nursing Home represents general obligation debt issued by the county, which is being retired by the nursing home. This receivable is reported in fund balance as Restricted for Public Health and Welfare. The amount of the receivable not expected to be received within one year is \$12,890,000. See Note VI.G. for further information about this debt.

**Interfund Transfers:**

Interfund transfers for the year ended June 30, 2025, consisted of the following amounts:

**Primary Government**

Transfers Out	Transfers In		
	General Fund	General Debt Service Fund	Nonmajor governmental funds
General Fund	\$ 0	\$ 486,434	\$ 314,100
Nonmajor governmental funds	2,260	0	0
<b>Total</b>	<b>\$ 2,260</b>	<b>\$ 486,434</b>	<b>\$ 314,100</b>

Transfers to the General Debt Service Fund represent interest rebates for the QSCB bond. Transfers to the General Fund and the nonmajor governmental funds represent capital projects and operations.

**Discretely Presented Jefferson County School Department**

Transfers Out	Transfers In	
	General Purpose School Fund	Education Capital Projects Fund
General Purpose School Fund	\$ 0	\$ 20,708,372
Nonmajor governmental funds	209,616	0
<b>Total</b>	<b>\$ 209,616</b>	<b>\$ 20,708,372</b>

Transfers from the General Purpose School Fund to the Education Capital Projects Fund were for capital projects. Transfers from the nonmajor governmental funds to the General Purpose School Fund were for indirect costs related to federal programs and for operations.

**F. Long-term Debt**

**Primary Government**

**General Obligation Bonds and Other Loans**

**General Obligation Bonds** - Jefferson County issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities for the primary government, the discretely presented school department, and the discretely presented Jefferson County Nursing Home. In addition, general obligation bonds have been issued to refund other general obligation bonds. General obligation bonds are direct obligations and pledge the full faith, credit, and taxing authority of the government. General obligation bonds outstanding were issued for original terms of up to 30 years. Repayment terms are generally structured with increasing amounts of principal maturing as interest requirements decrease over the term of the debt. All bonds included in long-term debt on June 30, 2025, will be retired from the General Debt Service Fund.

**Direct Borrowing and Direct Placements** - Jefferson County issues other loans to provide funds for the acquisition and construction of major capital facilities for the primary government and the discretely presented school department. In addition, other loans were issued to refund other debt. Other loans are direct obligations and pledge the full faith, credit, and taxing authority of the government. Other loans outstanding were issued for original up to 17 years. Repayment terms are generally structured with increasing amounts of principal maturing as interest requirements decrease over the term of the debt. All other loans included in long-term debt as of June 30, 2025, will be retired from the General Debt Service Fund.

General obligation bonds and other loans outstanding as of June 30, 2025, for governmental activities are as follows:

Type	Interest Rate	Final Maturity	Original Amount of Issue	Balance 6-30-25
General Obligation Bonds	3 %	6-1-50	\$ 9,750,000	\$ 9,165,000
General Obligation Refunding Bonds	1.5 to 3	6-1-37	27,110,000	21,595,000
General Obligation - Recovery Zone Economic Development Bonds	3.69	6-1-40	16,000,000	13,650,000
Direct Borrowing and Direct Placement:				
Other Loans - Qualified School Construction Bonds	0 (1)	8-1-27	10,595,000	1,449,625
Other Loans - Energy Efficient Schools Initiative	0.5	10-1-36	2,094,708	1,981,604

(1) Interest rate of approximately 4.85 percent is offset by a federal interest subsidy resulting in a net interest rate of zero percent.

The annual requirements to amortize all general obligation bonds and other loans outstanding as of June 30, 2025, including interest payments and other loan fees, are presented in the following tables:

Year Ending June 30	Bonds		
	Principal	Interest	Total
2026	\$ 1,895,000	\$ 1,819,598	\$ 3,714,598
2027	1,965,000	1,748,347	3,713,347
2028	2,040,000	1,674,298	3,714,298
2029	3,630,000	1,597,047	5,227,047
2030	1,700,000	1,486,397	3,186,397
2031-2035	10,715,000	6,789,088	17,504,088
2036-2040	17,985,000	4,428,891	22,413,891
2041-2045	2,080,000	550,950	2,630,950
2046-2050	2,400,000	220,500	2,620,500
Total	\$ 44,410,000	\$ 20,315,116	\$ 64,725,116

Year Ending June 30	Other Loans - Direct Placement			
	Principal	Interest	Other Fees	Total
2026	\$ 831,476	\$ 523,089	\$ 8,476	\$ 1,363,041
2027	897,406	522,237	8,476	1,428,119
2028	234,403	58,314	2,122	294,839
2029	172,944	6,864	0	179,808
2030	173,808	6,000	0	179,808
2031-2035	882,168	16,872	0	899,040
2036-2037	239,024	739	0	239,763
Total	\$ 3,431,229	\$ 1,134,115	\$ 19,074	\$ 4,584,418

There is \$49,611,528 available in the General Debt Service Fund to service long-term debt. Bonded debt per capita totaled \$812, based on the 2020 federal census. Total debt per capita, including bonds, other loans, and unamortized debt premiums, totaled \$916 based on the 2020 federal census.

During the year, the school department contributed \$119,872 to the General Debt Service Fund to be applied toward the retirement of school related debt.

The Jefferson County Nursing Home is currently contributing funds to service the total \$13,465,000 in debt issued on its behalf by the primary government. This debt is reflected as due to the Primary Government in the financial statements of the Jefferson County Nursing Home and as a Due from Component Units in the financial statements of the primary government.

**Changes in Long-term Debt**

Long-term debt activity for the year ended June 30, 2025, was as follows:

<b>Governmental Activities:</b>	Bonds	Other Loans - Direct Placement
	<hr/>	<hr/>
Balance, July 1, 2024	\$ 47,405,000	\$ 4,205,445
Reductions	(2,995,000)	(774,216)
	<hr/>	<hr/>
Balance, June 30, 2025	<u>\$ 44,410,000</u>	<u>\$ 3,431,229</u>
Balance Due Within One Year	<u>\$ 1,895,000</u>	<u>\$ 831,476</u>

Analysis of Noncurrent Liabilities for Debt Presented on Exhibit A:

Total Noncurrent Liabilities - Debt, June 30, 2025	\$ 47,841,229
Less: Balance Due Within One Year - Debt	(2,726,476)
Add: Unamortized Premium on Debt	<u>2,247,442</u>
Noncurrent Liabilities - Due in More Than One Year - Debt - Exhibit A	<u>\$ 47,362,195</u>

**Jefferson County Solid Waste Disposal Fund (enterprise fund)**

**Notes**

**Direct Borrowing and Direct Placements** - Capital outlay notes are direct obligations and pledge the full faith, credit, and taxing authority of the government. Capital outlay notes outstanding were issued for original terms of up to 13 years. Repayment terms are generally structured with increasing amounts of principal maturing as interest requirements decrease over the term of the debt. All notes and other loans included in long-term debt as of June 30, 2025, will be retired from the Solid Waste Disposal Fund.

The capital outlay notes outstanding as of June 30, 2025, for business-type activities are as follows:

Type	Interest Rate	Final Maturity	Original Amount of Issue	Balance 6-30-25
<hr/>				
Direct Borrowings and Direct Placements:				
Capital Outlay Note	3.97 %	6-1-36	\$ 2,200,000	\$ 2,053,300

The annual requirements to amortize all notes outstanding as of June 30, 2025, including interest payments, are presented in the following table:

Year Ending June 30	Notes - Direct Placement		
	Principal	Interest	Total
2026	\$ 152,500	\$ 81,516	\$ 234,016
2027	158,500	75,462	233,962
2028	164,800	69,169	233,969
2029	171,400	62,627	234,027
2030	178,200	55,822	234,022
2031-2035	1,002,800	167,221	1,170,021
2036	225,100	8,936	234,036
Total	\$ 2,053,300	\$ 520,753	\$ 2,574,053

### Changes in Long-term Debt

Long-term debt activity for the Solid Waste Disposal Fund (enterprise fund) for the year ended June 30, 2025, was as follows:

#### Business-type Activities:

	Notes - Direct Placement
Balance, July 1, 2024	\$ 2,200,000
Reductions	(146,700)
Balance, June 30, 2025	<u>\$ 2,053,300</u>
Balance Due Within One Year	<u>\$ 152,500</u>

Analysis of Noncurrent Liabilities for Debt Presented on Exhibit A:

Total Noncurrent Liabilities - Debt, June 30, 2025	\$ 2,053,300
Less: Balance Due Within One Year - Debt	<u>(152,500)</u>
Noncurrent Liabilities - Due in More Than One Year - Debt - Exhibit A	<u>\$ 1,900,800</u>

### G. Long-term Obligations

#### Primary Government

#### Changes in Long-term Obligations

Long-term obligations activity for the year ended June 30, 2025, was as follows:

**Governmental Activities:**

	Other Postemployment Benefits	Compensated Absences*
Balance, July 1, 2024	\$ 649,585	\$ 631,103
Additions	162,151	24,931
Reductions	(93,650)	0
Balance, June 30, 2025	<u>\$ 718,086</u>	<u>\$ 656,034</u>
Balance Due Within One Year	<u>\$ 21,137</u>	<u>\$ 496,197</u>

\*Restated beginning balance – See Note I.D.11. The change in compensated absences is presented as a net change.

## Analysis of Other Noncurrent Liabilities for Debt Presented on Exhibit A:

Total Noncurrent Liabilities - Other, June 30, 2025	\$ 1,374,120
Less: Balance Due Within One Year - Other	<u>(517,334)</u>
Noncurrent Liabilities - Due in More Than One Year - Other - Exhibit A	<u>\$ 856,786</u>

Compensated absences and other postemployment benefits will be paid from the employing funds, primarily the General, Solid Waste/Sanitation, and Highway/Public Works funds.

**Solid Waste Disposal Fund (enterprise fund)****Changes in Long-term Obligations**

Long-term obligations activity for the Solid Waste Disposal Fund (enterprise fund) for the year ended June 30, 2025, was as follows:

**Business-type Activities:**

	Compensated Absences*	Other Post- Employment Benefits	Closure/ Postclosure Care Costs
Balance, July 1, 2024	\$ 18,822	\$ 37,209	\$ 3,782,343
Additions	1,788	9,609	181,722
Reductions	0	(4,265)	(142,204)
Balance, June 30, 2025	<u>\$ 20,610</u>	<u>\$ 42,553</u>	<u>\$ 3,821,861</u>
Balance Due Within One Year	<u>\$ 7,190</u>	<u>\$ 1,252</u>	<u>\$ 145,701</u>

\*Restated beginning balance – See Note I.D.11. The change in compensated absences is presented as a net change.

Analysis of Other Noncurrent Liabilities Presented on Exhibit A:

Total Noncurrent Liabilities - Other, June 30, 2025	\$ 3,885,024
Less: Balance Due Within One Year - Other	<u>(154,143)</u>
Noncurrent Liabilities - Due in More Than One Year - Other - Exhibit A	<u>\$ 3,730,881</u>

**Discretely Presented Jefferson County School Department**

**Changes in Long-term Obligations**

Long-term obligations activity for the discretely presented Jefferson County School Department for the year ended June 30, 2025, was as follows:

<b>Governmental Activities:</b>	Compensated Absences*	Termination Benefits	Other Postemployment Benefits
Balance, July 1, 2024	\$ 385,566	\$ 104,063	\$ 11,626,647
Additions	0	129,999	1,067,520
Reductions	<u>(1,767)</u>	<u>(72,587)</u>	<u>(895,374)</u>
Balance, June 30, 2025	<u>\$ 383,799</u>	<u>\$ 161,475</u>	<u>\$ 11,798,793</u>
Balance Due Within One Year	<u>\$ 332,854</u>	<u>\$ 50,237</u>	<u>\$ 615,004</u>

\*Restated beginning balance – See Note I.D.11. The change in compensated absences is presented as a net change.

Analysis of Other Noncurrent Liabilities Presented on Exhibit A:

Total Noncurrent Liabilities - Other, June 30, 2025	\$ 12,344,067
Less: Balance Due Within One Year - Other	<u>(998,095)</u>
Noncurrent Liabilities - Due in More Than One Year - Other - Exhibit A	<u>\$ 11,345,972</u>

Compensated absences and other postemployment benefits will be paid from the employing funds, primarily the General Purpose School and School Federal Projects funds. Termination benefits will be paid by the General Purpose School Fund.

**H. Pledges of Future Revenues**

In August 2008, the citizens of Jefferson County voted to increase the local option sales tax from 2.25 to 2.75 percent. The county pledged all additional sales tax collections generated from the half-cent increase in the unincorporated areas of the county and half of the additional sales tax collections in the cities within the county to be used for the reduction and retirement of school indebtedness. Jefferson County had outstanding debt for school purposes of \$34,376,229 on June 30, 2025. That debt carries the general obligation pledge of the government in addition to the specific pledge of the one-half cent sales tax revenue. Revenues generated by the one-half cent sales tax increase amounted to \$2,819,741 for the year.

*I. On-Behalf Payments*

**Discretely Presented Jefferson County School Department**

The State of Tennessee pays health insurance premiums for retired teachers on-behalf of the Jefferson County School Department. These payments are made by the state to the Local Education Group Insurance Plan. The plan is administered by the State of Tennessee and reported in the state’s Annual Comprehensive Financial Report. Payments by the state to the Local Education Group Insurance Plan for the year ended June 30, 2025, were \$236,123. The school department has recognized these on-behalf payments as revenues and expenditures in the General Purpose School Fund.

*J. Internal Financing*

In-lieu-of issuing debt with financial institutions, Jefferson County chose to internally finance various projects with idle cash of the General and General Debt Service funds. The balances of those internal loans are reflected as Due from Other Funds in the General Debt Service Fund and General Purpose School Funds and as Due to Other Funds in the borrowing funds. The following table summarizes internal financing activity during the year.

**Internally Reported Interfund Notes Receivable/Payable**

	Original Amount of Issue	Interest Rate	Date of Issue	Last Maturity Date	
<b>Due to General Debt Service Fund from Solid Waste Disposal Fund</b>					
Capital Outlay Note - Series 2019 (Landfill Cell)	\$ 850,000	1 %	5-8-20	6-01-26	(1)
<b>Due to General Purpose School Fund from Education Capital Projects Fund</b>					
Capital Outlay Note - Series 2024 (Cash Flow)	2,094,091	0.5	2-29-24	6-30-25	

(1) The original issue was scheduled to be liquidated on 6-01-23; however, the county commission issued an extension note to extend the maturity date until 6-01-26.

**Internally Reported Interfund Notes Receivable/Payable (Cont.)**

	Outstanding 7-1-24	Issued During Period	Paid and/or Matured During Period	Outstanding 6-30-25
<b>Due to General Debt Service</b>				
<b>Fund from Solid Waste</b>				
<b>Disposal Fund</b>				
Capital Outlay				
Note - Series 2019				
(Landfill Cell)	\$ 333,000	\$ 0	\$ (167,000)	\$ 166,000
<b>Due to General Purpose School</b>				
<b>Fund from Education Capital</b>				
<b>Projects Fund</b>				
Capital Outlay				
Note - Series 2024				
(Cash Flow)	786,961	0	(786,961)	0
Total	\$ 1,119,961	\$ 0	\$ (953,961)	\$ 166,000

**V. OTHER INFORMATION**

**A. Risk Management**

Jefferson County and the discretely presented Jefferson County School Department are exposed to risks related to general liability, property, casualty, and workers' compensation. The county and the school department decided it was more economically feasible to join public entity risk pools as opposed to purchasing commercial insurance for these risks. The county and the school department joined the Tennessee Risk Management Trust (TN-RMT), which is a public entity risk pool created under the auspices of the Tennessee Governmental Tort Liability Act to provide governmental insurance coverage. The county and the school department pay annual premiums to the TN-RMT for their general liability, property, casualty, and workers' compensation coverage. The creation of the TN-RMT provides for it to be self-sustaining through member premiums.

Jefferson County joined the Local Government Group Insurance Fund (LGGIF), a public entity risk pool established to provide a program of health insurance coverage for employees of local governments and quasi-governmental entities that was established for the primary purpose of providing services for or on behalf of state and local governments. In accordance with Section 8-27-207, *Tennessee Code Annotated (TCA)*, all local governments and quasi-governmental entities described above are eligible to participate. The LGGIF is included in the Annual Comprehensive Financial Report of the State of Tennessee, but the state does not retain any risk for losses by this fund. The state statute provides for the LGGIF to be self-sustaining through member premiums.

The discretely presented Jefferson County School Department participates in the Local Education Group Insurance Fund (LEGIF), a public entity risk pool established to provide a program of health insurance coverage for employees of local education agencies. In accordance with Section 8-27-301, *TCA*, all local education agencies are eligible to participate. The LEGIF is included in the Annual Comprehensive Financial Report of the State of Tennessee, but the state does not retain any risk for losses by this fund. Section 8-27-303, *TCA*, provides for the LEGIF to be self-sustaining through member premiums.

Jefferson County and the discretely presented school department have chosen to establish Employee Insurance - Dental and Vision funds for risks associated with the employees' dental and vision plans. The Employee Insurance - Dental and Vision funds are accounted for as internal service funds where assets are set aside for claim settlements. The maximum liability is \$1,200 per employee per year for dental coverage only and \$1,500 per employee per year for dental and vision coverage. All full-time employees of Jefferson County and the school department are eligible to participate. A premium charge is allocated to each fund that accounts for full-time employees. This charge is based on estimates of the amounts needed to pay claims. Liabilities of the fund are reported when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated. The Employee Insurance - Dental and Vision funds established claims liabilities based on estimates of claims that have been incurred but not reported. The process used to compute claims liabilities does not necessarily result in an exact amount. Changes in the balance of claims liabilities during the past two fiscal years are as follows:

	Beginning of Fiscal Year Liability	Current-Year Claims and Estimates	Payments	Balance at Fiscal Year-end
<b>Primary Government</b>				
2023-2024	\$ 6,357	\$ 143,451	\$ 143,450	\$ 6,358
2024-2025	6,358	133,806	129,726	10,438
<b>Discretely Presented School Department</b>				
2023-2024	\$ 33,492	\$ 431,772	\$ 433,559	\$ 31,705
2024-2025	31,705	467,147	442,177	56,675

**B. Accounting Changes**

GASB Statement No. 101, *Compensated Absences*, became effective for the fiscal year ending June 30, 2025. This statement updates the recognition and measurement guidance for compensated absences under a unified model and amends certain previously required disclosures.

GASB Statement No. 102, *Certain Risk Disclosures*, became effective for the fiscal year ending June 30, 2025. This statement provides users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints.

**C. Contingent Liabilities**

The county has received various federal and state grants and other assistance for specific purposes that are subject to review and audit by grantor agencies. Such audits could result in reimbursements to the grantor agencies for expenditures disallowed under the terms of the grants. County management is not aware of any potential disallowances and believes that reimbursements, if any, would not be material.

Jefferson County and the discretely presented Jefferson County School Department are involved in several pending lawsuits. Management, based on estimates from their attorneys, believes that the potential claims against the county and the school department not covered by insurance, resulting from such litigation, would not materially affect the financial statements of the primary government or the school department.

#### ***D. Change in Administration***

On August 31, 2024, Charles Tipton left the Office of Road Superintendent and was succeeded by Joe Patterson.

#### ***E. Landfill Closure/Postclosure Care Costs***

Jefferson County has active permits on file with the State Department of Environment and Conservation for two sanitary landfills and a demolition landfill. The county has provided financial assurances for estimated closure and postclosure liabilities as required by the State of Tennessee. These financial assurances are on file with the Department of Environment and Conservation.

State and federal laws and regulations require Jefferson County to place a final cover on its sanitary landfill sites when it stops accepting waste and to perform certain maintenance and monitoring functions at the sites for 30 years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the Solid Waste Disposal Fund reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$3,821,861 reported as landfill closure and postclosure care liability on June 30, 2025, represents the cumulative amount reported to date based on the use of 23.25 percent of the estimated capacity of the operating Patterson Landfill site (\$3,672,663) and postclosure care costs for the Highway 92 landfill site, which closed in 1993 (\$149,198). The amounts reported as closure/postclosure liability on June 30, 2025, are based on what it would cost to perform all closure and postclosure care costs in 2025. The county will recognize the remaining estimated costs of closure and postclosure as the remaining estimated capacity is filled. Actual costs may be higher due to inflation, changes in technology, or changes in regulations. The county expects to close the Patterson Landfill site in the year 2067.

#### ***F. Joint Ventures***

##### **Primary Government**

The county, along with Jefferson City, participated in the operation of Jefferson Memorial Hospital, a health care facility. During 1997, the county and city entered into an agreement to lease the hospital, including all assets and all outstanding liabilities. The current lessee is Tennova Healthcare. The county and the city created a seven-member oversight board comprising the hospital's chief of staff, three appointees from the county, and three from the city. The board is responsible for administration of the lease and the hospital in the event of lease termination. The county reflects its share of revenues from the lease in the Other Special Revenue Fund. See Note IV.B, Lease Receivable, for further discussion of the lease.

##### **Discretely Presented Jefferson County School Department**

The discretely presented school department participates in the Northeast Tennessee Cooperative (NETCO). The cooperative was established through a contractual agreement between the Boards of Education of Jefferson County and various other counties and cities in the upper East Tennessee area. The cooperative was authorized through Chapter 49 of *Tennessee Code Annotated* and was established to obtain lower prices for food supplies, materials, equipment, and services by combining the purchasing requirements of each member's school food service systems. The cooperative has contracted with a coordinating district (Johnson City School System) and a service provider to provide this service. NETCO is governed by a representative committee, including one representative from each of the member districts and an executive council, consisting of the chair, vice chair, secretary, treasurer, and a member-at-large from the representative committee.

Complete financial statements for NETCO can be obtained from its administrative office at the following address:

Administrative Office:

Northeast Tennessee Cooperative  
100 East Maple Street  
P.O. Box 1517  
Johnson City, TN 37605

**G. *Jointly Governed Organizations***

The East Tennessee Regional Agribusiness Marketing Authority was established through Title 64 of *Tennessee Code Annotated*, and includes the counties of Claiborne, Cocke, Grainger, Greene, Hamblen, Hancock, Hawkins, Jefferson, Johnson, Sullivan, Unicoi, and Washington. The purpose of the authority is to establish and operate a market for agricultural products of the region through a food distribution center. The authority is governed by a Board of Directors consisting of the county mayors of each county or the county mayor's designee and one nonvoting member representing the Tennessee Department of Agriculture and the University of Tennessee's Agriculture Extension Service. An executive committee, consisting of the chairman, vice-chairman, secretary, and treasurer of the Board of Directors, along with the center manager, as an ex officio member, is in charge of the daily operations of the center. The county does not have any ongoing financial interest or responsibility beyond its initial investment.

In October 2012, amended and restated formation documents were filed with the Secretary of State's Office for the Jefferson Health Care Foundation (formerly the Jefferson Memorial Foundation, Inc.). Previously, St. Mary's Health System, which leased hospital operations from the county and Jefferson City, was the sole member of the foundation and provided oversight of certain funds held to benefit community health programs in the city and county. The hospital is jointly owned by the county and Jefferson City as discussed in Note V.F. With the change in the formation documents, the county and city became the sole members of the foundation. A board, with three members appointed by the county and three members appointed by the city, now oversees the foundation funds.

**H. *Retirement Commitments***

**1. Tennessee Consolidated Retirement System (TCRS)**

**Primary Government – Public Employee Legacy Pension Plan**

***General Information About the Pension Plan***

*Plan Description.* Employees of Jefferson County and the discretely presented Jefferson County Nursing Home with membership in the TCRS prior to July 1, 2016, as well as non-certified employees of the discretely presented Jefferson County School Department with membership in TCRS prior to July 1, 2017, are provided a defined benefit pension plan through the Public Employee Legacy Pension Plan, an agent multiple-employer pension plan administered by the TCRS. The Public Employee Legacy Pension Plan is closed to new membership. The primary government employees comprise 56.52 percent, the non-certified employees of the discretely presented school department comprise 24.87 percent, and employees of the discretely presented Jefferson County Nursing Home comprise 18.61 percent of the plan based on contribution data. Employees of Jefferson County and the discretely presented Jefferson County Nursing Home with membership in the TCRS after July 1, 2016, as well as non-certified employees of the discretely presented Jefferson County School Department with membership in TCRS after July 1, 2017, are provided with pensions through a legally separate plan, referred to as the Public Employee Hybrid Pension Plan, an agent multiple-employer pension plan administered by the TCRS. The TCRS was created by state statute under *Tennessee Code Annotated (TCA)*, Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of the TCRS. The Tennessee Treasury Department,

an agency in the legislative branch of state government, administers the plans of the TCRS. The TCRS issues a publicly available financial report that can be obtained on the [Tennessee Department of Treasury website](#).

*Benefits Provided.* TCA, Title 8, Chapters 34-37 establish the benefit terms and can be amended only by the Tennessee General Assembly. The chief legislative body may adopt the benefit terms permitted by statute. Members are eligible to retire with an unreduced benefit at age 60 with five years of service credit or after 30 years of service credit regardless of age. Benefits are determined by a formula using the member’s highest five consecutive year average compensation and the member’s years of service credit. Reduced benefits for early retirement are available to vested members at age 55. Members vest with five years of service credit. Service-related disability benefits are provided regardless of length of service. Five years of service is required for nonservice-related disability eligibility. The service related and nonservice-related disability benefits are determined in the same manner as a service retirement benefit but are reduced ten percent and include projected service credits. A variety of death benefits is available under various eligibility criteria.

*Employees Covered by Benefit Terms.* At the measurement date of June 30, 2024, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefits	597
Inactive Employees Entitled to But Not Yet Receiving Benefits	518
Active Employees	335
Total	1,450

*Contributions.* Contributions for employees are established in the statutes governing the TCRS and may only be changed by the Tennessee General Assembly. Employees are noncontributory. Jefferson County elected to make employer contributions at a rate higher than the minimum rate set by the Board of Trustees as determined by an actuarial valuation. For the year ended June 30, 2025, the employer contribution for Jefferson County was \$1,523,927 based on a rate of ten percent of covered payroll. The minimum rate established by the Board of Trustees was 9.35 percent of covered payroll. By law, employer contributions are required to be paid. The TCRS may intercept Jefferson County’s state shared taxes if required employer contributions are not remitted. The employer’s actuarially determined contributions (ADC) and member contributions are expected to finance the costs of benefits earned by members during the year, the cost of administration, as well as an amortized portion of any unfunded liability. Employer contributions to separately finance specific liabilities were ten percent for the year ended June 30, 2025. The contributions to separately finance specific liabilities were related to employees who have returned to work under a TCRS Return to Work program which requires employer contributions.

***Net Pension Liability (Asset)***

Jefferson County’s net pension liability (asset) was measured as of June 30, 2024, and the total pension liability used to calculate net pension liability (asset) was determined by an actuarial valuation as of that date.

*Actuarial Assumptions.* The total pension liability as of the June 30, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary Increases	Graded Salary Ranges from 8.72% to 3.44% Based on Age, Including Inflation, Averaging 4%
Investment Rate of Return	6.75%, Net of Pension Plan Investment Expenses, Including Inflation

Mortality rates were based on actual experience including an adjustment for some anticipated improvement.

The actuarial assumptions used in the June 30, 2024, actuarial valuation were based on the results of an actuarial experience study performed for the period July 1, 2016, through June 30, 2020. The demographic assumptions were adjusted to reflect more closely actual and expected future experience.

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees in conjunction with the June 30, 2020, actuarial experience study. A blend of future capital market projections and historic market returns was used in a building-block method in which a best estimate of expected future real rates of return (expected returns, net of pension plan investments expense and inflation) is developed for each major asset class. These best estimates are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation of 2.25 percent. The best estimates of geometric real rates of return and the TCRS investment policy target asset allocation for each major asset class are summarized in the following table:

Asset Class	Percentage Long-term Expected Real Rate of Return	Percentage Target Allocations
U.S. Equity	4.88	31
Developed Market		
International Equity	5.37	14
Emerging Market		
International Equity	6.09	4
Private Equity and Strategic Lending	6.57	20
U.S. Fixed Income	1.20	20
Real Estate	4.38	10
Short-term Securities	0.00	1
Total		100

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees as 6.75 percent based on a blending of the factors described above.

*Discount Rate.* The discount rate used to measure the total pension liability was 6.75 percent. The projection of cash flows used to determine the discount rate assumes that employee contributions will be made at the current rate and that contributions from Jefferson County will be made at the actuarially determined contribution rate pursuant to an actuarial valuation in accordance with the funding policy of the TCRS Board of Trustees and as required to be

paid by state statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

***Changes in the Net Pension Liability (Asset)***

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a)-(b)
Balance, July 1, 2023	\$ 108,799,937	\$ 109,819,852	\$ (1,019,915)
Changes for the year:			
Service Cost	\$ 1,408,963	\$ 0	\$ 1,408,963
Interest	7,279,873	0	7,279,873
Differences Between Expected and Actual Experience	263,813	0	263,813
Contributions-Employer	0	1,607,889	(1,607,889)
Net Investment Income	0	10,565,775	(10,565,775)
Benefit Payments, Including Refunds of Employee Contributions	(4,717,856)	(4,717,856)	0
Administrative Expense	0	(70,205)	70,205
Net Changes	<u>\$ 4,234,793</u>	<u>\$ 7,385,603</u>	<u>\$ (3,150,810)</u>
Balance, June 30, 2024	<u>\$ 113,034,730</u>	<u>\$ 117,205,455</u>	<u>\$ (4,170,725)</u>

**Allocation of Agent Plan Changes in the Net Pension Liability (Asset)**

		Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability (Asset)
Primary Government	56.52%	\$ 63,887,230	\$ 66,244,523	\$ (2,357,294)
School Department	24.87%	28,111,737	29,148,997	(1,037,259)
Nursing Home	18.61%	21,035,762	21,811,935	(776,172)
Total		<u>\$ 113,034,730</u>	<u>\$ 117,205,455</u>	<u>\$ (4,170,725)</u>

*Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate.* The following presents the net pension liability (asset) of Jefferson County calculated using the discount rate of 6.75 percent, as well as what the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
Jefferson County	5.75%	6.75%	7.75%

Net Pension Liability (Asset)                    \$    10,826,674    \$    (4,170,725)    \$    (16,581,285)

***Pension Expense (Negative Pension Expense) and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions***

*Pension Expense (negative pension expense).* For the year ended June 30, 2025, Jefferson County recognized pension expense (negative pension expense) of \$2,837,993.

*Deferred Outflows of Resources and Deferred Inflows of Resources.* For the year ended June 30, 2025, Jefferson County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$    1,301,446	\$                    0
Net Difference Between Projected and Actual Earnings on Pension Plan Investments		0            1,237,067
Contributions Subsequent to the Measurement Date of June 30, 2024 (1)	<u>1,523,927</u>	<u>N/A</u>
Total	<u>\$    2,825,373</u>	<u>\$    1,237,067</u>

(1)            The amount shown above for “Contributions Subsequent to the Measurement Date of June 30, 2024,” will be recognized as a reduction (increase) to net pension liability (asset) in the subsequent fiscal period.

**Allocation of Agent Plan Deferred Outflows of Resources and Deferred Inflows of Resources**

	Deferred Outflows of Resources	Deferred Inflows of Resources
Primary Government	\$    1,593,282	\$            699,190
School Department	699,824	307,659
Nursing Home	<u>532,267</u>	<u>230,218</u>
Total	<u>\$    2,825,373</u>	<u>\$    1,237,067</u>

Amounts reported as deferred outflows of resources, with the exception of contributions subsequent to the measurement date, and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending	Amount
June 30	
2026	\$ (781,648)
2027	2,144,268
2028	(646,188)
2029	(652,053)
2030	0
Thereafter	0

In the table shown above, positive amounts will increase pension expense while negative amounts will decrease pension expense.

**Primary Government and Discretely Presented Jefferson County Nursing Home - Public Employee Hybrid Retirement Plan**

*Plan Description.* As previously noted, Employees of Jefferson County and the discretely presented Jefferson County Nursing Home with membership in the TCRS after July 1, 2016, as well as non-certified employees of the discretely presented Jefferson County School Department with membership in TCRS after July 1, 2017, are provided with pensions through a legally separate plan, referred to as the Public Employee Hybrid Pension Plan, an agent multiple-employer pension plan administered by the TCRS. The primary government employees comprise 49.83 percent, the non-certified employees of the discretely presented school department comprise 30.37 percent, and employees of the discretely presented Jefferson County Nursing Home comprise 19.80 percent of the hybrid plan based on contribution data.

*Benefits Provided.* TCA, Title 8, Chapters 34-37 establish the benefit terms and can be amended only by the Tennessee General Assembly. Members are eligible to retire with an unreduced benefit at age 65 with five years of service credit or pursuant to the rule of 90 in which the member's age and service credit total 90. Benefits are determined by a formula using the member's highest five consecutive year average compensation and the member's years of service credit. A reduced early retirement benefit is available to vested members at age 60 or pursuant to the rule of 80 in which the member's age and service credits total 80. Members are vested with five years of service credit. Service-related disability benefits are provided regardless of length of service. Five years of service is required for nonservice-related disability eligibility. The service-related and nonservice-related disability benefits are determined in the same manner as a service retirement benefit but are reduced ten percent and include projected service credits. A variety of death benefits is available under various eligibility criteria.

Member and beneficiary annuitants are entitled to automatic cost of living adjustments (COLAs) after retirement. A COLA is granted each July for annuitants retired prior to the second of July of the previous year. The COLA is based on the change in the consumer price index (CPI) during the prior calendar year, capped at three percent, and applied to the current benefit. No COLA is granted if the change in the CPI is less than one-half percent. A one percent COLA is granted if the CPI change is between one-half percent and one percent. Members who leave employment may withdraw their employee contributions, plus any accumulated interest. Under the Retirement Plan, benefit terms and conditions, including COLAs, can be adjusted on a prospective basis. Moreover, there are defined cost controls and unfunded liability controls that provide for the adjustment of benefit terms and conditions on an automatic basis.

*Employees Covered by Benefit Terms.* At the measurement date of June 30, 2024, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefits	8
Inactive Employees Entitled to But Not Yet Receiving Benefits	550
Active Employees	471
Total	1,029

*Contributions.* Contributions for employees are established in the statutes governing the TCRS and may only be changed by the Tennessee General Assembly. Employees contribute five percent of salary. Jefferson County makes employer contributions at the rate set by the Board of Trustees as determined by an actuarial valuation and statutory provisions. Per the statutory provisions governing TCRS, the employer contribution rate cannot be less than four percent, except in years when the maximum funded level, approved by the TCRS Board of Trustees, is reached. By law, employer contributions for the Retirement Plan are required to be paid. The TCRS may intercept the state shared taxes of the sponsoring governmental entity of Jefferson County if the required employer contributions are not remitted. The actuarial determined rate of employer contributions for the year was 2.56 percent of covered payroll. Employer contributions for the year ended June 30, 2025, to the Retirement Plan were \$437,966. In addition, employer contributions of \$233,487 were made to the Pension Stabilization Reserve Trust Fund to fund future pension costs. The employer rate, when combined with member contributions and the stabilization reserve trust funds, is expected to finance the costs of benefits earned by members during the year, the cost of administration, as well as an amortized portion of any unfunded liability. Employer contributions to separately finance specific liabilities were five percent for the year ended June 30, 2025. The contributions to separately finance specific liabilities were related to employees who have returned to work under TCRS Return to Work program which is requires employer contributions.

***Net Pension Liability (Asset)***

*Pension Liabilities (Assets).* Jefferson County’s net pension liability (asset) was measured as of June 30, 2024, and the total pension liability used to calculate net pension liability (asset) was determined by an actuarial valuation as of that date.

*Actuarial Assumptions.* The total pension liability as of the June 30, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary Increases	Graded Salary Ranges from 8.72% to 3.44% Based on Age, Including Inflation, Averaging 4%
Investment Rate of Return	6.75%, Net of Pension Plan Investment Expenses, Including Inflation
Cost of Living Adjustment	2.125%

Mortality rates were based on actual experience including an adjustment for some anticipated improvement.

The actuarial assumptions used in the June 30, 2024, actuarial valuation were based on the results of an actuarial experience study performed for the period July 1, 2016, through June

30, 2020. The demographic assumptions were adjusted to reflect more closely actual and expected future experience.

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees in conjunction with the June 30, 2020, actuarial experience study. A blend of future capital market projections and historic market returns was used in a building-block method in which a best estimate of expected future real rates of return (expected returns, net of pension plan investments expense and inflation) is developed for each major asset class. These best estimates are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation of 2.25 percent. The best estimates of geometric real rates of return and the TCRS investment policy target asset allocation for each major asset class are summarized in the following table:

Asset Class	Percentage Long-term Expected Real Rate of Return	Percentage Target Allocations
U.S. Equity	4.88	31
Developed Market		
International Equity	5.37	14
Emerging Market		
International Equity	6.09	4
Private Equity and		
Strategic Lending	6.57	20
U.S. Fixed Income	1.20	20
Real Estate	4.38	10
Short-term Securities	0.00	1
Total		100

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees as 6.75 percent based on a blending of the factors described above.

*Discount Rate.* The discount rate used to measure the total pension liability was 6.75 percent. The projection of cash flows used to determine the discount rate assumes that employee contributions will be made at the current rate and that contributions from Jefferson County will be made at the actuarially determined contribution rate pursuant to an actuarial valuation in accordance with the funding policy of the TCRS Board of Trustees and as required to be paid by state statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

***Changes in the Net Pension Liability (Asset)***

	Increase (Decrease)		
	Total	Plan	Net Pension
	Pension Liability (a)	Fiduciary Net Position (b)	Liability (Asset) (a)-(b)
Balance, July 1, 2023	\$ 3,595,630	\$ 3,661,616	\$ (65,986)
Changes for the Year:			
Service Cost	\$ 958,201	\$ 0	\$ 958,201
Interest	304,621	0	304,621
Differences Between Expected and Actual Experience	75,395	0	75,395
Contributions-Employer	0	400,887	(400,887)
Contributions-Employees	0	773,744	(773,744)
Net Investment Income	0	409,180	(409,180)
Benefit Payments, Including Refunds of Employee Contributions	(81,863)	(81,863)	0
Administrative Expense	0	(33,168)	33,168
Net Changes	<u>\$ 1,256,354</u>	<u>\$ 1,468,780</u>	<u>\$ (212,426)</u>
Balance, June 30, 2024	<u>\$ 4,851,984</u>	<u>\$ 5,130,396</u>	<u>\$ (278,412)</u>

**Allocation of Agent Plan changes in the Net Pension Liability (Asset)**

		Total	Plan	Net
		Pension	Fiduciary	Pension
		Liability	Net	Liability
			Position	(Asset)
Primary Government	49.83%	\$ 2,417,744	\$ 2,556,476	\$ (138,732)
School Department	30.37%	1,473,548	1,558,102	(84,554)
Nursing Home	19.80%	960,692	1,015,818	(55,126)
Total		<u>\$ 4,851,984</u>	<u>\$ 5,130,396</u>	<u>\$ (278,412)</u>

*Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate.* The following presents the net pension liability (asset) of Jefferson County calculated using the discount rate of 6.75 percent, as well as what the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	1%	Current	1%
	Decrease	Discount	Increase
	5.75%	Rate	7.75%
Jefferson County	<u>5.75%</u>	<u>6.75%</u>	<u>7.75%</u>
Net Pension Liability (Asset)	\$ 577,216	\$ (278,412)	\$ (919,305)

***Pension Expense (Negative Pension Expense) and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions***

*Pension Expense (Negative Pension Expense).* For the year ended June 30, 2025, Jefferson County recognized pension expense of \$312,553.

*Deferred Outflows of Resources and Deferred Inflows of Resources.* For the year ended June 30, 2025, Jefferson County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 355,805	\$ 82
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	0	55,539
Changes in Assumptions	51,406	0
Contributions Subsequent to the Measurement Date of June 30, 2024 (1)	437,966	N/A
Total	<u>\$ 845,177</u>	<u>\$ 55,621</u>

- (1) The amount shown above for “Contributions Subsequent to the Measurement Date of June 30, 2024,” will be recognized as a reduction (increase) to net pension liability (asset) in the subsequent fiscal period.

**Allocation of Agent Plan Deferred Outflows of Resources and Deferred Inflows of Resources**

	Deferred Outflows of Resources	Deferred Inflows of Resources
Primary Government	\$ 429,496	\$ 27,716
School Department	247,403	16,892
Nursing Home	168,278	11,013
Total	<u>\$ 845,177</u>	<u>\$ 55,621</u>

Amounts reported as deferred outflows of resources, with the exception of contributions subsequent to the measurement date, and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30	Amount
2026	\$ 69,235
2027	119,306
2028	61,691
2029	42,062
2030	48,528
Thereafter	10,771

In the table shown above, positive amounts will increase pension expense while negative amounts will decrease pension expense.

### **Discretely Presented Jefferson County School Department - Certified Employees – Teacher Retirement Plan**

#### *General Information About the Pension Plan*

*Plan Description.* Teachers of the Jefferson County School Department with membership in the TCRS before July 1, 2014, are provided with pensions through the Teacher Legacy Pension Plan, a cost-sharing multiple-employer pension plan administered by the TCRS. The Teacher Legacy Pension Plan is closed to new membership. Teachers with membership in the TCRS after June 30, 2014, are provided with pensions through a legally separate plan referred to as the Teacher Retirement Plan, a cost-sharing multiple-employer pension plan administered by the TCRS. The TCRS was created by state statute under *Tennessee Code Annotated (TCA)*, Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of all employer pension plans in the TCRS. The Tennessee Treasury Department, an agency in the legislative branch of state government, administers the plans of the TCRS. The TCRS issues a publicly available financial report that can be obtained on the [Tennessee Department of Treasury website](#).

*Benefits Provided.* TCA, Title 8, Chapters 34-37 establish the benefit terms and can be amended only by the Tennessee General Assembly. Members are eligible to retire with an unreduced benefit at age 65 with five years of service credit or pursuant to the rule of 90 in which the member's age and service credit total 90. Benefits are determined by a formula using the member's highest five consecutive year average compensation and the member's years of service credit. A reduced early retirement benefit is available to vested members at age 60 or pursuant to the rule of 80. Members are vested with five years of service credit. Service-related disability benefits are provided regardless of length of service. Five years of service is required for nonservice-related disability eligibility. The service-related and nonservice-related disability benefits are determined in the same manner as a service retirement benefit but are reduced ten percent and include projected service credits. A variety of death benefits is available under various eligibility criteria. Member and beneficiary annuitants are entitled to automatic cost of living adjustments (COLAs) after retirement. A COLA is granted each July for annuitants retired prior to the second of July of the previous year. The COLA is based on the change in the consumer price index (CPI) during the prior calendar year, capped at three percent, and applied to the current benefit. No COLA is granted if the change in the CPI is less than one-half percent. A one percent COLA is granted if the CPI change is between one-half percent and one percent. Members who leave employment may withdraw their employee contributions, plus any accumulated interest. Under the Teacher Retirement Plan, benefit terms and conditions, including COLAs, can be adjusted on a prospective basis. Moreover, there are defined cost controls and unfunded liability controls that provide for the adjustment of benefit terms and conditions on an automatic basis.

