Preliminary Official Statement Dated July 14, 2026

New Money / Refunding Issue: Book-Entry-Only ***Rating: See "Rating" herein.***

In the opinion of Bond Counsel, assuming the accuracy of and continuing compliance by the Town with its representations and covenants relating to certain requirements contained in the Internal Revenue Code of 1986, as amended (the "Code"), based on existing law, interest on the Notes is excludable from gross income for federal income tax purposes and is not treated as an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals under the Code; however, such interest is taking into account in determining the annual adjusted financial statement income of certain corporations for the purposes of computing the alternative minimum tax imposed on corporations under the Code. Interest on the Notes may be includable in the calculation of certain taxes under the Code, as described under Appendix B - "Form of Legal Opinion of Bond Counsel and Tax Exemption" herein. In the opinion of Bond Counsel, under existing statutes, interest on the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

Town of Thomaston, Connecticut
$3,595,000
General Obligation Bond Anticipation Notes
(Bank Qualified)

Dated:	***August 5, 2026***	***Rate:***	***_.__%***
Due:	***August 4, 2027***	***Yield:***	***_.__%***
CUSIP:[1]	***884510___***		

The $3,595,000 General Obligation Bond Anticipation Notes (the "Notes") will be issued in book-entry-only form and will bear interest at such rate or rates per annum as are specified by the successful bidder or bidders in accordance with the Notice of Sale for the Notes, dated July 14, 2026.

The Notes are not subject to redemption prior to maturity.

Electronic bids via PARITY® for the Notes will be received until 11:30 A.M. (Eastern Time) on Wednesday, July 22, 2026, at the Office of the Finance Director, Town Hall Building, 158 Main Street, Thomaston, Connecticut 06787 as described in the Notice of Sale (see Appendix D herein).

The Notes are issuable only as fully-registered bonds and notes, without coupons, and, when issued, will be registered in the name of Cede & Co., as noteowner and nominee for The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository for the Notes. Purchases of the Notes will be made in book-entry form, in the denomination of $5,000 or any integral multiple thereof. Purchasers will not receive certificates representing their ownership interest in the Notes. So long as Cede & Co. is the Noteowner, as nominee of DTC, reference herein to the Noteowners shall mean Cede & Co., as aforesaid, and shall not mean the Beneficial Owners (as defined herein) of the Notes. See "Book-Entry-Only Transfer System" herein.

The Notes will be general obligations of the Town of Thomaston, Connecticut (the "Town") and the Town will pledge its full faith and credit to pay the principal of and the interest on the Notes when due. See "Security and Remedies" herein.

U.S. Bank Trust Company, National Association, CityPlace I, 185 Asylum Street, 27th Floor, Hartford, Connecticut 06103 will serve as the Registrar, Transfer Agent, Paying Agent and Certifying Agent for the Notes.

The Notes are offered for delivery when, as and if issued, subject to the final approving opinion of Shipman & Goodwin LLP, Bond Counsel, Hartford, Connecticut. It is expected that delivery of the Notes in book-entry-only form will be made to DTC in New York, New York on or about August 5, 2026.

[1] *CUSIP® is a registered trademark of the American Bankers Association. CUSIP data herein are provided by CUSIP Global Services, managed on behalf of the American Bankers Association by FactSet Research Systems, Inc, which is not affiliated with the Town and are included solely for the convenience of the holders of the Notes. The Town is not responsible for the selection or use of these CUSIP numbers, does not undertake any responsibility for their accuracy, and makes no representation as to their correctness on the Notes or as indicated above. The CUSIP number for a specific maturity is subject to being changed after the issuance of the Notes as a result of various subsequent actions including, but not limited to, a refunding in whole or in part of such maturity or as a result of the procurement of secondary market portfolio insurance or other similar enhancement by investors that is applicable to all or a portion of certain maturities of the Notes.*

PHOENIX ADVISORS

No dealer, broker, salesperson, or other person has been authorized by the Town to give any information or to make any representations not contained in this Official Statement or any supplement which may be issued hereto, and if given or made, such other information or representations must not be relied upon as having been authorized. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Notes by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale.

This Official Statement has been prepared only in connection with the initial offering and sale of the Notes and may not be reproduced or used in whole or in part for any other purpose. The information, estimates and expressions of opinion in this Official Statement are subject to change without notice. Neither the delivery of this Official Statement, nor any sale of the Notes, shall, under any circumstances, create any implication that there has been no material change in the affairs of the Town since the date of this Official Statement.

The independent auditors for the Town are not passing upon, and do not assume responsibility for, the accuracy or completeness of the financial information presented in this Official Statement (other than matters expressly set forth in their opinion in Appendix A), and they make no representation that they have independently verified the same.

The Notes have not been registered under the Securities Act of 1933, as amended, nor have the Notes been registered under any state securities laws.

The Town deems this Official Statement to be "final" for purposes of Securities and Exchange Commission Rule 15c2-12(b)(1), but it is subject to revision or amendment.

The Town currently files its official statements for primary offerings with the Municipal Securities Rulemaking Board's Electronic Municipal Market Access ("EMMA") system. In accordance with the requirements of Rule 15c2-12(b)(5) promulgated by the Securities and Exchange Commission, the Town will agree to provide or cause to be provided timely, but not in excess of ten (10) business days after the occurrence of the event, notice of the occurrence of certain events with respect to the Notes. The Continuing Disclosure Agreement for the Notes shall be executed in substantially the form attached as Appendix C to this Official Statement.

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Appendix A: 2025 General Purpose Financial Statements
Appendix B: Form of Legal Opinion of Bond Counsel and Tax Exemption
Appendix C: Form of Continuing Disclosure Agreement
Appendix D: Notice of Sale

Note Issue Summary

The information in this Note Issue Summary and the front cover page is qualified in its entirety by the detailed information and financial statements appearing elsewhere in this Official Statement. This Official Statement speaks only as of its date and the information herein is subject to change.

Date of Sale:	Wednesday, July 22, 2026 at 11:30 A.M. (Eastern Time).
Locations of Sale:	Office of the Finance Director, Town Hall Building, 158 Main Street, Thomaston, Connecticut 06787.
Issuer:	Town of Thomaston, Connecticut (the "Town").
Issue:	$3,595,000 General Obligation Bond Anticipation Notes (the "Notes").
Dated Date:	Date of Delivery.
Principal Due:	At maturity: August 4, 2027.
Interest Due:	At maturity: August 4, 2027.
Purpose:	The Note proceeds will be used to provide funds for various general purpose and school projects.
Redemption:	The Notes are <u>not</u> subject to redemption prior to maturity.
Security:	The Notes will be general obligations of the Town and the Town will pledge its full faith and credit to the payment of principal of and interest on the Notes when due.
Credit Rating:	Application for a rating on the Notes has been made to S&P Global Ratings ("S&P"). The Town's outstanding long-term rating is "AA" from S&P.
Basis of Award:	Lowest Net Interest Cost (NIC), as of the dated date.
Note Insurance:	The Town does not expect to purchase a credit enhancement facility.
Tax Exemption:	See "Appendix B - Form of Legal Opinion of Bond Counsel and Tax Exemption" herein.
Continuing Disclosure:	In accordance with the requirements of Rule 15c2-12 promulgated by the Securities and Exchange Commission, the Town will agree to provide, or cause to be provided timely, but not in excess of ten (10) business days after the occurrence of the event, notice of the occurrence of certain events with respect to the Notes as specified in the Continuing Disclosure Agreement for the Notes to be executed substantially in the form attached as Appendix C to this Official Statement.
Bank Qualification:	The Notes <u>shall be</u> designated by the Town as qualified tax-exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions of interest expense allocable to the Notes.
Registrar, Transfer Agent, Certifying Agent, Paying Agent:	U.S. Bank Trust Company, National Association, CityPlace I, 185 Asylum Street, 27th Floor, Hartford, Connecticut 06103.
Legal Opinion:	Shipman & Goodwin LLP, of Hartford, Connecticut will act as Bond Counsel.
Municipal Advisor:	Phoenix Advisors, a division of First Security Municipal Advisors, Inc., of Milford, Connecticut will act as Municipal Advisor. Telephone (203) 283-1110.
Delivery and Payment:	It is expected that delivery of the Notes in book-entry-only form will be made on or about August 5, 2026, against payment in Federal Funds.
Issuer Official:	Questions concerning the Official Statement should be addressed to Tracy A. Decker, Finance Director, Town Office Building, 158 Main Street, Thomaston, Connecticut 06787. Telephone (860) 283-9678.

I. Note Information

Introduction

This Official Statement, (the "Official Statement') including the cover page and appendices, is provided for the purpose of presenting certain information relating to the Town of Thomaston, Connecticut (the "Town"), in connection with the original issuance and sale of $3,595,000 General Obligation Bond Anticipation Notes (the "Notes") of the Town.

This Official Statement is not to be construed as a contract or agreement between the Town and the purchasers or holders of any of the Notes. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement, nor any sale made hereunder, shall, under any circumstance, create any implication that there has been no change in the affairs of the Town since the date hereof. Any statements in this Official Statement involving matters of opinion or estimates, whether or not expressly so stated, are intended as such and not as representation of fact. No representation is made that any of such statements will be realized. All quotations from and summaries and explanations of provisions of laws contained in this Official Statement do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof.

