

**Kirkwood Community College, State of Iowa  
(Merged Area X)**

**\$5,525,000\***

**Taxable Industrial New Jobs Training Certificates, Series 2026-1**



(Book Entry Only)

(PARITY® Bidding Permitted)

(FAST Closing)

(Award will occur at a Board of Trustees meeting that begins  
at 4:30 pm on May 14, 2026)

DATE: Thursday, May 14, 2026  
TIME: 10:00 AM, Central Time

Moody's Rating: "Aa1"

\* Preliminary, subject to change

**PIPER | SANDLER**

3900 Ingersoll Ave., Suite 110  
Des Moines, IA 50312  
515/247-2340

**OFFICIAL BID FORM**

TO: Board of Trustees of the Kirkwood Community College, State of Iowa (Merged Area X), (the "Issuer")

Re: \$5,525,000\* Taxable Industrial New Jobs Training Certificates, Series 2026-1, dated Date of delivery, of the Issuer (the "Certificates")

For all or none of the above Certificates, we will pay you \$ \_\_\_\_\_ for Certificates bearing interest rates and maturing as follows:

<u>Coupon</u>	<u>Yield</u>	<u>Maturity June 1</u>	<u>Coupon</u>	<u>Yield</u>	<u>Maturity June 1</u>
_____	_____	2028	_____	_____	2033
_____	_____	2029	_____	_____	2034
_____	_____	2030	_____	_____	2035
_____	_____	2031	_____	_____	2036
_____	_____	2032	_____	_____	

\_\_\_\_\_ We hereby elect to have the following issued as term certificates:

<u>Principal Amount</u>	<u>Month and Year (Inclusive)</u>	<u>Maturity Month and Year</u>
\$ _____	_____ to _____	_____
\$ _____	_____ to _____	_____
\$ _____	_____ to _____	_____
\$ _____	_____ to _____	_____
\$ _____	_____ to _____	_____

Subject to mandatory redemption requirement in the amounts and at the times shown above

\_\_\_\_\_ We will not elect to have any certificates issued as term certificates

This bid is for prompt acceptance and for delivery of said Certificates to use in compliance with the Official Terms of Offering of Certificates, which is made a part of this proposal, by reference. Award will be made on a True Interest Cost Basis (TIC).

According to our computations (the correct computation being controlling in the award), we compute the following:

NET INTEREST COST:\$ \_\_\_\_\_ TRUE INTEREST RATE \_\_\_\_\_ %  
(Computed from the dated date)

\_\_\_\_\_  
Account Manager

\_\_\_\_\_  
Authorized Signature of Account Manager

The foregoing offer is hereby accepted by and on behalf of the Board of Trustees of the Kirkwood Community College, in the Counties of Benton, Black Hawk, Buchanan, Cedar, Clinton, Delaware, Dubuque, Iowa, Jackson, Jefferson, Johnson, Jones, Keokuk, Linn, Louisa, Poweshiek, Tama and Washington, State of Iowa, this 14<sup>th</sup> day of May 2026.

ATTEST: \_\_\_\_\_  
District Secretary

\_\_\_\_\_  
Board President

\* Preliminary, subject to change

## TERMS OF OFFERING

This section sets forth the description of certain of the terms of the Certificates as well as the terms of offering with which all bidders and bid proposals are required to comply, as follows:

The Certificates. The Certificates to be offered are the following:

TAXABLE INDUSTRIAL NEW JOBS TRAINING CERTIFICATES, SERIES 2026-1, in the principal amount of \$5,525,000\*, dated date of delivery in the denomination of \$5,000 or multiples thereof, and maturing as shown on the front page of the official statement (the "Certificates")

\* Adjustment to Principal Amount After Determination of Best Bid. Each scheduled maturity of the Certificates is subject to increase or decrease. Such adjustments shall be made promptly after the sale and prior to the award of bids by the Issuer. To cooperate with any adjustment in the principal amounts, the Successful Bidder is required, as a part of its bid, to indicate its Initial Reoffering yield and Initial Reoffering price on each maturity of the Certificates (said price shall be calculated to the date as indicated by the Issuer).

The dollar amount bid by the Successful Bidder may be changed if the aggregate principal amount of the Certificates, as adjusted as described below, is adjusted, however the interest rates specified by the Successful Bidder for all maturities will not change. The Issuer's Municipal Advisor will make every effort to ensure that the percentage net compensation to the Successful Bidder (the percentage resulting from dividing (i) the aggregate difference between the offering price of the Certificates to the public and the price to be paid to the Issuer (not including accrued interest), less any bond insurance premium and credit rating fee, if any, to be paid by the Successful Bidder, by (ii) the principal amount of the Certificates) does not increase or decrease from what it would have been if no adjustment was made to principal amounts shown in the maturity schedule.

The Successful Bidder may not withdraw or modify its bid once submitted to the Issuer for any reason, including post bid adjustment. Any adjustment shall be conclusive, and shall be binding upon the Successful Bidder.

Interest: Interest on the Certificates will be payable on June 1, and December 1, beginning June 1, 2027. Interest shall be payable by check or draft of the Paying Agent mailed to the persons who were registered owners thereof as of the fifteenth day of the month immediately preceding the Interest Payment Date, to the addresses appearing on the registration books maintained by the Paying Agent or such other address as is furnished to the Paying Agent in writing by a registered owner.

Optional Redemption: The Certificates may be called for redemption by the Issuer and paid before maturity on June 1, 2034 or any date thereafter, from any funds regardless of source, in whole or from time to time in part, in any order of maturity and within an annual maturity by lot. The terms of redemption shall be par, plus accrued interest to date of call.

Book Entry System: The Certificates will be issued by means of a book entry system with no physical distribution of certificates made to the public. The Certificates will be issued in fully registered form and one certificate, representing the aggregate principal amount of the Certificates maturing in each year, will be registered in the name of Cede & Co. as nominee of The Depository Trust Company ("DTC"), New York, New York, which will act as securities depository of the Certificates. Individual purchases of the Certificates may be made in the principal amount of \$5,000 or any multiple thereof of a single maturity through book entries made on the books and records of DTC and its participants. Principal and interest are payable by the Issuer to DTC or its nominee as registered owner of the Certificates. Transfer of principal and interest payments to participants of DTC will be the responsibility of such participants and other nominees of beneficial owners. The successful bidder, as a condition of delivery of the Certificates, will be required to deposit the certificates with DTC.

Good Faith Deposit: A Good Faith Deposit ("Deposit") in the form of a certified or cashier's check or a wire in the amount of \$55,250 for the Certificates, payable to the order of the Issuer, is required for each bid to be considered. If a check is used, it must accompany the bid. If a wire is to be used, it must be received by the Issuer not later than two hours after the time stated for receipt of bids. If a wire is to be used, the Issuer will notify the Purchaser ("Purchaser") of the wire instructions, by email, within ten minutes of the stated time for receipt of bids.

If the wire is not received at the time indicated above, for the Certificates, or any of them, the Issuer will abandon its plan to award to the Purchaser, and will contact the next highest bidder received for the particular series of Certificates and offer said bidder the opportunity to become the Purchaser, on the terms as outlined in said bidder's bid, so long as said bidder submits a good faith wire within two hours of the time offered. The Issuer will not award the Certificates to the Purchaser absent receipt of a good faith deposit prior to action awarding the Certificates. No interest on the Deposit will accrue to the Purchaser. The Deposit will be applied to the purchase price of the Certificates. In the event the Purchaser fails to honor its bid, the Deposit will be retained by the Issuer.

Form of Bids: All bids shall be unconditional for the entire issue of Certificates for a price of not less than 99% of par and shall specify the rate or rates of interest in conformity to the limitations set forth herein. Award will be on a TIC basis. The Board of Trustees will consider award of the Certificates outlined herein at their board meeting starting at 4:30 pm on May 14, 2026.

Bids must be submitted on or in substantial compliance with the Internet Bid System. The Issuer shall not be responsible for any malfunction or mistake made by any person, or as a result of the use of the electronic bid, or the means used to deliver or complete a bid. The use of such facilities or means is at the sole risk of the prospective bidder who shall be bound by the terms of the bid as received.

No bid will be received after the time specified on the front cover of the preliminary official statement. The time as maintained by the Internet Bid System shall constitute the official time with respect to all Bids submitted. A bid may be withdrawn before the bid deadline using the same method used to submit the bid. If more than one bid is received from a bidder, the last bid received shall be considered.

Sealed Bidding: Sealed bids will not be accepted.

Electronic Facsimile Bidding: Faxed bids will not be accepted.

Rates of Interest: The rates of interest specified in the bidder's proposal must conform to the limitations following:

1. All Certificates of the same annual maturity must bear the same interest rate.
2. Rates of interest bid may be in multiples of 1/8, 1/20 or 1/100th of 1%
3. Rates must be level or ascending rates only.

Delivery: The Certificates will be delivered to the purchaser via FAST closing, against full payment in immediately available cash or federal funds. The Certificates are expected to be delivered within sixty days after the sale. Should delivery be delayed beyond sixty days from date of sale for any reason except failure of performance by the Purchaser, the Purchaser may withdraw his bid and thereafter his interest in and liability for the Certificates will cease. (When the Certificates are ready for delivery, the Issuer may give the successful bidder five working days' notice of the delivery date and the Issuer will expect payment in full on that date, otherwise reserving the right at its option to determine that the bidder has failed to comply with the offer of purchase.)

Official Statement: The Official Statement, when further supplemented by an addendum or addenda specifying the maturity dates, principal amounts, and interest rates of the Certificates, and any other information required by law or deemed appropriate by the Issuer, shall constitute a "Final Official Statement" of the Issuer with respect to the Certificates, as that term is defined in Rule 15c2-12 of the Securities and Exchange Commission (the "Rule"). By awarding the Certificates to any underwriter or underwriting syndicate submitting an Official Bid Form therefore, the Issuer agrees that, no more than seven (7) business days after the date of such award, it shall provide without cost to the senior managing underwriter of the syndicate to which the Certificates are awarded one electronic copy of the Official Statement and the addendum described in the preceding sentence to permit each "Participating Underwriter" (as that term is defined in the Rule) to comply with the provisions of such Rule. The Issuer shall treat the senior managing underwriter of the syndicate to which the Certificates are awarded as its designated agent for purposes of distributing copies of the Final Official Statement to each participating Underwriter. Any underwriter executing and delivering an Official Bid Form with respect to the Certificates agrees thereby that if its bid is accepted by the Issuer, (i) it shall accept such designation and (ii) it shall enter into a contractual relationship with all Participating Underwriters of the Certificates for purposes of assuring the receipt by each such Participating Underwriter of the Final Official Statement.

CUSIP Numbers: It is anticipated that CUSIP numbers will be printed on the Certificates. In no event will the Issuer be responsible for or Bond Counsel review or express any opinion of the correctness of such numbers, and incorrect numbers on said Certificates shall not be cause for the purchaser to refuse to accept delivery of the Certificates. The fee will be paid for by the Issuer.

Responsibility of Bidder: It is the responsibility of the bidder to deliver its signed, completed bid prior to the time of sale as posted on the front cover of the official statement. Neither the Issuer nor its Financial Consultant will assume responsibility for the collection of or receipt of bids. Bids received after the appointed time of sale will not be opened.

Continuing Disclosure: The Issuer will covenant and agree, for the benefit of the registered holders or beneficial owners from time to time of the outstanding Certificates, in the Certificate Resolution, to provide annual reports of specified information and notice of the occurrence of certain events, if material, as hereinafter described (the "Disclosure Covenants"). The information to be provided, the events as to which notice is to be given, if material, and a summary of other provisions of the Disclosure Covenants, including termination, amendment and remedies, are set forth in Appendix C to this Official Statement.

Breach of the Disclosure Covenants will not constitute a default or an "Event of Default" under the Certificates or the Certificate Resolution. A broker or dealer is to consider a known breach of the Disclosure Covenants, however, before recommending the purchase or sale of the Certificates in the secondary market. Thus, a failure on the part of the Issuer to observe the Disclosure Covenants may adversely affect the transferability and liquidity of the Certificates and their market price.

Bond Insurance: Application has not been made for municipal bond insurance. Should the Certificates qualify for the issuance of any policy of municipal bond insurance or commitment therefore, the purchase of any such insurance policy or the issuance of any such commitment shall be at the sole option and expense of the Purchaser of the Certificates. Any increased costs of issuance on the Certificates

resulting from such purchase of insurance shall be paid by the Purchaser, except that, if the Issuer has requested and received a rating on the Certificates from a municipal bond rating service, the Issuer will pay that rating fee. Any other rating service fees shall be the responsibility of the Purchaser. Failure of the municipal bond insurer to issue the policy after the Certificates have been awarded to the Purchaser shall not constitute cause for failure or refusal by the Purchaser to accept delivery of the Certificates.

Requested modifications to the Certificate Resolution or other issuance documents shall be accommodated by the Issuer at its sole discretion. In no event will modifications be made regarding the investment of funds created under the Certificate Resolution or other issuance documents without prior Issuer consent, in its sole discretion. Either the purchaser or the insurer must agree, in the insurance commitment letter or separate agreement acceptable to the Issuer in its sole discretion, to pay any future continuing disclosure costs of the Issuer associated with any rating changes assigned to the municipal bond insurer after closing (for example, if there is a rating change on the municipal bond insurer that require a material event notice filing by the Issuer, the purchaser or the municipal bond insurer must agree to pay the reasonable costs associated with such filing). Failure of the municipal bond insurer to issue the policy after the Certificates have been awarded to the Purchaser shall not constitute cause for failure or refusal by the Purchaser to accept delivery of the Certificates.

**PRELIMINARY OFFICIAL STATEMENT DATED MAY 5, 2026**

NEW ISSUE - DTC BOOK ENTRY ONLY

Moody's Rating: "Aa1"

*In the opinion of Bond Counsel, the interest on the Certificates is includable in gross income for federal income tax purposes under existing law. (See "TAX MATTERS" herein for more information).*



**Kirkwood Community College, State of Iowa (Merged Area X)  
\$5,525,000\* Taxable Industrial New Jobs Training Certificates, Series 2026-1**

Dated: Date of delivery

The Taxable Industrial New Jobs Training Certificates, Series 2026-1 (the "Certificates") described above are issuable as fully registered Certificates in the denominations of \$5,000 or any integral multiple thereof and, when issued, will be registered in the name of Cede & Co., as Certificateholder and nominee of the Depository Trust Company, New York, NY ("DTC"). DTC will act as securities depository for the Certificates. Purchases of the Certificates will be made in book-entry form. Purchasers of the Certificates will not receive certificates representing their interest in the Certificates purchased. So long as DTC or its nominee, Cede & Co., is the holder, the principal of, premium, if any, and interest on the Certificates will be paid by UMB Bank, n.a., as Registrar and Paying Agent (the "Registrar" or the "Paying Agent"), or its successor, to DTC, or its nominee, Cede & Co. Disbursement of such payments to the Beneficial Owners is the responsibility of the DTC Participants as more fully described herein. Neither the Issuer nor the Registrar will have any responsibility or obligation to such DTC Participants, indirect participants or the persons for whom they act as nominee with respect to the Certificates.

Interest on the Certificates is payable on June 1 and December 1, beginning June 1, 2027 to the registered owners thereof. Interest shall be payable by check or draft of the Paying Agent mailed to the persons who were registered owners thereof as of the fifteenth day of the month immediately preceding the Interest Payment Date, to the addresses appearing on the registration books maintained by the Paying Agent or a such other address as is furnished to the Paying Agent in writing by a registered owner.

The Certificates maturing after June 1, 2034 may be called for redemption by the Issuer and paid before maturity on said date or any date thereafter, from any funds regardless of source, in whole or from time to time in part, in any order of maturity and within an annual maturity by lot. The terms of redemption shall be par, plus accrued interest to date of call.

**MATURITY SCHEDULE**

<u>Maturity</u>	<u>Amount *</u>	<u>Rate*</u>	<u>Yield*</u>	<u>Cusip #'s **</u>	<u>Maturity</u>	<u>Amount *</u>	<u>Rate*</u>	<u>Yield*</u>	<u>Cusip #'s **</u>
June 1, 2028	\$745,000			497595 X86	June 1, 2033	\$600,000			497595 Y51
June 1, 2029	520,000			497595 X94	June 1, 2034	630,000			497595 Y69
June 1, 2030	560,000			497595 Y28	June 1, 2035	650,000			497595 Y77
June 1, 2031	575,000			497595 Y36	June 1, 2036	675,000			497595 Y85
June 1, 2032	570,000			497595 Y44					

\$ \_\_\_\_\_ Term certificate due      Priced to yield      Cusip #'s\*\*

The Certificates are being offered when, as and if issued by the Issuer and accepted by the Underwriter, subject to receipt of an opinion as to legality, validity and tax status by Shuttleworth and Ingersoll, PLC, Bond Counsel. It is expected that the Certificates in definitive form will be available for delivery on or about June 11, 2026. The Underwriter intends to engage in secondary market trading of the Certificates subject to applicable securities laws. The Underwriter is not obligated, however, to repurchase any of the Certificates at the request of the holder thereof.

The Date of this Official Statement is \_\_\_\_\_, 2026

\* Preliminary, subject to change

This Preliminary Official Statement and the information contained herein are subject to completion or amendment. These securities may not be sold nor may offers to buy be accepted prior to the time the Official Statement is delivered in final form. Under no circumstances shall this Preliminary Official Statement constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of the securities in any jurisdiction in which such offer, solicitation or sale would be unlawful prior to registration or qualification under the securities laws of any such jurisdiction.

No dealer, salesman or any other person has been authorized to give any information or to make any representations other than those contained in this Official Statement, and if given or made, such information or representations must not be relied upon as having been authorized by the Issuer or the Underwriter. This Official Statement does not constitute an offer to sell or a solicitation of any offer to buy any of the securities offered hereby in any state to any persons to whom it is unlawful to make such offer in such state. Except where otherwise indicated, this Official Statement speaks as of the date hereof. Neither the delivery of this Official Statement nor any sale hereunder shall under any circumstances create any implication that there has been no change in the affairs of the Issuer since the date hereof

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IN CONNECTION WITH THIS OFFERING, THE UNDERWRITER MAY EFFECT TRANSACTIONS WHICH STABILIZE OR MAINTAIN THE MARKET PRICE OF THE CERTIFICATES AT A LEVEL ABOVE THAT WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

This Official Statement is not to be construed as a contract with the purchasers of the Certificates. The Issuer considers the Official Statement to be "near final" within the meaning of Rule 15c2-12 of the Securities and Exchange Commission. Statements contained in this Official Statement which involve estimates, forecasts or matters of opinion, whether or not expressly so described herein, are intended solely as such and are not to be construed as a representation of facts.

THESE SECURITIES HAVE NOT BEEN REGISTERED WITH THE SECURITIES AND EXCHANGE COMMISSION BY REASON OF THE PROVISIONS OF SECTIONS 3(a)(2) OF THE SECURITIES ACT OF 1933, AS AMENDED. THE REGISTRATION OR QUALIFICATIONS OF THESE SECURITIES IN ACCORDANCE WITH APPLICABLE PROVISIONS OF SECURITIES LAWS OF THE STATES IN WHICH THESE SECURITIES HAVE BEEN REGISTERED OR QUALIFIED AND THE EXEMPTION FROM REGISTRATION OR QUALIFICATION IN OTHER STATES SHALL NOT BE REGARDED AS A RECOMMENDATION THEREOF. NEITHER THESE STATES NOR ANY OF THEIR AGENCIES HAVE PASSED UPON THE MERITS OF THE SECURITIES OR THE ACCURACY OR COMPLETENESS OF THIS OFFICIAL STATEMENT. ANY REPRESENTATION TO THE CONTRARY MAY BE A CRIMINAL OFFENSE.

## **FORWARD-LOOKING STATEMENTS**

This Official Statement, including Appendix A, contains statements which should be considered "forward-looking statements," meaning they refer to possible future events or conditions. Such statements are generally identifiable by the words such as "plan," "expect," "estimate," "budget" or similar words. THE ACHIEVEMENT OF CERTAIN RESULTS OR OTHER EXPECTATIONS CONTAINED IN SUCH FORWARD-LOOKING STATEMENTS INVOLVE KNOWN AND UNKNOWN RISKS, UNCERTAINTIES AND OTHER FACTORS WHICH MAY CAUSE ACTUAL RESULTS, PERFORMANCE OR ACHIEVEMENTS EXPRESSED OR IMPLIED BY SUCH FORWARD-LOOKING STATEMENTS. THE ISSUER DOES NOT EXPECT OR INTEND TO UPDATE OR REVISE ANY FORWARD-LOOKING STATEMENTS CONTAINED HEREIN IF OR WHEN ITS EXPECTATIONS, OR EVENTS, CONDITIONS OR CIRCUMSTANCES ON WHICH SUCH STATEMENTS ARE BASED OCCUR.

References to website addresses presented herein are for informational purposes only and may be in the form of a hyperlink solely for the reader's convenience. Unless specified otherwise, such websites and the information or links contained therein are not incorporated into, and are not part of, this Official Statement for purposes of, and as that term is defined in, Securities and Exchange Commission Rule 15c2-12.

In connection with the issuance of the Certificates, the Issuer will enter into a Continuing Disclosure Certificate. See "**APPENDIX C – FORM OF CONTINUING DISCLOSURE CERTIFICATE.**"

**OFFICIAL STATEMENT**  
**\$5,525,000\* TAXABLE INDUSTRIAL NEW JOBS TRAINING CERTIFICATES, SERIES 2026-1**  
**KIRKWOOD COMMUNITY COLLEGE, STATE OF IOWA (Merged Area X)**

**INTRODUCTORY STATEMENT**

This Official Statement presents certain information relating to Kirkwood Community College, Iowa (the “College” or the “Issuer”), in connection with the sale of the Issuer’s Taxable Industrial New Jobs Training Certificates, Series 2026-1 (the “Certificates”) are being issued to provide funds for (i) new job training programs for 10 companies (each, an “Employer”) who have entered into a job training agreement with the Issuer in 2026, (ii) paying certain issuance costs, (iii) funding an initial reserve fund and (iv) paying certain permitted operating expenses of the program (collectively, the “Projects”). See **“THE PROJECTS - Sources and Uses of Funds”** herein.

This Official Statement is deemed to be a final official statement within the meaning of Rule 15c2-12 of the Securities and Exchange Commission, except for the omission of certain pricing and other information which is to be made available through a final Official Statement.

This Introductory Statement is only a brief description of the Certificates, the Certificate Resolution (as defined herein) and certain other matters and is not a summary of this Official Statement. Such description is qualified by reference to the entire Official Statement, including the appendices attached hereto, and the documents summarized or described herein. This Official Statement should be reviewed in its entirety.

The Certificates constitute valid and binding obligations of Merged Area X (the “Merged Area”) which encompasses the corporate boundaries of the College, including all or portions of the following counties: Benton, Black Hawk, Buchanan, Cedar, Clinton, Delaware, Dubuque, Iowa, Jackson, Jefferson, Johnson, Jones, Keokuk, Linn, Louisa, Poweshiek, Tama and Washington (each, a “County”). The Certificates are payable from the funds provided from each Project by the New Jobs Credit from Withholding as provided by the Act (as defined herein) and the Agreements (as defined herein) (the “Net Revenues”) and the funds provided from each Project by the Supplemental New Jobs Credit from Withholding as provided by the Supplemental Act (as defined herein) and the Agreements (the “Supplemental Revenues” and together with the Net Revenues, the “Project Revenues”). In the event the Project Revenues deposited into the revenue funds established by the College, as described herein (which include new jobs credit from withholding taxes), are not available and appropriated in any year, all taxable property in the territory of the Merged Area is subject to ad valorem taxation, without limitation as to rate or amount, to pay the Certificates, as provided by Chapter 260E of the Code of Iowa, 2025, as amended (the “Act”), and in the Jobs Training Agreements between the College and the Employers (each, an “Agreement”). See **“SOURCE OF SECURITY FOR THE CERTIFICATES”** herein.

All statements made in this Official Statement involving matters of opinion or of estimates, whether or not so expressly stated, are set forth as such and not as representations of fact, and no representation is made that any of the estimates will be realized. Copies of statutes, resolutions, ordinances, reports or other documents referred to herein are available, upon request, from the Issuer. Terms used in this Official Statement and not otherwise defined shall have the meaning as defined in the Certificate Resolution.

**THE CERTIFICATES**

**General**

The Certificates will be issued in fully registered form only, without coupons. The Certificates will be initially registered in the name of Cede & Co., as nominee of DTC. DTC will act as securities depository of the Certificates. Interest on and principal of the Certificates are payable in lawful money of the United States of America. The Certificates are dated as of date of their delivery and will bear interest at the rates to be set forth on the inside cover page hereof, with interest payable on June 1 and December 1, beginning June 1, 2027, calculated on the basis of a year of 360 days and twelve 30-day months. Interest shall be payable to the persons who were registered owners thereof as of the fifteenth day of the month immediately preceding the Interest Payment Date, to the addresses appearing on the registration books maintained by the Paying Agent or a such other address as is furnished to the Paying Agent in writing by a registered owner. The Certificates are issuable in denominations of \$5,000 or any integral multiple thereof.

**Authorization for the Issuance**

The Certificates are being issued pursuant to the Act and Section 15 A.7 of the Iowa Code, 2025, as amended (the “Supplemental Act”) and a resolution expected to be adopted by the Issuer on May 14, 2026\* (the “Resolution”).

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\* Preliminary, subject to change

## Book Entry Only System

*The following information concerning The Depository Trust Company (“DTC”), New York, New York and DTC’s book-entry system has been obtained from sources the Issuer believes to be reliable. However, neither the Issuer, Bond Counsel, the Municipal Advisor or the Municipal Advisor’s Counsel take any responsibility as to the accuracy or completeness thereof and neither the Indirect Participants nor the Beneficial Owners should rely on the following information with respect to such matters but should instead confirm the same with DTC or the Direct Participants, as the case may be. There can be no assurance that DTC will abide by its procedures or that such procedures will not be changed from time to time.*

The Depository Trust Company (“DTC”), New York, NY will act as securities depository for the securities (the “Securities”). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Security certificate will be issued for the Securities in the aggregate principal amount of such issue, and will be deposited with DTC.

DTC, the world’s largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues and money market instruments (from over 100 countries) that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of the Depository Trust & Clearing Corporation (“DTCC”).

DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). DTC has a Standard & Poor’s rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC’s records. The ownership interest of each actual purchaser of each security (“Beneficial Owner”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Securities, except in the event that use of the book-entry system for the Securities is discontinued.

To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co. or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC’s records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Securities may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Securities, such as redemptions, tenders, defaults, and proposed amendments to the security documents. For example, Beneficial Owners of Securities may wish to ascertain that the nominee holding the Securities for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC’s practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to the Securities unless authorized by a Direct Participant in accordance with DTC’s Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to Issue as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.’s consenting or voting rights to those Direct Participants to whose accounts the Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions and dividend payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from Issuer or Agent on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, Agent or Issuer, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of Issuer or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Securities at any time by giving reasonable notice to Issuer or Agent. Under such circumstances, in the event that a successor depository is not obtained, Security certificates are required to be printed and delivered.

The Issuer may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event Security certificates will be printed and delivered to DTC.

The Issuer cannot and does not give any assurances that DTC, the Direct Participants or the Indirect Participants will distribute to the Beneficial Owners of the Certificates (i) payments of principal of or interest and premium, if any, on the Certificates, (ii) certificates representing an ownership interest or other confirmation of beneficial ownership interest in the Certificates, or (iii) redemption or other notices sent to DTC or Cede & Co., its nominee, as the Registered Owner of the Certificates, or that they will do so on a timely basis, or that DTC, Direct Participants or Indirect Participants will serve and act in the manner described in this Official Statement. The current "Rules" applicable to DTC are on file with the Securities Exchange Commission, and the current "Procedures" of DTC to be followed in dealing with Direct Participants are on file with DTC.

Neither the Issuer nor the Paying Agent will have any responsibility or obligation to any Direct Participant, Indirect Participant or any Beneficial Owner or any other person with respect to: (1) the accuracy of any records maintained by DTC or any Direct Participant or Indirect Participant; (2) the payment by DTC or any Direct Participant or Indirect Participant of any amount due to any Beneficial Owner in respect of the principal or redemption price of or interest on the Certificates; (3) the delivery by DTC or any Direct Participant or Indirect Participant of any notice to any Beneficial Owner which is required or permitted under the terms of the Indenture to be given to owners of Certificates; (4) the selection of the Beneficial Owners to receive payment in the event of any partial redemption of the Certificates; or (5) any consent given or other action taken by DTC as a Certificateholder.

### **Transfer and Exchange**

Any Certificate may, in accordance with its terms, be transferred by the person in whose name it is registered, in person or by his duly authorized attorney, upon surrender of such Certificate for cancellation at the principal corporate office of the Registrar accompanied by delivery of a duly executed written instrument of transfer in a form approved by the Registrar. Whenever any Certificate or Certificates shall be surrendered for transfer, the Registrar shall execute and deliver a new Certificate or Certificates of the same maturity, interest rate, and aggregate principal amount.

Certificates may be exchanged at the principal corporate office of the Registrar for a like aggregate principal amount of Certificates or other authorized denominations of the same maturity and interest rate; provided, however, that the Registrar is not required to transfer or exchange any Certificates which have been selected for prepayment and is not required to transfer or exchange any Certificates during the period beginning 15 days prior to the selection of Certificates for prepayment and ending the date notice of prepayment is mailed. The Registrar may require the payment by the Certificate Owner requesting such exchange of any tax or other governmental charge required to be paid with respect to such exchange. All Certificates surrendered pursuant to the provisions of this and the preceding paragraph shall be canceled by the Registrar and shall not be redelivered.

### **Prepayment**

Optional Prepayment. The Certificates maturing after June 1, 2034 may be called for redemption by the Issuer and paid before maturity on said date or any date thereafter, from any funds regardless of source, in whole or from time to time in part, in any order of maturity and within an annual maturity by lot. The terms of redemption shall be par, plus accrued interest to date of call.

Notice of Prepayment. Prior to the redemption of any Certificates under the provisions of the Certificate Resolution, the Registrar shall give written notice not less than thirty (30) days prior to the redemption date to each registered owner thereof at the address shown on the books of the Registrar.

Any notice of redemption may contain a statement that the redemption is conditioned upon the receipt by the Paying Agent of funds on or before the date fixed for redemption sufficient to pay the redemption price of the Certificates so called for redemption, and that if funds are

not available, such redemption shall be cancelled by written notice to the owners of the Certificates called for redemption in the same manner as the original redemption notice was mailed.

## **CERTIFICATEHOLDERS' RISKS**

### **Insufficiency of Project Revenues**

The Issuer is obligated to pay debt service on the Certificates from Project Revenues. A number of factors may have an adverse effect on the receipt of new jobs credit from withholding in an amount sufficient to pay principal and interest on the Certificates. These include potential adverse changes in the economic condition of the Companies and success of the Projects. To the extent the Project Revenues are insufficient to pay debt service on the Certificates, the Issuer will pay the debt service on the Certificates with the appropriate Standby Tax (defined herein). See "SOURCE OF SECURITY FOR THE CERTIFICATES" herein.

### **Prior Lien and Parity Certificates**

There are currently 20 series of certificates outstanding that the College has issued pursuant to the Act or the Supplemental Act ("Outstanding Certificates").

The College may issue additional certificates pursuant to the Act or the Supplemental Act ("Additional Certificates").

The College may borrow additional money, enter into and amend further agreements and issue Additional Certificates which are at the time of their issuance on a parity and equality of rank with either series of the Certificates with respect to the lien and claim of such additional certificates to (i) the Project Revenues and the Standby Tax and all sums on deposit from time to time in the Series 2026-1 Revenue Fund and Series 2026-1 Standby Tax Fund, and provided that the aggregate of the amounts payable under all of such agreements does not exceed the appropriations into said funds. See "**PARITY OBLIGATIONS**"

### **Tax Levy Procedures**

The Certificates constitute valid and binding obligations of the Merged Area, payable from the Project Revenues. In the event the Project Revenues deposited into the revenue funds described herein are not available and appropriated in any year, all taxable property in the territory of the Merged Area is subject to ad valorem taxation (the "Standby Tax"), to pay the Certificates, as provided the Act, and in the Agreements. See "SOURCE OF SECURITY FOR THE CERTIFICATES" herein.

Taxes will be certified to the County Auditor of each County within the Merged Area in an amount, sufficient to pay principal and interest on the Certificates (the "Standby Levy"). Provided, however, that the College may direct the adjustment and corresponding reduction of any Standby Levy made whenever funds on hand from any source (including Project Revenues) are available in the Series 2026-1 Revenue Fund for payment of the Certificates.

A failure on the part of the Issuer to make a timely levy request or a levy request by the Issuer that is inaccurate or is insufficient to make full payments of the debt service on the Certificates for a particular fiscal year may cause Certificate holders to experience delay in the receipt of distributions of principal of and/or interest on the Certificates.

### **Changes in Property Taxation**

From time to time the Iowa General Assembly has altered the method of property taxation and could do so again. Any alteration in property taxation structure could affect property tax revenues available to pay the Certificates.

Historically, the Iowa General Assembly has applied changes in property taxation structure on a prospective basis; however, there is no assurance that future changes in property taxation structure by the Iowa General Assembly will not be retroactive. It is impossible to predict the outcome of future property tax changes by the Iowa General Assembly or their potential negative impact, if any, on the Certificates and the security for the Certificates.

### **Matters Relating to Enforceability of Agreements**

Certificateholders shall have and possess all the rights of action and remedies afforded by the common law, the Constitution and statutes of the State of Iowa and of the United States of America for the enforcement of payment of the Certificates, including, but not limited to, the right to a proceeding in law or in equity by suit, action or mandamus to enforce and compel performance of the duties required by Iowa law and the Certificate Resolution.

The practical realization of any rights upon any default will depend upon the exercise of various remedies specified in the Certificate Resolution or the Agreements. The remedies available to the Certificateholders upon an event of default under the Certificate Resolution or the Agreements, in certain respects, may require judicial action, which is often subject to discretion and delay. Under existing law, including specifically the federal bankruptcy code, certain of the remedies specified in the Certificate Resolution may not be readily available or may be limited. A court may decide not to order the specific performance of the covenants contained in these documents. The legal opinions to be delivered concurrently with the delivery of the Certificates will be qualified as to the enforceability of the various legal instruments by limitations imposed by general principles of equity and public policy and by bankruptcy, reorganization, insolvency or other similar laws affecting the rights of creditors generally.

No representation is made, and no assurance is given, that the enforcement of any remedies will result in sufficient funds to pay all amounts due under the Certificate Resolution or the Agreements, including principal of and interest on the Certificates.

### **Secondary Market**

There can be no guarantee that there will be a secondary market for the Certificates or, if a secondary market exists, that such Certificates can be sold for any particular price. Occasionally, because of general market conditions or because of adverse history of economic prospects connected with a particular issue, and secondary marketing practices in connection with a particular Certificate or Certificates issue are suspended or terminated. Additionally, prices of bond or note issues for which a market is being made will depend upon then prevailing circumstances. Such prices could be substantially different from the original purchase price of the Certificates.

EACH PROSPECTIVE PURCHASER IS RESPONSIBLE FOR ASSESSING THE MERITS AND RISKS OF AN INVESTMENT IN THE CERTIFICATES AND MUST BE ABLE TO BEAR THE ECONOMIC RISK OF SUCH INVESTMENT. THE SECONDARY MARKET FOR THE CERTIFICATES, IF ANY, COULD BE LIMITED.

### **Pension and OPEB Information**

The Issuer contributes to the Iowa Public Employees' Retirement System ("IPERS"), which is a state-wide multiple-employer cost-sharing defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. All full-time employees of the Issuer are permitted to participate in IPERS or TIAA. IPERS plan members are required to contribute a percentage of their annual salary, in addition to the Issuer being required to make annual contributions to IPERS. Contribution amounts are set by State statute. The IPERS Annual Comprehensive Financial Report for its fiscal year ended June 30, 2025 (the "IPERS ACFR") indicates that as of June 30, 2025, the date of the most recent actuarial valuation for IPERS, the funded ratio of IPERS was 92.17%, and the unfunded actuarial liability was \$3.841 billion. The IPERS ACFR identifies the IPERS Net Pension Liability at June 30, 2025, at approximately \$2.323 billion, while its net pension liability at June 30, 2024 was approximately \$3.641 billion. The IPERS ACFR is available on the IPERS website, or by contacting IPERS at 7401 Register Drive, Des Moines, IA 50321. See "**APPENDIX D – AUDITED FINANCIAL STATEMENTS OF THE ISSUER**" for additional information on IPERS.

Bond Counsel, Disclosure Counsel, the Municipal Advisor, the Municipal Advisor's Counsel, and the Issuer undertake no responsibility for and make no representations as to the accuracy or completeness of the information available from the IPERS discussed above or included on the IPERS website, including, but not limited to, updates of such information on the State Auditor's website or links to other Internet sites accessed through the IPERS website.

In fiscal year ended June 30, 2025, the Issuer's IPERS contribution totaled approximately \$2,790,130. The Issuer is current in its obligations to IPERS.

Pursuant to Governmental Accounting Standards Board Statement No. 68, IPERS has allocated the net pension liability among its members, with the Issuer's identified portion at June 30, 2025 at approximately \$11,123,447. While the Issuer's contributions to IPERS are controlled by state law, there can be no assurance the Issuer will not be required by changes in State law to increase its contribution requirement in the future, which may have the effect of negatively impacting the finances of the Issuer. See "**APPENDIX D – AUDITED FINANCIAL STATEMENTS OF THE ISSUER**" for additional information on pension and liabilities of the Issuer.