*Contributions.* Contributions for teachers are established in the statutes governing the TCRS and may only be changed by the Tennessee General Assembly or by automatic cost controls set out in law. Teachers are required to contribute five percent of their salary to the plan. The Local Education Agencies (LEAs) make employer contributions at the rate set by the Board of Trustees as determined by an actuarial valuation. Per the statutory provisions governing TCRS, the employer contribution rate cannot be less than four percent, except in years when the maximum funded level, approved by the TCRS Board of Trustees, is reached. By law, employer contributions for the Teacher Retirement Plan are required to be paid. The TCRS may intercept the state shared taxes of the sponsoring governmental entity of the LEA if the required employer contributions are not remitted. Employer contributions for the year ended June 30, 2025, to the Teacher Retirement Plan were \$422,389, which is three percent of covered payroll. In addition, employer contributions of \$140,474 were made to the Pension Stabilization Reserve Trust Fund to fund future pension costs. The employer rate, when combined with member contributions and the stabilization reserve trust funds, is expected to finance the costs of benefits earned by members during the year, the cost of administration, as well as an amortized portion of any unfunded liability.

***Pension Liabilities (Assets), Pension Expense (Negative Pension Expense), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

*Pension Liabilities (Assets).* On June 30, 2025, the school department reported a liability (asset) of (\$384,257) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. The school department's proportion of the net pension liability (asset) was based on the school department's share of contributions to the pension plan relative to the contributions of all participating LEAs. At the measurement date of June 30, 2024, the school department's proportion was 0.539227 percent. The proportion as of June 30, 2023, was 0.535979 percent.

*Pension Expense (Negative Pension Expense).* For the year ended June 30, 2025, the school department recognized pension expense of \$315,091.

*Deferred Outflows of Resources and Deferred Inflows of Resources.* For the year ended June 30, 2025, the school department reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
	<u>                    </u>	<u>                    </u>
Difference Between Expected and Actual Experience	\$ 31,741	\$ 118,054
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	0	64,818
Changes in Assumptions	152,696	0
Changes in Proportion of Net Pension Liability (Asset)	2,117	49,850
LEA's Contributions Subsequent to the Measurement Date of June 30, 2024	<u>422,389</u>	<u>N/A</u>
Total	<u>\$ 608,943</u>	<u>\$ 232,722</u>

The school department's employer contributions of \$422,389, reported as pension related deferred outflows of resources subsequent to the measurement date, will be recognized as a reduction (increase) of net pension liability (asset) in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30	Amount
2026	\$ (43,531)
2027	46,148
2028	(29,884)
2029	(29,529)
2030	1,726
Thereafter	8,901

In the table above, positive amounts will increase pension expense, while negative amounts will decrease pension expense.

*Actuarial Assumptions.* The total pension liability in the June 30, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary Increases	Graded Salary Ranges from 8.72% to 3.44% Based on Age, Including Inflation, Averaging 4%
Investment Rate of Return	6.75%, Net of Pension Plan Investment Expenses, Including Inflation
Cost of Living Adjustment	2.125%

Mortality rates are based on actual experience including an adjustment for some anticipated improvement.

The actuarial assumptions used in the June 30, 2024, actuarial valuation were based on the results of an actuarial experience study performed for the period July 1, 2016, through June 30, 2020. The demographic assumptions were adjusted to reflect more closely actual and expected future experience.

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees in conjunction with the June 30, 2020, actuarial experience study. A blend of future capital market projections and historic market returns was used in a building-block method in which a best estimate of expected future real rates of return (expected returns, net of pension plan investments expense and inflation) is developed for each major asset class. These best estimates are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation of 2.25 percent. The best estimates of geometric real rates of return and the TCRS investment policy target asset allocation for each major asset class are summarized in the following table:

Asset Class	Percentage Long-term Expected Real Rate of Return	%	Percentage Target Allocations	%
U.S. Equity Developed Market	4.88	%	31	%
International Equity Emerging Market	5.37		14	
International Equity Private Equity and Strategic Lending	6.09		4	
U.S. Fixed Income	6.57		20	
Real Estate	1.20		20	
Short-term Securities	4.38		10	
	0.00		1	
Total			100	%

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees as 6.75 percent based on a blending of the factors described above.

*Discount Rate.* The discount rate used to measure the total pension liability was 6.75 percent. The projection of cash flows used to determine the discount rate assumes that employee contributions will be made at the current rate and that contributions from all the LEAs will be made at the actuarially determined contribution rate pursuant to an actuarial valuation in accordance with the funding policy of the TCRS Board of Trustees and as required to be paid by state statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the Proportionate Share of Net Pension Liability (Asset) to Changes in the Discount Rate.* The following presents the school department's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.75 percent, as well as what the school department's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

School Department's Proportionate Share of the Net Pension Liability (Asset)	1% Decrease	Current Discount Rate	1% Increase
Net Pension Liability (Asset)	\$ 1,013,409	\$ (384,257)	\$ (1,424,413)

*Pension Plan Fiduciary Net Position.* Detailed information about the pension plan's fiduciary net position is available in a separately issued TCRS financial report.

## Discretely Presented Jefferson County School Department - Certified Employees – Teacher Legacy Pension Plan

### *General Information About the Pension Plan*

*Plan Description.* Teachers of the Jefferson County School Department with membership in the TCRS before July 1, 2014, are provided with pensions through the Teacher Legacy Pension Plan, a cost-sharing multiple-employer pension plan administered by the TCRS. The Teacher Legacy Pension Plan closed to new membership on June 30, 2014, but will continue providing benefits to existing members and retirees. Beginning July 1, 2014, the Teacher Retirement Plan became effective for teachers employed by LEAs after June 30, 2014. The Teacher Retirement Plan is a separate cost-sharing, multiple-employer defined benefit plan. The TCRS was created by state statute under *Tennessee Code Annotated (TCA)*, Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of all employer pension plans in the TCRS. The Tennessee Treasury Department, an agency in the legislative branch of state government, administers the plans of the TCRS. The TCRS issues a publicly available financial report that can be obtained on the [Tennessee Department of Treasury website](#).

*Benefits Provided.* TCA, Title 8, Chapters 34-37 establish the benefit terms and can be amended only by the Tennessee General Assembly. Members of the Teacher Legacy Pension Plan are eligible to retire with an unreduced benefit at age 60 with five years of service credit or after 30 years of service credit regardless of age. Benefits are determined by a formula using the member's highest five consecutive year average compensation and the member's years of service credit. A reduced early retirement benefit is available to vested members at age 55. Members are vested with five years of service credit. Service-related disability benefits are provided regardless of length of service. Five years of service is required for nonservice-related disability eligibility. The service-related and nonservice-related disability benefits are determined in the same manner as a service retirement benefit but are reduced ten percent and include projected service credits. A variety of death benefits is available under various eligibility criteria. Member and beneficiary annuitants are entitled to automatic cost of living adjustments (COLAs) after retirement. A COLA is granted each July for annuitants retired prior to the second of July of the previous year. The COLA is based on the change in the consumer price index (CPI) during the prior calendar year, capped at three percent, and applied to the current benefit. No COLA is granted if the change in the CPI is less than one-half percent. A one percent COLA is granted if the CPI change is between one-half and one percent. A member who leaves employment may withdraw their employee contributions, plus any accumulated interest.

*Contributions.* Contributions for teachers are established in the statutes governing the TCRS and may only be changed by the Tennessee General Assembly. Teachers are required to contribute five percent of their salaries. The Local Education Agencies (LEAs) make employer contributions at the rate set by the Board of Trustees as determined by an actuarial valuation. By law, employer contributions for the Teacher Legacy Pension Plan are required to be paid. The TCRS may intercept the state shared taxes of the sponsoring governmental entity of the LEA if the required employer contributions are not remitted. Employer contributions by the Jefferson County School Department for the year ended June 30, 2025, to the Teacher Legacy Pension Plan were \$1,256,126, which is 6.36 percent of covered payroll. The employer rate, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, the cost of administration, as well as an amortized portion of any unfunded liability.

***Pension Liabilities (Assets), Pension Expense (Negative Pension Expense), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

*Pension Liability (Assets).* As of June 30, 2025, the school department reported a liability (asset) of (\$10,305,455) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. The school department's proportion of the net pension liability (asset) was based on the school department's long-term share of contributions to the pension plan relative to the contributions of all participating LEAs. At the measurement date of June 30, 2024, the school department's proportion was 0.598159 percent. The proportion measured as of June 30, 2023, was 0.608341 percent.

*Pension Expense (Negative Pension Expense).* For the year ended June 30, 2025, the school department recognized pension expense (negative pension expense) of \$2,575,752.

*Deferred Outflows of Resources and Deferred Inflows of Resources.* For the year ended June 30, 2025, the school department reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 2,748,191	\$ 0
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	0	2,007,084
Changes in Proportion of Net Pension Liability (Asset)	507,992	0
LEA's Contributions Subsequent to the Measurement Date of June 30, 2024	1,256,126	N/A
Total	<u>\$ 4,512,309</u>	<u>\$ 2,007,084</u>

The school department's employer contributions of \$1,256,126 reported as pension related deferred outflows of resources subsequent to the measurement date, will be recognized as a reduction (increase) of net pension liability (asset) in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30	Amount
2026	\$ (818,955)
2027	4,171,954
2028	(1,047,157)
2029	(1,056,742)
2030	0
Thereafter	0

In the table above, positive amounts will increase pension expense, while negative amounts will decrease pension expense.

*Actuarial Assumptions.* The total pension liability in the June 30, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary Increases	Graded Salary Ranges from 8.72% to 3.44% Based on Age, Including Inflation, Averaging 4%
Investment Rate of Return	6.75%, Net of Pension Plan Investment Expenses, Including Inflation
Cost of Living Adjustment	2.125%

Mortality rates are based on actual experience including an adjustment for some anticipated improvement.

The actuarial assumptions used in the June 30, 2024, actuarial valuation were based on the results of an actuarial experience study performed for the period July 1, 2016, through June 30, 2020. The demographic assumptions were adjusted to reflect more closely actual and expected future experience.

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees in conjunction with the June 30, 2020, actuarial experience study. A blend of future capital market projections and historic market returns was used in a building-block method in which a best estimate of expected future real rates of return (expected returns, net of pension plan investments expense and inflation) is developed for each major asset class. These best estimates are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation of 2.25 percent. The best estimates of geometric real rates of return and the TCRS investment policy target asset allocation for each major asset class are summarized in the following table:

Asset Class	Percentage Long-term Expected Real Rate of Return	Percentage Target Allocations
U.S. Equity Developed Market	4.88 %	31 %
International Equity Emerging Market	5.37	14
International Equity Private Equity and Strategic Lending	6.09	4
U.S. Fixed Income	6.57	20
Real Estate	1.20	20
Short-term Securities	4.38	10
	0.00	1
Total		100 %

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees as 6.75 percent based on a blending of the factors described above.

*Discount Rate.* The discount rate used to measure the total pension liability was 6.75 percent. The projection of cash flows used to determine the discount rate assumes that employee contributions will be made at the current rate and that contributions from all the LEAs will be made at the actuarially determined contribution rate pursuant to an actuarial valuation in accordance with the funding policy of the TCRS Board of Trustees and as required to be paid by state statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the Proportionate Share of Net Pension Liability (Asset) to Changes in the Discount Rate.* The following presents the school department's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.75 percent, as well as what the school department's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

School Department's Proportionate Share of the Net Pension Liability (Asset)	1% Decrease	Current Discount Rate	1% Increase
	5.75%	6.75%	7.75%
Net Pension Liability (Asset)	\$ 13,091,499	\$ (10,305,455)	\$ (29,710,035)

*Pension Plan Fiduciary Net Position.* Detailed information about the pension plan's fiduciary net position is available in a separately issued TCRS financial report.

## 2. **Deferred Compensation**

Jefferson County offers its employees an optional deferred compensation plan established pursuant to IRC Section 457. The discretely presented Jefferson County School Department offers its employees an optional deferred compensation plan established pursuant to IRC Section 403(b). All costs of administering and funding these programs are the responsibility of plan participants. The Section 457 and Section 403(b) plan assets remain the property of the contributing employees and are not presented in the accompanying financial statements. IRC Section 457 and 403(b) establish participation, contribution, and withdrawal provisions for the plans.

Teachers hired by the school department after July 1, 2014, employees of the primary government hired after July 1, 2016, and non-certified employees of the school department hired after July 1, 2017, are required to participate in hybrid pension plans consisting of a defined benefit portion, which is detailed in the pensions footnote above and is managed by the Tennessee Consolidated Retirement System, and a defined contribution portion, which is placed into the state's 401(k) plan and is managed by the employee. The defined contribution portion of the plan requires that the employers contribute five percent of each eligible employee's salary into their deferred compensation plan. In addition, employees are required to contribute a minimum of two percent of their salaries into these deferred compensation plans, unless they opt out of the employee portion. During the year, the primary government and its employees contributed \$433,193 and \$97,324, respectively, and the school department

and its employees contributed \$185,700 and \$89,462, respectively, to the 401(k) portion of the hybrid retirement plan. The school department contributed \$759,392 and teachers contributed \$396,397 to the 401(k) portion of the teacher retirement plan.

***I. Other Postemployment Benefits (OPEB)***

Jefferson County primary government, the discretely presented Jefferson County Nursing Home, and the discretely presented Jefferson County School Department provide OPEB benefits to their retirees through state administered public entity risk pools. For reporting purposes, the plans are considered single employer defined benefit OPEB plans based on criteria in Statement No. 75 of the Governmental Accounting Standards Board (GASB). The plans are funded on a pay-as-you-go basis and there are no assets accumulating in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75.

**OPEB Provided through State Administered Public Entity Risk Pools**

Retirees of the primary government and the discretely presented Jefferson County Nursing Home are provided healthcare under the Local Government Plan (LGP) until they reach Medicare eligibility. Likewise, the school department provides healthcare benefits to its employees under the closed Local Education Plan (LEP) until they reach Medicare eligibility. The certified retirees of Jefferson County School Department may then join the Tennessee Plan – Medicare (TNM), which provides supplemental medical insurance for retirees with Medicare. However, the school department does not provide any subsidy (direct or indirect) to this plan and therefore does not recognize any OPEB liability associated with the TNM.

The total OPEB liability for each plan was measured as of June 30, 2024, and was determined by an actuarial valuation as of that date.

*Actuarial Assumptions and Other Inputs.* The total OPEB liability in the June 30, 2024, actuarial valuation of each plan was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Cost Method	Entry Age Normal
Inflation	2.25%
Salary Increases	Salary increases used in the July 1, 2021 TCRS actuarial valuation; 3.44% to 8.72%, including inflation
Discount Rate	3.93%
Healthcare Cost Trend Rates	Based on the Getzen Model, with trend starting at 10.68% for pre-65 retirees in the 2024 calendar year, and decreasing annually over a 13-year period to an ultimate trend rate of 4.5%
Retirees Share of Benefit Related Cost	Discussed under each plan

The discount rate was 3.93 percent, based on an average rating of AA/Aa as shown the Bond Buyer 20-Year Municipal GO AA index closest to but not later than the measurement date.

Mortality rates were based on the results of a statewide experience study undertaken on behalf of the Tennessee Consolidated Retirement System (TCRS). These mortality rates were used in the July 1, 2024, actuarial valuation of the TCRS.

Unless noted otherwise, the actuarial demographic assumptions used in the June 30, 2024, valuations were the same as those employed in the July 1, 2022, Pension Actuarial Valuation of the Tennessee

Consolidated Retirement System (TCRS). These assumptions were developed by TCRS based on the results of an actuarial experience study for the period July 1, 2016 - June 30, 2020. The demographic assumptions were adjusted to reflect more closely actual and expected future experience. Mortality tables are used to measure the probabilities of participants dying before and after retirement. The mortality rates employed in this valuation are taken from the PUB-2010 Headcount-Weighted Employee mortality table for General Employees for non-disabled pre-retirement mortality, with mortality improvement projected generationally with MP-2021 from 2010. Post-retirement rates are headcount-weighted below median healthy annuitant and adjusted with a 6 percent load for males and a 14 percent load for females, projected generationally with MP-2021 from 2010. Mortality rates for impaired lives are the same as those used by TCRS and are taken from a gender distinct table published in the IRS Ruling 96-7 for disabled lives with a 10 percent load, projected generationally from 2018 with MP-2021.

*Changes in Assumptions.* The discount rate changed from 3.65 percent as of the beginning of the measurement period to 3.93 percent as of the measurement date of June 30, 2024. This change in assumption decreased the total OPEB liability. Other changes in assumptions include adjustments to initial per capita costs and health trend rates. The trend rate applicable to the 2024 plan year was revised from 10.31 percent to 10.68 percent.

**Local Government OPEB Plan (Primary Government and Discretely Presented Jefferson County Nursing Home)**

*Plan Description.* Employees of the primary government and the Jefferson County Nursing Home are provided with pre-65 retiree health insurance benefits through the Local Government Plan (LGP) administered by the Tennessee Department of Finance and Administration. All eligible pre-65 retired employees and disability participants of local governments, who choose coverage, participate in the LGP.

*Benefits Provided.* Jefferson County offers the LGP to provide health insurance coverage to eligible pre-65 retirees and disabled participants. With the exception of a small group of grandfathered individuals, retirees are required to discontinue coverage under the LGP upon obtaining Medicare eligibility. Insurance coverage is the only postemployment benefit provided to retirees. An insurance committee created in accordance with *Tennessee Code Annotated (TCA) 8-27-701* establishes and amends the benefit terms of the LGP. All members have the option of choosing between the premier preferred provider organization (PPO), standard PPO, limited PPO, or the wellness health savings consumer-driven health plan (CDHP) for healthcare benefits. Retired plan members of the LGP receive the same plan benefits as active employees, at a blended premium rate that considers the cost of all participants. This creates an implicit subsidy for retirees. Participating employers determine their own policy related to direct subsidies provided for the retiree premiums. The primary government and the Jefferson County Nursing Home do not provide a direct subsidy for retirees and are subject only to the implicit subsidy.

*Employees Covered by Benefit Terms.* At the measurement date of June 30, 2024, the following employees were covered by the benefit terms:

Inactive Employees Currently Receiving Benefits	4
Inactive Employees Entitled To But Not Yet Receiving Benefits	0
Active Employees Eligible for Benefits	448
Total	452

Employees of Jefferson County primary government comprise 80.34 percent of the plan and employees of the discretely presented Jefferson County Nursing Home comprise 19.66 percent of the plan. An insurance committee, created in accordance with *TCA 8-27-701*, establishes the required payments to the LGP by member employers and employees through the blended premiums established

for active and retired employees. Claims liabilities of the plan are periodically computed using actuarial and statistical techniques to establish premium rates. For the fiscal year ended June 30, 2025, the county paid \$27,868 to the LGP for OPEB benefits as they came due.

***Changes in the Total OPEB Liability – As of the Measurement Date***

	Primary Government 80.3381%	Jefferson County Nursing Home 19.6619%	Total
Balance July 1, 2023	\$ 686,794	\$ 162,030	\$ 848,824
Changes for the Year:			
Service Cost	\$ 61,637	\$ 15,085	\$ 76,722
Interest	26,873	6,577	33,450
Difference between Expected and Actual Experience	(78,281)	(19,158)	(97,439)
Changes in Proportion	5,013	(5,013)	0
Changes in Assumption	73,372	30,252	103,624
Benefit Payments	(14,769)	(3,615)	(18,384)
Net Changes	<u>\$ 73,845</u>	<u>\$ 24,128</u>	<u>\$ 97,973</u>
Balance June 30, 2024	<u>\$ 760,639</u>	<u>\$ 186,158</u>	<u>\$ 946,797</u>

*OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources.* For the year ended June 30, 2025, the plan recognized OPEB expense (negative OPEB expense) of (\$637). As of June 30, 2025, the plan reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

**Primary Government**

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 0	\$ 204,094
Changes of Assumptions	235,961	246,785
Benefits Paid After the Measurement Date of June 30, 2024	<u>22,389</u>	<u>0</u>
Total	<u>\$ 258,350</u>	<u>\$ 450,879</u>

## Jefferson County Nursing Home

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 0	\$ 49,950
Changes of Assumptions	57,749	60,398
Benefits Paid After the Measurement Date of June 30, 2024	5,479	0
Total	<u>\$ 63,228</u>	<u>\$ 110,348</u>

The amount shown above for “Benefits Paid After the Measurement Date” will be recognized as a reduction to OPEB liability in the following fiscal period.

Amounts reported as deferred inflows and deferred outflows of resources (excluding benefits paid after the measurement date) related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30	Primary Government	Jefferson County Nursing Home	Total
2026	\$ (89,022)	\$ (21,787)	\$ (110,809)
2027	(61,743)	(15,111)	(76,854)
2028	(54,693)	(13,385)	(68,078)
2029	(21,228)	(5,195)	(26,423)
2030	8,872	2,171	11,043
Thereafter	2,895	709	3,604

In the table shown above, positive amounts will increase OPEB expense while negative amounts will decrease OPEB expense.

*Sensitivity of the Total OPEB Liability to Changes in the Discount Rate.* The following presents the total OPEB liability of the plan calculated using the current discount rate as well as what the OPEB liability would be if it was calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

<b>Discount Rate</b>	1% Decrease	Current Discount Rates	1% Increase
Primary Government	\$ 820,628	\$ 760,639	\$ 704,657
Jefferson County Nursing Home	200,840	186,158	172,457
Total OPEB Liability	<u>\$ 1,021,468</u>	<u>\$ 946,797</u>	<u>\$ 877,114</u>

*Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate.* The following presents the total OPEB liability of the plan calculated using the current healthcare cost trend rate, as well as

what the OPEB liability would be if it was calculated using a trend rate that is one percentage point lower or one percentage point higher than the current rate:

Healthcare Cost Trend Rate	Current		
	1% Decrease 9.68 to 3.5%	Discount Rates 10.68 to 4.5%	1% Increase 11.68 to 5.5%
Primary Government	\$ 681,669	\$ 760,639	\$ 853,065
Jefferson County Nursing Home	166,831	186,158	208,779
Total OPEB Liability	<u>\$ 848,500</u>	<u>\$ 946,797</u>	<u>\$ 1,061,844</u>

### Closed Local Education (LEP) OPEB Plan (Discretely Presented School Department)

*Plan Description.* Employees of the Jefferson County School Department who were hired prior to July 1, 2015, are provided with pre-65 retiree health insurance benefits through the closed Local Education Plan (LEP) administered by the Tennessee Department of Finance and Administration. All eligible pre-65 retired teachers, support staff, and disability participants of local education agencies, who choose coverage, participate in the LEP. This plan is closed to the employees of all participating employers that were hired on or after July 1, 2015.

*Benefits Provided.* The Jefferson County School Department offers the LEP to provide health insurance coverage to eligible pre-65 retirees, support staff, and disabled participants of local education agencies. Retirees are required to discontinue coverage under the LEP upon obtaining Medicare eligibility. Insurance coverage is the only postemployment benefit provided to retirees. An insurance committee created in accordance with *TCA* 8-27-301 establishes and amends the benefit terms of the LEP. All members have the option of choosing between the premier preferred provider organization (PPO), standard PPO, limited PPO, or the wellness health savings consumer-driven health plan (CDHP) for healthcare benefits. Retired plan members of the LEP receive the same plan benefits as active employees at a blended premium rate that considers the cost of all participants. This creates an implicit subsidy for retirees. Participating employers determine their own policy related to direct subsidies provided for retiree premiums. Jefferson County School Department provides a direct subsidy for retirees with at least 10 consecutive years of service with Jefferson County and who also have either a minimum of 30 years of service in TCRS or are at least age 60. The subsidy ranges from \$300 to \$713 per month depending on years of service, classification, and the coverage selected. The state, as a governmental non-employer contributing entity, provides a direct subsidy for eligible retirees' premiums based on years of service. Therefore, retirees with 30 or more years of service will receive 45 percent; 20 but less than 30 years, 35 percent; and less than 20 years, 25 percent of the scheduled premium.

*Employees Covered by Benefit Terms.* At the measurement date of June 30, 2024, the following employees were covered by the benefit terms:

Inactive Employees Currently Receiving Benefits	58
Inactive Employees Entitled To But Not Yet Receiving Benefits	0
Active Employees Eligible for Benefits	<u>468</u>
Total	<u><u>526</u></u>

A state insurance committee, created in accordance with *TCA* 8-27-301, establishes the required payments to the LEP by member employers and employees through the blended premiums established for active and retired employees. Claims liabilities of the plan are periodically computed using actuarial and statistical techniques to establish premium rates. Administrative costs are allocated to plan

participants. Employers contribute towards employee costs based on their own developed policies. During the current reporting period, the school department paid \$615,004 to the LEP for OPEB benefits as they came due.

*Changes in the Collective Total OPEB Liability – As of the Measurement Date*

	Share of Collective Liability		Total OPEB Liability
	Jefferson County School Department 69.1215%	State of TN 30.8785%	
Balance July 1, 2023	\$ 11,626,647	\$ 5,260,744	\$ 16,887,391
Changes for the Year:			
Service Cost	\$ 474,165	\$ 211,823	\$ 685,988
Interest	431,441	192,737	624,178
Difference between Expected and Actuarial Experience	(282,271)	(126,098)	(408,369)
Changes in Assumption	161,914	72,331	234,245
Change in Proportion	46,170	(46,170)	0
Benefit Payments	(659,273)	(294,515)	(953,788)
Net Changes	\$ 172,146	\$ 10,108	\$ 182,254
Balance June 30, 2024	\$ 11,798,793	\$ 5,270,852	\$ 17,069,645

The Jefferson County School Department has a special funding situation related to benefits paid by the State of Tennessee for its eligible retired employees participating in the LEP. The Jefferson County School Department's proportionate share of the collective total OPEB liability was based on a projection of the employer's long-term share of benefit payments to the OPEB plan relative to the projected share of benefit payments of all participating employers and nonemployer contributing entities, actuarially determined. The school department recognized \$387,868 in revenue for subsidies provided by non-employer contributing entities for benefits paid by the LEP for school department retirees.

During the year, the Jefferson County School Department's proportionate share of the collective OPEB liability was 69.1215 percent and the State of Tennessee's share was 30.8785 percent.

*OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources.* For the year ended June 30, 2025, the school department recognized OPEB expense of \$564,036, which includes expenses funded by subsidies provided by the state. On June 30, 2025, the school department reported deferred outflows of resources and deferred inflows of resources related to its proportionate share of OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Actual and Expected Experience	\$ 533,892	\$ 1,775,261
Changes in Proportion	128,506	922,543
Changes of Assumptions	1,229,027	1,275,138
Benefits Paid After the Measurement Date of June 30, 2024	615,004	0
Total	\$ 2,506,429	\$ 3,972,942

The amount shown above for “Benefits Paid After the Measurement Date” will be recognized as a reduction to OPEB liability in the following fiscal period.

Amounts reported as deferred inflows and deferred outflows of resources (excluding benefits paid after the measurement date) related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30	School Department
2026	\$ (729,438)
2027	(722,871)
2028	(539,251)
2029	(66,160)
2030	(49,241)
Thereafter	25,444

In the table shown above, positive amounts will increase OPEB expense while negative amounts will decrease OPEB expense.

*Sensitivity of Proportionate Share of the Collective Total OPEB Liability to Changes in the Discount Rate.* The following presents the school department’s proportionate share of the collective total OPEB liability related to the LEP, as well as what the proportionate share of the collective total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate.

<b>Discount Rate</b>	1% Decrease	Current Discount Rate	1% Increase
	2.93%	3.93%	4.93%

Proportionate Share of the Collective Total OPEB Liability	\$ 12,634,199	\$ 11,798,793	\$ 11,003,776
---	---------------	---------------	---------------

*Sensitivity of Proportionate Share of the Collective Total OPEB Liability to Changes in the Healthcare Cost Trend Rate.* The following presents the school department’s proportionate share of the collective total OPEB liability related to the LEP, as well as what the proportionate share of the collective total OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percentage point lower or one percentage point higher than the current healthcare cost trend rate.

<b>Healthcare Cost Trend Rate</b>	1% Decrease	Current Trend Rates	1% Increase
	9.68 to 3.5%	10.68 to 4.5%	11.68 to 5.5%

Proportionate Share of the Collective Total OPEB Liability	\$ 10,681,453	\$ 11,798,793	\$ 13,084,806
---	---------------	---------------	---------------

**J. Termination Benefits**

The discretely presented school department offers an early retirement incentive program in accordance with contract provisions. The plan is available to employees who have earned 21 years of verified teaching experience and have a minimum of ten years employment in the Jefferson County School System. The plan gives retiring teachers who meet the above requirements \$10,000 divided into three

equal payments. During the 2024-25 year, 21 employees participated in the program. The financial statements of this report reflect expenditures of \$72,587 in the General Purpose School Fund for the retirement incentive payments. A nondiscounted long-term liability of \$161,475 is reflected on the government-wide Statement of Net Position for retirement incentives. Of that amount, \$50,237 is due within one year.

In addition to the previously mentioned retirement incentive, the discretely presented school department offers teachers an additional incentive to receive payment based on accumulated sick leave at retirement. This incentive is available to all certified teachers who leave the school department in good standing with at least ten consecutive years of service. Certified employees who meet all service guidelines will receive \$50 per unused sick day accumulated at the time of retirement. During the 2024-25 year, ten employees received this incentive and were paid a total of \$36,125 from the General Purpose School Fund. In prior years, the school department reflected a compensated absences liability on the government-wide financial statements for the estimated future amount of payments under this policy. Due to the implementation of GASB Statement 101, *Compensated Absences*, the school department reevaluated the classification of this liability and determined that it was a termination benefit according to GASB Statement 47, *Accounting for Termination Benefits*. Application of the guidance in GASB 47 resulted in a restatement of beginning net position to remove this liability from the financial statements. See note I.D.11 for details of the restatement to beginning net position.

***K. Office of Central Accounting, Budgeting, and Purchasing***

Jefferson County operates under the provisions of the County Financial Management System of 1981. This act provides for a central system of accounting, budgeting, and purchasing covering all county departments. This act also provides for the creation of a finance department operated under the direction of the finance director.

***L. Purchasing Law***

The County Financial Management System of 1981 provides for the finance director or a deputy appointed by him to serve as the county purchasing agent. The finance director serves as the purchasing agent for Jefferson County. All purchase orders are issued by the finance department. Purchases exceeding \$50,000 for the Office of County Mayor, Office of Road Superintendent and discretely presented school department are required to be competitively bid.

***M. Subsequent Event***

On December 5, 2025, the General Debt Service Fund loaned the Solid Waste Disposal Enterprise Fund \$387,669 for the purchase of a shredder for the landfill.

**VI. OTHER NOTES – DISCRETELY PRESENTED JEFFERSON COUNTY NURSING HOME**

***A. Summary of Significant Accounting Policies***

Jefferson County Nursing Home dba Jefferson Park at Dandridge and Jefferson Park at White Pine is a component unit of Jefferson County, Tennessee. The nursing home provides long-term health care primarily for the citizens of the county. It is governed, operated, and controlled by a five-member board of commissioners who are appointed by the Board of County Commissioners of the county. The county is legally obligated to assume the nursing home's debt in the event of default and is legally obligated to provide financial support, making the county financially accountable for the nursing home. Therefore, the nursing home constitutes a component unit of the county for financial reporting purposes.

**1. Basis of Presentation**

The nursing home utilizes the proprietary fund method of accounting whereby revenues and expenses are recognized on the accrual basis, which is an economic resources measurement focus approach to accounting. The Governmental Accounting Standards Board *Accounting Standards Codification* is the sole source of authoritative accounting technical literature for governmental entities in the United States of America.

**2. Inventories**

Inventories are stated at the lower of cost, determined on the first-in, first-out (FIFO) basis, or market (net realizable value).

**3. Cash, Cash Equivalents, and Investments**

For the purpose of the Statement of Cash Flows, cash and cash equivalents are defined as cash on hand or in banks and investments with original maturities at the date of purchase of less than three months, excluding restricted assets.

Restricted cash is held in a bank account held by the county for the benefit of the nursing home.

The nursing home's policies limit deposits and investments to those instruments allowed by applicable state laws. The deposits must be collateralized by federal depository insurance of the Tennessee Bank Collateral Pool, by collateral held by the nursing home's agent in the nursing home's name or by the federal reserve banks acting as third-party agents. State statutes authorize the nursing home to invest in bonds, notes, or treasury bills of the United States government or any of its agencies; deposit accounts at state and federal chartered banks and savings and loan associations; repurchase agreements utilizing obligations of the United States or its agencies as the underlying securities; and the State Treasurer's Investment Pool. Statutes also require that securities underlying repurchase agreements must have a market value of at least equal to the amount of funds invested in the repurchase transaction.

All of the nursing home's cash and cash equivalents and certificates of deposit are insured or collateralized by the Tennessee Bank Collateral Pool or collateralized by securities held by the financial institutions' trust department in the nursing home's name.

**4. Patient Account Receivable**

Patient accounts receivable consists primarily of amounts due from third-party payors and residents. In evaluating the collectability of patient accounts receivable, the nursing home considers a number of factors, including age of the accounts, changes in collection patterns, the composition of the resident accounts by payor type, the status of ongoing disputes with third-party payors, and general industry conditions. Actual collections of patient accounts receivable in subsequent periods may require changes in previously recorded estimates. Changes in these estimates are charged or credited to the results of operations in the period of change.

**5. Estimated Third-Party Payor Settlements**

Estimated third-party payor settlements represents the excess or deficit of advances received from Medicare for bad debts on the patient responsibility portion of Medicare covered resident services over the actual related bad debts incurred to date.

## 6. Fair Value Measurements

Fair value is a market-based measurement, not an entity-specific measurement. Therefore, a fair value measurement should be determined based on the assumptions that market participants would use in pricing the asset or liability. As a basis for considering market participant assumptions in fair value measurements, fair value accounting standards establish a fair value hierarchy that distinguishes between market participant assumptions based on market data obtained from sources independent of the reporting entity including quoted market prices in active markets for identical assets (Level 1), or significant other observable inputs (Level 2) and the reporting entity's own assumptions about market participant assumptions (Level 3). The nursing home has certificates of deposit totaling \$206,622, and a net pension asset of \$831,298 as of June 30, 2025, which would be classified as Level 2 under the hierarchy above. The nursing home did not have any fair value measurements using significant unobservable inputs (Level 3) as of June 30, 2025. See note VI.H for additional specific fair value disclosures related to the Stabilization Reserve Trust.

### Financial Assets

Excluding the amounts held in the stabilization reserve trust, the carrying amount of financial assets, consisting of cash and cash equivalents, certificates of deposit, patient accounts receivable, prepaid expenses, accounts payable, accrued expenses and current portion due to primary government approximate their fair value due to their relatively short maturities. Non-current due to primary government is carried at amortized cost, which approximates fair value.

### Nonfinancial Assets

The nursing home's nonfinancial assets, which include property and equipment, are not required to be measured at fair value on a recurring basis. However, if certain triggering events occur, or if an annual impairment test is required and the nursing home is required to evaluate the nonfinancial instrument for impairment, a resulting asset impairment would require that the nonfinancial asset be recorded at the fair value. During the year ended June 30, 2025, the nursing home did not measure any nonfinancial assets at fair value or recognize any amounts in the Statements of Activities related to changes in fair value for nonfinancial assets.

## 7. Property and Equipment

Property and equipment acquisitions are recorded at cost. The nursing home generally capitalizes purchases that cost a minimum of \$5,000 and have a useful life greater than two years. Assets are depreciated on a straight-line basis over their estimated useful lives as follows: land improvements 10-12 years, buildings and improvements 10-40 years, equipment 4-20 years, and transportation equipment 5-7 years.

## 8. Patient Service Revenue

The nursing home has agreements with third-party payors that provide for payments to the nursing home at amounts different from its established rates. Payment arrangements include prospectively determined per-diem rates per day and discounted charges. Net patient service revenue is reported at the estimated net realizable amounts from patients, third-party payors, and others for services rendered, including estimated retroactive adjustments under reimbursement agreements with third-party payors. Retroactive adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods as final settlements are determined. Patient service revenue is net of contractual adjustments of approximately \$443,000 and net of estimated uncollectible amount of \$142,726 for the year ended June 30, 2025.

## **9. Operating Activities**

The nursing home defines operating activities as reported on the Statement of Revenues, Expenses, and Changes in Net Position as those that generally result from exchange transactions, such as payments for providing services and payments for goods and services received. Non-exchange transactions, including investment income and interest expense, are considered nonoperating revenue and expenses.

## **10. Pension Plan**

For purposes of measuring the stabilization reserve trust, net pension asset, deferred outflows of resources and deferred inflows of resources related to the pension, and pension expense, information about the fiduciary net position of the nursing home's participation in the Stabilization Reserve Trust, the Public Employee Retirement Plan and the Public Employee Pension Plan of the Tennessee Consolidated Retirement System (TCRS), and additions to/deductions from the nursing home's fiduciary net position have been determined on the same basis as they are reported by the TCRS for the Stabilization Reserve Trust, the Public Employee Retirement Plan and the Public Employee Pension Plan. For this purpose, benefits (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms of the Stabilization Reserve Trust, the Public Employee Retirement Plan, and the Public Employee Retirement Plan of the TCRS. Investments are reported at fair value. See Note VI.H. for further information related to the stabilization reserve trust.

## **11. Other Postemployment Benefit Plan**

For purposes of measuring the OPEB liability, deferred outflows or resources inflows of resources related to OPEB, and OPEB expense, have been determined on the same basis as they are reported by the nursing home, as a component unit of County. For this purpose, the nursing home recognizes benefit payments when due and payable in accordance with benefit terms. The OPEB plan is not administered through a trust.

## **12. Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The nursing home has items that qualify for reporting in this category. They are for pension changes in experience and assumptions, and pension contributions after the measurement date, OPEB changes in assumptions, and OPEB contributions after the measurement date.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The nursing home has items that qualify for reporting in this category. They are for pension changes in experience and OPEB changes in experience and assumptions.

## **13. Compensated Absences**

The nursing home provides its full-time employees with paid days off for holiday, vacation, sick, and bereavement absences. The vacation paid days off begin accruing after one year of service and are based on the table which follows. Such days may be taken only after the employee has earned them. Prior to January 1, 2018, there was no limit on the amount of

earned days which may be carried forward if not taken in the year earned; however, effective January 1, 2018, all earned days must be taken annually, except that an employee may carry forward up to the number of days earned annually, based on years of service. Such liabilities have been accrued in the accompanying Statements of Net Position.

Years of Service	Days Earned Per Year
1 - 9	10
10 - 19	15
20 or more	20

**14. Risk Management**

The nursing home is exposed to various risks of loss from medical malpractice; torts; theft of, damage to, and destruction of assets; business interruption; errors and omissions; and natural disasters. Commercial insurance is purchased for claims arising from such matters.

**15. Net Position**

The nursing home’s net position is classified in three components. The net investment in capital assets consists of capital assets net of accumulated depreciation and reduced by the remaining borrowings used to finance the purchase or construction of those assets. The restricted net position is the noncapital net position that must be used for a particular purpose, as specified by creditors, grantors, or contributors external to the nursing home. The unrestricted new position is the remaining net position that does not meet the definition of net investment in capital assets or restricted. The nursing home first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted new position are available. As of June 30, 2025, the nursing home had restricted component of net position of \$831,298, relating to the new position asset as well as restricted component of net position designated for employee scholarship as discussed in Note VI.C and restricted component of net position related to the stabilization reserve trust as discussed in Note VI.H.

**16. Income Taxes**

The nursing home as a political subdivision of the county is exempt from federal income taxes pursuant to Section 115 of the Internal Revenue Code.

**17. Long-lived Assets**

If certain triggering events occur as described in Note VI.A.6., management evaluates the recoverability of its investment in long-lived assets and recognizes any impairment in the year of determination. It is reasonably possible that relevant conditions could change in the near term and necessitate a change in management's estimate of the recoverability of these assets.

**18. Subscription-based assets and obligations**

The nursing home enters into subscription-based technology arrangements to access software and technology services over defined service periods. These arrangements involve payments made to vendors for access to software applications, and cloud computing services, and other technology resources.

The nursing home may recognize an intangible asset and a corresponding subscription-based obligation when a subscription-based technology arrangement meets the criteria for a right-

of-use subscription-based asset and such amounts material. Initial measurement includes the upfront payments, implementation costs, and any directly attributable costs necessary to make the asset ready for use. The intangible asset would be amortized over the noncancellable period of the subscription term, which includes renewal periods that are reasonably certain to be exercised and is considered in the subscription-based obligation.

The nursing home monitors for events or changes in circumstances that require a reassessment of its subscription-based technology arrangements. When a reassessment results in the remeasurement of a subscription-based obligation, a corresponding adjustment is made to the carrying amount of the corresponding right of use subscription-based asset.

Management determined that the impact of subscription-based technology arrangements was not significant and accordingly, no right-of-use subscription-based assets or corresponding liabilities were recorded as of June 30, 2025.

#### **19. Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### **20. Performance Indicator**

Excess of revenue over expenses reflected in the accompanying Statement of Revenues, Expenses, and Changes in Net Position is a performance indicator.

#### **21. New Accounting Pronouncement Adopted**

In June 2022, the GASB issued Statement No. 101, *Compensated Absences* ("GASB 101"), which addresses the accounting for compensated absences. The guidance is effective for fiscal years beginning after December 15, 2023. The nursing home adopted GASB 101 as of July 1, 2024, and determined the impact of the adoption was not significant to the financial statements. GASB 101 requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. Leave is attributable to services already rendered when an employee has performed the services required to earn the leave. Leave that accumulates is carried forward from the reporting period in which it is earned to a future reporting period during which it may be used for time off or otherwise paid or settled. In estimating the leave that is more likely that not to be used or otherwise paid or settled, the nursing home should consider relevant factors such as employment policies related to compensated absences and historical information about the use or payment of compensated absences.

### ***B. COVID-19 Pandemic***

As part of the Coronavirus Aid, Relief and Economic Security Act (the "CARES Act") the U.S. government announced it would offer relief funding to eligible healthcare providers. The nursing home received \$137,956 of TennCare funding during 2024, which is included in patient service revenue. The additional funding originated with the federal Family First Coronavirus Response Act which provides a 6.2% increase in the regular Medicaid Federal Medical Assistance Percentage ("FMAP") that the federal government provides to each state as part of funding the Medicaid program. The State of

Tennessee in turn passed through increased funding to providers. The federal funding increase to the states began effective January 1, 2020, and has been phased out as of June 30, 2024.

The nursing home received a grant during the year ended June 30, 2024, in the amount of \$200,559 for additional staffing resource costs that were incurred during 2021 as a result of COVID-19.