U.S. Bank Trust Company, National Association, CityPlace I, 185 Asylum Street, 27th Floor, Hartford, Connecticut 06103 will act as Registrar, Transfer Agent, Paying Agent, and Certifying Agent for the Notes.

Bond Counsel is not passing upon, and does not assume responsibility for, the accuracy or adequacy of the statements made in this Official Statement (other than matters expressly set forth as its opinion attached hereto as Appendix B) and it makes no representation that it has independently verified the same.

The Town deems this Official Statement to be "final" for purposes of Securities and Exchange Commission Rule 15c2-12(b)(1), but is subject to revision or amendment.

Climate Change

Numerous scientific studies have detailed changing global weather patterns and the potential for increasing extreme weather events across the world. The Town faces certain threats due to climate change, including flooding, drought and damaging wind that could become more severe and frequent. The Town cannot predict the timing, extent or severity of climate change and its impact on the Town's operations and finances. The Town holds sufficient reserves and annually budgets for contingencies to address unforeseen expenses including the increasing frequency of severe weather so that the Town can quickly respond and recover from any such events that would exceed its annual operating budget. In addition, the Town carries flood insurance of $10 million per occurrence.

Cybersecurity

The Town, like many other public and private entities, relies on technology to conduct its operations. The Town and its departments face cyber threats from time to time, including, but not limited to, hacking, viruses, malware, phishing, and other attacks on computers and other sensitive digital networks and systems. To reduce the risk of a successful cyber security threat, the Town has invested in robust network security protection software and monitoring services. The Town's security protection systems are evaluated throughout the year for upgrade or replacement in the face of evolving cyber threats and industry best practices.

Municipal Advisor

Phoenix Advisors, a division of First Security Municipal Advisors, Inc., Milford, Connecticut, has served as Municipal Advisor to the Town in connection with the issuance of the Notes (the "Municipal Advisor") and has assisted in matters related to the planning, structuring and terms of the Notes. The Municipal Advisor is not obligated to undertake, and has not undertaken, either to make an independent verification of, or to assume responsibility for the accuracy, completeness, or fairness of the information contained in the Official Statement and the appendices hereto. The Municipal Advisor is an Independent Registered Municipal Advisor pursuant to the Dodd-Frank Act and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities.

Description of the Notes

The Notes will be dated the date of delivery and will be due and payable as to both principal and interest at maturity, on August 4, 2027 as set forth on the cover page of this Official Statement. A book-entry system will be employed evidencing ownership of the Notes in principal amounts of $5,000 or integral multiples thereof plus any odd amount, with transfers of ownership effected on the records of DTC and its participants pursuant to rules and procedures established by DTC and its participants. See "Book-Entry-Only Transfer System" herein.

Redemption Provisions

The Notes are NOT subject to redemption prior to maturity

Authorization and Purpose

The Notes are being issued pursuant to Title 7 of the General Statutes of Connecticut, as amended, and certain bond resolutions adopted by the Town's Board of Selectmen, Board of Finance and approved by voters of the Town at referenda or Town Meeting.

Use of Proceeds

Project	***Aggregate Amount Authorized***	***Notes Maturing Due: 8/5/26***	***This Issue: The Notes Due: 8/4/27***
Greenway ………………………………..	$ 445,000	$ 445,000	$ 422,750
Elm Street Engineering …………………	200,000	200,000	190,000
Old Northfield Road Engineering ………	125,000	120,000	114,000
Black Rock School Air Handlers……….	545,125	175,000	166,250
WPCA Plant Improvements…………….	5,410,000	-	2,702,000
Total……………………………………	$ 6,725,125	$ 940,000	$ 3,595,000

Book-Entry-Only Transfer System

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the Notes. The Notes will be issued as fully-registered Notes registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Note certificate will be issued for each interest rate of the Notes, in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has S&P Global Ratings highest rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of the Notes under the DTC system must be made by or through Direct Participants, which will receive a credit for the Notes on DTC's records. The ownership interest of each actual purchaser of each Security ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Notes are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Notes, except in the event that use of the book-entry system for the Notes is discontinued.

To facilitate subsequent transfers, all Notes deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of the Notes with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not affect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Notes; DTC's records reflect only the identity of the Direct Participants to whose accounts such Notes are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of the Notes may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Notes, such as redemptions, tenders, defaults, and proposed amendments to the Security documents. For example, Beneficial Owners of Notes may wish to ascertain that the nominee holding the Notes for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Notes within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Notes unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Town as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Notes are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and Interest on, and redemption premium, if any, with respect to the Notes will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Town or the Paying Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with Notes held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Paying Agent, or the Town, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest, and redemption premium, if any, to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Town or the Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Notes at any time by giving reasonable notice to the Town or its Agent. Under such circumstances, in the event that a successor depository is not obtained, Note certificates are required to be printed and delivered.

The Town may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Note certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the Town believes to be reliable, but the Town takes no responsibility for the accuracy thereof.

DTC Practices

The Town can make no assurances that DTC, Direct Participants, Indirect Participants or other nominees of the Beneficial Owners of the Notes will act in a manner described in this Official Statement. DTC is required to act according to rules and procedures established by DTC and its participants which are on file with the Securities and Exchange Commission.

Replacement Notes

In the event that: (a) DTC determines not to continue to act as securities depository for the Notes, and the Town fails to identify another qualified securities depository for the Notes to replace DTC; or (b) the Town determines to discontinue the book-entry system of evidence and transfer of ownership of the Notes, the Town will issue a fully-registered Note certificate directly to the Beneficial Owner. A Beneficial Owner of the Notes, upon registration of certificates held in such Beneficial Owner's name, will become the registered owner of the Notes.

Security and Remedies

The Notes will be general obligations of the Town and the Town will pledge its full faith and credit to pay the principal of and interest on the Notes when due. Unless paid from other sources, the Notes are payable from general property tax revenues. The Town has the power under the Connecticut General Statutes to levy ad valorem taxes on all taxable property in the Town without limit as to rate or amount, except as to certain classified property such as certified forest land taxable at a limited rate and dwelling houses of qualified elderly persons of low income or qualified disabled persons taxable at limited amounts. The Town may place a lien on the property for the amount of tax relief granted, plus interest, with respect to dwelling houses of qualified elderly persons of low income or qualified disabled persons. Under existing statutes, the State of Connecticut is obligated to pay the Town the amount of the tax revenue which the Town would have received except for the limitation under certain of the statutes upon its power to tax dwelling houses of qualified elderly persons of low income.

Payment of the Notes is not limited to property tax revenues or any other revenue source, but certain revenues of the Town may be restricted as to use and therefore may not be available to pay debt service on the Notes.

There are no statutory provisions for priorities in the payment of general obligations of the Town. There are no statutory provisions for a lien on any portion of the tax levy or other revenues to secure the Notes or judgments thereon, in priority to other claims.

The Town is subject to suit on its general obligation bonds and notes and a court of competent jurisdiction has the power in appropriate proceedings to render a judgment against the Town. Courts of competent jurisdiction also have the power in appropriate proceedings to order a payment of a judgment on such debt from funds lawfully available therefor or, in the absence thereof, to order the Town to take all lawful action to obtain the same, including the raising of the required amount in the next annual tax levy. In exercising their discretion as to whether to enter such an order, the courts may take into account all relevant factors, including the current operating needs of the Town and the availability and adequacy of other remedies.

Enforcement of a claim for payment of principal of or interest on the Notes would also be subject to the applicable provisions of Federal bankruptcy laws as well as other bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted and to the exercise of judicial discretion. Section 7-566 of the Connecticut General Statutes, as amended, provides that no Connecticut municipality shall file a petition in bankruptcy without the express prior written consent of the Governor. This prohibition applies to any town, city, borough, metropolitan district and any other political subdivision of the State having the power to levy taxes and issue bonds or other obligations.

Qualification for Financial Institutions

The Notes shall be designated by the Town as qualified tax-exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions of interest expense allocable to the Notes.

Availability of Continuing Disclosure Information

The Town will enter into a Continuing Disclosure Agreement with respect to the Notes, substantially in the form attached as Appendix C to this Official Statement, to provide or cause to be provided, in accordance with the requirements of SEC Rule 15c2-12, timely, but not in excess of ten (10) business days after the occurrence of the event, notice of the occurrence of certain events with respect to the Notes.

The Town has previously undertaken in continuing disclosure agreements entered into for the benefit of holders of certain of its general obligation bonds to provide annual financial information and event notices pursuant to Rule 15c2-12. In the past five years, the Town has not failed to comply, in any material respect, with its undertakings under such agreements.

The Town is not responsible for any failure by the Electronic Municipal Market Access system ("EMMA") of any other nationally recognized municipal securities information repository to timely post disclosure submitted to it by the Town or any failure to associate such submitted disclosure to all related CUSIPs.

The Town prepares, in accordance with State law, annual audited financial statements and files such annual audits with the State of Connecticut, Office of Policy and Management, on an annual basis. The Town provides, and will continue to provide, to the rating agencies ongoing disclosure in the form of the Annual Financial Report, Recommended and Adopted Budgets, and other materials relating to its management and financial condition, as may be necessary or requested.