The Issuer operates a single-employer health benefit plan which provides medical, prescription drug, dental, vision and life benefits for employees, retirees and their eligible dependents. Group insurance benefits are established under the Iowa Code, Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75. Individuals who are employed by the Issuer and are eligible to participate in the group health plan are eligible to continue health care benefits upon retirement if they are age 55 with 10 years of service. Coverage during retirement continues in the group health, dental, vision and life plans. Employees covered by the plan make contributions toward the plan premiums, but employees participating in the early retirement program may have a single premium paid by the Issuer. At June 30, 2025, 759 active employees and 106 inactive employees or beneficiaries were covered by the benefit terms. In the fiscal year ended June 30, 2025, the Issuer's OPEB liability was \$23,690,602, as determined by an actuarial valuation as of July 1, 2023. See "**APPENDIX D – AUDITED FINANCIAL STATEMENTS OF THE ISSUER**" for additional information on other post-employment benefits of the Issuer.

### **Ratings Loss**

Moody's (defined herein) has assigned a rating of "Aa1". Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. There is no assurance that the rating will continue for any given period of time, or that such rating will not be revised, suspended or withdrawn, if, in the judgment of Moody's, circumstances so warrant. A revision, suspension or withdrawal of a rating may have an adverse effect on the market price of the Certificates.

### **Insolvency**

The rights and remedies provided in the Certificate Resolution or the Agreements may be limited by and are subject to the provisions of federal bankruptcy laws, to other laws or equitable principles that may affect the enforcement of creditor's rights, to the exercise of judicial discretion in appropriate cases and to limitations in legal remedies against exercise of judicial discretion in appropriate cases and to limitations on legal remedies against municipal corporations in the State of Iowa. The various opinions of counsel to be delivered with

respect to the Certificates and the Certificate Resolution, including the opinions of Bond Counsel, will be similarly qualified. If the Issuer were to file a petition under Chapter 9 of the Bankruptcy Code, the owners of the Certificates could be prohibited from taking any steps to enforce their rights under the Certificate Resolution. In the event the Issuer fails to comply with its covenants under the Certificate Resolution or fails to make payments on the Certificates, there can be no assurance of the availability of remedies adequate to protect the interests of the holders of the Certificates.

### **Forward-Looking Statements**

This Official Statement contains statements relating to future results that are “forward-looking statements” as defined in the Private Securities Litigation Reform Act of 1995. When used in this Official Statement, the words “estimate,” “forecast,” “intend,” “expect” and similar expressions identify forward-looking statements. Any forward-looking statement is subject to uncertainty. **Accordingly**, such statements are subject to risks that could cause actual results to differ, possibly materially, from those contemplated in such forward-looking statements. Inevitably, some assumptions used to develop forward-looking statements will not be realized or unanticipated events and circumstances may occur. Therefore, investors should be aware that there are likely to be differences between forward looking statements and the actual results. These differences could be material and could impact the availability of funds of the Issuer to pay debt service when due on the Certificates.

### **DTC-Beneficial Owners**

Beneficial Owners of the Certificates may experience some delay in the receipt of distributions of principal of and interest on the Certificates since such distributions will be forwarded by the Paying Agent to DTC and DTC will credit such distributions to the accounts of the Participants which will thereafter credit them to the accounts of the Beneficial Owner either directly or indirectly through indirect Participants. Neither the Issuer nor the Paying Agent will have any responsibility or obligation to assure that any such notice or payment is forwarded by DTC to any Participants or by any Participant to any Beneficial Owner.

In addition, since transactions in the Certificates can be effected only through DTC Participants, indirect participants and certain banks, the ability of a Beneficial Owner to pledge the Certificates to persons or entities that do not participate in the DTC system, or otherwise to take actions in respect of such Certificates, may be limited due to lack of a physical certificate. Beneficial Owners will be permitted to exercise the rights of registered Owners only indirectly through DTC and the Participants. See “**THE CERTIFICATES– Book-Entry Only System.**”

### **Proposed Federal Tax Legislation**

From time to time, there are legislative proposals in Congress that, if enacted, could alter or amend the federal tax matters discussed in the “TAX MATTERS” Section or adversely affect the market value of the Series 2026-1 Certificates. It cannot be predicted whether or in what form any such proposal might be enacted or whether if enacted, it would apply to the Series 2026-1 Certificates issued prior to enactment.

Bond Counsel, the Municipal Advisor and the Municipal Advisor’s Counsel are not obligated to notify or defend Issuer or the owners of the Series 2026-1 Certificates regarding the tax status of interest thereon in the event of an audit examination by the IRS or a change in legislation. Furthermore, unless otherwise required by the Undertaking (as later defined in the section “CONTINUING DISCLOSURE”) the Issuer has no obligation to update the language in this Official Statement as it relates to risks and pending legislation. Prospective purchasers of the Series 2026-1 Certificates should consult their independent tax advisors with regard to all federal tax matters.

### **Other Factors**

An investment in the Certificates involves an element of risk. In order to identify risk factors and make an informed investment decision, potential investors should be thoroughly familiar with this entire Official Statement (including the Appendices hereto) in order to make a judgment as to whether the Certificates are an appropriate investment.

### **Risk of Audit**

No assurance can be given as to whether the Internal Revenue Service will commence an audit of the Certificates. Public awareness of any audit could adversely affect the market value and liquidity of the Certificates during the pendency of the audit, regardless of the ultimate outcome of the audit.

### **Cybersecurity**

The Issuer, like many other public and private entities, relies on a large and complex technology environment to conduct its operations. As such, it may face multiple cybersecurity threats including but not limited to, hacking, viruses, malware and other attacks on computer or other sensitive digital systems and networks. There can be no assurances that any security and operational control measures implemented by the Issuer will be completely successful to guard against and prevent cyber threats and attacks. Failure to properly maintain functionality, control, security, and integrity of the Issuer’s information systems could impact business operations and systems, and the costs of remedying any such damage could be significant.

### **Summary**

The foregoing is intended only as a summary of certain risk factors attendant to an investment in the Certificates. In order for potential investors to identify risk factors and make an informed investment decision, potential investors should become thoroughly familiar with

this entire Official Statement and the Appendices hereto.

**THE PROJECTS**

Proceeds of the Certificates shall be used to finance the Projects and to fund costs of issuance and all expenses relating to the administration of the Projects. In addition, approximately \$ \_\_\_\_\_ of the proceeds of the Certificates will be deposited at closing in the Reserve Fund established by the Certificate Resolution to pay a portion of the debt service on the Certificates through \_\_\_\_\_.

The College has entered into Agreements with 10 Employers to finance the Projects at various companies. For a description, see the section title “**THE EMPLOYERS**” located herein.

**Sources and Uses of Funds \***

<u>SOURCES</u>		<u>USES</u>	
Certificate Proceeds		\$ Job Training Costs	\$
Reoffering Premium		State Administration	
		Reserve Fund	
		College Administration	
		Underwriting Fee	
		Issuance Costs	
Total		Total	

\* Preliminary, subject to change

**SOURCE OF SECURITY FOR THE CERTIFICATES**

The Certificates constitute a valid and binding obligations of the Merged Area and are payable from the Project Revenues, as provided in the Agreements entered into by the College with each Employer which provide for the following:

Program Costs, including deferred costs, may be paid from one or more of the following sources (“Project Revenues”):

1. New jobs credit from withholding to be received or derived from new employment resulting from the Project. An amount equal to one and one-half percent (1.5%) of the gross wages paid by the Employer to each employee participating in a Project is remitted quarterly to the College in the same manner that the withholding payments are reported to the State Department of Revenue and Finance.
2. Supplemental new jobs credit from withholding to be received or derived from new employment resulting from the Project. An additional amount equal to one and one-half percent (1.5%) of the gross wages paid by the Employer to certain employees participating in a Project and paid wages at least equal to the “laborshed wage” established by the Iowa Economic Development Authority is remitted quarterly to the College in the same manner that the withholding payments are reported to the State Department of Revenue and Finance.
3. Tuition, student fees, or special charges fixed by the College’s Board of Trustees to defray Program costs in whole or in part.
4. A standby tax upon all taxable property within the Merged Area.

Payment of the Program Costs shall not be deferred for a period longer than ten years from the date of commencement of the Project.

Costs of on-the-job training for employees shall not exceed fifty percent of the annual gross payroll costs for up to one year of the new jobs.

Any payments required to be made by an Employer are a lien upon the Employer’s business property until paid and have equal precedence with ordinary taxes and shall not be divested by a judicial sale. Property subject to the lien may be sold for sums due and delinquent at tax sale, with the same forfeitures, penalties and consequences as for nonpayment of ordinary taxes. The purchaser at tax sale obtains the property subject to the remaining payments.

To secure payment of the Series 2026-1 Certificates, the College will pledge the Project Revenues, including any earnings thereon and any other amounts in the Series 2026-1 Revenue Fund to the extent necessary to pay the principal and interest on the Series 2026-1 Certificates as the same become due.

Taxes will be certified to the County Auditor of each County contained within the Merged Area in an amount sufficient to pay principal and interest on the Certificates (the “Standby Levy”). Provided, however, that the College may direct the adjustment and corresponding reduction of any levy of taxes made whenever funds on hand from any source (including Project Revenues) are available in the Series 2026-1 Revenue Funds (described below) for payment of the Certificates.

Series 2026-1 Standby Tax Fund. There will be established a special fund to be designated the Kirkwood Community College Series 2026-1 Standby Tax Fund, Series 2026-1 (the “Series 2026-1 Standby Tax Fund”), for the receipt of taxes levied in connection with the Project and as provided in the Resolution upon all taxable property in the Merged Area. Revenues from this fund shall be expended only for the payment of principal and interest on the Series 2026-1 Certificates when the Project Revenues are insufficient to meet the principal and interest payments on the Series 2026-1 Certificates in any year. If payments are necessary and made from the Series 2026-1 Standby Tax Fund, the amount of the payments shall be promptly repaid into the Series 2026-1 Standby Tax Fund from the first available Project Revenues which are not required for the payment of principal of or interest on the Series 2026-1 Certificates when due. No reserves may be built up in the Series 2026-1 Standby Tax Fund in anticipation of a projected default.

### **APPLICATION OF PROJECT REVENUES**

Series 2026-1 Revenue Fund. The Certificate Resolution establishes a Kirkwood Community College Revenue Fund, Series 2026-1 (the “Series 2026-1 Revenue Fund”) for receipt of the Project Revenues. Within the Series 2026-1 Revenue Fund, there shall be a Principal and Interest Fund (the “Series 2026-1 Principal and Interest Fund”), and within the Series 2026-1 Principal and Interest Fund, there shall be an Interest Account (the “Series 2026-1 Interest Account”) and a Principal Account (the “Series 2026-1 Principal Account”). Project Revenues shall first be deposited into the Series 2026-1 Interest Account in an amount equal to the interest coming due in each fiscal year on the Series 2026-1 Certificates. Project Revenues shall next be deposited in the Series 2026-1 Principal Account in an amount equal to the principal coming due in each fiscal year on the Series 2026-1 Certificates. Amounts in the Series 2026-1 Revenue Fund shall be used to pay the principal of and interest on the Series 2026-1 Certificates as the same shall become due, or, in the case of prepayment of principal, at the direction of the College, and may also be used, after the payment of principal and interest on the Series 2026-1 Certificates, as the same become due year by year, for the payment of costs of the Projects and Other Projects, including administrative costs, and may be applied by the College to the reduction of any Outstanding Certificates or Additional Certificates. Officials of the College shall keep separate records with respect to the source of all amounts deposited in the 2026-1 Revenue Fund. Any earnings on the 2026-1 Revenue Fund shall be deposited in the 2026-1 Revenue Fund and used to the extent necessary to pay the principal and interest on the 2026-1 Certificates as the same shall become due. Any excess amounts may be transferred from the 2026-1 Revenue Fund and used for any lawful purpose designated by the College. Any amounts remaining in the 2026-1 Revenue Fund after the 2026-1 Certificates, and interest due thereon, have been satisfied and discharged as provided in the Certificate Resolution, may be used for any lawful purpose designated by the College.

Series 2026-1 Capitalized Reserve Fund. The Certificate Resolution establishes the Kirkwood Community College Capitalized Reserve Fund, Series 2026-1 (the “Series 2026-1 Reserve Fund”). \$ \_\_\_\_\_ from the proceeds of the issuance of the Series 2026-1 Certificates shall be deposited in the Series 2026-1 Reserve Fund and used to pay interest on the Series 2026-1 Certificates through \_\_\_\_\_. Any amounts remaining or deposited in the Series 2026-1 Reserve Fund thereafter shall be transferred to the Series 2026-1 Revenue Fund.

### **Surplus Revenue**

All revenues thereafter remaining shall be deposited to remedy any deficiency in any of the funds created by the Resolution; may be used to pay or reimburse the College or the Employer for other loans, moneys advanced to or indebtedness incurred to finance or refinance the Projects in whole or in part, as permitted by law; or may be used to pay or redeem the Certificates or Parity Certificates or for any lawful purpose.

Moneys on hand in any of the funds provided by the Resolution may be invested only in direct obligations of the United States government or deposited in banks that are members of the FDIC. All income derived from such investments shall be deposited in the Reserve Fund and shall be regarded as Project Revenues. Such investments shall be liquidated whenever necessary and the proceeds applied to the purpose for which the respective fund was created.

### **COVENANTS REGARDING THE OPERATION OF THE PROJECTS**

The College covenants and agrees with each and every holder of the Certificates and any Parity Certificates the following:

#### **Maintenance in Force**

The College will maintain each of the Projects in force and will annually cause the taxes and other revenues thereof to be levied and applied as provided by the Certificate Resolution.

## Accounting and Audits

The College will cause to be kept proper books and accounts adapted to the Projects and in accordance with generally accepted accounting principles, and will cause the books and accounts to be audited on an annual basis by an independent auditor and will provide copies of the audit to the original purchaser upon request and will make generally available to the holders of the Certificates, the balance sheet and the operating statement of the Projects as certified. The original purchaser and the holders of the Certificates shall have at all reasonable times the right to inspect records, accounts, and data of the College relating to the Projects. The audit reports required by the Resolution shall include, but not be limited to, the following information:

- A statement of tax fund revenues and current expenditures;
- Analyses of each fund and account created under the Certificate Resolution, including deposits, withdrawals and beginning and ending balances;
- The tax rates in effect during the fiscal year, and the use of the Projects;
- the names and titles of the principal officers of the College; and
- A general statement covering any events or circumstances that might affect the financial status of the Projects and the Certificates.

In the event the audit provided for in the Resolution is prepared by the Iowa State Auditor's Office, the College will cause to be prepared a certified supplemental report containing the required information described above.

## State Laws

The College further covenants to faithfully and punctually perform all the duties with reference to the Projects required by the Constitution and the laws of the State of Iowa, and will segregate the Project Revenues and apply said Project Revenues to the funds specified in the Certificate Resolution.

## PARITY OBLIGATIONS

The College will issue no other certificates or obligations of any kind or nature payable from or enjoying a lien or claim on the property or revenues of the Projects having priority over the Certificates or Parity Certificates.

Additional certificates may be issued on a parity and equality of rank with the Certificates ("Parity Certificates") with respect to the lien and claim of such additional Certificates to be revenues of the Projects and the money on deposit in the funds adopted by the Resolution, for the following purposes and under the following conditions, but not otherwise:

For the purpose of refunding any of the Certificates or Parity Certificates, which have matured or which shall mature not later than three months after the date of delivery of such refunding Certificates, and for the payment of which there shall be insufficient money in the Series 2026-1 Revenue Fund and Series 2026-1 Capitalized Reserve Fund for Series 2026-1 Certificates;

For the purpose of the Projects or additional projects, so long as revenues of the Project are sufficient to secure the Certificates and additional Certificates. Additional Certificates must be payable as to principal and as to interest on the same month and day as the Certificates herein authorized.

There are currently no Parity Certificates outstanding.

## THE EMPLOYERS

With respect to the Certificates, the following Employers have each entered into an agreement with the Issuer providing for job training programs to be funded with the proceeds of the Certificates.

### Automation System and Control, Inc.

Certificate Amount: \$150,000

Number of New Jobs: 9

Automation Systems and Control is a growing company of engineers and automation professionals who are dedicated to delivering engineering excellence. They are a total systems integrator with the experience and ability to automate all of their client's equipment, collect and report data, and provide interface with business systems.

### Crystal Group, Inc.

Certificate Amount: \$540,000

Number of New Jobs: 27

Crystal Group, Inc., an employee-owned small business, designs and manufactures deployment-ready, rugged servers, displays, networking devices, embedded systems, and storage devices designed for use in mission critical communications, military and industrial environments. Crystal provides commercial-off-the-shelf (COTS) and custom designed computer systems tailored to specification.

#### Danisco US, Inc.

Certificate Amount: \$440,000

Number of New Jobs: 30

Daniso, US d/b/a International Flavors & Fragrances, Inc. (IFF) creates superior flavor, fragrance, ingredient and bioscience solutions rooted in science, inspired by nature and perfected through expertise and passion. They develop groundbreaking, sustainable innovations that elevate everyday products and advance wellness which help to enhance the human experience.

#### GreatAmerica Financial Services Corporation

Certificate Amount: \$375,000

Number of New Jobs: 25

GreatAmerica Financial Services Corporation is a national commercial equipment finance company dedicated to helping manufacturers, vendors, and dealers be more successful and keep their customers for a lifetime. GreatAmerica is organized into eight business units: Office Equipment, Connected Technology, Automotive Service and Repair, HealthCare, Direct Programs, Construction and Survey, GreatAmerica Portfolio Services Group LLC, and Collabrance LLC.

#### Green State Credit Union

Certificate Amount: \$1,390,000

Number of New Jobs: 50

Organized in 1938, Green State has grown to be Iowa's largest credit union and one of the top financial institutions in the United States for returning profits to members in the form of better rates and lower fees. Green State Credit Union serves over 454,000 members with 32 office locations. Membership is open to anyone living or working in Iowa or nearby counties in Illinois, Wisconsin, Nebraska or South Dakota.

#### ImOn Communications, LLC

Certificate Amount: \$180,000

Number of New Jobs: 23

ImOn Communications, LLC provides high-speed Internet, cable TV, data and telephone services to residents of Cedar Rapids, Marion and Hiawatha and provides businesses throughout the Cedar Rapids/Iowa City Corridor as well as Dubuque with advanced communication solutions to help organizations of all sizes meet their business objectives. ImOn is locally owned and operated and offers customers tremendous value and choice for services.

#### Ingredion, Inc.

Certificate Amount: \$135,000

Number of New Jobs: 8

Ingredion, Inc. is a leading global ingredient solutions provider which turns grains, fruits, vegetables, and other plant-based materials into value-added ingredient solutions for the food, beverage, animal nutrition, brewing and industrial markets.

#### JRS Pharma LP

Certificate Amount: \$285,000

Number of New Jobs: 18

JRS Pharma LP is a member of the JRS Group. The parent company was founded in Holzmuhle, Germany in 1877 and now has over 3500 employees in 90 facilities worldwide. JRS Pharma LP has a production facility in Cedar Rapids. JRS Pharma LP develops and manufactures pharmaceutical excipients. Excipients are the non-active ingredients in tableted medicines, vitamins and nutraceuticals. The excipient – micro crystalline cellulose (MCC) – is a compaction and binding agent used to carry the active ingredients. The MCC dissolves in the body when ingested so that the active ingredients can be absorbed into the body.

#### Open Gates Business Development Corporation

Certificate Amount: \$50,000

Number of New Jobs: 8

Open Gates Business Development Corporation is an Iowa-based S Corporation that provides administrative, marketing, IT, facility management, and human resource support services to several companies based in Kalona, Iowa. These include Farmers Creamery (manufacturing plant), Kalona Creamery Shop (retail store), Kalona Organics (sales and marketing division), Kalona Direct (direct store delivery division), Small Farms Project (organic farm management), Kalona Farms (milk procurement division), Awesome Logistics (logistics division), Awesome Refrigerated Transit of Iowa (trucking division), Kalona Creamery (production facility), and Frytown Distribution (warehousing division). They've recently opened Creamery Coffee and formed Bulltown Brewing.

#### Sub-Zero Group, Inc.

Certificate Amount: \$1,980,000

Number of New Jobs: 169

Sub-Zero Group, Inc. manufactures refrigerators and other appliances for home and commercial use under the Sub-Zero, Wolf and Cove brands. Launched in 1945, Sub-Zero introduced the first system for preserving food at ultra-low temperatures – literally sub-zero. They have built a 400,000 sq.ft. factory in southwest Cedar Rapids.

### LITIGATION

There is no controversy or litigation pending, prayed, or threatened involving the incorporation, organization or existence of the College, the titles of the officers to their respective positions, or the validity of the Certificates, or the power and duty of the College to provide and apply adequate taxes for the full and prompt payment of the principal and interest of the Certificates.

## ACCOUNTANT

The accrual-basis financial statements of the Issuer as of and for the year ended June 30, 2025, included as APPENDIX D to this Official Statement have been audited by Denman CPA LLP, West Des Moines, Iowa, independent auditors, as stated in their report appearing herein. Denman CPA LLP has not been engaged to perform, and has not performed, any procedures on the financial statements after June 30, 2025, and also has not performed any procedures relating to this Official Statement. The Certificates and the interest thereon constitute valid and binding obligations of the Merged Area, payable from the Project Revenues, amounts on deposit in the Series 2026-1 Revenue Fund, the Series 2026-1 Capitalized Reserve Fund, and the Standby Tax. The financial statements included as APPENDIX D are included solely to provide general information about the Issuer.

## UNDERWRITING

The Certificates are being purchased, subject to certain conditions, by \_\_\_\_\_ the ("Underwriter"). The Underwriter has agreed, subject to certain conditions, to purchase all, but not less than all, of the Certificates at an aggregate purchase price of \$ \_\_\_\_\_ plus accrued interest to the Closing Date.

The Underwriter may offer and sell the Certificates to certain dealers (including dealers depositing the Certificates into unit investment trusts, certain of which may be sponsored or managed by the Underwriter) at prices lower than the initial public offering prices stated on the cover page. The initial public offering prices of the Certificates may be changed, from time to time, by the Underwriter.

The Underwriter intends to engage in secondary market trading of the Certificates subject to applicable securities laws. The Underwriter is not obligated, however, to repurchase any of the Certificates at the request of the holder thereof.

## LEGALITY

Legal matters incident to the authorization, issuance and sale of the Certificates and with regard to the tax-exempt status of the interest on the Series 2026-1 Certificates (see "**TAX MATTERS**" herein) are subject to the approving legal opinion of Shuttleworth & Ingersoll, PLC, Cedar Rapids, Iowa, Bond Counsel, a form of which is attached hereto as "**APPENDIX B – FORM OF LEGAL OPINION.**" Signed copies of the opinion, dated and premised on law in effect as of the date of original delivery of the Certificates, will be delivered to the Underwriter at the time of such original delivery. The Certificates are subject to approval as to certain matters by Bond Counsel. Legal opinions in substantially the form set out in APPENDIX B herein will be delivered at closing.

## TAX MATTERS

The following discussion is a summary of certain Federal income tax consequences relating to the purchase, ownership, and disposition of the Series 2026-1 Certificates, based on certain relevant provisions of the Code. This discussion does not purport to deal with all aspects of Federal income taxation that may affect particular investors in light of their individual circumstances and is limited to investors who hold the Series 2026-1 Certificates as capital assets under Section 1221 of the Code, which generally means property held for investment. Prospective investors, particularly those subject to special rules, should consult their tax advisors regarding the consequences of purchasing, owning, and disposing of the Series 2026-1 Certificates for Federal income tax purposes, and for State and local tax purposes.

Interest Income Taxable: In general, interest on the Series 2026-1 Certificates is includable in the gross income of the owners thereof as ordinary interest income for Federal income tax purposes. Except for original issue discount, which accrues under special rules, interest income on the Series 2026-1 Certificates is also included in the gross income of the owners when accrued or received in accordance with the owner's regular method of Federal tax accounting.

Sale, Exchange, or Other Disposition: In general, upon the sale, exchange, or redemption of a certificate, an owner will recognize taxable gain or loss in an amount equal to the difference between the amount realized and the owner's adjusted tax basis in the Series 2026-1 Certificates. An owner's adjusted tax basis in a certificate generally will equal the owner's initial cost of the Series 2026-1 Certificates, plus any accrued original issue discount and accrued market discount previously included in the owner's taxable income. Such gain or loss generally will be capital gain or loss. Such gain or loss generally will be long-term capital gain or loss if the owner has held the Series 2026-1 Certificates for more than one year. Subject to various special rules, the Code currently provides preferential treatment for certain net long-term capital gains realized by individuals and generally limits the use by any taxpayer of capital losses to reduce ordinary income.

Backup Withholding and Information Reporting: In general, information reporting requirements will apply to non-corporate owners of Series 2026-1 Certificates with respect to payments of the principal of and interest on the Series 2026-1 Certificates and proceeds of sale of such Series 2026-1 Certificates before maturity. Backup withholding at a rate of 24% generally will apply to such payments unless the owner: (i) is a corporation or other exempt recipient and, when required, demonstrates that fact, or (ii) provides a correct taxpayer identification number, certifies under penalties of perjury when required that such owner is not subject to backup withholding, and has not been notified by the IRS that it has failed to report all interest and dividends required to be shown on its Federal income tax returns.

## Changes in Federal and State Tax Law

There are or may be pending in the Congress of the United States, legislative proposals, including some that carry retroactive effective dates, that, if enacted, could alter or amend the federal tax matters referred to in this section or affect the market value of the Certificates. It cannot be predicted whether or in what form any such proposal might be enacted or whether, if enacted, it would apply to certificates issued prior to enactment. Prospective purchasers of the Certificates should consult their own tax advisors regarding any pending or proposed tax legislation. Bond Counsel expresses no opinion regarding any pending or proposed federal or state tax legislation.

## Opinions

Bond Counsel's opinions are not a guarantee of a result, or of the transaction on which the opinion is rendered, or of the future performance of parties to the transaction, but represents its legal judgment based upon its review of existing statutes, regulations, published rulings and court decisions and the representations and covenants of the Issuer described in this section. No ruling has been sought from the Internal Revenue Service with respect to the matters addressed in the opinion of Bond Counsel and Bond Counsel's opinion is not binding on the Internal Revenue Service. Bond Counsel assumes no obligation to update its opinion after the issue date to reflect any further action, fact or circumstance, or change in law or interpretation, or otherwise.

The opinions expressed by Bond Counsel are based upon existing legislation and regulations as interpreted by relevant judicial and regulatory authorities as of the date of issuance and delivery of the Certificates, and Bond Counsel has expressed no opinion as of any date subsequent thereto or with respect to any proposed or pending legislation, regulatory initiatives or litigation.

## **MUNICIPAL ADVISOR**

The Issuer has retained Piper Sandler & Co. as municipal advisor (the "Municipal Advisor") in connection with the issuance of the Certificates. The Municipal Advisor has not been engaged, nor has it undertaken, to independently verify the accuracy of the information contained in the Official Statement. The Municipal Advisor is not a public accounting firm and has not been engaged by the Issuer to compile, review, examine or audit any information in the Official Statement in accordance with accounting standards.

## **CONTINUING DISCLOSURE**

To meet the requirements of United States Securities and Exchange Commission ("SEC") Rule 15c2-12(b)(5) (the "Rule"), as applicable to the Underwriter, the Issuer will covenant for the benefit of the Holders of the Certificates to provide certain financial information and operating data relating to the Issuer, and to provide notices of the occurrence of certain enumerated events, if material (the "Undertaking"). The specific nature of the information that the Issuer may provide pursuant to the Undertaking is summarized herein under the caption "**APPENDIX C – FORM OF CONTINUING DISCLOSURE CERTIFICATE.**"

Breach of the Undertaking will not constitute a default or an "Event of Default" under the Certificates or the Certificate Resolution, respectively. A broker or dealer is to consider a known breach of the Undertaking, however, before recommending the purchase or sale of the Certificates in the secondary market. Thus, a failure on the part of the Issuer to observe the Undertaking may adversely affect the transferability and liquidity of the Certificates and their market price.

During the previous five years, the College has not failed to comply with its continuing disclosure requirements.

## **RATING**

Moody's Investors Service has assigned a rating of "Aa1" to the Certificates. Such rating reflects only the views of the organization and any desired explanation of the significance of such rating should be obtained from the rating agency furnishing the same, at the following address; Moody's Investors Service, 99 Church Street, New York, New York, 10007.

The ratings described above are not a recommendation to buy, sell or hold the Certificates. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. There is no assurance that the ratings will continue for any given period of time, or that such rating will not be revised, suspended or withdrawn, if, in the judgment of Moody's, circumstances so warrant. Therefore, after the date hereof, investors should not assume that the rating is still in effect. A revision, suspension or withdrawal of a rating may have an adverse effect on the market price of the Certificates.

The Issuer has not assumed any responsibility either to notify the owners of the Certificates of any proposed change in or withdrawal of any rating subsequent to the date of this Official Statement, except in connection with the reporting of events as provided in the Continuing Disclosure Certificate, or to contest any revision or withdrawal.

## **MISCELLANEOUS**

Brief descriptions or summaries of the Issuer, the Certificates, the Certificate Resolution and other documents, agreements and statutes are

included in this Official Statement. The summaries or references herein to the Certificates, the Certificate Resolution and other documents, agreements and statutes referred to herein, and the description of the Certificates included herein, do not purport to be comprehensive or definitive, and such summaries, references and descriptions are qualified in their entirety by reference to such documents, and the description herein of the Certificates is qualified in its entirety by reference to the form thereof and the information with respect thereto included in the aforesaid documents. Copies of such documents may be obtained from the Issuer.

Any statements in this Official Statement involving matters of opinion or estimates, whether or not expressly so stated, are intended as such and not as representations of fact, and no representation is made that any of the estimates will be realized. This Official Statement is not to be construed as a contract or agreement between the Issuer and the purchasers or Owners of any of the Certificates.

The attached APPENDICES A, B, C and D are integral parts of this Official Statement and must be read together with all of the foregoing statements.

It is anticipated that CUSIP identification numbers will be printed on the Certificates, but neither the failure to print such numbers on any Certificates nor any error in the printing of such numbers shall constitute cause for a failure or refusal by the purchaser thereof to accept delivery of and pay for any Certificates.

**APPENDIX A - INFORMATION ABOUT THE ISSUER**

**KIRKWOOD COMMUNITY COLLEGE, STATE OF IOWA, MERGED AREA X**

**BOARD OF TRUSTEES**

<u>Officer</u>	<u>Originally Elected</u>	<u>District</u>	<u>Residence</u>
Steve Caves	2021	8	Cedar Rapids
Dr. Keith Stamp	2008	1	Monticello
Tracy Pearson, Chair	2014	2	Mechanicsville
Leslie Wright	2021	9	Cedar Rapids
Lorraine Williams	2015	4	Washington
Alan Jensen, Vice Chair	2015	5	North English
Doug Bannon	2024	7	Marion
Peggy Doerge	2023	3	Iowa City
Joel Thys	2013	6	Blairstown

**EXECUTIVE OFFICERS**

PRESIDENT	Kristie Fisher, Ph.D
VICE PRESIDENT, CHIEF FINANCIAL OFFICER	Casey Dunning
BOARD SECRETARY	Peg Sprengeler
COLLEGE ATTORNEY	Shuttleworth & Ingersoll PLC Cedar Rapids, IA

**CONSULTANTS**

BOND COUNSEL	Shuttleworth & Ingersoll PLC Cedar Rapids, Iowa
MUNICIPAL ADVISOR	Piper Sandler & Co. Des Moines, IA
PAYING AGENT	UMB Bank, N.A. West Des Moines, Iowa

## General Information

Kirkwood Community College (Merged Area X) (the “Issuer” or “College”) serves residents of eighteen east-central Iowa counties. The College’s main campus is located in Cedar Rapids, with satellite attendance centers in Coralville, Washington, Williamsburg and Monticello. In 1966, the Iowa State Legislature provided for the establishment of up to 17 areas to include all of the areas of the State to operate either area vocational schools or area community colleges (merged area schools). The State currently has fifteen such areas. Under the provisions of Chapter 260C of the Code of Iowa, Kirkwood Community College offers programs of adult and continuing education, lifelong learning, community education, and up to two years of liberal arts, pre-professional and occupational instruction, partially fulfilling the requirements for a baccalaureate degree, but conferring no more than an associate degree. The College offers as the whole or as part of the curriculum up to two years of vocational or technical education, training or retraining to persons who are preparing to enter the labor market.

The College maintains 30 attendance buildings on its 446-acre Main Campus site. In addition, the College has a corporate data center joint venture with AEGON USA. Other facilities include Jones Hall, a skill and trade center; Washington Hall and other Farm Campus buildings, 516 farm acres, housing the agricultural programs; Heritage Area Agency on Aging; Continuing Education and Training Center; Automotive Collision Repair & Automotive Technology; Horticulture Facilities; Cedar Hall, Nielsen Hall & Benton Hall-classroom complex for both vocational, arts and humanities, and the Iowa Equestrian Center.

In addition to the programs offered at these facilities, Kirkwood offers a wide array of classes and trainings online, in area high schools and at local businesses.

### Enrollment (1)

Presented below is the student enrollment in the College for the period indicated:

<u>Fiscal Year</u>	<u>Enrollment</u>
2024-25	17,337
2023-24	17,085
2022-23	16,581
2021-22	16,775
2020-21	17,102

### Credit Hours (1)

Total Credit hours for the period indicated are as follows:

<u>Fiscal Year</u>	<u>Total Credit Hours</u>
2024-25	232,529.00
2023-24	231,170.50
2022-23	229,715.00
2021-22	229,772.00
2020-21	234,157.00

### Staff (1)

Presented below are the total full-time employees of the College:

<u>Academic Year</u>	<u>Employees</u>
2024-25	798
2023-24	811
2022-23	842
2021-22	788
2020-21	806

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(1) Source: the Issuer

**Funds on Hand (1)**

The College invests its funds pursuant to Chapter 12B of the Code. No irregularities in the College’s investing activities have been noted in College audits. Presented below is a summary of the investments of the College as of March 31, 2026

<u>Type of Investment</u>	<u>Amount Invested</u>
Local Bank Checking	\$ 2,736,268
Local Bank Time CD’s	11,012,562
ISJIT Money Market	10,472,364
ISJIT Economic Development	1,502,082
U.S. Treasuries & Agencies	18,013,018
PMA Investments	6,503,723
House File NJTP	0
Voted Tax	13,333,940
Flex Benefit	98,051
The Hotel at Kirkwood	1,404,041
Wells Fargo (P-card)	2,000
UMB (Debt service fund)	1,787,863
All other NJTP cash	31,901,115

**Population (2)**

Presented below are the populations as of the 2020 Census of the twelve counties that the College primarily serves:

<u>County</u>	<u>Population</u>	<u>County</u>	<u>Population</u>
Benton	25,575	Jones	20,646
Buchanan	20,565	Keokuk	10,033
Cedar	18,505	Linn	230,299
Delaware	17,488	Poweshiek	18,662
Iowa	16,662	Tama	17,135
Johnson	152,854	Washington	22,565

**Retail Sales (3)**

Presented below is a listing of retail sales by county for twelve counties that the College primarily serves, for the year ended June 30, 2024:

<u>County</u>	<u>Number of Businesses</u>	<u>Taxable Retail Sales</u>
Benton	1,288	\$170,899,979
Buchanan	1,186	213,685,197
Cedar	1,015	131,302,636
Delaware	1,151	178,744,338
Iowa	1,130	146,624,625
Johnson	6,347	2,326,510,121
Jones	1,165	206,626,716
Keokuk	600	56,495,512
Linn	10,732	4,482,331,298
Poweshiek	1,182	207,790,268
Tama	835	98,429,716
Washington	1,541	290,634,571

(1) Source: the Issuer

(2) Source: U.S. Census Bureau

(3) Source: Iowa Department of Revenue - “Number of Permits” and “Taxable Sales” set forth in Data Tables available at: [https://tax.iowa.gov/reports?term\\_node\\_tid\\_depth=88](https://tax.iowa.gov/reports?term_node_tid_depth=88)

### Labor Force Data (1)

Presented below are the unemployment rates for each County within the Agency, the State of Iowa and the National unemployment average, for December 2025.