The CARES Act and subsequent COVID-19 related legislation created the Employee Retention Credit ("ERC") program. The nursing home amended certain 2021 payroll tax returns under the ERC program during the year ended June 30, 2023, to claim refunds from the Internal Revenue Service ("IRS") totaling \$3,115,104. The nursing home received \$1,009,498 of the ERC refunds during the year ended June 30, 2025, which is reflected as "Other income - Employee Retention Credit" in 2025 on the statement of revenue, expenses and changes in net assets. The Nursing Home also received \$180,832 of interest income in conjunction with the ERC payment received in 2025. The remaining \$2,105,606 of ERC refunds has not been received as of the issuance date of these financial statements. The nursing home based its eligibility on government protocols which required reserved isolation and quarantine beds for residents who were or were possibly contagious, which reduced the overall bed capacity at the Dandridge facility during 2021 as beds were required to be held for those purposes. The nursing home continues to believe it is eligible for the remaining ERC refunds due to this census limiting government requirement; however, due to IRS guidance slowing the processing and payment of ERC claims and continued IRS issued interpretations of ERC qualifications, the nursing home has not recorded the remaining \$2,105,606 of ERC claims as a receivable as of June 30, 2025, nor was the original \$3,115,104 total of ERC claims recorded as a receivable as of June 30, 2024, due to the uncertainty surrounding the IRS positions and ultimate payment of refunds under the ERC program.

The amended payroll tax returns filed to claim the ERC are subject to audit by the IRS for up to five years from the date of filing for an erroneous ERC refund. If the IRS were to select the amended payroll tax returns for examination, it could challenge the nursing home's previous determination of ERC qualification and if successful in such challenge demand repayment of previously received ERC plus interest and potentially impose penalties.

### ***C. Restricted Assets***

Cash in the employee scholarship fund is available to provide scholarships to qualifying employees. Certain donations received are designated to be used for higher education of employees. Deposits to the fund come from private donations and monthly interest earned. The only withdrawals made are to award scholarships to qualifying employees. Scholarships awarded are subject to board approval. There were no scholarships awarded during the year ended June 30, 2025.

Investments held in the stabilization reserve trust will be utilized for employees benefits to be paid in the future. The stabilization reserve trust is a separate legal trust outside the nursing home's control which is more fully described in Note VI.H.

### ***D. Third-party Reimbursement Programs***

The nursing home receives revenue under various third-party reimbursement programs, which include Medicare, Medicaid, and other third-party payors. Contractual adjustments under third-party reimbursement programs represent the difference between the nursing home's billings at its established rates and the amounts reimbursed by third-party payors. They also include any differences between estimated third-party reimbursement settlements for prior years and subsequent tentative or final settlements. There were no adjustments to revenue resulting from tentative or final settlements to estimated reimbursement amounts for the year ended June 30, 2025.

## 1. Medicare

Medicare rates determined by the federal government for skilled nursing care are based on a Patient-Driven Payment Model ("PDPM"). The PDPM focuses on the unique, individual needs, characteristics, and goals of each patient. Each patient is classified into a group based on criteria for each of five case-mix adjusted components (1) physical therapy (2) occupational therapy (3) speech language pathology (4) nursing care (5) non-therapy ancillary.

The patient is often responsible for a portion of the fee. For the patient portion of fees not collected after normal collection efforts with the filing of an annual cost report, the nursing home was reimbursed 65 percent for such uncollected fees.

## 2. Medicaid/TennCare

The Medicaid/TennCare program reimbursed the nursing home at a single prospective rate (per diem) for both skilled nursing and routine nursing care services rendered to Medicaid/TennCare beneficiaries. The single prospective rate considers the facility specific direct costs, fair rental value of the physical assets, quality, and case mix.

## 3. Medicare Advantage - Commercial Payors

The nursing home has entered into payment agreements with certain Medicare Advantage Part C commercial insurance carriers, health maintenance organizations, and preferred provider organizations. The basis for payment to the nursing home under these agreements includes contractually determined rates per day and discounts from established rates.

## 4. Credit Concentrations

The nursing home grants credit to patients and generally does not require collateral or other security in extending credit; however, it routinely obtains assignment of (or is otherwise entitled to receive) patients' benefits payable under their health insurance programs, plans or policies. On June 30, 2025, the nursing home had net receivables from the federal government (Medicare Part A and B) of approximately \$594,000 and from Medicaid of approximately \$1,266,000. Medicare Part A comprised nine percent of patient service revenue (excluding Provider Relief Funds) for the year ended June 30, 2025. Medicaid comprised 51 percent of patient service revenue (excluding Provider Relief Funds) for the year ended June 30, 2025. Medicare Advantage Part C comprised 15 percent of patient service revenue (excluding Provider Relief Funds) for the year ended June 30, 2025.

## *E. Inventories*

A summary of inventories as of June 30, 2025, was as follows:

Food	\$	18,177
Medical Supplies		27,061
Housekeeping Supplies		8,107
Maintenance Supplies		<u>10,134</u>
Total	\$	<u><u>63,479</u></u>

**F. Property and Equipment**

The net investment in capital assets as of June 30, 2025, is as follows:

Property and Equipment, Net	\$ 16,306,949
Current portion of Due to Primary Government	(575,000)
Due to Primary Government, Excluding Current Portion	<u>(12,890,000)</u>
Total	<u>\$ 2,841,949</u>

The major classifications and changes in property and equipment as of and for the year ended June 30, 2025, are as follows:

	Balance 7-1-24	Additions/ Transfers	Decreases	Balance 6-30-25
Land	\$ 303,801	\$ 0	\$ 0	\$ 303,801
Land Improvements	828,385	0	0	828,385
Building and Improvements	20,330,351	0	0	20,330,351
Machinery and Equipment	2,484,310	210,726	0	2,695,036
Transportation Equipment	250,756	51,638	0	302,394
Construction in Progress	211,361	0	(35,173)	176,188
Total	<u>\$ 24,408,964</u>	<u>\$ 262,364</u>	<u>\$ (35,173)</u>	<u>\$ 24,636,155</u>
Less Allowance for Depreciation and Amortization:				
Land Improvements	\$ (260,257)	\$ (38,658)	\$ 0	\$ (298,915)
Buildings and Improvements	(5,590,932)	(589,423)	0	(6,180,355)
Machinery and Equipment	(1,642,151)	(94,688)	0	(1,736,839)
Transportation Equipment	(88,965)	(24,132)	0	(113,097)
Total	<u>\$ (7,582,305)</u>	<u>\$ (746,901)</u>	<u>\$ 0</u>	<u>\$ (8,329,206)</u>
Total	<u>\$ 16,826,659</u>	<u>\$ (484,537)</u>	<u>\$ (35,173)</u>	<u>\$ 16,306,949</u>

**G. Due to Primary Government**

A schedule of changes in the nursing home's long-term debt to the government of Jefferson County, Tennessee, related to bond issues as of and for the year ended June 30, 2025, is as follows:

	Balance 7-1-24	Reductions	Balance 6-30-25	Amounts Due Within One Year
General Obligation Bonds - 2020B	\$ 7,460,000	\$ (195,000)	\$ 7,265,000	\$ 200,000
General Obligation Refunding Bonds - 2021B	4,615,000	(315,000)	4,300,000	320,000
General Obligation Refunding Bonds - 2022	1,950,000	(50,000)	1,900,000	55,000
Total	<u>\$ 14,025,000</u>	<u>\$ (560,000)</u>	<u>\$ 13,465,000</u>	<u>\$ 575,000</u>

Jefferson County, Tennessee, issued \$7,750,000 General Obligation Bonds, Series 2020B dated December 15, 2020, to be used to fund the construction of a thirty-bed facility in White Pine, Tennessee. The Series 2020B are direct general obligations of Jefferson County, Tennessee, payable

from ad valorem taxes levied upon all taxable property within Jefferson County without limitation as to rate or amount. The full faith and credit of Jefferson County, Tennessee is irrevocably pledged to pay principal, redemption premiums, if any, and interest on the bonds. However, because the debt was incurred specifically for the nursing home's use and the nursing home has a legal obligation to repay the debt in full to the county, the bond transactions will be reported on the nursing home's financial statements as obligations to the county. The proceeds were used to fund construction costs of the White Pine facility.

The Series 2020B coupon rate is set at three percent with interest payable in semi-annual payments on June 1 and December 1 and annual principal installments ranging from \$100,000 to \$405,000 each June 1, beginning June 1, 2023. The final principal installment is due June 1, 2050.

Jefferson County, Tennessee issued \$5,535,000 General Obligation Refunding Bonds, Series 2021B dated June 25, 2021, to be used to call the remaining outstanding balances of the 2014 Series and 2016 Series bond obligations. The Series 2021B are direct general obligations of Jefferson County, Tennessee, payable from ad valorem taxes levied upon all taxable property within Jefferson County without limitation as to rate or amount. The full faith and credit of Jefferson County, Tennessee, is irrevocably pledged to pay principal, redemption premiums, if any, and interest on the bonds. However, because the debt was incurred specifically for the nursing home's use and the nursing home has a legal obligation to repay the debt in full to the county, the bond transactions will be reported on the nursing home's financial statements as obligations to the county.

The Series 2021B coupon rate range is set at two percent with interest payable in semi-annual payments on June 30 and December 1 and annual principal installments ranging from \$305,000 to \$395,000 each June 1. The final principal installment is due June 1, 2037.

Jefferson County, Tennessee, issued \$2,000,000 General Obligation Bonds, Series 2022 ("Series 2022"), dated February 25, 2022, to be used to further fund the construction of the White Pine facility. The Series 2022 are direct general obligations of Jefferson County, Tennessee payable from ad valorem taxes levied upon all taxable property within Jefferson County without limitation as to rate or amount. The full faith and credit of Jefferson County, Tennessee, is irrevocably pledged to pay principal, redemption premiums, if any, and interest on the bonds. However, because the debt was incurred specifically for the nursing home's use and the nursing home has a legal obligation to repay the debt in full to the county, the bond transactions are reported on the nursing home's financial statements as obligations to the county. The proceeds were used to fund construction costs of the White Pine facility.

The Series 2022 coupon rate is set at three percent with interest payable in semi-annual payments on June 1 and December 1 and annual principal installments ranging from \$50,000 to \$105,000 each June 1, beginning June 1, 2024. The final principal installment is due June 1, 2050.

A summary of future maturities and interest of long-term debt due to the county related to Series 2020B, 2021B, and Series 2022 bond obligations as of June 30, 2025, is as follows:

Fiscal Year Ending June 30	Series 2020B Principal	Series 2021B Principal	Series 2022 Principal	Estimated Interest	Total Payments
2026	\$ 200,000	\$ 320,000	\$ 55,000	\$ 354,325	\$ 929,325
2027	205,000	330,000	55,000	340,275	930,275
2028	210,000	335,000	55,000	325,875	925,875
2029	220,000	340,000	60,000	311,225	931,225
2030	225,000	350,000	60,000	296,025	931,025
2031-2035	1,225,000	1,845,000	325,000	1,245,050	4,640,050
2036-2040	1,420,000	780,000	370,000	856,663	3,426,663
2041-2045	1,650,000	0	430,000	550,950	2,630,950
2046-2050	1,910,000	0	490,000	220,500	2,620,500
Total	\$ 7,265,000	\$ 4,300,000	\$ 1,900,000	\$ 4,500,888	\$ 17,965,888

## H. Pension Plans

### 1. Public Employee Retirement Plan

#### *General information about the pension plan*

*Plan Description.* Employees of the nursing home, as a component unit of Jefferson County, with membership in the TCRS after July 1, 2016, are provided with a pension through a legally separate plan, referred to as the Public Employee Retirement Plan (the "Hybrid Plan"), an agent multiple-employer pension plan administered by the TCRS. The TCRS was created by state statute under Tennessee Code Annotated ("TCA") Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of the TCRS. The Tennessee Treasury Department, an agency in the legislative branch of state government, administers the plans of the TCRS. The TCRS issues a publicly available financial report that can be obtained at [Tennessee Department of Treasury website](#).

*Benefits Provided.* Tennessee Code Annotated Title 8, Chapters 34-37, establishes the benefit terms and can be amended only by the Tennessee General Assembly. The chief legislative body may adopt the benefit terms permitted by statute. Members are eligible to retire with an unreduced benefit at age 65 with 5 years of service credit or pursuant to the rule of 90 in which the member's age and service credit total 90. Members of the hybrid plan's benefits are determined by a formula using the member's highest five consecutive year average compensation and the member's years of service credit. Reduced benefits for early retirement are available at age 60 and vested or pursuant to the rule of 80 in which the member's age and service credit total 80. Members of the hybrid plan vest with five years of service credit. Service-related disability benefits are provided regardless of length of service. Five years of service is required for nonservice-related disability eligibility. The service-related and nonservice-related disability benefits are determined in the same manner as a service retirement benefit but are reduced by 10 percent and include projected service credits. A variety of death benefits are available under various eligibility criteria.

Member and beneficiary annuitants are entitled to automatic cost of living adjustments (COLAs) after retirement. A COLA is granted each July for annuitants retired prior to the second of July of the previous year. The COLA is based on the change in the consumer price index (CPI) during the prior calendar year, capped at three percent, and applied to the current benefit. No COLA is granted if the change in the CPI is less than one-half percent. A one percent COLA is granted if the CPI change is between one-half percent and one percent. A member who leaves employment may withdraw their employee contributions, plus any

accumulated interest. Moreover, there are defined cost controls and unfunded liability controls for the adjustment of benefit terms and conditions on an automatic basis.

*Contributions.* Contributions for employees are established in the statutes governing the TCRS and may only be changed by the Tennessee General Assembly or by automatic cost controls set out by law. Employees in the hybrid plan contribute five percent of their salary. In addition, the component units of Jefferson County make employer contributions at the contribution rate set by the Board of Trustees as determined by actuarial valuation. Per the statutory provisions governing the TCRS, the employer contribution rate cannot be less than four percent, except in years when the maximum funded level, as established by the TCRS Board of Trustees, is reached. For the year ended June 30, 2025, employer contributions by the nursing home for the hybrid plan were \$87,651 and contributions to the stabilization reserve trust of \$49,303 based on a rate of 1.44 percent of covered payroll. An additional 2.56 percent of covered payroll is submitted to the stabilization reserve trust. The employer rate, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, the cost of administration, as well as an amortized portion of any unfunded liability.

In addition, the nursing home is required to contribute five percent of covered payroll to the defined contribution portion of the hybrid plan to an individual employee account held by TCRS. Benefit terms, including contribution requirements, are established and may be amended by TCRS. Employees are enrolled upon eligibility to make a two percent contribution to the defined contribution portion of the hybrid plan. Employees are permitted to make changes to the defined contribution portion of the hybrid plan by filing a form with TCRS and are permitted to make contributions up to applicable Internal Revenue Code limits. For the year ended June 30, 2025, employee contributions totaled approximately \$171,000. For the years ended June 30, 2025, employer contributions total approximately \$137,000. Employees are immediately vested in their own contributions and earnings on those contributions.

***Pension liabilities (assets), pension expense, and deferred outflows of resources and deferred inflows of resources to pensions***

*Pension liabilities.* As of June 30, 2025, the hybrid plan reported a net pension asset of \$55,126 for its proportionate share of the net pension asset. The net pension assets were measured as of June 30, 2024, and the total pension liability used to calculate the net pension assets was determined by an actuarial valuation as of the measurement dates. As of June 30, 2025, the nursing home's proportion of the net pension asset in the hybrid plan was based on the nursing home's active participants as of June 30, 2024, relative to the active participants of all component units of Jefferson County as of June 30, 2024. On the June 30, 2024, measurement date, the nursing home's proportion in the hybrid plan was 19.8 percent.

*Actuarial Assumptions.* The total hybrid plan pension asset as of the June 30, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary Increases	Graded Salary Ranges from 8.72 to 3.44% Based on Age, Including Inflation, Averaging 4%
Investment Rate of Return	6.75%, Net of Pension Plan Investment Expenses, Including Inflation
Cost of Living Adjustment	2.125%

Mortality rates were based on actual experience including an adjustment for some anticipated improvement.

The actuarial assumptions used in the June 30, 2024, actuarial valuation were based on the results of an actuarial experience study performed for the period of July 1, 2016, through June 30, 2020. The demographic assumptions were adjusted to reflect more closely actual and expected future experience.

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees in conjunction with the June 30, 2020, actuarial experience study. A blend of future capital market projections and historical market returns was used in a building-block method in which a best estimate of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) is developed for each major asset class. These best estimates are combined to produce the long-term expected rate of return by weighting the expected future real rate of return by the target asset allocation percentage and by adding inflation of 2.25 percent. The best estimates of geometric real rates of return and the TCRS investment policy target for each major asset class are summarized in the following table:

Asset Class	Percentage Long-term Expected Real Rate of Return	Percentage Target Allocations
U.S. Equity Developed Market	4.88	% 31 %
International Equity Emerging Market	5.37	14
International Equity Private Equity and Strategic Lending	6.09	4
U.S. Fixed Income	6.57	20
Real Estate	1.20	20
Short-term Securities	4.38	10
	0.00	1
Total		100 %

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees as 6.75 percent based on a blending of the three factors described above.

*Discount rate.* The discount rate that was used to measure the total pension liability was 6.75 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current rate and that contributions from all component units of Jefferson County will be made at the actuarially determined contribution rate pursuant to the actuarial valuation accordance with the funding policy of the TCRS Board of Trustees and as required to be paid by state statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the Nursing Home's Proportionate Share of Net Pension Liability (Asset) to Changes in the Discount Rate.* The following presents the nursing home's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.75 percent, as well as what the nursing home's proportionate share of the net position liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (5.75%) or one-percentage-point higher (7.75%) than the current rate:

	1% Decrease (5.75%)	Current Discount Rate (6.75%)	1% Increase (7.75%)
Nursing Home's Proportionate Share of the Net Position Liability (Asset)	\$ 114,289	\$ (55,126)	\$ (182,022)

*Pension plan fiduciary net position.* Detailed information about the pension plan's fiduciary net position is available in a separately issued TCRS financial report.

*Pension expense.* For the year ended June 30, 2025, the nursing home recognized pension expense of \$90,996 related to the hybrid plan.

*Deferred outflows of resources and deferred inflows of resources.* For the year ended June 30, 2025, the nursing home reported deferred outflows of resources related to the hybrid plan pension from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 70,450	\$ 11,013
Changes in Assumptions	10,178	0
Nursing Home's Contributions Subsequent to the Measurement Date of June 30, 2024 (1)	87,651	0
Total	<u>\$ 168,279</u>	<u>\$ 11,013</u>

(1) The amount shown above for "Contributions Subsequent to the Measurement Date of June 30, 2024," will be recognized as a reduction (increase) to net pension liability (asset) in the subsequent fiscal period.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the hybrid plan will be recognized in pension expense as follows:

Year Ending June 30	Amount
2026	\$ 13,709
2027	23,623
2028	12,215
2029	8,328
2030	9,609
Thereafter	2,131

In the table shown above, positive amounts will increase pension expense while negative amounts will decrease pension expense.

### ***Payable to the Hybrid Plan***

The nursing home reported a payable of \$24,598 for the outstanding amount of contributions to the hybrid plan required at the year ended June 30, 2025.

## **2. Public Employee Legacy Pension Plan**

### ***General information about the pension plan***

*Plan Description.* Employees of the nursing home with membership in the TCRS before July 1, 2016, were provided a defined benefit pension plan ("Legacy Plan"), an agent multiple-employer pension plan administered by the TCRS. The legacy plan closed to new membership on June 30, 2016, but will continue to provide benefits to existing members and retirees. The TCRS was created by state statute under TCA Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of the TCRS. The Tennessee Treasury Department, an agency in the legislative branch of state government, administers the plans of the TCRS. The TCRS issues a publicly available financial report that can be obtained at [Tennessee Department of Treasury website](#).

*Benefits provided.* Tennessee Code Annotated (TCA) Title 8, Chapters 34-37, establishes the benefit terms and can be amended only by the Tennessee General Assembly. The chief legislative body may adopt the benefit terms permitted by statute. Members are eligible to retire with an unreduced benefit at age 60 with five years of service credit or after 30 years of service credit regardless of age. Benefits are determined by a formula using the member's highest five consecutive year average compensation and the member's years of service credit. Reduced benefits for early retirement are available at age 55 and vested. Members vest with five years of service credit. Service-related disability benefits are provided regardless of length of service. Five years of service is required for nonservice-related disability eligibility. The service-related and nonservice-related disability benefits are determined in the same manner as a service retirement benefit but are reduced ten percent and include projected service credits. A variety of death benefits are available under various eligibility criteria.

Member and beneficiary annuitants are entitled to automatic COLAs after retirement. A COLA is granted each July for annuitants retired prior to the second of July of the previous year. The COLA is based on the change in the CPI during the prior calendar year, capped at three percent, and applied to the current benefit. No COLA is granted if the change in the CPI is less than one-half percent. A one percent COLA is granted if the CPI change is between one-half percent and one percent. A member who leaves employment may withdraw their employee contributions, plus any accumulated interest.

*Contributions.* Contributions for employees are established in the statutes governing the TCRS and may only be changed by the Tennessee General Assembly. Employees covered under the Legacy Plan do not make contributions to their account; instead, the component units of Jefferson County make employer contributions at the contribution rate set by the Board of Trustees as determined by actuarial valuation. For the year ended June 30, 2025, employer contributions for the nursing home related to the legacy plan were \$290,068 based on a rate of ten percent of covered payroll. By law, employer contributions are required to be paid. The TCRS may intercept Jefferson County's state shared taxes if required employer contributions are not remitted. The employer's actuarially defined contribution and member contributions are expected to finance the costs of benefits earned by members during the year, the cost of administration, as well as an amortized portion of any unfunded liability.

### *Net Pension Asset*

As of June 30, 2025, the nursing home reported an asset of \$776,172 for its proportionate share of the net pension asset. The net pension assets were measured as of June 30, 2024, and the total pension liability used to calculate the net pension assets was determined by an actuarial valuation as of the measurement date. As of June 30, 2025, the nursing home's proportion of the net pension asset in the legacy plan was based on the nursing home's active participants as of June 30, 2024, relative to the active participants of all component units of Jefferson County as of June 30, 2024. On the June 30, 2024, measurement date, the nursing home's proportion in the legacy plan was 18.61 percent.

### *Actuarial Assumptions*

The total legacy plan pension asset as of the June 30, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary Increases	Graded Salary Ranges from 8.72 to 3.44% Based on Age, Including Inflation, Averaging 4%
Investment Rate of Return	6.75%, Net of Pension Plan Investment Expenses, Including Inflation
Cost of Living Adjustment	2.125%

Mortality rates were based on actual experience including an adjustment for some anticipated improvement.

The actuarial assumptions used in the June 30, 2024, actuarial valuation were based on the results of an actuarial experience study performed for the period of July 1, 2016, through June 30, 2020. The demographic assumptions were adjusted to reflect more closely actual and expected future experience.

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees in conjunction with the June 30, 2020, actuarial experience study. A blend of future capital market projections and historical market returns was used in a building-block method in which a best estimate of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) is developed for each major asset class. These best estimates are combined to produce the long-term expected rate of return by weighting the expected future real rate of return by the target asset allocation percentage and by adding inflation of 2.25 percent. The best estimates of geometric real rates of return and the TCRS investment policy target for each major asset class are summarized in the following table:

Asset Class	Percentage Long-term Expected Real Rate of Return	Percentage Target Allocations
U.S. Equity Developed Market	4.88 %	31 %
International Equity Emerging Market	5.37	14
International Equity Private Equity and Strategic Lending	6.09	4
U.S. Fixed Income	6.57	20
Real Estate	1.20	20
Short-term Securities	4.38	10
	0.00	1
Total		100 %

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees as 6.75 percent based on a blending of the three factors described above.

*Discount Rate.* The discount rate that was used to measure the total pension liability was 6.75 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current rate and that contributions from all component units of Jefferson County will be made at the actuarially determined contribution rate pursuant to the actuarial valuation accordance with the pension funding policy of the TCRS Board of Trustees and as required to be paid by state statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive members and to cover administrative expenses. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the Nursing Home's Proportionate Share of Net Pension Liability (Asset) to Changes in the Discount Rate.* The following presents the nursing home's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.75 percent, as well as what the nursing home's proportionate share of the net position liability (asset) would be if it was calculated using a discount rate that is one-percentage-point lower (5.75%) or one-percentage-point higher (7.75%) than the current rate:

	1% Decrease (5.75%)	Current Discount Rate (6.75%)	1% Increase (7.75%)
Nursing Home's Proportionate Share of the Net Position Liability (Asset)	\$ 2,014,844	\$ (776,172)	\$ (3,085,777)

*Pension Plan Fiduciary Net Position.* Detailed information about the pension plan's fiduciary net position is available in a separately issued TCRS financial report.

*Pension Expense (Negative Pension Expense).* For the year ended June 30, 2025, the nursing home recognized negative pension expense of \$668,725.

*Deferred Outflows of Resources and Deferred Inflows of Resources.* For the year ended June 30, 2025, the nursing home reported deferred outflows of resources and deferred inflows of resources related to the legacy plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between Expected and Actual Experience	\$ 242,199	\$ 230,218
Nursing Home's Contributions Subsequent to the Measurement Date of June 30, 2024 (1)	290,068	0
Total	<u>\$ 532,267</u>	<u>\$ 230,218</u>

(1) The amount shown above for "Contributions Subsequent to the Measurement Date of June 30, 2024," will be recognized as a reduction (increase) to net pension liability (asset) in the subsequent fiscal period.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the legacy plan will be recognized in pension expense as follows:

Year Ending June 30	Amount
2026	\$ (145,465)
2027	399,048
2028	(120,256)
2029	(121,346)

In the table shown above, positive amounts will increase pension expense while negative amounts will decrease pension expense.

#### ***Payable to the Legacy Plan***

The nursing home reported a payable of \$33,059 for the outstanding amount of contributions to the legacy plan required at the year ended June 30, 2025.

#### **TCRS Stabilization Trust**

**Legal Provisions.** The nursing home is a member of the TCRS Stabilization Trust. The nursing home has placed funds into the irrevocable trust as authorized by statute under TCA, Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of the trust. Funds of trust members are held and invested in the name of the trust for the benefit of each member. Each member's funds are restricted for the payment of retirement benefits of that member's employees. Trust funds are not subject to the claims of general creditors of the nursing home.

The trust is authorized to make investments as directed by the TCRS Board of Trustees. The nursing home may not impose any restrictions on investments placed by the trust on their behalf.

**Investment Balances.** Assets of the TCRS, including the Stabilization Reserve Trust, are invested in the Tennessee Retiree Group Trust (TRGT). The TRGT is not registered with the Securities and Exchange Commission (SEC) as an investment company. The State of Tennessee has not obtained a credit quality rating for the TRGT from a nationally recognized credit ratings agency. The fair value of investment positions in the TRGT is determined daily based on the fair value of the pool's underlying portfolio. Furthermore, TCRS had not obtained or provided any legally binding guarantees to support the value of participant shares during the fiscal year. There are no restrictions on the sale or redemption of shares.

Investments in the Stabilization Reserve Trust are reported at fair value or amortized cost, which approximates fair value. Securities traded on a national exchange are valued at the last reported sales price. Investment income consists of realized and unrealized appreciation (depreciation) in the fair value. Securities and securities transactions are recorded in the financial statements on a trade-date basis. The fair value of assets of the TRGT held on June 30, 2025, represents the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants. Assets held are categorized for fair value measurement within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset and give the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements).

- Level 1 - Unadjusted quoted prices for identical assets or liabilities in active markets that can be accessed at the measurement date.
- Level 2 - Quoted prices for similar assets or liabilities in active markets; quoted prices for identical or similar assets or liabilities in markets that are not active; assets or liabilities that have a bid-ask spread price in an inactive dealer market, brokered market and principal-to-principal market; and Level 1 assets or liabilities that are adjusted.
- Level 3 - Valuations derived from valuation techniques in which significant inputs are unobservable.

Investments using the Net Asset Value ("NAV") per share have no readily determinable fair value and have been determined using amortized cost, which approximates fair value.

Where inputs used in the measurement of fair value fall into different levels of the hierarchy, fair value of the instrument in its entirety is categorized based on the lowest level input that is significant to the valuation. This assessment requires professional judgement and as such management of the TRGT developed a fair value committee that worked in conjunction with the plan's custodian and investment professionals to make these valuations. All assets held were valued individually and aggregated into classes to be represented in the table below.

Short-term securities generally include investments in money market-type securities reported at cost plus accrued interest.

Equity and equity derivative securities classified in Level 1 are valued using last reported sales prices quoted in active markets that can be accessed at the measurement date. Equity and equity derivative securities classified in Level 2 are securities whose values are derived daily from associated traded securities. Equity securities classified in Level 3 are valued with last trade data having limited trading volume.

U.S. Treasury Bills, Bonds, Notes and Futures classified in Level 1 are valued using last reported sales prices quoted in active markets that can be accessed at the measurement date. Debt and debt derivative securities classified in Level 2 are valued using a bid-ask spread price from multiple independent brokers, dealers, or market principals, which are known to be actively involved in the market. Level 3 debt securities are valued using proprietary

information, a single pricing source, or other unobservable inputs related to similar assets or liabilities.

Real estate investments classified in Level 3 are valued using the last valuations provided by external investment advisors or independent external appraisers. Generally, all direct real estate investments are appraised by a qualified independent appraiser(s) with the professional designation of Member of the Appraisal Institute (“MAI”), or its equivalent, every three (3) years beginning from the acquisition date of the property. The appraisals are performed using generally accepted valuation approaches applicable to the property type.

Investments in private mutual funds, traditional private equity funds, strategic lending funds and real estate funds that report using GAAP, the fair value, as well as the unfunded commitments, were determined using the prior quarter’s NAV, as reported by the fund managers, plus the current cash flows. These assets were then categorized by investment strategy. In instances where the fund investment reported using non-GAAP standards, the investment was valued using the same method but was classified in Level 3.

On June 30, 2025, the nursing home had the following investments held by the trust on its behalf:

Investment	Weighted Average Maturity (days)	Maturities	Fair Value
Investments at Fair Value:			
U.S. Equity	N/A	N/A	\$ 129,820
Developed Market International Equity	N/A	N/A	58,628
Emerging Market International Equity	N/A	N/A	16,751
U.S. Fixed Income	N/A	N/A	83,755
Real Estate	N/A	N/A	83,755
Short-term Securities	N/A	N/A	41,877
NAV - Private Equity and Strategic Lending	N/A	N/A	4,187
Total			\$ 418,773

The following table summarizes the fair value disclosures and measurements for the nursing home’s investments held by the TRGT on its behalf on June 30, 2025.

	Fair Value Measurements as of				
	(Level 1)	(Level 2)	(Level 3)*	NAV	Total
U.S. Equity	\$ 129,820	\$ 0	\$ 0	\$ 0	\$ 129,820
Developed Market International Equity	58,628	0	0	0	58,628
Emerging Market International Equity	16,751	0	0	0	16,751
U.S. Fixed Income	0	83,755	0	0	83,755
Real Estate	0	0	83,755	0	83,755
Short-term Securities	0	41,877	0	0	41,877
NAV - Private Equity and Strategic Lending	0	0	0	4,187	4,187
hierarchy	\$ 205,199	\$ 125,632	\$ 83,755	\$ 4,187	\$ 418,773

\* Due to the small amount of the Level 3 investments held in the Stabilization Reserve Trust and the fact that the nursing home may not impose restrictions or influence on the types of investment held in the trust and the fact the trust financial statements are publicly available, the nursing home has not presented a rollforward of Level 3 investments in these financial statements.

**Risks and Uncertainties.** The trust's investments include various types of investment funds, which in turn invest in any combination of stock, bonds and other investments exposed to various risks, such as interest rate, credit, and market risk. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the near term and that such changes could materially affect the amounts reported for trust investments.

**Interest Rate Risk.** Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The nursing home does not have the ability to limit trust investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Credit Risk.** Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The nursing home does not have the ability to limit the credit ratings of individual investments made by the trust.

**Concentration of Credit Risk.** Concentration of credit risk is the risk of loss attributed to the magnitude of the county's investment in a single issuer. The nursing home places no limit on the amount invested in one issuer.

**Custodial Credit Risk.** Custodial credit risk for investments is the risk that, in the event of a failure of the counterparty to a transaction, the county will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Pursuant to the trust agreement, investments are held in the name of the trust for the benefit of the nursing home to pay retirement benefits of employees.

For further information concerning the nursing home's investments with the TCRS Stabilization Reserve Trust, audited financial statements of the Tennessee Consolidated Retirement System may be obtained at [Tennessee Department of Treasury website](#).

#### *I. Other Postemployment Benefits*

The nursing home provides OPEB benefits to their retirees through state administered public entity risk pools. For reporting purposes, the plans are considered single employer defined benefit OPEB plans based on criteria in Statement No. 75 of the Governmental Accounting Standards Board ("GASB"). The plans are funded on a pay-as-you-go basis and there are no assets accumulating in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75.

#### **OPEB Provided through State Administered Public Entity Risk Pools**

General retirees of the nursing home are provided healthcare under the Local Government Plan ("LGP") until they reach Medicare eligibility.

The nursing home's OPEB liability was measured as of June 30, 2024, and was determined by an actuarial valuation as of that date.

*Actuarial Assumptions and Other Inputs.* The total OPEB liability in the June 30, 2024, actuarial valuation of the plan was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Cost Method	Entry Age Normal
Inflation	2.25%
Salary Increases	Graded salary increases from 3.44% to 8.72% based on age, including inflation averaging 4%
Discount Rate	3.93%
Healthcare Cost Trend Rates	10.68% for pre-65 in 2024, decreasing annually over a 13 year period to an ultimate rate of 4.5% 13.44% for post-65 in 2024, decreasing annually over a 12 year period to an ultimate rate of 4.5%
Retirees Share of Benefit Related Cost	Members are required to make monthly contribution in order to maintain their coverage. For the purposes of this valuation, a weighted average has been used with weights derived from the current distribution of members among plans offered.

The discount rate used to measure the total OPEB liability was 3.93 percent. This rate reflects the interest rate derived from yields on 20-year, tax-exempt general obligation municipal bonds, prevailing on the measurement date, with an average rating of AA/Aa as shown on the Bond Buyer 20-Year Municipal GO AA index.

Mortality rates were based on the results of a statewide experience study undertaken on behalf of the TCRS. These mortality rates were used in the July 1, 2022, actuarial valuation of the TCRS.

Unless noted otherwise, the actuarial demographic assumptions used in the June 30, 2024, valuations were the same as those employed in the July 1, 2022, Pension Actuarial Valuation of the TCRS. These assumptions were developed by TCRS based on the results of an actuarial experience study for the period July 1, 2016 - June 30, 2020. The demographic assumptions were adjusted to reflect more closely actual and expected future experience. Mortality tables are used to measure the probabilities of participants dying before and after retirement. The mortality rates employed in this valuation are taken from the PUB-2010 Headcount-Weighted Employee mortality table for non-disabled post-retirement mortality, with mortality improvement projected generationally with MP-2020 from 2010. Post-retirement tables are Headcount-Weighted Below Median Healthy Annuitant and adjusted with a 6% load for males and a 14% load for females, projected generationally from 2010 with MP-2020. Mortality rates for impaired lives are the same as those used by TCRS and are taken from a gender distinct table published in the IRS Ruling 96-7 for disabled lives with a 10% load, projected generationally from 2018 with MP-2021.

*Changes in assumptions.* The discount rate was changed from 3.65 percent as of the beginning of the measurement period to 3.93 percent as of June 30, 2024. This change in assumption increased the total OPEB liability. While other changes in assumptions include adjustments to initial per capita costs and health trend rates increased the total OPEB liability.

*Plan Description.* Employees of the nursing home are provided with pre-65 retiree health insurance benefits through the LGP administered by the Tennessee Department of Finance and Administration. All eligible pre-65 retired employees and disability participants of local governments, who chose coverage, participate in the LGP.

*Benefits Provided.* The nursing home offers the LGP to provide health insurance coverage to eligible pre-65 retirees and disabled participants. With the exception of a small group of grandfathered individuals, retirees are required to discontinue coverage under the LGP upon obtaining Medicare eligibility. Insurance coverage is the only postemployment benefit provided to retirees. An insurance committee

created in accordance with *TCA 8-27-701* establishes and amends the benefit terms of the LGP. All members have the option of choosing between the premier preferred provider organization ("PPO"), standard PPO, limited PPO or the wellness health savings consumer-driven health plan ("CDHP") for healthcare benefits. Retired plan members of the LGP receive the same plan benefits as active employees, at a blended premium rate that considers the cost of all participants. This creates an implicit subsidy for retirees. Participating employers determine their own policy related to direct subsidies provided for the retiree premiums. The nursing home does not provide a direct subsidy for retirees and are subject only to the implicit subsidy.

*Employees Covered by Benefit Terms.* Employees of the nursing home comprise 19.66 percent of the plan and Jefferson County government employees comprise the remaining percentage. An insurance committee, created in accordance with *TCA 8-27-701*, establishes the required payments of the LGP by member employers and employees through the blended premiums established for active and retired employees. Claims liabilities of the plan are periodically computed using actuarial and statistical techniques to establish premium rates. For the fiscal year ended June 30, 2025, the nursing home paid \$3,615 to the LGP for OPEB benefits as they came due.

*OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources.* For the year ended June 30, 2025, the nursing home recognized negative OPEB expense of \$1,359. On June 30, 2025, the nursing home reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between Expected and Actual Experience	\$ 0	\$ 49,950
Changes in Assumptions	57,749	60,398
Nursing home's Contributions Subsequent to the Measurement Date of June 30, 2024 (1)	5,479	0
Total	<u>\$ 63,228</u>	<u>\$ 110,348</u>

(1) The amounts shown above for "benefits paid subsequent to the measurement date of June 30, 2024" will be recognized as a reduction (increase) to OPEB liability (asset) in the subsequent fiscal period.

Other amounts reported as deferred inflows and deferred outflows of resources (excluding benefits paid after the measurement date) related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30	Amount
2026	\$ (21,787)
2027	(15,111)
2028	(13,385)
2029	(5,195)
2030	2,171
Thereafter	709

In the table shown above, positive amounts would increase OPEB expense while negative amounts will decrease OPEB expense.

*Sensitivity of the Total OPEB Liability to Changes in the Discount Rate.* The following presents the nursing home's proportionate share of the OPEB liability of the plan calculated using the current discount rate of 3.93 percent, as well as what the nursing home's proportionate share of the OPEB liability would be if it was calculated using a discount rate that is one percentage point lower (2.93 percent) or one percentage point higher (4.93 percent) than the current rate:

Discount Rate	1%	Current	1%
	Decrease	Discount	Increase
	2.93%	Rate	3.93%

Nursing Home's Proportionate Share of the OPEB Liability	\$ 200,840	\$ 186,158	\$ 172,457
--	------------	------------	------------

*Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate.* The following presents the nursing home's proportionate share of the OPEB liability of the plan calculated using the current healthcare cost trend rate 10.68 percent up to 13.44 percent, as well as what the nursing home's proportionate share of the OPEB liability would be if it was calculated using a trend rate that is one percentage point lower (9.68 percent up to 12.44 percent) or one percentage point higher (11.68 percent up to 14.44 percent) than the current rate:

Healthcare Trend Rate	1%	Current	1%
	Decrease	Trend	Increase
	9.68 to 12.44%	Rate	11.68 to 14.44%

Nursing Home's Proportionate Share of the OPEB Liability	\$ 200,840	\$ 186,158	\$ 172,457
--	------------	------------	------------

#### *J. Commitments and Contingencies*

The nursing home has elected the accounting policy to not recognize lease assets and lease liabilities for leases with an initial term of 12 months or less. In thoroughly reviewing the lease commitments of the nursing home, it was determined that when calculating the present value of future cash inflows and outflows from leases, the overall impact to the financial statements was immaterial.

The nursing home leases various equipment under short-term operating lease agreements. Rent expense totaled \$5,460 in 2025.

#### **Health Care Industry**

The delivery of personal and health care services entails an inherent risk of liability. Participants in the health care services industry have become subject to an increasing number of lawsuits alleging negligence or related legal theories, many of which involve large claims and result in the incurrence of significant exposure and defense costs. The nursing home maintains commercial insurance on an occurrence basis for medical malpractice liabilities. Insurance coverages are \$1,000,000 individually and \$3,000,000 in the aggregate annually. The State of Tennessee maintains litigation settlement limitations for governmental entities, which are less than the nursing home's insurance coverages. The nursing home is currently involved in a litigation case in which management expects any ultimate outcome to be covered by insurance coverage limits described above. Management intends to maintain insurance coverages in the future. The nursing home could be involved in litigation arising in the ordinary course of business; however, management is of the opinion that insurance coverages are adequate to cover any future potential losses on asserted claims. Management is unaware of any incidents which would ultimately result in a loss in excess of the nursing home's insurance coverages. The nursing home also

maintains insurance for general liability, director and officer liability and property.

The health care industry is subject to numerous laws and regulations of federal, state and local governments. These laws and regulations include, but are not limited to, matters such as licensure, accreditation, government health care program participation requirements, reimbursement for patient services, and Medicare and Medicaid fraud and abuse. Recently, government activity has increased with respect to investigations and/or allegations concerning possible violations of fraud and abuse statutes and/or regulations by health care providers. Violations of these laws and regulations could result in expulsion from government care programs together with the imposition of significant fines and penalties, as well as significant repayments for patient services previously billed. Management believes the nursing home is in compliance with fraud and abuse statutes, as well as other applicable government laws and regulations. Changes to health care laws and regulations may materially impact the nursing home's future operations.

Management continues to implement policies, procedures, and compliance overview organizational structure to enforce and monitor compliance with the Health Insurance Portability and Accountability Act of 1996 ("HIPAA") and other government statutes and regulations. The nursing home's compliance with such laws and regulations is subject to future government review and interpretations, as well as regulatory actions, which are unknown or unasserted at this time.

The Centers for Medicare and Medicaid Services ("CMS") have implemented a Recovery Audit Contractors ("RAC") program. The purpose of the program is to reduce improper Medicare and Medicaid/TennCare payments through the detection and recovery of overpayments. CMS has engaged subcontractors to perform these audits and they are being compensated on a contingency basis based on the amount of overpayments that are recovered. While management believes that all Medicare and Medicaid billings are proper and adequate support is maintained, certain aspects of Medicare and Medicaid billing, coding and support are subject to interpretation and may be viewed differently by the RAC auditors. As the amount of any recovery is unknown, management has not recorded any reserves related to any RAC audits at this time.

### **Health Care Reform**

In recent years, the United States health care industry has undergone significant changes at the federal and state levels, many of which have been aimed at reducing costs and increasing access to health insurance. The prominent of these legislative reform efforts is the Affordable Care Act (ACA). The measures impact how health care services are delivered, reimbursed and covered. The ACA and other health care reforms are subject to ongoing changes, including legislative amendments, regulatory adjustments and legal challenges. The uncertainty surrounding future reforms, including proposals for government-sponsored health care options or changes to Medicare and Medicaid, could adversely affect the volume of insured individuals and reimbursement rates.