Rating

Application for a rating on the Notes has been made to S&P Global Ratings ("Rating Agency"). The Town's outstanding long-term rating is "AA" from S&P Global Ratings. The Town furnished to the Rating Agency certain information and materials, some of which may not have been included in this Official Statement. The rating reflects only the views of the Rating Agency. No application was made to any other rating agencies for the purpose of obtaining ratings on outstanding securities of the Town.

Generally, the rating agencies base their rating upon such information and materials and upon investigations, studies and assumptions by the rating agencies. There can be no assurance that a rating will continue for any given period of time or that it will not be lowered or withdrawn entirely by a rating agency if in its judgment circumstances so warrant. Any such downward change in or withdrawal of a rating may have an adverse effect on the marketability or market price of the Town's outstanding bonds and notes, including the Notes.

The Town expects to furnish to the Rating Agency information and materials that it may request. However, the Town may issue short-term or other debt for which a rating is not requested. The Town's Municipal Advisor recommends that all bonded debt be submitted for a credit rating.

Note Insurance

The Town does not expect to purchase a credit enhancement facility for the Notes.

(Remainder of page intentionally left blank)

II. The Issuer

Description of the Municipality

The Town of Thomaston, located in Litchfield County, encompasses a land area of 12.0 square miles and has a current population of 7,492. The Town is 10 miles south of Torrington, 23 miles west of Hartford and is bordered by Waterbury, Plymouth, Harwinton, Litchfield and Watertown. Thomaston originated in 1674 as part of the Mattatuck Plantation, now the City of Waterbury.

The Town is easily accessible by an excellent highway system. Route 8, a four-lane State highway, provides north-south interstate connections from Bridgeport to Winsted, where it meets Route 44 and continues north to the Massachusetts border. Interstate 84, the major east-west highway through Connecticut, is located just 11 miles south of the Town. Intra-town traffic is served by U.S. Route 6 and State routes 254, 109, and 262, which pass through the Town. Air transport is available at the Oxford Regional, New Haven-Tweed and Bradley International Airports.

Thomaston occupies a unique location in the Naugatuck Valley. With three Federal flood control dams and the Mattatuck State Forest, over 30% of the community is either under the ownership of, or administered by, the State of Connecticut or the United States Army Corps of Engineers. An additional 10% is either steep slopes or wetland areas. Hence, 30% or more of the community is expected to retain a rural character.

Economic Factors

Thomaston is a residential community with a diversified manufacturing economic base. The Town's proximity to the Naugatuck River continues to be a major factor in its natural appeal to the development of certain types of industries.

Best known for its namesake and founder, Seth Thomas, who established the Seth Thomas Clock Company in Thomaston in the late 1800s, the Town continues to be home to many small and medium-sized manufacturers. The original clock factory has now become a vibrant industrial park and is home to more than 20 tenants employing nearly 500 people, many of whom work in skilled manufacturing trades. The current owners have expanded the site from 275,000 square feet to nearly 312,000 square feet over the past decade to accommodate growth and demand for industrial and manufacturing space. A brew pub opened in 2021 in vacant space in the southern area of the building, and it has been so successful that it recently expanded its floor space to accommodate larger events. There are numerous other manufacturers in Town from small tool and die shops employing three or four people to large operations with 100 plus employees. Manufacturing remains strong in Thomaston.

The Town of Thomaston has made changes to its Plan of Conservation and Development that permits the creation of an industrial park located on Reynolds Bridge Road adjacent to an area already zoned and in use by many small to medium size manufacturers. The area is contiguous to Route 8, a divided highway which permits easy access to freight transport. The developer of this industrial park has already constructed a 50-unit senior housing complex near the industrial park. Recently, a 47-unit active adult community was completed by a local developer at 500 South Main Street. The former Star Manufacturing building located at 10 Marine Street has been transformed into a mixed-use professional services and office space building. The developer of 10 Marine Street took advantage of the Town's tax assessment abatement ordinance that is in place to assist with the development. Another former manufacturing building at 437 South Main Street was extensively renovated to provide storage space, contractor condos, and an axe-throwing recreational business. In January 2021, the Town received a $7,559,382 Local Transportation Capital Improvement (LOTCIP) grant from the State of Connecticut for the reconstruction of Hickory Hill Road which was recently completed. The Town will soon embark on another road reconstruction project on Elm Street using LOTCIP funding.

A portion of the Town of Thomaston has been deemed an enterprise zone allowing businesses in the Town to apply for both property and income tax incentives.

The Planning & Zoning Commission is continuing the process of updating the zoning maps based upon a digitized parcel map created by the Central Naugatuck Valley Council of Governments and is working in conjunction with the Water Pollution Control Authority to create a master sewer plan for the Town of Thomaston that is in conformance with the State of Connecticut Plan of Conservation and Development. Changes to the Zoning District Map have been made to slow the pace of residential development, which in the past decade has been more than double the State average, by increasing lot sizes, particularly in those areas not served by municipal water and sewer service.

The Planning & Zoning Commission will begin to update the 2014 Plan of Conservation and Development this summer. The Town anticipates that the new plan will address all aspects of governmental services including economic development. One aspect of the 2014 plan was to establish goals and develop a plan for the Downtown Development District in conjunction with local merchants; this work was completed in 2017. It is anticipated that the upcoming Plan of Conservation & Development will build on this Downtown Development Plan to prioritize additional items to revitalize this central area of the Town.

Also economically significant are the ongoing renovations of the Town-owned Thomaston Opera House, which is considered to be one of the finest examples of Victorian/Gothic architecture in the state. In the past decade, the theater has undergone many improvements and restorations perpetuating its original function as a multipurpose cultural and recreational center for Litchfield County and the Greater Waterbury area. The Thomaston Opera House Commission leases the facility to a management company. A portion of each ticket sold is contributed to a fund for future restoration projects and the Town's Opera House Commission plans additional restoration projects and is working with an architectural firm to develop a long-range renovation plan. The Opera House was recently awarded grant funding for a portion of these renovations. The roof of this historically significant building was recently replaced, the restoration of the ceiling was completed and the remainder of Phase I of the renovations are anticipated to be completed this summer.

The Economic Development Commission's mission is to organize and promote sound economic growth in Thomaston by stimulating the expansion of existing business, attracting new enterprises, and assuring a favorable community climate for new ideas and economic growth while respecting the character and history of the community. This nine-member commission has been proactive in seeking business growth opportunities in Thomaston since its reestablishment. In 2007, a tax incentive program was established to attract, retain, and expand qualified businesses, to create employment opportunities and to promote responsible economic growth to ensure Thomaston's future as a desirable community in which to live and work. Six developers have since taken advantage of this ordinance.

The Board of Selectmen appointed the previously established Thomaston Historical Commission to manage and oversee the Seth Thomas-Bradstreet House, grounds and furnishings at 237 Main Street, and such other historic properties or assets as the Town of Thomaston may acquire in the future. The Seth Thomas-Bradstreet House was purchased by the Town in November 2005. It is a very well-preserved, two-story building that has stood on Main Street since at least 1838 and was home to Seth Thomas, a famed clockmaker whose company would attain an international reputation. The Town made this home into a museum.

The Department of Economic and Community Development approved the reallocation of certain Small Cities federal funds the Town holds, which will benefit low to moderate income families and Americans with Disabilities. $300,000 was reallocated for housing rehabilitation for those who qualify. Many taxpayers have taken advantage of this program.

A ten-year Plan of Conservation and Development will be completed in 2025. The plan addresses all aspects of governmental services including economic development. One aspect of this plan is to establish goals and develop a plan for the Downtown Development District in conjunction with local merchants.

The Small Town Economic Assistance Program ("STEAP") funds economic development, community conservation and quality of life projects for localities that are ineligible to receive Urban Action (CGS Section 4-66c) bonds. Public Act 05-194 allows an Urban Act town that is not designated as a regional center under the State Plan of Conservation and Development to opt out of the Urban Action program and become a STEAP town for a period of four years. The Town elected this option in 2006 and remains a STEAP town after renewing every four years. During that time, the Town has been awarded $1,098,300 for sidewalk replacement, $300,000 for the repair of Altair Avenue Bridge and culvert, $100,000 for an emergency generator, $500,000 towards a town-wide communication system and $500,000 for the first phase of improvements to an athletic facility at Nystrom's Park. The Town was recently awarded funding for sidewalk replacement on Main Street and road/sewer work on Woodbridge Lane/Ridgewood Acres and is currently seeking funding for additional projects including a downtown parking area.

The Naugatuck Railroad Company, a branch of the Railroad Museum of New England, will continue to contribute significantly to Thomaston's tourist industry. In 2005, the company renovated the historic Thomaston Train Station and relocated its headquarters from Waterbury to Thomaston. The renovations to the train station were funded by a combination of private and public grants. The train route loops from Waterbury to Thomaston and north toward Torrington. It runs a regular schedule in the summer and fall as well as running trains for special events. Since renovations were completed, it is has brought approximately 35,000 passengers into the Town of Thomaston annually.

Thomaston's residential sector consists predominantly of single-family homes affordable across a broad range of income levels. Affordability and accessibility have been prime factors in the consistent levels of residential development. The Planning & Zoning Commission is reviewing an Incentive Housing Zone in an effort to encourage redevelopment of the downtown for commercial and residential uses.