<u>County</u>	<u>Unemployment %</u>	<u>County</u>	<u>Unemployment %</u>
Benton	3.2	Jones	4.0
Buchanan	3.3	Keokuk	3.2
Cedar	3.3	Linn	3.4
Delaware	3.2	Poweshiek	3.1
Iowa	3.2	Tama	5.3
Johnson	2.4	Washington	2.5
National Average	4.4	State Average	3.5

### Major Employers in the Merged Area (2)

Presented below are the 19 largest employers in the Cedar Rapids/Iowa City Technology Corridor (which is made up of Linn, Johnson, Benton, Jones and Washington Counties):

<u>Employers</u>	<u>Approximate Employees</u>
University of Iowa	22,827
University of Iowa Hospitals and Clinics	12,451
Collins Aerospace	9,000
Whirlpool Corporation	3,200
Unity Point - St. Luke's Hospital	2,979
Cedar Rapids Community School District	2,879
AEON USA, Inc. (Transamerica)	2,600
Hy-Vee Food Stores	2,356
Nordstroms Direct	2,150
Mercy Medical Center – Cedar Rapids	2,140
Pearson Educational Measurement	1,765
Iowa City Community School District	1,700
Veterans Affairs Medical Center	1,562
City of Cedar Rapids	1,309
ACT, Inc.	1,243
Four Oaks	1,100
Linn-Mar Community School District	987
Quaker Foods & Snacks	920
Riverside Casino	901

### Property Valuations (3)

Presented below are the total property valuations, actual and taxable, for the period indicated:

<u>Valuation Year</u>	<u>Actual Valuation w/ Utilities</u>	<u>% Change in Actual Valuation</u>	<u>Taxable Valuation w/ Utilities</u>	<u>% Change in Taxable Valuation</u>
2025	69,938,705,181	9.71%	34,967,321,765	4.16%
2024	63,751,080,386	2.92%	33,569,299,504	3.87%
2023	61,944,491,378	19.48%	32,318,284,879	4.63%
2022	51,846,521,743	2.87%	30,889,405,399	1.45%
2021	50,400,221,727	5.81%	30,448,740,647	2.85%
2020	47,630,578,167	1.85%	29,605,574,697	3.42%
2019	46,765,957,311	3.23%	28,627,085,453	4.33%
2018	45,304,094,640	3.28%	27,440,182,308	3.95%
2017	43,864,506,336	5.02%	26,397,353,063	5.11%
2016	41,769,014,852	2.79%	25,113,133,985	4.01%
2015	40,635,907,136	4.29%	24,144,197,855	3.81%
2014	38,964,441,243	2.28%	23,258,572,262	1.79%
2013	38,094,787,869	7.66%	22,848,558,972	4.15%
2012	35,383,357,721	0.29%	21,939,148,169	4.05%
2011	35,282,348,309	5.38%	21,085,133,001	4.68%
2010	33,480,201,348	2.92%	20,142,837,458	4.37%
2009	32,531,558,528	4.86%	19,300,181,010	2.86%

(1) Source: Iowa Workforce Development. Not Seasonally Adjusted (except National Average and State Average, which are seasonally adjusted). Based on statistics available at: <https://workforce.iowa.gov/labor-market-information/indicators/local/data>

(2) Source: Cedar Rapids Metro Alliance (www.cedarrapids.org)

(3) Source: Iowa Department of Management

## Property Valuations (1)

Presented below is the valuations by class of property for the period indicated:

<b>Actual Valuation</b>					
Valuation as of January	2025	2024	2023	2022	2021
<u>Fiscal Year</u>	<u>2026-27</u>	<u>2025-26</u>	<u>2024-25</u>	<u>2023-24</u>	<u>2022-23</u>
Residential:	48,241,033,805	44,190,646,525	43,116,065,567	35,481,880,887	32,881,391,863
Agricultural Land:	4,905,901,682	3,995,905,916	3,997,820,705	3,102,351,308	3,105,926,309
Ag Buildings:	365,087,305	337,294,991	315,296,484	185,730,670	172,235,967
Commercial:	7,871,815,331	7,205,645,615	6,993,344,703	6,070,742,628	5,958,594,575
Industrial:	1,120,032,872	937,378,188	949,205,222	881,779,507	834,924,378
Multi-residential:	0	0	0	0	1,540,030,814
Personal RE:	0	0	0	0	0
Railroads:	225,096,237	244,386,691	239,055,840	225,999,831	211,800,145
Utilities:	213,712,524	199,007,224	198,523,705	202,757,970	256,500,295
Other:	0	999,146	0	0	0
<b>Total Valuation:</b>	<b>62,942,679,756</b>	<b>57,111,264,296</b>	<b>55,809,312,226</b>	<b>46,151,242,801</b>	<b>44,961,404,346</b>
Less Military:	57,675,163	60,005,975	62,203,882	29,013,543	30,227,571
Less Homestead	233,000,504	229,964,412	111,310,126		
<b>Net Valuation:</b>	<b>62,652,004,089</b>	<b>56,821,293,909</b>	<b>55,635,798,218</b>	<b>46,122,229,258</b>	<b>44,931,176,775</b>
TIF Valuation:	2,981,364,365	2,651,059,600	2,564,442,705	2,226,730,869	2,136,321,861
Utility Replacement:	4,305,336,727	4,278,726,877	3,744,250,455	3,497,561,616	3,332,723,091
<b>Taxable Valuation</b>					
Valuation as of January	2025	2024	2023	2022	2021
<u>Fiscal Year</u>	<u>2026-27</u>	<u>2025-26</u>	<u>2024-25</u>	<u>2023-24</u>	<u>2022-23</u>
Residential:	20,993,558,185	20,544,650,637	19,565,812,402	18,975,856,867	17,424,978,944
Agricultural Land:	2,915,481,372	2,950,974,483	2,871,576,372	2,843,016,103	2,765,458,055
Ag Buildings:	216,965,515	249,092,635	226,474,390	170,202,005	153,354,375
Commercial:	6,402,648,113	5,859,762,396	5,657,500,224	4,932,454,355	5,244,281,967
Industrial:	971,625,051	812,390,393	825,064,726	769,550,264	746,411,892
Multi-residential:	0	0	0	0	953,436,843
Personal RE:	0	0	0	0	0
Railroads:	201,652,750	219,073,664	214,407,376	202,673,756	190,620,137
Utilities:	209,965,124	199,007,224	198,523,705	202,757,970	256,498,954
Other:	0	999,146	0	0	0
<b>Total Valuation:</b>	<b>31,911,896,110</b>	<b>30,835,950,578</b>	<b>29,559,359,195</b>	<b>28,096,511,320</b>	<b>27,735,041,167</b>
Less Military:	57,675,163	60,005,975	62,203,882	29,013,543	30,227,571
Less Homestead	233,000,504	229,964,412	111,310,126		
<b>Net Valuation:</b>	<b>31,621,220,443</b>	<b>30,545,980,191</b>	<b>29,385,845,187</b>	<b>28,067,497,777</b>	<b>27,704,813,596</b>
TIF Valuation:	2,698,364,665	2,402,965,293	2,318,006,303	2,209,890,422	2,132,932,342
Utility Replacement:	647,736,657	620,354,020	614,433,389	612,017,200	610,994,709

## Tax Rates (1)

Presented below are the taxes levied by the College for the fund groups as presented, for the period indicated:

Fiscal Year	General	Unemployment	Tort Liability	Insurance	Early Retirement	Equipment	Plant Fund	Debt	Total Levy Rate
2026	0.20250	0.00064	0.01514	0.51329	0.15646	0.09000	0.20250	0.24947	1.43000
2025	0.20250	0.00067	0.01388	0.53290	0.10000	0.09000	0.20250	0.25305	1.39550
2024	0.20250	0.00262	0.01416	0.52013	0.10460	0.09000	0.20250	0.25899	1.39550
2023	0.20250	0.00265	0.01383	0.47412	0.10598	0.09000	0.20250	0.25304	1.34462
2022	0.20250	0.00272	0.01380	0.44961	0.10895	0.09000	0.20250	0.24187	1.31195

(1) Source: Iowa Department of Management

**Tax Collection History (2)**

Presented below are the taxes levied and collected for the periods indicated:

<u>Fiscal Year</u>	<u>Amount Levied</u>	<u>Amount Collected</u>	<u>Percentage Collected</u>
2025	42,541,761	43,580,873	102.66%
2024	40,594,611	41,787,037	102.94%
2023	38,603,091	39,330,464	101.88%
2022	36,625,742	37,493,070	102.37%
2021	34,174,862	35,346,517	103.43%

**Debt Limit (1)**

The amount of general obligation debt a political subdivision of the State of Iowa can incur is controlled by the constitutional debt limit, which is an amount equal to 5% of the actual value of property within the corporate limits, taken from the last County Tax list. The College's debt limit, based upon said valuation, amounts to the following:

	<u>FY26</u>
Actual Valuation	63,751,080,386
X	5.00%
Statutory Debt Limit:	3,187,554,019

**Makeup of Obligations Subject to Debt Limit (3)**

The College has issued obligations secured by the taxpayers of the College in three different classes: (voter approved) General Obligation Bonds; Plant Fund Capital Loan Notes; and New Job Training Certificates. Presented below is a summary of the outstanding debt of the College by type of issue:

Total General Obligation Bonds:	52,980,000
Total Capital Loan Notes:	38,175,000
Capital Leases:	13,276,143
Energy Management Notes:	830,279
Total NJTP:	39,165,000
Retired 6/1/26:	-18,250,172
<b>Total Debt Subject to Limit:</b>	<b>126,176,250</b>
Percentage of Debt Limit Obligated:	3.96%

**Direct Debt - Line of Credit (3)**

The College does not currently have any outstanding Line of Credit.

**Direct Debt – Energy Management Capital Loan Notes (3)**

Presented below are the issues outstanding, balance and amounts paid during FY26:

<u>Series</u>	<u>Balance out as of 6/30/25</u>	<u>Final Bond Payoff</u>	<u>Issued in 2026</u>	<u>Less 2026</u>	<u>Outstanding as of 6/30/26</u>
7/1/14	830,279	6/1/30		-161,943	668,336
	830,279		0	-161,943	668,336

Presented below is the College's outstanding energy management capital loan notes, which are obligations of the College's general fund:

<u>Fiscal Year</u>	<u>7/1/14</u>	<u>Interest</u>	<u>Total P&amp;I</u>
2026	161,943	9,884	171,827
2027	163,974	7,843	171,817
2028	166,030	5,787	171,817
2029	168,112	3,705	171,817
2030	170,220	1,597	171,817
<b>Totals:</b>	<b>830,279</b>	<b>28,818</b>	<b>859,096</b>

- (1) Valuation Source: Iowa Department of Management
- (2) Tax Collection and Direct debt
- (3) source: the Issuer

### Direct Debt – General Obligation Bonds (1) (2) (3)

Presented below are the issues outstanding, balance and amounts paid during FY26:

<u>Bond dated</u>	<u>Balance out as of 6/30/25</u>	<u>Final Bond Payoff</u>	<u>Issued 2026</u>	<u>Less 2026</u>	<u>Outstanding 6/30/26</u>
8/1/17	3,775,000	6/1/27		-2,050,000	1,725,000
3/29/18	3,750,000	6/1/32		0	3,750,000
5/15/19	12,455,000	6/1/32		0	12,455,000
6/10/20	32,000,000	6/1/33		-3,395,000	28,605,000
2/1/21	1,000,000	6/1/26		-1,000,000	0
	52,980,000		0	-6,445,000	46,535,000

Presented below is the principal by issue, and the combined interest on the College's outstanding voted, general obligation bond debt:

<u>Fiscal Year</u>	<u>8/1/17</u>	<u>3/29/18</u>	<u>5/15/19</u>	<u>6/10/20</u>	<u>2/1/21</u>	<u>Total</u>	<u>Interest</u>	<u>Total</u>
2026	2,050,000			3,395,000	1,000,000	6,445,000	1,929,650	8,374,650
2027	1,725,000			4,955,000		6,680,000	1,699,350	8,379,350
2028		750,000		6,200,000		6,950,000	1,432,150	8,382,150
2029		750,000		6,470,000		7,220,000	1,161,650	8,381,650
2030		750,000	855,000	5,895,000		7,500,000	880,350	8,380,350
2031		750,000	5,700,000	1,335,000		7,785,000	596,400	8,381,400
2032		750,000	5,900,000	1,380,000		8,030,000	349,500	8,379,500
2033				2,370,000		2,370,000	94,800	2,464,800
Totals:	3,775,000	3,750,000	12,455,000	32,000,000	1,000,000	52,980,000	8,143,850	61,123,850

Presented below is the principal by issue, and the combined interest, on the College's outstanding voted, general obligation bond debt net of the call of the prior bonds noted in (2) and (3) below:

<u>Fiscal Year</u>	<u>8/1/17</u>	<u>3/29/18</u>	<u>5/15/19</u>	<u>6/10/20</u>	<u>2/1/21</u>	<u>Total</u>	<u>Interest</u>	<u>Total</u>
6/1/26	2,050,000			3,395,000	1,000,000	6,445,000	1,929,650	8,374,650
6/1/27	1,725,000			4,955,000		6,680,000	1,699,350	8,379,350
6/1/28		750,000		6,200,000		6,950,000	1,432,150	8,382,150
6/1/29		750,000		6,470,000		7,220,000	1,084,450	8,304,450
6/1/30		750,000	855,000	5,895,000		7,500,000	803,150	8,303,150
6/1/31		750,000	5,700,000	1,335,000		7,785,000	519,200	8,304,200
6/1/32		750,000	5,900,000	1,380,000		8,030,000	272,300	8,302,300
6/1/33				440,000		440,000	17,600	457,600
Totals:	3,775,000	3,750,000	12,455,000	30,070,000	1,000,000	51,050,000	7,757,850	58,807,850

(1) Tax Collection and Direct debt source: the Issuer

(2) On March 27, 2026, the Issuer deposited \$1,415,000 into an escrow to be used to call a portion of the 6/1/2033 maturity of the Issuer's \$32,000,000 General Obligation School Bonds dated 6/10/20, on its 6/1/2028 call date. The escrow provides for the retirement of principal, but not interest, on the called bonds to the 6/1/28 call date.

(3) On March 12, 2026, the Issuer adopted a resolution levying \$515,000 in additional property taxes in its debt service fund for its fiscal year 2026-27. The additional property taxes will be deposited into an escrow prior to 6/1/27 to be used to call a portion of the 6/1/2033 maturity of the Issuer's \$32,000,000 General Obligation School Bonds dated 6/10/20, on its 6/1/2028 call date. The escrow provides for the retirement of principal, but not interest, on the called bonds to the 6/1/28 call date.

## Direct Debt – Plant Fund Capital Loan Notes (1)

Presented below are the issues outstanding, balance and amounts paid during FY26:

<u>Bond Series</u>	<u>Balance Out as of 6/30/25</u>	<u>Final Bond Payoff</u>	<u>Issued in 2026</u>	<u>Retired in 2026</u>	<u>Balance out as of 6/30/26</u>
3/23/20	13,845,000	6/1/31		-2,085,000	11,760,000
3/23/20	24,330,000	6/1/39		0	24,330,000
	38,175,000		0	-2,085,000	36,090,000

Presented below is the principal, by issue and combined interest on the College's plant fund capital loan notes:

<u>Fiscal Year</u>	<u>3/23/20</u>	<u>3/23/20</u>	<u>Total Principal</u>	<u>Total Interest</u>	<u>Total P&amp;I</u>
6/1/26	2,085,000		2,085,000	1,492,250	3,577,250
6/1/27	2,170,000		2,170,000	1,408,850	3,578,850
6/1/28	2,260,000		2,260,000	1,322,050	3,582,050
6/1/29	2,350,000		2,350,000	1,231,650	3,581,650
6/1/30	2,440,000		2,440,000	1,137,650	3,577,650
6/1/31	2,540,000		2,540,000	1,040,050	3,580,050
6/1/32		2,640,000	2,640,000	938,450	3,578,450
6/1/33		2,745,000	2,745,000	832,850	3,577,850
6/1/34		2,855,000	2,855,000	723,050	3,578,050
6/1/35		2,970,000	2,970,000	608,850	3,578,850
6/1/36		3,090,000	3,090,000	490,050	3,580,050
6/1/37		3,215,000	3,215,000	366,450	3,581,450
6/1/38		3,340,000	3,340,000	237,850	3,577,850
6/1/39		3,475,000	3,475,000	104,250	3,579,250
Totals:	13,845,000	24,330,000	38,175,000	11,934,300	50,109,300

## Direct Debt – General Fund Lease Certificates (1) (2)

Presented below are the issues outstanding, balance and amounts paid during FY26:

<u>Bond Series</u>	<u>Balance out as of 6/30/25</u>	<u>Final Bond Payoff</u>	<u>Issued in 2026</u>	<u>Called in 2026</u>	<u>Retired in 2026</u>	<u>Balance out as of 6/30/26</u>
8/1/17	6,335,000	6/1/37			-215,000	6,120,000
8/17/17	6,350,000	6/1/37		-2,945,000	-440,000	2,965,000
Leaf Capital			591,143		-118,229	472,914
	12,685,000		591,143	-2,945,000	-773,229	9,557,914

Presented below is the principal and interest on the College's General Fund Lease Certificates:

<u>Fiscal Year</u>	<u>8/1/17</u>	<u>8/17/17</u>	<u>8/27/25</u>	<u>Total</u>	<u>Interest</u>	<u>Total P&amp;I</u>
2026	215,000	440,000	118,229	773,229	459,916	1,233,145
2027	225,000	450,000	118,229	793,229	322,316	1,115,545
2028	485,000	475,000	118,229	1,078,229	301,098	1,379,326
2029	505,000	490,000	118,229	1,113,229	267,486	1,380,715
2030	525,000	505,000	118,229	1,148,229	233,850	1,382,079
2031	550,000	515,000		1,065,000	198,503	1,263,503
2032	570,000	530,000		1,100,000	161,150	1,261,150
2033	590,000	0		590,000	130,400	720,400
2034	615,000	0		615,000	106,800	721,800
2035	640,000	0		640,000	82,200	722,200
2036	665,000	0		665,000	56,600	721,600
2037	750,000	0		750,000	30,000	780,000
Totals:	6,335,000	3,405,000	591,143	10,331,143	2,350,319	12,681,462

(1) Source: the Issuer

(2) on April 9, 2026, the College authorized the redemption of a portion of the 8/17/17 Certificates, to be called on June 1, 2026, in the amount of \$2,945,000

**Direct Debt – New Job Training Certificates (1) (2)**

Presented below are the issues outstanding, balance and amounts paid during FY25:

<u>Bond Series</u>	<u>Final Bond Payoff</u>	<u>Balance out as of 6/30/25</u>	<u>Issued in 2026</u>	<u>Retired in 2026</u>	<u>Balance out as of 6/30/26</u>
6/9/16	6/1/26	135,000		-135,000	0
6/9/16	6/1/26	390,000		-390,000	0
6/1/17	6/1/27	185,000		-130,000	55,000
6/1/17	6/1/27	425,000		-200,000	225,000
6/6/18	6/1/28	585,000		-225,000	360,000
6/6/18	6/1/28	1,000,000		-290,000	710,000
6/6/19	6/1/29	880,000		-225,000	655,000
6/6/19	6/1/29	1,260,000		-280,000	980,000
6/10/20	6/1/30	825,000		-175,000	650,000
6/10/20	6/1/30	1,180,000		-205,000	975,000
6/2/21	6/1/31	2,440,000		-720,000	1,720,000
2/1/21	6/1/31	8,130,000		-1,020,000	7,110,000
6/2/21	6/1/31	725,000		-120,000	605,000
6/2/21	6/1/31	965,000		-155,000	810,000
7/7/22	6/1/32	1,660,000		-250,000	1,410,000
7/7/22	6/1/32	2,605,000		-310,000	2,295,000
6/15/23	6/1/33	1,750,000		-210,000	1,540,000
6/15/23	6/1/33	2,500,000		-255,000	2,245,000
7/11/24	6/1/34	3,840,000		-485,000	3,355,000
8/5/25	6/1/35	0	2,160,000	-60,000	2,100,000
6/18/26	6/1/36	0	5,525,000	0	5,525,000
		31,480,000	7,685,000	-5,840,000	33,325,000

Presented below is the principal and interest on the College’s New Job Training Certificates, of which 20 different series are currently outstanding:

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total P&amp;I</u>
2027	5,400,000	1,066,425	6,466,425
2028	5,940,000	932,385	6,872,385
2029	5,250,000	756,155	6,006,155
2030	4,845,000	601,622	5,446,622
2031	4,565,000	460,267	5,025,267
2032	2,525,000	325,171	2,850,171
2033	1,900,000	218,041	2,118,041
2034	1,385,000	134,256	1,519,256
2035	840,000	69,878	909,878
2036	675,000	31,118	706,118
Totals	33,325,000	4,595,316	37,920,316

**Future Debt**

The College currently does not anticipate issuing additional debt in the next 90 days.

- (1) Source: the Issuer
- (2) Preliminary, subject to change

## Largest Taxpayers

Set forth in the following table are the persons or entities which represent the 2024 largest taxpayers within the Counties that have land within the boundaries of the College, as provided by said counties. No independent investigation has been made of and no representation is made herein as to the financial condition of any of the taxpayers listed below or that such taxpayers will continue to maintain their status as major taxpayers in the College. Except as noted below, the College's tax levy is uniformly applicable to all of the properties included in the table, and thus taxes expected to be received by the College from such taxpayers will be in proportion to the assessed valuations of the properties. The total tax bill for each of the properties is dependent upon the tax levies of the other taxing entities which overlap the properties:

Utility Property Tax Replacement. Beginning in 1999, the State replaced its previous property tax assessment procedure in valuing the property of entities involved primarily in the production, delivery, service and sale of electricity and natural gas with a replacement tax formula based upon the delivery of energy by these entities. Electric and natural gas utilities now pay replacement taxes to the State in lieu of property taxes. All replacement taxes are allocated among local taxing cities by the State Department of Revenue and Finance and the Department of Management. This allocation is made in accordance with a general allocation formula developed by the Department of Management on the basis of general property tax equivalents. Properties of these utilities are exempt from the levy of property tax by political subdivisions. Utility property will continue to be valued by a special method as provided in the statute and taxed at the rate of three cents per one thousand dollars for the general fund of the State. The utility replacement tax statute states that the utility replacement tax collected by the State and allocated among local taxing cities (including the Issuer) shall be treated as property tax when received and shall be disposed of by the county treasurer as taxes on real estate. However, utility property is not subject to the levy of property tax by political subdivisions, only the utility replacement tax and statewide property tax. It is possible that the Issuer's authority to levy taxes to pay principal and interest on the Bonds could be adjudicated to be proportionately reduced in future years if the utility replacement tax were to be other than "taxable property" for purposes of computing the Issuer's levy limit under Iowa Code Section 298.18, as amended from time to time. There can be no assurance that future legislation will not (i) operate to reduce the amount of debt the Issuer can issue or (ii) adversely affect the Issuer's ability to levy taxes in the future for the payment of the principal of and interest on its outstanding debt obligations, including the Bonds.

<u>Benton County</u>		<u>Blackhawk County</u>	
<u>Taxpayer</u>	<u>2024 Taxable Valuation</u>	<u>Taxpayer</u>	<u>2024 Taxable Valuation</u>
Union Pacific RR Co Property Tax	30,435,687	Serenity Farms LLC	227,899
Frontier Distribution, LLC	11,284,896	GKN LLC	45,766
RC Nolan Farms, LLC	9,620,145		
ITC Midwest LLC	7,274,401		
Clickstop Real Estate Holdings	6,952,187		
Interstate Power & Light Elec	6,156,024		
Golden Grain Enterprises	6,093,111		
Iowa Northern RR Co.	5,902,354		
Remington Seeds, LLC	4,961,812		
Tama Benton Coop Co.	4,440,018		
<u>Buchanan County</u>		<u>Cedar County</u>	
<u>Taxpayer</u>	<u>2024 Taxable Valuation</u>	<u>Taxpayer</u>	<u>2024 Taxable Valuation</u>
Miller, Harold J. Jr & Connie A	1,496,664	Procter & Gamble Hair Care LLC	32,841,028
Schade Family Land LLC	1,446,401	Union Pacific Railroad Co.	30,840,384
Fangman, Michael J Trust	817,405	Realty Income Properties 17 LLC	21,891,926
Rawson, Derald R. & Barbara I	804,161	Acciona Windpower North America LLC	10,169,336
Patrick & Tracy Hammes LLC	778,252	Pembina Cochin LLC	8,726,945
Flanagan/Holub Farms LLC	774,066	Cedar County Cooperative	6,967,089
Takes, Carroll J Revocable Trust	676,512	Interstate Power & Light	6,372,901
PAC Land LLC	668,607	Altorfer Inc.	4,020,150
Miller, David J & Sheri A	629,052	Caseys Marketing Company	3,672,973
Sackett Land LLC	565,518	Mid-America Pipeline	3,428,195
<u>Clinton County</u>		<u>Delaware County</u>	
<u>Taxpayer</u>	<u>2024 Taxable Valuation</u>	<u>Taxpayer</u>	<u>2024 Taxable Valuation</u>
Alliance Pipeline	974,437	Z-Valley Grain LLC	1,646,929
Willimack Family Farms LLC(1/2	533,050	Catlett Farms Inc.	1,380,038
Rockwell Collins, Inc. Atn: Sheryl Woods- MS 124318	246,919	Weber, Ronald G Trust Weber	1,292,649
Naylor Donald L	233,046	Wulfekuhle, Ronald J & Arlene D	1,185,495
Willimack Jasyon D	213,537	Central Iowa Power Coop.	1,165,140
Martin Mitchell & Kathryn	205,217	Ries Family Farms LLC	872,183
Shedeck Dewayne W&Mary Joy(LE) Shedeck Murray L	190,515	Chicago Central & Pacific Railroad	717,938
Petersen Kent P & Jolene M	185,870	Pesek, Craig A & Denise M Hart	676,321
Stevenson Marilyn M	174,205	Bruggemann Real Estate, LLC	670,457
M&M Norman LLC	157,759	Deltum, Inc.	649,284

## Dubuque County

<u>Taxpayer</u>	<u>2024 Taxable Valuation</u>
Hallberg, Lois	396,574
Rogers, Susan E Living Trust	380,500
Fellinger, Tanner J & Taryn K	102,160
Recker, Cory D & Emily P	101,590
Fellinger, Tanner J & Taryn K	69,702
Maq. Valley Rural Elec Co-Op	1,089
Tobin, Matthew J & Shawna L	286

## Jackson County

<u>Taxpayer</u>	<u>2024 Taxable Valuation</u>
Hickory Bluffs LLC	1,213,522
Wosoba, Gary T Revocable Trust	814,730
Franzen, Michael V	645,387
Agnitech, Larry	620,937
Central Iowa Power Co-op	560,786
N&S Farms LLC	552,983
Streets Grand Views, LLC	508,214
Haytcher, Allan W & Sara L Revocable Trust	337,176
Gnade, Jerard C Revocable Trust	325,357
Tompkins, Chauncey T	305,309

## Johnson County

<u>Taxpayer</u>	<u>2024 Taxable Valuation</u>
Mid American Energy	89,222,147
Coral Ridge Mall, LLC	82,139,687
City of Coralville	33,242,684
Rise at Riverfront Crossing Owner, LLC	32,582,826
Greenestate Credit Union	31,600,935
Hawk Landlord (IA), LLC	31,417,967
Cedar Rapids and Iowa City Railway	30,084,735
Hollingsworth Capital Partners-Iowa, LLC	28,761,278
Banker's Commercial Corporation	28,687,337
Midwestone Bank	28,483,324

## Keokuk County

<u>Taxpayer</u>	<u>2024 Taxable Valuation</u>
Northern Border Pipeline Co.	6,134,335
FAAS Feed & Grain Inc.	1,455,473
Gent, James F & Mary P	1,340,692
Jamon Inc.	1,303,806
Osweiler, Douglas G	1,249,915
Blaylock, Margaret M	1,221,946
Interstate Power & Light	953,323
Grove, Daniel A & Jennifer L	888,413
Wel LLC	866,390
Klipp, Gregory	849,135

## Louisa County

<u>Taxpayer</u>	<u>2024 Taxable Valuation</u>
Bell, Darrel Thomas & Mary Terri Trust	413,254
Forbes, Steven R & Cynthia S	326,028
Foster, Jared R. & Arlene T.	322,065
Bell, Bradley T.	315,419
Forbes, John J & Kelli D 1/2 INT & Neil E & Jill A Forbes 1/2 INT	279,447
Benge, Jeffrey Allan & Sandra Ann Anderson	260,845
Gales, John & Jennifer Nelson-Gales	258,322
Barnes, Steven J & Rebecca M	256,486
Willoz, John L.	251,639
Nebergall, Brett W.	228,644

## Iowa County

<u>Taxpayer</u>	<u>2024 Taxable Valuation</u>
Mid American Energy	58,328,485
Amana Society	22,859,265
Kinzenbaw, Jon E. Revoc. Trust &	16,076,796
Blue Owl Real Estate Exchange II DST	10,554,935
Williamsburg Marketplace LLC	10,359,391
Mid American Energy	9,986,291
Crandic Railway	9,867,445
Interstate Power & Light Company	9,448,911
Bayer Production Supply LLC	8,930,700
Northern Border Pipeline Co.	7,536,124

## Jefferson County

<u>Taxpayer</u>	<u>2024 Taxable Valuation</u>
Pacha, Curt P	659,792
Trabert, Leola E Life Est	638,321
Weber, Geraldine A Fam Tst	591,080
Robison, Lawrence/Sarah Tst	394,916
Zihlman Family Farms LLC ETAL	333,319
Lynn, John H/Martha J	293,499
Miles, Brenda J	273,147
Guy, Danny	273,025
Fritz, Tony P	256,810
Stacy, Lyle R/Ruth A	243,956

## Jones County

<u>Taxpayer</u>	<u>2024 Taxable Valuation</u>
Alliance Pipeline LP	28,348,944
Pembina Cochin LLC	15,812,758
Interstate Power & Light Co	10,961,199
Innovative Ag Services Co	5,735,667
RV Coop	5,732,137
Buckeye Pipeline Transportation	4,849,023
Wal-Mart Real Estate Business Trust	4,706,147
ITC Midwest LLC	4,396,395
Central Iowa Power Coop	3,994,918
By Design LLC	3,928,736

## Linn County

<u>Taxpayer</u>	<u>2024 Taxable Valuation</u>
Interstate Power & Light Co	207,344,424
Archer Daniels Midland Co	96,131,673
St Lukes Methodist Hospital	78,777,104
Cedar Rapids IA Title Holder LLC	58,489,787
Vantage Corn Processors LLC	56,957,537
Transamerica Life Insurance CO.	50,323,431
Caseys Marketing Co.	48,321,136
Quapaw Investments LLC ET A1	48,298,098
Kwik Trip Inc.	43,367,950
Rockwell Collings Inc. Attn	43,248,853

## Poweshiek County

<u>Taxpayer</u>	<u>2024 Taxable Valuation</u>
Interstate Power and Light Company	7,588,819
Northern Border Pipeline Company	6,363,347
Manatts Enterprises LTD	4,391,289
Midamerican Energy	3,420,478
Heartland Coop	2,302,986
Pilot Travel Centers LLC	2,051,085
KT Real Estate Holdings LLC	2,049,732
Midamerican Energy Company	1,126,116
Meeks Jason N & Meeks Jocelyn A	977,400
Cheney Farms Inc.	894,435

Tama County		Washington County	
<u>Taxpayer</u>	<u>2024 Taxable Valuation</u>	<u>Taxpayer</u>	<u>2024 Taxable Valuation</u>
Heartland Property Coop	9,181,915	Riverside Casino & Golf	65,401,337
Union Pacific Railroad Company	5,727,603	Interstate Power & Light Co.	14,452,703
Novak Land LLC	1,245,362	Natural Gas Pipeline Co.	11,490,984
R Farms INC	973,628	Northern Border Pipeline	9,004,030
Wagner, Carl F & Virginia E	879,168	Brenneman Pork LLC	7,856,141
ITC Midwest LLC	653,581	DM & E Railroad	7,019,335
Wauters, Ronald R	650,298	Wal-Mart Real Estate Business Trust	5,430,379
Ryman, Wayne H Revocable Trust	576,636	Casey's Marketing Co	4,928,322
Vavroch, Ryan M & Allison R	502,958	Iowa Renewable Energy, L.L.C.	4,924,308
Breja Farms LLC	483,739	Premier Sheep Supplies, LTD	4,131,317

### Overlapping & Underlying Debt (1) (2) (3)

Presented below is a listing of the overlapping and underlying obligations secured by ad-valorem property taxes outstanding of issuers who are wholly or partially within the boundaries of the Issuer (for the period ending 6/30/2025):

<u>Taxing Authority</u>	<u>Outstanding Debt</u>	<u>2024 Taxable Valuation</u>	<u>Taxable Value Within Issuer</u>	<u>Percentage Applicable</u>	<u>Amount Applicable</u>
ALBURNETT CSD	8,385,000	282,662,379	282,662,379	100.00%	8,385,000
ANAMOSA CSD	21,590,000	510,735,099	510,735,099	100.00%	21,590,000
BELLE PLAINE CSD	410,000	201,548,539	201,548,539	100.00%	410,000
CENTER POINT-URBANA CSD	7,295,000	411,752,551	411,752,551	100.00%	7,295,000
CENTRAL CITY CSD	77,294	195,896,425	195,896,425	100.00%	77,294
CLEAR CREEK-AMANA CSD	290,103,294	1,881,616,712	1,881,616,712	100.00%	290,103,294
COLLEGE CSD	149,125,000	3,017,958,482	3,017,958,482	100.00%	149,125,000
HIGHLAND CSD	2,260,000	381,557,615	381,557,615	100.00%	2,260,000
H-L-V CSD	835,000	217,335,860	217,335,860	100.00%	835,000
IOWA CITY CSD	141,250,000	8,067,275,199	8,067,275,199	100.00%	141,250,000
IOWA VALLEY CSD	9,800,000	212,691,973	212,691,973	100.00%	9,800,000
LINN-MAR CSD	57,425,000	2,849,812,003	2,849,812,003	100.00%	57,425,000
LISBON CSD	6,085,000	231,113,485	231,113,485	100.00%	6,085,000
LONE TREE CSD	830,000	202,921,858	202,921,858	100.00%	830,000
MARION CSD	29,764,000	612,750,174	612,750,174	100.00%	29,764,000
MIDLAND CSD	15,085,000	307,713,974	214,970,569	69.86%	10,538,459
MID-PRAIRIE CSD	8,070,000	640,744,369	640,744,369	100.00%	8,070,000
MONTICELLO CSD	11,185,000	462,557,920	462,557,920	100.00%	11,185,000
MOUNT VERNON CSD	10,825,000	434,439,749	434,439,749	100.00%	10,825,000
NORTH LINN CSD	9,241,000	29,418,415	29,418,415	999.88%	92,398,775
OLON CSD	27,720,000	656,052,401	656,052,401	100.00%	27,720,000
SPRINGVILLE CSD	1,760,000	189,818,059	189,818,059	100.00%	1,760,000
TIPTON CSD	2,080,000	385,812,933	385,812,933	100.00%	2,080,000
WASHINGTON CSD	22,560,000	590,808,076	590,808,076	100.00%	22,560,000
WEST BRANCH CSD	16,145,000	504,507,348	504,507,348	100.00%	16,145,000
WILLIAMSBURG CSD	2,825,000	539,998,235	539,998,235	100.00%	2,825,000
City of ALBURNETT	1,045,000	32,076,755	32,076,755	100.00%	1,045,000
City of ANAMOSA	3,105,000	168,297,287	168,297,287	100.00%	3,105,000
City of ATKINS	5,595,000	103,535,669	103,535,669	100.00%	5,595,000
City of BELLE PLAINE	790,000	83,558,193	83,558,193	100.00%	790,000
City of BRIGHTON	76,800	13,972,882	13,972,882	100.00%	76,800
City of CEDAR RAPIDS	366,440,000	8,542,691,980	8,542,691,980	100.00%	366,440,000
City of CENTER POINT	3,045,000	129,647,395	129,647,395	100.00%	3,045,000
City of CENTRAL CITY	1,770,000	57,693,787	57,693,787	100.00%	1,770,000
City of COGGON	571,605	23,467,050	23,467,050	100.00%	571,605
City of CORALVILLE	171,024,277	2,139,886,304	2,139,886,304	100.00%	171,024,277
City of ELY	3,342,584	132,256,945	132,256,945	100.00%	3,342,584
City of FAIRFAX	10,910,000	221,670,669	221,670,669	100.00%	10,910,000
City of GARRISON	145,000	4,953,121	4,953,121	100.00%	145,000
City of HIAWATHA	20,600,000	638,993,020	638,993,020	100.00%	20,600,000
City of HILLS	476,000	74,474,449	74,474,449	100.00%	476,000
City of IOWA CITY	42,435,000	4,619,428,123	4,619,428,123	100.00%	42,435,000
City of KALONA	2,390,000	140,222,234	140,222,234	100.00%	2,390,000
City of KEYSTONE	38,000	27,903,830	27,903,830	100.00%	38,000
City of LISBON	3,630,000	119,422,592	119,422,592	100.00%	3,630,000
City of LOWDEN	30,000	28,503,299	28,503,299	100.00%	30,000
City of MARENGO	4,875,000	81,527,448	81,527,448	100.00%	4,875,000
City of MARION	75,480,000	2,280,032,229	2,280,032,229	100.00%	75,480,000
City of MARTELLE	152,000	9,355,414	9,355,414	100.00%	152,000
City of MECHANICSVILLE	140,744	43,563,959	43,563,959	100.00%	140,744
City of MONTICELLO	3,200,000	170,852,051	170,852,051	100.00%	3,200,000
City of MOUNT VERNON	13,890,000	206,623,092	206,623,092	100.00%	13,890,000
City of NEWHALL	1,518,000	32,607,499	32,607,499	100.00%	1,518,000
City of NORTH LIBERTY	38,520,000	1,389,581,675	1,389,581,675	100.00%	38,520,000
City of NORWAY	364,645	20,713,508	20,713,508	100.00%	364,645

(1) Although secured by an unlimited ad-valorem property tax, \$147,035,000 of the obligations of the City of Coralville are issued as "annual appropriation" obligations. The table assumes appropriation by the City for all remaining years of the obligation, although said appropriation has not occurred as of this point.