Health care companies are required to comply with complex regulatory requirements across federal, state and local levels. These regulations govern areas such as billing practices, the classification of care settings, patient eligibility, relationships with providers, data security and reimbursement models. In addition, recent initiatives around price transparency and out-of-network billing could affect pricing structures and relationships with providers, patients, and payors. As these reforms evolve, they may result in additional compliance costs, changes in reimbursement levels, or shifts in patient insurance coverage, all of which could materially impact financial performance and operations.

### **General Economic and Demographic Factors**

The health care industry is impacted by the overall United States economy. The COVID-19 pandemic has led, and may continue to contribute, to a general worsening of economic conditions. Budget deficits at federal, state, and local government entities have had a negative impact on spending for many health and human services programs, including Medicare, Medicaid, and similar programs, which represent

significant payor sources for the nursing home. It is anticipated that the federal deficit, the growing magnitude of Medicare and Medicaid expenditures, and the aging of the United States population will continue to place pressure on government health care programs.

***K*** ***Functional Expenses***

The following is a summary of management's functional classification of operating expenses:

	<u>2025</u>
Healthcare Services	\$ 15,472,702
General and Administrative	<u>3,249,447</u>
Total	<u><u>\$ 18,722,149</u></u>

All employee health and life insurance and pension related benefits are included in the general and administrative category above. These expenses totaled \$1,490,649 for 2025.

## REQUIRED SUPPLEMENTARY INFORMATION SECTION

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Changes in Net Pension Liability (Asset) and Related Ratios Based on**  
**Participation in the Public Employee Legacy Pension Plan of TCRS**  
Primary Government  
**For the Fiscal Year Ended June 30**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
<b>Total Pension Liability</b>										
Service Cost	\$ 1,614,607	\$ 1,695,967	\$ 1,721,279	\$ 1,750,833	\$ 1,622,160	\$ 1,496,045	\$ 1,417,202	\$ 1,569,890	\$ 1,458,313	\$ 1,408,963
Interest	4,844,096	5,033,759	5,305,216	5,450,972	5,774,338	6,023,348	6,258,001	6,571,148	6,934,098	7,279,873
Differences Between Actual and Expected Experience	(1,189,172)	(204,390)	(1,215,221)	774,712	(175,002)	(334,154)	(487,535)	1,727,875	1,387,205	263,813
Changes in Assumptions	0	0	1,747,186	0	0	0	7,805,396	0	0	0
Benefit Payments, Including Refunds of Employee Contributions	(2,827,268)	(2,816,811)	(3,045,640)	(3,231,190)	(3,544,047)	(3,777,434)	(3,962,208)	(4,263,112)	(4,497,493)	(4,717,856)
Net Change in Total Pension Liability	\$ 2,442,263	\$ 3,708,525	\$ 4,512,820	\$ 4,745,327	\$ 3,677,449	\$ 3,407,805	\$ 11,030,856	\$ 5,605,801	\$ 5,282,123	\$ 4,234,793
Total Pension Liability, Beginning	64,386,968	66,829,231	70,537,756	75,050,576	79,795,903	83,473,352	86,881,157	97,912,013	103,517,814	108,799,937
Total Pension Liability, Ending (a)	\$ 66,829,231	\$ 70,537,756	\$ 75,050,576	\$ 79,795,903	\$ 83,473,352	\$ 86,881,157	\$ 97,912,013	\$ 103,517,814	\$ 108,799,937	\$ 113,034,730
<b>Plan Fiduciary Net Position</b>										
Contributions - Employer	\$ 3,246,821	\$ 3,350,948	\$ 2,725,637	\$ 2,601,406	\$ 2,160,542	\$ 2,064,452	\$ 1,877,926	\$ 1,428,946	\$ 1,693,076	\$ 1,607,889
Contributions - Employee	0	92	0	0	(1,557)	0	0	0	0	0
Net Investment Income	2,041,119	1,824,088	8,002,705	6,479,765	6,215,906	4,369,738	23,352,429	(4,260,779)	7,007,171	10,565,775
Benefit Payments, Including Refunds of Employee Contributions	(2,827,268)	(2,816,811)	(3,045,640)	(3,231,190)	(3,544,047)	(3,777,434)	(3,962,208)	(4,263,112)	(4,497,493)	(4,717,856)
Administrative Expense	(37,241)	(54,813)	(58,595)	(60,448)	(51,716)	(46,554)	(43,287)	(41,764)	(59,045)	(70,205)
Other	0	0	0	0	0	100	0	0	0	0
Net Change in Plan Fiduciary Net Position	\$ 2,423,431	\$ 2,303,504	\$ 7,624,107	\$ 5,789,533	\$ 4,779,128	\$ 2,610,302	\$ 21,224,860	\$ (7,136,709)	\$ 4,143,709	\$ 7,385,603
Plan Fiduciary Net Position, Beginning	66,057,987	68,481,418	70,784,922	78,409,029	84,198,562	88,977,690	91,587,992	112,812,852	105,676,143	109,819,852
Plan Fiduciary Net Position, Ending (b)	\$ 68,481,418	\$ 70,784,922	\$ 78,409,029	\$ 84,198,562	\$ 88,977,690	\$ 91,587,992	\$ 112,812,852	\$ 105,676,143	\$ 109,819,852	\$ 117,205,455
Net Pension Liability (Asset), Ending (a - b)	\$ (1,652,187)	\$ (247,166)	\$ (3,358,453)	\$ (4,402,659)	\$ (5,504,338)	\$ (4,706,835)	\$ (14,900,839)	\$ (2,158,329)	\$ (1,019,915)	\$ (4,170,725)
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	102.47%	100.35%	104.47%	105.52%	106.59%	105.42%	115.22%	102.08%	100.94%	103.69%
Covered Payroll	\$ 20,773,012	\$ 21,439,198	\$ 21,580,655	\$ 20,597,038	\$ 19,461,275	\$ 18,749,718	\$ 18,155,069	\$ 17,218,462	\$ 16,937,393	\$ 16,045,904
Net Pension Liability (Asset) as a Percentage of Covered Payroll	(7.95%)	(1.15%)	(15.56%)	(21.38%)	(28.02%)	(25.10%)	(82.08%)	(12.53%)	(6.02%)	(25.99%)

Note: Data presented includes employees of the primary government and the discretely presented Jefferson County Nursing Home hired prior to July 1, 2016, along with non-certified employees of the discretely presented Jefferson County School Department hired prior to July 1, 2017.

**JEFFERSON COUNTY, TENNESSEE**

**Schedule of Changes in Net Pension Liability (Asset) and Related Ratios Based on Participation in the Public Employee Hybrid Retirement Plan of TCRS**

Primary Government

**For the Fiscal Year Ended June 30**

	2017	2018	2019	2020	2021	2022	2023	2024
<b>Total Pension Liability</b>								
Service Cost	\$ 0	\$ 139,363	\$ 263,258	\$ 344,085	\$ 424,344	\$ 565,562	\$ 773,544	\$ 958,201
Interest	0	12,830	37,911	65,447	100,600	143,633	211,433	304,621
Changes in Benefit Terms	39,240	0	0	0	0	0	0	0
Differences Between Actual and Expected Experience	0	76,487	12,762	18,835	(194)	131,501	264,301	75,395
Changes in Assumptions	0	0	0	0	119,950	0	0	0
Benefit Payments, Including Refunds of Employee Contributions	0	(3,275)	(9,994)	(19,890)	(27,637)	(63,564)	(24,902)	(81,863)
Net Change in Total Pension Liability	\$ 39,240	\$ 225,405	\$ 303,937	\$ 408,477	\$ 617,063	\$ 777,132	\$ 1,224,376	\$ 1,256,354
Total Pension Liability, Beginning	0	39,240	264,645	568,582	977,059	1,594,122	2,371,254	3,595,630
Total Pension Liability, Ending (a)	\$ 39,240	\$ 264,645	\$ 568,582	\$ 977,059	\$ 1,594,122	\$ 2,371,254	\$ 3,595,630	\$ 4,851,984
<b>Plan Fiduciary Net Position</b>								
Contributions - Employer	\$ 30,158	\$ 135,124	\$ 52,168	\$ 119,927	\$ 151,691	\$ 212,373	\$ 357,572	\$ 400,887
Contributions - Employee	37,698	168,905	237,131	316,162	374,635	508,070	682,765	773,744
Net Investment Income	3,592	17,532	37,595	43,245	348,220	(85,951)	199,447	409,180
Benefit Payments, Including Refunds of Employee Contributions	0	(3,275)	(9,994)	(19,890)	(27,637)	(63,564)	(24,902)	(81,863)
Administrative Expense	(4,448)	(12,304)	(15,480)	(21,288)	(24,103)	(34,211)	(25,347)	(33,168)
Net Change in Plan Fiduciary Net Position	\$ 67,000	\$ 305,982	\$ 301,420	\$ 438,156	\$ 822,806	\$ 536,717	\$ 1,189,535	\$ 1,468,780
Plan Fiduciary Net Position, Beginning	0	67,000	372,982	674,402	1,112,558	1,935,364	2,472,081	3,661,616
Plan Fiduciary Net Position, Ending (b)	\$ 67,000	\$ 372,982	\$ 674,402	\$ 1,112,558	\$ 1,935,364	\$ 2,472,081	\$ 3,661,616	\$ 5,130,396
Net Pension Liability (Asset), Ending (a - b)	\$ (27,760)	\$ (108,337)	\$ (105,820)	\$ (135,499)	\$ (341,242)	\$ (100,827)	\$ (65,986)	\$ (278,412)
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	170.74%	140.94%	118.61%	113.87%	121.41%	104.25%	101.84%	105.74%
Covered Payroll	\$ 768,974	\$ 3,378,091	\$ 4,742,592	\$ 6,347,699	\$ 7,541,838	\$ 10,161,337	\$ 13,647,800	\$ 15,470,916
Net Pension Liability (Asset) as a Percentage of Covered Payroll	(3.61%)	(3.21%)	(2.23%)	(2.13%)	(4.52%)	(0.99%)	(0.48%)	(1.80%)

Note 1: Ten years of data will be presented when available.

Note 2: Data presented includes employees of the primary government and the discretely presented Jefferson County Nursing Home hired after to July 1, 2016, along with non-certified employees of the discretely presented Jefferson County School Department hired after to July 1, 2017.

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Contributions Based on Participation in the Public**  
**Employee Legacy Pension Plan of TCRS**  
Primary Government  
**For the Fiscal Year Ended June 30**

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Actuarially Determined Contribution	\$ 3,350,948	\$ 1,855,936	\$ 1,758,987	\$ 1,677,366	\$ 1,576,490	\$ 1,451,873	\$ 946,892	\$ 1,583,026	\$ 1,500,292	\$ 1,424,871
Less: Contributions in Relation to the Actuarially Determined Contribution	(3,350,948)	(2,725,637)	(2,601,406)	(2,160,542)	(2,064,452)	(1,877,926)	(1,428,946)	(1,693,076)	(1,604,591)	(1,523,927)
Contribution Deficiency (Excess)	\$ 0	\$ (869,701)	\$ (842,419)	\$ (483,176)	\$ (487,962)	\$ (426,053)	\$ (482,054)	\$ (110,050)	\$ (104,299)	\$ (99,056)
Covered Payroll	\$ 21,439,198	\$ 21,580,655	\$ 20,597,038	\$ 19,641,275	\$ 18,749,718	\$ 18,155,069	\$ 17,218,462	\$ 16,937,393	\$ 16,045,904	\$ 15,239,258
Contributions as a Percentage of Covered Payroll	15.63%	12.63%	12.63%	11.00%	11.01%	10.34%	8.30%	10.00%	10.00%	10.00%

Note: Data presented includes employees of the primary government and the discretely presented Jefferson County Nursing Home hired prior to July 1, 2016, along with non-certified employees of the discretely presented Jefferson County School Department hired prior to July 1, 2017.

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Contributions Based on Participation in the Public Employee**  
**Hybrid Retirement Plan of TCRS**  
 Primary Government  
**For the Fiscal Year Ended June 30**

	2017	2018	2019	2020	2021	2022	2023	2024	2025
Actuarially Determined Contribution	\$ 8,689	\$ 43,578	\$ 52,168	\$ 119,927	\$ 151,691	\$ 212,373	\$ 357,572	\$ 400,887	\$ 437,966
Less: Contributions in Relation to the Actuarially Determined Contribution	(30,158)	(135,124)	(52,168)	(119,927)	(151,691)	(212,373)	(357,572)	(400,887)	(437,966)
Contribution Deficiency (Excess)	\$ (21,469)	\$ (91,546)	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Covered Payroll	\$ 768,974	\$ 3,378,091	\$ 4,742,592	\$ 6,347,699	\$ 7,541,838	\$ 10,161,337	\$ 13,647,800	\$ 15,470,916	\$ 17,075,211
Contributions as a Percentage of Covered Payroll	3.92%	4.00%	1.10%	1.89%	2.01%	2.09%	2.62%	2.59%	2.56%

Note 1: Ten years of data will be presented when available.

Note 2: Data presented includes employees of the primary government and the discretely presented Jefferson County Nursing Home hired after to July 1, 2016, along with non-certified employees of the discretely presented Jefferson County School Department hired after to July 1, 2017.

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Contributions Based on Participation in the Teacher**  
**Retirement Plan of TCRS**  
 Discretely Presented Jefferson County School Department  
**For the Fiscal Year Ended June 30**

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Contractually Required Contribution	\$ 66,355	\$ 99,201	\$ 152,701	\$ 95,741	\$ 118,524	\$ 140,484	\$ 181,223	\$ 305,966	\$ 373,684	\$ 422,389
Less: Contributions in Relation to the Contractually Required Contribution	(66,355)	(99,201)	(152,701)	(95,741)	(118,524)	(140,484)	(181,223)	(305,966)	(373,684)	(422,389)
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Covered Payroll	\$ 1,658,879	\$ 2,480,011	\$ 3,817,542	\$ 4,935,126	\$ 5,834,700	\$ 6,962,612	\$ 9,016,027	\$ 10,644,876	\$ 12,666,001	\$ 14,079,607
Contributions as a Percentage of Covered Payroll	4.00%	4.00%	4.00%	1.94%	2.03%	2.02%	2.01%	2.87%	2.95%	3.00%

Note: Beginning in FY 2019, the school department placed the actuarially determined contribution rate of covered payroll into the pension plan and placed the remainder of the four percent contractually required contribution into the Pension Stabilization Reserve Trust (SRT).

- 2019: Pension - 1.94%, SRT - 2.02%
- 2020: Pension - 2.03%, SRT - 1.97%
- 2021: Pension - 2.02%, SRT - 1.98%
- 2022: Pension - 2.01%, SRT - 1.99%
- 2023: Pension - 2.87%, SRT - 1.13%
- 2024: Pension - 2.95%, SRT - 1.05%
- 2025: Pension - 3.00%, SRT - 1.00%

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Contributions Based on Participation in the Teacher**  
**Legacy Pension Plan of TCRS**  
 Discretely Presented Jefferson County School Department  
**For the Fiscal Year Ended June 30**

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Contractually Required Contribution	\$ 2,203,806	\$ 2,196,360	\$ 2,166,973	\$ 2,458,579	\$ 2,389,927	\$ 2,250,002	\$ 2,133,979	\$ 1,715,489	\$ 1,345,118	\$ 1,256,126
Less: Contributions in Relation to the Contractually Required Contribution	(2,203,806)	(2,196,360)	(2,166,973)	(2,458,579)	(2,389,927)	(2,250,002)	(2,133,979)	(1,715,489)	(1,345,118)	(1,256,126)
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Covered Payroll	\$ 24,378,346	\$ 24,296,000	\$ 23,865,314	\$ 23,504,594	\$ 22,482,875	\$ 21,908,461	\$ 20,718,220	\$ 19,747,723	\$ 19,752,078	\$ 19,750,406
Contributions as a Percentage of Covered Payroll	9.04%	9.04%	9.08%	10.46%	10.63%	10.27%	10.30%	8.69%	6.81%	6.36%

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Proportionate Share of the Net Pension Asset**  
**in the Teacher Retirement Plan of TCRS**  
Discretely Presented Jefferson County School Department  
**For the Fiscal Year Ended June 30**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
School Department's Proportion of the Net Pension Liability (Asset)	0.502068%	0.377012%	0.377859%	0.436848%	0.466367%	0.462677%	0.481883%	0.527966%	0.535979%	0.539227%
School Department's Proportionate Share of the Net Pension Liability (Asset)	\$ (20,198)	\$ (39,248)	\$ (99,692)	\$ (198,123)	\$ (263,258)	\$ (263,098)	\$ (521,981)	\$ (159,934)	\$ (227,273)	\$ (384,257)
Covered Payroll	\$ 1,043,164	\$ 1,658,879	\$ 2,480,011	\$ 3,817,542	\$ 4,935,126	\$ 5,834,700	\$ 6,963,612	\$ 9,016,027	\$ 10,644,876	\$ 12,666,001
School Department's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	(1.94%)	(2.37%)	(4.02%)	(5.19%)	(5.33%)	(4.51%)	(7.50%)	(1.77%)	(2.14%)	(3.03%)
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)	127.46%	121.88%	126.81%	126.97%	123.07%	116.52%	121.53%	104.55%	104.97%	106.49%

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Proportionate Share of the Net Pension Liability (Asset)**  
**in the Teacher Legacy Pension Plan of TCRS**  
 Discretely Presented Jefferson County School Department  
**For the Fiscal Year Ended June 30**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
School Department's Proportion of the Net Pension Liability (Asset)	0.656431%	0.675339%	0.687309%	0.681540%	0.700971%	0.675514%	0.667500%	0.629554%	0.608341%	0.598159%
School Department's Proportionate Share of the Net Pension Liability (Asset)	\$ 268,896	\$ 4,220,496	\$ (224,876)	\$ (2,398,281)	\$ (7,207,249)	\$ (5,151,291)	\$ (28,790,883)	\$ (7,720,887)	\$ (7,172,184)	\$ (10,305,455)
Covered Payroll	\$ 24,573,523	\$ 24,378,346	\$ 24,296,000	\$ 23,865,314	\$ 23,504,594	\$ 22,482,875	\$ 21,908,461	\$ 20,718,220	\$ 19,747,723	\$ 19,752,078
School Department's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	1.09%	17.31%	(0.93%)	(10.05%)	(30.66%)	(22.91%)	(131.41%)	(37.27%)	(36.32%)	(52.17%)
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)	99.81%	97.14%	100.14%	101.49%	104.28%	103.09%	116.13%	104.42%	104.11%	105.76%

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Changes in the Total OPEB Liability and Related Ratios - Local Government Plan**  
 Primary Government  
**For the Fiscal Year Ended June 30**

	2017	2018	2019	2020	2021	2022	2023	2024
<b>Total OPEB Liability</b>								
Service Cost	\$ 81,150	\$ 76,490	\$ 95,551	\$ 91,083	\$ 114,646	\$ 91,934	\$ 55,425	\$ 76,722
Interest	31,577	39,756	42,382	35,923	26,089	20,389	23,694	33,450
Differences Between Actual and Expected Experience	0	(128,030)	(297,291)	(58,336)	(50,203)	(35,684)	(45,862)	(97,439)
Changes in Assumptions or Other Inputs	(54,640)	71,054	47,236	91,226	(288,699)	(295,511)	215,000	103,624
Benefit Payments	(15,261)	(20,886)	(27,962)	(33,568)	(19,077)	(12,240)	(26,407)	(18,384)
Net Change in Total OPEB Liability	\$ 42,826	\$ 38,384	\$ (140,084)	\$ 126,328	\$ (217,244)	\$ (231,112)	\$ 221,850	\$ 97,973
Total OPEB Liability, Beginning	1,007,876	1,050,702	1,089,086	949,002	1,075,330	858,086	626,974	848,824
<b>Total OPEB Liability, Ending</b>	<b>\$ 1,050,702</b>	<b>\$ 1,089,086</b>	<b>\$ 949,002</b>	<b>\$ 1,075,330</b>	<b>\$ 858,086</b>	<b>\$ 626,974</b>	<b>\$ 848,824</b>	<b>\$ 946,797</b>
Nursing Home Share of the Total OPEB Liability	\$ 266,668	\$ 346,639	\$ 201,171	\$ 236,237	\$ 180,092	\$ 130,470	\$ 162,030	\$ 186,158
Primary Government Share of the Total OPEB Liability	784,034	742,447	747,831	839,093	677,994	496,504	686,794	760,639
Primary Government Covered Employee Payroll	\$ 11,220,139	\$ 11,693,014	\$ 11,704,504	\$ 12,140,487	\$ 12,545,518	\$ 12,936,906	\$ 14,184,695	\$ 14,890,799
Primary Government OPEB Liability as a Percentage of Covered Employee Payroll	6.99%	6.35%	6.39%	6.91%	5.40%	3.84%	4.84%	5.11%
Nursing Home Covered Employee Payroll				\$ 3,288,552	\$ 3,392,574	\$ 3,201,396	\$ 2,979,147	\$ 2,897,941
Nursing Home OPEB Liability as a Percentage of Covered Employee Payroll				7.18%	5.31%	4.08%	5.44%	6.42%

Note 1: The plan includes employees of the primary government and the discretely presented Jefferson County Nursing Home.

Note 2: Ten years of data will be presented when available.

Note 3: Changes in assumptions.

(a) The following are the discount rates used in each period:

2016	2.92%
2017	3.56%
2018	3.62%
2019	3.51%
2020	2.21%
2021	2.16%
2022	3.54%
2023	3.65%
2024	3.93%

(b) The assumed initial trend rate applicable to plan years was revised as follows:

- For the 2019 plan year - from 5.4% to 6.75%.
- For the 2020 plan year - from 6.75% to 6.03%.
- For the 2021 plan year - from 6.03% to 9.02%.
- For the 2022 plan year - from 9.02% to 7.36%.
- For the 2023 plan year - from 7.36% to 8.37%.
- For the 2024 plan year - from 8.37% to 10.31%.
- For the 2025 plan year - from 10.31% to 10.68%.

Note 4: Covered employee payroll for the discretely presented nursing home for 2017 through 2019 was not available.

Note 5: No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Changes in the Total OPEB Liability and Related Ratios - Local Education Plan**  
 Discretely Presented Jefferson County School Department  
**For the Fiscal Year Ended June 30**

	2017	2018	2019	2020	2021	2022	2023	2024
<b>Total OPEB Liability</b>								
Service Cost	\$ 1,224,010	\$ 1,139,357	\$ 1,106,392	\$ 631,129	\$ 835,112	\$ 845,476	\$ 622,700	\$ 685,988
Interest	625,299	758,746	729,645	495,370	367,168	363,711	556,193	624,178
Changes in Benefit Terms	0	0	(790,704)	0	0	0	0	0
Differences Between Actual and Expected Experience	0	(2,457,397)	(4,712,713)	457,618	783,095	302,850	(5,976)	(408,369)
Changes in Assumptions or Other Inputs	(940,958)	412,102	(1,026,735)	1,555,322	(859,067)	(1,459,967)	1,133,349	234,245
Benefit Payments	(863,451)	(986,443)	(976,217)	(768,678)	(914,882)	(909,203)	(1,006,918)	(953,788)
Net Change in Total OPEB Liability	\$ 44,900	\$ (1,133,635)	\$ (5,670,332)	\$ 2,370,761	\$ 211,426	\$ (857,133)	\$ 1,299,348	\$ 182,254
Total OPEB Liability, Beginning	20,622,056	20,666,956	19,533,321	13,862,989	16,233,750	16,445,176	15,588,043	16,887,391
Total OPEB Liability, Ending	\$ 20,666,956	\$ 19,533,321	\$ 13,862,989	\$ 16,233,750	\$ 16,445,176	\$ 15,588,043	\$ 16,887,391	\$ 17,069,645
Nonemployer Contributing Entity Proportionate Share of the Total OPEB Liability	\$ 4,527,696	\$ 4,231,718	\$ 3,680,374	\$ 4,197,269	\$ 4,672,174	\$ 4,598,909	\$ 5,260,744	\$ 5,270,852
Employer Proportionate Share of the Total OPEB Liability	16,139,260	15,301,603	10,182,615	12,036,481	11,773,002	10,989,134	11,626,647	11,798,793
Covered Employee Payroll	\$ 30,941,444	\$ 30,811,826	\$ 32,956,348	\$ 37,153,429	\$ 38,142,887	\$ 40,858,791	\$ 42,585,104	\$ 44,708,201
Net OPEB Liability as a Percentage of Covered Employee Payroll	52.16%	49.66%	30.90%	32.40%	30.87%	26.90%	27.30%	26.39%

Note 1: Ten years of data will be presented when available.

Note 2: Changes in assumptions.

(a) The following are the discount rates used in each period:

2016	2.92%
2017	3.56%
2018	3.62%
2019	3.51%
2020	2.21%
2021	2.16%
2022	3.54%
2023	3.65%
2024	3.93%

(b) The assumed initial trend rate applicable to plan years was revised as follows:

- For the 2019 plan year - from 5.4% to 6.75%.
- For the 2020 plan year - from 6.75% to 6.03%.
- For the 2021 plan year - from 6.03% to 9.02%.
- For the 2022 plan year - from 9.02% to 7.36%.
- For the 2023 plan year - from 7.36% to 8.37%.
- For the 2024 plan year - from 8.37% to 10.31%.
- For the 2025 plan year - from 10.31% to 10.68%.

Note 3: No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

**JEFFERSON COUNTY, TENNESSEE**  
**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION**  
**For the Year Ended June 30, 2025**

**TENNESSEE CONSOLIDATED RETIREMENT SYSTEM**

*Valuation Date:* Actuarially determined contribution rates for fiscal year 2025 were calculated based on the June 30, 2023, actuarial valuation.

Methods and assumptions used to determine contribution rates:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Dollar, Closed (Not to Exceed 20 Years)
Remaining Amortization Period	Varies by Year
Asset Valuation	10-Year Smoothed Within a 20% Corridor to Fair Value
Inflation	2.25%
Salary Increases	Graded Salary Ranges from 8.72% to 3.44% Based on Age, Including Inflation, averaging 4%
Investment Rate of Return	6.75%, Net of Investment Expense, Including Inflation
Retirement Age	Pattern of Retirement Determined by Experience Study
Mortality	Customized Table Based on Actual Experience Including an Adjustment for Some Anticipated Improvement
Cost of Living Adjustment	2.125%

*Changes of assumptions.* In 2021, the following assumptions were changed: decreased inflation rate from 2.5 percent to 2.25 percent; decreased the investment rate of return from 7.25 percent to 6.75 percent; decreased the cost-of-living adjustment from 2.25 percent to 2.125 percent; and modified mortality assumptions. In 2017, the following assumptions were changed: decreased inflation rate from 3 percent to 2.5 percent; decreased the investment rate of return from 7.5 percent to 7.25 percent; decreased the cost-of-living adjustment from 2.5 percent to 2.25 percent; decreased salary growth graded ranges from an average of 4.25 percent to an average of 4 percent; and modified mortality assumptions.

**COMBINING AND INDIVIDUAL FUND  
FINANCIAL STATEMENTS AND SCHEDULES**

# NONMAJOR GOVERNMENTAL FUNDS

## SPECIAL REVENUE FUNDS

---

*Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.*

**Courthouse and Jail Maintenance Fund** – The Courthouse and Jail Maintenance Fund is used to account for a special tax levied by private act on litigation. The proceeds of the tax must be used to pay for improvements or maintenance on the courthouse and jail.

**Law Library Fund** – The Law Library Fund is used to account for a special tax levied by private act on litigation. Proceeds of the tax must be expended for the benefit of the county's law library.

**Solid Waste/Sanitation Fund** – The Solid Waste/Sanitation Fund is used to account for transactions involving solid waste collection.

**Special Purpose Fund** – The Special Purpose Fund is used to account for opioid settlement funds.

**Drug Control Fund** – The Drug Control Fund is used to account for revenues received from drug-related fines, forfeitures, and seizures.

**Other General Government Fund** – This special revenue fund accounts for proceeds received from the American Rescue Plan Act.

**Constitutional Officers - Fees Fund** – The Constitutional Officers - Fees Fund is used to account for operating expenses paid directly from the fee and commission accounts of the trustee, clerks, register of deeds, and sheriff.

## CAPITAL PROJECTS FUNDS

---

*Capital Projects Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.*

**General Capital Projects Fund** – The General Capital Projects Fund is used to account for general capital expenditures of the county.

**JEFFERSON COUNTY, TENNESSEE**  
**Combining Balance Sheet - Nonmajor Governmental Funds**  
**June 30, 2025**

	<b>Special Revenue Funds</b>					
	Courthouse and Jail Maintenance	Law Library	Solid Waste / Sanitation	Special Purpose	Drug Control	Other General Government Fund
<b>ASSETS</b>						
Cash	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	0
Equity in Pooled Cash and Investments	290,021	44,322	1,017,279	195,257	60,704	188,564
Accounts Receivable	0	0	0	0	1,927	0
Due from Other Governments	0	0	0	0	0	155,131
Property Taxes Receivable	0	0	2,697,268	0	0	0
Allowance for Uncollectible Property Taxes	0	0	(80,305)	0	0	0
Prepaid Items	0	0	0	51,579	0	0
<b>Total Assets</b>	<b>\$ 290,021</b>	<b>\$ 44,322</b>	<b>\$ 3,634,242</b>	<b>\$ 246,836</b>	<b>\$ 62,631</b>	<b>\$ 343,695</b>
<b>LIABILITIES</b>						
Accounts Payable	\$ 0	\$ 0	\$ 5,141	\$ 0	\$ 0	0
Accrued Payroll	0	0	30,931	0	0	0
Contracts Payable	0	0	0	0	0	149,265
Due to Other Funds	0	0	101,489	0	0	0
Due to State of Tennessee	0	0	72	0	0	0
<b>Total Liabilities</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 137,633</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 149,265</b>

(Continued)

**JEFFERSON COUNTY, TENNESSEE**

**Combining Balance Sheet - Nonmajor Governmental Funds (Cont.)**

	<b>Special Revenue Funds</b>					
	Courthouse and Jail Maintenance	Law Library	Solid Waste / Sanitation	Special Purpose	Drug Control	Other General Government Fund
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Deferred Current Property Taxes	\$ 0	\$ 0	\$ 2,559,651	\$ 0	\$ 0	\$ 0
Deferred Delinquent Property Taxes	0	0	46,458	0	0	0
Total Deferred Inflows of Resources	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 2,606,109</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
<b>FUND BALANCES</b>						
Nonspendable:						
Prepaid Items	\$ 0	\$ 0	\$ 0	\$ 51,579	\$ 0	\$ 0
Restricted:						
Restricted for General Government	290,021	0	0	0	0	0
Restricted for Administration of Justice	0	44,322	0	0	0	0
Restricted for Public Safety	0	0	0	0	62,631	0
Restricted for Public Health and Welfare	0	0	291,725	195,257	0	0
Restricted for Other Operations	0	0	0	0	0	48,296
Restricted for Capital Projects	0	0	0	0	0	0
Committed:						
Committed for Public Health and Welfare	0	0	598,775	0	0	0
Committed for Other Purposes	0	0	0	0	0	146,134
Total Fund Balances	<u>\$ 290,021</u>	<u>\$ 44,322</u>	<u>\$ 890,500</u>	<u>\$ 246,836</u>	<u>\$ 62,631</u>	<u>\$ 194,430</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 290,021</u>	<u>\$ 44,322</u>	<u>\$ 3,634,242</u>	<u>\$ 246,836</u>	<u>\$ 62,631</u>	<u>\$ 343,695</u>

(Continued)

**JEFFERSON COUNTY, TENNESSEE**

**Combining Balance Sheet - Nonmajor Governmental Funds (Cont.)**

	<b>Special Revenue Funds (Cont.)</b>		<b>Capital Projects Fund</b>	<b>Total Nonmajor Governmental Funds</b>
	Constitu - tional Officers - Fees	Total	General Capital Projects	
<b>ASSETS</b>				
Cash	\$ 3,624	\$ 3,624	\$ 0	\$ 3,624
Equity in Pooled Cash and Investments	0	1,796,147	1,325,897	3,122,044
Accounts Receivable	1,830	3,757	0	3,757
Due from Other Governments	0	155,131	0	155,131
Property Taxes Receivable	0	2,697,268	809,180	3,506,448
Allowance for Uncollectible Property Taxes	0	(80,305)	(24,091)	(104,396)
Prepaid Items	0	51,579	0	51,579
Total Assets	<u>\$ 5,454</u>	<u>\$ 4,627,201</u>	<u>\$ 2,110,986</u>	<u>\$ 6,738,187</u>
<b>LIABILITIES</b>				
Accounts Payable	\$ 0	\$ 5,141	\$ 0	\$ 5,141
Accrued Payroll	0	30,931	0	30,931
Contracts Payable	0	149,265	0	149,265
Due to Other Funds	5,454	106,943	0	106,943
Due to State of Tennessee	0	72	0	72
Total Liabilities	<u>\$ 5,454</u>	<u>\$ 292,352</u>	<u>\$ 0</u>	<u>\$ 292,352</u>

(Continued)

**JEFFERSON COUNTY, TENNESSEE**

**Combining Balance Sheet - Nonmajor Governmental Funds (Cont.)**

	<b>Special Revenue Funds (Cont.)</b>		<b>Capital Projects Fund</b>	<b>Total Nonmajor Governmental Funds</b>
	Constitu - tional Officers - Fees	Total	General Capital Projects	
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred Current Property Taxes	\$ 0	\$ 2,559,651	\$ 767,895	\$ 3,327,546
Deferred Delinquent Property Taxes	0	46,458	13,938	60,396
Total Deferred Inflows of Resources	<u>\$ 0</u>	<u>\$ 2,606,109</u>	<u>\$ 781,833</u>	<u>\$ 3,387,942</u>
<b>FUND BALANCES</b>				
Nonspendable:				
Prepaid Items	\$ 0	\$ 51,579	\$ 0	\$ 51,579
Restricted:				
Restricted for General Government	0	290,021	0	290,021
Restricted for Administration of Justice	0	44,322	0	44,322
Restricted for Public Safety	0	62,631	0	62,631
Restricted for Public Health and Welfare	0	486,982	0	486,982
Restricted for Other Operations	0	48,296	0	48,296
Restricted for Capital Projects	0	0	1,329,153	1,329,153
Committed:				
Committed for Public Health and Welfare	0	598,775	0	598,775
Committed for Other Purposes	0	146,134	0	146,134
Total Fund Balances	<u>\$ 0</u>	<u>\$ 1,728,740</u>	<u>\$ 1,329,153</u>	<u>\$ 3,057,893</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 5,454</u>	<u>\$ 4,627,201</u>	<u>\$ 2,110,986</u>	<u>\$ 6,738,187</u>

**JEFFERSON COUNTY, TENNESSEE**  
**Combining Statement of Revenues, Expenditures, and Changes**  
**in Fund Balances - Nonmajor Governmental Funds**  
**For the Year Ended June 30, 2025**

	<b>Special Revenue Funds</b>						<i>Formerly Major Other General Government Fund</i>
	Courthouse and Jail Maintenance	Law Library	Solid Waste / Sanitation	Special Purpose	Drug Control		
<b>Revenues</b>							
Local Taxes	\$ 66,436	\$ 17,004	\$ 2,533,882	\$ 0	\$ 0		0
Fines, Forfeitures, and Penalties	0	0	0	0	40,606		0
Charges for Current Services	0	0	0	0	0		0
Other Local Revenues	0	0	188,108	3,491	1,927		6,037
State of Tennessee	0	0	0	191,510	0		0
Federal Government	0	0	0	0	0		1,991,366
<b>Total Revenues</b>	<b>\$ 66,436</b>	<b>\$ 17,004</b>	<b>\$ 2,721,990</b>	<b>\$ 195,001</b>	<b>\$ 42,533</b>		<b>\$ 1,997,403</b>
<b>Expenditures</b>							
Current:							
General Government	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0		0
Finance	664	169	0	0	0		0
Administration of Justice	0	0	0	0	0		0
Public Safety	0	5,536	0	0	34,574		0
Public Health and Welfare	0	0	2,387,385	0	0		0
Other Operations	0	0	0	203,242	0		2,290,833

(Continued)

**JEFFERSON COUNTY, TENNESSEE**

**Combining Statement of Revenues, Expenditures, and Changes  
in Fund Balances - Nonmajor Governmental Funds (Cont.)**

	<b>Special Revenue Funds</b>					
	Courthouse and Jail Maintenance	Law Library	Solid Waste / Sanitation	Special Purpose	Drug Control	<i>Formerly Major Other General Government Fund</i>
<b>Expenditures (Cont.)</b>						
Capital Projects	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	4,063
Total Expenditures	<u>\$ 664</u>	<u>\$ 5,705</u>	<u>\$ 2,387,385</u>	<u>\$ 203,242</u>	<u>\$ 34,574</u>	<u>\$ 2,294,896</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>\$ 65,772</u>	<u>\$ 11,299</u>	<u>\$ 334,605</u>	<u>\$ (8,241)</u>	<u>\$ 7,959</u>	<u>\$ (297,493)</u>
<b>Other Financing Sources (Uses)</b>						
Transfers In	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	0
Transfers Out	0	0	0	(2,260)	0	0
Total Other Financing Sources (Uses)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ (2,260)</u>	<u>\$ 0</u>	<u>0</u>
Net Change in Fund Balances	\$ 65,772	\$ 11,299	\$ 334,605	\$ (10,501)	\$ 7,959	\$ (297,493)
Change to or Within the Reporting Entity	0	0	0	0	0	491,923
Fund Balance, July 1, 2024	<u>224,249</u>	<u>33,023</u>	<u>555,895</u>	<u>257,337</u>	<u>54,672</u>	<u>0</u>
Fund Balance, June 30, 2025	<u><u>\$ 290,021</u></u>	<u><u>\$ 44,322</u></u>	<u><u>\$ 890,500</u></u>	<u><u>\$ 246,836</u></u>	<u><u>\$ 62,631</u></u>	<u><u>\$ 194,430</u></u>

(Continued)

**JEFFERSON COUNTY, TENNESSEE**

**Combining Statement of Revenues, Expenditures, and Changes  
in Fund Balances - Nonmajor Governmental Funds (Cont.)**

	<b>Special Revenue Funds (Cont.)</b>		<b>Capital Projects Fund</b>	<b>Total Nonmajor Governmental Funds</b>
	<b>Constitu - tional Officers - Fees</b>	<b>Total</b>	<b>General Capital Projects</b>	
<b>Revenues</b>				
Local Taxes	\$ 0	\$ 2,617,322	\$ 755,658	\$ 3,372,980
Fines, Forfeitures, and Penalties	0	40,606	0	40,606
Charges for Current Services	3,928	3,928	0	3,928
Other Local Revenues	0	199,563	0	199,563
State of Tennessee	0	191,510	38,000	229,510
Federal Government	0	1,991,366	288,492	2,279,858
<b>Total Revenues</b>	<b>\$ 3,928</b>	<b>\$ 5,044,295</b>	<b>\$ 1,082,150</b>	<b>\$ 6,126,445</b>
<b>Expenditures</b>				
Current:				
General Government	\$ 222	\$ 222	\$ 0	\$ 222
Finance	2,790	3,623	0	3,623
Administration of Justice	885	885	0	885
Public Safety	31	40,141	0	40,141
Public Health and Welfare	0	2,387,385	0	2,387,385
Other Operations	0	2,494,075	0	2,494,075

(Continued)

**JEFFERSON COUNTY, TENNESSEE**

**Combining Statement of Revenues, Expenditures, and Changes  
in Fund Balances - Nonmajor Governmental Funds (Cont.)**

	<u>Special Revenue Funds (Cont.)</u>		<u>Capital Projects Fund</u>	
	Constitu - tional Officers - Fees	Total	General Capital Projects	Total Nonmajor Governmental Funds
<b>Expenditures (Cont.)</b>				
Capital Projects	\$ 0	\$ 4,063	\$ 1,232,570	\$ 1,236,633
Total Expenditures	\$ 3,928	\$ 4,930,394	\$ 1,232,570	\$ 6,162,964
Excess (Deficiency) of Revenues Over Expenditures	\$ 0	\$ 113,901	\$ (150,420)	\$ (36,519)
<b>Other Financing Sources (Uses)</b>				
Transfers In	\$ 0	\$ 0	\$ 314,100	\$ 314,100
Transfers Out	0	(2,260)	0	(2,260)
Total Other Financing Sources (Uses)	\$ 0	\$ (2,260)	\$ 314,100	\$ 311,840
Net Change in Fund Balances	\$ 0	\$ 111,641	\$ 163,680	\$ 275,321
Change to or Within the Reporting Entity	0	491,923	0	491,923
Fund Balance, July 1, 2024	0	1,125,176	1,165,473	2,290,649
Fund Balance, June 30, 2025	\$ 0	\$ 1,728,740	\$ 1,329,153	\$ 3,057,893

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual and Budget**  
 Courthouse and Jail Maintenance Fund  
**For the Year Ended June 30, 2025**

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Revenues</b>				
Local Taxes	\$ 66,436	\$ 40,000	\$ 40,000	\$ 26,436
Total Revenues	\$ 66,436	\$ 40,000	\$ 40,000	\$ 26,436
<b>Expenditures</b>				
Finance				
Other Finance	\$ 664	\$ 1,000	\$ 1,000	\$ 336
Total Expenditures	\$ 664	\$ 1,000	\$ 1,000	\$ 336
Excess (Deficiency) of Revenues Over Expenditures	\$ 65,772	\$ 39,000	\$ 39,000	\$ 26,772
Net Change in Fund Balance	\$ 65,772	\$ 39,000	\$ 39,000	\$ 26,772
Fund Balance, July 1, 2024	224,249	206,000	206,000	18,249
Fund Balance, June 30, 2025	\$ 290,021	\$ 245,000	\$ 245,000	\$ 45,021

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual and Budget**  
 Law Library Fund  
**For the Year Ended June 30, 2025**

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Revenues</b>				
Local Taxes	\$ 17,004	\$ 12,461	\$ 12,461	\$ 4,543
Total Revenues	\$ 17,004	\$ 12,461	\$ 12,461	\$ 4,543
<b>Expenditures</b>				
Finance				
Other Finance	\$ 169	\$ 144	\$ 244	\$ 75
Public Safety				
Jail	5,536	12,317	12,217	6,681
Total Expenditures	\$ 5,705	\$ 12,461	\$ 12,461	\$ 6,756
Excess (Deficiency) of Revenues Over Expenditures	\$ 11,299	\$ 0	\$ 0	\$ 11,299
<b>Other Financing Sources (Uses)</b>				
Transfers In	\$ 0	\$ 20,000	\$ 20,000	\$ (20,000)
Total Other Financing Sources	\$ 0	\$ 20,000	\$ 20,000	\$ (20,000)
Net Change in Fund Balance	\$ 11,299	\$ 20,000	\$ 20,000	\$ (8,701)
Fund Balance, July 1, 2024	33,023	30,400	30,400	2,623
Fund Balance, June 30, 2025	\$ 44,322	\$ 50,400	\$ 50,400	\$ (6,078)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual (Budgetary Basis) and Budget**  
 Solid Waste/Sanitation Fund  
**For the Year Ended June 30, 2025**