Thomaston is also serviced by the Connecticut Department of Transportation bus service that runs between Waterbury and Torrington.

Form of Government

The Town operates under a Town Meeting form of government, with a Board of Selectmen consisting of three elected members and a Board of Finance made up of six elected members. The Town Meeting is the legislative body of the Town and must approve the annual budget and all bond and note authorizations, except for refunding bonds which only need to be approved by the Board of Selectmen. The First Selectman is the Chief Executive of the Town, and is responsible for the administration of all Town business matters. The First Selectman presides over the Board of Selectmen, has full voting privileges, and is elected to a two-year term of office every odd-numbered year. An elected Treasurer and an appointed Finance Director assist the First Selectman in financial matters.

Principal Municipal Officials

Office	*Name*	*Manner of Selection*	*Term*
First Selectman…………………	Rich Sileo	Elected	11/25 - 11/27
Selectman………………………	Michael Burr	Elected	11/25 - 11/27
Selectman………………………	Beth Campbell	Elected	11/25 - 11/27
Finance Director………………	Tracy A. Decker	Appointed	15 years
Treasurer………………………	Lawrence Duffany	Elected	11/25 - 11/27
Town Clerk……………………	Catherine P. DuPont	Elected	1/22 - 1/26
Assessor………………………	Jen O'Neill	Appointed	1 year
Tax Collector…………………	Laura Fitch	Elected	11/25 - 11/29
Superintendent of Schools…..	Francine Coss	Appointed	12 years

Municipal Services

Police

The Thomaston Police Department operates under the direction of a Chief of Police, who reports to the Board of Police Commissioners. The Department operates 24 hours per day, seven days a week, and functions as a patrol and investigative unit, and is comprised of thirteen full-time officers. All officers are Peace Officer Standards and Training (“POST”) certified police officers. There are three full-time and six part-time emergency services dispatchers who report to the Chief of Police and who are responsible for dispatching fire and ambulance personnel, as well as police. All dispatchers are certified as emergency medical dispatchers. Two officers are certified to teach Drug Abuse Resistance Education (“DARE”).

Fire Protection

The Thomaston Volunteer Fire Department consists of approximately 50 active members who serve on a volunteer basis. The Department is trained for fire suppression, dive rescue, rope rescue, and vehicle extrication rescue. The majority of Department members are trained to the operational level for hazardous materials incidents. Department services are available 24 hours per day, 7 days per week. Fire Department members carry pagers and are dispatched by the Thomaston Police Department. The Fire Department has a fleet of three engines, a tanker unit, a 102-foot aerial platform apparatus, a five-passenger transport pick-up, a Polaris Gator all-terrain vehicle and a chief’s vehicle.

Ambulance Service

The Thomaston Volunteer Ambulance Corps is comprised of approximately 35 active members. The Volunteer Ambulance Corps is located at 237 South Main Street in a facility that was built in 1996. The Corps operates two ambulances at the MIC-1 with D-Fib and Epi-Pen level. Ambulance service is available 24 hours per day, 7 days per week, at no cost to residents. Ambulance Corps members carry pagers and are dispatched through the Thomaston Police Department.

Public Works

The Public Works Department is responsible for the maintenance, repair, and winter plowing of approximately 41 miles of Town-owned roads as well as cleaning and repairing storm sewers, and building maintenance. Thomaston’s Public Works Department fleet consists of five full-size dump trucks equipped with plows and sanders, one smaller dump truck with a plow, a loader, bulldozer, road-side mower, backhoe, sweep-vac truck and asphalt roller. The Department employs seven full-time employees.

Solid Waste and Recycling

The Town’s contract with Connecticut Resources Recovery Authority ended on June 30, 2022. CWPM, LLC now provides the solid waste transportation for Thomaston and its residents for weekly curbside recycling and waste pickup. For fiscal year 2025-26 CWPM will be transporting the Town’s solid waste and recycling to their facility and charging the Town a tip fee of $99 per ton for solid waste. Acceptable recycling will be rebated/charged according to a market-based formula.

Sewage Collection and Treatment

Approximately 80% of Thomaston is connected to a sewer system, with roughly 38 miles of sewer lines within Town boundaries and five miles of sewers outside the Town boundaries. The sewers range in age from new to over 100 years old. Thomaston currently has five pumping stations, which were built from 1971 to 1998, and all older pump stations were upgraded in 1996. The Town completed a $12.6 million upgrade to its existing plant in 2000 and a $1.9 million phosphorus removal system which were funded by a combination of state grants and two percent loans from the State of Connecticut's Clean Water Revolving Loan Fund. The new plant has been designed for nitrogen removal and an increased design flow of 1.38 million gallons per day with a daily maximum of 2.07 million gallons per day. The Water Pollution Control Authority is continuing an infiltration/inflow program and has been doing yearly manhole rehabilitation to operate a more efficient system. The Water Pollution Control Authority recently replaced the effluent and sludge pumps at the sewer plant. A portion of the funding for this project came from the American Rescue Plan Act (APRA).

Utilities

Thomaston's water is supplied by a combination of privately owned utilities and individual wells. Electric service is provided by Eversource, telephone service is provided by Frontier, and natural gas is provided to a portion of the Town by Eversource.

Parks and Recreation

The Thomaston Recreation Commission offers six recreation areas in the Town with a total of approximately 20 acres dedicated to passive and active recreational activities. These facilities include tennis courts, basketball courts, baseball and softball diamonds, a track and several areas with playground equipment for children. Also included is Nystrom's Park, a picnicking and swimming area complete with a bath house, changing areas, and a boat launch. The Thomaston Recreation Commission provides a broad array of youth and adult recreation programs which are run year-round. The programs are diversified and include athletic programs as well as cultural activities. The Town of Thomaston has over 1,551 acres of State and Federal land occupied by three flood control dams. This land augments the existing passive recreation with activities such as hiking, camping, fishing, swimming, and boating. In addition, bicycle and motocross trails are provided at the Thomaston Dam. Black Rock State Park is located at Thomaston's border with Watertown and adjoins the federally owned land.

Public Library

Established in 1898, the Thomaston Public Library provides books and other materials in a variety of formats and technologies to meet the informational, educational, recreational, and cultural needs of the community. Library holdings include over 46,000 items, including 15,000 books in the Children's Library. Special collections include the Marjorie Conklin Collection of Art Books and the Allan C. Innes Collection of Books on Connecticut History. The Thomaston Library has over 60 magazine and newspaper subscriptions as well as videos, DVDs and audio books. The library provides reference and research assistance, as well as a reader's advisory service. An on-line public access catalog is available to use in the library or from home computers. A Computer Learning Center offering computer instruction for adults and children is also available. Children and adults have free internet access from numerous high-speed computers. The Friends of the Thomaston Public Library raises money through an annual drive for special projects and programs including lectures by visiting speakers, films, concerts and children's programs.

Social Services

The Department of Social Services is a resource and referral center for many State, Federal, and other agency programs and is a local liaison for residents. Application assistance and advocacy are available, and people with financial needs are helped through well-coordinated local programs including food and fuel banks and a "back-to-school" clothes program. Case management and counseling services are provided as necessary. A municipal agent to aid the elderly is available through the Social Services Department as needed. There are two elderly/disabled housing complexes located in Thomaston, 63 units of which are run by the Thomaston Housing Authority and 27 units of which are subsidized but privately owned. One complex has a meal site and meals are delivered to qualified tenants. The McMahon Senior Center, constructed in 1990, offers a number of activities to Thomaston's senior residents. Senior citizen meetings are well attended, and there is an active Senior Advisory Board that meets monthly to address needs and issues. The Town owns and operates a senior mini-bus to provide transportation for the elderly and disabled.

Employee Relations and Collective Bargaining

Municipal Employees

	2025-26	2024-25	2023-24	2022-23	2021-22
General Government ……	91	93	94	91	92
Board of Education …….	163	168	175	182	134
Total …………………..	254	261	269	273	226

Employee Bargaining Organizations

Employees	Bargaining Unit	Number of Members	Contract Expiration Date
Public Works………..	AFSCME, Council #14	6	6/30/2029
Police…………………	AFSCME, Council #15	13	6/30/2028
Board of Eduction…..	AFSCME	46	6/30/2029
Sewer…………………	C.S.E.A., Inc./SEIW AFL-CIO	6	6/30/2027
Clerical………………	C.S.E.A., Inc./SEIW AFL-CIO	9	6/30/2028
Teachers…………….	Thomaston Education Association	85	6/30/2029
Administrators………	Thomaston Administrators Association	6	6/30/2027
Total ………………………………………………………………		171	

Source: Town of Thomaston, Finance Department.