(2) Valuation Source: Iowa Department of Management

(3) Debt source: EMMA.MSRB.ORG; Treasurer, State of Iowa

**Overlapping & Underlying Debt (continued) (1) (2) (3)**

City of OLIN	111,000	13,217,657	13,217,657	100.00%	111,000
City of OXFORD	1,313,221	30,562,558	30,562,558	100.00%	1,313,221
City of OXFORD JUNCTION	42,000	7,291,191	7,291,191	100.00%	42,000
City of PALO	1,205,000	85,343,029	85,343,029	100.00%	1,205,000
City of ROBINS	4,105,000	270,348,755	270,348,755	100.00%	4,105,000
City of SHELLSBURG	1,765,000	39,560,462	39,560,462	100.00%	1,765,000
City of SHUEYVILLE	1,440,000	67,755,695	67,755,695	100.00%	1,440,000
City of SOLON	6,459,000	212,125,667	212,125,667	100.00%	6,459,000
City of SPRINGVILLE	1,030,000	47,284,420	47,284,420	100.00%	1,030,000
City of STANWOOD	922,194	23,171,200	23,171,200	100.00%	922,194
City of SWISHER	1,193,000	46,709,798	46,709,798	100.00%	1,193,000
City of TIFFIN	17,910,000	463,454,316	463,454,316	100.00%	17,910,000
City of TIPTON	5,935,000	147,682,606	147,682,606	100.00%	5,935,000
City of UNIVERSITY HEIGHTS	1,425,000	113,907,402	113,907,402	100.00%	1,425,000
City of URBANA	1,464,251	86,590,445	86,590,445	100.00%	1,464,251
City of VAN HORNE	609,000	31,124,534	31,124,534	100.00%	609,000
City of VICTOR	67,160	26,498,361	26,498,361	100.00%	67,160
City of VINTON	3,905,000	201,599,517	201,599,517	100.00%	3,905,000
City of WALKER	1,615,000	30,299,752	30,299,752	100.00%	1,615,000
City of WASHINGTON	9,790,000	297,034,395	297,034,395	100.00%	9,790,000
City of WELLMAN	735,250	53,659,096	53,659,096	100.00%	735,250
City of WEST BRANCH	5,270,000	224,204,763	224,204,763	100.00%	5,270,000
City of WILLIAMSBURG	7,642,000	178,830,245	178,830,245	100.00%	7,642,000
BENTON COUNTY	3,221,502	1,929,468,151	1,785,816,655	92.55%	2,981,657
BLACK HAWK COUNTY	14,435,000	7,127,581,449	267,165	0.00%	541
BUCHANAN COUNTY	4,600,000	1,396,753,765	55,689,224	3.99%	183,404
CEDAR COUNTY	7,300,000	1,622,906,049	1,244,820,830	76.70%	5,599,333
CLINTON COUNTY	16,880,000	2,879,613,134	4,982,618	0.17%	29,208
DELAWARE COUNTY	3,610,000	1,692,153,317	50,630,716	2.99%	108,014
DUBUQUE COUNTY	18,627,019	6,637,106,332	1,045,401	0.02%	2,934
IOWA COUNTY	7,779,000	1,288,556,651	1,283,378,504	99.60%	7,747,740
JACKSON COUNTY	4,845,000	1,346,331,641	16,477,967	1.22%	59,299
JEFFERSON COUNTY	4,565,000	1,095,916,115	9,861,151	0.90%	41,076
KEOKUK COUNTY	570,000	798,053,991	93,398,417	11.70%	66,709
LINN COUNTY	53,740,000	14,879,782,736	14,879,782,736	100.00%	53,740,000
POWESHIEK COUNTY	4,964,244	1,763,640,072	113,055,328	6.41%	318,225
TAMA COUNTY	6,490,000	1,241,090,922	54,688,954	4.41%	285,983
WASHINGTON COUNTY	13,585,000	1,598,822,968	1,422,442,616	88.97%	12,086,318

Total: 1,866,144,992

(1) Although secured by an unlimited ad-valorem property tax, \$147,035,000 of the obligations of the City of Coralville are issued as "annual appropriation" obligations. The table assumes appropriation by the City for all remaining years of the obligation, although said appropriation has not occurred as of this point.

(2) Valuation Source: Iowa Department of Management

(3) Debt source: EMMA.MSRB.ORG; Treasurer, State of Iowa

**FINANCIAL SUMMARY (1) (2) (3) (4) (5)**

Actual Value of Property	69,938,705,181
Taxable Value of Property	34,967,321,765
Direct General Obligation Debt:	52,980,000
Escrowed but not yet called GO bonds	-1,930,000
<hr/>	
Net outstanding GO debt	51,050,000
Plus Plant Fund Capital Loan Notes	38,175,000
Lease Certificates	13,276,143
Less portion called 6/1/26	-2,945,000
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Net Lease Certificates	10,331,143
Plus Energy Management Notes	830,279
Plus Line of Credit	
Plus NJTP Certificates	39,165,000
Retired 6/1/26	-15,305,172
<hr/>	
Total Debt Outstanding:	124,246,250
Less Self-Supported General Obligation Debt:	-42,882,914
<hr/>	
Net Direct Debt Outstanding:	81,363,336
Overlapping Debt:	1,866,144,992
<hr/>	
Net Direct & Overlapping Debt Outstanding:	1,947,508,328
Population, 2020 US Census:	477,438
Direct Debt per Capita:	260.24
Net Direct Debt per Capita	170.42
Total Net Debt per Capita:	4,079.08
Total Direct Debt to Taxable Valuation:	0.355%
Net Direct Debt to Taxable Valuation:	0.233%
Total Debt to Taxable Valuation:	5.570%
Total Direct Debt to Actual Valuation:	0.178%
Net Direct Debt to Actual Valuation:	0.116%
Total Debt to Actual Valuation:	2.785%
Actual Valuation per Capita:	146,488
Taxable Valuation per Capita:	73,240

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- (1) Valuation Source: Iowa Department of Management
  - (2) Direct debt source: the Issuer
  - (3) Overlapping debt source: EMMA.MSRB.ORG; Treasurer, State of Iowa
  - (4) Population source: U.S. Census
  - (5) Preliminary, subject to change

**APPENDIX B – FORM OF LEGAL OPINION**

Kirkwood Community College  
Cedar Rapids, Iowa  
Piper Sandler & Co.  
Des Moines, Iowa

Re: KIRKWOOD COMMUNITY COLLEGE INDUSTRIAL NEW JOBS TRAINING CERTIFICATES SERIES 2026-1

We have acted as Bond Counsel in connection with the issuance by Kirkwood Community College (Merged Area X) (the “College”) of \$5,525,000 in aggregate principal amount of Taxable Industrial New Jobs Training Certificates, Series 2026-1 (the “Certificates”) dated their date of delivery. The Certificates are being issued to finance job training programs (the “Project”) pursuant to agreements with the following company at the following locations:

Company	Location
Sub-Zero Group, Inc.	10015 6th Street SW, Cedar Rapids, IA 52404
JRS Pharma LP	725 41st Avenue Drive SW, Cedar Rapids, IA 52404
Open Gates Business Development Corporation	5195 Farmers Avenue, Kalona, IA 52247
GreatAmerica Financial Services Corporation	625 1st Street SE, Cedar Rapids, IA 52401 1075 Jordan Creek Parkway, Suite 170, West Des Moines, IA 50266
Automation Systems and Control, Inc.	3450 3rd Street, Marion, IA 52302
Danisco, US Inc. d/b/a International Flavors & Fragrances, Inc.	1000 41st Avenue Drive, Cedar Rapids, IA 52404
IMON Communications, LLC	101 3rd Avenue SW #200, Cedar Rapids, IA 52404 1605 9th Street, Sioux City, IA 51101
GreenState Credit Union	2355 Landon Rd., North Liberty, IA 52317
Crystal Group, Inc.	855 Metzger Dr., Hiawatha, IA 52233
Ingredion Incorporated	1001 1st SW, Cedar Rapids, IA 52404

We have examined the law and such certified proceedings and other papers as we deemed necessary in order to render this opinion.

As to questions of fact material to our opinion, we have relied upon the certified proceedings and other certifications of public officials furnished to us without undertaking to verify such facts by independent investigation.

Based upon our examinations, we are of the opinion, as of the date hereof, that:

1. Under the laws of the State of Iowa now in force, the Certificates are valid and binding obligations of the College payable from a special fund into which are deposited a new jobs credit from withholding taxes to be received or derived from new employment resulting from the Project. In addition, the Certificates are secured by a special standby tax assessed upon all taxable property within the area comprising the College (the “Merged Area”) to the extent necessary to pay principal and interest on the Certificates.
2. All taxable property in the Merged Area is subject to taxation to the extent necessary to pay principal and interest on the Certificates without limitation as to rate or amount. The College is required by law to certify to each of the County Auditors in the Merged Area the amounts necessary to pay the principal of and interest on the Certificates as they become due, and the County Auditors are required by law to include these amounts in the annual tax levy against all taxable property within the Merged Area, to the extent the necessary funds are not provided from other sources.
3. The amount of indebtedness to be incurred by the issuance of the Certificates does not exceed any limitation of indebtedness as fixed by law.

The rights of the owners of the Certificates and the enforceability of the Certificates are limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors’ rights generally, and by equitable principles, whether considered at law or in equity.

Very truly yours,

## APPENDIX C – FORM OF CONTINUING DISCLOSURE CERTIFICATE

THIS CONTINUING DISCLOSURE CERTIFICATE, dated as of June 11, 2026 (the “Disclosure Certificate”) is executed and delivered by Kirkwood Community College (Merged Area X) (the “Issuer”), in connection with the issuance of Industrial New Jobs Training Certificates, Series 2026-1 of the Issuer in the principal amount of \$ \_\_\_\_\_ (the “Certificates”). The Certificates were issued pursuant to a Resolution approved by the Issuer on May 14, 2026 (the “Resolution”). The Issuer covenants and agrees as follows:

### Section 1. Purpose of the Disclosure Certificate.

This Disclosure Certificate is being executed and delivered by Issuer for the benefit of the beneficial owners of the Certificates and in order to assist the Participating Underwriters (as defined herein) in complying with Securities and Exchange Commission Rule 15c2-12(b)(5).

### Section 2. Definitions.

In addition to the definitions set forth above, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

“**Dissemination Agent**” shall mean the Issuer or any Dissemination Agent designated in writing by the Issuer and which has filed with the Issuer a written acceptance of such designation.

“**Listed Events**” shall mean any of the events listed in Section 4(a) of this Disclosure Certificate.

“**MSRB**” shall mean the Municipal Securities Rulemaking Board.

“**National Repository**” shall mean the MSRB’s Electronic Municipal Market Access website (or EMMA).

“**Official Statement**” shall mean the Official Statement dated May \_\_\_, 2026, with respect to the Certificates.

“**Participating Underwriter**” shall mean any of the original underwriters of the Certificates required to comply with the Rule in connection with offering of the Certificates.

“**Rule**” shall mean Rule 15c2-12(b)(5) adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

“**Treasurer**” shall mean the Treasurer of the Issuer.

### Section 3. Provision of Information.

- a) Issuer shall, or shall cause the Dissemination Agent to, provide its annual audited financial statements (the “Annual Report”), to the National Repository in accordance with the requirements of the MSRB as soon as possible after they become available but in no event later than 365 days after the end of Issuer’s fiscal year, unless the audited financial statements are not available on or before such date, in which event said financial statements will be provided promptly when and if available. In the event that audited financial statements are not available within 365 days after the end of Issuer’s fiscal year, Issuer will provide unaudited financial statements to the National Repository within said time period.
- b) To the extent not included in the Annual Report referred to in (a) above, Issuer shall, or shall cause the Dissemination Agent to, provide the National Repository the information, as of the end of the most recent fiscal year, in the tables included in the Official Statement under the captions “Property Valuations”, “Tax Rates”, “Tax Collection History”, “Debt Limit”, “Direct Debt - General Obligation Bonds (if outstanding as of the report period)”, “Direct Debt - Plant Fund Capital Loan Notes (if outstanding as of the report period)”, “Direct Debt - General Fund Lease Certificates (if outstanding as of the report period)”, “Direct Debt - Energy Management Capital Loan Notes (if outstanding as of the report period)”, “Direct Debt - Line of Credit (if outstanding as of the report period)”, “Direct Debt - New Job Training Certificates (if outstanding as of the report period)”, and “Financial Summary”. The information to be disclosed may be incorporated by reference from other documents, including official statements.
- c) The presentation of the financial information referred to in paragraphs (a) and (b) above shall be made in accordance with the same accounting principles as utilized in connection with the presentation of applicable comparable financial information included in the final official statement for the Certificates, provided that Issuer may modify the accounting principles utilized in the presentation of financial information by amending this Disclosure Certificate pursuant to the provisions of Section 6 hereof. Changes in generally accepted accounting principles, where applicable to financial information to be provided by Issuer, shall not require Issuer to amend this Disclosure Certificate.
- d) If Issuer is unable to provide the annual financial information within the applicable time periods specified in paragraphs (a) and (b) above, Issuer shall send in a timely manner a notice of such failure to the National Repository in substantially the form attached as Exhibit A.

### Section 4. Reporting of Significant Events.

The Issuer shall provide timely notice not in excess of ten (10) business days after the occurrence of any of the following events of which the Treasurer has actual knowledge (as used herein, “Listed Events”):

- i. principal and interest payment delinquencies;
- ii. non-payment related defaults, if material;
- iii. unscheduled draws on debt service reserves, if any, reflecting financial difficulties;
- iv. unscheduled draws on credit enhancements, if any, reflecting financial difficulties;
- v. substitution of credit or liquidity providers, if any, or their failure to perform;
- vi. adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Certificates, or other material events affecting the tax status of the Certificates;

- vii. modifications to rights of Certificate holders, if material;
- viii. Certificate calls, if material, and tender offers;
- ix. defeasances;
- x. release, substitution, or sale of property securing repayment of the Certificates, if material;
- xi. rating changes;
- xii. Bankruptcy, insolvency, receivership or similar events of the Issuer;
- xiii. Consummation of a merger, consolidation, or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive Certificate to undertake such an action or the termination of a definitive Certificate relating to any such actions, other than pursuant to its terms, if material;
- xiv. Appointment of a successor or additional trustee or the change of name of a trustee, if material;
- xv. Incurrence of a financial obligation, if the obligated person, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the obligated person, any of which affect security holders, if material; and
- xvi. Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the obligated person, any of which reflect financial difficulties.

As used herein, the term financial obligation means a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term financial obligation shall not include municipal securities as to which a final official statement has been provided to the MSRB consistent with the Rule.

**Section 5. Termination of Reporting Obligation.**

Issuer's obligations under this Disclosure Certificate shall terminate upon the payment in full of all of the Certificates either at their maturity or by early redemption or upon defeasance in full of all of the Certificates under the terms of the Resolution. In addition, Issuer may terminate its obligations under this Disclosure Certificate if and when Issuer no longer remains an obligated person with respect to the Certificates within the meaning of Securities and Exchange Commission Rule 15c2-12.

**Section 6. Amendment.**

Issuer may provide further or additional assurances that will become part of Issuer's obligations under this Disclosure Certificate. In addition, this Disclosure Certificate may be amended by Issuer in its discretion provided that (i) the amendment may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of Issuer as the obligated person with respect to the Certificates, or type of business conducted; (ii) the Disclosure Certificate, as amended, would have complied with the requirements of the Rule at the time of the issuance of the Certificates, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances, as determined by counsel selected by Issuer that is expert in federal securities law matters; and (iii) the amendment does not materially impair the interests of holders of the Certificates, as determined by counsel selected by Issuer that is expert in federal securities law matters. The reasons for Issuer agreeing to provide any further or additional assurances or for any amendment and the impact of the change in the type of operating data or financial information being provided will be explained in information provided with the annual financial information containing the additional or amended operating data or financial information. Notice of any amendment, including a summary of the changes, shall be timely filed with the National Repository in accordance with the requirements of the MSRB.

**Section 7. Additional Information.**

Nothing in this Disclosure Certificate shall be deemed to prevent Issuer from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any disclosure made pursuant to Section 3(a) and (b) hereof or notice of occurrence of a Listed Event in addition to that which is required by this Disclosure Certificate. If Issuer chooses to include any information in any disclosure made pursuant to Section 3(a) and (b) hereof or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, Issuer shall have no obligation under this Disclosure Certificate to update such information or include it in any future disclosure made pursuant to Section 3(a) and (b) hereof or notice of occurrence of a Listed Event.

**Section 8. Failure to Comply.**

In the event of a failure of Issuer to comply with any provision of this Disclosure Certificate, any registered owner or beneficial owner of the Certificates may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause Issuer to comply with its obligations under this Disclosure Certificate. A failure to comply with the provisions of this Disclosure Certificate shall not be deemed an event of default or an "Event of Default" under any agreements entered into in connection with the Certificates, and the sole remedy under this Disclosure Certificate in the event of any failure of Issuer to comply with this Disclosure Certificate shall be an action to compel performance.

The undertakings by Issuer and any claim made with respect to the performance by Issuer of these undertakings, shall be governed by, subject to, and construed according to the laws of the State of Iowa. Issuer shall be given written notice at the address set forth below of any claimed failure by Issuer to perform such undertaking, and Issuer shall be given 15 days to remedy such claimed failure. Any suit or other proceeding seeking further redress with regard to any such claimed failure shall be limited to specific performance as the adequate and exclusive remedy available in connection with such action.

**Section 9. Limitation of Forum.**

This Disclosure Certificate, and any claim made with respect to the performance by Issuer of its obligations hereunder, shall be governed by, subject to, and construed in accordance with, the laws of the State of Iowa.

**Section 10. Performance of Obligations.**

The Dissemination Agent shall have only such duties as are specifically set forth in this Disclosure Certificate, and the Issuer agrees to indemnify and save the Dissemination Agent, its officers, directors, employees and agents, harmless against any loss, expense and liabilities which it may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorneys' fees) of defending against any claim of liability, but excluding liabilities due to the Dissemination Agent's negligence or willful misconduct. The obligations of the Issuer under this Section shall survive the resignation or removal of the Dissemination Agent and payment of the Certificates.

**Section 11. Relationship to Certificates.**

The Disclosure Certificate constitutes an undertaking by Issuer that is independent of Issuer's obligations with respect to the Certificates; any breach or default by Issuer under this Disclosure Certificate shall not constitute or give rise to a breach or default under the Certificates.

**Section 12. Beneficiaries.**

This Disclosure Certificate shall inure solely to the benefit of the beneficial owners from time to time of the Certificates, and shall create no rights in any other person or entity.

IN WITNESS WHEREOF this Continuing Disclosure Certificate is being executed on behalf of Issuer as of this 14th day of May, 2026.

KIRKWOOD COMMUNITY COLLEGE (MERGED AREA X), STATE OF IOWA

By:  
President of Issuer  
By:  
Secretary of the Board of Issuer

EXHIBIT A - NOTICE TO NATIONAL REPOSITORY OF FAILURE TO FILE ANNUAL REPORT

Name of Issuer: Kirkwood Community College Names of Issue: \$ \_\_\_\_\_

Taxable Industrial New Jobs Training Certificates, Series 2026-1 Dated Date of Issue:

Notice is hereby given that the Issuer has not provided an Annual Report with respect to the above-named Certificates as required by Section 3 of the Continuing Disclosure Certificate delivered by the Issuer in connection with the issuance of the Certificates. The Issuer anticipates that the Annual Report will be filed by \_\_\_\_\_.

Dated this \_\_\_\_\_ day of \_\_\_\_\_,

KIRKWOOD COMMUNITY COLLEGE

By:  
Its:

**APPENDIX D – AUDITED FINANCIAL STATEMENTS OF THE ISSUER**

This Appendix contains the entire 2025 audited financial statement of the issuer. The Auditor of State of the State of Iowa (the "State Auditor") maintains a webpage that contains prior years' audits of city, county, school district and community college, including audits of the Issuer.

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**Financial & Compliance Report  
June 30, 2025**

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**Kirkwood Community College  
OFFICIALS**

<u>Name</u>	<u>Title</u>	<u>Term expires</u>
<b>Board of Trustees</b>		
Tracy Pearson	Chair	2027
Alan Jensen	Vice Chair	2027
Dr. Keith Stamp	Trustee	2025
Joel Thys	Trustee	2025
Lorraine Williams	Trustee	2027
Steven Caves	Trustee	2027
Margaret (Peggy) Doerge	Trustee	2025
Leslie Wright	Trustee	2025
James Mollenhauer	Trustee (resigned October 10, 2024)	2025
Doug Bannon	Trustee (effective October 11, 2024)	2025
<b>Community College</b>		
Dr. Kristie Fisher	President	
Casey Dunning	Board Treasurer, V.P. and Chief Financial Officer	
Margaret (Peg) Sprengeler	Board Secretary	
Danielle Pickering	Executive Director of Finance	

## INDEPENDENT AUDITOR'S REPORT

Board of Trustees  
Kirkwood Community College  
Cedar Rapids, Iowa

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the business type activities and the fiduciary activities of Kirkwood Community College (the College), and its aggregate discretely presented component units as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the College's basic financial statements listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business type activities and the fiduciary activities of Kirkwood Community College and its aggregate discretely presented component units as of June 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Kirkwood Community College, and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions. The financial statements of the component unit Kirkwood Community College Foundation were not audited in accordance with *Government Auditing Standards*.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Kirkwood Community College's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Kirkwood Community College's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Kirkwood Community College's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 7 through 17, and the schedules of College's proportionate share of the net pension liability, College contributions, College's early retirement liability, related ratios and note, and changes in College's OPEB obligation, related ratios and notes on pages 50 through 55 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the College's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2024 (which are not presented herein) and expressed unmodified opinions on those financial statements. The other supplementary information included in Schedules 1 through 12, including the schedule of expenditures of federal awards required by Title 2, U.S. *Code of Federal Regulations*, Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The other supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our report and the report of the other auditors, the other supplementary information in Schedules 1 through 12, including the schedule of expenditures of federal awards, is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated November 13, 2025, on our consideration of Kirkwood Community College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the College's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.

The logo for Denman CPA LLP features the name "Denman CPA LLP" in a stylized, cursive script font. Below the script, the words "Denman CPA LLP" are printed in a clean, sans-serif font.

West Des Moines, Iowa  
November 13, 2025

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## Kirkwood Community College MANAGEMENT'S DISCUSSION AND ANALYSIS

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The following discussion and analysis of the Kirkwood Community College (the College) financial statements presents an overview of the College's financial activities for the year ended June 30, 2025. This discussion has been prepared by management and should be read in conjunction with the financial statements and related footnotes that follow.

### 2025 FINANCIAL HIGHLIGHTS

- Operating revenues decreased (0.4)%, or \$(339,145), during fiscal year 2025.
- Operating expenses increased 1.0%, or \$1,686,003, during fiscal year 2025. Liberal arts & sciences, student services, general institutional, and depreciation/amortization expenses increased, while adult education and administration expenses decreased.
- The College's net position increased 6.1%, or \$8,007,187, during fiscal year 2025.

### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the College's financial activities.

The Basic Financial Statements consist of a statement of net position, a statement of revenues, expenses and changes in net position, and a statement of cash flows. These provide information about the activities of the College as a whole and present an overall view of the College's finances. The remaining financial statements provide information about activities in which the College acts solely as an agent or custodian for the benefit of those outside of College government (custodial funds).

The financial statements of Kirkwood Community College's two foundations are discretely presented in these financial statements. Since the assets are the exclusive property of the foundations and do not belong to the College, a discussion of these assets is not included in this Analysis.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information presents the College's proportionate share of the net pension liability and related contributions and the College's early retirement liability, as well as presenting the changes in the College's OPEB obligation, related ratios, and notes.

Other Supplementary Information provides detailed information about the individual funds. The Budgetary Comparison Schedule of Expenditures – Budget to Actual further explains and supports the financial statements with a comparison of the College's budget for the year. The Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the College. In addition, detailed information on credit and contact hours enrollment, tax and intergovernmental revenue and current fund revenue by source and expenditures by function is provided.

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**Kirkwood Community College**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)**

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**ECONOMIC IMPACTS**

Kirkwood Community College strengthened its financial position during the current fiscal year, characterized by increased enrollment and a balanced operating budget. Ongoing financial stability will enable the College to invest in strategic initiatives and remain resilient to unforeseen disruptions. College leadership remains attentive to broader external factors including state funding, property tax valuations, and labor markets which could impact future enrollments and revenue streams. Issues that may affect the College include:

- State General Aid (SGA) decreased in fiscal year 2025 by 1.53% to a total of \$36.30M. For fiscal year 2026, the College will receive an increase of 1.59% bringing total SGA funding to \$36.88M. The College anticipates continuing to receive moderate increases to SGA in future fiscal years.
- The College had a 1.77% increase in credit hours and a 6.97% decrease in contact hours in fiscal year 2025 compared to prior year. This increase in credit hours resulted in a \$2.3M increase in Tuition and Fees revenues. The College is continuing to monitor a recent trend of declining enrollment and anticipates relatively flat enrollment in future fiscal years. The fiscal year 2026 budget has been developed with an assumed 2.0% decrease to regular enrollment credit hours.
- Taxable property valuations increased approximately 4.61% for collection year 2025. Valuations for fiscal year 2026 increased approximately 3.88%. The College expects valuations to continue to grow at acceptable levels to support financial operations.
- Interest on Investments revenue increased by \$494K in fiscal year 2025 due to strong rate of returns on investments which remained stable during the fiscal year and a higher cash balance compared to the prior fiscal year. In future fiscal years, the College anticipates that rates will steadily decline, and financial planning is in place to adjust expectations for reduced future revenues from investments.
- The College has added new programming to meet the demands of the workforce. In fiscal year 2025, the College enrolled its first cohort of students in a new Cybersecurity and Compliance program.
- In fiscal year 2025, the College acquired 80 acres of farm ground adjacent to campus to provide continued support for the College's Agricultural programs. The additional farm ground will expand the College's farm lab and provide additional space for hands on learning for Ag students. The land was purchased using \$1.35M of cash reserves.
- In fiscal year 2025, the College acquired a 92,000 square foot building and adjoining parking lot to the east of the College's main campus. The building will serve as a central hub for the College's Adult Basic Education, Continuing Education, and workforce development programs. IowaWorks is co-locating with the College in the space, creating further alignment with the College's workforce development programs. The facility was purchased using \$5.25M of cash reserves.
- The College remains committed to the adoption of a balanced operating budget annually in which revenues equal expenditures in the College's primary operating funds. The adoption of a balanced budget in both fiscal years 2025 and 2026 was a top priority to help preserve the College's cash reserves and long-term financial stability.

The College has maintained sound financial strategies resulting in continued strong credit ratings including a Moody's bond rating of Aa1 in fiscal year 2025. In addition, the College sustained adequate financial reserves with unrestricted operating cash balances above 90 days.

**REPORTING THE COLLEGE'S FINANCIAL ACTIVITIES**

*The Statement of Net Position*

The Statement of Net Position as of June 30, 2025 can be found at pages 19 and 20 of this report. The Statement of Net Position presents financial information on all of the College's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. The Statement of Net Position is a point-in-time financial statement. The purpose of this statement is to present a fiscal snapshot of the College to the readers of the financial statements. The Statement of Net Position includes year-end information concerning current and noncurrent assets, deferred outflows of resources, current and noncurrent liabilities, deferred inflows of resources and net position. Over time, readers of the financial statements will be able to determine the College's financial position by analyzing the increases and decreases in net position. This statement is also a good source for readers to determine how much the College owes to outside vendors and creditors. The statement also presents the available assets which can be used to satisfy those liabilities.

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**Kirkwood Community College**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)**

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**REPORTING THE COLLEGE'S FINANCIAL ACTIVITIES (continued)**

**Statement of Net Position**

	June 30	
	2025	2024
Current and other assets	\$ 164,559,529	\$ 164,788,567
Capital assets, net of accumulated depreciation/amortization	<u>237,162,854</u>	<u>240,446,440</u>
Total assets	<u>401,722,383</u>	<u>405,235,007</u>
 Deferred outflows of resources	 <u>12,614,459</u>	 <u>17,727,194</u>
Current liabilities	42,250,519	41,150,748
Noncurrent liabilities	<u>184,368,036</u>	<u>204,948,519</u>
Total liabilities	<u>226,618,555</u>	<u>246,099,267</u>
 Deferred inflows of resources	 <u>48,185,576</u>	 <u>45,337,410</u>
Net position		
Net investment in capital assets	117,874,733	110,061,368
Restricted	7,327,260	6,986,118
Unrestricted	<u>14,330,718</u>	<u>14,478,038</u>
 Total net position	 <u>\$ 139,532,711</u>	 <u>\$ 131,525,524</u>

*Comparison of Net Position*

Net position increased 6.1% or \$8,007,187 from the prior year.

The largest portion of the College's net position is invested in capital assets (i.e., land, buildings, improvements other than buildings, equipment and vehicles, right-to-use leased assets, right-to-use subscription assets, and accumulated depreciation/amortization), less related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets. The net investment in capital assets increased \$7,813,365 from the prior year, due primarily to the addition of 80 acres of farm ground and the purchase of a new 92,000 square foot building to the east of the College's main campus.

Restricted net position represents resources subject to external restrictions, constitutional provisions or enabling legislation on how the resources can be used. Restricted net position increased \$341,142 from the prior year, due to the administration of the Iowa Industrial New Jobs Training Program driven by withholding payments received from participating companies to repay future bond obligations outpacing interest expenses on bond obligations and payment of qualifying expense reimbursements to participating companies. Additionally, timing of revenues compared to expenses for the College's restricted tax levies and restricted scholarships and grants contributed to the change in ending net position.

Unrestricted net position, the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements, decreased \$147,320 from the prior year, remaining at a stable level.

**Kirkwood Community College**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)**

**REPORTING THE COLLEGE'S FINANCIAL ACTIVITIES (continued)**

*Statement of Revenues, Expenses and Changes in Net Position*

The Statement of Revenues, Expenses and Changes in Net Position for the year ended June 30, 2025 can be found at page 21 of this report. Changes in total net position presented in the Statement of Net Position are based on the activity presented in the Statement of Revenues, Expenses and Changes in Net Position. The purpose of the statement is to present the revenues earned by the College, both operating and nonoperating, the expenses incurred by the College, both operating and nonoperating, and any other revenues, expenses, gains and losses received or spent by the College.

In general, a public College, such as Kirkwood Community College, will report an operating loss since the financial reporting model classifies state appropriations and property tax as nonoperating revenues. Operating revenues are received for providing goods and services to the students, customers and constituencies of the College. Operating expenses are those expenses paid to acquire or produce the goods and services provided in return for the operating revenues and to carry out the mission of the College. Nonoperating revenues are revenues received for which goods and services are not provided. The utilization of capital assets is reflected in the financial statements as depreciation/amortization, which allocates the cost of an asset over its expected useful life.

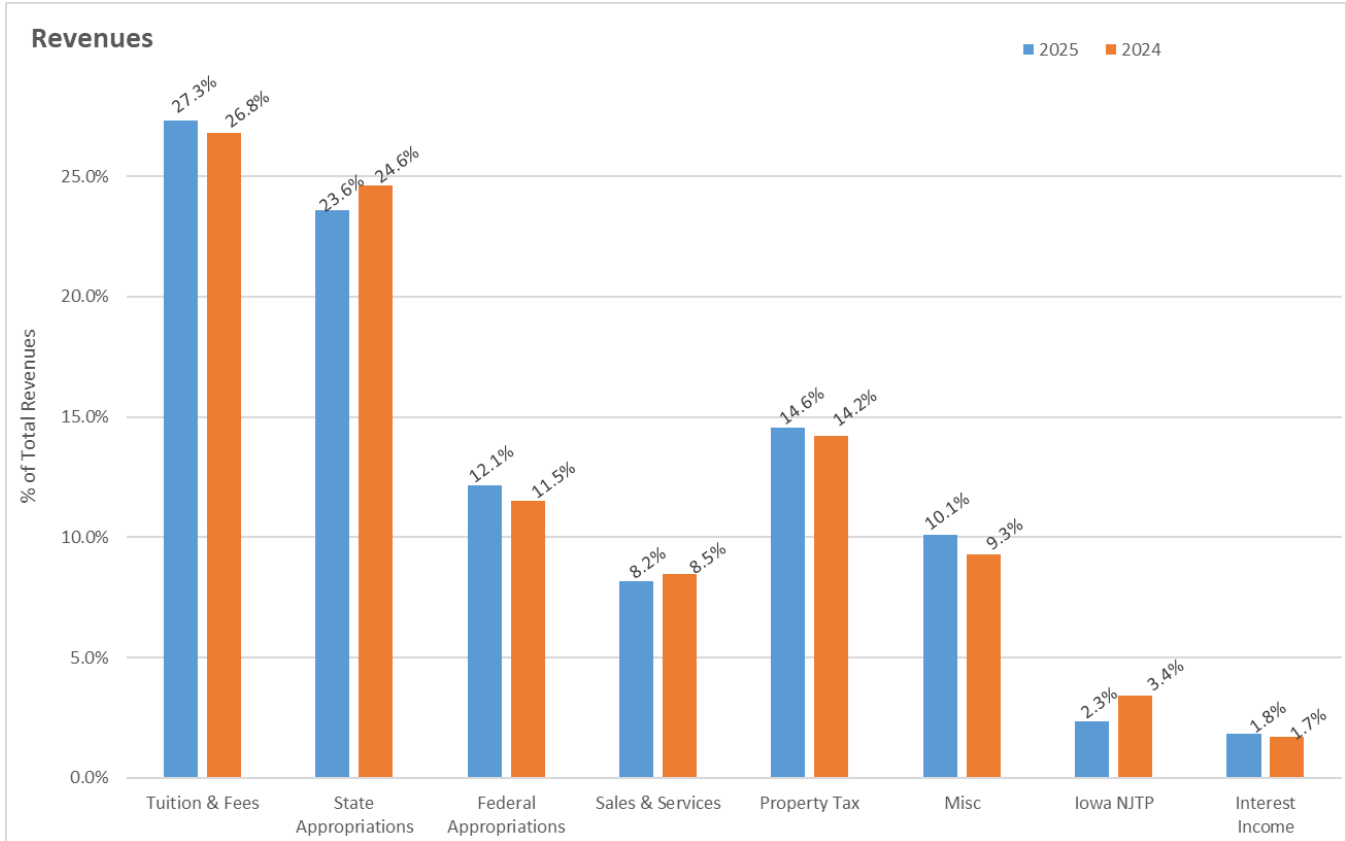
**Statement of Revenues, Expenses and Changes in Net Position**

	<u>Year ended June 30</u>	
	<u>2025</u>	<u>2024</u>
Operating revenues		
Tuition and fees, net	\$ 25,890,999	\$ 27,676,277
Federal appropriations	24,153,290	22,316,938
Sales and services	1,773,561	8,589,741
Iowa Industrial New Jobs Training Program	4,639,005	6,621,316
Auxiliary enterprises	15,637,274	8,403,446
Miscellaneous	14,199,515	13,025,071
Total operating revenues	<u>86,293,644</u>	<u>86,632,789</u>
Total operating expenses	<u>170,980,229</u>	<u>169,294,226</u>
Operating loss	<u>(84,686,585)</u>	<u>(82,661,437)</u>
Nonoperating revenues (expenses)		
State appropriations	46,904,655	47,751,319
Property tax	43,580,873	41,787,037
Interest on investments	5,289,847	4,795,017
Net contributions and expense reimbursements from Kirkwood Community College Foundation and Kirkwood Facilities Foundation	2,430,340	2,011,900
Gain (loss) on disposal of capital assets	44,257	(1,160,334)
Interest expense	<u>(5,556,200)</u>	<u>(5,746,219)</u>
Net nonoperating revenues (expenses)	<u>92,693,772</u>	<u>89,438,720</u>
Change in net position	8,007,187	6,777,283
Net position		
Beginning	131,525,524	124,748,241
Ending	<u>\$ 139,532,711</u>	<u>\$ 131,525,524</u>

The Statement of Revenues, Expenses and Changes in Net Position reflects a positive year, with an increase in net position at the end of the fiscal year. The graphs and schedules following represent the total revenues and expenses from the unrestricted, restricted and auxiliary funds. These graphs represent the percentage of each revenue and expense component compared to total revenues and expenses.