	Actual (GAAP Basis)	Add: Encumbrances 6/30/2025	Actual Revenues/ Expenditures (Budgetary Basis)	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
				Original	Final	
<b>Revenues</b>						
Local Taxes	\$ 2,533,882	\$ 0	\$ 2,533,882	\$ 2,458,686	\$ 2,458,686	\$ 75,196
Other Local Revenues	188,108	0	188,108	140,000	140,000	48,108
Total Revenues	<u>\$ 2,721,990</u>	<u>\$ 0</u>	<u>\$ 2,721,990</u>	<u>\$ 2,598,686</u>	<u>\$ 2,598,686</u>	<u>\$ 123,304</u>
<b>Expenditures</b>						
Public Health and Welfare						
Waste Pickup	\$ 2,387,385	\$ 9,390	\$ 2,396,775	\$ 2,438,056	\$ 2,522,056	\$ 125,281
Total Expenditures	<u>\$ 2,387,385</u>	<u>\$ 9,390</u>	<u>\$ 2,396,775</u>	<u>\$ 2,438,056</u>	<u>\$ 2,522,056</u>	<u>\$ 125,281</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>\$ 334,605</u>	<u>\$ (9,390)</u>	<u>\$ 325,215</u>	<u>\$ 160,630</u>	<u>\$ 76,630</u>	<u>\$ 248,585</u>
Net Change in Fund Balance	\$ 334,605	\$ (9,390)	\$ 325,215	\$ 160,630	\$ 76,630	\$ 248,585
Fund Balance, July 1, 2024	<u>555,895</u>	<u>0</u>	<u>555,895</u>	<u>305,000</u>	<u>305,000</u>	<u>250,895</u>
Fund Balance, June 30, 2025	<u><u>\$ 890,500</u></u>	<u><u>\$ (9,390)</u></u>	<u><u>\$ 881,110</u></u>	<u><u>\$ 465,630</u></u>	<u><u>\$ 381,630</u></u>	<u><u>\$ 499,480</u></u>

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual and Budget**  
Special Purpose Fund  
**For the Year Ended June 30, 2025**

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Revenues</b>				
Other Local Revenues	\$ 3,491	\$ 0	\$ 0	\$ 3,491
State of Tennessee	191,510	265,534	265,534	(74,024)
Total Revenues	<u>\$ 195,001</u>	<u>\$ 265,534</u>	<u>\$ 265,534</u>	<u>\$ (70,533)</u>
<b>Expenditures</b>				
Other Operations	\$ 203,242	\$ 265,534	\$ 506,132	\$ 302,890
Other Charges				
Total Expenditures	<u>\$ 203,242</u>	<u>\$ 265,534</u>	<u>\$ 506,132</u>	<u>\$ 302,890</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>\$ (8,241)</u>	<u>\$ 0</u>	<u>\$ (240,598)</u>	<u>\$ 232,357</u>
<b>Other Financing Sources (Uses)</b>				
Transfers Out	\$ (2,260)	\$ 0	\$ (2,260)	\$ 0
Total Other Financing Sources	<u>\$ (2,260)</u>	<u>\$ 0</u>	<u>\$ (2,260)</u>	<u>\$ 0</u>
Net Change in Fund Balance	\$ (10,501)	\$ 0	\$ (242,858)	\$ 232,357
Fund Balance, July 1, 2024	<u>257,337</u>	<u>246,836</u>	<u>246,836</u>	<u>10,501</u>
Fund Balance, June 30, 2025	<u><u>\$ 246,836</u></u>	<u><u>\$ 246,836</u></u>	<u><u>\$ 3,978</u></u>	<u><u>\$ 242,858</u></u>

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual (Budgetary Basis) and Budget**  
 Drug Control Fund  
**For the Year Ended June 30, 2025**

	Actual (GAAP Basis)	Less: Encumbrances 7/1/2024	Add: Encumbrances 6/30/2025	Actual Revenues/ Expenditures (Budgetary Basis)	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
					Original	Final	
<b>Revenues</b>							
Fines, Forfeitures, and Penalties	\$ 40,606	\$ 0	\$ 0	\$ 40,606	\$ 77,000	\$ 77,000	\$ (36,394)
Other Local Revenues	1,927	0	0	1,927	0	0	1,927
Total Revenues	\$ 42,533	\$ 0	\$ 0	\$ 42,533	\$ 77,000	\$ 77,000	\$ (34,467)
<b>Expenditures</b>							
Public Safety							
Drug Enforcement	\$ 34,574	\$ (10,605)	\$ 5,335	\$ 29,304	\$ 88,400	\$ 88,400	\$ 59,096
Total Expenditures	\$ 34,574	\$ (10,605)	\$ 5,335	\$ 29,304	\$ 88,400	\$ 88,400	\$ 59,096
Excess (Deficiency) of Revenues Over Expenditures	\$ 7,959	\$ 10,605	\$ (5,335)	\$ 13,229	\$ (11,400)	\$ (11,400)	\$ 24,629
Net Change in Fund Balance	\$ 7,959	\$ 10,605	\$ (5,335)	\$ 13,229	\$ (11,400)	\$ (11,400)	\$ 24,629
Fund Balance, July 1, 2024	54,672	(10,605)	0	44,067	36,500	36,500	7,567
Fund Balance, June 30, 2025	\$ 62,631	\$ 0	\$ (5,335)	\$ 57,296	\$ 25,100	\$ 25,100	\$ 32,196

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual (Budgetary Basis) and Budget**  
 Other General Government Fund  
**For the Year Ended June 30, 2025**

	Actual (GAAP Basis)	Less: Encumbrances 7/1/2024	Add: Encumbrances 6/30/2025	Actual Revenues/ Expenditures (Budgetary Basis)	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
					Original	Final	
<b>Revenues</b>							
Other Local Revenues	\$ 6,037	\$ 0	\$ 0	\$ 6,037	\$ 0	\$ 0	\$ 6,037
Federal Government	1,991,366	0	0	1,991,366	4,847,073	5,033,688	(3,042,322)
Total Revenues	\$ 1,997,403	\$ 0	\$ 0	\$ 1,997,403	\$ 4,847,073	\$ 5,033,688	\$ (3,036,285)
<b>Expenditures</b>							
Other Operations							
American Rescue Plan Act Grant #1	\$ 315,041	\$ (60,000)	\$ 60,000	\$ 315,041	\$ 646,230	\$ 385,255	\$ 70,214
American Rescue Plan Act Grant #6	1,975,792	(135,400)	2,320,038	4,160,430	4,847,073	5,033,688	873,258
Capital Projects							
American Rescue Plan Act Grant #1	4,063	(1,220)	0	2,843	0	1,285	(1,558)
Total Expenditures	\$ 2,294,896	\$ (196,620)	\$ 2,380,038	\$ 4,478,314	\$ 5,493,303	\$ 5,420,228	\$ 941,914
Excess (Deficiency) of Revenues Over Expenditures	\$ (297,493)	\$ 196,620	\$ (2,380,038)	\$ (2,480,911)	\$ (646,230)	\$ (386,540)	\$ (2,094,371)
Net Change in Fund Balance	\$ (297,493)	\$ 196,620	\$ (2,380,038)	\$ (2,480,911)	\$ (646,230)	\$ (386,540)	\$ (2,094,371)
Changes to or Within the Financial Reporting Entity	491,923	0	0	491,923	0	0	491,923
Fund Balance, July 1, 2024	0	(196,620)	0	(196,620)	5,493,303	5,493,303	(5,689,923)
Fund Balance, June 30, 2025	\$ 194,430	\$ 0	\$ (2,380,038)	\$ (2,185,608)	\$ 4,847,073	\$ 5,106,763	\$ (7,292,371)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual (Budgetary Basis) and Budget**  
 General Capital Projects Fund  
**For the Year Ended June 30, 2025**

	Actual (GAAP Basis)	Less: Encumbrances 7/1/2024	Add: Encumbrances 6/30/2025	Actual Revenues/ Expenditures (Budgetary Basis)	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
					Original	Final	
<b>Revenues</b>							
Local Taxes	\$ 755,658	\$ 0	\$ 0	\$ 755,658	\$ 731,204	\$ 731,204	\$ 24,454
State of Tennessee	38,000	0	0	38,000	0	38,000	0
Federal Government	288,492	0	0	288,492	201,500	251,000	37,492
<b>Total Revenues</b>	<b>\$ 1,082,150</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 1,082,150</b>	<b>\$ 932,704</b>	<b>\$ 1,020,204</b>	<b>\$ 61,946</b>
<b>Expenditures</b>							
Capital Projects							
Public Safety Projects	\$ 347,696	\$ (136,922)	\$ 0	\$ 210,774	\$ 212,500	\$ 360,587	\$ 149,813
Public Health and Welfare Projects	532,992	(212,395)	8,500	329,097	201,500	559,500	230,403
Other General Government Projects	351,882	(305,656)	2,700	48,926	597,968	636,558	587,632
<b>Total Expenditures</b>	<b>\$ 1,232,570</b>	<b>\$ (654,973)</b>	<b>\$ 11,200</b>	<b>\$ 588,797</b>	<b>\$ 1,011,968</b>	<b>\$ 1,556,645</b>	<b>\$ 967,848</b>
Excess (Deficiency) of Revenues							
Over Expenditures	\$ (150,420)	\$ 654,973	\$ (11,200)	\$ 493,353	\$ (79,264)	\$ (536,441)	\$ 1,029,794
<b>Other Financing Sources (Uses)</b>							
Transfers In	\$ 314,100	\$ 0	\$ 0	\$ 314,100	\$ 0	\$ 314,100	\$ 0
Transfers Out	0	0	0	0	0	(4,322)	4,322
<b>Total Other Financing Sources</b>	<b>\$ 314,100</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 314,100</b>	<b>\$ 0</b>	<b>\$ 309,778</b>	<b>\$ 4,322</b>
Net Change in Fund Balance	\$ 163,680	\$ 654,973	\$ (11,200)	\$ 807,453	\$ (79,264)	\$ (226,663)	\$ 1,034,116
Fund Balance, July 1, 2024	1,165,473	(654,973)	0	510,500	392,300	392,300	118,200
<b>Fund Balance, June 30, 2025</b>	<b>\$ 1,329,153</b>	<b>\$ 0</b>	<b>\$ (11,200)</b>	<b>\$ 1,317,953</b>	<b>\$ 313,036</b>	<b>\$ 165,637</b>	<b>\$ 1,152,316</b>

## MAJOR GOVERNMENTAL FUND

### GENERAL DEBT SERVICE FUND

---

*The General Debt Service Fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.*

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual and Budget**  
 General Debt Service Fund  
**For the Year Ended June 30, 2025**

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Revenues</b>				
Local Taxes	\$ 7,485,971	\$ 5,814,531	\$ 5,814,531	\$ 1,671,440
Other Local Revenues	5,394,541	1,152,975	1,152,975	4,241,566
Federal Government	423,674	410,148	410,148	13,526
Other Governments and Citizens Groups	119,872	0	119,872	0
Total Revenues	<u>\$ 13,424,058</u>	<u>\$ 7,377,654</u>	<u>\$ 7,497,526</u>	<u>\$ 5,926,532</u>
<b>Expenditures</b>				
Principal on Debt				
General Government	\$ 560,000	\$ 560,000	\$ 560,000	\$ 0
Education	3,209,216	3,096,112	3,209,216	0
Interest on Debt				
General Government	367,975	367,975	367,975	0
Education	2,030,447	2,033,417	2,040,185	9,738
Other Debt Service				
General Government	121,630	175,984	175,984	54,354
Total Expenditures	<u>\$ 6,289,268</u>	<u>\$ 6,233,488</u>	<u>\$ 6,353,360</u>	<u>\$ 64,092</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>\$ 7,134,790</u>	<u>\$ 1,144,166</u>	<u>\$ 1,144,166</u>	<u>\$ 5,990,624</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	\$ 486,434	\$ 646,994	\$ 646,994	\$ (160,560)
Total Other Financing Sources	<u>\$ 486,434</u>	<u>\$ 646,994</u>	<u>\$ 646,994</u>	<u>\$ (160,560)</u>
Net Change in Fund Balance	\$ 7,621,224	\$ 1,791,160	\$ 1,791,160	\$ 5,830,064
Fund Balance, July 1, 2024	<u>41,990,304</u>	<u>15,200,000</u>	<u>15,200,000</u>	<u>26,790,304</u>
Fund Balance, June 30, 2025	<u>\$ 49,611,528</u>	<u>\$ 16,991,160</u>	<u>\$ 16,991,160</u>	<u>\$ 32,620,368</u>

## CUSTODIAL FUNDS

---

*Custodial Funds are used to account for assets held by the county in a custodial capacity or as an agent for individuals, private organizations, and other governments. Custodial Funds are reported using the economic resources measurement focus and the accrual basis of accounting. Custodial fund reporting focuses on net position and changes in net position. Custodial funds are distinguished from trust funds by the absence of a trust agreement or equivalent arrangement.*

**Cities - Sales Tax Fund** – The Cities - Sales Tax Fund is used to account for the second half of the sales tax revenues collected inside incorporated cities of the county. These revenues are received by the county from the state of Tennessee and forwarded to the various cities on a monthly basis.

**Cities - Property Tax Fund** – The Cities - Property Tax Fund is used to account for city property taxes levied by the towns of Dandridge and New Market and the city of Baneberry and collected by the county trustee for the benefit of these entities. The county trustee forwards these revenues to the towns of Dandridge and New Market and the city of Baneberry monthly.

**Constitutional Officers - Custodial Fund** – The Constitutional Officers - Custodial Fund is used to account for amounts collected in a custodial capacity by the county clerk, circuit and general sessions courts clerk, clerk and master, register of deeds, and sheriff. Such collections include amounts due to the state, litigants, heirs, and others.

**JEFFERSON COUNTY, TENNESSEE**  
**Combining Statement of Net Position - Custodial Funds**  
**June 30, 2025**

	<b>Custodial Funds</b>			
	Cities - Sales Tax	Cities - Property Tax	Constitu- tional Officers - Custodial	Total
<b>ASSETS</b>				
Cash	\$ 0	\$ 0	\$ 2,035,776	\$ 2,035,776
Equity in Pooled Cash and Investments	0	23,477	0	23,477
Accounts Receivable	0	0	179,114	179,114
Due from Other Governments	1,505,415	0	0	1,505,415
Property Taxes Receivable	0	1,728,648	0	1,728,648
Allowance for Uncollectible Property Taxes	0	(61,722)	0	(61,722)
<b>Total Assets</b>	<b>\$ 1,505,415</b>	<b>\$ 1,690,403</b>	<b>\$ 2,214,890</b>	<b>\$ 5,410,708</b>
<b>LIABILITIES</b>				
Due to Other Taxing Units	\$ 1,505,415	\$ 77,430	\$ 0	\$ 1,582,845
<b>Total Liabilities</b>	<b>\$ 1,505,415</b>	<b>\$ 77,430</b>	<b>\$ 0</b>	<b>\$ 1,582,845</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred Current Property Taxes	\$ 0	\$ 1,612,973	\$ 0	\$ 1,612,973
<b>Total Deferred Inflows of Resources</b>	<b>\$ 0</b>	<b>\$ 1,612,973</b>	<b>\$ 0</b>	<b>\$ 1,612,973</b>
<b>NET POSITION</b>				
Restricted for Individuals, Organizations, and Other Governments	\$ 0	\$ 0	\$ 2,214,890	\$ 2,214,890
<b>Total Net Position</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 2,214,890</b>	<b>\$ 2,214,890</b>

**JEFFERSON COUNTY, TENNESSEE**  
**Combining Statement of Net Position - Custodial Funds**  
**For the Year Ended June 30, 2025**

	<b>Custodial Funds</b>			Total
	Cities - Sales Tax	Cities - Property Tax	Constitu - tional Officers - Custodial	
<b>Additions</b>				
Sales Tax Collections for Other Governments	\$ 8,700,740	\$ 0	\$ 0	\$ 8,700,740
Property Tax Collections for Other Governments	0	1,573,679	0	1,573,679
Fines/Fees and Other Collections	0	0	11,659,903	11,659,903
<b>Total Additions</b>	<b>\$ 8,700,740</b>	<b>\$ 1,573,679</b>	<b>\$ 11,659,903</b>	<b>\$ 21,934,322</b>
<b>Deductions</b>				
Payment of Sales Tax Collections for Other Governments	\$ 8,700,740	\$ 0	\$ 0	\$ 8,700,740
Payment of Property Tax Collections for Other Governments	0	1,573,679	0	1,573,679
Payments to State	0	0	9,160,906	9,160,906
Payments to Individuals and Others	0	0	2,507,994	2,507,994
<b>Total Deductions</b>	<b>\$ 8,700,740</b>	<b>\$ 1,573,679</b>	<b>\$ 11,668,900</b>	<b>\$ 21,943,319</b>
Change in Net Position	\$ 0	\$ 0	\$ (8,997)	\$ (8,997)
Net Position July 1, 2024	0	0	2,223,887	2,223,887
<b>Net Position June 30, 2025</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 2,214,890</b>	<b>\$ 2,214,890</b>

# JEFFERSON COUNTY SCHOOL DEPARTMENT

---

*This section presents combining and individual fund financial statements for the Jefferson County School Department, a discretely presented component unit. The school department uses a General Fund, three Special Revenue Funds, a Capital Projects Fund, and an Internal Service Fund.*

**General Purpose School Fund** – The General Purpose School Fund is used to account for general operations of the school department.

**School Federal Projects Fund** – The School Federal Projects Fund is used to account for restricted federal revenues, which must be expended on specific education programs.

**Central Cafeteria Fund** – The Central Cafeteria Fund is used to account for the cafeteria operations in each of the schools.

**Internal School Fund** – The Internal School Fund is used to account for funds held at the individual schools for internal school use such as the purchase of supplies, school clubs, and student activities.

**Education Capital Projects Fund** – The Education Capital Projects Fund is used to account for general building construction and renovations of the school department.

**Employee Insurance - Dental and Vision Fund** – The Employee Insurance - Dental and Vision Fund is an internal service fund, which is used to account for transactions pertaining to the school department's self-insured group dental and vision plans.

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Activities**  
 Discretely Presented Jefferson County School Department  
**For the Year Ended June 30, 2025**

<b>Functions/Programs</b>	<b>Expenses</b>	<b>Program Revenues</b>			<b>Net (Expense) Revenue and Changes in Net Position Total Governmental Activities</b>
		<b>Charges for Services</b>	<b>Operating Grants and Contributions</b>	<b>Capital Grants and Contributions</b>	
Governmental Activities:					
Instruction	\$ 50,955,586	\$ 0	\$ 3,316,800	\$ 481,885	\$ (47,156,901)
Support Services	27,289,896	88,881	2,421,285	0	(24,779,730)
Operation of Non-instructional Services	9,702,890	587,585	9,108,303	0	(7,002)
<b>Total Governmental Activities</b>	<b>\$ 87,948,372</b>	<b>\$ 676,466</b>	<b>\$ 14,846,388</b>	<b>\$ 481,885</b>	<b>\$ (71,943,633)</b>
General Revenues:					
Taxes:					
Property taxes levied for general purposes					\$ 12,112,995
Local option sales tax					9,960,090
Mixed Drink Tax					44,607
Grants & Contributions not restricted for specific programs					53,309,370
Unrestricted Investment Earnings					127,112
Miscellaneous					230,573
<b>Total General Revenues</b>					<b>\$ 75,784,747</b>
Change in Net Position					\$ 3,841,114
Net Position, July 1, 2024					118,443,178
Restatement - See Note I.D. 11.					1,085,938
<b>Net Position, June 30, 2025</b>					<b>\$ 123,370,230</b>

**JEFFERSON COUNTY, TENNESSEE**

**Balance Sheet - Governmental Funds**

Discretely Presented Jefferson County School Department

**June 30, 2025**

	<u>Major Funds</u>		<u>Nonmajor</u>	<u>Total</u>
	<u>General</u>	<u>Education</u>	<u>Funds</u>	
			<u>Other</u>	
	<u>Purpose</u>	<u>Capital</u>	<u>Governmental</u>	<u>Governmental</u>
	<u>School</u>	<u>Projects</u>	<u>Funds</u>	<u>Funds</u>
<b>ASSETS</b>				
Cash	\$ 10,953	\$ 0	\$ 1,449,212	\$ 1,460,165
Equity in Pooled Cash and Investments	23,206,198	16,683,826	5,194,344	45,084,368
Accounts Receivable	38,424	0	0	38,424
Due from Other Governments	4,139,060	0	1,450,484	5,589,544
Property Taxes Receivable	12,686,832	0	0	12,686,832
Allowance for Uncollectible Property Taxes	(381,371)	0	0	(381,371)
Prepaid Items	14,984	0	0	14,984
Restricted Assets	1,475,576	0	0	1,475,576
Total Assets	<u>\$ 41,190,656</u>	<u>\$ 16,683,826</u>	<u>\$ 8,094,040</u>	<u>\$ 65,968,522</u>
<b>LIABILITIES</b>				
Accounts Payable	\$ 280,575	\$ 0	\$ 1,935	\$ 282,510
Accrued Payroll	621,452	0	1,854	623,306
Payroll Deductions Payable	3,441,477	0	412,135	3,853,612
Contracts Payable	0	1,090,347	0	1,090,347
Retainage Payable	0	46,586	0	46,586
Other Current Liabilities	4,354,449	0	0	4,354,449
Total Liabilities	<u>\$ 8,697,953</u>	<u>\$ 1,136,933</u>	<u>\$ 415,924</u>	<u>\$ 10,250,810</u>

(Continued)

**JEFFERSON COUNTY, TENNESSEE**

**Balance Sheet - Governmental Funds**

Discretely Presented Jefferson County School Department (Cont.)

	<b>Major Funds</b>		<b>Nonmajor Funds</b>		<b>Total Governmental Funds</b>
	<b>General Purpose School</b>	<b>Education Capital Projects</b>	<b>Other Governmental Funds</b>		
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred Current Property Taxes	\$ 12,030,362	\$ 0	\$ 0	\$ 0	\$ 12,030,362
Deferred Delinquent Property Taxes	222,998	0	0	0	222,998
Other Deferred/Unavailable Revenue	963,485	0	0	0	963,485
<b>Total Deferred Inflows of Resources</b>	<b>\$ 13,216,845</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 13,216,845</b>
<b>FUND BALANCES</b>					
Nonspendable:					
Prepaid Items	\$ 14,984	\$ 0	\$ 0	\$ 0	\$ 14,984
Restricted:					
Restricted for Education	210,331	0	4,678,116	0	4,888,447
Restricted for Hybrid Retirement Stabilization Funds	1,475,576	0	0	0	1,475,576
Committed:					
Committed for Education	945,317	0	3,000,000	0	3,945,317
Committed for Capital Projects	149,585	15,546,893	0	0	15,696,478
Assigned:					
Assigned for Education	1,896,340	0	0	0	1,896,340
Unassigned	14,583,725	0	0	0	14,583,725
<b>Total Fund Balances</b>	<b>\$ 19,275,858</b>	<b>\$ 15,546,893</b>	<b>\$ 7,678,116</b>	<b>\$ 0</b>	<b>\$ 42,500,867</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$ 41,190,656</b>	<b>\$ 16,683,826</b>	<b>\$ 8,094,040</b>	<b>\$ 0</b>	<b>\$ 65,968,522</b>

**JEFFERSON COUNTY, TENNESSEE**  
**Reconciliation of the Balance Sheet of Governmental Funds to**  
**the Statement of Net Position**  
Discretely Presented Jefferson County School Department  
**June 30, 2025**

Amounts reported for governmental activities in the statement of net position (Exhibit A) are different because:

Total fund balances - balance sheet - governmental funds (Exhibit J-2)		\$ 42,500,867
(1) Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds.		
Add: land	\$ 1,619,334	
Add: construction in progress	169,564	
Add: buildings and improvements net of accumulated depreciation	72,886,515	
Add: machinery and equipment net of accumulated depreciation	795,614	
Add: other capital assets net of accumulated depreciation	<u>2,485,332</u>	77,956,359
(2) An internal service fund is used by management to charge the cost of employee dental and vision benefits to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position.		221,454
(3) Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds.		
Less: compensated absences payable	\$ (383,799)	
Less: termination benefits payable	(161,475)	
Less: net OPEB liability	<u>(11,798,793)</u>	(12,344,067)
(4) Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions/OPEB will be amortized and recognized as components of pension/OPEB expense in future years.		
Add: deferred outflows of resources related to pensions	\$ 6,068,479	
Less: deferred inflows of resources related to pensions	(2,564,357)	
Add: deferred outflows of resources related to OPEB	2,506,429	
Less: deferred inflows of resources related to OPEB	<u>(3,972,942)</u>	2,037,609
(5) Net pension assets are not current financial resources and therefore are not reported in the governmental funds.		
Add: net pension asset - public employee legacy pension plan	\$ 1,037,259	
Add: net pension asset - public employee hybrid retirement plan	84,554	
Add: net pension asset - teacher retirement plan	384,257	
Add: net pension asset - teacher legacy pension plan	<u>10,305,455</u>	11,811,525
(6) Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the governmental funds.		<u>1,186,483</u>
Net position of governmental activities (Exhibit A)		<u>\$ 123,370,230</u>

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Revenues, Expenditures, and Changes**  
**in Fund Balances - Governmental Funds**  
 Discretely Presented Jefferson County School Department  
**For the Year Ended June 30, 2025**

	<b>Major Funds</b>			<b>Nonmajor</b>	<b>Total</b>
	<i>General Purpose School</i>	<i>Formerly Major School Federal Projects</i>	<i>Formerly Nonmajor Education Capital Projects</i>	<b>Funds</b> <i>Other Governmental Funds</i>	
<b>Revenues</b>					
Local Taxes	\$ 22,146,596	\$ 0	\$ 0	\$ 0	\$ 22,146,596
Licenses and Permits	1,867	0	0	0	1,867
Charges for Current Services	322,056	0	0	354,410	676,466
Other Local Revenues	357,431	0	0	3,451,185	3,808,616
State of Tennessee	55,097,396	0	0	35,143	55,132,539
Federal Government	228,467	0	0	8,988,311	9,216,778
Other Governments and Citizens Groups	648,920	0	0	0	648,920
<b>Total Revenues</b>	<b>\$ 78,802,733</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 12,829,049</b>	<b>\$ 91,631,782</b>
<b>Expenditures</b>					
Current:					
Instruction	\$ 40,911,901	\$ 0	\$ 0	\$ 3,162,488	\$ 44,074,389
Support Services	26,222,745	0	0	1,030,687	27,253,432
Operation of Non-Instructional Services	1,245,942	0	0	8,373,084	9,619,026
Capital Outlay	323,710	0	0	0	323,710
Debt Service:					
Other Debt Service	119,872	0	0	0	119,872
Capital Projects	0	0	6,968,328	0	6,968,328
<b>Total Expenditures</b>	<b>\$ 68,824,170</b>	<b>\$ 0</b>	<b>\$ 6,968,328</b>	<b>\$ 12,566,259</b>	<b>\$ 88,358,757</b>

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Revenues, Expenditures, and Changes**  
**in Fund Balances - Governmental Funds**  
 Discretely Presented Jefferson County School Department (Cont.)

	<b>Major Funds</b>			<b>Nonmajor</b>	<b>Total</b>
	<i>General Purpose School</i>	<i>Formerly Major School Federal Projects</i>	<i>Formerly Nonmajor Education Capital Projects</i>	<b>Funds</b> <i>Other Governmental Funds</i>	
Excess (Deficiency) of Revenues Over Expenditures	\$ 9,978,563	\$ 0	\$ (6,968,328)	\$ 262,790	\$ 3,273,025
<b>Other Financing Sources (Uses)</b>					
Insurance Recovery	\$ 56,936	\$ 0	\$ 0	\$ 0	\$ 56,936
Transfers In	209,616	0	20,708,372	0	20,917,988
Transfers Out	(20,708,372)	0	0	(209,616)	(20,917,988)
Total Other Financing Sources (Uses)	\$ (20,441,820)	\$ 0	\$ 20,708,372	\$ (209,616)	\$ 56,936
Net Change in Fund Balances	\$ (10,463,257)	\$ 0	\$ 13,740,044	\$ 53,174	\$ 3,329,961
Change to or Within the Reporting Entity	0	(3,000,822)	1,806,849	1,193,973	0
Fund Balance, July 1, 2024	29,739,115	3,000,822	0	6,430,969	39,170,906
Fund Balance, June 30, 2025	\$ 19,275,858	\$ 0	\$ 15,546,893	\$ 7,678,116	\$ 42,500,867

**JEFFERSON COUNTY, TENNESSEE**  
**Reconciliation of the Statement of Revenues, Expenditures, and**  
**Changes in Fund Balances of Governmental Funds to the Statement of Activities**  
Discretely Presented Jefferson County School Department  
**For the Year Ended June 30, 2025**

Amounts reported for governmental activities in the statement of activities (Exhibit B) are different because:

Net change in fund balances - total governmental funds (Exhibit J-4)		\$ 3,329,961
(1) Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their useful lives and reported as depreciation expense. The difference between capital outlays and depreciation is itemized as follows:		
Add: capital assets purchased in the current period	\$ 5,090,370	
Less: current-year depreciation expense	<u>(3,362,551)</u>	1,727,819
(2) The net effect of various miscellaneous transactions involving capital assets (sales, trade-ins, and donations) is to increase (decrease) net position.		
Less: book value of capital assets disposed		(18,064)
(3) Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Add: deferred delinquent property taxes and other deferred June 30, 2025	\$ 1,186,483	
Less: deferred delinquent property taxes and other deferred June 30, 2024	<u>(1,180,524)</u>	5,959
(4) Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.		
Change in compensated absences payable	\$ 1,767	
Change in termination benefits	(57,412)	
Change in net pension asset/liability	4,123,150	
Change in deferred outflows related to pensions	(3,720,582)	
Change in deferred inflows related to pensions	(1,995,117)	
Change in OPEB liability	(172,146)	
Change in deferred outflows related to OPEB	(266,475)	
Change in deferred inflows related to OPEB	<u>877,457</u>	(1,209,358)
(5) Internal service funds are used by management to charge the cost of employee dental and vision benefits to individual funds. The net revenue (expense) of certain activities of the internal service fund is reported with governmental activities in the statement of activities.		<u>4,797</u>
Change in net position of governmental activities (Exhibit B)		<u><u>\$ 3,841,114</u></u>

**JEFFERSON COUNTY, TENNESSEE**  
**Combining Balance Sheet - Nonmajor Governmental Funds**  
 Discretely Presented Jefferson County School Department  
**June 30, 2025**

	<u>Special Revenue Funds</u>			Total Nonmajor Governmental Funds
	School Federal Projects	Central Cafeteria	Internal School	
<b>ASSETS</b>				
Cash	\$ 0	\$ 0	\$ 1,449,212	\$ 1,449,212
Equity in Pooled Cash and Investments	2,307,648	2,886,696	0	5,194,344
Due from Other Governments	990,955	459,529	0	1,450,484
Total Assets	<u>\$ 3,298,603</u>	<u>\$ 3,346,225</u>	<u>\$ 1,449,212</u>	<u>\$ 8,094,040</u>
<b>LIABILITIES</b>				
Accounts Payable	\$ 0	\$ 1,935	\$ 0	\$ 1,935
Accrued Payroll	0	1,854	0	1,854
Payroll Deductions Payable	298,603	113,532	0	412,135
Total Liabilities	<u>\$ 298,603</u>	<u>\$ 117,321</u>	<u>\$ 0</u>	<u>\$ 415,924</u>
<b>FUND BALANCES</b>				
Restricted:				
Restricted for Education	\$ 0	\$ 3,228,904	\$ 1,449,212	\$ 4,678,116
Committed:				
Committed for Education	3,000,000	0	0	3,000,000
Total Fund Balances	<u>\$ 3,000,000</u>	<u>\$ 3,228,904</u>	<u>\$ 1,449,212</u>	<u>\$ 7,678,116</u>
Total Liabilities and Fund Balances	<u>\$ 3,298,603</u>	<u>\$ 3,346,225</u>	<u>\$ 1,449,212</u>	<u>\$ 8,094,040</u>

**JEFFERSON COUNTY, TENNESSEE**  
**Combining Statement of Revenues, Expenditures, and Changes**  
**in Fund Balances - Nonmajor Governmental Funds**  
 Discretely Presented Jefferson County School Department  
**For the Year Ended June 30, 2025**

	<b>Special Revenue Funds</b>				<b>Capital Projects Fund</b>	<b>Total Nonmajor Governmental Funds</b>
	<i>Formerly Major School Federal Projects</i>	<b>Central Cafeteria</b>	<b>Internal School</b>	<b>Total</b>	<i>Formerly Nonmajor Education Capital Projects</i>	
<b>Revenues</b>						
Charges for Current Services	\$ 0	\$ 354,410	\$ 0	\$ 354,410	\$ 0	\$ 354,410
Other Local Revenues	0	333,393	3,117,792	3,451,185	0	3,451,185
State of Tennessee	0	35,143	0	35,143	0	35,143
Federal Government	4,276,069	4,712,242	0	8,988,311	0	8,988,311
<b>Total Revenues</b>	<b>\$ 4,276,069</b>	<b>\$ 5,435,188</b>	<b>\$ 3,117,792</b>	<b>\$ 12,829,049</b>	<b>\$ 0</b>	<b>\$ 12,829,049</b>
<b>Expenditures</b>						
Current:						
Instruction	\$ 3,162,488	\$ 0	\$ 0	\$ 3,162,488	\$ 0	\$ 3,162,488
Support Services	1,030,687	0	0	1,030,687	0	1,030,687
Operation of Non-Instructional Services	0	5,246,026	3,127,058	8,373,084	0	8,373,084
<b>Total Expenditures</b>	<b>\$ 4,193,175</b>	<b>\$ 5,246,026</b>	<b>\$ 3,127,058</b>	<b>\$ 12,566,259</b>	<b>\$ 0</b>	<b>\$ 12,566,259</b>
Excess (Deficiency) of Revenues Over Expenditures	\$ 82,894	\$ 189,162	\$ (9,266)	\$ 262,790	\$ 0	\$ 262,790
<b>Other Financing Sources (Uses)</b>						
Transfers Out	\$ (83,716)	\$ (125,900)	\$ 0	\$ (209,616)	\$ 0	\$ (209,616)
<b>Total Other Financing Sources (Uses)</b>	<b>\$ (83,716)</b>	<b>\$ (125,900)</b>	<b>\$ 0</b>	<b>\$ (209,616)</b>	<b>\$ 0</b>	<b>\$ (209,616)</b>
Net Change in Fund Balances	\$ (822)	\$ 63,262	\$ (9,266)	\$ 53,174	\$ 0	\$ 53,174
Change to or Within the Reporting Entity	3,000,822	0	0	3,000,822	(1,806,849)	1,193,973
Fund Balance, July 1, 2024	0	3,165,642	1,458,478	4,624,120	1,806,849	6,430,969
<b>Fund Balance, June 30, 2025</b>	<b>\$ 3,000,000</b>	<b>\$ 3,228,904</b>	<b>\$ 1,449,212</b>	<b>\$ 7,678,116</b>	<b>\$ 0</b>	<b>\$ 7,678,116</b>

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual (Budgetary Basis) and Budget**  
 Discretely Presented Jefferson County School Department  
 General Purpose School Fund  
**For the Year Ended June 30, 2025**

	Actual (GAAP Basis)	Less: Encumbrances 7/1/2024	Add: Encumbrances 6/30/2025	Actual Revenues/ Expenditures (Budgetary Basis)	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
					Original	Final	
<b>Revenues</b>							
Local Taxes	\$ 22,146,596	\$ 0	\$ 0	\$ 22,146,596	\$ 19,922,804	\$ 19,922,804	\$ 2,223,792
Licenses and Permits	1,867	0	0	1,867	2,400	2,400	(533)
Charges for Current Services	322,056	0	0	322,056	276,000	276,000	46,056
Other Local Revenues	357,431	0	0	357,431	30,500	66,213	291,218
State of Tennessee	55,097,396	0	0	55,097,396	52,629,557	55,720,208	(622,812)
Federal Government	228,467	0	0	228,467	93,000	159,174	69,293
Other Governments and Citizens Groups	648,920	0	0	648,920	200,900	521,285	127,635
<b>Total Revenues</b>	<b>\$ 78,802,733</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 78,802,733</b>	<b>\$ 73,155,161</b>	<b>\$ 76,668,084</b>	<b>\$ 2,134,649</b>
<b>Expenditures</b>							
<b>Instruction</b>							
Regular Instruction Program	\$ 33,702,408	\$ (3,887)	\$ 827,311	\$ 34,525,832	\$ 36,265,639	\$ 38,522,485	\$ 3,996,653
Alternative Instruction Program	139,968	0	0	139,968	164,803	164,803	24,835
Special Education Program	4,025,306	0	0	4,025,306	4,633,359	4,723,632	698,326
Career and Technical Education Program	3,044,219	(82,734)	2,119	2,963,604	3,128,887	4,019,806	1,056,202
<b>Support Services</b>							
Attendance	353,730	(94)	0	353,636	287,562	358,712	5,076
Health Services	936,669	0	1,016	937,685	971,421	986,421	48,736
Other Student Support	2,594,302	(17,827)	0	2,576,475	3,475,735	3,150,362	573,887

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual (Budgetary Basis) and Budget**  
 Discretely Presented Jefferson County School Department  
 General Purpose School Fund (Cont.)

	Actual (GAAP Basis)	Less: Encumbrances 7/1/2024	Add: Encumbrances 6/30/2025	Actual Revenues/ Expenditures (Budgetary Basis)	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
					Original	Final	
<b>Expenditures (Cont.)</b>							
Support Services (Cont.)							
Regular Instruction Program	\$ 2,492,483	\$ (3,000)	\$ 0	\$ 2,489,483	\$ 2,284,793	\$ 2,728,354	\$ 238,871
Alternative Instruction Program	38,917	0	0	38,917	45,106	45,106	6,189
Special Education Program	866,387	(1,878)	0	864,509	739,589	1,022,964	158,455
Career and Technical Education Program	351,066	(678)	333	350,721	362,848	394,248	43,527
Technology	1,421,713	(6,124)	14,660	1,430,249	1,542,004	1,542,504	112,255
Other Programs	236,123	0	0	236,123	0	236,123	0
Board of Education	852,310	(3,500)	2,624	851,434	968,366	969,332	117,898
Director of Schools	327,276	0	27	327,303	351,737	352,737	25,434
Office of the Principal	4,462,319	0	0	4,462,319	4,690,626	4,695,910	233,591
Fiscal Services	599,692	0	0	599,692	599,692	599,692	0
Human Services/Personnel	184,746	(2,303)	4,500	186,943	186,127	201,127	14,184
Operation of Plant	5,455,932	0	17,562	5,473,494	5,808,213	6,188,633	715,139
Maintenance of Plant	1,912,191	(11,691)	7,725	1,908,225	2,035,683	2,386,781	478,556
Transportation	3,136,889	(58,884)	93,677	3,171,682	3,538,140	3,745,607	573,925
Operation of Non-Instructional Services							
Food Service	37,393	0	0	37,393	0	43,201	5,808
Community Services	369,403	(2,258)	2,400	369,545	400,572	401,862	32,317
Early Childhood Education	839,146	0	0	839,146	993,679	993,679	154,533

(Continued)

**JEFFERSON COUNTY, TENNESSEE**

**Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Actual (Budgetary Basis) and Budget**

Discretely Presented Jefferson County School Department  
General Purpose School Fund (Cont.)