General Statutes Sections 7-473c, 7-474 and 10-153a to 10-153n provide a procedure for binding arbitration of collective bargaining agreements between municipal employers and organizations representing municipal employees, including certified teachers and certain other employees. The legislative body of a municipal entity may reject an arbitration panel's decision by a two-thirds majority vote. The State of Connecticut and the employee organization must be advised in writing of the reasons for rejection. The State then appoints a new panel of either one or three arbitrators to review the decisions on each of the rejected issues. The panel must accept the last best offer of either party. In reaching its determination, the arbitration panel gives priority to the public interest and the financial capability of the municipal employer, including consideration of other demands on the financial capability of the municipal employer. For binding arbitration of teachers' contracts, in assessing the financial capability of a municipality, there is an irrebuttable presumption that a budget reserve of 5% or less is not available for payment of the cost of any item subject to arbitration. For binding arbitration of all other municipal employee contracts there is an irrebuttable presumption that 15% of the municipal employer's budget reserves is not available for payment of the cost of any item subject to arbitration. In the light of the employer's financial capability, the panel considers prior negotiations between the parties, the interests and welfare of the employee group, changes in the cost of living, existing employment conditions, and wages, salaries, fringe benefits, and other conditions of employment prevailing in the labor market, including developments in private sector wages and benefits.

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Educational System

The Thomaston Public Schools are governed by a nine-member Board of Education. The system is comprised of three facilities: an elementary school, a middle school and a high school. The primary function of the Board is to establish policy. Some of the areas for which such policies are set include curriculum, budget requests submission, ensuring funds for education as appropriated by the Town are properly expended, implementation of both State and Federal laws, and planning for facilities needed by the system, including construction and renovation.

School Facilities

School	Grades	Date of Construction (Latest Additions)	Number of Classrooms	Enrollment as of 10/1/2025	Operating Capacity
Black Rock Elementary…	Pre-K–3	1954 (1956, 1968, 1998)	23	230	489
Thomaston Center……..	4–6	1939 (1960, 1989, 2005)	25	198	510
Thomaston High………..	7–12	1980 (1989, 2004)	43	314	680
Total ………………………………			91	742	1,679

Source: Town of Thomaston, Board of Education.

School Enrollment and Projections

School Year	Grades Pre-K - 3	Grades 4 - 6	Grades 7 - 12	Total
		Historical		
2016-17	264	205	427	896
2017-18	280	190	405	875
2018-19	280	189	376	845
2019-20	291	196	361	848
2020-21	265	199	364	828
2021-22	310	195	334	839
2022-23	290	188	342	820
2023-24	298	190	338	826
2024-25	274	200	305	779
2025-26	262	199	352	813
		Projected		
2026-27	254	170	375	799
2027-28	247	163	367	777
2028-29	257	144	348	749

Source: Town of Thomaston, Board of Education.

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III. Economic and Demographic Information

Population and Density

Year	Actual Population[1]	% Increase	Density[2]
2024[3]	7,492	0.7%	624.3
2020	7,442	-5.6%	620.2
2010	7,887	5.1%	657.3
2000	7,503	8.0%	625.3
1990	6,947	11.3%	578.9
1980	6,240	0.1%	520.0
1970	6,233	6.5%	519.4

[1] *U.S. Department of Commerce, Bureau of Census.*

[2] *Per square mile: 12.0 square miles.*

[3] *American Community Survey 2020-2024.*

Age Distribution of the Population

	Town of Thomaston		State of Connecticut	
Age	**Number**	**Percent**	**Number**	**Percent**
Under 5 years …………………	504	6.7%	181,691	5.0%
5 to 9 years ……………………	422	5.6	195,164	5.4%
10 to 14 years …………………	417	5.6	214,972	5.9%
15 to 19 years …………………	393	5.2	239,710	6.6%
20 to 24 years …………………	351	4.7	238,387	6.6%
25 to 34 years …………………	1,222	16.3	454,892	12.6%
35 to 44 years …………………	716	9.6	460,916	12.7%
45 to 54 years …………………	1,080	14.4	453,917	12.5%
55 to 59 years …………………	426	5.7	256,068	7.1%
60 to 64 years …………………	565	7.5	258,234	7.1%
65 to 74 years …………………	887	11.8	386,232	10.7%
75 to 84 years …………………	416	5.6	196,373	5.4%
85 years and over ……………	93	1.2	87,952	2.4%
Total…………………………	7,492	100%	3,624,508	100%
Median Age (Years) 2024……	41.5		41.1	
Median Age (Years) 2010[1]…..	42.7		40.5	

[1] *U.S. Department of Commerce, Bureau of Census, 2010.*

Source: American Community Survey 2020-2024.

Income Distribution

	Town of Thomaston		State of Connecticut	
Income	**Families**	**Percent**	**Families**	**Percent**
$ 0 - $ 9,999………………………	-	0.0%	24,004	2.6%
10,000 - 14,999…………………….	-	0.0	12,584	1.4%
15,000 - 24,999…………………….	25	1.2	27,285	3.0%
25,000 - 34,999…………………….	76	3.8	33,429	3.6%
35,000 - 49,999…………………….	34	1.7	59,826	6.5%
50,000 - 74,999…………………….	319	15.8	106,611	11.6%
75,000 - 99,999…………………….	204	10.1	106,893	11.6%
100,000 - 149,999………………….	500	24.7	182,785	19.8%
150,000 - 199,999………………….	484	23.9	131,310	14.3%
200,000 and over………………….	380	18.8	236,661	25.7%
Total……………………………	2,022	100.0%	921,388	100.0%

Source: American Community Survey 2020-2024.

Income Levels

	Town of Thomaston	State of Connecticut
Per Capita Income, 2024……………………………	$ 56,568	$ 55,915
Median Family Income, 2024………………………	$ 137,444	$ 122,706
Median Household Income, 2024…………………	$ 103,218	$ 95,781

Source: American Community Survey 2020-2024.

Educational Attainment
(Years of School Completed Age 25 and Over)

	Town of Thomaston		State of Connecticut	
	Number	Percent	Number	Percent
Less than 9th grade……………………………	18	0.3%	101,458	4.0%
9th to 12th grade………………………………	184	3.4	114,887	4.5
High School graduate…………………………	1,512	28.0	647,192	25.3
Some college, no degree………………………	1,450	26.8	410,903	16.1
Associate's degree ……………………………	405	7.5	195,081	7.6
Bachelor's degree………………………………	1,263	23.4	595,631	23.3
Graduate or professional degree……………	573	10.6	489,432	19.2
Total…………………………………………	5,405	100.0%	2,554,584	100.0%
Total high school graduate or higher (%)………………		96.3%		91.5%
Total bachelor's degree or higher (%)……………………		34.0%		42.5%

Source: American Community Survey 2020-2024.

Employment Data

	Town of Thomaston		Percentage Unemployed		
Period	Employed	Unemployed	Town of Thomaston	Waterbury Labor Market	State of Connecticut
May 2026………….	3,972	203	4.9	5.6	5.0
Annual Average					
2025………………	4,244	171	3.9	4.4	3.9
2024………………	4,584	155	3.3	4.4	3.5
2023………………	4,520	163	3.5	4.7	3.7
2022………………	4,530	157	3.4	5.2	4.1
2021………………	4,206	236	5.3	8.0	6.6
2020………………	4,441	283	6.0	8.5	7.3
2019………………	4,624	164	3.4	4.6	3.7
2018………………	4,589	182	3.8	5.1	4.1
2017………………	4,554	188	4.0	5.9	4.7
2016………………	4,523	210	4.4	6.5	5.3

Source: State of Connecticut, Department of Labor.

Employment by Industry

Sector	Town of Thomaston Number	Town of Thomaston Percent	State of Connecticut Number	State of Connecticut Percent
Agriculture, forestry, fishing and hunting, and mining……………………………………	-	0.0%	7,132	0.4%
Construction……………………………………	525	12.9	113,006	6.1
Manufacturing…………………………………	629	15.5	198,526	10.7
Wholesale trade………………………………	169	4.2	35,592	1.9
Retail trade……………………………………	343	8.5	192,698	10.4
Transportation warehousing, and utilities……	97	2.4	87,076	4.7
Information……………………………………	61	1.5	37,488	2.0
Finance, insurance, real estate, and leasing….	153	3.8	161,226	8.7
Professional, scientific, management, administrative, and waste management…….	307	7.6	228,229	12.3
Education, health and social services……….	969	23.9	496,559	26.8
Arts, entertainment, recreation, accommodation and food services………..	392	9.7	143,851	7.8
Other services (except public admin.)………..	220	5.4	80,617	4.4
Public Administration…………………………	193	4.8	67,864	3.7
Total Labor Force, Employed…………….	4,058	100.0%	1,849,864	100.0%

Source: American Community Survey 2020-2024.

Major Employers As of June 2026

Employer	Type of Business	Approximate Number of Employees
Thomaston Savings Bank……………………	Banking	245
Silgon Dispension (formerly Albea)……….	Manufacturing	228
Town of Thomaston…………………………	Municipality	254
UniMetal/Quality Rolling & Deburring……	Metal Finishing	118
Ward Leonard Electric, Inc…………………	Manufacturing	105
Stewart Eyelets for Industry, Inc………….	Manufacturing	103
State of Connecticut…………………………	State Government	100
Summit Corporation of America……………	Electroplating	80
Stevens Co Inc………………………………	Manufacturing	28
WHYCO Chromium Inc……………………	Electroplating	28

Source: Town of Thomaston, Finance Department.

Building Permits

Fiscal Year Ending 6/30	All Activity Total Value
2026[1]	$ 7,197,387
2025	12,182,313
2024	9,870,504
2023	6,921,793
2022	5,165,622
2021	6,112,111
2020	4,775,620
2019	6,211,795
2018	3,818,950
2017	12,861,957

[1] *Represents July 1, 2025 through June 1, 2026.*

Source: Town of Thomaston, Building Department.