**Kirkwood Community College  
MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)**

**REPORTING THE COLLEGE'S FINANCIAL ACTIVITIES (continued)**



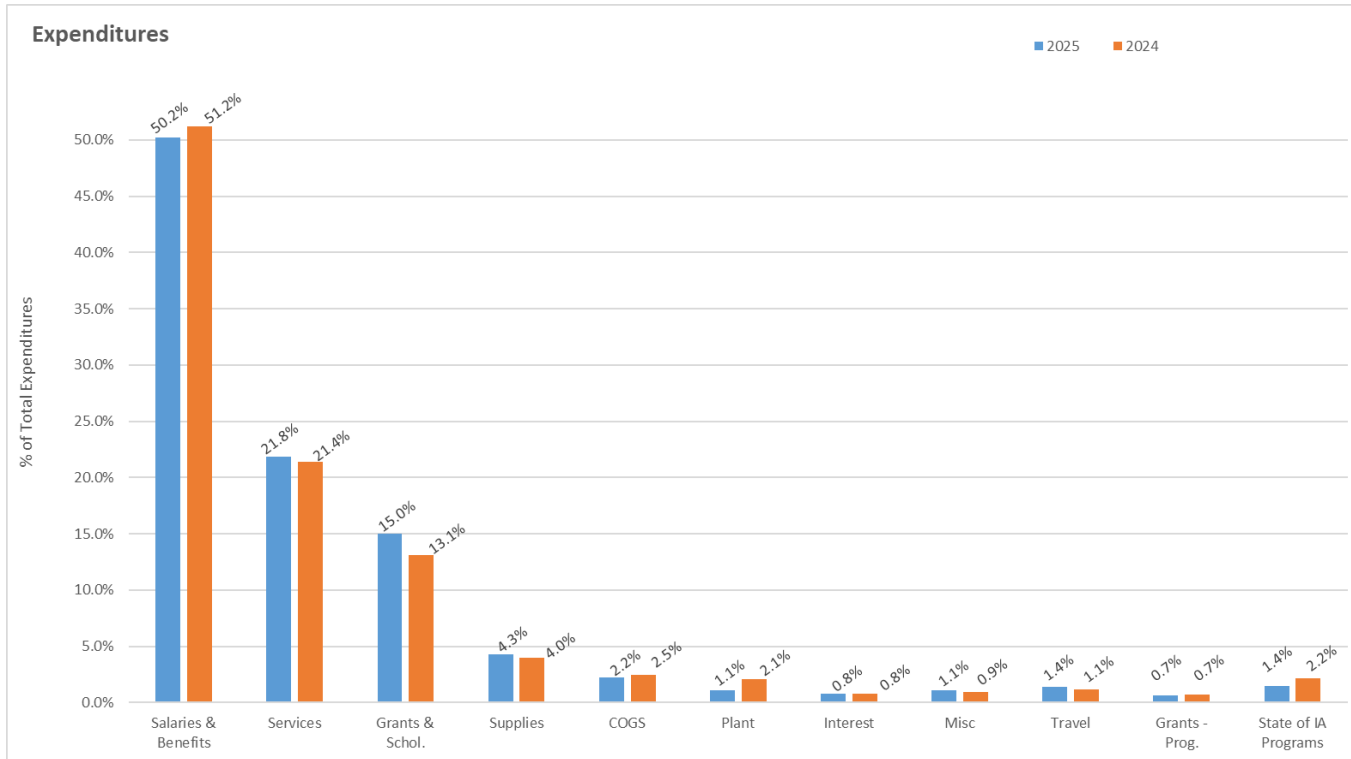
	<u>2025</u>	<u>2024</u>	<u>Change \$</u>	<u>Change %</u>
Tuition & Fees	\$ 54,346,806	\$ 52,042,365	\$ 2,304,441	4.4 %
State Appropriations	46,904,655	47,751,319	(846,664)	(1.8)
Federal Appropriations	24,153,290	22,316,938	1,836,352	8.2
Sales & Services	16,217,759	16,417,806	(200,047)	(1.2)
Property Tax	28,952,694	27,582,281	1,370,413	5.0
Miscellaneous	20,056,497	17,995,613	2,060,884	11.5
Iowa NJTP	4,639,005	6,621,316	(1,982,311)	(29.9)
Interest Income	3,660,707	3,332,646	328,061	9.8
<b>Total</b>	<u>\$ 198,931,413</u>	<u>\$ 194,060,284</u>	<u>\$ 4,871,129</u>	2.5

The total revenues increase of approximately 2.5% was primarily a result of the following:

- Tuition & Fees increased by 4.4% due to increased credit tuition revenue driven by a 1.77% increase in credit hours and an increase in tuition rates.
- Federal Appropriations increased approximately \$1,836,000 due to an increase in Pell Grants awarded to students.
- Property Tax revenue increased approximately \$1,370,000 due to a 4.61% increase to taxable property valuations.
- Miscellaneous revenue increased approximately \$2,061,000 due to revenue recognized related to equipment insurance reimbursements and the New Jobs Training Program.
- Iowa New Jobs Training Program revenues decreased approximately \$1,982,000 due to decreased withholding payments received from participating companies.

**Kirkwood Community College  
MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)**

**REPORTING THE COLLEGE'S FINANCIAL ACTIVITIES (continued)**



	<u>2025</u>	<u>2024</u>	<u>Change \$</u>	<u>Change %</u>
Salaries & Benefits	\$ 95,200,108	\$ 95,140,819	\$ 59,289	0.1 %
Services	41,359,231	39,733,362	1,625,869	4.1
Grants & Scholarships	28,455,807	24,366,088	4,089,719	16.8
Supplies	8,089,607	7,413,742	675,865	9.1
Cost of Goods Sold	4,160,408	4,620,939	(460,531)	(10.0)
Plant	2,125,099	3,914,273	(1,789,174)	(45.7)
Interest	1,519,457	1,492,982	26,475	1.8
Miscellaneous	2,025,915	1,722,168	303,747	17.6
Travel	2,698,441	2,097,503	600,938	28.7
Grants - Programmatic	1,256,049	1,290,855	(34,806)	(2.7)
State of Iowa Programs	2,719,893	4,062,324	(1,342,431)	(33.0)
<b>Total</b>	<u>\$ 189,610,015</u>	<u>\$ 185,855,055</u>	<u>\$ 3,754,960</u>	2.0

The total expenditures increase of approximately 2.0% was primarily a result of the following:

- Salaries & Benefits remained steady, increasing only 0.1%.
- Services increased approximately \$1,626,000 or 4.1% driven by increases in insurance costs and other services received by the College.
- Grants & Scholarships increased approximately \$4,090,000 or 16.8% driven by increases in funds awarded to students.
- Plant expenses decreased approximately \$1,789,000 or 45.7% due to lower spending on capital projects from restricted funding sources and reduced capital purchases from unrestricted revenues.
- State of Iowa Programs decreased approximately \$1,342,000 due to reduced spending of available funds by participating companies in the New Jobs Training Program on qualified training expenditures.

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**Kirkwood Community College**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)**

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**REPORTING THE COLLEGE'S FINANCIAL ACTIVITIES (continued)**

*Statement of Cash Flows*

The Statement of Cash Flows for the year ended June 30, 2025 can be found at pages 22 and 23 of this report. The Statement of Cash Flows is an important tool in helping users assess the College's ability to generate future net cash flows, its ability to meet its obligations as they come due and its need for external financing. The Statement of Cash Flows presents information related to cash inflows and outflows, summarized by operating, noncapital financing, capital and related financing and investing activities.

	<b>Year ended June 30</b>	
	<b>2025</b>	<b>2024</b>
Cash provided by (used in):		
Operating activities	\$ (63,775,471)	\$ (64,091,297)
Noncapital financing activities	88,429,605	83,157,653
Capital and related financing activities	(28,774,839)	(19,417,221)
Investing activities	9,753,554	1,177,096
Net change in cash	5,632,849	826,231
Cash, beginning of year	15,183,973	14,357,742
Cash, end of year	\$ 20,816,822	\$ 15,183,973

Cash used by operating activities includes tuition, fees, operating grants and contracts, net of payments to employees and to suppliers. Cash provided by noncapital financing activities includes state appropriations, local property tax received by the College and the receipt and disbursement of federal direct loan program proceeds. Cash used by capital and related financing activities represents the proceeds from debt, the principal and interest payments on debt and the purchase of capital assets. Cash provided by investing activities includes investment income received, net of purchases and sales of investments.

**CAPITAL ASSETS AND DEBT ADMINISTRATION**

*Capital Assets*

At June 30, 2025, the College had approximately \$237.2 million invested in capital assets, net of accumulated depreciation/amortization of approximately \$213.5 million.

Depreciation/amortization expense totaled \$17,647,974 for fiscal year 2025. Details of capital assets are shown in Note 4 to the financial statements.

Planned capital expenditures for the fiscal year ending June 30, 2026 and beyond include maintenance and major mechanical replacements on various College facilities.

*Debt*

At June 30, 2025, the College had approximately \$142.9 million of debt outstanding, excluding unamortized premium, early retirement payable, compensated absences, other post-employment benefits obligation, and net pension liability, which is a decrease of approximately \$16.5 million from June 30, 2024. More detailed information about the College's outstanding debt is presented in Note 6 to the financial statements.

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**Kirkwood Community College**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)**

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**COMPOSITE FINANCIAL INDEX**

The composite financial index (CFI) is a measure of financial health used widely throughout higher education and the Higher Learning Commission during their accreditation process. The CFI combines four core ratios to determine an overall financial health for the College. The ratios are the primary reserve ratio, the viability ratio, the return on net assets ratio, and the net operating revenues ratio. Each ratio has been assigned a weighting and strength factor as defined and calculated below. To determine the CFI factor, the calculated ratio is divided by the respective strength factor and then multiplied by the respective weighting factor. All amounts and adjustments come directly from the audited financial statements and supplementary schedules contained within the College's reports.

*Adjustments to Unrestricted Net Assets*

The College has made 3 adjustments to the unrestricted net assets as presented in the Statement of Net Position. Each of these adjustments has been made to reflect the true current operating and fund position of the College to meet its current operating needs and long term debt obligations.

**GASB Adjustment** – Over the past several years, the College's unrestricted net assets have been negatively impacted by cumulative GASB adjustments of (\$29,655,267). This amount reflects the opening net position restatements related to the implementation of Governmental Accounting Standards Board (GASB) Statements No. 68, 71, 73, 75 and 84. None of these GASBs impact current or future cash needs of the College, yet the recording reflects a reduction of unrestricted net assets. In addition, any amounts payable currently or in the future related to these GASBs, should there be any, are funded in entirety by Iowa Code authorized tax levies, so there is no possible future financial impact to the current fund. The unrestricted net assets per the Statement of Net Position have been increased by \$29,655,267 due to this adjustment.

**Plant Fund Due To/From** – The College financial statements (Schedule 2) indicate the Due to other funds liability directly offsets the Unrestricted net assets account, resulting in an overall impact of \$-0- to the Plant fund. This value reflects the cumulative amount of plant and construction related expenditures that have been paid from our General Fund cash account. When an invoice is paid, the transaction reduces the cash account in Fund 11 (the General Fund) and increases an expense account within Fund 17 (the Plant Fund). The Colleague accounting system will automatically record a due to/due from transaction between Funds 11 and 17. All cash, regardless of source, resides in Fund 11. As a result, cumulative transaction activity will continue to impact the due to/due from balances between these funds. The unrestricted net assets per the Statement of Net Position have been increased by \$145,429,930 due to this cumulative adjustment.

**Future Property Tax Receivable** – Note 6 to the financial statements provides detailed information on the College's total long term debt obligations, facility and non-facility related. At June 30, 2025, the College had \$144,333,354 of issued long term outstanding debt, of which \$131,226,943 or 90.9% was 100% guaranteed by local property taxes authorized under Iowa Code. Since these amounts and all future amounts related to this debt have been approved by the voters or approved by Iowa Code, the unrestricted net assets should include these future amounts to properly reflect the financial resources available to meet current obligations and future debt requirements. The unrestricted net assets per the Statement of Net Position have been increased by \$131,226,943, which represents the property tax to be received in future years related to this debt.

The following table summarizes the 3 adjustments defined previously.

Institution unrestricted net assets	\$ 14,330,718
Adjustments:	
GASB	29,655,267
Plant due to/from	145,429,930
Property tax receivable	<u>131,226,943</u>
Institution unrestricted net assets, adjusted	<u>\$ 320,642,858</u>

**Kirkwood Community College**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)**

**COMPOSITE FINANCIAL INDEX (continued)**

**Primary Reserve Ratio (PRR)**

The PRR indicates the financial strength and flexibility of the College by measuring how long the College could sustain operations without further net asset creation. The PRR represents 35 percent of the CFI and measures the College's health by comparing accumulated reserves to annual operating demands. It is calculated by dividing expendable resources at the end of the fiscal year by the operating expenses incurred during that fiscal year. By comparing the two, it is possible to determine how long the College could conduct operations if no new revenues were being generated.

<u>Primary Reserve Ratio Calculation</u>		<u>Strength</u>	<u>FY25 Ratio</u>	<u>FY24 Ratio</u>	<u>Improve (Decline)</u>
Institution unrestricted net assets	\$ 320,642,858				
Institution expendable restricted net assets	\$ 7,327,260				
Component unit unrestricted net assets	\$ 79,210,351				
Component unit restricted net assets	\$ 148,874				
Component unit invested in capital assets, net	<u>\$ (1,687,939)</u>				
Numerator - expendable net assets	<u>\$ 405,641,404</u>				
Institution operating expenses	\$ 170,980,229				
Institution nonoperating expenses	\$ 7,913,544				
Component unit total expenses	<u>\$ 5,411,492</u>				
Denominator - total expenses	<u>\$ 184,305,265</u>				
Primary reserve ratio - Strength 0.133, Weight 35%	<u>2.20</u>	10.00	3.500	3.500	-

At June 30, 2025, the College had \$38,431,837 in current fund unrestricted cash which equates to 136 days of general fund operating reserves.

**Viability Ratio (VR)**

The VR also represents 35 percent of the CFI and is an outcome of the PRR. The VR determines the amount of debt that could be repaid just from reserves. Expendable resources are divided by the total amount of debt and other obligations related to facilities.

<u>Viability Ratio Calculation</u>		<u>Strength</u>	<u>FY25 Ratio</u>	<u>FY24 Ratio</u>	<u>Improve (Decline)</u>
Numerator - expendable net assets	<u>\$ 405,641,404</u>				
Institution long-term debt	\$ 103,194,171				
Component units long-term debt	\$ -				
Denominator - total long-term debt	<u>\$ 103,194,171</u>				
Viability ratio - Strength 0.417, Weight 35%	<u>3.93</u>	9.43	3.299	3.070	0.229

**Return on Net Assets Ratio (RNAR)**

The RNAR represents 20 percent of the CFI and measures whether the College is better off at the end of a period than at the beginning. The change in total net assets for the period is divided by the beginning net assets for the period.

<u>Return on Net Assets Ratio Calculation</u>		<u>Strength</u>	<u>FY25 Ratio</u>	<u>FY24 Ratio</u>	<u>Improve (Decline)</u>
Change in net assets plus component unit change in net assets	<u>\$ 18,594,288</u>				
Divided by total net assets plus component unit total net assets, beginning of year	<u>\$ 201,985,587</u>				
Return on net assets ratio - Strength 0.020, Weight 20%	<u>0.09</u>	4.60	0.921	0.769	0.152

**Kirkwood Community College  
MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)**

**COMPOSITE FINANCIAL INDEX (continued)**

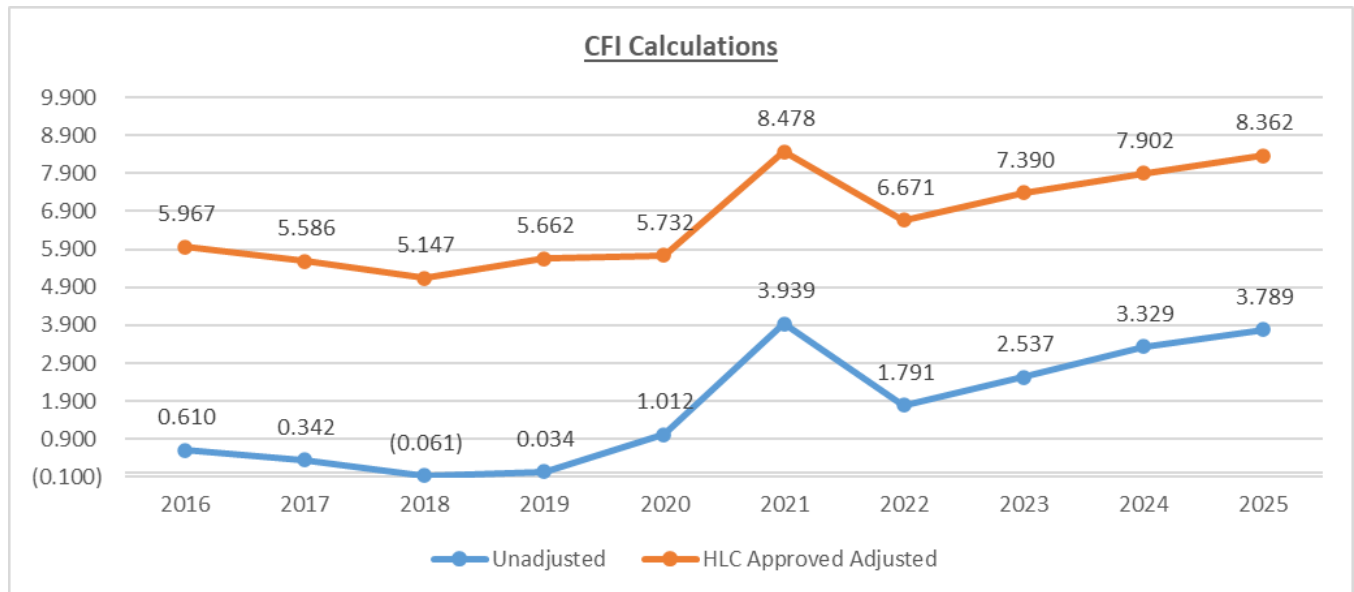
**Net Operating Revenues Ratio (NORR)**

The NORR represents 10 percent of the CFI and measures whether the College was able to conduct operating activities by using just the operating revenues generated during the period. The net operating revenues (operating revenues less operating expenses) are divided by the operating revenues.

<u>Net Operating Revenues Ratio Calculation</u>		<u>Strength</u>	<u>FY25 Ratio</u>	<u>FY24 Ratio</u>	<u>Improve (Decline)</u>
Institution operating income (loss)	\$ (84,686,585)				
Institution net nonoperating revenues	\$ 92,693,772				
Component unit change in unrestricted net assets	\$ 8,944,857				
Numerator	\$ 16,952,044				
Institution operating revenues	\$ 86,293,644				
Institution nonoperating revenues	\$ 100,607,316				
Component unit total unrestricted revenues	\$ 16,044,288				
Denominator - total expenses	\$ 202,945,248				
Net operating revenues ratio - Strength 0.013, Weight 10%	<u>0.08</u>	6.43	0.643	0.563	0.080

**Composite Financial Index (CFI)**

The CFI score for the College for the year ended June 30, 2025 is 8.362 (3.500+3.299+0.921+0.643). A score of one represents minimal financial health and higher scores indicate that the College has a stronger financial health. The graph that follows shows the CFI for the past 10 years as stated and adjusted for the items noted above.



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**Kirkwood Community College**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)**

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**CONTACTING THE COLLEGE'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our customers, taxpayers in the community College district and our creditors with a general overview of the College's finances and to demonstrate the College's accountability for the resources it receives. If you have questions about the report or need additional financial information, contact Kirkwood Community College, 6301 Kirkwood Blvd SW, Cedar Rapids, Iowa 52404.

**BASIC FINANCIAL STATEMENTS**

**Kirkwood Community College  
STATEMENT OF NET POSITION  
June 30, 2025**

	<b>College</b>	<b>Component Units</b>
<b>ASSETS</b>		
<b>Current Assets</b>		
Cash, cash equivalents, and investments	\$ 86,963,815	\$ 3,694,166
Receivables		
Accounts receivable, net of allowance for uncollectible accounts of \$5,326,008	6,634,824	-
Property tax, succeeding year	45,167,335	-
Pledges, current	-	57,500
Due from custodial funds	486,915	-
Due from component units	1,718,473	-
Due from other governments	3,176,373	-
Inventories	2,192,787	-
Prepaid expenses	4,183,461	49,824
Lease receivable, current portion	213,258	-
Total current assets	150,737,241	3,801,490
<b>Noncurrent Assets</b>		
Receivables, Iowa Industrial New Jobs Training Program	11,284,268	-
Pledges, at net present value, less allowance for doubtful pledges of \$41,700	-	1,736,300
Investments, unrestricted	-	77,122,016
Investments, restricted	1,735,978	-
Cash value of life insurance	-	401,470
Other long-term assets	-	20,327
Lease receivable	802,042	-
Capital assets, nondepreciable	10,629,177	1,687,939
Capital assets, depreciable/amortizable, net	226,533,677	-
Total noncurrent assets	250,985,142	80,968,052
 Total assets	 401,722,383	 84,769,542
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
IPERS related deferred outflows	5,077,503	-
Early retirement related deferred outflows	5,334,830	-
OPEB related deferred outflows	2,202,126	-
Total deferred outflows of resources	12,614,459	-

**Kirkwood Community College**  
**STATEMENT OF NET POSITION (continued)**  
**June 30, 2025**

	<b>College</b>	<b>Component Units</b>
<b>LIABILITIES</b>		
<b>Current Liabilities</b>		
Accounts payable	\$ 4,547,909	\$ 20,939
Salaries and benefits payable	7,710,226	-
Due to custodial funds	845,674	-
Due to primary government	-	1,718,473
Due to other agencies	-	1,953,151
Annuities payable	-	5,100
Interest payable	400,921	-
Unearned revenue	7,287,823	12,215
Early retirement liability, current portion	936,570	-
Compensated absences	2,557,882	-
Lease agreements payable, current portion	1,379,336	-
IT subscription liabilities, current portion	1,457,235	-
Certificates payable, current portion	5,780,000	-
Notes payable, current portion	2,246,943	-
Bonds payable, current portion	6,445,000	-
Certificates of participation, current portion	655,000	-
Total current liabilities	42,250,519	3,709,878
<b>Noncurrent Liabilities</b>		
Annuities payable	-	12,500
Other postemployment benefits obligation	23,690,602	-
Early retirement liability	16,437,140	-
Net pension liability	11,123,447	-
Lease agreements payable	2,483,793	-
IT subscription liabilities	1,426,643	-
Certificates payable	26,012,240	-
Notes payable	41,108,519	-
Bonds payable	49,634,241	-
Certificates of participation	12,451,411	-
Total noncurrent liabilities	184,368,036	12,500
Total liabilities	226,618,555	3,722,378
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Unavailable property tax revenue	45,167,335	-
Lease related deferred inflows	951,321	-
IPERS related deferred inflows	156	-
OPEB related deferred inflows	2,066,764	-
Total deferred inflows of resources	48,185,576	-
<b>NET POSITION</b>		
Net investment in capital assets	117,874,733	1,687,939
Restricted		
Expendable		
Scholarships and other programs	-	148,874
New Jobs Training Program	5,219,382	-
Employee benefits	(3,651,582)	-
Equipment replacement	1,372,536	-
Other	4,386,924	-
Total restricted	7,327,260	148,874
Unrestricted		
Unrestricted, undesignated	14,330,718	27,577,502
Unrestricted, board designated	-	2,610,851
Unrestricted, donor advised	-	49,021,998
Total unrestricted	14,330,718	79,210,351
Total net position	\$ 139,532,711	\$ 81,047,164

See Notes to Financial Statements.

**Kirkwood Community College**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
Year ended June 30, 2025

	<u>College</u>	<u>Component Units</u>
<b>OPERATING REVENUES</b>		
Tuition and fees, net of scholarship allowances of \$28,455,807	\$ 25,890,999	\$ —
Federal appropriations	24,153,290	—
Sales and services	1,773,561	—
Iowa Industrial New Jobs Training Program	4,639,005	—
Auxiliary enterprises	15,637,274	—
Rental income and facility management	—	6,108
Contributions and pledges, including in-kind contributions of \$35,831	—	4,135,228
Contributions from primary government, including contributed services of \$1,141,562	—	2,357,344
Miscellaneous	14,199,515	26,526
Total operating revenues	<u>86,293,644</u>	<u>6,525,206</u>
<b>OPERATING EXPENSES</b>		
Education and support		
Liberal arts and sciences	25,252,886	—
Career and technical	24,376,981	—
Adult education	9,892,244	—
Cooperative services	8,317,643	—
Administration	21,551,403	—
Student services	11,086,996	—
Learning resources	2,195,084	—
Physical plant	14,282,800	—
General institution	21,074,981	—
Auxiliary enterprises	15,301,237	—
Distributions to Kirkwood Community College	—	3,608,842
Facility operations	—	74,516
Program services	—	843,187
Management and general	—	514,071
Fundraising	—	352,277
Depreciation/amortization	17,647,974	—
Total operating expenses	<u>170,980,229</u>	<u>5,392,893</u>
<b>OPERATING INCOME (LOSS)</b>	<u>(84,686,585)</u>	<u>1,132,313</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>		
State appropriations	46,904,655	—
Property tax	43,580,873	—
Interest and investment income	5,289,847	7,651,968
Actuarial adjustment of annuities payable	—	(4,100)
Gifts from component units	4,787,684	—
Contributions, including donations of land	—	1,687,969
Contributions to component units	(2,357,344)	—
Contributions to affiliates	—	(1,449)
Contributions to other nonprofit entities	—	(13,050)
Gain on disposal of capital assets	44,257	—
Interest expense	(5,556,200)	—
Released from restrictions	—	179,145
Total nonoperating revenues (expenses), net	<u>92,693,772</u>	<u>9,500,483</u>
<b>SUPPORT AND REVENUES, RESTRICTED</b>		
Contributions, pledges and cash, net	—	133,450
Released from restriction	—	(179,145)
Total restricted support and revenues	<u>—</u>	<u>(45,695)</u>
<b>CHANGE IN NET POSITION</b>	8,007,187	10,587,101
<b>NET POSITION</b>		
Beginning of year	<u>131,525,524</u>	<u>70,460,063</u>
End of year	<u>\$ 139,532,711</u>	<u>\$ 81,047,164</u>

See Notes to Financial Statements.

**Kirkwood Community College**  
**STATEMENT OF CASH FLOWS**  
Year ended June 30, 2025

	<u>Primary Government</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Tuition and fees	\$ 25,528,227
Federal appropriations	24,501,726
Iowa Industrial New Jobs Training Program (NJTP)	6,823,209
Payments to employees for salaries and benefits	(94,436,857)
Payments to suppliers for goods and services	(53,833,674)
Payments to NJTP recipients	(2,101,019)
Auxiliary enterprise receipts	15,637,274
Other receipts/payments	14,105,643
Net cash (used in) operating activities	<u>(63,775,471)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
State appropriations	46,904,655
Property tax	43,580,873
Contributions paid to component units	(2,357,344)
Gifts from component units	4,575,688
Proceeds from issuance of certificates payable	3,801,600
Principal paid on certificates payable	(7,045,000)
Interest paid on certificates payable	(1,030,867)
Net cash provided by noncapital financing activities	<u>88,429,605</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
Proceeds from sale of capital assets	115,821
Acquisition of capital assets	(10,647,504)
Principal paid on notes payable, bonds payable, and certificates of participation	(8,919,938)
Interest paid on notes payable, bonds payable, and certificates of participation	(4,119,470)
Principal paid on lease agreements payable and IT subscription liabilities	(4,780,145)
Interest paid on lease agreements payable and IT subscription liabilities	(423,603)
Net cash (used in) capital and related financing activities	<u>(28,774,839)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Interest on investments	5,289,847
Purchases of investments	(49,786,636)
Proceeds from sale and maturities of investments	54,250,343
Net cash provided by investing activities	<u>9,753,554</u>
<b>NET CHANGE IN CASH</b>	5,632,849
<b>CASH</b>	
Beginning	<u>15,183,973</u>
Ending	<u>\$ 20,816,822</u>

**Kirkwood Community College**  
**STATEMENT OF CASH FLOWS (continued)**  
Year ended June 30, 2025

	<u>Primary Government</u>
<b>RECONCILIATION OF OPERATING LOSS TO NET CASH FLOWS USED IN OPERATING ACTIVITIES</b>	
Operating loss	\$ (84,686,585)
Adjustments to reconcile operating loss to net cash (used in) operating activities	
Depreciation/amortization	17,647,974
Noncapital asset amounts expensed	737,048
Amortization of bond premium	(1,722,396)
Changes in assets and liabilities	
Decrease in accounts receivable	44,316
Decrease in NJTP receivable	2,184,204
Decrease in due from/to custodial funds	16,958
Decrease in due from other governments	348,436
Decrease in inventories	15,367
Increase in prepaid expenses	(1,653,761)
Increase in lease receivable, net of lease related deferred inflows	(145,037)
Increase in accounts payable	1,245,170
Increase in salaries payable	489,996
Decrease in unearned revenue	(407,088)
Increase in compensated absences	148,489
Decrease in early retirement liability	(1,573,453)
Increase in OPEB obligation	997,577
Decrease in deferred outflows	5,112,735
Decrease in deferred inflows, excluding lease related amounts	(96,624)
Decrease in net pension liability	(2,478,797)
Total adjustments	<u>20,911,114</u>
Net cash flows (used in) operating activities	<u>\$ (63,775,471)</u>
<b>RECONCILIATION OF CASH PER STATEMENT OF CASH FLOWS TO CASH AND INVESTMENTS PER STATEMENT OF NET POSITION</b>	
Per statement of net position	\$ 86,963,815
Less investments (Note 2)	<u>66,146,993</u>
Cash per statement of cash flows	<u>\$ 20,816,822</u>

**NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES**

The College entered into lease agreements for building and equipment rental during the year ended June 30, 2025 with an initial lease liability and right-to-use asset value of \$2,150,658.

The College entered into subscription-based information technology arrangements during the year ended June 30, 2025 with an initial IT subscription liability and right-to-use subscription asset value of \$2,088,071.

**Kirkwood Community College**  
**STATEMENT OF FIDUCIARY NET POSITION – CUSTODIAL FUNDS**  
**June 30, 2025**

**ASSETS**

Receivables	
Due from other funds	<u>\$ 845,674</u>
Total assets	<u>845,674</u>

**LIABILITIES**

Due to other funds	<u>486,915</u>
Total liabilities	<u>486,915</u>

**NET POSITION**

Restricted	
Expendable	
Other	<u>\$ 358,759</u>

**Kirkwood Community College**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION – CUSTODIAL FUNDS**  
**For the year ended June 30, 2025**

<b>ADDITIONS</b>	
Federal appropriations	\$ 16,117,318
Partnership Loan Program	<u>858,078</u>
Total additions	<u>16,975,396</u>
<b>DEDUCTIONS</b>	
Services	<u>16,958,438</u>
Total deductions	<u>16,958,438</u>
<b>CHANGE IN NET POSITION</b>	16,958
<b>NET POSITION</b> , beginning of year	<u>341,801</u>
<b>NET POSITION</b> , end of year	<u>\$ 358,759</u>

**Kirkwood Community College**  
**STATEMENT OF NET POSITION/NET ASSETS – DISCRETELY PRESENTED COMPONENT UNITS**  
**June 30, 2025**

	<u>Kirkwood Facilities Foundation</u>	<u>Kirkwood Community College Foundation</u>	<u>Eliminations</u>	<u>Total</u>
<b>ASSETS</b>				
<b>Current Assets</b>				
Cash and cash equivalents	\$ 66,050	\$ 3,628,116	\$ –	\$ 3,694,166
Receivables				
Pledges, current	–	57,500	–	57,500
Due from Kirkwood Community College Foundation	1,094,019	–	(1,094,019)	–
Prepaid expenses	–	49,824	–	49,824
Total current assets	<u>1,160,069</u>	<u>3,735,440</u>	<u>(1,094,019)</u>	<u>3,801,490</u>
<b>Noncurrent Assets</b>				
Pledges, at net present value,				
less allowance for doubtful pledges of \$41,700	–	1,736,300	–	1,736,300
Investments	–	77,122,016	–	77,122,016
Cash value of life insurance	–	401,470	–	401,470
Other	–	20,327	–	20,327
Capital assets, nondepreciable	1,687,939	–	–	1,687,939
Total noncurrent assets	<u>1,687,939</u>	<u>79,280,113</u>	<u>–</u>	<u>80,968,052</u>
Total assets	<u>2,848,008</u>	<u>83,015,553</u>	<u>(1,094,019)</u>	<u>84,769,542</u>
<b>LIABILITIES AND NET POSITION/NET ASSETS</b>				
<b>Current Liabilities</b>				
Accounts payable and accrued expenses	79	20,860	–	20,939
Due to Kirkwood Community College	–	225,166	–	225,166
Due to KCCK-FM Radio	–	1,493,307	–	1,493,307
Due to other agencies	–	1,953,151	–	1,953,151
Due to Kirkwood Facilities Foundation	–	1,094,019	(1,094,019)	–
Unearned revenue	12,215	–	–	12,215
Annuities payable	–	5,100	–	5,100
Total current liabilities	<u>12,294</u>	<u>4,791,603</u>	<u>(1,094,019)</u>	<u>3,709,878</u>
<b>Noncurrent Liabilities</b>				
Annuities payable	–	12,500	–	12,500
Total noncurrent liabilities	<u>–</u>	<u>12,500</u>	<u>–</u>	<u>12,500</u>
Total liabilities	<u>12,294</u>	<u>4,804,103</u>	<u>(1,094,019)</u>	<u>3,722,378</u>
<b>NET POSITION/NET ASSETS</b>				
Invested in capital assets, net	1,687,939	–	–	1,687,939
Restricted, scholarships and other programs	–	148,874	–	148,874
Unrestricted net position/				
Net assets without donor restrictions				
Undesignated	1,147,775	26,429,727	–	27,577,502
Board designated for endowment	–	2,610,851	–	2,610,851
Donor advised for endowment	–	49,021,998	–	49,021,998
Total net position/net assets	<u>\$ 2,835,714</u>	<u>\$ 78,211,450</u>	<u>\$ –</u>	<u>\$ 81,047,164</u>

**Kirkwood Community College**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET**  
**POSITION/NET ASSETS – DISCRETELY PRESENTED COMPONENT UNITS**  
**Year ended June 30, 2025**

	<b>Kirkwood Facilities Foundation</b>	<b>Kirkwood Community College Foundation</b>	<b>Eliminations</b>	<b>Total</b>
<b>OPERATING REVENUES</b>				
Contributions and pledges	\$ –	\$ 993,305	\$ –	\$ 993,305
Nonmonetary contributions	–	35,831	–	35,831
Rental income	6,108	–	–	6,108
Contributed services from Kirkwood Community College	–	1,141,562	–	1,141,562
Contributions from Kirkwood Community College	–	1,215,782	–	1,215,782
Contributions to donor advised for endowment	–	3,106,092	–	3,106,092
Miscellaneous	1,011	25,515	–	26,526
Total operating revenues	<u>7,119</u>	<u>6,518,087</u>	<u>–</u>	<u>6,525,206</u>
<b>OPERATING EXPENSES</b>				
Distributions to Kirkwood Community College	–	3,608,842	–	3,608,842
Facility operations	74,516	–	–	74,516
Program services	–	843,187	–	843,187
Management and general	26,324	487,747	–	514,071
Fundraising	–	352,277	–	352,277
Total operating expenses	<u>100,840</u>	<u>5,292,053</u>	<u>–</u>	<u>5,392,893</u>
<b>OPERATING INCOME (LOSS)</b>	<u>(93,721)</u>	<u>1,226,034</u>	<u>–</u>	<u>1,132,313</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>				
Investment income	75,592	7,576,376	–	7,651,968
Actuarial adjustment of annuities payable	–	(4,100)	–	(4,100)
Contributions	30	–	–	30
Contribution of land	1,687,939	–	–	1,687,939
Contributions to affiliates	(1,449)	–	–	(1,449)
Contributions to other nonprofit entities	(13,050)	–	–	(13,050)
Released from restrictions	–	179,145	–	179,145
Net nonoperating revenues (expenses)	<u>1,749,062</u>	<u>7,751,421</u>	<u>–</u>	<u>9,500,483</u>
<b>SUPPORT AND REVENUES, WITH DONOR RESTRICTIONS</b>				
Contributions, pledges and cash, net	–	133,450	–	133,450
Released from restrictions	–	(179,145)	–	(179,145)
Total support and revenues, with donor restrictions	<u>–</u>	<u>(45,695)</u>	<u>–</u>	<u>(45,695)</u>
<b>CHANGE IN NET POSITION/NET ASSETS</b>	1,655,341	8,931,760	–	10,587,101
<b>TRANSFERS</b>	1,177,432	(1,177,432)	–	–
<b>NET POSITION/NET ASSETS</b>				
Beginning	<u>2,941</u>	<u>70,457,122</u>	<u>–</u>	<u>70,460,063</u>
Ending	<u>\$ 2,835,714</u>	<u>\$ 78,211,450</u>	<u>\$ –</u>	<u>\$ 81,047,164</u>

See Notes to Financial Statements.

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND OTHER MATTERS**

Kirkwood Community College (the College) is a publicly supported school established and operated by Merged Area X under the provisions of Chapter 260C of the Code of Iowa. The College offers programs of adult and continuing education, lifelong learning, community education, and up to two years of liberal arts, pre-professional or occupational instruction partially fulfilling requirements for a baccalaureate degree but confers no more than an associate degree. The College also offers up to two years of career and technical education, training, or retraining to persons who are preparing to enter the labor market. Kirkwood Community College maintains campuses in Belle Plaine, Cedar Rapids, Coralville, Hiawatha, Iowa City, Monticello, Tipton, Vinton, Washington, and Williamsburg, Iowa, and has its administrative offices in Cedar Rapids, Iowa. The College is governed by a Board of Trustees whose members are elected from each district within Merged Area X.

The College's financial statements are prepared in conformity with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board.

**Financial Reporting Entity**

Accounting principles generally accepted in the United States of America (GAAP) require that the financial reporting entity include (1) the primary government, (2) organizations for which the primary government is financially accountable, and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. In addition, the Governmental Accounting Standards Board (GASB) standards set forth additional criteria to determine whether certain organizations for which the College is not financially accountable should be reported as component units based on the nature and significance of their relationship with the College. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the College to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the College.

These financial statements present Kirkwood Community College (the primary government) and its discretely presented component units. The discretely presented component units discussed below are included in the College's reporting entity because of the significance of their operational or financial relationships with the College. Certain disclosures about Kirkwood Community College Foundation are not included because the component unit has been audited separately for the year ended June 30, 2025, and its report has been issued under separate cover. The audited financial statements are available at the College.