	Actual (GAAP Basis)	Less: Encumbrances 7/1/2024	Add: Encumbrances 6/30/2025	Actual Revenues/ Expenditures/ (Budgetary Basis)	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
					Original	Final	
<b>Expenditures (Cont.)</b>							
Capital Outlay							
Regular Capital Outlay	\$ 323,710	\$ (9,000)	\$ 139,190	\$ 453,900	\$ 400,000	\$ 953,880	\$ 499,980
Other Debt Service							
Education	119,872	0	0	119,872	180,223	180,223	60,351
Total Expenditures	<u>\$ 68,824,170</u>	<u>\$ (203,858)</u>	<u>\$ 1,113,144</u>	<u>\$ 69,733,456</u>	<u>\$ 74,054,804</u>	<u>\$ 79,608,184</u>	<u>\$ 9,874,728</u>
Excess (Deficiency) of Revenues Over Expenditures	\$ 9,978,563	\$ 203,858	\$ (1,113,144)	\$ 9,069,277	\$ (899,643)	\$ (2,940,100)	\$ 12,009,377
<b>Other Financing Sources (Uses)</b>							
Insurance Recovery	\$ 56,936	\$ 0	\$ 0	\$ 56,936	\$ 0	\$ 23,586	\$ 33,350
Transfers In	209,616	0	0	209,616	101,100	227,000	(17,384)
Transfers Out	(20,708,372)	0	0	(20,708,372)	(98,464)	(20,731,859)	23,487
Total Other Financing Sources	<u>\$ (20,441,820)</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ (20,441,820)</u>	<u>\$ 2,636</u>	<u>\$ (20,481,273)</u>	<u>\$ 39,453</u>
Net Change in Fund Balance	\$ (10,463,257)	\$ 203,858	\$ (1,113,144)	\$ (11,372,543)	\$ (897,007)	\$ (23,421,373)	\$ 12,048,830
Fund Balance, July 1, 2024	29,739,115	(203,858)	0	29,535,257	13,550,684	36,075,053	(6,539,796)
Fund Balance, June 30, 2025	<u>\$ 19,275,858</u>	<u>\$ 0</u>	<u>\$ (1,113,144)</u>	<u>\$ 18,162,714</u>	<u>\$ 12,653,677</u>	<u>\$ 12,653,680</u>	<u>\$ 5,509,034</u>

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual and Budget**  
Discretely Presented Jefferson County School Department  
School Federal Projects Fund  
**For the Year Ended June 30, 2025**

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Revenues</b>				
Federal Government	\$ 4,276,069	\$ 4,279,954	\$ 5,119,552	\$ (843,483)
Total Revenues	\$ 4,276,069	\$ 4,279,954	\$ 5,119,552	\$ (843,483)
<b>Expenditures</b>				
Instruction				
Regular Instruction Program	\$ 1,684,236	\$ 1,476,196	\$ 1,876,205	\$ 191,969
Alternative Instruction Program	29,507	0	29,507	0
Special Education Program	1,300,518	1,188,844	1,635,096	334,578
Career and Technical Education Program	148,227	107,295	148,801	574
Support Services				
Health Services	0	96,543	0	0
Other Student Support	111,039	173,786	117,832	6,793
Regular Instruction Program	537,512	680,917	581,475	43,963
Special Education Program	325,622	451,418	470,738	145,116
Career and Technical Education Program	3,285	2,500	3,285	0
Transportation	53,229	79,284	163,453	110,224
Total Expenditures	\$ 4,193,175	\$ 4,256,783	\$ 5,026,392	\$ 833,217
Excess (Deficiency) of Revenues Over Expenditures	\$ 82,894	\$ 23,171	\$ 93,160	\$ (10,266)
<b>Other Financing Sources (Uses)</b>				
Transfers Out	\$ (83,716)	\$ (23,171)	\$ (93,160)	\$ 9,444
Total Other Financing Sources	\$ (83,716)	\$ (23,171)	\$ (93,160)	\$ 9,444
Net Change in Fund Balance	\$ (822)	\$ 0	\$ 0	\$ (822)
Changes to or Within the Financial Reporting Entity	3,000,822	0	0	3,000,822
Fund Balance, July 1, 2024	0	3,000,000	3,000,000	(3,000,000)
Fund Balance, June 30, 2025	\$ 3,000,000	\$ 3,000,000	\$ 3,000,000	\$ 0

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual (Budgetary Basis) and Budget**  
 Discretely Presented Jefferson County School Department  
 Central Cafeteria Fund  
**For the Year Ended June 30, 2025**

	Actual (GAAP Basis)	Less: Encumbrances 7/1/2024	Add: Encumbrances 6/30/2025	Actual Revenues/ Expenditures (Budgetary Basis)	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
					Original	Final	
<b>Revenues</b>							
Charges for Current Services	\$ 354,410	\$ 0	\$ 0	\$ 354,410	\$ 1,270,700	\$ 1,270,700	\$ (916,290)
Other Local Revenues	333,393	0	0	333,393	7,000	7,000	326,393
State of Tennessee	35,143	0	0	35,143	40,425	40,425	(5,282)
Federal Government	4,712,242	0	0	4,712,242	3,810,798	3,810,798	901,444
<b>Total Revenues</b>	<b>\$ 5,435,188</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 5,435,188</b>	<b>\$ 5,128,923</b>	<b>\$ 5,128,923</b>	<b>\$ 306,265</b>
<b>Expenditures</b>							
Operation of Non-Instructional Services							
Food Service	\$ 5,246,026	\$ (14,000)	\$ 133,754	\$ 5,365,780	\$ 5,960,426	\$ 5,960,426	\$ 594,646
<b>Total Expenditures</b>	<b>\$ 5,246,026</b>	<b>\$ (14,000)</b>	<b>\$ 133,754</b>	<b>\$ 5,365,780</b>	<b>\$ 5,960,426</b>	<b>\$ 5,960,426</b>	<b>\$ 594,646</b>
Excess (Deficiency) of Revenues Over Expenditures	\$ 189,162	\$ 14,000	\$ (133,754)	\$ 69,408	\$ (831,503)	\$ (831,503)	\$ 900,911
<b>Other Financing Sources (Uses)</b>							
Transfers Out	\$ (125,900)	\$ 0	\$ 0	\$ (125,900)	\$ (125,900)	\$ (125,900)	\$ 0
<b>Total Other Financing Sources</b>	<b>\$ (125,900)</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ (125,900)</b>	<b>\$ (125,900)</b>	<b>\$ (125,900)</b>	<b>\$ 0</b>
Net Change in Fund Balance	\$ 63,262	\$ 14,000	\$ (133,754)	\$ (56,492)	\$ (957,403)	\$ (957,403)	\$ 900,911
Fund Balance, July 1, 2024	3,165,642	(14,000)	0	3,151,642	2,500,000	2,500,000	651,642
<b>Fund Balance, June 30, 2025</b>	<b>\$ 3,228,904</b>	<b>\$ 0</b>	<b>\$ (133,754)</b>	<b>\$ 3,095,150</b>	<b>\$ 1,542,597</b>	<b>\$ 1,542,597</b>	<b>\$ 1,552,553</b>

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Net Position - Proprietary Fund**  
 Discretely Presented Jefferson County School Department  
**June 30, 2025**

		<u>Governmental Activities</u>
		<u>Internal Service Fund</u>
		Employee Insurance - Dental and Vision Fund
		<u>                    </u>
<b>ASSETS</b>		
Current Assets:		
Cash		\$ 21,907
Equity in Pooled Cash and Investments		256,222
Total Assets		<u>\$ 278,129</u>
<b>LIABILITIES</b>		
Current Liabilities:		
Claims and Judgments Payable		\$ 56,675
Total Liabilities		<u>\$ 56,675</u>
<b>NET POSITION</b>		
Unrestricted		<u>\$ 221,454</u>
Total Net Position		<u><u>\$ 221,454</u></u>

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Revenues, Expenses, and Changes in Net Position -**  
**Proprietary Fund**  
 Discretely Presented Jefferson County School Department  
**For the Year Ended June 30, 2025**

	<b>Governmental</b> <b>Activities</b> <hr/> <b>Internal</b> <b>Service Fund</b> <hr/> Employee Insurance - Dental and Vision Fund <hr/>
<b>Operating Revenues</b>	
Self-Insurance Premiums/Contributions	\$ 505,908
Total Operating Revenues	<u>\$ 505,908</u>
<b>Operating Expenses</b>	
Handling Charges and Administrative Costs	\$ 33,964
Other Self-Insured Claims	467,147
Total Operating Expenses	<u>\$ 501,111</u>
Operating Income (Loss)	<u>\$ 4,797</u>
Change in Net Position	\$ 4,797
Net Position, July 1, 2024	<u>216,657</u>
Net Position, June 30, 2025	<u><u>\$ 221,454</u></u>

**JEFFERSON COUNTY, TENNESSEE**  
**Statement of Cash Flows - Proprietary Fund**  
 Discretely Presented Jefferson County School Department  
**For the Year Ended June 30, 2025**

	<b>Governmental                      Activities</b> <hr/> <b>Internal                      Service Fund</b> <hr/> Employee Insurance - Dental and Vision Fund <hr/>
<b>Cash Flows from Operating Activities</b>	
Receipts for Self-Insurance Premiums	\$ 505,908
Payments for Claims	(442,177)
Payments for Administrative Costs	(33,964)
Net Cash Provided By (Used In) Operating Activities	<u>\$ 29,767</u>
Increase (Decrease) in Cash	\$ 29,767
Cash, July 1, 2024	<u>248,362</u>
Cash, June 30, 2025	<u><u>\$ 278,129</u></u>
<b>Reconciliation of Operating Income (Loss) to Net Cash                      Provided By (Used In) Operating Activities</b>	
Operating Income (Loss)	\$ 4,797
Adjustment to Reconcile Net Operating Income (Loss) to Net Cash Provided By (Used In) Operating Activities:	
Changes in Assets and Liabilities:	
Increase (Decrease) in Other Current Liabilities	<u>24,970</u>
Net Cash Provided By (Used In) Operating Activities	<u><u>\$ 29,767</u></u>
<b>Reconciliation of Cash With Statement of Net Position</b>	
Cash Per Net Position	\$ 21,907
Equity in Pooled Cash and Investments Per Net Position	<u>256,222</u>
Cash, June 30, 2025	<u><u>\$ 278,129</u></u>

# MISCELLANEOUS SCHEDULES

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Changes in Long-term Other Loans, Bonds, and Notes**  
**For the Year Ended June 30, 2025**

Description of Indebtedness	Original Amount of Issue	Interest Rate	Date of Issue	Last Maturity Date	Outstanding 7-1-24	Paid and/or Matured During Period	Outstanding 6-30-25	
<b>GOVERNMENTAL ACTIVITIES</b>								
<b>OTHER LOANS PAYABLE</b>								
Payable through General Debt Service Fund								
Qualified School Construction Bonds	\$ 10,595,000	0	(1)	10-7-10	8-1-27	\$ 2,110,737	\$ 661,112	\$ 1,449,625
Energy Efficient Schools Initiative Loan, Series 2024	2,094,708	0.5	%	6-30-24	10-1-36	2,094,708	113,104	1,981,604
Total Other Loans Payable						<u>\$ 4,205,445</u>	<u>\$ 774,216</u>	<u>\$ 3,431,229</u>
<b>BONDS PAYABLE</b>								
Payable through General Debt Service Fund								
General Obligation Bonds - Series 2010 - FTRZEDB	16,000,000	3.69		12-10-10	6-1-40	\$ 14,825,000	\$ 1,175,000	\$ 13,650,000
General Obligation Refunding Bonds, Series 2020A	15,225,000	1.95		6-5-20	6-1-36	12,615,000	835,000	11,780,000
General Obligation Bonds, Series 2020B	7,750,000	3		12-15-20	6-1-50	7,460,000	195,000	7,265,000
General Obligation Refunding Bonds, Series 2021A	6,350,000	1.5 to 3		6-4-21	6-1-36	5,940,000	425,000	5,515,000
General Obligation Refunding Bonds, Series 2021B	5,535,000	1.75 to 2		6-25-21	6-1-37	4,615,000	315,000	4,300,000
General Obligation Bonds, Series 2022	2,000,000	3		2-25-22	6-1-50	1,950,000	50,000	1,900,000
Total Bonds Payable						<u>\$ 47,405,000</u>	<u>\$ 2,995,000</u>	<u>\$ 44,410,000</u>
<b>BUSINESS-TYPE ACTIVITIES</b>								
<b>NOTES PAYABLE</b>								
Payable through Solid Waste Disposal Fund								
Capital Outlay Note, Series 2023	2,200,000	3.97		8-15-23	6-1-36	\$ 2,200,000	\$ 146,700	\$ 2,053,300
Total Notes Payable						<u>\$ 2,200,000</u>	<u>\$ 146,700</u>	<u>\$ 2,053,300</u>

(1) Interest rate of approximately 4.85 percent is offset by a federal interest subsidy, resulting in a net interest rate of zero percent.

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Long-term Debt Requirements by Year**

**GOVERNMENTAL ACTIVITIES**

Year Ending June 30	Bonds		
	Principal	Interest	Total
2026	\$ 1,895,000	\$ 1,819,598	\$ 3,714,598
2027	1,965,000	1,748,347	3,713,347
2028	2,040,000	1,674,298	3,714,298
2029	3,630,000	1,597,047	5,227,047
2030	1,700,000	1,486,397	3,186,397
2031	1,745,000	1,438,897	3,183,897
2032	1,790,000	1,401,097	3,191,097
2033	2,350,000	1,362,248	3,712,248
2034	2,390,000	1,316,623	3,706,623
2035	2,440,000	1,270,223	3,710,223
2036	2,490,000	1,220,042	3,710,042
2037	3,790,000	1,166,968	4,956,968
2038	4,185,000	947,643	5,132,643
2039	4,315,000	683,438	4,998,438
2040	3,205,000	410,800	3,615,800
2041	390,000	134,400	524,400
2042	405,000	122,700	527,700
2043	415,000	110,550	525,550
2044	430,000	98,100	528,100
2045	440,000	85,200	525,200
2046	450,000	72,000	522,000
2047	465,000	58,500	523,500
2048	480,000	44,550	524,550
2049	495,000	30,150	525,150
2050	510,000	15,300	525,300
Total	\$ 44,410,000	\$ 20,315,116	\$ 64,725,116

(Continued)

**JEFFERSON COUNTY, TENNESSEE****Schedule of Long-term Debt Requirements by Year (Cont.)****GOVERNMENTAL ACTIVITIES (CONT.)**

Year Ending June 30	Other Loans			Total
	Principal	Interest (1)	Other Fees	
2026	\$ 831,476	\$ 523,089	\$ 8,476	\$ 1,363,041
2027	897,406	522,237	8,476	1,428,119
2028	234,403	58,314	2,122	294,839
2029	172,944	6,864	0	179,808
2030	173,808	6,000	0	179,808
2031	174,672	5,136	0	179,808
2032	175,548	4,260	0	179,808
2033	176,436	3,372	0	179,808
2034	177,312	2,496	0	179,808
2035	178,200	1,608	0	179,808
2036	179,100	708	0	179,808
2037	59,924	31	0	59,955
Total	\$ 3,431,229	\$ 1,134,115	\$ 19,074	\$ 4,584,418

**BUSINESS-TYPE ACTIVITIES**

Year Ending June 30	Notes		Total
	Principal	Interest	
2026	\$ 152,500	\$ 81,516	\$ 234,016
2027	158,500	75,462	233,962
2028	164,800	69,169	233,969
2029	171,400	62,627	234,027
2030	178,200	55,822	234,022
2031	185,200	48,748	233,948
2032	192,600	41,395	233,995
2033	200,300	33,749	234,049
2034	208,200	25,797	233,997
2035	216,500	17,532	234,032
2036	225,100	8,936	234,036
Total	\$ 2,053,300	\$ 520,753	\$ 2,574,053

(1) Includes interest requirements on Qualified School Construction Bonds, Series 2010, before federal interest rate subsidy.

**JEFFERSON COUNTY, TENNESSEE**

**Schedule of Leases Receivable**

Primary Government

**June 30, 2025**

Description	Debtor	Original Amount of Lease	Date of Issue	Date of Maturity	Interest Rate	Balance 7-1-24	Deductions	Balance 6-30-25
<b>PRIMARY GOVERNMENT</b>								
Other Special Revenue								
Jefferson Memorial Hospital	Tennova Healthcare	\$ 22,921,970	2-28-1997	12-20-2050	1.88 %	\$ 21,626,236	\$ 448,350	\$ 21,177,886
Jefferson Memorial Hospital - Grounds	"	82,616	2-3-2000	12-01-2098	1.88	81,225	481	80,744
Total Leases Receivable						<u>\$ 21,707,461</u>	<u>\$ 448,831</u>	<u>\$ 21,258,630</u>

**JEFFERSON COUNTY, TENNESSEE**

**Schedule of Transfers**

Primary Government and Discretely Presented Jefferson County School Department

**For the Year Ended June 30, 2025**

<b>From Fund</b>	<b>To Fund</b>	<b>Purpose</b>	<b>Amount</b>
<b>PRIMARY GOVERNMENT</b>			
General	General Debt Service	QSCB tax credit rebate	\$ 486,434
"	General Capital Projects	Capital projects	314,100
Special Purpose	General	Operations	<u>2,260</u>
Total Transfers Primary Government			<u><u>\$ 802,794</u></u>
<b>DISCRETELY PRESENTED JEFFERSON COUNTY SCHOOL DEPARTMENT</b>			
General Purpose School	Education Capital Projects	Capital projects	\$ 20,708,372
School Federal Projects	General Purpose School	Indirect cost	83,716
Central Cafeteria	"	Operations	<u>125,900</u>
Total Transfers Discretely Presented Jefferson County School Department			<u><u>\$ 20,917,988</u></u>

**JEFFERSON COUNTY, TENNESSEE****Schedule of Salaries and Official Bonds of Principal Officials**

Primary Government and Discretely Presented Jefferson County School Department

**For the Year Ended June 30, 2025**

<b>Official</b>	<b>Salary</b>	<b>Authorization</b>	<b>Bond</b>	<b>Surety</b>
<b>County Mayor</b>		Section 8-24-102, <i>TCA</i>	\$ 100,000	Hartford Fire Insurance Company
Base salary/Total compensation	<u>\$ 124,591</u>			
<b>Road Superintendent - Charles Tipton (7/1/24-8/31/24)</b>		Section 8-24-102, <i>TCA</i>	(1)	Tennessee Risk Management Trust
Base salary/Total compensation	<u>\$ 19,643</u>			
<b>Road Superintendent - Joe Patterson (9/1/24-6/30/25)</b>		Section 8-24-102, <i>TCA</i>	(1)	Tennessee Risk Management Trust
Base salary/Total compensation	<u>\$ 98,215</u>			
Total Road Superintendent compensation	<u>\$ 117,858</u>			
<b>Director of Schools</b>				
Base salary	\$ 151,000	State Board of Education and	(1)	Tennessee Risk Management Trust
Health insurance premiums	7,775	County Board of Education		
Chief executive officer training supplement	1,000			
Total compensation	<u>\$ 159,775</u>			
<b>Trustee</b>		Section 8-24-102, <i>TCA</i>	2,910,602	Hartford Fire Insurance Company
Base salary/Total compensation	<u>\$ 107,144</u>			
<b>Assessor of Property</b>		Section 8-24-102, <i>TCA</i>	(1)	Tennessee Risk Management Trust
Base salary	\$ 107,144			
Salary supplement	750			
Total compensation	<u>\$ 107,894</u>			
<b>County Clerk</b>		Section 8-24-102, <i>TCA</i>	100,000	Hartford Fire Insurance Company
Base salary/Total compensation	<u>\$ 107,144</u>			
<b>Circuit and General Sessions Courts Clerk</b>		Section 8-24-102, <i>TCA</i>	100,000	Hartford Fire Insurance Company
Base salary/Total compensation	<u>\$ 107,144</u>			
<b>Clerk and Master</b>		Section 8-24-102, <i>TCA</i>	100,000	Hartford Fire Insurance Company
Base salary/Total compensation	<u>\$ 107,144</u>			
<b>Register of Deeds</b>		Section 8-24-102, <i>TCA</i>	100,000	Hartford Fire Insurance Company
Base salary/Total compensation	<u>\$ 107,144</u>			
<b>Sheriff</b>		Section 8-24-102, <i>TCA</i>	100,000	Hartford Fire Insurance Company
Base salary	\$ 117,858			
Law enforcement training supplement	800			
Law enforcement retention bonus	800			
Total compensation	<u>\$ 119,458</u>			
<b>Administrator of Elections</b>		Section 2-12-208, <i>TCA</i>	(1)	Tennessee Risk Management Trust
Base salary	\$ 96,430			
Vacation pay	5,563			
Total compensation	<u>\$ 101,993</u>			
<b>Finance Director</b>		County Commission	(1)	Tennessee Risk Management Trust
Base salary	\$ 106,361			
Longevity	800			
Total compensation	<u>\$ 107,161</u>			
Employee Blanket Bonds:				
Employee Fidelity - County Departments			400,000	Tennessee Risk Management Trust
Employee Fidelity - School Department			400,000	"

(1) Official is under the employee fidelity insurance coverage.

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types**  
**For the Year Ended June 30, 2025**

	<b>Special Revenue Funds</b>					
	General	Courthouse and Jail Maintenance	Law Library	Solid Waste / Sanitation	Special Purpose	Drug Control
<b>Local Taxes</b>						
County Property Taxes						
Current Property Tax	\$ 14,513,095	\$ 0	\$ 0	\$ 2,418,429	\$ 0	0
Trustee's Collections - Prior Year	189,434	0	0	39,508	0	0
Trustee's Collections - Bankruptcy	2,717	0	0	458	0	0
Circuit Clerk/Clerk and Master Collections - Prior Years	286,482	0	0	43,276	0	0
Interest and Penalty	61,204	0	0	10,476	0	0
Pickup Taxes	29,161	0	0	4,793	0	0
Payments in-Lieu-of Taxes - Local Utilities	47,790	0	0	7,965	0	0
County Local Option Taxes						
Local Option Sales Tax	2,871,356	0	0	0	0	0
Hotel/Motel Tax	817,552	0	0	0	0	0
Wheel Tax	0	0	0	0	0	0
Litigation Tax - General	136,107	0	0	0	0	0
Litigation Tax - Special Purpose	0	0	17,004	0	0	0
Litigation Tax - Jail, Workhouse, or Courthouse	175,759	66,436	0	0	0	0
Business Tax	747,643	0	0	0	0	0
Adequate Facilities/Development Tax	0	0	0	0	0	0
Statutory Local Taxes						
Bank Excise Tax	53,860	0	0	8,977	0	0

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>					
	General	Courthouse and Jail Maintenance	Law Library	Solid Waste / Sanitation	Special Purpose	Drug Control
<b>Local Taxes (Cont.)</b>						
Statutory Local Taxes (Cont.)						
Wholesale Beer Tax	\$ 220,215	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
<b>Total Local Taxes</b>	<b>\$ 20,152,375</b>	<b>\$ 66,436</b>	<b>\$ 17,004</b>	<b>\$ 2,533,882</b>	<b>\$ 0</b>	<b>\$ 0</b>
<b>Licenses and Permits</b>						
Licenses						
Marriage Licenses	\$ 3,734	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Cable TV Franchise	74,816	0	0	0	0	0
Permits						
Beer Permits	950	0	0	0	0	0
Building Permits	499,770	0	0	0	0	0
Other Permits	134,050	0	0	0	0	0
<b>Total Licenses and Permits</b>	<b>\$ 713,320</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>
<b>Fines, Forfeitures, and Penalties</b>						
Circuit Court						
Fines	\$ 34,372	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Officers Costs	9,419	0	0	0	0	0
Drug Control Fines	0	0	0	0	0	3,668

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>					
	General	Courthouse and Jail Maintenance	Law Library	Solid Waste / Sanitation	Special Purpose	Drug Control
<b>Fines, Forfeitures, and Penalties (Cont.)</b>						
Circuit Court (Cont.)						
Drug Court Fees	\$ 3,530	\$ 0	\$ 0	\$ 0	\$ 0	0
Jail Fees	2,398	0	0	0	0	0
DUI Treatment Fines	1,045	0	0	0	0	0
Data Entry Fee - Circuit Court	2,991	0	0	0	0	0
Courtroom Security Fee	216	0	0	0	0	0
General Sessions Court						
Fines	146,759	0	0	0	0	0
Fines for Littering	48	0	0	0	0	0
Officers Costs	66,443	0	0	0	0	0
Game and Fish Fines	2,005	0	0	0	0	0
Drug Control Fines	0	0	0	0	0	12,694
Drug Court Fees	13,300	0	0	0	0	0
Jail Fees	60,471	0	0	0	0	0
DUI Treatment Fines	12,062	0	0	0	0	0
Data Entry Fee - General Sessions Court	27,169	0	0	0	0	0
Courtroom Security Fee	2,565	0	0	0	0	0
Juvenile Court						
Fines	5,690	0	0	0	0	0

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>					
	General	Courthouse and Jail Maintenance	Law Library	Solid Waste / Sanitation	Special Purpose	Drug Control
<b>Fines, Forfeitures, and Penalties (Cont.)</b>						
Juvenile Court (Cont.)						
Officers Costs	\$ 6,284	\$ 0	\$ 0	\$ 0	\$ 0	0
Data Entry Fee - Juvenile Court	2,306	0	0	0	0	0
Chancery Court						
Officers Costs	40	0	0	0	0	0
Data Entry Fee - Chancery Court	9,612	0	0	0	0	0
Judicial District Drug Program						
Drug Task Force Forfeitures and Seizures	0	0	0	0	0	24,244
Victims Assistance Assessments	31,823	0	0	0	0	0
Other Fines, Forfeitures, and Penalties						
Other Fines, Forfeitures, and Penalties	8,882	0	0	0	0	0
<b>Total Fines, Forfeitures, and Penalties</b>	<b>\$ 449,430</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>40,606</b>
<b>Charges for Current Services</b>						
General Service Charges						
Patient Charges	\$ 4,727,421	\$ 0	\$ 0	\$ 0	\$ 0	0
Other General Service Charges	3,500	0	0	0	0	0
Fees						
Copy Fees	290	0	0	0	0	0

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<u>Special Revenue Funds</u>					
	General	Courthouse and Jail Maintenance	Law Library	Solid Waste / Sanitation	Special Purpose	Drug Control
<b>Charges for Current Services (Cont.)</b>						
Fees (Cont.)						
Library Fees	\$ 25,221	\$ 0	\$ 0	\$ 0	\$ 0	0
Telephone Commissions	73,597	0	0	0	0	0
Additional Fees - Titling and Registration	56,684	0	0	0	0	0
Fingerprint Fees	6,384	0	0	0	0	0
Constitutional Officers' Fees and Commissions	0	0	0	0	0	0
Data Processing Fee - Register	18,290	0	0	0	0	0
Data Processing Fee - Sheriff	4,239	0	0	0	0	0
Sexual Offender Registration Fee - Sheriff	10,950	0	0	0	0	0
Data Processing Fee - County Clerk	3,360	0	0	0	0	0
Subscription and Electronic Filing Fee - Circuit and General Sessions	5,444	0	0	0	0	0
Vehicle Insurance Coverage and Reinstatement Fees	11,240	0	0	0	0	0
<b>Total Charges for Current Services</b>	<b>\$ 4,946,620</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>0</b>
<b>Other Local Revenues</b>						
Recurring Items						
Investment Income	\$ 63,748	\$ 0	\$ 0	\$ 0	\$ 3,491	0
Lease/Rentals/PPP	7,450	0	0	0	0	0
Lease/PPP Interest	0	0	0	0	0	0

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>					
	General	Courthouse and Jail Maintenance	Law Library	Solid Waste / Sanitation	Special Purpose	Drug Control
<b>Other Local Revenues (Cont.)</b>						
Recurring Items (Cont.)						
Commissary Sales	\$ 60,353	\$ 0	\$ 0	\$ 0	\$ 0	0
Sale of Maps	12	0	0	0	0	0
Sale of Recycled Materials	0	0	0	188,108	0	0
E-Rate Funding	4,800	0	0	0	0	0
Miscellaneous Refunds	208,625	0	0	0	0	0
Expenditure Credits	2,904	0	0	0	0	0
Nonrecurring Items						
Sale of Equipment	6,000	0	0	0	0	1,927
Contributions and Gifts	83,620	0	0	0	0	0
Other Local Revenues						
Other Local Revenues	639,770	0	0	0	0	0
<b>Total Other Local Revenues</b>	<b>\$ 1,077,282</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 188,108</b>	<b>\$ 3,491</b>	<b>\$ 1,927</b>
<b>Fees Received From County Officials</b>						
Fees In-Lieu-of Salary						
County Clerk	\$ 939,265	\$ 0	\$ 0	\$ 0	\$ 0	0
Circuit Court Clerk	134,921	0	0	0	0	0
General Sessions Court Clerk	442,849	0	0	0	0	0

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<u>Special Revenue Funds</u>					
	General	Courthouse and Jail Maintenance	Law Library	Solid Waste / Sanitation	Special Purpose	Drug Control
<b>Fees Received From County Officials (Cont.)</b>						
Fees In-Lieu-of Salary (Cont.)						
Clerk and Master	\$ 144,058	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Juvenile Court Clerk	27,048	0	0	0	0	0
Register	317,748	0	0	0	0	0
Sheriff	23,041	0	0	0	0	0
Trustee	1,238,984	0	0	0	0	0
<b>Total Fees Received From County Officials</b>	<b>\$ 3,267,914</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>
<b>State of Tennessee</b>						
General Government Grants						
Juvenile Services Program	\$ 4,500	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Aging Programs	9,365	0	0	0	0	0
Public Safety Grants						
Law Enforcement Training Programs	74,400	0	0	0	0	0
School Resource Officer Grants	812,394	0	0	0	0	0
Health and Welfare Grants						
Health Department Programs	93,895	0	0	0	0	0
Public Works Grants						
State Aid Program	0	0	0	0	0	0

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>					
	General	Courthouse and Jail Maintenance	Law Library	Solid Waste / Sanitation	Special Purpose	Drug Control
<b>State of Tennessee (Cont.)</b>						
Other State Revenues						
Vehicle Certificate of Title Fees	\$ 11,322	\$ 0	\$ 0	\$ 0	\$ 0	0
Opioid Settlement Funds - TN Abatement Council	0	0	0	0	191,510	0
State Revenue Sharing - Telecommunications	55,084	0	0	0	0	0
State Shared Sports Gaming Privilege Tax	84,286	0	0	0	0	0
Contracted Prisoner Boarding	625,578	0	0	0	0	0
Gasoline and Motor Fuel Tax	0	0	0	0	0	0
Hybrid/Electric Vehicle Registration Fee	0	0	0	0	0	0
Petroleum Special Tax	0	0	0	0	0	0
Registrar's Salary Supplement	15,164	0	0	0	0	0
Other State Grants	1,030,038	0	0	0	0	0
Other State Revenues	19,597	0	0	0	0	0
<b>Total State of Tennessee</b>	<b>\$ 2,835,623</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 191,510</b>	<b>\$ 0</b>
<b>Federal Government</b>						
Federal Through State						
Community Development	\$ 17,595	\$ 0	\$ 0	\$ 0	\$ 0	0
Homeland Security Grants	19,000	0	0	0	0	0
Medicaid	120,962	0	0	0	0	0

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<u>Special Revenue Funds</u>					
	General	Courthouse and Jail Maintenance	Law Library	Solid Waste / Sanitation	Special Purpose	Drug Control
<b>Federal Government (Cont.)</b>						
Federal Through State (Cont.)						
COVID-19 Grant A	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	0
American Rescue Plan Act Grant D	0	0	0	0	0	0
Other Federal through State	346,126	0	0	0	0	0
Direct Federal Revenue						
Tax Credit Bond Rebate	486,467	0	0	0	0	0
Other Direct Federal Revenue	51,172	0	0	0	0	0
Total Federal Government	<u>\$ 1,041,322</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>0</u>
<b>Other Governments and Citizens Groups</b>						
Other Governments						
Contributions	\$ 209,142	\$ 0	\$ 0	\$ 0	\$ 0	0
Citizens Groups						
Donations	3,500	0	0	0	0	0
Other						
Other	69,731	0	0	0	0	0
Opioid Settlement Funds - Past Remediation	131,448	0	0	0	0	0
Total Other Governments and Citizens Groups	<u>\$ 413,821</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>0</u>
Total	<u>\$ 34,897,707</u>	<u>\$ 66,436</u>	<u>\$ 17,004</u>	<u>\$ 2,721,990</u>	<u>\$ 195,001</u>	<u>\$ 42,533</u>

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	Special Revenue Funds				Debt Service Fund
	Other General Government Fund	Other Special Revenue	Constitutional Officers - Fees	Highway / Public Works	General Debt Service
<b>Local Taxes</b>					
County Property Taxes					
Current Property Tax	\$ 0	\$ 0	\$ 0	\$ 3,143,957	\$ 2,176,582
Trustee's Collections - Prior Year	0	0	0	51,855	39,509
Trustee's Collections - Bankruptcy	0	0	0	597	424
Circuit Clerk/Clerk and Master Collections - Prior Years	0	0	0	56,800	43,276
Interest and Penalty	0	0	0	13,701	10,090
Pickup Taxes	0	0	0	6,238	4,369
Payments in-Lieu-of Taxes - Local Utilities	0	0	0	10,354	7,168
County Local Option Taxes					
Local Option Sales Tax	0	0	0	0	2,838,128
Hotel/Motel Tax	0	0	0	0	0
Wheel Tax	0	0	0	0	1,421,020
Litigation Tax - General	0	0	0	0	0
Litigation Tax - Special Purpose	0	0	0	0	0
Litigation Tax - Jail, Workhouse, or Courthouse	0	0	0	0	0
Business Tax	0	0	0	0	0
Adequate Facilities/Development Tax	0	0	0	0	937,326
Statutory Local Taxes					
Bank Excise Tax	0	0	0	11,670	8,079

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>				<b>Debt Service Fund</b>
	Other General Government Fund	Other Special Revenue	Constitu - tional Officers - Fees	Highway / Public Works	General Debt Service
<b>Local Taxes (Cont.)</b>					
Statutory Local Taxes (Cont.)					
Wholesale Beer Tax	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Total Local Taxes	\$ 0	\$ 0	\$ 0	\$ 3,295,172	\$ 7,485,971
<b>Licenses and Permits</b>					
Licenses					
Marriage Licenses	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Cable TV Franchise	0	0	0	0	0
Permits					
Beer Permits	0	0	0	0	0
Building Permits	0	0	0	0	0
Other Permits	0	0	0	0	0
Total Licenses and Permits	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
<b>Fines, Forfeitures, and Penalties</b>					
Circuit Court					
Fines	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Officers Costs	0	0	0	0	0
Drug Control Fines	0	0	0	0	0

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	Special Revenue Funds				Debt Service Fund
	Other General Government Fund	Other Special Revenue	Constitutional Officers - Fees	Highway / Public Works	General Debt Service
<b>Fines, Forfeitures, and Penalties (Cont.)</b>					
Circuit Court (Cont.)					
Drug Court Fees	\$ 0	\$ 0	\$ 0	\$ 0	0
Jail Fees	0	0	0	0	0
DUI Treatment Fines	0	0	0	0	0
Data Entry Fee - Circuit Court	0	0	0	0	0
Courtroom Security Fee	0	0	0	0	0
General Sessions Court					
Fines	0	0	0	0	0
Fines for Littering	0	0	0	0	0
Officers Costs	0	0	0	0	0
Game and Fish Fines	0	0	0	0	0
Drug Control Fines	0	0	0	0	0
Drug Court Fees	0	0	0	0	0
Jail Fees	0	0	0	0	0
DUI Treatment Fines	0	0	0	0	0
Data Entry Fee - General Sessions Court	0	0	0	0	0
Courtroom Security Fee	0	0	0	0	0
Juvenile Court					
Fines	0	0	0	0	0

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	Special Revenue Funds				Debt Service Fund
	Other General Government Fund	Other Special Revenue	Constitutional Officers - Fees	Highway / Public Works	General Debt Service
<b>Fines, Forfeitures, and Penalties (Cont.)</b>					
Juvenile Court (Cont.)					
Officers Costs	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Data Entry Fee - Juvenile Court	0	0	0	0	0
Chancery Court					
Officers Costs	0	0	0	0	0
Data Entry Fee - Chancery Court	0	0	0	0	0
Judicial District Drug Program					
Drug Task Force Forfeitures and Seizures	0	0	0	0	0
Victims Assistance Assessments	0	0	0	0	0
Other Fines, Forfeitures, and Penalties					
Other Fines, Forfeitures, and Penalties	0	0	0	0	0
<b>Total Fines, Forfeitures, and Penalties</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>
<b>Charges for Current Services</b>					
General Service Charges					
Patient Charges	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Other General Service Charges	0	0	0	39,984	0
Fees					
Copy Fees	0	0	0	0	0

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>				<b>Debt Service Fund</b>
	Other General Government Fund	Other Special Revenue	Constitutional Officers - Fees	Highway / Public Works	General Debt Service
<b>Charges for Current Services (Cont.)</b>					
Fees (Cont.)					
Library Fees	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Telephone Commissions	0	0	0	0	0
Additional Fees - Titling and Registration	0	0	0	0	0
Fingerprint Fees	0	0	0	0	0
Constitutional Officers' Fees and Commissions	0	0	3,928	0	0
Data Processing Fee - Register	0	0	0	0	0
Data Processing Fee - Sheriff	0	0	0	0	0
Sexual Offender Registration Fee - Sheriff	0	0	0	0	0
Data Processing Fee - County Clerk	0	0	0	0	0
Subscription and Electronic Filing Fee - Circuit and General Sessions	0	0	0	0	0
Vehicle Insurance Coverage and Reinstatement Fees	0	0	0	0	0
<b>Total Charges for Current Services</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 3,928</b>	<b>\$ 39,984</b>	<b>\$ 0</b>
<b>Other Local Revenues</b>					
Recurring Items					
Investment Income	\$ 0	\$ 61,263	\$ 0	\$ 0	\$ 5,021,736
Lease/Rentals/PPP	0	448,831	0	0	0
Lease/PPP Interest	0	403,171	0	0	0

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>				<b>Debt Service Fund</b>
	Other General Government Fund	Other Special Revenue	Constitu - tional Officers - Fees	Highway / Public Works	General Debt Service
<b>Other Local Revenues (Cont.)</b>					
Recurring Items (Cont.)					
Commissary Sales	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Sale of Maps	0	0	0	0	0
Sale of Recycled Materials	0	0	0	0	0
E-Rate Funding	0	0	0	0	0
Miscellaneous Refunds	6,037	0	0	52	0
Expenditure Credits	0	0	0	0	0
Nonrecurring Items					
Sale of Equipment	0	0	0	0	0
Contributions and Gifts	0	0	0	0	0
Other Local Revenues					
Other Local Revenues	0	0	0	0	372,805
<b>Total Other Local Revenues</b>	<b>\$ 6,037</b>	<b>\$ 913,265</b>	<b>\$ 0</b>	<b>\$ 52</b>	<b>\$ 5,394,541</b>
<b>Fees Received From County Officials</b>					
Fees In-Lieu-of Salary					
County Clerk	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Circuit Court Clerk	0	0	0	0	0
General Sessions Court Clerk	0	0	0	0	0

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>				<b>Debt Service Fund</b>
	Other General Government Fund	Other Special Revenue	Constitutional Officers - Fees	Highway / Public Works	General Debt Service
<b>Fees Received From County Officials (Cont.)</b>					
Fees In-Lieu-of Salary (Cont.)					
Clerk and Master	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Juvenile Court Clerk	0	0	0	0	0
Register	0	0	0	0	0
Sheriff	0	0	0	0	0
Trustee	0	0	0	0	0
<b>Total Fees Received From County Officials</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>
<b>State of Tennessee</b>					
General Government Grants					
Juvenile Services Program	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Aging Programs	0	0	0	0	0
Public Safety Grants					
Law Enforcement Training Programs	0	0	0	0	0
School Resource Officer Grants	0	0	0	0	0
Health and Welfare Grants					
Health Department Programs	0	0	0	0	0
Public Works Grants					
State Aid Program	0	0	0	400,368	0

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>				<b>Debt Service Fund</b>
	<b>Other General Government Fund</b>	<b>Other Special Revenue</b>	<b>Constitutional Officers - Fees</b>	<b>Highway / Public Works</b>	<b>General Debt Service</b>
<b>State of Tennessee (Cont.)</b>					
Other State Revenues					
Vehicle Certificate of Title Fees	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Opioid Settlement Funds - TN Abatement Council	0	0	0	0	0
State Revenue Sharing - Telecommunications	0	0	0	0	0
State Shared Sports Gaming Privilege Tax	0	0	0	0	0
Contracted Prisoner Boarding	0	0	0	0	0
Gasoline and Motor Fuel Tax	0	0	0	2,505,194	0
Hybrid/Electric Vehicle Registration Fee	0	0	0	29,289	0
Petroleum Special Tax	0	0	0	36,232	0
Registrar's Salary Supplement	0	0	0	0	0
Other State Grants	0	0	0	0	0
Other State Revenues	0	0	0	0	0
<b>Total State of Tennessee</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 2,971,083</b>	<b>\$ 0</b>
<b>Federal Government</b>					
Federal Through State					
Community Development	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Homeland Security Grants	0	0	0	0	0
Medicaid	0	0	0	0	0

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>				<b>Debt Service Fund</b>
	<b>Other General Government Fund</b>	<b>Other Special Revenue</b>	<b>Constitutional Officers - Fees</b>	<b>Highway / Public Works</b>	<b>General Debt Service</b>
<b>Federal Government (Cont.)</b>					
Federal Through State (Cont.)					
COVID-19 Grant A	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
American Rescue Plan Act Grant D	1,991,366	0	0	0	0
Other Federal through State	0	0	0	0	0
Direct Federal Revenue					
Tax Credit Bond Rebate	0	0	0	0	423,674
Other Direct Federal Revenue	0	0	0	0	0
<b>Total Federal Government</b>	<b>\$ 1,991,366</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 423,674</b>
<b>Other Governments and Citizens Groups</b>					
Other Governments					
Contributions	\$ 0	\$ 0	\$ 0	\$ 0	\$ 119,872
Citizens Groups					
Donations	0	0	0	0	0
Other					
Other	0	0	0	0	0
Opioid Settlement Funds - Past Remediation	0	0	0	0	0
<b>Total Other Governments and Citizens Groups</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 119,872</b>
<b>Total</b>	<b>\$ 1,997,403</b>	<b>\$ 913,265</b>	<b>\$ 3,928</b>	<b>\$ 6,306,291</b>	<b>\$ 13,424,058</b>

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Capital Projects Fund</b>	
	General Capital Projects	Total
<b>Local Taxes</b>		
County Property Taxes		
Current Property Tax	\$ 725,526	\$ 22,977,589
Trustee's Collections - Prior Year	9,877	330,183
Trustee's Collections - Bankruptcy	131	4,327
Circuit Clerk/Clerk and Master Collections - Prior Years	10,819	440,653
Interest and Penalty	2,812	98,283
Pickup Taxes	1,410	45,971
Payments in-Lieu-of Taxes - Local Utilities	2,390	75,667
County Local Option Taxes		
Local Option Sales Tax	0	5,709,484
Hotel/Motel Tax	0	817,552
Wheel Tax	0	1,421,020
Litigation Tax - General	0	136,107
Litigation Tax - Special Purpose	0	17,004
Litigation Tax - Jail, Workhouse, or Courthouse	0	242,195
Business Tax	0	747,643
Adequate Facilities/Development Tax	0	937,326
Statutory Local Taxes		
Bank Excise Tax	2,693	85,279

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Capital Projects Fund</b>	
	General Capital Projects	Total
<b>Local Taxes (Cont.)</b>		
Statutory Local Taxes (Cont.)		
Wholesale Beer Tax	\$ 0	\$ 220,215
Total Local Taxes	<u>\$ 755,658</u>	<u>\$ 34,306,498</u>
<b>Licenses and Permits</b>		
Licenses		
Marriage Licenses	\$ 0	\$ 3,734
Cable TV Franchise	0	74,816
Permits		
Beer Permits	0	950
Building Permits	0	499,770
Other Permits	0	134,050
Total Licenses and Permits	<u>\$ 0</u>	<u>\$ 713,320</u>
<b>Fines, Forfeitures, and Penalties</b>		
Circuit Court		
Fines	\$ 0	\$ 34,372
Officers Costs	0	9,419
Drug Control Fines	0	3,668

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Capital Projects Fund</b>		
	General Capital Projects		Total
<b>Fines, Forfeitures, and Penalties (Cont.)</b>			
Circuit Court (Cont.)			
Drug Court Fees	\$	0	\$ 3,530
Jail Fees		0	2,398
DUI Treatment Fines		0	1,045
Data Entry Fee - Circuit Court		0	2,991
Courtroom Security Fee		0	216
General Sessions Court			
Fines		0	146,759
Fines for Littering		0	48
Officers Costs		0	66,443
Game and Fish Fines		0	2,005
Drug Control Fines		0	12,694
Drug Court Fees		0	13,300
Jail Fees		0	60,471
DUI Treatment Fines		0	12,062
Data Entry Fee - General Sessions Court		0	27,169
Courtroom Security Fee		0	2,565
Juvenile Court			
Fines		0	5,690

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<u>Capital Projects Fund</u>	
	General Capital Projects	Total
<b>Fines, Forfeitures, and Penalties (Cont.)</b>		
Juvenile Court (Cont.)		
Officers Costs	\$ 0	\$ 6,284
Data Entry Fee - Juvenile Court	0	2,306
Chancery Court		
Officers Costs	0	40
Data Entry Fee - Chancery Court	0	9,612
Judicial District Drug Program		
Drug Task Force Forfeitures and Seizures	0	24,244
Victims Assistance Assessments	0	31,823
Other Fines, Forfeitures, and Penalties		
Other Fines, Forfeitures, and Penalties	0	8,882
<b>Total Fines, Forfeitures, and Penalties</b>	<b>\$ 0</b>	<b>\$ 490,036</b>
<b>Charges for Current Services</b>		
General Service Charges		
Patient Charges	\$ 0	\$ 4,727,421
Other General Service Charges	0	43,484
Fees		
Copy Fees	0	290