Housing Unit Inventory

	Town of Thomaston		State of Connecticut	
Housing Units	**Units**	**Percent**	**Units**	**Percent**
1-unit, detached………………….	2,264	67.6%	902,771	58.6%
1-unit, attached………………….	139	4.2	99,493	6.5
2 units…………………………….	150	4.5	115,211	7.5
3 or 4 units……………………….	245	7.3	125,486	8.1
5 to 9 units……………………….	272	8.1	76,014	4.9
10 to 19 units…………………….	188	5.6	54,675	3.5
20 or more units………………….	28	0.8	156,730	10.2
Mobile home………………………	63	1.9	10,890	0.7
Boat, RV, van, etc……………….	-	-	552	0.0
Total Inventory………………	3,349	100.0%	1,541,822	100.0%

Source: American Community Survey 2020-2024.

Owner Occupied Housing Values

	Town of Thomaston		State of Connecticut	
Specified Owner-Occupied Units	**Number**	**Percent**	**Number**	**Percent**
Less than $50,000………………………	-	0.0%	23,262	2.4%
$50,000 to $99,000………………………	40	1.7	14,209	1.5
$100,000 to $149,999……………………	49	2.0	31,134	3.3
$150,000 to $199,000……………………	493	20.5	65,851	6.9
$200,000 to $299,999……………………	764	31.8	205,349	21.5
$300,000 to $499,999……………………	961	39.9	350,277	36.8
$500,000 to $999,999……………………	86	3.6	197,853	20.8
$1,000,000 or more………………………	13	0.5	65,054	6.8
Total………………………………………	2,406	100.0%	952,989	100.0%
Median Value……………………………	$282,600		$366,900	

Source: American Community Survey 2020-2024.

Age Distribution of Housing

Year Built	Town of Thomaston Units	Town of Thomaston Percent	State of Connecticut Units	State of Connecticut Percent
1939 or earlier	947	28.3%	311,584	20.2%
1940 to 1969	967	28.9	514,365	33.4
1970 to 1979	399	11.9	210,797	13.7
1980 to 1989	370	11.0	199,083	12.9
1990 to 1999	148	4.4	115,803	7.5
2000 or 2009	383	11.4	109,783	7.1
2010 or later	135	4.0	80,407	5.2
Total Housing Units	3,349	100.0%	1,541,822	100.0%

Source: American Community Survey 2020-2024.

Plan of Development

A ten-year Plan of Conservation and Development is now under way. The plan is intended to address all aspects of governmental services including economic development. One aspect of the plan is to establish goals and develop a plan for the Downtown Development District in conjunction with local merchants.

All of the Town's parcels have been digitized through a grant obtained for the Town by the Council of Governments Central Naugatuck Valley.

Housing Vacancy Rates

Housing Units	Town of Thomaston Units	Town of Thomaston Percent	State of Connecticut Units	State of Connecticut Percent
Occupied Housing Units	3,097	92.5%	1,434,007	93.0%
Vacant Housing Units	252	7.5%	107,815	7.0%
Total Units	3,349	100.0%	1,541,822	100.0%
Homeowner Vacancy Rate	–	3.0	–	0.8
Rental Vacancy Rate	–	0.0	–	4.3

Source: American Community Survey 2020-2024.

Breakdown of Land Use

Land Use Category	Acreage	Percent
Residential	2,402	30.9%
Commercial	171	2.2
Industrial	194	2.5
Agricultural	163	2.1
Community Facilities (town buildings, schools, etc)	93	1.2
Transportation/Utilities (incl State & Utility ROW)	738	9.5
Open space, forest land, wetlands, water bodies and cemetaries	2,036	26.2
Other, Undeveloped	1,975	25.4
Total	7,772	100.0%

Source: Town of Thomaston, Building Department.

IV. Tax Base Data

Property Tax Assessment

The Town last completed a statistical revaluation effective on the grand list of October 1, 2020. Under Section 12-62 of the General Statutes, the Town must do a revaluation every five years and the assessor must fully inspect each parcel, including measuring and verifying the exterior dimensions of a building and entering and examining the interior of the building once every ten years. Section 12-62 also imposes a penalty on municipalities that fail to effect revaluations as required, with certain exceptions. The maintenance of an equitable tax base and the location and appraisal of all real and personal property within the Town for inclusion onto the grand list are the responsibilities of the Assessor's Office. The grand list represents the total assessed values for all taxable real and personal property and motor vehicles located within the Town on October 1. Each year the Board of Assessment Appeals determines whether adjustments to the Assessor's list on assessments under appeal are warranted. Assessments for real and personal property are computed at 70% of the estimated market value at the time of the last general revaluation while assessments for motor vehicles are computed at 70% of the annual appraisal of motor vehicles.

When a new structure or modification to an existing structure is undertaken, the Assessor's Office receives a copy of the permit issued by the Building Official. A physical appraisal is then completed and the structure is classified and priced from a schedule developed at the time of the last general revaluation. The property depreciation and obsolescence factors are also considered when arriving at an equitable value.

All personal property (furniture, fixtures, equipment, and machinery) is revalued annually. An Assessor's check and audit is completed periodically.

Motor vehicle lists are furnished to the Town by the State of Connecticut, and appraisals of motor vehicles are taken from the National Automobile Dealers Association pricing schedules as of October 1 of each year. This list is promulgated by the Committee of Connecticut Assessors and approved by the State Commissioner of the Department of Revenue Services. Section 12-71b of the Connecticut General Statutes provides that motor vehicles which are registered with the Commissioner of Motor Vehicles after the October 1 assessment date but before the next August 1 are subject to a property tax as if the motor vehicle had been included on the October grand list. The tax is not due until January 1, a year and three months after the grand list date.

Motor Vehicle Property Tax Cap: Connecticut General Statutes Section 12-71e creates a cap on the local property tax mill rate for motor vehicles. For the assessment year October 1, 2021 (the fiscal year ending June 30, 2023), and each assessment year thereafter, the mill rate for motor vehicles shall not exceed 32.46 mills. No district or borough may set a motor vehicle mill rate that if combined with the motor vehicle mill rate of the town or city in which such district or borough is located would result in a combined motor vehicle mill rate in excess of these mill rate caps. The Town's mill rate for motor vehicles for the fiscal year ending June 30, 2027 is 32.46 mills.

For the fiscal year ending June 30, 2025, and each fiscal year thereafter, motor vehicle property tax grants to municipalities that impose mill rates on real property and personal property other than motor vehicles greater than 32.46 mills or that, when combined with the mill rate of any district located within the municipality, impose mill rates greater than 32.46 mills, shall be made in an amount equal to the difference between the amount of property taxes levied by the municipality and any district located within the municipality on motor vehicles for the assessment year October 1, 2021, and the amount such levy would have been if the mill rate on motor vehicles for that assessment year was 32.46 mills.

Property Tax Levy and Collection

Property taxes are levied on all taxable assessed property on the grand list of October 1 prior to the beginning of the fiscal year. Real and personal property taxes are billed in the following July and are payable in two installments on July 1 and January 1. Motor vehicle taxes and real and personal property taxes under $100 are payable in full on July 1. Motor vehicle supplemental bills are payable on January 1. Payments not received within one month after the due date become delinquent, with interest charged at the rate of 1 ½% per month from the due date on the tax. In accordance with State law, the oldest outstanding tax is collected first. Outstanding real estate tax accounts are liened each year prior to June 30, with legal demands and alias tax warrants used in the collection of personal property and motor vehicle tax bills.

Delinquent motor vehicle and personal property accounts are transferred to a suspense account after 3 years, at which time they cease to be carried as receivables. Real estate accounts are transferred to a suspense account 15years after the due date in accordance with State statutes.

Property tax revenues are recognized when they become available. Available means due or past due and receivable within the current period or expected to be collected soon enough thereafter (within 60 days) to be used to pay liabilities of the current period. Property taxes receivable which are not expected to be collected during the available period are reflected as a deferred revenue.

Section 12-165 of the Connecticut General Statutes, as amended, requires each municipality to write off, on an annual basis, the property taxes which are deemed to be uncollectible.

Property Tax Collections

Fiscal Year Ending 6/30	Grand List of 10/1	Net Taxable Grand List	Mill Rate	Adjusted Annual Levy	Percent of Annual Levy Collected at End of Fiscal Year	Percent of Annual Levy Uncollected at End of Fiscal Year	Percent of Annual Levy Uncollected as of 6/30/2026 [1]
2027 [1]	2025 [2]	$ 901,215,484	27.21	$ 24,253,131		*IN COLLECTION*	
2026 [1]	2024	662,023,560	35.81	23,707,064	98.9%	1.1%	1.1%
2025	2023	674,398,948	34.36	23,008,247	98.8%	1.2%	0.5%
2024	2022	672,652,806	33.63	22,499,900	98.8%	1.2%	0.2%
2023	2021	663,870,385	32.11	21,316,878	99.0%	1.0%	0.1%
2022	2020 [2]	579,537,869	36.13	21,257,009	99.0%	1.0%	0.1%
2021	2019	572,159,132	36.13	20,839,714	99.1%	0.9%	0.1%
2020	2018	564,096,272	36.53	20,749,386	98.5%	1.5%	0.1%
2019	2017	551,502,919	35.79	19,894,653	98.7%	1.3%	0.1%
2018	2016	547,676,208	35.05	19,320,944	98.5%	1.5%	0.1%

[1] *Subject to audit.*

[2] *Revaluation.*

Sources: Tax Collector's Office, Town of Thomaston.