**Discrete Component Units**

Kirkwood Facilities Foundation (the Facilities Foundation) is a legally separate not-for-profit foundation. The Facilities Foundation was established for the purpose of maintaining, developing, and extending its facilities and services for the benefit of Kirkwood Community College. The Facilities Foundation is governed by a board of directors who are elected by the existing Facilities Foundation board members from a listing of nominees from the Board of Trustees of the College. Although the College does not control the timing or amount of receipts from the Facilities Foundation, the majority of the resources held by the Facilities Foundation are used for the benefit of the College and its students. Because the College has the unilateral right to dissolve the Facilities Foundation, the Facilities Foundation's financial statements have been prepared in conformity with the accounting principles generally accepted in the United States of America (GAAP) that apply to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The financial statements of the Facilities Foundation are available at the College offices.

Kirkwood Community College Foundation (the Foundation) is a legally separate, not-for-profit foundation. The Foundation was established for the purpose of maintaining, developing, and extending the College's facilities and services for the benefit of Kirkwood Community College. The Foundation is organized and operates exclusively for charitable, scientific, and education purposes to provide broader educational service opportunities to the College's students, staff, faculty, and residents of the geographic area it serves. The Foundation is governed by a board of directors whose members are elected by the existing Foundation board members. Although the College does not control the timing or amount of receipts from the Foundation, the majority of the resources held by the Foundation are used for the benefit of the College and its students.

The Foundation is a not-for-profit organization that reports under the Not-for-Profit Entities Topic of the *FASB Accounting Standards Codification*. As such, certain revenue recognition criteria and presentation features are different from GASB revenue recognition criteria and presentation features. No modifications have been made to the Foundation's financial information in the College's financial reporting for these differences. The Foundation reports net assets, which are equivalent to net position reported by the College. Complete financial statements of the Foundation can be obtained by calling the Foundation at (319) 398-5442.

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND OTHER MATTERS (continued)**

**Financial Statement Presentation**

GASB Statement No. 35 establishes standards for external financial reporting for public colleges and universities and requires resources to be classified for accounting and reporting purposes into the following net position categories:

***Net Investment in Capital Assets*** - Capital assets, net of accumulated depreciation/amortization and reduced by outstanding debt obligations attributable to the acquisition, construction, or improvement of those assets. The portion of the debt attributable to the unspent proceeds are not included in the calculation of net investment in capital assets.

***Restricted Net Position***

***Nonexpendable*** – Net position subject to externally imposed stipulations that they be maintained permanently by the College, including the College's permanent endowment funds.

***Expendable*** – Net position whose use by the College is subject to externally imposed stipulations that can be fulfilled by actions of the College, pursuant to those stipulations or that expire by the passage of time.

***Unrestricted Net Position*** - Net position that is not subject to externally imposed stipulations. Examples include: student tuition and fees, state appropriations, and sales and services of educational departments and auxiliary enterprises. Resources may be designated for specific purposes by action of management or by the Board of Trustees or may otherwise be limited by contractual agreements with outside parties. Substantially all unrestricted net position is designated for academic and general programs of the College.

GASB Statement No. 35 also requires the statements of net position, revenues, expenses and changes in net position, and cash flows be reported on a consolidated basis. These basic financial statements (the statement of net position, the statement of revenues, expenses and changes in net position, and the statement of cash flows) report information on all of the activities of the College. For the most part, the effect of interfund activity has been removed from these statements.

**Measurement Focus and Basis of Accounting**

For financial reporting purposes, the College is considered a special-purpose government engaged only in business-type activities as defined in GASB Statement No. 34. Accordingly, the basic financial statements of the College have been prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

**Cash, Cash Equivalents, and Investments**

Cash and cash equivalents include deposits held at banks and certificates of deposit purchased with an original maturity of three months or less. Investments are stated at fair value, except for the investment in the Iowa Schools Joint Investment Trust which is stated at amortized cost, which approximates fair value. The Iowa Schools Joint Investment Trust is a common law trust established under Iowa law and is administered by an appointed investment management company. The value of the position in the trust is the same as the amortized cost value of the shares. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

**Accounts Receivable**

Accounts receivable primarily includes amounts due from students for tuition and fees, and amounts due from sponsoring agencies for grants and contracts, and other miscellaneous receivables. It is the College's policy to provide for future losses on uncollectible accounts based on evaluation of the underlying accounts, the historical collectability experienced by the College on such balances, and such other factors which, in management's judgment, require consideration in estimating doubtful accounts.

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND OTHER MATTERS (continued)**

**Property Tax Receivable**

Property tax receivable is recognized on the levy or lien date, which is the date the tax asking is certified by the Board of Trustees to the appropriate county auditors. The succeeding year property tax receivable represents taxes certified by the Board of Trustees to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Trustees is required to certify its budget to the county auditors by June 1 of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred and will not be recognized as revenue until the year for which it is levied.

**Iowa Industrial New Jobs Training Program (NJTP) Receivable**

This receivable represents the amount to be remitted to the College for training projects entered into between the College and employers under the provisions of Chapter 260E of the Code of Iowa. The receivable amount is based on expenditures incurred through June 30, 2025 on NJTP projects, plus interest incurred on NJTP certificates, less revenues received to date.

**Due from (to) Custodial Funds**

This represents reimbursements due from (to) the custodial funds.

**Due from Other Governments**

This represents state aid, grants, and reimbursements due from other governmental agencies.

**Inventories**

Inventories are valued at lower of cost (first-in, first-out method) or market and consist primarily of bookstore inventory. The cost is recorded as an expense at the time individual inventory items are consumed.

**Capital Assets**

Capital assets include land, buildings and improvements, equipment and vehicles. Capital assets are recorded at historical cost, except for right-to-use lease assets and right-to-use subscription assets, the measurement of which is discussed under "Leases" and "Subscription-Based Information Technology Arrangements" below, respectively, if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repair that do not add to the value of the assets or materially extend asset lives are not capitalized.

Capital assets are defined by the College as assets with initial, individual costs in excess of the following thresholds and estimated useful lives:

<b><u>Asset Class</u></b>	<b><u>Amount</u></b>
Land, buildings and improvements	\$25,000
Equipment and vehicles	5,000
Right-to-use lease assets	5,000
Right-to-use subscription assets	5,000

Depreciation/amortization is computed using the straight-line method over the following estimated useful lives:

<b><u>Asset Class</u></b>	<b><u>Years</u></b>
Buildings and improvements	10-30
Equipment	3-10
Vehicles	5
Right-to-use lease assets	2-24
Right-to-use subscription assets	2-4

The College does not capitalize or depreciate library books. The value of each book falls below the capital asset threshold and the balance was deemed immaterial to the financial statements.

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND OTHER MATTERS (continued)**

**Leases**

*College as Lessee*

The College is the lessee for various noncancellable leases of land, buildings and improvements, equipment, and vehicles. The College has recognized lease liabilities and intangible right-to-use lease assets (lease assets) in the financial statements.

At the commencement of a lease, the College initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis, typically over its useful life or the lease term, whichever is shorter.

Key estimates and judgments related to leases include how the College determines the discount rate it uses to discount the expected lease payments to present value, lease term, and lease payments.

The College uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the College generally uses its estimated incremental borrowing rate as the discount rate for leases.

The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and, if applicable, any purchase option price the College is reasonably certain to exercise.

The College monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease assets and liabilities if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with capital assets and lease liabilities are reported as lease agreements payable on the statement of net position.

*College as Lessor*

The College is a lessor for a noncancellable lease of space in one of its buildings. The College recognizes a lease receivable and a deferred inflow of resources in its statement of net position.

At the commencement of a lease, the College initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of the lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the College determines the discount rate it uses to discount the expected lease receipts to present value, lease term, and lease receipts.

The College uses its estimated incremental borrowing rate as the discount rate for leases.

The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable are composed of fixed payments from the lessee.

The College monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND OTHER MATTERS (continued)**

**Subscription-Based Information Technology Arrangements (SBITAs)**

The College has entered into contracts that convey control of right-to-use information technology software. The College has recognized IT subscription liabilities and right-to-use subscription assets (subscription assets) in the financial statements.

At the commencement of the IT subscription term, the College initially measures the IT subscription liability at the present value of payments expected to be made during the subscription term. Subsequently, the IT subscription liability is reduced by the principal portion of payments made. The subscription asset is initially measured as the initial amount of the IT subscription liability, adjusted for payments made at or before the commencement date, plus capitalization implementation costs less any incentives received from the SBITA vendor at or before the commencement of the subscription term. Subsequently, the subscription asset is amortized on a straight-line basis, typically over its useful life or the subscription term, whichever is shorter.

Key estimates and judgments related to IT subscription arrangements include how the College determines the discount rate it uses to discount the expected payments to present value, subscription term, and payments.

The College uses the interest rate charged by the IT subscription vendor as the discount rate. When the interest rate charged by the vendor is not provided, the College generally uses its estimated incremental borrowing rate as the discount rate.

The subscription term includes the noncancellable period of the subscription. Payments included in the measurement of the IT subscription liability are composed of fixed payments.

The College monitors changes in circumstances that would require a remeasurement of its IT subscriptions and will remeasure the subscription asset and IT subscription liability if certain changes occur that are expected to significantly affect the amount of the IT subscription liability.

Subscription assets are reported with capital assets and IT subscription liabilities are reported as IT subscription liabilities on the statement of net position.

**Deferred Outflows of Resources**

Deferred outflows of resources represent a consumption of net position applicable to a future period which will not be recognized as an outflow of resources (expense) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension (IPERS), early retirement, and OPEB expense and contributions from the College after the measurement date but before the end of the College's reporting period.

**Salaries and Benefits Payable**

Payroll and related expenses for teachers with annual contracts corresponding to the current school year, which are payable in July and August, have been accrued as liabilities.

**Unearned Revenue**

Unearned revenue represents the amount of cash that has been received, but the related revenue has not been recognized since it has not been earned or the cash has not been spent for its intended purpose restriction.

**Compensated Absences**

College employees accumulate vacation hours for subsequent use or for payment upon termination, death or retirement. No more than five days of vacation earned in a fiscal year can be banked for future use in a subsequent fiscal year. Unused, banked vacation entitlement may be accumulated to a maximum of 30 days effective July 1, 2014. Employees who had more than 30 vacation days banked as of July 1, 2014, will maintain that balance not to exceed the prior limit of 60 days. College employees also accumulated a limited amount of sick leave hours for subsequent use. A liability is recorded when each of the following have occurred: the leave is attributable to services already rendered, the leave accumulates and carries forward from one reporting period to the next, and the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. These liabilities have been computed based on rates of pay in effect as of June 30, 2025.

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND OTHER MATTERS (continued)**

**Early Retirement**

For purposes of measuring the early retirement liability and deferred outflows of resources related to early retirement and early retirement expense, information has been determined based on the College's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms.

**Other Postemployment Benefits (OPEB) Obligation**

For purposes of measuring the OPEB obligation, deferred outflows of resources, and deferred inflows of resources related to OPEB and OPEB expense, information has been determined based on the College's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms.

**Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources, and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Bond Premiums and Discounts**

For bonds issued prior to fiscal year 2023, the bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Beginning with bonds issued in fiscal year 2023 and forward, the straight-line amortization method is used.

**Deferred Inflows of Resources**

Deferred inflows of resources represent an acquisition of net position applicable to a future period which will not be recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources in the statement of net position consist of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied, unrecognized items not yet charged to pension expense and to OPEB expense, the unamortized portion of the net difference between projected and actual earnings on pension plan assets, and lease related amounts.

**Net Position**

Net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources.

Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization, reduced by the outstanding borrowings used for acquisition, construction, or improvement of those assets. The debt related to the sinking fund and reserve accounts totaling \$1,735,978 is not included in this category.

Restricted net position represents the amounts segregated for specific purposes as restricted by the Code of Iowa, bond covenants, donors, or outside agencies, and amounts where there are limitations imposed on their use through enabling legislation. Restricted net position includes both expendable and nonexpendable funds. Expendable funds may be used by the College for their restricted purpose. Nonexpendable funds may not be used.

All remaining net position is unrestricted. The College first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

**Auxiliary Enterprise Revenues and Expenses**

Auxiliary enterprise revenues and expenses primarily represent revenues generated by and expenses associated with the bookstore, equestrian center, restaurant, and other miscellaneous auxiliary enterprises. Revenues are recognized when goods or services are provided; expenses are recognized when incurred.

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND OTHER MATTERS (continued)**

**Summer Session**

The College operates summer sessions during May, June, July, and August. Revenues and expenses for the summer sessions are recorded in the appropriate fiscal year, based on when classes are held and the percentage of the class completed.

**Tuition and Fees**

Tuition and fees revenues are reported net of scholarship allowances, while stipends and other payments made directly to students are presented as scholarship and fellowship expenses. Tuition revenues are recognized as earned by providing classes.

**In-Kind Contributions and Collections**

The College periodically receives donations of items to be used by instructional departments of the College through the Kirkwood Community College Foundation. These items are considered collection items as they are held for educational rather than financial gain, are protected and preserved, and are generally not sold. These items are recognized as gifts from component units and expensed as instructional expenses when received.

**Miscellaneous Revenue**

The primary components of miscellaneous revenue are insurance reimbursements for equipment maintenance, KOCK-FM Radio income, hotel revenue other than room rental and food sales, and other miscellaneous revenue.

**Operating and Nonoperating Activities**

Operating activities, as reported in the statement of revenues, expenses and changes in net position, are transactions that result from exchange transactions, such as payments received for providing services and payments made for services or goods received. Federal appropriations revenue consisting primarily of Pell grants and federal grants are reported as operating revenue as these funds replace an equal amount of tuition revenue and/or are directly related to the principal operations of the College. Contributions are reported in the statement of revenues, expenses and changes in net position as operating activities of the Foundation since soliciting contributions is the Foundation's primary purpose. Nonoperating activities include state appropriations, property taxes, and interest and investment income.

**Income Tax Status**

The College is exempt from income tax as a local government unit. The Internal Revenue Service (IRS) has recognized the Kirkwood Facilities Foundation and the Kirkwood Community College Foundation as exempt from federal income tax under Section 501(c)(3) of the Internal Revenue Code (IRC). Certain Kirkwood Facilities Foundation transactions are subject to unrelated business income tax.

**Use of Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

**Student Aid**

Certain federal financial aid grants to students are reported as federal appropriations in operating revenue in the financial statements as prescribed by the National Association of College and University Business Officers (NACUBO). Since certain of these grants (including Pell and Federal Supplemental Educational Opportunity Grants) are for the payment of students' tuition and fees, a like amount is reported as scholarship allowance which is reported as an offset to tuition and fees in the financial statements. Federal Work Study grant expenses are reported as operating expenses as students work for compensation. Certain other student aid sources (loans, funds provided to students as awarded by third parties and Federal Direct Lending) are paid directly to the students or credited to the students' account and do not impact revenues or expenses reported in the financial statements.

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 2 CASH AND INVESTMENTS**

The College's deposits in banks at June 30, 2025 were covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The College is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Trustees; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

As of June 30, 2025, the College's cash and investments consist of the following:

	<u>Unrestricted</u>	<u>Restricted</u>	<u>Total</u>
Cash	\$ 20,816,822	\$ -	\$ 20,816,822
Investments	66,146,993	1,735,978	67,882,971
Totals	<u>\$ 86,963,815</u>	<u>\$ 1,735,978</u>	<u>\$ 88,699,793</u>

<u>Investment Type</u>	<u>Fair Value</u>	<u>Maturity</u>
Special Deposit Accounts	\$ 23,887,214	Less than 1 month
Iowa Schools Joint Investment Trust	14,301,630	Less than 1 month
Money Market Mutual Funds	19,137,606	Less than 1 month
Certificates of Deposit	10,556,521	Less than 1 year
Total	<u>\$ 67,882,971</u>	

The College uses the fair value hierarchy established by generally accepted accounting principles based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs.

The special deposit accounts are held by PMA Financial Network, LLC (PMA) and are valued at cost plus accrued interest.

The investment in Iowa Schools Joint Investment Trust (ISJIT) is valued at an amortized cost. There were no limitations or restrictions on withdrawals for the ISJIT investments.

The recurring fair value measurement for the money market mutual funds was determined using the last reported sales price at current exchange rates (Level 1 inputs).

The recurring fair value measurement for the certificates of deposit was determined based on cost plus accrued interest, which approximates fair value (Level 1 inputs).

**Component Unit**

The Kirkwood Community College Foundation (the Foundation) categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Foundation has the following recurring fair value measurements as of June 30, 2025:

<u>Investments and Other</u>	<u>Total</u>	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>	<u>Investments Measured at NAV</u>
Money market funds	\$ 1,618,247	\$ 1,618,247	\$ -	\$ -	\$ -
Mutual funds, fixed income	20,114,184	20,114,184			
Mutual funds, equity	48,138,525	48,138,525	-	-	-
Private equity and limited partnership funds	7,251,060	-	-	-	7,251,060
Beneficial interest in net assets held by community foundation	20,327	-	-	20,327	-
Total	<u>\$ 77,142,343</u>	<u>\$ 69,870,956</u>	<u>\$ -</u>	<u>\$ 20,327</u>	<u>\$ 7,251,060</u>

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 2 CASH AND INVESTMENTS (continued)**

**Component Unit (continued)**

The following table sets forth additional disclosure of the Foundation's investments whose fair value is estimated using net asset value (NAV) per share (or its equivalent) as of June 30, 2025:

	<u>Fair Value</u>	<u>Unfunded commitment</u>	<u>Redemption frequency</u>	<u>Redemption notice period</u>
Private equity fund (a)	\$ 3,101,829	None	Daily	Same day
Limited partnership funds (b)	4,149,231	None	Daily	None
Total	<u>\$ 7,251,060</u>			

- (a) This fund invests in marketable equity securities that are all exchange traded in the United States of America. These funds can be redeemed at NAV per share based on the fair value of the fund's securities and other assets, less liabilities at the close of business on any day the New York Stock Exchange is open. The fair value of this investment has been estimated using the NAV per share on the investments provided by the fund manager.
- (b) These limited partnership funds are venture capital funds. The underlying limited partnerships are registered with the Securities and Exchange Commission. The fair value of these investments has been estimated using the NAV per share of the investment provided by the fund manager.

**Interest Rate Risk**—The College's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the College.

**Credit Risk**—Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The College's investment policy limits investments in commercial paper to obligations that mature within 270 days and that are rated within the two highest classifications, as established by at least one of the standard rating services, with no more than 5% at the time of purchase placed in the second highest classification. At the time of purchase not more than 10% of the investment portfolio can be in prime bankers' acceptances and commercial paper and no more than 5% of the investment portfolio can be invested in the securities of a single issuer.

The investments in ISJIT were rated AAAM by Standard & Poor's Financial Services. The money market funds are not rated.

**Concentration of Credit Risk**—The College's general investment policy is to apply the prudent-person rule. Investments are made as a prudent person would be expected to act, with discretion and intelligence, to seek reasonable income, preserve capital and, in general, avoid speculative investments. The College's investment policy seeks to provide safety of the principal, maintain the necessary liquidity to match expected liabilities and obtain a reasonable rate of return. The policy allows for investment of up to 100% in interest-bearing savings, money market and checking accounts, certificates of deposit, repurchase agreements, money market mutual funds, bonds, notes, certificates of indebtedness, treasury bills or other securities issued by the United States of America, its agencies and allowable instrumentalities; up to 10% in prime bankers' acceptances; and up to 10% in commercial paper. The policy does not allow the College to invest in reverse repurchase agreements, futures or options. External investment pools and money market mutual funds are excluded from this consideration.

**Custodial Credit Risk**—Custodial credit risk is the risk that in the event of a bank failure, the College's deposits may not be returned to it. It is the College's policy to require that deposits in excess of FDIC insurable limits be secured by collateral or private insurance to protect public deposits in a single financial institution if it were to default. As of June 30, 2025, the carrying amount of the College's deposits, excluding \$33,722 of petty cash, totaled \$20,783,100 with a bank balance of \$22,441,391. The College's deposits in banks at June 30, 2025 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The custodial credit risk for investments is the risk that in the event of the failure of the counterparty to the transaction, the College will not be able to recover the value of its investments or collateral securities that are in the possession of another party. External investment pools and money market mutual funds are not subject to custodial credit risk.

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 3 INVENTORIES**

The College's inventories as of June 30, 2025 consisted of the following:

<u>Type</u>	<u>Amount</u>
Supplies and materials	\$ 370,498
Agricultural enterprises	453,672
Hotel inventory	353,522
Merchandise held for resale	<u>1,015,095</u>
Total	<u>\$ 2,192,787</u>

**NOTE 4 CAPITAL ASSETS**

Capital assets activity for the year ended June 30, 2025 is as follows:

	<u>Balance beginning of year</u>	<u>Additions</u>	<u>Deletions</u>	<u>Transfers</u>	<u>Balance end of year</u>
Capital assets not being depreciated/amortized					
Land	\$ 7,636,974	\$ -	\$ -	\$ 1,354,282	\$ 8,991,256
Construction in progress	<u>10,936,836</u>	<u>8,589,360</u>	<u>(737,048)</u>	<u>(17,151,227)</u>	<u>1,637,921</u>
Total capital assets not being depreciated/amortized	<u>18,573,810</u>	<u>8,589,360</u>	<u>(737,048)</u>	<u>(15,796,945)</u>	<u>10,629,177</u>
Capital assets being depreciated/amortized					
Buildings	198,670,828	-	-	13,258,769	211,929,597
Right-to-use leased buildings	944,723	-	-	-	944,723
Improvements other than buildings	174,504,132	66,476	-	1,946,190	176,516,798
Equipment and vehicles	37,803,697	2,278,081	(5,053,167)	591,986	35,620,597
Right-to-use leased equipment and vehicles	6,853,230	2,150,958	(1,449,033)	-	7,555,155
Right-to-use subscription assets	<u>5,480,198</u>	<u>2,088,071</u>	<u>(103,160)</u>	-	<u>7,465,109</u>
Total capital assets being depreciated/amortized	<u>424,256,808</u>	<u>6,583,586</u>	<u>(6,605,360)</u>	<u>15,796,945</u>	<u>440,031,979</u>
Less accumulated depreciation/amortization for					
Buildings	107,034,609	6,201,334	-	-	113,235,943
Right-to-use leased buildings	101,076	47,236	-	-	148,312
Improvements other than buildings	62,353,726	5,324,237	-	-	67,677,963
Equipment and vehicles	26,594,652	2,605,580	(4,981,603)	-	24,218,629
Right-to-use leased equipment and vehicles	3,166,972	1,858,490	(1,449,087)	-	3,576,375
Right-to-use subscription assets	<u>3,133,143</u>	<u>1,611,097</u>	<u>(103,160)</u>	-	<u>4,641,080</u>
Total accumulated depreciation/amortization	<u>202,384,178</u>	<u>17,647,974</u>	<u>(6,533,850)</u>	<u>-</u>	<u>213,498,302</u>
Total capital assets being depreciated/amortized, net	<u>221,872,630</u>	<u>(11,064,388)</u>	<u>(71,510)</u>	<u>15,796,945</u>	<u>226,533,677</u>
Capital assets, net	<u>\$240,446,440</u>	<u>\$ (2,475,028)</u>	<u>\$ (808,558)</u>	<u>\$ -</u>	<u>\$237,162,854</u>

As of June 30, 2025, the College had construction commitments of approximately \$1,160,000, including retainage, to complete the Kirkwood Hall and annex intersection Department of Transportation projects.

**NOTE 5 LEASE RECEIVABLE**

The College leases space in some of its buildings to various local government entities. The first lease requires annual rent payments of \$17,195, increasing at 3.00% each year, with an estimated implicit interest rate of 5.50%, through December 31, 2040. The second lease requires annual rent payments of \$89,586, increasing at 3.00% each year, with an estimated implicit interest rate of 5.50%, through June 30, 2028. The third lease requires quarterly rent payments of \$2,866, with an estimated implicit interest rate of 5.50%, through June 30, 2028. The fourth lease requires monthly rent payments of \$11,220, with an estimated implicit interest rate of 5.50%, through April 30, 2029. During the year ended June 30, 2025, the College received \$128,340 in principal and \$37,989 in interest.

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 5 LEASE RECEIVABLE (continued)**

Lease payments to be received for years ending after June 30, 2025 are as follows:

<b>Year ending June 30</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2026	\$ 213,258	\$ 46,130	\$ 259,388
2027	229,862	32,924	262,786
2028	246,428	19,859	266,287
2029	121,681	10,453	132,134
2030	9,948	10,584	20,532
2031-2035	69,234	43,040	112,274
2036-2040	111,001	19,152	130,153
2041	13,888	322	14,210
Total	<u>\$ 1,015,300</u>	<u>\$ 182,464</u>	<u>\$ 1,197,764</u>

**NOTE 6 NONCURRENT LIABILITIES**

A summary of changes in noncurrent liabilities for the year ended June 30, 2025 is as follows:

	<b>Early Retirement Payable Note (12)</b>	<b>Compensated Absences</b>	<b>OPEB Obligation (Note 13)</b>	<b>Net Pension Liability (Note 7)</b>	<b>Lease Agreements Payable</b>	<b>IT Subscription Liabilities</b>
Balance, beginning of year	\$ 18,947,163	\$ 2,409,393	\$ 22,693,025	\$ 13,602,244	\$ 5,026,059	\$ 2,262,064
Additions	1,639,561	2,557,882	2,387,741	-	2,150,958	2,088,071
Reductions	<u>(3,213,014)</u>	<u>(2,409,393)</u>	<u>(1,390,164)</u>	<u>(2,478,797)</u>	<u>(3,313,888)</u>	<u>(1,466,257)</u>
	17,373,710	2,557,882	23,690,602	11,123,447	3,863,129	2,883,878
Plus net unamortized premium	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Balance, end of year	<u>\$ 17,373,710</u>	<u>\$ 2,557,882</u>	<u>\$ 23,690,602</u>	<u>\$ 11,123,447</u>	<u>\$ 3,863,129</u>	<u>\$ 2,883,878</u>
Due within one year	<u>\$ 936,570</u>	<u>\$ 2,557,882</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,379,336</u>	<u>\$ 1,457,235</u>
	<b>Certificates Payable</b>	<b>Notes Payable</b>	<b>Bonds Payable</b>	<b>Certificates of Participation</b>	<b>Total</b>	
Balance, beginning of year	\$ 38,525,000	\$ 41,170,217	\$ 59,100,000	\$ 13,320,000	\$217,055,165	
Additions	-	-	-	-	10,824,213	
Reductions	<u>(7,045,000)</u>	<u>(2,164,938)</u>	<u>(6,120,000)</u>	<u>(635,000)</u>	<u>(30,236,451)</u>	
	31,480,000	39,005,279	52,980,000	12,685,000	197,642,927	
Plus net unamortized premium	<u>312,240</u>	<u>4,350,183</u>	<u>3,099,241</u>	<u>421,411</u>	<u>8,183,075</u>	
Balance, end of year	<u>\$ 31,792,240</u>	<u>\$ 43,355,462</u>	<u>\$ 56,079,241</u>	<u>\$ 13,106,411</u>	<u>\$205,826,002</u>	
Due within one year	<u>\$ 5,780,000</u>	<u>\$ 2,246,943</u>	<u>\$ 6,445,000</u>	<u>\$ 655,000</u>	<u>\$ 21,457,966</u>	

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 6 NONCURRENT LIABILITIES (continued)**

**Lease Agreements Payable**

The College has entered into lease agreements for the rental of building and parking space and various equipment and vehicles. These lease agreements require varying monthly, quarterly, or annual payments, totaling approximately \$1,551,000 on an annual basis over lease periods ranging from approximately 1 to 20 years. Implicit interest rates ranging from 5.00% to 5.50% were applicable to the lease agreements payable. During the year ended June 30, 2025, principal and interest paid on the lease agreements payable were \$3,313,888 and \$254,016, respectively.

Future principal and interest payments on the lease agreements payable as of June 30, 2025 are as follows:

<u>Year ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 1,379,336	\$ 217,269	\$ 1,596,605
2027	910,944	154,427	1,065,371
2028	505,933	110,742	616,675
2029	75,009	51,527	126,536
2030	54,384	48,017	102,401
2031-2035	291,861	194,811	486,672
2036-2040	384,003	102,670	486,673
2041-2045	261,659	9,070	270,729
Total	<u>\$ 3,863,129</u>	<u>\$ 888,533</u>	<u>\$ 4,751,662</u>

**IT Subscription Liabilities**

The College has entered into subscription license and services information technology agreements with various vendors for financial and educational software. These agreements require varying monthly, quarterly, or annual payments or prepayments during the remaining term of the agreements, which range from approximately 1 to 5 years. An implicit interest rate of 5.50% is applicable to all subscription agreements. During the year ended June 30, 2025, principal and interest paid on the IT subscription liabilities were \$1,466,257 and \$169,587, respectively.

Future principal and interest payments on the IT subscription liabilities as of June 30, 2025 are as follows:

<u>Year ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 1,457,235	\$ 155,217	\$ 1,612,452
2027	612,725	76,930	689,655
2028	341,961	42,454	384,415
2029	373,533	23,363	396,896
2030	98,424	2,293	100,717
Total	<u>\$ 2,883,878</u>	<u>\$ 300,257</u>	<u>\$ 3,184,135</u>

**Certificates Payable**

In accordance with agreements dated between June 9, 2016 and June 30, 2025, the College issued certificates totaling \$53,445,000, with interest rates ranging from 1.00% to 6.00% per annum. The debt was issued to fund the development and training costs incurred relative to implementing Chapter 260E of the Code of Iowa, Iowa Industrial New Jobs Training Program (NJTP). The NJTP's purpose is to provide tax-aided training for employees of industries which are new to or are expanding their operations within the State of Iowa. Interest is payable semiannually, while principal payments are due annually. The certificates are to be retired by proceeds from anticipated job credits from withholding taxes, incremental property tax, budgeted reserves and, in the case of default, from standby property tax. During the year ended June 30, 2025, principal and interest paid were \$7,045,000 and \$1,030,867, respectively.

The certificates will mature as follows:

<u>Year ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 5,780,000	\$ 881,123	\$ 6,661,123
2027	5,155,000	728,883	5,883,883
2028	4,985,000	594,650	5,579,650
2029	4,510,000	465,645	4,975,645
2030	4,040,000	347,563	4,387,563
2031-2034	7,010,000	474,145	7,484,145
Total	<u>\$ 31,480,000</u>	<u>\$ 3,492,009</u>	<u>\$ 34,972,009</u>

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 6 NONCURRENT LIABILITIES (continued)**

**Notes Payable**

The College has issued capital loan notes for the purchase and construction of College properties as allowed by Section 260C.19 of the Code of Iowa. Interest rates range from 1.39% to 2.25% per annum. Interest is due semiannually and principal is due annually in varying amounts through 2039. Collateral on the capital loan notes payable is the underlying capital assets that the proceeds were used for.

The College has entered into a loan agreement (Iowa Energy Loan) to finance the construction of a wind turbine as allowed by Section 476.46 of the Code of Iowa. The interest rate for the loan agreement is 1.25% per annum. Interest and principal are due monthly in varying amounts through 2030.

During the year ended June 30, 2025, principal and interest paid were \$2,164,938 and \$1,584,329, respectively.

Details of the College's June 30, 2025 notes payable indebtedness are as follows:

<b><u>Year ending June 30</u></b>	<b><u>Principal</u></b>	<b><u>Interest</u></b>	<b><u>Total</u></b>
2026	\$ 2,246,943	\$ 1,502,134	\$ 3,749,077
2027	2,333,974	1,416,693	3,750,667
2028	2,426,030	1,327,837	3,753,867
2029	2,518,112	1,235,355	3,753,467
2030	2,610,220	1,139,247	3,749,467
2031-2035	13,750,000	4,143,250	17,893,250
2036-2039	13,120,000	1,198,600	14,318,600
Total	<u>\$ 39,005,279</u>	<u>\$ 11,963,116</u>	<u>\$ 50,968,395</u>

**General Obligation School Bonds Payable**

The College has issued bonds for the construction and renovation of College facilities to accommodate anticipated enrollment levels. Interest rates range from 0.25% to 4.00% per annum. Interest is due semiannually and principal is due annually in varying amounts through 2033. During the year ended June 30, 2025, principal and interest paid were \$6,120,000 and \$2,058,075, respectively.

Details of the College's June 30, 2025 bonds payable indebtedness are as follows:

<b><u>Year ending June 30</u></b>	<b><u>Principal</u></b>	<b><u>Interest</u></b>	<b><u>Total</u></b>
2026	\$ 6,445,000	\$ 1,929,650	\$ 8,374,650
2027	6,680,000	1,699,350	8,379,350
2028	6,950,000	1,432,150	8,382,150
2029	7,220,000	1,161,650	8,381,650
2030	7,500,000	880,350	8,380,350
2031-2033	18,185,000	1,040,700	19,225,700
Total	<u>\$ 52,980,000</u>	<u>\$ 8,143,850</u>	<u>\$ 61,123,850</u>

**Certificates of Participation**

The College issued certificates of participation for the construction and expansion of College facilities to accommodate anticipated enrollment growth and expand the lodging management, restaurant management and culinary arts programs. Interest rates range from 2.65% to 4.00% per annum. Interest is due semiannually and principal is due annually in varying amounts through 2037. Collateral on the certificates of participation is the underlying capital assets that the proceeds were used for. During the year ended June 30, 2025, principal and interest paid were \$635,000 and \$477,076, respectively.

Details of the College's June 30, 2025 certificates of participation are as follows:

<b><u>Year ending June 30</u></b>	<b><u>Principal</u></b>	<b><u>Interest</u></b>	<b><u>Total</u></b>
2026	\$ 655,000	\$ 459,916	\$ 1,114,916
2027	675,000	440,116	1,115,116
2028	960,000	418,897	1,378,897
2029	995,000	385,286	1,380,286
2030	1,030,000	351,650	1,381,650
2031-2035	5,740,000	1,166,053	6,906,053
2036-2037	2,630,000	134,500	2,764,500
Total	<u>\$ 12,685,000</u>	<u>\$ 3,356,418</u>	<u>\$ 16,041,418</u>

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 6 NONCURRENT LIABILITIES (continued)**

**Certificates of Participation (continued)**

Some of these certificates of participation include requirements to maintain a reserve fund. These reserve funds are included in restricted investments on the statement of net position.

**Long-Term Debt**

A summary of maturities of all long-term debt obligations, including lease agreements payable, IT subscription liabilities, certificates payable, notes payable, bonds payable and certificates of participation above are as follows:

<u>Year ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 17,963,514	\$ 5,145,309	\$ 23,108,823
2027	16,367,643	4,516,399	20,884,042
2028	16,168,924	3,926,730	20,095,654
2029	15,691,654	3,322,826	19,014,480
2030	15,333,028	2,769,120	18,102,148
2031-2035	44,976,861	7,018,959	51,995,820
2036-2040	16,134,003	1,435,770	17,569,773
2041-2045	261,659	9,070	270,729
Total	<u>\$ 142,897,286</u>	<u>\$ 28,144,183</u>	<u>\$ 171,041,469</u>

**NOTE 7 IOWA PUBLIC EMPLOYEES RETIREMENT SYSTEM (IPERS)**

**Plan Description** – IPERS membership is mandatory for employees of the College except for those covered by another retirement system. Employees of the College are provided with pensions through a cost-sharing multiple employer-defined benefit pension plan administered by IPERS. IPERS issues a stand-alone financial report which is available to the public by mail at P.O. Box 9117, Des Moines, Iowa 50306-9117 or at [www.ipers.org](http://www.ipers.org).

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

**Pension Benefits** – A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

If a regular member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

**Disability and Death Benefits** – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 7 IOWA PUBLIC EMPLOYEES RETIREMENT SYSTEM (IPERS) (continued)**

**Contributions** – Contribution rates are established by IPERS following the annual actuarial valuation, which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2025, pursuant to the required rate, regular members contributed 6.29% of covered payroll and the College contributed 9.44% of covered payroll, for a total rate of 15.73%.

The College's contributions to IPERS for the year ended June 30, 2025 were \$2,790,130.

**Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions** – At June 30, 2025, the College reported a liability of \$11,123,447 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The College's proportion of the net pension liability was based on the College's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2024, the College's proportion was 0.305464%, which was an increase of 0.004107% from its proportion measured as of June 30, 2023.

For the year ended June 30, 2025, the College recognized pension expense of \$1,612,295. At June 30, 2025, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 878,192	\$ –
Changes in assumptions	–	156
Net difference between projected and actual earnings on IPERS' investments	139,117	–
Changes in proportion and difference between College contributions and the College's proportionate share of contributions	1,270,064	–
College contributions subsequent to the measurement date	2,790,130	–
Totals	<b>\$ 5,077,503</b>	<b>\$ 156</b>

An amount of \$2,790,130 reported as deferred outflows of resources related to pensions resulting from the College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b><u>Year ending June 30</u></b>	<b><u>Amount</u></b>
2026	\$ (1,062,329)
2027	3,134,781
2028	433,758
2029	(237,330)
2030	18,337
Total	<b>\$ 2,287,217</b>

There were no non-employer contributing entities to IPERS.