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Capital Projects Fund</b>		
	General Capital Projects		Total
<b>Charges for Current Services (Cont.)</b>			
Fees (Cont.)			
Library Fees	\$ 0	\$	25,221
Telephone Commissions	0		73,597
Additional Fees - Titling and Registration	0		56,684
Fingerprint Fees	0		6,384
Constitutional Officers' Fees and Commissions	0		3,928
Data Processing Fee - Register	0		18,290
Data Processing Fee - Sheriff	0		4,239
Sexual Offender Registration Fee - Sheriff	0		10,950
Data Processing Fee - County Clerk	0		3,360
Subscription and Electronic Filing Fee - Circuit and General Sessions	0		5,444
Vehicle Insurance Coverage and Reinstatement Fees	0		11,240
Total Charges for Current Services	<u>\$ 0</u>	<u>\$</u>	<u>4,990,532</u>
<b>Other Local Revenues</b>			
Recurring Items			
Investment Income	\$ 0	\$	5,150,238
Lease/Rentals/PPP	0		456,281
Lease/PPP Interest	0		403,171

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Capital Projects Fund</b>		
	General Capital Projects		Total
<b>Other Local Revenues (Cont.)</b>			
Recurring Items (Cont.)			
Commissary Sales	\$ 0	\$	60,353
Sale of Maps	0		12
Sale of Recycled Materials	0		188,108
E-Rate Funding	0		4,800
Miscellaneous Refunds	0		214,714
Expenditure Credits	0		2,904
Nonrecurring Items			
Sale of Equipment	0		7,927
Contributions and Gifts	0		83,620
Other Local Revenues			
Other Local Revenues	0		1,012,575
Total Other Local Revenues	<u>\$ 0</u>	<u>\$</u>	<u>7,584,703</u>
<b>Fees Received From County Officials</b>			
Fees In-Lieu-of Salary			
County Clerk	\$ 0	\$	939,265
Circuit Court Clerk	0		134,921
General Sessions Court Clerk	0		442,849

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Capital Projects Fund</b>		
	General Capital Projects		Total
<b>Fees Received From County Officials (Cont.)</b>			
Fees In-Lieu-of Salary (Cont.)			
Clerk and Master	\$ 0	\$	144,058
Juvenile Court Clerk	0		27,048
Register	0		317,748
Sheriff	0		23,041
Trustee	0		1,238,984
Total Fees Received From County Officials	<u>\$ 0</u>	<u>\$</u>	<u>3,267,914</u>
<b>State of Tennessee</b>			
General Government Grants			
Juvenile Services Program	\$ 0	\$	4,500
Aging Programs	0		9,365
Public Safety Grants			
Law Enforcement Training Programs	0		74,400
School Resource Officer Grants	0		812,394
Health and Welfare Grants			
Health Department Programs	38,000		131,895
Public Works Grants			
State Aid Program	0		400,368

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Capital Projects Fund</b>		
	General Capital Projects		Total
<b>State of Tennessee (Cont.)</b>			
Other State Revenues			
Vehicle Certificate of Title Fees	\$ 0	\$	11,322
Opioid Settlement Funds - TN Abatement Council	0		191,510
State Revenue Sharing - Telecommunications	0		55,084
State Shared Sports Gaming Privilege Tax	0		84,286
Contracted Prisoner Boarding	0		625,578
Gasoline and Motor Fuel Tax	0		2,505,194
Hybrid/Electric Vehicle Registration Fee	0		29,289
Petroleum Special Tax	0		36,232
Registrar's Salary Supplement	0		15,164
Other State Grants	0		1,030,038
Other State Revenues	0		19,597
Total State of Tennessee	<u>\$ 38,000</u>	<u>\$</u>	<u>6,036,216</u>
<b>Federal Government</b>			
Federal Through State			
Community Development	\$ 0	\$	17,595
Homeland Security Grants	0		19,000
Medicaid	0		120,962

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<u>Capital Projects Fund</u>	
	General Capital Projects	Total
<b>Federal Government (Cont.)</b>		
Federal Through State (Cont.)		
COVID-19 Grant A	\$ 288,492	\$ 288,492
American Rescue Plan Act Grant D	0	1,991,366
Other Federal through State	0	346,126
Direct Federal Revenue		
Tax Credit Bond Rebate	0	910,141
Other Direct Federal Revenue	0	51,172
Total Federal Government	<u>\$ 288,492</u>	<u>\$ 3,744,854</u>
<b>Other Governments and Citizens Groups</b>		
Other Governments		
Contributions	\$ 0	\$ 329,014
Citizens Groups		
Donations	0	3,500
Other		
Other	0	69,731
Opioid Settlement Funds - Past Remediation	0	131,448
Total Other Governments and Citizens Groups	<u>\$ 0</u>	<u>\$ 533,693</u>
Total	<u>\$ 1,082,150</u>	<u>\$ 61,667,766</u>

**JEFFERSON COUNTY, TENNESSEE**

**Schedule of Detailed Revenues -**

**All Governmental Fund Types**

Discretely Presented Jefferson County School Department

**For the Year Ended June 30, 2025**

	<u>Special Revenue Funds</u>					Total
	General Purpose School	School Federal Projects	Central Cafeteria	Internal School		
<b>Local Taxes</b>						
County Property Taxes						
Current Property Tax	\$ 11,550,055	\$ 0	\$ 0	\$ 0	\$ 0	\$ 11,550,055
Trustee's Collections - Prior Year	243,771	0	0	0	0	243,771
Trustee's Collections - Bankruptcy	2,228	0	0	0	0	2,228
Circuit Clerk/Clerk and Master Collections - Prior Years	219,087	0	0	0	0	219,087
Interest and Penalty	50,407	0	0	0	0	50,407
Pickup Taxes	24,688	0	0	0	0	24,688
Payments in-Lieu-of Taxes - T.V.A.	13,348	0	0	0	0	13,348
Payments in-Lieu-of Taxes - Local Utilities	38,232	0	0	0	0	38,232
County Local Option Taxes						
Local Option Sales Tax	9,917,085	0	0	0	0	9,917,085
Mixed Drink Tax	44,607	0	0	0	0	44,607
Statutory Local Taxes						
Bank Excise Tax	43,088	0	0	0	0	43,088
Total Local Taxes	<u>\$ 22,146,596</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 22,146,596</u>

(Continued)

**JEFFERSON COUNTY, TENNESSEE**

**Schedule of Detailed Revenues -**

**All Governmental Fund Types**

Discretely Presented Jefferson County School Department (Cont.)

	<u>Special Revenue Funds</u>				Total
	General Purpose School	School Federal Projects	Central Cafeteria	Internal School	
<b>Licenses and Permits</b>					
Licenses					
Marriage Licenses	\$ 1,867	\$ 0	\$ 0	\$ 0	\$ 1,867
Total Licenses and Permits	<u>\$ 1,867</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 1,867</u>
<b>Charges for Current Services</b>					
Education Charges					
Lunch Payments - Adults	\$ 0	\$ 0	\$ 18,874	\$ 0	\$ 18,874
Income from Breakfast	0	0	2,887	0	2,887
A la Carte Sales	0	0	328,900	0	328,900
Receipts from Individual Schools	88,881	0	0	0	88,881
Community Service Fees - Children	233,175	0	0	0	233,175
Other Charges for Services	0	0	3,749	0	3,749
Total Charges for Current Services	<u>\$ 322,056</u>	<u>\$ 0</u>	<u>\$ 354,410</u>	<u>\$ 0</u>	<u>\$ 676,466</u>
<b>Other Local Revenues</b>					
Recurring Items					
Investment Income	\$ 127,112	\$ 0	\$ 333,139	\$ 0	\$ 460,251
Lease/Rentals/PPP	350	0	0	0	350

(Continued)

**JEFFERSON COUNTY, TENNESSEE**

**Schedule of Detailed Revenues -**

**All Governmental Fund Types**

Discretely Presented Jefferson County School Department (Cont.)

	<u>Special Revenue Funds</u>					Total
	General Purpose School	School Federal Projects	Central Cafeteria	Internal School		
<b>Other Local Revenues (Cont.)</b>						
Recurring Items (Cont.)						
Sale of Materials and Supplies	\$ 7,754	\$ 0	\$ 0	\$ 0	\$ 7,754	
Sale of Recycled Materials	1,524	0	0	0	1,524	
Rebates	127,971	0	0	0	127,971	
Miscellaneous Refunds	66,146	0	254	0	66,400	
Nonrecurring Items						
Sale of Equipment	26,350	0	0	0	26,350	
Damages Recovered from Individuals	224	0	0	0	224	
Other Local Revenues						
Other Local Revenues	0	0	0	3,117,792	3,117,792	
<b>Total Other Local Revenues</b>	<b>\$ 357,431</b>	<b>\$ 0</b>	<b>\$ 333,393</b>	<b>\$ 3,117,792</b>	<b>\$ 3,808,616</b>	
<b>State of Tennessee</b>						
General Government Grants						
On-behalf Contributions for OPEB	\$ 236,123	\$ 0	\$ 0	\$ 0	236,123	
State Education Funds						
Tennessee Investment in Student Achievement	50,219,088	0	0	0	50,219,088	
TISA - On-behalf Payments	113,936	0	0	0	113,936	

(Continued)

**JEFFERSON COUNTY, TENNESSEE**

**Schedule of Detailed Revenues -**

**All Governmental Fund Types**

Discretely Presented Jefferson County School Department (Cont.)

	<u>Special Revenue Funds</u>					Total
	General Purpose School	School Federal Projects	Central Cafeteria	Internal School		
<b>State of Tennessee (Cont.)</b>						
State Education Funds (Cont.)						
Early Childhood Education	\$ 909,987	\$ 0	\$ 0	\$ 0	\$ 0	909,987
School Food Service	0	0	35,143	0	0	35,143
Other State Education Funds	1,160,238	0	0	0	0	1,160,238
Paid Parental Leave	101,910	0	0	0	0	101,910
Career Ladder Program	43,188	0	0	0	0	43,188
Other Vocational	918,251	0	0	0	0	918,251
Other State Revenues						
Beer Tax	17,752	0	0	0	0	17,752
Alcoholic Beverage Tax	109,424	0	0	0	0	109,424
State Revenue Sharing - T.V.A.	1,141,123	0	0	0	0	1,141,123
Other State Grants	4,000	0	0	0	0	4,000
Other State Revenues	122,376	0	0	0	0	122,376
<b>Total State of Tennessee</b>	<b>\$ 55,097,396</b>	<b>\$ 0</b>	<b>\$ 35,143</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>55,132,539</b>
<b>Federal Government</b>						
Federal Through State						
USDA School Lunch Program	\$ 0	\$ 0	3,310,937	\$ 0	\$ 0	3,310,937

(Continued)

**JEFFERSON COUNTY, TENNESSEE**

**Schedule of Detailed Revenues -**

**All Governmental Fund Types**

Discretely Presented Jefferson County School Department (Cont.)

	<u>Special Revenue Funds</u>				
	General Purpose School	School Federal Projects	Central Cafeteria	Internal School	Total
<b>Federal Government (Cont.)</b>					
Federal Through State (Cont.)					
USDA - Commodities	\$ 0	\$ 0	\$ 356,561	\$ 0	\$ 356,561
Breakfast	0	0	1,039,891	0	1,039,891
USDA - Other	0	0	4,853	0	4,853
Vocational Education - Basic Grants to States	0	184,889	0	0	184,889
Title I Grants to Local Education Agencies	0	1,738,220	0	0	1,738,220
Special Education - Grants to States	43,087	1,663,023	0	0	1,706,110
Special Education Preschool Grants	0	52,733	0	0	52,733
English Language Acquisition Grants	0	40,387	0	0	40,387
Eisenhower Professional Development State Grants	0	303,192	0	0	303,192
American Rescue Plan Act Grant #1	0	151,509	0	0	151,509
Other Federal through State	104,571	142,116	0	0	246,687
Direct Federal Revenue					
ROTC Reimbursement	80,809	0	0	0	80,809
<b>Total Federal Government</b>	<b>\$ 228,467</b>	<b>\$ 4,276,069</b>	<b>\$ 4,712,242</b>	<b>\$ 0</b>	<b>\$ 9,216,778</b>
<b>Other Governments and Citizens Groups</b>					
Other Governments					
Contributions	\$ 481,885	\$ 0	\$ 0	\$ 0	\$ 481,885
Citizens Groups					
Donations	1,190	0	0	0	1,190
Other					
Other	165,845	0	0	0	165,845
<b>Total Other Governments and Citizens Groups</b>	<b>\$ 648,920</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 648,920</b>
<b>Total</b>	<b>\$ 78,802,733</b>	<b>\$ 4,276,069</b>	<b>\$ 5,435,188</b>	<b>\$ 3,117,792</b>	<b>\$ 91,631,782</b>

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types**  
**For the Year Ended June 30, 2025**

**General Fund**

General Government

**County Commission**

Board and Committee Members Fees	\$	84,025	
Social Security		5,210	
Employer Medicare		1,218	
Advertising		100,823	
Audit Services		24,061	
Contributions		92,941	
Dues and Memberships		15,283	
Lease/SBITA Payments		10,000	
Legal Services		51,070	
Lobbying Services		2,016	
Other Contracted Services		54,080	
Other Charges		11,362	
Total County Commission			\$ 452,089

**Board of Equalization**

Board and Committee Members Fees	\$	1,500	
Total Board of Equalization			1,500

**County Mayor/Executive**

County Official/Administrative Officer	\$	124,591	
Longevity Pay		1,500	
Other Salaries and Wages		74,762	
Social Security		12,389	
Pensions		19,792	
Life Insurance		136	
Medical Insurance		27,090	
Dental Insurance		617	
Unemployment Compensation		37	
Employer Medicare		2,897	
Dues and Memberships		35	
Pauper Burials		1,450	
Travel		7,812	
Other Contracted Services		2,000	
Office Supplies		983	
In Service/Staff Development		1,953	
Other Charges		3,120	
Total County Mayor/Executive			281,164

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

General Government (Cont.)

**Election Commission**

Supervisor/Director	\$	101,993	
Clerical Personnel		85,898	
Part-time Personnel		16,116	
Longevity Pay		1,100	
Overtime Pay		2,057	
Bonus Payments		2,500	
Election Commission		14,375	
Election Workers		67,415	
Social Security		15,348	
Pensions		17,945	
Life Insurance		212	
Medical Insurance		28,340	
Dental Insurance		513	
Unemployment Compensation		106	
Employer Medicare		3,590	
Advertising		7,750	
Communication		4,012	
Data Processing Services		3,914	
Dues and Memberships		1,000	
Maintenance Agreements		20,285	
Postal Charges		8,789	
Printing, Stationery, and Forms		2,967	
Travel		1,871	
Other Contracted Services		300	
Office Supplies		2,608	
In Service/Staff Development		7,427	
Other Charges		619	
Data Processing Equipment		2,993	
Furniture and Fixtures		3,014	
Total Election Commission			\$ 425,057

**Register of Deeds**

County Official/Administrative Officer	\$	107,144
Clerical Personnel		161,054
Longevity Pay		1,800
Social Security		15,938

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

General Government (Cont.)

**Register of Deeds (Cont.)**

Pensions	\$	25,961	
Life Insurance		304	
Medical Insurance		56,758	
Dental Insurance		1,140	
Unemployment Compensation		84	
Employer Medicare		3,727	
Data Processing Services		16,380	
Dues and Memberships		895	
Maintenance Agreements		1,989	
Data Processing Supplies		1,099	
Office Supplies		969	
In Service/Staff Development		1,997	
Other Charges		306	
Total Register of Deeds			\$ 397,545

**Codes Compliance**

Supervisor/Director	\$	91,106	
Clerical Personnel		18,241	
Longevity Pay		3,000	
Social Security		6,863	
Pensions		10,801	
Life Insurance		146	
Medical Insurance		20,006	
Dental Insurance		456	
Unemployment Compensation		42	
Employer Medicare		1,605	
Communication		444	
Other Contracted Services		8,542	
Gasoline		493	
Office Supplies		20	
Total Codes Compliance			161,765

**County Buildings**

Supervisor/Director	\$	7,046	
Custodial Personnel		83,674	
Maintenance Personnel		116,687	

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

General Government (Cont.)

**County Buildings (Cont.)**

Longevity Pay	\$	2,600	
Overtime Pay		4,049	
Social Security		13,080	
Pensions		19,886	
Life Insurance		405	
Medical Insurance		61,601	
Dental Insurance		1,359	
Unemployment Compensation		159	
Employer Medicare		3,059	
Architects		4,000	
Communication		21,580	
Maintenance Agreements		91,187	
Maintenance and Repair Services - Buildings		261,567	
Pest Control		8,630	
Postal Charges		61,291	
Travel		447	
Other Contracted Services		21,251	
Custodial Supplies		13,910	
Diesel Fuel		152	
Electricity		149,728	
Gasoline		8,459	
Natural Gas		46,172	
Office Supplies		2,471	
Uniforms		3,786	
Water and Sewer		31,420	
Building and Contents Insurance		108,103	
Vehicle and Equipment Insurance		3,860	
Other Charges		7,657	
Motor Vehicles		61,354	
Other Equipment		924	
Total County Buildings			\$ 1,221,554
<b>Other Facilities</b>			
Supervisor/Director	\$	68,855	
Mechanic(s)		99,869	
Longevity Pay		300	

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

General Government (Cont.)

**Other Facilities (Cont.)**

Overtime Pay	\$	2,144	
In-service Training		180	
Social Security		10,666	
Pensions		14,109	
Life Insurance		287	
Medical Insurance		39,173	
Dental Insurance		456	
Unemployment Compensation		84	
Employer Medicare		2,495	
Communication		3,143	
Engineering Services		25,000	
Maintenance and Repair Services - Equipment		910	
Maintenance and Repair Services - Vehicles		5,037	
Other Contracted Services		2,880	
Gasoline		5,257	
Lubricants		19,877	
Office Supplies		2,000	
Tires and Tubes		47,185	
Uniforms		3,734	
Vehicle Parts		149,285	
Other Charges		409	
Motor Vehicles		30,129	
Other Equipment		2,950	
Total Other Facilities			\$ 536,414

**Preservation of Records**

Maintenance and Repair Services - Office Equipment	\$	2,629	
Office Supplies		3,557	
Data Processing Equipment		1,599	
Total Preservation of Records			7,785

Finance

**Accounting and Budgeting**

Assistant(s)	\$	158,281	
Supervisor/Director		106,361	
Longevity Pay		8,200	

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Finance (Cont.)

**Accounting and Budgeting (Cont.)**

Overtime Pay	\$	1,985	
Other Salaries and Wages		444,943	
Social Security		42,423	
Pensions		67,243	
Life Insurance		1,006	
Medical Insurance		156,580	
Dental Insurance		2,531	
Unemployment Compensation		357	
Employer Medicare		9,921	
Communication		4,334	
Dues and Memberships		925	
Maintenance Agreements		27,155	
Postal Charges		319	
Travel		196	
Other Contracted Services		5,050	
Data Processing Supplies		1,666	
Office Supplies		3,886	
Software		790	
In Service/Staff Development		15,350	
Other Charges		1,174	
Data Processing Equipment		1,702	
Office Equipment		606	
Total Accounting and Budgeting			\$ 1,062,984

**Property Assessor's Office**

County Official/Administrative Officer	\$	107,894
Assessment Personnel		360,466
Longevity Pay		7,600
Overtime Pay		290
Social Security		28,541
Pensions		46,247
Life Insurance		571
Medical Insurance		93,820
Dental Insurance		1,824
Unemployment Compensation		168
Employer Medicare		6,675

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Finance (Cont.)

**Property Assessor's Office (Cont.)**

Audit Services	\$	49,715	
Data Processing Services		25,723	
Maintenance Agreements		4,602	
Postal Charges		6,910	
Travel		51	
Gasoline		1,807	
Office Supplies		1,469	
Other Supplies and Materials		295	
In Service/Staff Development		282	
Other Charges		316	
Data Processing Equipment		1,729	
Furniture and Fixtures		793	
Office Equipment		369	
Total Property Assessor's Office			\$ 748,157

**County Trustee's Office**

County Official/Administrative Officer	\$	107,144
Assistant(s)		142,309
Longevity Pay		1,800
Overtime Pay		14,410
Bonus Payments		2,250
Social Security		16,037
Pensions		25,553
Life Insurance		267
Medical Insurance		45,868
Dental Insurance		684
Unemployment Compensation		87
Employer Medicare		3,751
Communication		383
Data Processing Services		11,003
Dues and Memberships		160
Legal Notices, Recording, and Court Costs		759
Maintenance Agreements		17,255
Postal Charges		2,893
Office Supplies		3,779
In Service/Staff Development		898

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Finance (Cont.)

**County Trustee's Office (Cont.)**

Other Charges	\$	100	
Data Processing Equipment		1,105	
Total County Trustee's Office			\$ 398,495

**County Clerk's Office**

County Official/Administrative Officer	\$	107,144	
Assistant(s)		117,417	
Supervisor/Director		137,033	
Deputy(ies)		262,204	
Guards		3,162	
Longevity Pay		9,000	
Social Security		37,346	
Pensions		61,084	
Life Insurance		955	
Medical Insurance		150,424	
Dental Insurance		2,290	
Unemployment Compensation		276	
Employer Medicare		8,734	
Communication		4,236	
Dues and Memberships		590	
Maintenance Agreements		44,576	
Rentals		16,800	
Gasoline		546	
Office Supplies		14,481	
In Service/Staff Development		2,716	
Other Charges		152	
Data Processing Equipment		7,444	
Total County Clerk's Office			988,610

**Data Processing**

Contributions	\$	35,000	
Other Contracted Services		9,304	
Software		57,995	
Other Supplies and Materials		233	
In Service/Staff Development		1,995	
Data Processing Equipment		29,525	
Total Data Processing			134,052

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Finance (Cont.)

**Other Finance**

Legal Notices, Recording, and Court Costs	\$	1,859	
Other Contracted Services		7,116	
Liability Insurance		59,732	
Premiums on Corporate Surety Bonds		628	
Trustee's Commission		412,922	
Tax Relief Program		252,456	
Total Other Finance			\$ 734,713

Administration of Justice

**Circuit Court**

County Official/Administrative Officer	\$	107,144	
Clerical Personnel		484,988	
Part-time Personnel		12,349	
Longevity Pay		8,400	
Overtime Pay		112	
Jury and Witness Expense		4,714	
Social Security		37,161	
Pensions		58,026	
Life Insurance		952	
Medical Insurance		131,725	
Dental Insurance		2,641	
Unemployment Compensation		339	
Employer Medicare		8,691	
Communication		5,202	
Maintenance Agreements		45,937	
Postal Charges		7,346	
Internet Connectivity		5,000	
Travel		40	
Other Contracted Services		9,631	
Data Processing Supplies		1,011	
Office Supplies		7,312	
In Service/Staff Development		280	
Other Charges		1,181	
Data Processing Equipment		6,445	
Total Circuit Court			946,627

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Administration of Justice (Cont.)

**General Sessions Court**

County Official/Administrative Officer	\$	201,655	
Secretary(ies)		51,639	
Longevity Pay		1,500	
Other Per Diem and Fees		24,911	
Social Security		13,865	
Pensions		25,479	
Life Insurance		146	
Medical Insurance		19,334	
Dental Insurance		456	
Unemployment Compensation		21	
Employer Medicare		3,634	
Communication		761	
Dues and Memberships		1,430	
Maintenance Agreements		588	
Postal Charges		154	
Travel		423	
Library Books/Media		865	
Office Supplies		1,425	
In Service/Staff Development		1,268	
Other Charges		17	
Total General Sessions Court			\$ 349,571

**Drug Court**

Contracts with Government Agencies	\$	29,937	
Total Drug Court			29,937

**Chancery Court**

County Official/Administrative Officer	\$	107,144	
Deputy(ies)		90,393	
Longevity Pay		1,000	
Social Security		11,812	
Pensions		18,890	
Life Insurance		146	
Medical Insurance		29,211	
Dental Insurance		684	
Unemployment Compensation		42	

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Administration of Justice (Cont.)

**Chancery Court (Cont.)**

Employer Medicare	\$	2,762	
Advertising		605	
Communication		324	
Dues and Memberships		245	
Maintenance Agreements		14,219	
Office Supplies		104	
Total Chancery Court			\$ 277,581

**Juvenile Court**

Youth Service Officer(s)	\$	189,495	
Longevity Pay		5,000	
Overtime Pay		90	
Other Salaries and Wages		58,514	
Social Security		14,814	
Pensions		24,292	
Life Insurance		366	
Medical Insurance		57,465	
Dental Insurance		684	
Unemployment Compensation		105	
Employer Medicare		3,465	
Communication		6,674	
Contracts with Government Agencies		21,960	
Dues and Memberships		120	
Maintenance Agreements		1,177	
Postal Charges		73	
Rentals		6,000	
Travel		175	
Gasoline		1,600	
Office Supplies		4,866	
Uniforms		400	
Other Supplies and Materials		4,944	
In Service/Staff Development		5,038	
Other Charges		5,560	
Total Juvenile Court			412,877

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Administration of Justice (Cont.)

**Other Administration of Justice**

Other Charges	\$ 560	
Total Other Administration of Justice		\$ 560

**Victim Assistance Programs**

Other Salaries and Wages	\$ 31,785	
Social Security	1,892	
Pensions	2,780	
Life Insurance	55	
Medical Insurance	6,791	
Dental Insurance	133	
Unemployment Compensation	31	
Employer Medicare	442	
Rentals	1,408	
Travel	105	
Remittance of Revenue Collected	31,823	
Office Supplies	231	
Total Victim Assistance Programs		77,476

Public Safety

**Sheriff's Department**

County Official/Administrative Officer	\$ 117,858
Assistant(s)	296,396
Supervisor/Director	70,637
Deputy(ies)	1,279,066
Detective(s)	334,255
Secretary(ies)	35,898
Part-time Personnel	318,492
School Resource Officer	600,885
Longevity Pay	23,100
Overtime Pay	230,337
Other Salaries and Wages	57,877
In-service Training	102,900
Social Security	218,055
Pensions	183,449
Life Insurance	3,958
Medical Insurance	553,578

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Public Safety (Cont.)

**Sheriff's Department (Cont.)**

Dental Insurance	\$	10,049	
Unemployment Compensation		2,022	
Employer Medicare		50,997	
Other Fringe Benefits		108,315	
Communication		78,579	
Dues and Memberships		2,740	
Maintenance Agreements		28,148	
Maintenance and Repair Services - Equipment		138	
Maintenance and Repair Services - Vehicles		88,431	
Postal Charges		3,123	
Internet Connectivity		5,760	
Rentals		61,920	
Travel		80,086	
Tuition		12,086	
Other Contracted Services		122,969	
Gasoline		251,568	
Instructional Supplies and Materials		737	
Office Supplies		40,774	
Uniforms		33,452	
Software		54,930	
Liability Insurance		112,853	
Vehicle and Equipment Insurance		93,726	
Workers' Compensation Insurance		56,042	
In Service/Staff Development		25,476	
Other Charges		518,247	
Data Processing Equipment		13,718	
Motor Vehicles		94,404	
Other Equipment		125,427	
Total Sheriff's Department			\$ 6,503,458

**Wheel Tax Officer**

Part-time Personnel	\$	14,279	
Social Security		885	
Unemployment Compensation		21	
Employer Medicare		207	
Office Supplies		247	
Total Wheel Tax Officer			15,639

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Public Safety (Cont.)

**Administration of the Sexual Offender Registry**

Other Equipment	\$ 6,084	
Total Administration of the Sexual Offender Registry		\$ 6,084

**Jail**

Guards	\$ 1,312,510	
Cafeteria Personnel	75,342	
Longevity Pay	12,400	
Overtime Pay	80,937	
In-service Training	800	
Social Security	95,060	
Pensions	143,020	
Life Insurance	2,425	
Medical Insurance	344,742	
Dental Insurance	6,451	
Unemployment Compensation	1,213	
Employer Medicare	22,232	
Other Fringe Benefits	77,768	
Contracts with Private Agencies	21,485	
Medical and Dental Services	801,880	
Other Contracted Services	335,254	
Custodial Supplies	40,048	
Electricity	160,450	
Food Supplies	380,057	
Natural Gas	44,307	
Uniforms	5,740	
Water and Sewer	73,612	
Building and Contents Insurance	82,718	
Other Charges	32,371	
Other Equipment	36,800	
Total Jail		4,189,622

**Workhouse**

Electricity	\$ 22,707	
Natural Gas	8,110	
Water and Sewer	12,593	
Total Workhouse		43,410

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Public Safety (Cont.)

**Civil Defense**

Assistant(s)	\$	68,019	
Supervisor/Director		8,359	
Longevity Pay		1,500	
Overtime Pay		3,082	
In-service Training		1,200	
Social Security		5,354	
Pensions		8,713	
Life Insurance		80	
Medical Insurance		10,140	
Dental Insurance		249	
Unemployment Compensation		23	
Employer Medicare		1,252	
Other Fringe Benefits		4,970	
Communication		929	
Other Charges		110	
Total Civil Defense			\$ 113,980

**Inspection and Regulation**

Supervisor/Director	\$	61,770	
Clerical Personnel		36,483	
Longevity Pay		1,600	
Social Security		6,211	
Pensions		9,602	
Life Insurance		115	
Medical Insurance		20,006	
Dental Insurance		456	
Unemployment Compensation		42	
Employer Medicare		1,453	
Communication		445	
Dues and Memberships		195	
Printing, Stationery, and Forms		742	
Gasoline		2,931	
Office Supplies		1,193	
In Service/Staff Development		256	
Total Inspection and Regulation			143,500

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Public Safety (Cont.)

**County Coroner/Medical Examiner**

Medical Personnel	\$	13,750	
Other Contracted Services		17,500	
Total County Coroner/Medical Examiner			\$ 31,250

**Other Public Safety**

Contributions	\$	979,295	
Total Other Public Safety			979,295

Public Health and Welfare

**Local Health Center**

Clerical Personnel	\$	190,985	
Longevity Pay		2,000	
Bonus Payments		3,827	
Social Security		11,441	
Pensions		19,001	
Life Insurance		366	
Medical Insurance		45,696	
Dental Insurance		1,140	
Unemployment Compensation		105	
Employer Medicare		2,676	
Communication		4,274	
Contracts with Government Agencies		35,580	
Travel		10,341	
Utilities		20,622	
Other Charges		3,438	
Total Local Health Center			351,492

**Rabies and Animal Control**

Overtime Pay	\$	2,139	
Other Salaries and Wages		33,333	
Social Security		2,354	
Pensions		3,429	
Life Insurance		61	
Medical Insurance		8,387	
Dental Insurance		191	
Unemployment Compensation		21	

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Public Health and Welfare (Cont.)

**Rabies and Animal Control (Cont.)**

Employer Medicare	\$	551	
Other Fringe Benefits		2,629	
Communication		2,701	
Gasoline		7,752	
Vehicle and Equipment Insurance		324	
Workers' Compensation Insurance		1,303	
Other Equipment		2,346	
Total Rabies and Animal Control			\$ 67,521

**Ambulance/Emergency Medical Services**

Assistant(s)	\$	287,556
Supervisor/Director		80,346
Clerical Personnel		148,096
Attendants		2,158,309
Part-time Personnel		290,118
Longevity Pay		32,600
Overtime Pay		712,317
Other Salaries and Wages		18,439
In-service Training		35,600
Social Security		239,735
Pensions		344,406
Life Insurance		3,836
Medical Insurance		551,125
Dental Insurance		9,821
Unemployment Compensation		1,639
Employer Medicare		56,067
Other Fringe Benefits		174,511
Communication		37,564
Data Processing Services		32,941
Maintenance Agreements		25,148
Maintenance and Repair Services - Equipment		11,213
Maintenance and Repair Services - Vehicles		4,329
Postal Charges		7,919
Other Contracted Services		55,000
Diesel Fuel		138,622
Drugs and Medical Supplies		310,222

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Public Health and Welfare (Cont.)

**Ambulance/Emergency Medical Services (Cont.)**

Office Supplies	\$	8,701	
Uniforms		23,474	
Other Supplies and Materials		7,330	
Building and Contents Insurance		11,873	
Liability Insurance		31,163	
Refunds		24,706	
Vehicle and Equipment Insurance		46,731	
Workers' Compensation Insurance		142,666	
Other Charges		6,485	
Furniture and Fixtures		3,368	
Other Equipment		76,410	
Total Ambulance/Emergency Medical Services			\$ 6,150,386

**Sanitation Education/Information**

Guards	\$	44,562	
Longevity Pay		1,500	
Social Security		2,846	
Pensions		4,606	
Life Insurance		63	
Medical Insurance		10,003	
Dental Insurance		228	
Unemployment Compensation		21	
Employer Medicare		666	
Communication		633	
Gasoline		2,921	
Instructional Supplies and Materials		6,044	
Other Supplies and Materials		44	
Vehicle and Equipment Insurance		209	
Motor Vehicles		30,129	
Total Sanitation Education/Information			104,475

**Other Public Health and Welfare**

Supervisor/Director	\$	66,739	
Longevity Pay		3,000	
Other Salaries and Wages		78,301	
Social Security		9,200	

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Public Health and Welfare (Cont.)

**Other Public Health and Welfare (Cont.)**

Pensions	\$	14,391	
Life Insurance		143	
Medical Insurance		20,006	
Dental Insurance		684	
Unemployment Compensation		63	
Employer Medicare		2,152	
Communication		445	
Postal Charges		100	
Gasoline		5,083	
Office Supplies		777	
Chemicals		363	
Refunds		200	
In Service/Staff Development		363	
Other Equipment		107	
Total Other Public Health and Welfare			\$ 202,117

Social, Cultural, and Recreational Services

**Senior Citizens Assistance**

Assistant(s)	\$	118,380	
Supervisor/Director		43,473	
Salary Supplements		3,200	
Social Security		10,150	
Pensions		14,605	
Life Insurance		396	
Medical Insurance		50,015	
Dental Insurance		817	
Unemployment Compensation		129	
Employer Medicare		2,374	
Communication		444	
Maintenance Agreements		250	
Gasoline		1,129	
Office Supplies		324	
Vehicle and Equipment Insurance		1,675	
In Service/Staff Development		195	
Other Charges		2,638	
Total Senior Citizens Assistance			250,194

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Social, Cultural, and Recreational Services (Cont.)

**Libraries**

Supervisor/Director	\$	167,989	
Librarians		130,254	
Part-time Personnel		106,484	
Longevity Pay		5,700	
Overtime Pay		674	
Social Security		24,371	
Pensions		28,413	
Life Insurance		628	
Medical Insurance		95,178	
Dental Insurance		1,311	
Unemployment Compensation		416	
Employer Medicare		5,700	
Communication		12,655	
Travel		306	
Other Contracted Services		5,288	
Instructional Supplies and Materials		2,389	
Library Books/Media		42,120	
Office Supplies		10,897	
Periodicals		2,438	
Utilities		4,573	
Software		5,609	
Other Supplies and Materials		887	
In Service/Staff Development		798	
Other Charges		9,466	
Data Processing Equipment		35,241	
Other Equipment		24,199	
Total Libraries			\$ 723,984

Agriculture and Natural Resources

**Agricultural Extension Service**

Salary Supplements	\$	107,393
Social Security		3,793
Pensions		7,289
Medical Insurance		5,527
Unemployment Compensation		57
Employer Medicare		895

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Agriculture and Natural Resources (Cont.)

**Agricultural Extension Service (Cont.)**

Other Fringe Benefits	\$	15,086	
Communication		5,240	
Dues and Memberships		430	
Maintenance Agreements		1,706	
Printing, Stationery, and Forms		924	
Travel		5,545	
Electricity		3,448	
Instructional Supplies and Materials		1,462	
Natural Gas		1,523	
Water and Sewer		544	
Workers' Compensation Insurance		94	
In Service/Staff Development		5,220	
Other Charges		276	
Total Agricultural Extension Service			\$ 166,452

**Soil Conservation**

Secretary(ies)	\$	27,888	
Overtime Pay		1,018	
Other Salaries and Wages		41,692	
Social Security		4,347	
Pensions		6,333	
Life Insurance		122	
Medical Insurance		16,650	
Dental Insurance		399	
Unemployment Compensation		58	
Employer Medicare		1,017	
Dues and Memberships		40	
Travel		654	
In Service/Staff Development		844	
Total Soil Conservation			101,062

Other Operations

**Tourism**

Supervisor/Director	\$	81,920	
Longevity Pay		400	
Other Salaries and Wages		39,216	

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Other Operations (Cont.)

**Tourism (Cont.)**

Social Security	\$	7,292	
Pensions		10,918	
Life Insurance		146	
Medical Insurance		22,489	
Dental Insurance		456	
Unemployment Compensation		42	
Employer Medicare		1,705	
Advertising		153,796	
Communication		68,803	
Contracts with Private Agencies		186,446	
Dues and Memberships		4,100	
Maintenance and Repair Services - Vehicles		1,098	
Gasoline		558	
Office Supplies		322	
Uniforms		145	
In Service/Staff Development		1,909	
Other Charges		2,502	
Total Tourism			\$ 584,263

**Veterans' Services**

Supervisor/Director	\$	31,557	
Social Security		1,957	
Pensions		2,840	
Life Insurance		49	
Unemployment Compensation		42	
Employer Medicare		458	
Office Supplies		119	
In Service/Staff Development		1,199	
Total Veterans' Services			38,221

**Contributions to Other Agencies**

Contributions	\$	1,199,462	
Total Contributions to Other Agencies			1,199,462

Total General Fund \$ 31,612,380

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**Courthouse and Jail Maintenance Fund**

Finance

**Other Finance**

Trustee's Commission

\$ 664

Total Other Finance

\$ 664

Total Courthouse and Jail Maintenance Fund

\$ 664

**Law Library Fund**

Finance

**Other Finance**

Trustee's Commission

\$ 169

Total Other Finance

\$ 169

Public Safety

**Jail**

Library Books/Media

\$ 5,536

Total Jail

5,536

Total Law Library Fund

5,705

**Solid Waste/Sanitation Fund**

Public Health and Welfare

**Waste Pickup**

Supervisor/Director

\$ 42,142

Part-time Personnel

63,207

Longevity Pay

8,900

Overtime Pay

43,894

Other Salaries and Wages

497,048

Social Security

40,272

Pensions

54,450

Life Insurance

1,011

Medical Insurance

118,974

Dental Insurance

1,786

Unemployment Compensation

662

Employer Medicare

9,418

Contracts with Private Agencies

12,650

Maintenance and Repair Services - Vehicles

76,126

Rentals

9,338

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**Solid Waste/Sanitation Fund (Cont.)**

Public Health and Welfare (Cont.)

**Waste Pickup (Cont.)**

Disposal Fees	\$ 1,103,808	
Diesel Fuel	67,816	
Gasoline	4,600	
Lubricants	17,333	
Office Supplies	251	
Tires and Tubes	37,748	
Uniforms	5,886	
Utilities	17,737	
Other Supplies and Materials	14,380	
Building and Contents Insurance	417	
Liability Insurance	578	
Trustee's Commission	50,067	
Vehicle and Equipment Insurance	36,189	
Workers' Compensation Insurance	24,317	
In Service/Staff Development	581	
Other Charges	4,191	
Solid Waste Equipment	21,608	
Total Waste Pickup		<u>\$ 2,387,385</u>

Total Solid Waste/Sanitation Fund \$ 2,387,385

**Special Purpose Fund**

Other Operations

**Other Charges**

Contributions	\$ 203,242	
Total Other Charges		<u>\$ 203,242</u>

Total Special Purpose Fund 203,242

**Drug Control Fund**

Public Safety

**Drug Enforcement**

Confidential Drug Enforcement Payments	\$ 7,000
Veterinary Services	1,275
Animal Food and Supplies	5,711
Law Enforcement Supplies	3,670

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**Drug Control Fund (Cont.)**

Public Safety (Cont.)

**Drug Enforcement (Cont.)**

Software \$ 15,285

Trustee's Commission 402

Other Charges 1,231

Total Drug Enforcement \$ 34,574

Total Drug Control Fund \$ 34,574

**Other General Government Fund**

Other Operations

**American Rescue Plan Act Grant #1**

Contributions \$ 195,099

Utilities 119,942

Total American Rescue Plan Act Grant #1 \$ 315,041

**American Rescue Plan Act Grant #6**

Water and Sewer \$ 1,938,292

Other Charges 37,500

Total American Rescue Plan Act Grant #6 1,975,792

Capital Projects

**American Rescue Plan Act Grant #1**

Architects \$ 2,505

Building Construction 1,558

Total American Rescue Plan Act Grant #1 4,063

Total Other General Government Fund 2,294,896

**Other Special Revenue Fund**

Finance

**Other Finance**

Trustee's Commission \$ 7,123

Total Other Finance \$ 7,123

Total Other Special Revenue Fund 7,123

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**Constitutional Officers - Fees Fund**

General Government

**Register of Deeds**

Constitutional Officers' Operating Expenses	\$ 222	
Total Register of Deeds		\$ 222

Finance

**County Clerk's Office**

Constitutional Officers' Operating Expenses	\$ 2,790	
Total County Clerk's Office		2,790

Administration of Justice

**Chancery Court**

Constitutional Officers' Operating Expenses	\$ 885	
Total Chancery Court		885

Public Safety

**Sheriff's Department**

Constitutional Officers' Operating Expenses	\$ 31	
Total Sheriff's Department		<u>31</u>

Total Constitutional Officers - Fees Fund		\$ 3,928
---	--	----------

**Highway/Public Works Fund**

Highways

**Administration**

County Official/Administrative Officer	\$ 117,858
Accountants/Bookkeepers	60,707
Clerical Personnel	38,708
Longevity Pay	2,100
Board and Committee Members Fees	17,103
Social Security	14,677
Pensions	21,906
Life Insurance	215
Medical Insurance	29,838
Dental Insurance	266
Unemployment Compensation	78
Employer Medicare	3,432
Communication	10,405

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**Highway/Public Works Fund (Cont.)**

Highways (Cont.)

**Administration (Cont.)**

Data Processing Services	\$	245	
Dues and Memberships		3,504	
Legal Notices, Recording, and Court Costs		344	
Postal Charges		100	
Travel		398	
Other Contracted Services		3,381	
Office Supplies		2,874	
Other Charges		5,891	
Office Equipment		816	
Total Administration			\$ 334,846

**Highway and Bridge Maintenance**

Laborers	\$	1,060,085	
Part-time Personnel		15,369	
Longevity Pay		19,800	
Overtime Pay		101,319	
Social Security		72,188	
Pensions		105,414	
Life Insurance		2,047	
Medical Insurance		304,685	
Dental Insurance		4,693	
Unemployment Compensation		862	
Employer Medicare		16,883	
Rentals		2,609	
Asphalt - Liquid		459,062	
Other Road Materials		27,272	
Pipe - Metal		31,115	
Road Signs		11,688	
Salt		8,520	
Uniforms		19,491	
Other Supplies and Materials		11,689	
Total Highway and Bridge Maintenance			2,274,791

**Operation and Maintenance of Equipment**

Mechanic(s)	\$	210,777	
Longevity Pay		3,300	

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**Highway/Public Works Fund (Cont.)**

Highways (Cont.)