Property Taxes Receivable

Fiscal Year Ending 6/30	Current Year Levy Uncollected	Total Uncollected (Current & Prior Years)
2025	$ 278,671	$ 518,933
2024	273,497	519,149
2023	294,312	539,130
2022	211,162	430,038
2021	178,061	415,356
2020	302,937	527,937
2019	267,959	474,982
2018	284,349	454,891
2017	207,226	361,980
2016	212,874	353,338

Source: Town of Thomaston, Tax Collector.

Principal Taxpayers

Name	Nature of Business	Taxable Valuation	Percent of Net Taxable Grand List [1]
Silgon Dispension…………………………	Manufacturing	$ 32,001,560	3.55%
Connecticut Light & Power………………	Utility	23,852,050	2.65%
Yankee Gas Services Company…………	Utility	6,112,060	0.68%
Stewart EFI Realty LLC…………………	Real Estate	5,320,330	0.59%
Connecticut Water Company…………….	Utility	5,154,470	0.57%
Unimetal Surface Finishing LLC………..	Manufacturing	4,982,720	0.55%
Thomaston Valley Village………………	Real Estate	4,050,900	0.45%
GLC Associates One LLC……………….	Real Estate	3,360,560	0.37%
Ward Leonard Electric Co LLC…………	Manufacturing	2,431,030	0.27%
Summit Corp of America…………………	Manufacturing	2,244,200	0.25%
Total…………………………………………………………………..		$ 89,509,880	9.93%

[1] *Based on October 1, 2025 Net Taxable Grand List of $901,215,484.*

Source: Tax Assessor, Town of Thomaston

Comparative Assessed Valuations of Taxable Property

Grand List of 10/1	Residential Real Property (%)	Commercial & Industrial Real Property (%)	Other Real Property (%)	Personal Property (%)	Motor Vehicle (%)	Gross Taxable Grand List	Less Exemption	Net Taxable Grand List	Percent Change
2025 [1]	67.2	9.3	3.7	11.8	8.0	$ 951,707,200	$ 50,491,716	$ 901,215,484	36.13%
2024	60.5	9.9	4.0	15.4	10.2	709,165,140	47,141,580	662,023,560	-1.84%
2023	59.7	9.6	4.0	14.6	12.1	718,607,933	44,208,985	674,398,948	0.26%
2022	60.7	9.6	3.1	14.0	12.6	715,436,485	42,783,679	672,652,806	1.32%
2021	64.2	10.3	4.4	8.5	12.6	703,245,495	39,375,110	663,870,385	14.55%
2020 [1]	59.4	12.4	3.3	14.0	10.9	616,244,026	36,706,157	579,537,869	1.29%
2019	59.8	12.6	3.3	14.1	10.2	607,405,913	35,246,781	572,159,132	1.43%
2018	60.3	12.7	3.3	13.5	10.2	599,053,524	34,957,252	564,096,272	2.28%
2017	61.3	11.7	5.0	11.9	10.1	585,006,604	33,503,685	551,502,919	0.70%
2016	61.6	11.7	4.9	11.7	10.1	581,762,988	34,086,780	547,676,208	0.28%

[1] *Revaluation.*

Source: Town of Thomaston, Assessor.

V. Debt Summary

Long-Term Bonded Debt
As of August 5, 2026
(Pro Forma)

Long-Term Debt Dated	Purpose	Rate %	Amount of Original Issue	Outstanding After This Issue	Final Fiscal Year Maturity
05/27/15	Refunding (General Purpose).......	2.75-4.00	$ 5,680,000	$ 1,410,000	2030
07/17/18	General Purpose......................	3.00-4.00	8,415,000	4,535,000	2039
04/30/20	Clean Water Fund....................	2.00	1,394,450	943,132	2039
06/11/20	Refunding (General Purpose).......	2.00-5.00	3,750,000	2,115,000	2033
08/10/21	Refunding (General Purpose).......	2.00-5.00	3,558,000	1,790,000	2035
08/10/21	Refunding (Schools).................	2.00-5.00	742,000	420,000	2035
08/08/23	General Purpose......................	3.50-5.00	4,571,884	3,881,200	2044
08/08/23	Schools................................	3.50-5.00	348,116	295,800	2044
08/08/23	Sewers.................................	3.50-5.00	1,325,000	1,123,000	2044
08/06/25	General Purpose......................	4.00-5.00	2,825,000	2,680,000	2046
08/06/25	Sewers.................................	4.00-5.00	1,200,000	1,140,000	2046
	Total Outstanding**...................................**		$ 33,809,450	$ 20,333,132	

Short Term Debt
As of August 5, 2026
(Pro-Forma)

Project	*Aggregate Amount Authorized*	*Notes Maturing Due: 8/5/26*	*This Issue: The Notes Due: 8/4/27*
Greenway	$ 445,000	$ 445,000	$ 422,750
Elm Street Engineering	200,000	200,000	190,000
Old Northfield Road Engineering	125,000	120,000	114,000
Black Rock School Air Handlers...........	545,125	175,000	166,250
WPCA Plant Improvements................	5,410,000	-	2,702,000
Total**...**	$ 6,725,125	$ 940,000	$ 3,595,000

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Annual Bonded Debt Maturity Schedule
As of August 5, 2026
(Pro Forma)

Fiscal Year Ended 6/30	*Principal Payments*	*Interest Payments*	*Total Payments*	*Total Principal*	*Cumulative Principal Retired %*
2027 [1]	$ 950,084	$ 468,654	$ 1,418,738	$ 950,084	4.7%
2028	1,951,813	700,776	2,652,589	1,951,813	14.3%
2029	1,963,162	622,527	2,585,689	1,963,162	23.9%
2030	1,894,538	544,076	2,438,614	1,894,538	33.2%
2031	1,545,941	466,548	2,012,489	1,545,941	40.8%
2032	1,547,373	408,391	1,955,764	1,547,373	48.5%
2033	1,543,834	356,880	1,900,714	1,543,834	56.1%
2034	1,230,324	307,590	1,537,914	1,230,324	62.1%
2035	1,146,845	267,151	1,413,996	1,146,845	67.7%
2036	903,396	231,512	1,134,908	903,396	72.2%
2037	904,978	198,898	1,103,876	904,978	76.6%
2038	906,592	165,859	1,072,451	906,592	81.1%
2039	894,250	133,574	1,027,824	894,250	85.5%
2040	510,000	107,800	617,800	510,000	88.0%
2041	510,000	87,400	597,400	510,000	90.5%
2042	510,000	67,000	577,000	510,000	93.0%
2043	510,000	46,600	556,600	510,000	95.5%
2044	510,000	26,200	536,200	510,000	98.0%
2045	200,000	12,000	212,000	200,000	99.0%
2046	200,000	4,000	204,000	200,000	100.0%
Total……	$ 20,333,130	$ 5,223,436	$ 25,556,566	$ 20,333,130	

[1] *Excludes principal payments of $1,010,408 and interest payments of $310,318 made between July 1, 2026 and August 5, 2026.*

Overlapping/Underlying Debt

The Town of Thomaston has neither overlapping nor underlying debt.

THE TOWN HAS NEVER DEFAULTED IN THE PAYMENT OF PRINCIPAL OR INTEREST ON ITS BONDS OR NOTES.

Debt Statement
As of August 5, 2026
(Pro Forma)

Long-Term Debt Outstanding:	
General Purpose	$ 16,411,200
Schools	715,800
Sewer	3,206,132
Total Long-Term Debt	20,333,132
Short-Term Debt *(The Notes - This Issue)*	3,595,000
Total Direct Debt	23,928,132
Less: School Construction Grants Receivable (As of June 30, 2026)	-
Total Direct Net Debt	23,928,132
Overlapping/Underlying Debt	-
Total Overall Net Debt	$ 23,928,132

Current Debt Ratios
As of August 5, 2026
(Pro Forma)

Population[1]	7,492
Net Taxable Grand List at 70% of Full Value (10/1/25)	$ 901,215,484
Estimated Full Value	$ 1,287,450,691
Equalized Net Taxable Grand List (10/1/23) [2]	$ 1,363,275,102
Money Income per Capita (2024) [1]	$ 56,568

	Total Direct Debt: $23,928,132	***Total Direct Net Debt: $23,928,132***
Debt per Capita	$3,193.82	$3,193.82
Ratio to Net Taxable Grand List	2.66%	2.66%
Ratio to Estimated Full Value	1.86%	1.86%
Ratio to Equalized Grand List	1.76%	1.76%
Debt per Capita to Money Income per Capita	5.65%	5.65%

[1] *American Community Survey 2020-2024.*

[2] *Office of Policy and Management, State of Connecticut.*

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Temporary Financing

When general obligation bonds have been authorized, bond anticipation notes may be issued maturing in not more than two years (CGS Sec. 7-378). Temporary notes may be renewed up to ten years from their original date of issue as long as all project grant payments are applied toward payment of project costs or temporary notes when they become due and payable, and the legislative body schedules principal reductions by the end of the third year and for all subsequent years during which such temporary notes remain outstanding in an amount equal to a minimum of 1/20th (1/30th for sewer projects and certain school projects) of the estimated net project cost (CGS Sec. 7-378a). The term of the bond issue is reduced by the amount of time temporary financing exceeds two years, or for sewer projects, by the amount of time temporary financing has been outstanding.