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 7 IOWA PUBLIC EMPLOYEES RETIREMENT SYSTEM (IPERS) (continued)**

**Actuarial Assumptions** – The total pension liability in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of inflation (effective June 30, 2017)	2.60% per annum.
Rates of salary increase (effective June 30, 2017)	3.25 to 16.25% average, including inflation. Rates vary by membership groups.
Long-term investment rate of return (effective June 30, 2017)	7.00% compounded annually, net of investment expense, including inflation.
Wage growth (effective June 30, 2017)	3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2024 valuation were based on the results of a quadrennial experience study covering the period of July 1, 2017 through June 30, 2021.

Mortality rates used in the 2024 valuation were based on the PubG-2010 mortality tables with future mortality improvements modeled using Scale MP-2021.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Asset Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic equity	21.0%	3.52%
International equity	13.0	5.18
Global smart beta equity	5.0	4.12
Core plus fixed income	25.5	3.04
Public credit	3.0	4.53
Cash	1.0	1.69
Private equity	17.0	8.89
Private real assets	9.0	4.25
Private credit	5.5	6.62
Total	<u>100.0%</u>	

**Discount Rate** – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the College will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the College's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** – The following presents the College's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	<u>1% Decrease (6.00%)</u>	<u>Discount Rate (7.00%)</u>	<u>1% Increase (8.00%)</u>
College's proportionate share of the net pension liability	<u>\$ 27,296,740</u>	<u>\$ 11,123,447</u>	<u>\$ (2,421,771)</u>

**IPERS' Fiduciary Net Position** – Detailed information about the IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at [www.ipers.org](http://www.ipers.org).

**Payables to IPERS** – At June 30, 2025, the College reported payables to IPERS of \$360,232 for legally required College contributions and \$240,027 for legally required employee contributions withheld from employee wages which had not yet been remitted to IPERS.

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 8 TEACHERS INSURANCE AND ANNUITY ASSOCIATION (TIAA)**

As required by Chapter 97B.42 of the Code of Iowa, all eligible College employees must participate in a retirement plan from the date they are employed. In lieu of participating in IPERS, eligible employees may participate in the Iowa Association of Community College Trustees 403(a) plan, which is a defined contribution pension plan administered by the Teachers Insurance and Annuity Association (TIAA). The defined contribution retirement plan provides individual annuities for each plan participant.

Benefit terms, including contribution requirements, for TIAA are established and specified by the plan with TIAA and in accordance with the Code of Iowa. For each employee in the pension plan, the College is required to contribute 9.44% of annual salary, including overtime pay, to an individual employee account. Each employee is required to contribute 6.29%. Contributions made by both the College and employees vest immediately. For the year ended June 30, 2025, employee contributions totaled \$2,188,129 and the College recognized pension expense of \$3,284,043.

At June 30, 2025, the College reported payables to the TIAA of \$173,186 for legally required College contributions and \$115,396 for legally required employee contributions which had been withheld from employee wages but not yet remitted to TIAA.

**NOTE 9 RISK MANAGEMENT**

The College carries commercial insurance for coverage associated with general liability, automobile liability, automobile physical damage, property and inland marine, educator's legal liability, workers' compensation and employer's liability, crime insurance, and catastrophic and accidental death and dismemberment. The College also carries coverage for operating equipment protection insurance up to \$14,425,000 of costs. The College assumes liability for any deductibles and claims in excess of coverage limits. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**NOTE 10 METRO INTERAGENCY INSURANCE PROGRAM**

The College is a member of the Metro Interagency Insurance Program (MIIP). The program provides services necessary and appropriate for the establishment, operation, and maintenance of an insurance program for employee health and medical claims for member institutions. Premiums billed to the participants are determined on an actuarial basis based on the institution's claim experience. The College's contribution to the program for the year ended June 30, 2025 was \$8,577,621.

In the event that a member withdraws from MIIP, the withdrawn member continues to be responsible for its share of costs arising from events occurring while it was a participating member. If the withdrawn member at any time has a negative balance, the withdrawn member is immediately liable and obligated to MIIP for that amount.

MIIP uses reinsurance to reduce its exposure to large losses. The MIIP has stop/loss coverage of \$250,000 per individual and an aggregate stop/loss of 125% of actuarial projections for the rating period.

In the event any claim or series of claims exceed the amount of aggregate excess insurance, then payment of such claims shall be the obligation of the respective individual member. The College does not report a liability for losses in excess of reinsurance unless it is deemed probable that such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, as of June 30, 2025, no liability has been recorded by the College. Settled claims have not exceeded the risk pool or reinsurance coverage in any of the past three fiscal years.

MIIP issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to Metro Interagency Insurance Program, 4401 Sixth Street SW, Cedar Rapids, Iowa 52404.

**NOTE 11 NEW JOBS TRAINING PROGRAMS**

The College administers the Iowa Industrial New Jobs Training Program (NJTP) in Area X in accordance with Chapter 260E of the Code of Iowa. NJTP's purpose is to provide tax-aided training or retraining for employees of industries which are new to or are expanding their operations within the State of Iowa. Certificates are sold by the College to fund approved projects and are to be retired by proceeds from anticipated jobs credits from withholding taxes, incremental property tax, budgeted reserves, and in the case of default, from standby property taxes. Since inception, the College has administered 665 projects, with 91 currently receiving project funding. The remaining 574 projects have been completed, of which 55 are in the repayment process and 519 have been fully repaid.

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 12 PENSION COSTS – EARLY RETIREMENT**

**Plan Description** – The College administers a Retirement Incentive Plan (Plan) providing a one-time cash benefit to retired employees under certain conditions. The College does not issue a separate report that includes financial statements and required supplementary information for the Plan. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 73.

**Benefits Provided** – Full-time certified staff are eligible to receive a one-time cash benefit upon retirement if they are at least 55 years of age with ten or more years of consecutive service with the College. Upon initial eligibility, the employee has an eligibility period that ends after seven years. The benefit is an early retirement incentive cash severance amount of 5% per each year of service, not to exceed 100% of base salary. The severance amount is paid 50% on retirement and 50% the following January.

**Plan Membership** – As of June 30, 2025, Plan membership consisted of the following:

Inactive members currently receiving benefits	3
Active members	756
Total	759

**Funding Policy** – Payments under the Plan are made on a pay-as-you-go basis. There are no invested plan assets accumulated for payment of future benefits.

**Total Early Retirement Liability** – The College's total early retirement liability of \$17,373,710 (\$936,570 reported as a current liability and \$16,437,140 reported as a noncurrent liability on the statement of net position) at June 30, 2025 was measured as of June 30, 2025, and was determined by an actuarial valuation as of July 1, 2023.

**Early Retirement Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Early Retirement** – For the year ended June 30, 2025, the College recognized early retirement expense related to the Plan of \$2,402,838. At June 30, 2025, the College reported \$5,334,830 of deferred outflows and no deferred inflows of resources related to pension costs – early retirement.

An amount of \$789,970 reported as part of deferred outflows related to early retirement resulting from the College contributions subsequent to the measurement date will be recognized as a reduction of the early retirement liability in the year ending June 30, 2026.

Other amounts reported as deferred outflows of resources related to early retirement will be recognized in early retirement expense as follows:

<b>Year ending June 30</b>	<b>Amount</b>
2026	\$ 763,277
2027	763,277
2028	763,277
2029	711,317
2030	711,318
Thereafter	832,394
Total	\$ 4,544,860

**Actuarial Assumptions** – The total early retirement liability in the July 1, 2023 actuarial valuation was determined using the following actuarial assumptions and the entry age normal level percentage of pay actuarial cost method, applied to all periods included in the measurement:

Rate of inflation (effective July 1, 2023)	3.00% per annum.
Rates of salary increase (effective July 1, 2023)	4.00% per annum.
Discount rate (effective July 1, 2023)	3.65% per annum.

**Discount, Mortality, and Other Rates** – The discount rate used to measure the total early retirement liability was 3.65%, which reflects the index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date.

Mortality rates are from the RP-2014 annuitant distinct mortality table adjusted to 2006 with MP-2021 generational projection of future mortality improvement. Annual retirement probabilities are based on varying rates by age and turnover rates are based on Scale T-8 of the Actuary's Pension Handbook.

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 12 PENSION COSTS – EARLY RETIREMENT (continued)**

<u>Changes in the Total Early Retirement Liability</u>	<u>Total Early Retirement Liability</u>
Total early retirement liability – beginning of year	\$ 18,947,163
Changes for the year	
Service cost	977,913
Interest	661,648
Benefit payments	<u>(3,213,014)</u>
Net change in total early retirement liability	<u>(1,573,453)</u>
Total early retirement liability – end of year	<u>\$ 17,373,710</u>

**Sensitivity of the Total Early Retirement Liability to Changes in the Discount Rate** – The following presents the total early retirement liability, calculated using the current discount rate of 3.65%, as well as the total early retirement liability calculated using a discount rate that is 1% lower (2.65%) or 1% higher (4.65%) than the current rate:

	<u>1% Decrease</u> <u>2.65%</u>	<u>Discount Rate</u> <u>3.65%</u>	<u>1% Increase</u> <u>4.65%</u>
Total early retirement liability	<u>\$ 19,401,435</u>	<u>\$ 17,373,710</u>	<u>\$ 15,608,000</u>

**NOTE 13 OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

**Plan Description** – The College administers a single-employer benefit plan which provides medical, prescription drug, dental, vision, and life benefits for employees, retirees, and their eligible dependents. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

**OPEB Benefits** – Individuals who are employed by the College and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement if they are age 55 with 10 years of service. Coverage during retirement continues in the group health, dental, vision, and life plans. Employees covered by the plan make contributions toward the plan premiums, but employees participating in the early retirement program may have a single premium paid by the College.

At June 30, 2025, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	106
Active employees	<u>759</u>
Total	<u><u>865</u></u>

**Total OPEB Obligation** – The College's total OPEB obligation of \$23,690,602 at June 30, 2025 was measured as of June 30, 2025, and was determined by an actuarial valuation as of July 1, 2023.

**Actuarial Assumptions** – The total OPEB obligation in the July 1, 2023 actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement.

Rate of inflation (effective July 1, 2023)	3.00% per annum.
Rates of salary increase (effective July 1, 2023)	4.00% per annum, including inflation.
Discount rate (effective July 1, 2023)	3.65% compounded annually, including inflation.
Healthcare cost trend rate (effective July 1, 2023)	5.00% per annum.

**Discount, Mortality, and Other Rates** – The discount rate used to measure the total OPEB obligation was 3.65% which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date.

Mortality rates are from the RP-2014 annuitant distinct mortality table adjusted to 2006 with MP-2021 generational projection of future mortality improvement. Annual retirement probabilities are based on varying rates by age and turnover probabilities mirror those used by IPERS.

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 13 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (continued)**

<u>Changes in the Total OPEB Obligation</u>	<u>Total OPEB Obligation</u>
Total OPEB obligation, beginning of year	\$ 22,693,025
Changes for the year	
Service cost	1,529,008
Interest	858,733
Differences between expected and actual experiences	(308,838)
Benefit payments	<u>(1,081,326)</u>
Net changes	997,577
Total OPEB obligation, end of year	<u>\$ 23,690,602</u>

**Sensitivity of the College's Total OPEB Obligation to Changes in the Discount Rate** – The following presents the total OPEB obligation of the College, as well as what the College's total OPEB obligation would be if it were calculated using a discount rate that is 1% lower (2.65%) or 1% higher (4.65%) than the current discount rate.

	<u>1% Decrease 2.65%</u>	<u>Discount Rate 3.65%</u>	<u>1% Increase 4.65%</u>
Total OPEB obligation	<u>\$ 25,309,445</u>	<u>\$ 23,690,602</u>	<u>\$ 22,199,174</u>

**Sensitivity of the College's Total OPEB Obligation to Changes in the Healthcare Cost Trend Rates** – The following presents the total OPEB obligation of the College, as well as what the College's total OPEB obligation would be if it were calculated using healthcare cost trend rates that are 1% lower (4.00%) or 1% higher (6.00%) than the current healthcare cost trend rates.

	<u>1% Decrease (4.00%)</u>	<u>Healthcare Cost Trend Rate (5.00%)</u>	<u>1% Increase (6.00%)</u>
Total OPEB obligation	<u>\$ 21,658,383</u>	<u>\$ 23,690,602</u>	<u>\$ 26,023,570</u>

**OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB** – For the year ended June 30, 2025, the College recognized OPEB expense of \$1,401,639. At June 30, 2025, the College reported deferred outflows and deferred inflows of resources related to OPEB from the following resources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 52,959	\$ 2,066,764
Changes in assumptions	<u>2,149,167</u>	<u>–</u>
Total	<u>\$ 2,202,126</u>	<u>\$ 2,066,764</u>

The amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

<u>Year ending June 30</u>	<u>Amount</u>
2026	\$ 28,163
2027	(95,411)
2028	57,569
2029	143,869
2030	(15,635)
Thereafter	16,807
Total	<u>\$ 135,362</u>

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 14 RELATED PARTY TRANSACTIONS**

The Kirkwood Community College Foundation and the Kirkwood Facilities Foundation (the Foundations) provide services for the benefit of the College. In return, the College has provided the Foundations with certain staff, facilities, and insurance coverage for its operations without charge. The College received contributions from the Foundations for scholarships totaling \$3,608,842 and for operating support, including in-kind amounts, totaling \$1,178,842 for the year ended June 30, 2025. The College has recorded a receivable from the Foundations of \$1,718,473 as of June 30, 2025.

The Foundations received contributions to fund scholarships and operations of \$2,357,344 from Kirkwood Community College during the year ended June 30, 2025.

The College has \$91,632 of receivables due from employees for computer purchases that are being paid through payroll deductions.

**NOTE 15 TAX ABATEMENTS**

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

**College Tax Abatements**

The College provides tax abatements for industrial new jobs training projects with the tax increment financing as provided for in section 403.19 of the Code of Iowa and/or state income tax withholding as provided for in section 260E.5 of the Code of Iowa. For these types of projects, the College enters into agreements with employers which require the College, after employers meet the terms of the agreements, to pay the employers for the costs of on-the-job training not to exceed 50% of the annual gross payroll costs for up to one year of the new jobs. No other commitments were made by the College as part of these agreements.

For the year ended June 30, 2025, the College had no abatements of property tax and \$4,639,005 of state income tax withholding under the projects.

**Tax Abatements of Other Entities**

Other entities within the College Merged Area also provide tax abatements for urban renewal and economic development projects pursuant to Chapters 15 and 403 of the Code of Iowa. Additionally, some cities offered an urban revitalization tax abatement program pursuant to Chapter 404 of the Code of Iowa. With prior approval by the governing body, this program provides for an exemption of taxes based on a percentage of the actual value added by improvements.

Property tax revenues of the College were reduced by the following amounts for the year ended June 30, 2025 under agreements entered into by the following entities:

<u>Entity</u>	<u>Urban revitalization tax abatements</u>	<u>Other tax abatement program</u>
Iowa County	\$ —	\$ 293,082
Benton County	4,432	—
City of Atkins	—	5,949
City of Cedar Rapids	118,624	288,253
City of Central City	—	949
City of Clarence	—	423
City of Coralville	—	98,629
City of Elberon	—	1,810
City of Hiawatha	11,105	48,058
City of Iowa City	—	89,793
City of Kalona	—	8,025
City of Lisbon	—	2,246
City of Marengo	1,388	10,515

**Kirkwood Community College**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 15 TAX ABATEMENTS (continued)**

**Tax Abatements of Other Entities (continued)**

<u>Entity</u>	<u>Urban revitalization tax abatements</u>	<u>Other tax abatement program</u>
City of Marion	16,288	61,754
City of Monticello	2,194	12,363
City of Mount Vernon	-	8,518
City of North Liberty	-	11,073
City of Palo	-	1,160
City of Robins	873	-
City of Solon	855	1,908
City of Tipton	-	2,063
City of Urbana	-	7,605
City of Vinton	5,329	-
City of Walford	-	152
City of Washington	600	1,352
City of West Branch	-	8,310
City of Williamsburg	-	990
City of Wyoming	78	448
Totals	<u>\$ 161,766</u>	<u>\$ 965,428</u>

**REQUIRED SUPPLEMENTARY INFORMATION**

**Kirkwood Community College**  
**SCHEDULE OF COLLEGE'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**  
**Iowa Public Employees' Retirement System**  
**For the Last Ten Fiscal Years**

**Required Supplementary Information**

	Year ended June 30									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
College's proportion of the net pension liability	0.305464%	0.301357%	0.283722%	(0.101731)%	0.250067%	0.256578%	0.259395%	0.261574%	0.244456%	0.248692%
College's proportionate share of the net pension liability	\$11,123,447	\$13,602,244	\$10,719,455	\$ 351,202	\$17,566,516	\$14,857,531	\$16,415,122	\$17,424,163	\$15,384,374	\$12,286,595
College's covered payroll	\$29,556,470	\$28,004,653	\$26,155,996	\$22,654,873	\$20,361,955	\$19,843,388	\$19,467,024	\$19,382,590	\$19,429,752	\$17,485,378
College's proportionate share of the net pension liability as a percentage of its covered payroll	37.63%	48.57%	40.98%	1.55%	86.27%	74.87%	84.32%	89.90%	79.18%	70.27%
IPERS' net position as a percentage of the total pension liability	92.30%	90.13%	91.40%	100.81%	82.90%	85.45%	83.62%	82.21%	81.82%	85.19%

In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

**Kirkwood Community College  
SCHEDULE OF COLLEGE CONTRIBUTIONS  
Iowa Public Employees' Retirement System  
For the Last Ten Fiscal Years**

**Required Supplementary Information**

	Year ended June 30									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Statutorily required contribution	\$ 2,790,130	\$ 2,643,640	\$ 2,469,126	\$ 2,139,267	\$ 1,922,169	\$ 1,873,215	\$ 1,837,687	\$ 1,730,865	\$ 1,735,077	\$ 1,561,445
Contributions in relation to the contractually required contribution	<u>(2,790,130)</u>	<u>(2,643,640)</u>	<u>(2,469,126)</u>	<u>(2,139,267)</u>	<u>(1,922,169)</u>	<u>(1,873,215)</u>	<u>(1,837,687)</u>	<u>(1,730,865)</u>	<u>(1,735,077)</u>	<u>(1,561,445)</u>
Contribution deficiency (excess)	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
College's covered payroll	<u>\$29,556,470</u>	<u>\$28,004,653</u>	<u>\$26,155,996</u>	<u>\$22,654,873</u>	<u>\$20,361,955</u>	<u>\$19,843,388</u>	<u>\$19,467,024</u>	<u>\$19,382,590</u>	<u>\$19,429,752</u>	<u>\$17,485,378</u>
Contributions as a percentage of covered payroll	9.44%	9.44%	9.44%	9.44%	9.44%	9.44%	9.44%	8.93%	8.93%	8.93%

See accompanying independent auditor's report.

**Kirkwood Community College**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – PENSION LIABILITY**  
**Year ended June 30, 2025**

**CHANGES OF BENEFIT TERMS**

There are no significant changes in benefit terms.

**CHANGES OF ASSUMPTIONS**

The 2022 valuation incorporated the following refinements after a quadrennial experience study:

- Changed the mortality assumptions to the PubG-2010 mortality tables with mortality improvements modeled using Scale MP-2021.
- Adjusted retirement rates for regular members.
- Lowered disability rates for regular members.
- Adjusted termination rates for all membership groups.

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed the mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

**Kirkwood Community College  
SCHEDULE OF COLLEGE'S EARLY RETIREMENT LIABILITY,  
RELATED RATIOS AND NOTE  
For the Last Nine Fiscal Years\***

**Required Supplementary Information**

	Year ended June 30								
	2025	2024	2023	2022	2021	2020	2019	2018	2017
Total early retirement liability	\$17,373,710	\$18,947,163	\$15,805,851	\$17,520,107	\$14,859,771	\$14,598,306	\$14,115,461	\$14,058,264	\$17,710,834
College's covered payroll	\$52,821,955	\$50,790,341	\$49,053,216	\$47,166,554	\$47,575,191	\$45,745,376	\$48,490,319	\$46,672,187	\$44,829,026
Total early retirement liability as a percentage of covered payroll	32.89%	37.30%	32.22%	37.15%	31.23%	31.91%	29.11%	30.12%	39.51%

**Note to Schedule of College's Early Retirement Liability**

**CHANGES IN ASSUMPTIONS OR OTHER INPUTS**

Changes in assumptions and other inputs used in the actuarial valuation of the early retirement liability reflect the effects of changes in the discount rate each period. The following are the discount rates used each period:

Year ended June 30, 2025	3.65%
Year ended June 30, 2024	3.65%
Year ended June 30, 2023	2.14%
Year ended June 30, 2022	2.14%
Year ended June 30, 2021	3.50%
Year ended June 30, 2020	3.50%
Year ended June 30, 2019	3.58%
Year ended June 30, 2018	3.58%
Year ended June 30, 2017	5.00%

\* Note: GASB Statement No. 73 requires ten years of information to be presented in this table. However, until a full ten-year trend is completed, the College will present information for those years for which information is available.

**Kirkwood Community College**  
**SCHEDULE OF CHANGES IN COLLEGE'S OPEB OBLIGATION,**  
**RELATED RATIOS AND NOTES**  
**For the Last Eight Fiscal Years\***

**Required Supplementary Information**

	Year ended June 30							
	2025	2024	2023	2022	2021	2020	2019	2018
Service cost	\$ 1,529,008	\$ 1,470,200	\$ 1,229,811	\$ 1,182,510	\$ 968,370	\$ 931,125	\$ 940,694	\$ 904,513
Interest	858,733	823,925	446,008	438,832	627,558	621,600	623,869	622,155
Changes in benefit terms	-	-	-	-	-	-	-	(515,492)
Differences between expected and actual experiences	(308,838)	(868,778)	(665,635)	(127,566)	(685,709)	(897,870)	(825,267)	658,223
Changes in assumptions	-	1,575,004	-	1,639,317	-	78,628	-	1,286,576
Benefit payments	<u>(1,081,326)</u>	<u>(869,422)</u>	<u>(785,159)</u>	<u>(659,957)</u>	<u>(701,986)</u>	<u>(399,793)</u>	<u>(631,474)</u>	<u>(592,764)</u>
Net change in OPEB obligation	997,577	2,130,929	225,025	2,473,136	208,233	333,690	107,822	2,363,211
OPEB obligation, beginning of year	<u>22,693,025</u>	<u>20,562,096</u>	<u>20,337,071</u>	<u>17,863,935</u>	<u>17,655,702</u>	<u>17,322,012</u>	<u>17,214,190</u>	<u>14,850,979</u>
OPEB obligation, end of year	<u>\$23,690,602</u>	<u>\$22,693,025</u>	<u>\$20,562,096</u>	<u>\$20,337,071</u>	<u>\$17,863,935</u>	<u>\$17,655,702</u>	<u>\$17,322,012</u>	<u>\$17,214,190</u>
College's covered payroll	\$ 57,733,953	\$ 55,513,416	\$ 49,053,216	\$ 47,166,554	\$ 47,575,191	\$ 45,745,376	\$ 48,490,319	\$ 44,829,026
OPEB obligation as a percentage of covered payroll	41.03%	40.88%	41.92%	43.12%	37.55%	38.60%	35.72%	38.40%

**Notes to Schedule of Changes in College's OPEB Obligation**

**CHANGES IN BENEFIT TERMS**

There were no significant changes in benefit terms during the years ended June 30, 2025, 2024, 2023, 2022, 2021, 2020, or 2019.

Changes in benefit terms during the year ended June 30, 2018 reflect the effects of limiting the retiree life insurance benefit to \$50,000.

**CHANGES IN ASSUMPTIONS OR OTHER INPUTS**

Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

Year ended June 30, 2025	3.65%	Year ended June 30, 2020	3.50%
Year ended June 30, 2024	3.65%	Year ended June 30, 2019	3.58%
Year ended June 30, 2023	2.14%	Year ended June 30, 2018	3.58%
Year ended June 30, 2022	2.14%	Year ended June 30, 2017	5.00%
Year ended June 30, 2021	3.50%		

No assets were accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

\* Note: GASB Statement No. 75 requires ten years of information to be presented in this table. However, until a full ten-year trend is completed, the College will present information for those years for which information is available.

See accompanying independent auditor's report.

**OTHER SUPPLEMENTARY INFORMATION**

**Kirkwood Community College**  
**NOTE TO OTHER SUPPLEMENTARY INFORMATION**  
**June 30, 2025**

Other supplementary information of the College is presented on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its assets, liabilities, fund balance, revenue and expenditures. The various fund groups and their designated purposes are as follows:

**Current Funds** – The Current Funds are utilized to account for those economic resources that are expendable for the purpose of performing the primary and supporting missions of the College and consist of the following:

**Unrestricted Fund** – The Education and Support subgroup of the Unrestricted Fund accounts for the general operations of the College.

The Auxiliary Enterprises subgroup accounts for activities which are intended to provide non-instructional services for sales to students, staff, and/or institutional departments, and which are supplemental to the educational and general objectives of the College.

**Restricted Fund** – The Restricted Fund is used to account for resources that are available for the operation and support of the educational program, but which are restricted as to their use by donors or outside agencies.

**Plant Funds** – The Plant Funds are used to account for transactions relating to investment in the College properties, and consist of the following self-balancing accounts:

**Unexpended** – This account is used to account for the unexpended resources derived from various sources for the acquisition or construction of plant assets.

**Retirement of Indebtedness** – This account is used to account for the accumulation of resources for principal and interest payments on plant indebtedness.

**Investment in Plant** – This account is used to account for the excess of the carrying value of plant assets over the related liabilities.

**Custodial Funds** – The Custodial Funds are used to account for assets held by the College in a custodial capacity or as an agent for others.

The Budgetary Comparison Schedule of Expenditures – Budget to Actual provides a comparison of the budget to actual expenditures for those funds and/or levies required to be budgeted. Since the College uses Business Type Activities reporting, this budgetary comparison information is included as other supplementary information.

Schedules presented in other supplementary information are reported using the current financial resources measurement focus and the accrual basis of accounting with modifications for depreciation/amortization and other items included in the adjustments column. The schedule of revenues, expenditures and changes in fund balances is a schedule of financial activities related to the current reporting period. It does not purport to present the results of operations or net income or loss for the period as would a statement of income or a statement of revenues and expenses.

**Kirkwood Community College**  
**BUDGETARY COMPARISON SCHEDULE OF EXPENDITURES – BUDGET TO ACTUAL**  
**Year ended June 30, 2025**

<u>Funds/Levy</u>	<u>Original budget</u>	<u>Actual</u>	<u>Over (under) amended budget</u>
Unrestricted	\$ 116,078,000	\$ 109,740,624	\$ (6,337,376)
Restricted	36,000,000	29,505,142	(6,494,858)
Unemployment	20,000	40,589	20,589
Tort liability	416,400	410,282	(6,118)
Insurance	15,987,149	15,736,355	(250,794)
Early retirement	3,000,000	1,722,729	(1,277,271)
Equipment replacement	2,700,025	2,479,030	(220,995)
Total restricted	<u>58,123,574</u>	<u>49,894,127</u>	<u>(8,229,447)</u>
Plant	18,050,000	14,484,630	(3,565,370)
Bond and interest	<u>12,400,000</u>	<u>11,738,140</u>	<u>(661,860)</u>
Total	<u>\$ 204,651,574</u>	<u>\$ 185,857,521</u>	<u>\$ (18,794,053)</u>

**NOTE TO BUDGETARY REPORTING**

The Board of Trustees prepares a budget annually designating the proposed expenditures for operation of the College on a basis consistent with accounting principles generally accepted in the United States of America. Following required public notice and hearing, and in accordance with Chapter 260C of the Code of Iowa, the Board of Trustees certifies the approved budget to the appropriate county auditors and then submits the budget to the State Board of Education for approval. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Formal and legal budgetary control is based on total operating expenditures.

Budgets are not required to be adopted for the Workforce Investment Act, Scholarships and Grants Accounts, and Custodial Funds.

For the year ended June 30, 2025, the College's total expenditures did not exceed the budgeted amount.

**Kirkwood Community College**  
**COMBINING BALANCE SHEET – ALL FUNDS**  
**June 30, 2025**

	<u>Current Funds</u>		<u>Plant Funds</u>	<u>Adjustments</u>	<u>Total</u>
	<u>Unrestricted</u>	<u>Restricted</u>			
<b>ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>					
<b>ASSETS</b>					
<b>Current Assets</b>					
Cash and investments	\$ 59,248,659	\$ 27,715,156	\$ –	\$ –	\$ 86,963,815
Receivables					
Accounts (less allowance of \$5,326,008)	6,634,824	–	–	–	6,634,824
Property tax, succeeding year	6,311,183	24,170,319	14,685,833	–	45,167,335
Due from other funds	160,847,841	22,918,978	60,837,061	(244,116,965)	486,915
Due from component units	225,166	1,493,307	–	–	1,718,473
Due from other governments	3,176,373	–	–	–	3,176,373
Inventories	2,192,787	–	–	–	2,192,787
Prepaid expenses	4,152,861	30,600	–	–	4,183,461
Lease receivable, current portion	–	–	–	213,258	213,258
Total current assets	<u>242,789,694</u>	<u>76,328,360</u>	<u>75,522,894</u>	<u>(243,903,707)</u>	<u>150,737,241</u>
<b>Noncurrent Assets</b>					
Receivables, Iowa Industrial New Jobs Training Program	–	11,284,268	–	–	11,284,268
Investments, restricted	1,735,978	–	–	–	1,735,978
Lease receivable	–	–	–	802,042	802,042
Capital assets, net of accumulated depreciation/amortization	–	–	434,696,169	(197,533,315)	237,162,854
Total noncurrent assets	<u>1,735,978</u>	<u>11,284,268</u>	<u>434,696,169</u>	<u>(196,731,273)</u>	<u>250,985,142</u>
Total assets	<u>244,525,672</u>	<u>87,612,628</u>	<u>510,219,063</u>	<u>(440,634,980)</u>	<u>401,722,383</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
IPERS related deferred outflows	–	5,077,503	–	–	5,077,503
Early retirement related deferred outflows	–	5,334,830	–	–	5,334,830
OPEB related deferred outflows	–	2,202,126	–	–	2,202,126
Total deferred outflows of resources	<u>–</u>	<u>12,614,459</u>	<u>–</u>	<u>–</u>	<u>12,614,459</u>
Total assets and deferred outflows of resources	<u>\$ 244,525,672</u>	<u>\$ 100,227,087</u>	<u>\$ 510,219,063</u>	<u>\$ (440,634,980)</u>	<u>\$ 414,336,842</u>

**Kirkwood Community College**  
**COMBINING BALANCE SHEET – ALL FUNDS (continued)**  
**June 30, 2025**

	<u>Current Funds</u>		<u>Plant Funds</u>	<u>Adjustments</u>	<u>Total</u>
	<u>Unrestricted</u>	<u>Restricted</u>			
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>					
<b>LIABILITIES</b>					
<b>Current Liabilities</b>					
Accounts payable	\$ 4,544,546	\$ 3,363	\$ –	\$ –	\$ 4,547,909
Salaries and benefits payable	7,679,613	30,613	–	–	7,710,226
Due to other funds	74,773,058	24,759,651	145,429,930	(244,116,965)	845,674
Interest payable	327,494	73,427	–	–	400,921
Unearned revenue	6,960,054	327,769	–	–	7,287,823
Early retirement liability, current portion	936,570	–	–	–	936,570
Compensated absences	2,493,326	64,556	–	–	2,557,882
Lease agreements payable, current portion	–	–	–	1,379,336	1,379,336
IT subscription liabilities, current portion	–	–	–	1,457,235	1,457,235
Certificates payable, current portion	–	5,780,000	–	–	5,780,000
Notes payable, current portion	2,246,943	–	–	–	2,246,943
Bonds payable, current portion	6,445,000	–	–	–	6,445,000
Certificates of participation, current portion	655,000	–	–	–	655,000
Total current liabilities	<u>107,061,604</u>	<u>31,039,379</u>	<u>145,429,930</u>	<u>(241,280,394)</u>	<u>42,250,519</u>
<b>Noncurrent Liabilities</b>					
Other postemployment benefits obligation	–	23,690,602	–	–	23,690,602
Early retirement liability	–	16,437,140	–	–	16,437,140
Net pension liability	–	11,123,447	–	–	11,123,447
Lease agreements payable	–	–	–	2,483,793	2,483,793
IT subscription liabilities	–	–	–	1,426,643	1,426,643
Certificates payable	–	25,700,000	–	–	25,700,000
Notes payable	36,758,336	–	–	–	36,758,336
Bonds payable	46,535,000	–	–	–	46,535,000
Certificates of participation	12,030,000	–	–	–	12,030,000
Bond premium	–	312,240	7,870,835	–	8,183,075
Total noncurrent liabilities	<u>95,323,336</u>	<u>77,263,429</u>	<u>7,870,835</u>	<u>3,910,436</u>	<u>184,368,036</u>
Total liabilities	<u>202,384,940</u>	<u>108,302,808</u>	<u>153,300,765</u>	<u>(237,369,958)</u>	<u>226,618,555</u>

See accompanying independent auditor's report.

**Kirkwood Community College**  
**COMBINING BALANCE SHEET – ALL FUNDS (continued)**  
**June 30, 2025**

	<u>Current Funds</u>		<u>Plant Funds</u>	<u>Adjustments</u>	<u>Total</u>
	<u>Unrestricted</u>	<u>Restricted</u>			
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES (continued)</b>					
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable property tax revenue	6,311,183	24,170,319	14,685,833	–	45,167,335
Lease related deferred inflows	–	–	–	951,321	951,321
IPERS related deferred inflows	–	156	–	–	156
OPEB related deferred inflows	–	2,066,764	–	–	2,066,764
Total deferred inflows of resources	<u>6,311,183</u>	<u>26,237,239</u>	<u>14,685,833</u>	<u>951,321</u>	<u>48,185,576</u>
<b>FUND BALANCES</b>					
Net investment in capital assets	(104,670,279)	–	426,825,334	(204,280,322)	117,874,733
Restricted					
Expendable					
New Jobs Training Program	–	5,219,382	–	–	5,219,382
Employee benefits	–	(3,651,582)	–	–	(3,651,582)
Equipment replacement	–	1,372,536	–	–	1,372,536
Other	–	4,386,924	–	–	4,386,924
Unrestricted	139,618,580	(41,640,220)	(84,592,869)	63,979	13,449,470
Auxiliary enterprises	881,248	–	–	–	881,248
Total fund balances	<u>35,829,549</u>	<u>(34,312,960)</u>	<u>342,232,465</u>	<u>(204,216,343)</u>	<u>139,532,711</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 244,525,672</u>	<u>\$ 100,227,087</u>	<u>\$ 510,219,063</u>	<u>\$ (440,634,980)</u>	<u>\$ 414,336,842</u>

**Kirkwood Community College**  
**COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND**  
**BALANCES – ALL FUNDS**  
**Year ended June 30, 2025**

	<u>Current Funds</u>		<u>Plant Funds</u>			<u>Adjustments</u>	<u>Subtotal</u>	<u>Other Post-Employment Benefits</u>	<u>IPERS Pension</u>	<u>Early Retirement Pension</u>	<u>Total</u>
	<u>Unrestricted</u>	<u>Restricted</u>	<u>Unexpended</u>	<u>Retirement of Indebtedness</u>	<u>Investment in Plant</u>						
<b>REVENUES</b>											
General											
State appropriations	\$36,856,027	\$10,048,628	\$ -	\$ -	\$ -	\$ -	\$ 46,904,655	\$ -	\$ -	\$ -	\$ 46,904,655
Tuition and fees	54,346,806	-	-	-	-	(28,455,807)	25,890,999	-	-	-	25,890,999
Property tax	6,237,700	22,714,994	6,237,700	8,390,479	-	-	43,580,873	-	-	-	43,580,873
Federal appropriations	109,986	24,043,304	-	-	-	-	24,153,290	-	-	-	24,153,290
Sales and services	1,739,288	14,002	-	-	-	20,271	1,773,561	-	-	-	1,773,561
Interest on investments	1,800,992	1,852,958	1,635,897	-	-	-	5,289,847	-	-	-	5,289,847
Iowa Industrial New Jobs Training Program	-	4,639,005	-	-	-	-	4,639,005	-	-	-	4,639,005
Increase in plant investment due to plant expenditures	-	-	-	-	10,125,306	(10,125,306)	-	-	-	-	-
Increase in plant investment due to retirement of debt	-	-	-	-	8,919,938	(8,919,938)	-	-	-	-	-
Miscellaneous	1,116,416	17,774,033	96,750	-	-	-	18,987,199	-	-	-	18,987,199
Total general revenues	<u>102,207,215</u>	<u>81,086,924</u>	<u>7,970,347</u>	<u>8,390,479</u>	<u>19,045,244</u>	<u>(47,480,780)</u>	<u>171,219,429</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>171,219,429</u>
Auxiliary enterprises											
Sales and services	14,464,469	-	-	-	-	-	14,464,469	-	-	-	14,464,469
Interest on investments	6,757	-	-	-	-	-	6,757	-	-	-	6,757
Miscellaneous	1,166,048	-	-	-	-	-	1,166,048	-	-	-	1,166,048
Total auxiliary revenues	<u>15,637,274</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>15,637,274</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>15,637,274</u>
Total revenues	<u>117,844,489</u>	<u>81,086,924</u>	<u>7,970,347</u>	<u>8,390,479</u>	<u>19,045,244</u>	<u>(47,480,780)</u>	<u>186,856,703</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>186,856,703</u>

**Kirkwood Community College**  
**COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND**  
**BALANCES – ALL FUNDS (continued)**  
**Year ended June 30, 2025**

	<u>Current Funds</u>		<u>Plant Funds</u>			<u>Adjustments</u>	<u>Subtotal</u>	<u>Other Post-Employment Benefits</u>	<u>IPERS Pension</u>	<u>Early Retirement Pension</u>	<u>Total</u>
	<u>Unrestricted</u>	<u>Restricted</u>	<u>Unexpended</u>	<u>Retirement of Indebtedness</u>	<u>Investment in Plant</u>						
<b>EXPENDITURES</b>											
Education and support											
Liberal arts and sciences	24,436,011	830,731	—	—	—	(39,379)	25,227,363	303,581	(294,641)	16,583	25,252,886
Career and technical	21,148,469	3,685,904	—	—	—	(645,050)	24,189,323	257,110	(248,932)	179,480	24,376,981
Adult education	6,577,259	3,038,626	—	—	—	(1,219)	9,614,666	88,677	(87,438)	276,339	9,892,244
Cooperative services	3,771,609	4,745,378	—	—	—	(347,382)	8,169,605	52,107	(53,202)	149,133	8,317,643
Administration	5,372,242	18,310,898	—	—	—	(2,532,522)	21,150,618	245,950	(59,775)	214,610	21,551,403
Student services	8,264,398	2,720,927	—	—	—	(144,463)	10,840,862	128,296	(98,553)	216,391	11,086,996
Learning resources	1,089,623	1,001,878	—	—	—	7,483	2,098,984	23,091	(20,534)	93,543	2,195,084
Physical plant	9,765,656	3,941,152	914,822	—	—	(604,299)	14,017,331	99,828	(79,703)	245,344	14,282,800
General institution	13,867,716	11,618,633	—	—	—	(4,683,159)	20,803,190	202,999	(152,653)	221,445	21,074,981
Total education and support	94,292,983	49,894,127	914,822	—	—	(8,989,990)	136,111,942	1,401,639	(1,095,431)	1,612,868	138,031,018
Auxiliary enterprises	15,447,641	—	—	—	—	(64,000)	15,383,641	—	(82,404)	—	15,301,237
Scholarships and grants	—	28,455,807	—	—	—	(28,455,807)	—	—	—	—	—
Plant asset acquisitions	—	—	8,588,205	—	—	(8,588,205)	—	—	—	—	—
Retirement of indebtedness	—	—	—	8,919,938	—	(8,919,938)	—	—	—	—	—
Disposal of plant assets	—	—	—	—	4,981,603	(4,981,603)	—	—	—	—	—
Interest on indebtedness	486,583	1,032,874	—	3,613,140	—	423,603	5,556,200	—	—	—	5,556,200
Contributions to component units	—	—	—	—	—	2,357,344	2,357,344	—	—	—	2,357,344
(Gain) on disposal of capital assets	—	—	—	—	—	(44,257)	(44,257)	—	—	—	(44,257)
Depreciation/amortization	—	—	—	—	—	17,647,974	17,647,974	—	—	—	17,647,974
Total expenditures	110,227,207	79,382,808	9,503,027	12,533,078	4,981,603	(39,614,879)	177,012,844	1,401,639	(1,177,835)	1,612,868	178,849,516
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	7,617,282	1,704,116	(1,532,680)	(4,142,599)	14,063,641	(7,865,901)	9,843,859	(1,401,639)	1,177,835	(1,612,868)	8,007,187
<b>TRANSFERS</b>											
Mandatory transfers	—	—	—	4,142,599	(4,142,599)	—	—	—	—	—	—
Nonmandatory transfers	(11,399,283)	(1,362,974)	207,809,061	—	(195,046,804)	—	—	—	—	—	—
Total transfers	(11,399,283)	(1,362,974)	207,809,061	4,142,599	(199,189,403)	—	—	—	—	—	—
<b>CHANGE IN FUND BALANCES</b>	(3,782,001)	341,142	206,276,381	—	(185,125,762)	(7,865,901)	9,843,859	(1,401,639)	1,177,835	(1,612,868)	8,007,187
<b>FUND BALANCES, beginning of year</b>	39,611,550	6,986,118	(189,213,516)	—	510,295,362	(196,350,442)	171,329,072	(22,153,601)	(7,223,935)	(10,426,012)	131,525,524
<b>FUND BALANCES, end of year</b>	<u>\$35,829,549</u>	<u>\$ 7,327,260</u>	<u>\$ 17,062,865</u>	<u>\$ —</u>	<u>\$325,169,600</u>	<u>\$(204,216,343)</u>	<u>\$ 181,172,931</u>	<u>\$(23,555,240)</u>	<u>\$(6,046,100)</u>	<u>\$(12,038,880)</u>	<u>\$ 139,532,711</u>

See accompanying independent auditor's report.