**Operation and Maintenance of Equipment (Cont.)**

Overtime Pay	\$	37,247	
Social Security		15,492	
Pensions		23,999	
Life Insurance		433	
Medical Insurance		60,364	
Dental Insurance		836	
Unemployment Compensation		134	
Employer Medicare		3,623	
Maintenance and Repair Services - Equipment		249,901	
Diesel Fuel		84,449	
Gasoline		101,167	
Lubricants		24,416	
Natural Gas		69,077	
Tires and Tubes		19,432	
Water and Sewer		576	
Other Supplies and Materials		15,969	
Other Equipment		211,716	
Total Operation and Maintenance of Equipment			\$ 1,132,908

**Quarry Operations**

Laborers	\$	305,572	
Longevity Pay		5,000	
Overtime Pay		78,522	
Social Security		23,397	
Pensions		35,206	
Life Insurance		580	
Medical Insurance		87,308	
Dental Insurance		1,330	
Unemployment Compensation		237	
Employer Medicare		5,472	
Engineering Services		7,035	
Explosive and Drilling Services		44,849	
Maintenance and Repair Services - Equipment		44,540	
Electricity		126,559	
Other Charges		19,683	
Total Quarry Operations			785,290

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**Highway/Public Works Fund (Cont.)**

Highways (Cont.)

**Asphalt Plant Operations**

Maintenance and Repair Services - Equipment	\$ 24,473	
Total Asphalt Plant Operations		\$ 24,473

**Other Charges**

Building and Contents Insurance	\$ 15,648	
Liability Insurance	15,832	
Trustee's Commission	90,818	
Vehicle and Equipment Insurance	37,938	
Total Other Charges		160,236

**Employee Benefits**

Workers' Compensation Insurance	\$ 139,321	
Total Employee Benefits		139,321

**Capital Outlay**

Bridge Construction	\$ 2,000	
Total Capital Outlay		2,000

Total Highway/Public Works Fund \$ 4,853,865

**General Debt Service Fund**

Principal on Debt

**General Government**

Principal on Bonds	\$ 560,000	
Total General Government		\$ 560,000

**Education**

Principal on Bonds	\$ 2,435,000	
Principal on Other Loans	774,216	
Total Education		3,209,216

Interest on Debt

**General Government**

Interest on Bonds	\$ 367,975	
Total General Government		367,975

(Continued)

**JEFFERSON COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Debt Service Fund (Cont.)**

Interest on Debt (Cont.)

**Education**

Interest on Bonds	\$ 1,519,773	
Interest on Other Loans	510,674	
Total Education	<u>2,030,447</u>	\$ 2,030,447

Other Debt Service

**General Government**

Trustee's Commission	\$ 109,323	
Other Debt Service	12,307	
Total General Government	<u>121,630</u>	121,630

Total General Debt Service Fund

\$ 6,289,268

**General Capital Projects Fund**

Capital Projects

**Public Safety Projects**

Building Improvements	\$ 10,773	
Data Processing Equipment	136,923	
Motor Vehicles	200,000	
Total Public Safety Projects	<u>347,696</u>	\$ 347,696

**Public Health and Welfare Projects**

Building Improvements	\$ 279,992	
Motor Vehicles	253,000	
Total Public Health and Welfare Projects	<u>532,992</u>	532,992

**Other General Government Projects**

Architects	\$ 2,300	
Trustee's Commission	14,943	
Building Construction	330,149	
Building Improvements	4,490	
Total Other General Government Projects	<u>351,882</u>	351,882

Total General Capital Projects Fund

1,232,570

Total Governmental Funds - Primary Government

\$ 48,925,600

**JEFFERSON COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Jefferson County School Department

**For the Year Ended June 30, 2025****General Purpose School Fund**

## Instruction

**Regular Instruction Program**

Teachers	\$ 21,894,513	
Career Ladder Program	27,374	
Educational Assistants	461,001	
Longevity Pay	5,006	
Other Salaries and Wages	359,237	
Certified Substitute Teachers	100,435	
Non-certified Substitute Teachers	555,114	
Social Security	1,358,947	
Pensions	1,498,921	
Life Insurance	30,418	
Medical Insurance	4,528,580	
Dental Insurance	88,242	
Employer Medicare	321,564	
Contributions	440,685	
Evaluation and Testing	87,145	
Other Contracted Services	200,399	
Instructional Supplies and Materials	266,950	
Textbooks - Electronic	128,015	
Textbooks - Bound	210,588	
Other Supplies and Materials	30,721	
In Service/Staff Development	102	
Fee Waivers	255,450	
TISA - On-behalf Payments	99,786	
Other Charges	14,918	
Regular Instruction Equipment	738,297	
Total Regular Instruction Program		\$ 33,702,408

**Alternative Instruction Program**

Teachers	\$ 112,300
Social Security	6,888
Pensions	7,142
Life Insurance	144
Medical Insurance	8,599
Dental Insurance	266
Employer Medicare	1,611

(Continued)

**JEFFERSON COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Jefferson County School Department (Cont.)

**General Purpose School Fund (Cont.)**

## Instruction (Cont.)

**Alternative Instruction Program (Cont.)**

Instructional Supplies and Materials	\$	1,527	
Other Supplies and Materials		1,035	
Other Equipment		456	
Total Alternative Instruction Program			\$ 139,968

**Special Education Program**

Teachers	\$	2,189,378	
Career Ladder Program		2,000	
Educational Assistants		292,050	
Speech Pathologist		402,236	
Longevity Pay		5,062	
Social Security		169,635	
Pensions		223,987	
Life Insurance		4,536	
Medical Insurance		630,698	
Dental Insurance		12,414	
Employer Medicare		39,673	
Evaluation and Testing		4,786	
Instructional Supplies and Materials		16,438	
TISA - On-behalf Payments		14,150	
Special Education Equipment		18,263	
Total Special Education Program			4,025,306

**Career and Technical Education Program**

Teachers	\$	1,927,818	
Career Ladder Program		1,000	
Educational Assistants		14,196	
Other Salaries and Wages		19,757	
Certified Substitute Teachers		2,210	
Non-certified Substitute Teachers		15,218	
Social Security		116,485	
Pensions		146,958	
Life Insurance		2,485	
Medical Insurance		335,887	
Dental Insurance		6,974	

(Continued)

**JEFFERSON COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Jefferson County School Department (Cont.)

**General Purpose School Fund (Cont.)**

## Instruction (Cont.)

**Career and Technical Education Program (Cont.)**

Employer Medicare	\$	27,256	
Architects		5,856	
Food Supplies		2,815	
Instructional Supplies and Materials		136,976	
Software		10,710	
Other Supplies and Materials		14,144	
Building Improvements		77,464	
Vocational Instruction Equipment		180,010	
Total Career and Technical Education Program			\$ 3,044,219

## Support Services

**Attendance**

Supervisor/Director	\$	97,800	
Longevity Pay		2,423	
Other Salaries and Wages		166,843	
Social Security		12,933	
Pensions		18,897	
Life Insurance		287	
Medical Insurance		46,065	
Dental Insurance		735	
Employer Medicare		3,641	
Travel		96	
Other Supplies and Materials		362	
In Service/Staff Development		3,648	
Total Attendance			353,730

**Health Services**

Supervisor/Director	\$	112,489	
Medical Personnel		399,757	
Longevity Pay		9,046	
Other Salaries and Wages		58,770	
Social Security		33,085	
Pensions		53,982	
Life Insurance		1,219	
Medical Insurance		172,775	

(Continued)

**JEFFERSON COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Jefferson County School Department (Cont.)

**General Purpose School Fund (Cont.)**

## Support Services (Cont.)

**Health Services (Cont.)**

Dental Insurance	\$	3,463	
Employer Medicare		7,838	
Postal Charges		200	
Travel		352	
Other Contracted Services		60,000	
Other Supplies and Materials		13,256	
In Service/Staff Development		3,967	
Health Equipment		3,674	
Other Equipment		2,796	
Total Health Services			\$ 936,669

**Other Student Support**

Career Ladder Program	\$	1,000	
Guidance Personnel		1,301,228	
Longevity Pay		1,692	
Other Salaries and Wages		513,859	
Social Security		95,285	
Pensions		124,805	
Life Insurance		1,885	
Medical Insurance		254,893	
Dental Insurance		5,251	
Employer Medicare		25,506	
Evaluation and Testing		10,490	
Travel		94	
Other Contracted Services		224,980	
Other Supplies and Materials		11,209	
In Service/Staff Development		7,614	
Other Charges		10,439	
Other Equipment		4,072	
Total Other Student Support			2,594,302

**Regular Instruction Program**

Supervisor/Director	\$	300,542	
Librarians		632,104	
Instructional Computer Personnel		142,778	

(Continued)

**JEFFERSON COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Jefferson County School Department (Cont.)

**General Purpose School Fund (Cont.)**

## Support Services (Cont.)

**Regular Instruction Program (Cont.)**

Secretary(ies)	\$	30,729	
Clerical Personnel		61,767	
Instructional Coaches		237,108	
Longevity Pay		5,311	
Other Salaries and Wages		313,673	
Social Security		100,565	
Pensions		124,088	
Life Insurance		2,716	
Medical Insurance		378,518	
Dental Insurance		5,962	
Employer Medicare		23,533	
Communication		901	
Travel		4,622	
Other Contracted Services		35,550	
Other Supplies and Materials		10,604	
In Service/Staff Development		67,267	
Other Charges		6,375	
Other Equipment		7,770	
Total Regular Instruction Program			\$ 2,492,483

**Alternative Instruction Program**

Secretary(ies)	\$	22,714	
Social Security		1,360	
Pensions		2,044	
Life Insurance		73	
Medical Insurance		8,892	
Dental Insurance		252	
Employer Medicare		318	
Other Contracted Services		1,515	
Office Supplies		1,569	
Other Equipment		180	
Total Alternative Instruction Program			38,917

**Special Education Program**

Supervisor/Director	\$	96,370	
---------------------	----	--------	--

(Continued)

**JEFFERSON COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Jefferson County School Department (Cont.)

**General Purpose School Fund (Cont.)**

## Support Services (Cont.)

**Special Education Program (Cont.)**

Psychological Personnel	\$	76,159	
Medical Personnel		115,210	
Assessment Personnel		58,000	
Secretary(ies)		41,600	
Other Salaries and Wages		127,470	
Social Security		30,237	
Pensions		41,134	
Life Insurance		585	
Medical Insurance		82,224	
Dental Insurance		1,763	
Employer Medicare		7,072	
Communication		901	
Contracts with Private Agencies		63,937	
Contracts with Parents		1,373	
Travel		2,173	
Other Contracted Services		120,179	
Total Special Education Program			\$ 866,387

**Career and Technical Education Program**

Supervisor/Director	\$	184,620	
Career Ladder Program		1,000	
Secretary(ies)		31,450	
Social Security		12,998	
Pensions		14,642	
Life Insurance		221	
Medical Insurance		29,220	
Dental Insurance		756	
Employer Medicare		3,040	
Communication		901	
Travel		28,579	
Other Contracted Services		600	
Other Supplies and Materials		22,656	
In Service/Staff Development		6,948	
Other Charges		12,868	
Other Equipment		567	
Total Career and Technical Education Program			351,066

(Continued)

**JEFFERSON COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Jefferson County School Department (Cont.)

**General Purpose School Fund (Cont.)**

## Support Services (Cont.)

**Technology**

Supervisor/Director	\$	83,200	
Longevity Pay		4,200	
Other Salaries and Wages		452,495	
Social Security		32,807	
Pensions		48,387	
Life Insurance		914	
Medical Insurance		103,129	
Dental Insurance		2,772	
Employer Medicare		7,673	
Communication		901	
Internet Connectivity		106,574	
Other Contracted Services		7,692	
Software		354,312	
Other Supplies and Materials		38,147	
In Service/Staff Development		1,416	
Other Equipment		177,094	
Total Technology			\$ 1,421,713

**Other Programs**

On-behalf Payments to OPEB	\$	236,123	
Total Other Programs			236,123

**Board of Education**

Board and Committee Members Fees	\$	25,200	
Social Security		1,339	
Unemployment Compensation		23,505	
Employer Medicare		343	
Audit Services		28,800	
Dues and Memberships		16,386	
Legal Services		33,376	
Other Contracted Services		25,100	
Trustee's Commission		413,766	
Workers' Compensation Insurance		244,018	
In Service/Staff Development		10,492	
Other Charges		26,485	
Administration Equipment		3,500	
Total Board of Education			852,310

(Continued)

**JEFFERSON COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Jefferson County School Department (Cont.)

**General Purpose School Fund (Cont.)**

## Support Services (Cont.)

**Director of Schools**

County Official/Administrative Officer	\$	151,000	
Secretary(ies)		49,291	
Longevity Pay		2,885	
Other Salaries and Wages		1,000	
Social Security		12,396	
Pensions		14,885	
Life Insurance		280	
Medical Insurance		31,837	
Dental Insurance		756	
Employer Medicare		2,899	
Communication		12,813	
Postal Charges		4,438	
Other Contracted Services		24,083	
Office Supplies		3,047	
Other Supplies and Materials		3,968	
In Service/Staff Development		10,498	
Administration Equipment		1,200	
Total Director of Schools			\$ 327,276

**Office of the Principal**

Principals	\$	1,175,927
Career Ladder Program		3,000
Assistant Principals		1,053,889
Secretary(ies)		717,851
Clerical Personnel		174,163
Longevity Pay		25,422
Other Salaries and Wages		6,750
Social Security		183,337
Pensions		231,955
Life Insurance		4,398
Medical Insurance		626,178
Dental Insurance		12,135
Employer Medicare		43,508
Communication		30,140
Travel		542

(Continued)

**JEFFERSON COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Jefferson County School Department (Cont.)

**General Purpose School Fund (Cont.)**

## Support Services (Cont.)

**Office of the Principal (Cont.)**

Other Contracted Services	\$	126,000	
Office Supplies		534	
Other Supplies and Materials		46,590	
Total Office of the Principal			\$ 4,462,319

**Fiscal Services**

Other Charges	\$	599,692	
Total Fiscal Services			599,692

**Human Services/Personnel**

Supervisor/Director	\$	78,089	
Secretary(ies)		37,048	
Longevity Pay		1,500	
Social Security		6,648	
Pensions		11,664	
Life Insurance		134	
Medical Insurance		23,605	
Dental Insurance		497	
Employer Medicare		1,555	
Advertising		225	
Dues and Memberships		50	
Other Contracted Services		21,891	
Other Supplies and Materials		714	
In Service/Staff Development		1,126	
Total Human Services/Personnel			184,746

**Operation of Plant**

Guards	\$	98,838	
Secretary(ies)		51,095	
Custodial Personnel		1,107,813	
Longevity Pay		24,095	
Other Salaries and Wages		33,957	
Social Security		77,635	
Pensions		121,971	
Life Insurance		2,860	

(Continued)

**JEFFERSON COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Jefferson County School Department (Cont.)

**General Purpose School Fund (Cont.)**

## Support Services (Cont.)

**Operation of Plant (Cont.)**

Medical Insurance	\$	380,529	
Dental Insurance		7,940	
Employer Medicare		18,156	
Other Contracted Services		619,507	
Custodial Supplies		211,398	
Electricity		1,556,687	
Natural Gas		354,792	
Water and Sewer		121,823	
Building and Contents Insurance		653,301	
In Service/Staff Development		300	
Other Charges		3,235	
Plant Operation Equipment		10,000	
Total Operation of Plant			\$ 5,455,932

**Maintenance of Plant**

Assistant(s)	\$	5,250	
Supervisor/Director		75,387	
Maintenance Personnel		494,780	
Longevity Pay		10,200	
Social Security		33,709	
Pensions		52,758	
Life Insurance		946	
Medical Insurance		106,945	
Dental Insurance		2,501	
Employer Medicare		8,239	
Communication		11,641	
Contributions		40,000	
Maintenance and Repair Services - Buildings		127,049	
Maintenance and Repair Services - Equipment		344,680	
Other Contracted Services		165,484	
Other Supplies and Materials		310,065	
In Service/Staff Development		620	
Other Charges		475	
Maintenance Equipment		42,168	
Motor Vehicles		79,294	
Total Maintenance of Plant			1,912,191

(Continued)

**JEFFERSON COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Jefferson County School Department (Cont.)

**General Purpose School Fund (Cont.)**

## Support Services (Cont.)

**Transportation**

Supervisor/Director	\$	97,384	
Mechanic(s)		135,174	
Bus Drivers		1,372,361	
Secretary(ies)		39,195	
Longevity Pay		2,246	
Other Salaries and Wages		155,933	
Social Security		108,561	
Pensions		73,473	
Life Insurance		2,400	
Medical Insurance		74,957	
Dental Insurance		1,911	
Employer Medicare		26,575	
Communication		3,066	
Maintenance and Repair Services - Vehicles		13,723	
Medical and Dental Services		15,732	
Postal Charges		13	
Travel		23	
Other Contracted Services		38,327	
Diesel Fuel		205,487	
Gasoline		98,890	
Lubricants		23,824	
Propane Gas		16,220	
Tires and Tubes		45,417	
Vehicle Parts		153,452	
Other Supplies and Materials		1,182	
In Service/Staff Development		1,666	
Other Charges		562	
Motor Vehicles		371,141	
Transportation Equipment		57,994	
Total Transportation			\$ 3,136,889

## Operation of Non-Instructional Services

**Food Service**

Cafeteria Personnel	\$	33,013	
Social Security		2,047	

(Continued)

**JEFFERSON COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Jefferson County School Department (Cont.)

**General Purpose School Fund (Cont.)**

Operation of Non-Instructional Services (Cont.)

**Food Service (Cont.)**

Pensions	\$	1,854	
Employer Medicare		479	
Total Food Service			\$ 37,393

**Community Services**

Supervisor/Director	\$	105,416	
Other Salaries and Wages		192,143	
Social Security		18,327	
Pensions		9,400	
Life Insurance		546	
Medical Insurance		19,390	
Dental Insurance		495	
Employer Medicare		4,286	
Communication		3,331	
Food Supplies		8,073	
Other Supplies and Materials		6,301	
Other Charges		1,695	
Total Community Services			369,403

**Early Childhood Education**

Teachers	\$	379,425	
Educational Assistants		213,687	
Longevity Pay		1,446	
Social Security		35,761	
Pensions		39,560	
Life Insurance		1,443	
Medical Insurance		146,301	
Dental Insurance		2,982	
Employer Medicare		8,364	
Travel		77	
Instructional Supplies and Materials		8,000	
In Service/Staff Development		1,800	
Other Charges		300	
Total Early Childhood Education			839,146

(Continued)

**JEFFERSON COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Jefferson County School Department (Cont.)

**General Purpose School Fund (Cont.)**

## Capital Outlay

**Regular Capital Outlay**

Architects	\$	59,000	
Building Improvements		264,710	
Total Regular Capital Outlay			\$ 323,710

## Other Debt Service

**Education**

Debt Service Contribution to Primary Government	\$	119,872	
Total Education			119,872

Total General Purpose School Fund

\$ 68,824,170

**School Federal Projects Fund**

## Instruction

**Regular Instruction Program**

Educational Assistants	\$	724,701	
Longevity Pay		23,700	
Other Salaries and Wages		49,140	
Social Security		44,128	
Pensions		68,900	
Life Insurance		3,034	
Medical Insurance		423,673	
Dental Insurance		8,403	
Employer Medicare		10,327	
Other Contracted Services		13,500	
Instructional Supplies and Materials		121,439	
Textbooks - Electronic		134,528	
Textbooks - Bound		16,981	
Regular Instruction Equipment		41,782	
Total Regular Instruction Program			\$ 1,684,236

**Alternative Instruction Program**

Instructional Supplies and Materials	\$	3,057	
Other Equipment		26,450	
Total Alternative Instruction Program			29,507

(Continued)

**JEFFERSON COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Jefferson County School Department (Cont.)

**School Federal Projects Fund (Cont.)**

## Instruction (Cont.)

**Special Education Program**

Teachers	\$	37,127	
Educational Assistants		742,452	
Speech Pathologist		13,134	
Longevity Pay		14,389	
Social Security		45,970	
Pensions		60,260	
Life Insurance		2,974	
Medical Insurance		357,972	
Dental Insurance		6,927	
Employer Medicare		10,941	
Instructional Supplies and Materials		3,658	
Other Supplies and Materials		2,737	
Special Education Equipment		1,977	
Total Special Education Program			\$ 1,300,518

**Career and Technical Education Program**

Other Salaries and Wages	\$	8,635	
Social Security		535	
Pensions		593	
Employer Medicare		125	
Instructional Supplies and Materials		57,554	
Software		3,055	
Other Supplies and Materials		37,478	
Vocational Instruction Equipment		40,252	
Total Career and Technical Education Program			148,227

## Support Services

**Other Student Support**

Other Salaries and Wages	\$	38,293	
Social Security		2,068	
Pensions		2,135	
Life Insurance		24	
Medical Insurance		6,566	
Dental Insurance		168	
Employer Medicare		500	

(Continued)

**JEFFERSON COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Jefferson County School Department (Cont.)

**School Federal Projects Fund (Cont.)**

## Support Services (Cont.)

**Other Student Support (Cont.)**

Travel	\$	699	
Other Contracted Services		548	
Other Supplies and Materials		10,245	
In Service/Staff Development		13,277	
Other Charges		36,516	
Total Other Student Support	\$		111,039

**Regular Instruction Program**

Supervisor/Director	\$	106,120	
Clerical Personnel		18,720	
Instructional Coaches		274,701	
Other Salaries and Wages		4,725	
Social Security		25,053	
Pensions		26,504	
Life Insurance		317	
Medical Insurance		42,995	
Dental Insurance		903	
Employer Medicare		5,859	
Other Supplies and Materials		697	
In Service/Staff Development		30,918	
Total Regular Instruction Program			537,512

**Special Education Program**

Psychological Personnel	\$	72,460	
Medical Personnel		56,707	
Clerical Personnel		22,137	
Longevity Pay		1,208	
Other Salaries and Wages		26,725	
Social Security		10,847	
Pensions		11,209	
Life Insurance		220	
Medical Insurance		28,767	
Dental Insurance		252	
Employer Medicare		2,537	
Contracts with Other Public Agencies		8,267	

(Continued)

**JEFFERSON COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Jefferson County School Department (Cont.)

**School Federal Projects Fund (Cont.)**

## Support Services (Cont.)

**Special Education Program (Cont.)**

Contracts with Private Agencies	\$	53,109	
Evaluation and Testing		4,597	
Travel		4,884	
In Service/Staff Development		21,696	
Total Special Education Program			\$ 325,622

**Career and Technical Education Program**

In Service/Staff Development	\$	3,285	
Total Career and Technical Education Program			3,285

**Transportation**

Bus Drivers	\$	38,343	
Other Salaries and Wages		9,412	
Social Security		2,911	
Pensions		1,882	
Employer Medicare		681	
Total Transportation			53,229

Total School Federal Projects Fund			\$ 4,193,175
------------------------------------	--	--	--------------

**Central Cafeteria Fund**

## Operation of Non-Instructional Services

**Food Service**

Supervisor/Director	\$	62,000	
Accountants/Bookkeepers		20,943	
Secretary(ies)		41,635	
Cafeteria Personnel		1,344,283	
Longevity Pay		14,392	
Other Salaries and Wages		460	
In-service Training		134	
Social Security		88,792	
Pensions		87,138	
Life Insurance		4,630	
Medical Insurance		372,994	
Dental Insurance		6,195	

(Continued)

**JEFFERSON COUNTY, TENNESSEE**

**Schedule of Detailed Expenditures -**

**All Governmental Fund Types**

Discretely Presented Jefferson County School Department (Cont.)

**Central Cafeteria Fund (Cont.)**

Operation of Non-Instructional Services (Cont.)

**Food Service (Cont.)**

Employer Medicare	\$	20,914	
Communication		3,882	
Maintenance and Repair Services - Equipment		166,474	
Transportation - Other than Students		24,401	
Travel		3,237	
Other Contracted Services		271,769	
Food Supplies		2,061,660	
Office Supplies		5,796	
USDA - Commodities		356,561	
Other Supplies and Materials		201,469	
In Service/Staff Development		12,199	
Food Service Equipment		74,068	
Total Food Service			<u>\$ 5,246,026</u>

Total Central Cafeteria Fund \$ 5,246,026

**Internal School Fund**

Operation of Non-Instructional Services

**Community Services**

Other Charges	\$	3,127,058	
Total Community Services			<u>\$ 3,127,058</u>

Total Internal School Fund 3,127,058

**Education Capital Projects Fund**

Capital Projects

**Education Capital Projects**

Architects	\$	93,800	
Building Improvements		6,639,020	
Motor Vehicles		235,508	
Total Education Capital Projects			<u>\$ 6,968,328</u>

Total Education Capital Projects Fund 6,968,328

Total Governmental Funds - Jefferson County School Department \$ 88,358,757

# SINGLE AUDIT SECTION



JASON E. MUMPOWER  
*Comptroller*

**Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

Jefferson County Mayor and  
Board of County Commissioners  
Jefferson County, Tennessee

To the County Mayor and Board of County Commissioners:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Jefferson County, Tennessee, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise Jefferson County's basic financial statements, as listed in the table of contents, and have issued our report thereon dated December 15, 2025. Our report includes a reference to other auditors who audited the financial statements of the discretely presented Jefferson County Nursing Home and the Internal School Fund of the discretely presented Jefferson County School Department, as described in our report on Jefferson County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Jefferson County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Jefferson County's internal control. Accordingly, we do not express an opinion on the effectiveness of Jefferson County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit the attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Jefferson County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matter that is required to be reported under *Government Auditing Standards* and is described in the accompanying Schedule of Findings and Questioned Costs as item: 2025-001.

## Jefferson County's Response to the Finding

*Government Auditing Standards* requires the auditor to perform limited procedures on Jefferson County's response to the finding identified in our audit and described in the accompanying Schedule of Findings and Questioned Costs. Jefferson County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Jefferson County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Very truly yours,

  
Jason E. Mumpower  
Comptroller of the Treasury  
Nashville, Tennessee

December 15, 2025



JASON E. MUMPOWER  
*Comptroller*

**Independent Auditor's Report on Compliance for Each Major Federal Program; Report on Internal Control Over Compliance; and Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

Jefferson County Mayor and  
Board of County Commissioners  
Jefferson County, Tennessee

To the County Mayor and Board of County Commissioners:

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Jefferson County's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of Jefferson County's major federal programs for the year ended June 30, 2025. Jefferson County's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, Jefferson County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits (*Government Auditing Standards*) issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance.) Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Jefferson County, Tennessee, and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Jefferson County's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Jefferson County's federal programs.

## ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Jefferson County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for noncompliance resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Jefferson County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Jefferson County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of Jefferson County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Jefferson County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that have not been identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

### **Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Jefferson County, Tennessee, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise Jefferson County’s basic financial statements. We issued our report thereon dated December 15, 2025, which contained unmodified opinions on those financial statements. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Very truly yours,



Jason E. Mumpower  
Comptroller of the Treasury  
Nashville, Tennessee

December 15, 2025

JEM/gc

**JEFFERSON COUNTY, TENNESSEE AND JEFFERSON COUNTY SCHOOL DEPARTMENT**  
**Schedule of Expenditures of Federal Awards and State Grants (1) (2) (8)**  
**For the Year-Ended June 30, 2025**

Federal/Pass-Through Agency/State Grantor Program Title	Assistance Listing Number	Pass-through Entity Identifying Number	Amount Passed-through to Subrecipients	Expenditures
U.S. Department of Agriculture:				
Passed-through State Department of Education:				
Child Nutrition Cluster: (4)				
School Breakfast Program	10.553	N/A	\$ 0	\$ 1,039,892
National School Lunch Program	10.555	N/A	0	3,315,790 (5)
Passed-through State Department of Agriculture:				
Child Nutrition Cluster: (4)				
National School Lunch Program (Commodities - Noncash Assistance)	10.555	N/A	0	356,561 (5)
Passed Through State Department of Health:				
Special Supplemental Nutrition Program for Women, Infants, and Children	10.557	GG-25-82966	0	87,905 (6)
Total U.S. Department of Agriculture				<u>\$ 4,800,148</u>
U.S. Department of Housing and Urban Development:				
Passed-through State Department of Economic and Community Development:				
Community Development Block Grants/ State's Program	14.228	(3)	0	\$ 17,595
Total U.S. Department of Housing and Urban Development				<u>\$ 17,595</u>
U.S. Department of Justice:				
Passed-through State Department of Finance and Administration:				
Crime Victim Assistance	16.575	(3)	0	\$ 47,041
Total U.S. Department of Justice				<u>\$ 47,041</u>
U.S. Department of Transportation:				
Passed-through State Department of Transportation:				
Alcohol Open Container Requirements	20.607	(3)	0	\$ 11,489
Total U.S. Department of Transportation				<u>\$ 11,489</u>
U.S. Department of Treasury:				
Passed-through State Department of Education:				
COVID 19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A	0	\$ 104,571 (5)
Passed-through Tennessee Department of Environment and Conservation:				
COVID 19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A	(7) 1,938,293	1,991,366 (5)
Passed-through Tennessee Department of Tourist Development:				
COVID 19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A	0	73,665 (5)
Total U.S. Department of Treasury				<u>\$ 2,169,602</u>
U.S. Institute of Museum and Library Services:				
Passed-through State Library and Archives:				
Grants to States	45.310	(3)	0	\$ 28,701
Total U.S. Institute of Museum and Library Services				<u>\$ 28,701</u>
U.S. Department of Education:				
Passed-through State Department of Education:				
Title I Grants to Local Educational Agencies	84.010	N/A	0	\$ 1,738,706
Special Education Cluster (IDEA): (4)				
Special Education - Grants to States	84.027	N/A	0	1,706,848
Special Education - Preschool Grants	84.173	N/A	0	52,733
Career and Technical Education - Basic Grants to States	84.048	N/A	0	184,862
English Language Acquisition State Grants	84.365	N/A	0	40,387
Supporting Effective Instruction State Grants	84.367	N/A	0	303,192
Student Support and Academic Enrichment Program	84.424	N/A	0	141,743
COVID 19 - Education Stabilization Fund Program - Elementary and Secondary School Emergency Relief Fund (ESSER ARP)	84.425U	(3)	0	151,509
Total U.S. Department of Education				<u>\$ 4,319,980</u>

(Continued)

**JEFFERSON COUNTY, TENNESSEE AND JEFFERSON COUNTY SCHOOL DEPARTMENT**  
**Schedule of Expenditures of Federal Awards and State Grants (1) (2) (8) (Cont.)**

Federal/Pass-Through Agency/State Grantor Program Title	Assistance Listing Number	Pass-through Entity Identifying Number	Amount Passed-through to Subrecipients	Expenditures
U.S. Department of Health and Human Services:				
Passed-through East Tennessee Human Resource Agency:				
Aging Cluster: (4)				
Special Programs for the Aging, Title III, Part B,				
Grants for Supportive Services and Senior Centers	93.044	(3)	\$ 0	\$ 39,295
Passed-through State Department of Health:				
Immunization Cooperative Agreements	93.268	GG-24-79317	0	69,903
Epidemiology and Laboratory Capacity for Infectious Diseases	93.323	GG-24-79317	0	218,589
Medicaid Cluster: (4)				
Medical Assistance Program	93.778	GG-25-82966	0	26,209 (6)
Preventive Health Service - Sexually Transmitted Diseases Control Grant	93.977	GG-25-82966	0	12,613 (6)
Maternal and Child Health Services Block Grant to the States	93.994	GG-25-82966	0	28,255 (6)
Total U.S. Department of Health and Human Services				<u>\$ 394,864</u>
U.S. Department of Homeland Security:				
Passed-through State Department of Military:				
Homeland Security Grant Program	97.067	(3)	0	\$ 19,000
Total U.S. Department of Homeland Security				<u>\$ 19,000</u>
Total Expenditures of Federal Grants				<u><u>\$ 11,808,420</u></u>
<b>State Grants</b>				
		<u>Contract Number</u>		
Juvenile Justice - State Commission on Children and Youth	N/A	(3)	\$	4,500
Aging Program - East Tennessee Human Resource Agency	N/A	(3)		9,365
Law Enforcement Training - State Department of Safety	N/A	(3)		74,400
Health Department Program - State Department of Health	N/A	GG-25-82966		131,895 (6)
Ambulance Service Equipment Grant - State Department of Health	N/A	GG-25-297389		126,156
Litter Program - State Department of Transportation	N/A	(3)		44,118
Waste Tire Grant - State Department of Environment and Conservation	N/A	(3)		25,275
Tourism Marketing Grant - State Department of Tourist Development	N/A	(3)		30,000
Violent Crime Intervention Funding - Tennessee Office of Criminal Justice Program	N/A	(3)		600,466
State Aid Program - State Department of Transportation	N/A	(3)		400,368
Early Childhood Education - State Department of Education	N/A	(3)		909,987
Summer Learning Camps - State Department of Education	N/A	(3)		702,633
Innovative School Models - State Department of Education	N/A	(3)		918,251
Jail Training Equipment Grant - State Department of Corrections	N/A	(3)		9,970
School Resource Officer - State Department of Education	N/A	(3)		812,394
TN Recruitment and Retention Grant - State Department of Commerce and Insurance	N/A	(3)		25,500
Total State Grants				<u><u>\$ 4,825,278</u></u>

ALN = Assistance Listing Number

N/A = Not Applicable

- (1) Presented in conformity with generally accepted accounting principles using the modified accrual basis of accounting.
- (2) Jefferson County elected not to use the 10% de minimus cost rate permitted in the Uniform Guidance.
- (3) Information not available.
- (4) Child Nutrition Cluster total \$4,712,243; Special Education Cluster (IDEA) total \$1,759,581; Aging Cluster total \$39,295; Medicaid Cluster total \$26,209.
- (5) ALN Totals: ALN 10.555 \$3,672,351; ALN 21.027 \$2,169,602.
- (6) Total for federal GG-25-82966 is \$154,982. Total state and federal is \$286,877.

(Continued)

**JEFFERSON COUNTY, TENNESSEE AND JEFFERSON COUNTY SCHOOL DEPARTMENT**  
**Schedule of Expenditures of Federal Awards and State Grants (1) (2) (8) (Cont.)**

(7) SUBRECIPIENT AMOUNTS

The following amounts were paid to subrecipients from the COVID 19 - Coronavirus State and Local Fiscal Recovery Funds:

Subrecipient	ALN	Amount Provided to Subrecipient
Alpha-Talbott Utility District	21.027	\$ 428,618
Shady Grove Utility District	21.027	446,091
New Market Utility District	21.027	1,056,019
Witt Utility District	21.027	7,565
Total amounts provided to subrecipients		<u>\$ 1,938,293</u>

(8) CONSOLIDATED ADMINISTRATION

The following amounts were consolidated for administration purposes:

Program Title	ALN	Amount Provided to Consolidated Administration
Title I Grants to Local Educational Agencies	84.010	\$ 156,316
English Language Acquisition State Grants	84.365	273
Student Support and Academic Enrichment Program	84.424	1,364
Total amounts consolidated for administration purposes		<u>\$ 157,953</u>

**JEFFERSON COUNTY, TENNESSEE**  
**Summary Schedule of Prior-year Findings**  
**For the Year Ended June 30, 2025**

*Government Auditing Standards* require auditors to report the status of uncorrected findings from prior audits. In addition, OMB's Uniform Guidance requires auditees to report the status of all prior-year findings whether corrected or not. Presented below are financial statement findings along with their current status from the Annual Financial Report for Jefferson County, Tennessee, for the year ended June 30, 2025.

**Prior-year Financial Statement Findings**

Fiscal Year	Page Number	Finding Number	Title of Finding	ALN	Current Status
-------------	-------------	----------------	------------------	-----	----------------

**JEFFERSON COUNTY**

2024	274	2024-001	The Solid Waste Disposal Fund had a deficit in unrestricted net position.	N/A	Corrected
------	-----	----------	---	-----	-----------

**Prior-year Federal Awards Findings**

There were no prior-year federal award findings to report.

---

**JEFFERSON COUNTY, TENNESSEE**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**For the Year Ended June 30, 2025**

---

**PART I, SUMMARY OF AUDITOR'S RESULTS**

**Financial Statements:**

1. Our report on the financial statements of Jefferson County is unmodified.
2. Internal Control Over Financial Reporting:
  - \* Material weakness identified? **NO**
  - \* Significant deficiency identified? **NONE REPORTED**
3. Noncompliance material to the financial statements noted? **NO**

**Federal Awards:**

4. Internal Control Over Major Federal Programs:
  - \* Material weakness identified? **NO**
  - \* Significant deficiency identified? **NONE REPORTED**
5. Type of report auditor issued on compliance for major programs. **UNMODIFIED**
6. Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? **NO**
7. Identification of Major Federal Programs:
  - \* Assistance Listing Numbers: 10.553 and 10.555 Child Nutrition Cluster: School Breakfast Program and National School Lunch Program
  - \* Assistance Listing Numbers: 84.027 and 84.173 Special Education Cluster: Special Education - Grants to States; Special Education - Preschool Grants
8. Dollar threshold used to distinguish between Type A and Type B Programs. **\$750,000**
9. Auditee qualified as low-risk auditee? **NO**

## PART II, FINDINGS RELATING TO THE FINANCIAL STATEMENTS

A finding and recommendation, as a result of our audit, is presented below. We reviewed the finding and recommendation with management to provide an opportunity for their response. A written response for the finding is paraphrased and presented following the finding and recommendation. Management's corrective action plan, whether related to the financial statements or federal awards, is presented separately in the Management's Corrective Action Plan in the Single Audit Section of this report. Findings relating specifically to the audit of federal awards, if any, are separately presented under Part III, Findings and Questioned Costs for Federal Awards.

### OFFICE OF FINANCE DIRECTOR

FINDING 2025-001

#### **DEFICIENCIES WERE NOTED IN THE PURCHASE OF USED VEHICLES**

(Noncompliance Under *Government Auditing Standards*)

As part of our audit procedures for determining whether the purchasing process was operating as designed, we selected a sample of 25 disbursements totaling \$48,251 from a population of 11,976 vendor checks totaling \$162,400,430. In addition to sampling disbursements, we wanted to obtain reasonable assurance that bids were solicited properly. Therefore, we reviewed certain additional purchases that exceeded the \$50,000 bid limit and noted the county made a purchase totaling \$60,035 for two used Ford F250 Utility Trucks for the schools' maintenance department without soliciting competitive bids for the purchase. Purchasing procedures for all departments of Jefferson County are governed by provisions of the County Financial Management System of 1981, Sections 5-21-101 through 5-21-130, *Tennessee Code Annotated (TCA)*. This act provides for the finance director, or a deputy appointed by the finance director, to make all purchases, and requires competitive bids to be solicited through newspaper advertisement on all purchases exceeding \$50,000. Since the purchase was for used items, Section 12-3-1202(b), *TCA*, provides that any county may purchase used or secondhand articles consisting of goods, equipment, materials, supplies, or commodities from any private individual or entity without public advertisement and competitive bids as long as the purchasing government documents the general range of value of the purchased items through a listing in a nationally recognized publication or through an appraisal by a licensed appraiser, and the price is not more than five percent higher than the highest value of the documented range. However, the purchasing agent advised us that documentation of the general range of value with a nationally recognized publication was insufficient to support the cost of the vehicles due to additional upgrades and equipment installed on the utility trucks. Additionally, an appraisal from a licensed appraiser was not obtained. Instead, the trucks were purchased based on price quotes that were compared with other similarly equipped vehicles available from third parties. As a result, the office did not comply with statutory requirements for purchasing used items and the best and lowest prices may not have been obtained for the purchase of the vehicles. This deficiency was the result of a lack of management oversight and understanding of the requirements for purchasing used vehicles.

### RECOMMENDATION

All purchases should be made in compliance with applicable state statutes. If relevant information on the value of used vehicles cannot be obtained to sufficiently to document compliance with state statutes, then competitive bids should be solicited.

### MANAGEMENT RESPONSE – FINANCE DIRECTOR

We concur with this finding.

This deficiency occurred due to a misunderstanding of the statutory requirements under *TCA* 12-3-1202(b) and the competitive bidding requirements under the County Financial Management System of 1981. At the time of the transaction, Finance Director and Purchasing believed the purchase process was compliant because each individual used vehicle cost around \$30,000, and therefore staff did not view the purchase as exceeding the \$50,000 bid threshold. Additionally, because the two used vehicles were different model years and not identical, we believed that obtaining three comparative price quotes provided sufficient documentation to demonstrate reasonable pricing and compliance

with the used vehicle purchasing requirements. However, with used vehicles being in such high demand and cost, Finance Director believes that these purchases were justified with three comparative quotes along with saving Board of Education tax dollar funding.

We immediately implemented our corrective action to ensure compliance with applicable purchasing regulations going forward.

### **PART III, FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

There were no findings and questioned costs related to federal awards for the year ended June 30, 2025.

**JEFFERSON COUNTY, TENNESSEE**  
**MANAGEMENT'S CORRECTIVE ACTION PLAN**  
**For the Year Ended June 30, 2025**

We reviewed the financial statement and federal award findings and recommendations with management to provide an opportunity for their response as required by the auditee requirements within Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Management’s corrective action plans for all financial statement findings and federal award findings are presented in this section and have been indexed below. The corrective action plans were prepared by management and have been presented as they were submitted.

Finding Number	Title of Finding	Corrective Action Plan Page Number
-------------------	------------------	---------------------------------------

**OFFICE OF FINANCE DIRECTOR**

2025-001	Deficiencies were noted in the purchase of used vehicles.	282
----------	---	-----



# JEFFERSON COUNTY

## FINANCE DEPARTMENT

1244 Gay Street  
PO Box 1749  
Dandridge, TN 37725  
Phone (865) 397-4922  
Fax (865) 397-4537

---

---

### Corrective Action Plan

**FINDING:** DEFICIENCIES WERE NOTED IN THE PURCHASE OF USED VEHICLES

**Response and Corrective Action Plan Prepared by:**  
Jessica Elder, Finance Director

**Person Responsible for Implementing the Corrective Action:**  
Jessica Elder, Finance Director

**Anticipated Completion Date of Corrective Action:**  
Corrective Action taken prior to June 30, 2025

**Repeat Finding:**  
No

**Reason Corrective Action was Not Taken in the Prior Year:**  
N/A

**Planned Corrective Action:**  
After meeting with Audit in April 2025, Finance Director and Purchasing immediately implemented a consideration of an appraisal from a licensed appraiser or bidding on any purchases of used vehicles to ensure compliance with applicable purchasing regulations.

Signature:   
Jessica Elder, Finance Director