**Kirkwood Community College**  
**COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND**  
**BALANCES - UNRESTRICTED FUND, EDUCATION AND SUPPORT**  
**Year ended June 30, 2025**

	Education				Support					Total
	Liberal Arts and Sciences	Career and Technical	Adult Education	Cooperative Services	General Administration	Student Services	Learning Resources	Physical Plant	General Institution	
<b>REVENUES</b>										
State appropriations	\$16,359,407	\$14,880,052	\$ 5,263,330	\$ 322,219	\$ 30,820	\$ -	\$ 199	\$ -	\$ -	\$ 36,856,027
Tuition and fees	25,552,359	18,162,223	6,027,888	4,603,586	750	-	-	-	-	54,346,806
Property tax	-	-	-	-	6,237,700	-	-	-	-	6,237,700
Federal appropriations	-	-	-	-	105,458	4,528	-	-	-	109,986
Sales and services	186,603	178,644	365,724	3,982	-	598,123	-	330,757	75,455	1,739,288
Interest on investments	-	-	-	-	1,800,992	-	-	-	-	1,800,992
Miscellaneous	196	434,938	1,463	4,206	408,565	207,352	2,287	51,228	6,181	1,116,416
Total revenues	<u>42,098,565</u>	<u>33,655,857</u>	<u>11,658,405</u>	<u>4,933,993</u>	<u>8,584,285</u>	<u>810,003</u>	<u>2,486</u>	<u>381,985</u>	<u>81,636</u>	<u>102,207,215</u>
<b>EXPENDITURES</b>										
Salaries and benefits	23,637,636	18,769,458	4,810,163	3,082,930	2,897,365	6,202,762	894,254	4,438,394	10,542,147	75,275,109
Services	345,508	1,119,722	1,283,798	131,046	1,190,072	852,209	50,146	4,411,773	2,546,253	11,930,527
Materials and supplies	218,100	817,636	402,439	514,255	17,841	312,280	143,366	822,215	519,987	3,768,119
Travel	229,772	291,348	32,599	42,155	91,870	687,973	1,814	26,658	132,485	1,536,674
Plant asset acquisitions	-	8,856	40,130	-	-	11,727	-	66,476	88,090	215,279
Interest on indebtedness	-	-	-	-	11,213	-	-	-	-	11,213
Miscellaneous	4,995	141,449	8,130	1,223	1,175,094	197,447	43	140	38,754	1,567,275
Total expenditures	<u>24,436,011</u>	<u>21,148,469</u>	<u>6,577,259</u>	<u>3,771,609</u>	<u>5,383,455</u>	<u>8,264,398</u>	<u>1,089,623</u>	<u>9,765,656</u>	<u>13,867,716</u>	<u>94,304,196</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	17,662,554	12,507,388	5,081,146	1,162,384	3,200,830	(7,454,395)	(1,087,137)	(9,383,671)	(13,786,080)	7,903,019
<b>TRANSFERS</b>										
Nonmandatory transfers	(10,713)	73,239	-	-	670,712	50,000	-	(136,305)	(7,593,989)	(6,947,056)
<b>CHANGE IN FUND BALANCE</b>	<u>\$17,651,841</u>	<u>\$12,580,627</u>	<u>\$ 5,081,146</u>	<u>\$ 1,162,384</u>	<u>\$ 3,871,542</u>	<u>\$(7,404,395)</u>	<u>\$(1,087,137)</u>	<u>\$ (9,519,976)</u>	<u>\$ (21,380,069)</u>	955,963
<b>FUND BALANCE</b> , beginning of year										<u>33,992,338</u>
<b>FUND BALANCE</b> , end of year										<u>\$ 34,948,301</u>

See accompanying independent auditor's report.

**Kirkwood Community College**  
**COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND**  
**BALANCES - UNRESTRICTED FUND, AUXILIARY ENTERPRISES**  
**Year ended June 30, 2025**

	<u>Retail Operations</u>	<u>Other Vocational</u>	<u>Equestrian Center</u>	<u>Workplace Development</u>	<u>Miscellaneous</u>	<u>Total</u>
<b>REVENUES</b>						
Sales and services	\$ 11,792,063	\$ 918,843	\$ 643,620	\$ -	\$ 1,109,943	\$ 14,464,469
Interest on investments	6,757	-	-	-	-	6,757
Miscellaneous	895,681	-	-	-	270,367	1,166,048
Total revenues	<u>12,694,501</u>	<u>918,843</u>	<u>643,620</u>	<u>-</u>	<u>1,380,310</u>	<u>15,637,274</u>
<b>EXPENDITURES</b>						
Salaries and benefits	5,983,611	114,314	351,447	(38,957)	262,614	6,673,029
Services	951,068	179,093	47,705	-	62,546	1,240,412
Materials and supplies	1,692,528	244,161	11,212	-	149,553	2,097,454
Travel	14,750	15,718	3,773	-	799,831	834,072
Plant asset acquisitions	-	-	-	-	64,000	64,000
Interest on indebtedness	475,370	-	-	-	-	475,370
Cost of goods sold	4,095,544	-	64,864	-	-	4,160,408
Miscellaneous	20,104	280,079	-	-	78,083	378,266
Total expenditures	<u>13,232,975</u>	<u>833,365</u>	<u>479,001</u>	<u>(38,957)</u>	<u>1,416,627</u>	<u>15,923,011</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	(538,474)	85,478	164,619	38,957	(36,317)	(285,737)
<b>TRANSFERS</b>						
Nonmandatory transfers	614,905	(96,633)	(123,465)	(5,349,353)	502,319	(4,452,227)
<b>CHANGE IN FUND BALANCES</b>	76,431	(11,155)	41,154	(5,310,396)	466,002	(4,737,964)
<b>FUND BALANCES, beginning of year</b>	-	78,710	-	5,310,396	230,106	5,619,212
<b>FUND BALANCES, end of year</b>	<u>\$ 76,431</u>	<u>\$ 67,555</u>	<u>\$ 41,154</u>	<u>\$ -</u>	<u>\$ 696,108</u>	<u>\$ 881,248</u>

See accompanying independent auditor's report.

**Kirkwood Community College**  
**COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES – RESTRICTED FUNDS**  
Year ended June 30, 2025

	<u>Scholarships and Grants</u>	<u>Iowa Industrial New Jobs Training Program</u>	<u>Workforce Investment Act</u>	<u>Other Federal</u>	<u>State</u>	<u>Equipment Replacement</u>	<u>Tort Liability and Insurance</u>
<b>REVENUES</b>							
State appropriations	\$ 4,451,676	\$ –	\$ –	\$ –	\$ 5,596,952	\$ –	\$ –
Property tax	–	–	–	–	–	2,772,310	16,875,856
Federal appropriations	18,414,438	–	1,404,025	4,224,841	–	–	–
Interest on investments	–	1,852,958	–	–	–	–	–
Iowa Industrial New Jobs Training Program	–	4,639,005	–	–	–	–	–
Miscellaneous	<u>5,074,557</u>	<u>(1,531,146)</u>	–	–	–	–	–
Total revenues	<u>27,940,671</u>	<u>4,960,817</u>	<u>1,404,025</u>	<u>4,224,841</u>	<u>5,596,952</u>	<u>2,772,310</u>	<u>16,875,856</u>
<b>EXPENDITURES</b>							
Salaries and benefits	–	1,057,645	914,438	3,046,899	2,956,179	–	–
Services	–	255,351	80,274	402,548	982,825	–	16,146,637
Materials and supplies	–	3,700	3,361	92,202	116,309	1,998,298	–
Travel	–	55,233	17,337	145,937	93,296	–	–
Plant asset acquisitions	–	–	–	156,070	323,992	480,732	–
Interest on indebtedness	–	1,032,874	–	–	–	–	–
Miscellaneous	–	60,338	–	4,379	7,991	–	–
Federal Pell Grant Program	18,579,721	–	–	–	–	–	–
Federal Supplemental Educational Opportunity Grant	339,980	–	–	–	–	–	–
Iowa College Student Aid Commission	4,497,103	–	–	–	–	–	–
Private scholarships	5,039,003	–	–	–	–	–	–
Grants – programmatic	–	–	400,456	335,050	493,032	–	–
State of Iowa programs	–	2,101,019	–	–	618,874	–	–
Total expenditures	<u>28,455,807</u>	<u>4,566,160</u>	<u>1,415,866</u>	<u>4,183,085</u>	<u>5,592,498</u>	<u>2,479,030</u>	<u>16,146,637</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	(515,136)	394,657	(11,841)	41,756	4,454	293,280	729,219
<b>TRANSFERS</b>							
Nonmandatory transfers	<u>(244,322)</u>	<u>99,064</u>	<u>19,029</u>	<u>12,908</u>	<u>226,818</u>	–	<u>(35,251)</u>
<b>CHANGES IN FUND BALANCES</b>	(759,458)	493,721	7,188	54,664	231,272	293,280	693,968
<b>FUND BALANCES, beginning of year</b>	<u>1,013,266</u>	<u>4,725,661</u>	<u>23,600</u>	<u>88,041</u>	<u>48,962</u>	<u>1,079,256</u>	<u>2,256,328</u>
<b>FUND BALANCES, end of year</b>	<u>\$ 253,808</u>	<u>\$ 5,219,382</u>	<u>\$ 30,788</u>	<u>\$ 142,705</u>	<u>\$ 280,234</u>	<u>\$ 1,372,536</u>	<u>\$ 2,950,296</u>

See accompanying independent auditor's report.

**Kirkwood Community College**  
**COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES – RESTRICTED FUNDS (continued)**  
**Year ended June 30, 2025**

	<u>Early Retirement</u>	<u>Unemployment Compensation</u>	<u>Miscellaneous</u>	<u>Subtotal</u>	<u>Other Post-Employment-Benefits</u>	<u>IPERS Pension</u>	<u>Early Retirement Pension</u>	<u>Total</u>
<b>REVENUES</b>								
State appropriations	\$ -	\$ -	\$ -	\$ 10,048,628	\$ -	\$ -	\$ -	\$ 10,048,628
Property tax	3,046,105	20,723	-	22,714,994	-	-	-	22,714,994
Federal appropriations	-	-	-	24,043,304	-	-	-	24,043,304
Sales and services	-	-	14,002	14,002	-	-	-	14,002
Interest on investments	-	-	-	1,852,958	-	-	-	1,852,958
Iowa Industrial New Jobs Training Program	-	-	-	4,639,005	-	-	-	4,639,005
Miscellaneous	-	-	14,230,622	17,774,033	-	-	-	17,774,033
Total revenues	<u>3,046,105</u>	<u>20,723</u>	<u>14,244,624</u>	<u>81,086,924</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>81,086,924</u>
<b>EXPENDITURES</b>								
Salaries and benefits	1,722,729	40,589	3,513,491	13,251,970	1,401,639	(1,177,835)	1,612,868	15,088,642
Services	-	-	10,320,657	28,188,292	-	-	-	28,188,292
Materials and supplies	-	-	10,164	2,224,034	-	-	-	2,224,034
Travel	-	-	15,892	327,695	-	-	-	327,695
Plant asset acquisitions	-	-	885,026	1,845,820	-	-	-	1,845,820
Interest on indebtedness	-	-	-	1,032,874	-	-	-	1,032,874
Miscellaneous	-	-	7,666	80,374	-	-	-	80,374
Federal Pell Grant Program	-	-	-	18,579,721	-	-	-	18,579,721
Federal Supplemental Educational Opportunity Grant	-	-	-	339,980	-	-	-	339,980
Iowa College Student Aid Commission	-	-	-	4,497,103	-	-	-	4,497,103
Private scholarships	-	-	-	5,039,003	-	-	-	5,039,003
Grants – programmatic	-	-	27,511	1,256,049	-	-	-	1,256,049
State of Iowa programs	-	-	-	2,719,893	-	-	-	2,719,893
Total expenditures	<u>1,722,729</u>	<u>40,589</u>	<u>14,780,407</u>	<u>79,382,808</u>	<u>1,401,639</u>	<u>(1,177,835)</u>	<u>1,612,868</u>	<u>81,219,480</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	1,323,376	(19,866)	(535,783)	1,704,116	(1,401,639)	1,177,835	(1,612,868)	(132,556)
<b>TRANSFERS</b>								
Nonmandatory transfers	35,018	233	(1,476,471)	(1,362,974)	-	-	-	(1,362,974)
<b>CHANGES IN FUND BALANCES</b>	1,358,394	(19,633)	(2,012,254)	341,142	(1,401,639)	1,177,835	(1,612,868)	(1,495,530)
<b>FUND BALANCES, beginning of year</b>	<u>(5,009,976)</u>	<u>405,042</u>	<u>2,355,938</u>	<u>6,986,118</u>	<u>(22,153,601)</u>	<u>(7,223,935)</u>	<u>(10,426,012)</u>	<u>(32,817,430)</u>
<b>FUND BALANCES, end of year</b>	<u>\$ (3,651,582)</u>	<u>\$ 385,409</u>	<u>\$ 343,684</u>	<u>\$ 7,327,260</u>	<u>\$ (23,555,240)</u>	<u>\$ (6,046,100)</u>	<u>\$ (12,038,880)</u>	<u>\$ (34,312,960)</u>

See accompanying independent auditor's report.

**Kirkwood Community College  
COMBINING BALANCE SHEET - CUSTODIAL FUNDS  
Year ended June 30, 2025**

	<b>Other Agency Programs</b>	<b>Direct Loan Program</b>	<b>Total</b>
<b>ASSETS</b>			
Receivables			
Due from other funds	\$           —	\$     845,674	\$     845,674
Total assets	—	845,674	845,674
<b>LIABILITIES</b>			
Due to other funds	—	486,915	486,915
Total liabilities	—	486,915	486,915
<b>FUND BALANCE</b>			
Restricted			
Expendable			
Other	\$           —	\$     358,759	\$     358,759
	—	358,759	358,759

**Kirkwood Community College**  
**COMBINING SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION - CUSTODIAL FUNDS**  
Year ended June 30, 2025

	<u>Other Agency Programs</u>	<u>Direct Loan Program</u>	<u>Total</u>
<b>ADDITIONS</b>			
Federal appropriations	\$ —	\$ 16,117,318	\$ 16,117,318
Partnership loan program	858,078	—	858,078
Transfers	(512,119)	512,119	—
Total additions	<u>345,959</u>	<u>16,629,437</u>	<u>16,975,396</u>
<b>DEDUCTIONS</b>			
Services	<u>858,078</u>	<u>16,100,360</u>	<u>16,958,438</u>
Total deductions	<u>858,078</u>	<u>16,100,360</u>	<u>16,958,438</u>
<b>CHANGE IN NET POSITION</b>	(512,119)	529,077	16,958
<b>NET POSITION</b> , beginning of year	<u>512,119</u>	<u>(170,318)</u>	<u>341,801</u>
<b>NET POSITION</b> , end of year	<u>\$ —</u>	<u>\$ 358,759</u>	<u>\$ 358,759</u>

**Kirkwood Community College**  
**SCHEDULE OF CREDIT AND CONTACT HOURS**  
**For the period from August 26, 2024 to August 12, 2025**

	Credit Hours			Contact Hours		
	Eligible for Aid	Not Eligible for Aid	Total	Eligible for Aid	Not Eligible for Aid	Total
Arts and Sciences	121,697	-	121,697	-	-	-
Career and Technical Education	115,108	-	115,108	-	-	-
Adult/Continuing Education	-	-	-	588,324	114,391 *	702,715
Totals	<u>236,805</u>	<u>-</u>	<u>236,805</u>	<u>588,324</u>	<u>114,391</u>	<u>702,715</u>

\* Includes 240 adjustment of 9,634 hours and other adjustments for 8,359 hours.

**Kirkwood Community College**  
**SCHEDULE OF TAX AND INTERGOVERNMENTAL REVENUES**  
**For the Last Ten Years**

	Year ended June 30									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Local (property tax)	\$ 43,580,873	\$ 41,787,037	\$ 39,330,463	\$ 37,493,070	\$ 35,346,517	\$ 31,978,096	\$ 31,086,956	\$ 27,719,851	\$ 25,282,078	\$24,058,881
State	46,904,655	47,751,319	46,692,465	44,799,917	42,262,506	40,940,817	39,048,302	39,740,595	39,796,254	40,286,090
Federal	24,153,290	22,316,938	19,800,590	38,273,238	40,737,503	23,696,851	20,611,802	22,837,805	23,275,040	23,833,123
<b>Total</b>	<b><u>\$114,638,818</u></b>	<b><u>\$111,855,294</u></b>	<b><u>\$105,823,518</u></b>	<b><u>\$120,566,225</u></b>	<b><u>\$118,346,526</u></b>	<b><u>\$ 96,615,764</u></b>	<b><u>\$ 90,747,060</u></b>	<b><u>\$ 90,298,251</u></b>	<b><u>\$ 88,353,372</u></b>	<b><u>\$88,178,094</u></b>

**Kirkwood Community College**  
**SCHEDULE OF CURRENT FUND REVENUES BY SOURCE AND EXPENDITURES BY FUNCTION**  
**For the Last Ten Years**

	Year ended June 30									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
State appropriations	\$ 46,904,655	\$ 47,751,319	\$ 46,692,465	\$ 44,799,917	\$ 42,262,506	\$ 40,940,817	\$ 39,048,302	\$ 39,740,595	\$ 39,796,254	\$ 40,286,090
Tuition and fees	54,346,806	52,042,365	49,246,849	46,259,357	45,799,162	49,298,963	58,895,848	50,429,277	49,356,715	49,105,381
Property tax	28,952,694	27,582,281	25,641,427	24,444,275	22,319,315	19,799,862	19,157,767	16,394,391	15,393,740	13,124,104
Federal appropriations	24,153,290	22,316,938	19,800,590	38,273,238	40,737,503	23,696,851	20,611,802	22,837,805	23,275,040	23,833,123
Sales and services	1,753,290	8,546,033	7,912,007	6,252,675	3,829,930	5,502,362	788,563	1,153,205	1,641,834	1,782,199
Interest on investments	3,653,950	3,063,231	2,593,539	(22,871)	204,302	899,902	1,268,606	477,668	164,921	162,736
Iowa Industrial New Jobs Training Program	4,639,005	6,621,316	5,810,468	8,029,078	5,182,247	4,884,534	5,187,388	5,575,285	5,950,820	6,541,684
Auxiliary enterprises	15,637,274	8,403,446	8,131,331	7,744,714	10,242,310	7,145,936	8,524,214	17,300,631	16,982,321	17,784,843
Miscellaneous	18,890,449	17,733,355	20,752,069	18,879,041	16,776,641	13,509,443	13,027,522	10,766,035	11,262,695	12,216,319
<b>Total revenues</b>	<b>\$198,931,413</b>	<b>\$194,060,284</b>	<b>\$186,580,745</b>	<b>\$194,659,424</b>	<b>\$187,353,916</b>	<b>\$165,678,670</b>	<b>\$166,510,012</b>	<b>\$164,674,892</b>	<b>\$163,824,340</b>	<b>\$164,836,479</b>
<b>EXPENDITURES</b>										
Liberal arts and sciences	\$ 25,266,742	\$ 24,866,299	\$ 24,804,605	\$ 24,109,430	\$ 24,228,762	\$ 24,954,888	\$ 25,139,398	\$ 26,386,659	\$ 26,409,078	\$ 26,201,653
Career and technical	24,834,373	31,202,084	32,213,432	29,430,361	27,757,315	28,732,413	31,331,716	23,704,356	22,833,949	23,047,614
Adult education	9,615,885	10,064,370	10,615,789	10,079,232	9,753,363	8,946,100	9,534,086	9,827,147	10,048,748	9,679,835
Cooperative services	8,516,987	9,047,395	9,398,933	13,871,382	9,759,775	7,709,396	7,181,802	7,095,922	8,460,856	9,966,472
Administration	23,683,140	25,083,948	40,060,813	24,686,655	19,879,708	16,574,951	16,093,358	15,492,826	18,393,863	15,347,005
Student services	10,985,325	10,426,784	12,038,696	19,232,478	14,683,334	10,450,704	6,710,529	7,147,235	6,678,270	6,385,239
Learning resources	2,091,501	2,025,013	2,379,405	2,296,029	2,252,747	2,363,189	2,061,460	2,105,378	2,112,763	2,035,238
Physical plant	13,706,808	13,885,812	14,326,939	11,423,652	10,133,382	9,682,645	9,384,628	9,122,972	8,551,101	8,440,980
General institution	25,486,349	24,821,957	22,314,426	19,791,992	18,944,303	18,399,025	17,074,539	21,068,529	21,545,330	20,454,697
Auxiliary enterprises	15,447,641	8,572,323	8,059,836	7,676,610	8,234,622	7,899,137	8,696,804	16,607,192	16,661,762	16,649,319
Scholarships and grants	28,455,807	24,366,088	23,303,057	23,109,871	22,779,786	23,657,525	22,633,264	22,545,931	22,459,865	23,480,927
Interest on indebtedness	1,519,457	1,492,982	1,464,660	1,452,260	1,316,897	1,387,882	1,412,503	1,559,697	1,967,198	2,389,575
<b>Total expenditures</b>	<b>\$189,610,015</b>	<b>\$185,855,055</b>	<b>\$200,980,591</b>	<b>\$187,159,952</b>	<b>\$169,723,994</b>	<b>\$160,757,855</b>	<b>\$157,254,087</b>	<b>\$162,663,844</b>	<b>\$166,122,783</b>	<b>\$164,078,554</b>

See accompanying independent auditor's report.

**Kirkwood Community College**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
Year ended June 30, 2025

Federal Grantor/Pass-Through Grantor/Program Name	Assistance Listing Number	Pass-Through Entity Identifying Number	Federal Expenditures	New Loans and New Loan Guarantees	Amounts Provided to Subrecipients
<b>U.S. DEPARTMENT OF COMMERCE</b>					
<b>Direct</b>					
Economic Development Cluster:					
Economic Adjustment Assistance	11.307		\$ 44,831	\$ -	\$ -
Total Economic Development Cluster			<u>44,831</u>	<u>-</u>	<u>-</u>
<b>Total U.S. Department of Commerce</b>			<b><u>44,831</u></b>	<b><u>-</u></b>	<b><u>-</u></b>
<b>U.S. DEPARTMENT OF LABOR</b>					
<b>Employment Service Cluster:</b>					
<b>Indirect through Office of the Assistant Secretary for Veterans Employment and Training</b>					
Local Veterans' Employment Representative Program	17.804	N/A	4,528	-	-
Total Employment Service Cluster			<u>4,528</u>	<u>-</u>	<u>-</u>
<b>WIOA Cluster:</b>					
<b>Indirect through Iowa Workforce Development</b>					
WIOA Adult Program	17.258	23-N-EC-WI-OA	419,243	-	-
WIOA Youth Activities	17.259	23-N-EC-WI-OA	663,326	-	-
WIOA Dislocated Worker Formula Grants	17.278	23-N-EC-WI-OA	321,456	-	-
Total WIOA Cluster			<u>1,404,025</u>	<u>-</u>	<u>-</u>
<b>Total U.S. Department of Labor</b>			<b><u>1,408,553</u></b>	<b><u>-</u></b>	<b><u>-</u></b>
<b>U.S. DEPARTMENT OF STATE</b>					
<b>Indirect through Northern Virginia Community College</b>					
Academic Exchange Programs – Undergraduate Programs	19.009	N/A	223,927	-	-
<b>Indirect through International Research and Exchanges Board</b>					
Academic Exchange Programs – Undergraduate Programs	19.009	SECAGD23CA0031	10,421	-	-
Total Academic Exchange Programs – Undergraduate Programs			<u>234,348</u>	<u>-</u>	<u>-</u>
<b>Total U.S. Department of State</b>			<b><u>234,348</u></b>	<b><u>-</u></b>	<b><u>-</u></b>
<b>U.S. DEPARTMENT OF THE TREASURY</b>					
<b>Indirect through City of Cedar Rapids, Iowa</b>					
Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A	364,337	-	-
<b>Total U.S. Department of the Treasury</b>			<b><u>364,337</u></b>	<b><u>-</u></b>	<b><u>-</u></b>
<b>NATIONAL SCIENCE FOUNDATION</b>					
<b>Indirect through Iowa State University</b>					
Education and Human Resources	47.076	N/A	4,193	-	-
<b>Total National Science Foundation</b>			<b><u>4,193</u></b>	<b><u>-</u></b>	<b><u>-</u></b>
<b>U.S. SMALL BUSINESS ADMINISTRATION</b>					
<b>Indirect through Iowa State University</b>					
Small Business Development Centers	59.037	N/A	60,718	-	-
<b>Total U.S. Small Business Administration</b>			<b><u>60,718</u></b>	<b><u>-</u></b>	<b><u>-</u></b>

See accompanying independent auditor's report.

**Kirkwood Community College**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (continued)**  
Year ended June 30, 2025

Federal Grantor/Pass-Through Grantor/Program Name	Assistance Listing Number	Pass-Through Entity Identifying Number	Federal Expenditures	New Loans and New Loan Guarantees	Amounts Provided to Subrecipients
<b>U.S. DEPARTMENT OF EDUCATION</b>					
<b>Direct</b>					
Student Financial Assistance Programs Cluster:					
Federal Supplemental Educational Opportunity Grants	84.007		339,980	-	-
Federal Work-Study Program	84.033		234,768	-	-
Federal Pell Grant Program	84.063		18,579,721	-	-
Federal Direct Student Loans	84.268		-	16,100,360	-
Total Student Financial Assistance Programs Cluster			<u>19,154,469</u>	<u>16,100,360</u>	<u>-</u>
TRIO Cluster:					
TRIO-Student Support Services	84.042A		358,641	-	-
TRIO-Student Support Services for ESL Students	84.042A		302,274	-	-
TRIO-Talent Search	84.044A		314,054	-	-
TRIO-Educational Opportunity Centers	84.066A		250,634	-	-
TRIO-Upward Bound	84.047M		332,969	-	-
Total TRIO Cluster			<u>1,558,572</u>	<u>-</u>	<u>-</u>
<b>Total direct</b>			<u>20,713,041</u>	<u>16,100,360</u>	<u>-</u>
<b>Indirect through Iowa Department of Education</b>					
Adult Education – Basic Grants to States	84.002	G70026, G21026	668,130	-	-
Career and Technical Education – Basic Grants to States					
Career and Technical Education – Basic Grants to States	84.048	G80188	962,017	-	-
<b>Indirect through Indian Hills Community College</b>					
Career and Technical Education – Basic Grants to States	84.048	20-6-5177-48	65,744	-	-
Total Career and Technical Education – Basic Grants to States			<u>1,027,761</u>	<u>-</u>	<u>-</u>
<b>Indirect through Department of Corrections</b>					
Title I State Agency Programs for Neglected and Delinquent Children and Youth	84.013	N/A	70,000	-	-
<b>Indirect through Penn State University</b>					
Fund for the Improvement of Postsecondary Education	84.116Z	G21016	958	-	-
<b>Total indirect</b>			<u>1,766,849</u>	<u>-</u>	<u>-</u>
<b>Total U.S. Department of Education</b>			<u>22,479,890</u>	<u>16,100,360</u>	<u>-</u>
<b>Total Federal Awards Expended</b>			<u>\$ 24,596,870</u>	<u>\$ 16,100,360</u>	<u>\$ -</u>

See accompanying independent auditor's report.

**Kirkwood Community College**  
**NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**Year ended June 30, 2025**

**NOTE 1 BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the federal award activity of Kirkwood Community College (the College) under programs of the federal government for the year ended June 30, 2025. The information in this Schedule is presented in accordance with the requirements of Title 2, U.S. *Code of Federal Regulations*, Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the College, it is not intended to and does not present the financial position, changes in financial position, or cash flows of the College.

**NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported in the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

**NOTE 3 INDIRECT COST RATE**

The College has elected not to use the 10 percent de minimus indirect cost rate as allowed under the Uniform Guidance. Pass-through entity identifying numbers are presented where available.

**NOTE 4 STUDENT FINANCIAL ASSISTANCE**

The College is responsible only for the performance of certain administrative duties with respect to the Federal Direct Student Loan Program and, accordingly, these loans are not included in its financial statements. It is not practical to determine the balance of the loans outstanding to students and former students of the College under this program at June 30, 2025.

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Board of Trustees  
Kirkwood Community College  
Cedar Rapids, Iowa

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business type activities and the fiduciary activities of Kirkwood Community College (the College), and its aggregate discretely presented component units, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, and have issued our report thereon dated November 13, 2025. The financial statements of the discretely presented component unit, Kirkwood Community College Foundation, were not audited in accordance with *Government Auditing Standards* and, accordingly, this report does not include reporting on internal control over financial reporting or instances of reportable noncompliance associated with this discretely presented component unit.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Comments involving statutory and other legal matters about the College's operations for the year ended June 30, 2025 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the College. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Denman CPA LLP*  
Denman CPA LLP

West Des Moines, Iowa  
November 13, 2025

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of Trustees  
Kirkwood Community College  
Cedar Rapids, Iowa

### **Report on Compliance for Each Major Federal Program**

#### ***Opinion on Each Major Federal Program***

We have audited Kirkwood Community College's (the College) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the College's major federal programs for the year ended June 30, 2025. The College's major federal programs are identified in the summary of independent auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the College complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

#### ***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the audit requirements of Title 2, U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the College and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the College's compliance with the compliance requirements referred to above.

#### ***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the College's federal programs.

### **Auditor's Responsibilities for the Audit of Compliance**

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the College's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the College's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the College's compliance with the compliance requirements referred to above and performing other such procedures as we considered necessary in the circumstances.
- Obtain an understanding of the College's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

  
Denman CPA LLP

West Des Moines, Iowa  
November 13, 2025

**Kirkwood Community College  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
Year ended June 30, 2025**

**Part I – Summary of Independent Auditor's Results**

**Financial Statements**

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP:

**Unmodified opinions**

Internal control over financial reporting:

- Material weakness(es) identified? \_\_\_\_\_ Yes   X   No
- Significant deficiency(ies) identified? \_\_\_\_\_ Yes   X   None reported

Noncompliance material to financial statements noted? \_\_\_\_\_ Yes   X   No

**Federal Awards**

Internal control over major federal programs:

- Material weakness(es) identified? \_\_\_\_\_ Yes   X   No
- Significant deficiency(ies) identified? \_\_\_\_\_ Yes   X   None reported

Type of auditor's report issued on compliance for major federal programs:

**Unmodified opinion**

- Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? \_\_\_\_\_ Yes   X   No

Identification of major federal programs:

**Assistance Listing Number  
84.007, 84.033, 84.063, 84.268 —  
Student Financial Assistance Cluster**

Dollar threshold used to distinguish between type A and type B programs:

**\$750,000**

Auditee qualified as low-risk auditee?   X   Yes \_\_\_\_\_ No

**Kirkwood Community College**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS (continued)**  
**Year ended June 30, 2025**

**Part II – Findings Relating to the Financial Statements Reported in Accordance  
with *Government Auditing Standards***

**INTERNAL CONTROL DEFICIENCIES**

No matters were noted.

**INSTANCES OF NONCOMPLIANCE**

No matters were noted.

**Part III – Findings and Questioned Costs for Federal Awards**

**INTERNAL CONTROL DEFICIENCIES**

No matters were noted.

**INSTANCES OF NONCOMPLIANCE**

No matters were noted.

**Kirkwood Community College**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS (continued)**  
**Year ended June 30, 2025**

**Part IV – Other Findings Related to Required Statutory Reporting**

**IV-A-25 CERTIFIED BUDGET**

Expenditures for the year ended June 30, 2025 did not exceed the amount budgeted.

**IV-B-25 QUESTIONABLE DISBURSEMENTS**

No expenditures we believe did not meet the requirements of public purpose, as defined in the Attorney General's opinion dated April 25, 1979, were noted.

**IV-C-25 TRAVEL EXPENSE**

No expenditures of College money for travel expenses of spouses of College officials or employees were noted. No travel advances to College officials or employees were noted.

**IV-D-25 BUSINESS TRANSACTIONS**

No business transactions between the College and College officials or employees were noted.

**IV-E-25 RESTRICTED DONOR ACTIVITY**

No transactions were noted between the College, College officials, College employees, and restricted donors in compliance with Chapter 68B of the Code of Iowa.

**IV-F-23 BOND COVERAGE**

Surety bond coverage of College officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.

**IV-G-25 BOARD MINUTES**

No transactions were found that we believe should have been approved in the Board minutes but were not.

**IV-H-25 PUBLICATION OF RECEIPTS AND DISBURSEMENTS**

The College published a statement showing the receipt and disbursement of all funds, including the names of all persons, firms, or corporations to which disbursements were made, as required by Section 260C.14(12) of the Code of Iowa.

**IV-I-25 DEPOSITS AND INVESTMENTS**

No instances of noncompliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the College's investment policy were noted.

**IV-J-25 CREDIT AND CONTACT HOURS**

Eligible credit and contact hours reported to the Iowa Department of Education by the College for the year ended June 30, 2025 were supported by detailed records maintained by the College.