Temporary notes must be permanently funded no later than ten years from their initial borrowing date, except for sewer notes issued in anticipation of State and/or Federal grants. If a written commitment exists, the municipality may renew the sewer notes from time to time in terms not to exceed six months until such time that the final grant payments are received (CGS Sec. 7-378b).

Temporary notes may also be issued for up to 15 years for certain capital projects associated with the operation of a waterworks system (CGS Sec. 7-244a) or a sewage system (CGS Sec. 7-264a). In the first year following the completion of the project(s), or in the sixth year following the original date of issue (whichever is sooner), and in each year thereafter, the notes must be reduced by 1/15th of the total amount of the notes issued by funds derived from certain sources of payment specified by statute. Temporary notes may be issued in one-year maturities for up to 15 years in anticipation of sewer assessments receivable, such notes to be reduced annually by the amount of assessments received during the preceding year (CGS Sec. 7-269a).

Authority to Incur Debt

The Town of Thomaston has the power to incur indebtedness as provided by the Connecticut General Statutes. The issuance of bonds or notes is authorized by the voters of the Town (either at Town Meeting or referendum) upon the recommendation of the Board of Finance, except for the issuance of refunding bonds, which need to be authorized by only the Board of Selectmen. Bonds may be issued to meet certain emergency appropriations as provided in the Connecticut General Statutes.

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Statement of Statutory Debt Limitation
As of August 5, 2026
(Pro Forma)

Total Tax Collections (including interest and lien fees)	
For the year ended June 30, 2025	$ 23,337,653
Reimbursement For Revenue Loss:	
Tax relief for elderly	-
Base for Debt Limitation Computation	$ 23,337,653

	General Purpose	Schools	Sewers	Urban Renewal	Unfunded Pension
Debt Limitation:					
2 1/4 times base	$ 52,509,719	-	-	-	-
4 1/2 times base	-	$ 105,019,439	-	-	-
3 3/4 times base	-	-	$ 87,516,199	-	-
3 1/4 times base	-	-	-	$ 75,847,372	-
3 times base	-	-	-	-	$ 70,012,959
Total Debt Limitation	$ 52,509,719	$ 105,019,439	$ 87,516,199	$ 75,847,372	$ 70,012,959
Indebtedness:					
Bonds Outstanding	$ 16,411,200	$ 715,800	$ 3,206,132	$ -	$ -
Notes (*This Issue*)	726,750	166,250	2,702,000	-	-
Debt Authorized But Unissued	1,217,313	388,595	3,482,850	-	-
Total Indebtedness	$ 18,355,263	$ 1,270,645	$ 9,390,982	$ -	$ -
Less:					
State School Grants Receivable [1]	-	-	-	-	-
Total Net Indebtedness	$ 18,355,263	$ 1,270,645	$ 9,390,982	$ -	$ -
DEBT LIMITATION IN EXCESS OF OUTSTANDING INDEBTEDNESS	$ 34,154,456	$ 103,748,794	$ 78,125,217	$ 75,847,372	$ 70,012,959

[1] *The State of Connecticut will reimburse the Town for eligible principal and interest costs over the life of bonds issued for projects authorized by the General Assembly prior to July 1, 1996. School construction grants receivable stated above are for principal reimbursement only.*

Note: In no case shall total indebtedness exceed seven times annual receipts from taxation or $163,363,571.

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Authorized but Unissued Debt
As of August 5, 2026
(Pro Forma)

Project	Aggregate Amount Authorized	Notes Maturing Due: 8/5/26	Previously Bonded	Grants/ Paydowns Applied	This Issue: The Notes Due: 8/4/27	Authorized but Unissued
Fire Truck………………………………….	$ 600,000	$ -	$ 540,000	$ -	$ -	$ 60,000
Pay Loader……………………………….	150,000	-	130,000	-	-	20,000
Public Works Dump Truck………………	150,197	-	150,000	-	-	197
Reconstruction & Repair of Roads……..	3,270,000	-	2,701,000	-	-	569,000
Road Reconstruction Phase I………….	4,836,000	-	4,390,984	(318,900)	-	126,116
BOE Security Projects…………………….	403,786	-	348,116	(37,200)	-	18,470
Carter Road Bridge……………………….	91,800	-	-	(91,800)	-	-
WPCA Phosphorus Removal………….	725,000	-	-	(62,150)	-	662,850
Nystrom's Pond Dam & Dike Impr. ……..	1,200,000	-	980,000	-	-	220,000
Thomaston Opera House HVAC Impr. …	217,000	-	-	-	-	217,000
Town Hall Roof ………………………….	1,200,000	-	1,200,000	-	-	-
WPCA Pump Replacements …………….	1,200,000	-	1,200,000	-	-	-
Greenway …………………………………	445,000	445,000	-	(22,250)	422,750	-
Elm Street Engineering ………………….	200,000	200,000	-	(10,000)	190,000	-
Old Northfield Road Engineering ……….	125,000	120,000	-	(6,000)	114,000	5,000
Black Rock School Air Handlers……….	545,125	175,000	-	(8,750)	166,250	370,125
Over the Fence Mower………………….	165,000	-	165,000	-	-	-
Vacuum Truck…………………………….	290,000	-	290,000	-	-	-
Public Works Truck………………………	190,000	-	190,000	-	-	-
WPCA Roofs………………………………	112,000	-	-	-	-	112,000
WPCA Plant Improvements…………….	5,410,000	-	-	-	2,702,000	2,708,000
Total…………………………………….	$ 21,525,908	$ 940,000	$ 12,285,100	$ (557,050)	$ 3,595,000	$ 5,088,758

Ratio of Net Long-Term Debt to Valuation, Population, and Income

Fiscal Year Ended 6/30	Net Assessed Value	Estimated Full Value [1]	Net Long-Term Debt [2]	Ratio of Net Long-Term Debt to Assessed Value (%)	Ratio of Net Long-Term Debt to Estimated Full Value (%)	Population [2]	Net Long-Term Debt per Capita	Ratio of Net Long-Term Debt per Capita to Per Capita Income [3] (%)
2026 [4]	$ 662,023,560	$ 945,747,943	$ 20,395,000	3.08%	2.16%	7,492	$ 2,722.24	4.81%
2025	674,398,948	963,427,069	18,055,000	2.68%	1.87%	7,492	2,409.90	4.26%
2024	672,652,806	960,932,580	20,140,000	2.99%	2.10%	7,492	2,688.20	4.75%
2023	663,870,385	948,386,264	15,665,000	2.36%	1.65%	7,492	2,090.90	3.70%
2022	579,537,869	827,911,241	17,435,000	3.01%	2.11%	7,492	2,327.15	4.11%

[1] *Assessment Ratio: 70%.*

[2] *American Community Survey 2019-2023.*

[3] *Money Income per Capita: American Community Survey 2019-2023 data: $56,302 used for all calculations.*

[4] *Subject to audit.*

Ratio of Annual Debt Service to Total General Fund Expenditures

Fiscal Year Ended 6/30	***Annual Debt Service***	***Total General Fund Expenditures*** [1]	***Ratio of General Fund Debt Service To Total General Fund Expenditures***
2026 [2]	$ 2,509,850	$ 31,246,006	8.03%
2025	2,820,325	33,112,256	8.52%
2024	2,525,233	32,116,565	7.86%
2023	2,395,339	31,010,467	7.72%
2022	2,465,289	29,851,158	8.26%
2021	3,192,940	29,194,567	10.94%
2020	3,210,696	29,138,778	11.02%
2019	3,240,313	28,382,867	11.42%
2018	3,166,446	28,707,159	11.03%
2017	3,311,111	28,220,782	11.73%

[1] *GAAP basis of accounting. Includes Transfers out.*

[2] *Budgetary Basis of accounting. Subject to audit.*

Source: Annual Audited Financial Statements.

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VI. Financial Information

The General Fund revenues, expenditures, and changes in fund balance for the fiscal years ending June 30, 2022 through 2025 have been derived from audited financial statements. The adopted budget for Fiscal Year 2026 and the adopted budget for Fiscal Year 2027 is provided by the Town. The Town's independent accountants have not examined, reviewed or compiled any of the estimates presented below or expressed any conclusion or provided any other form of assurance with respect to such estimates, and accordingly, assume no responsibility for them. The financial information presented herein is the responsibility of the Town of Thomaston's management.

General Fund Revenues, Expenditures and Changes in Fund Balance

	Adopted Budget [1] 6/30/2027	Adopted Budget [1] 6/30/2026	Actual 6/30/2025	Actual 6/30/2024	Actual 6/30/2023	Actual 6/30/2022
Revenues:						
Property Taxes	$ 24,616,017	$ 23,601,878	$ 23,407,682	$ 23,028,149	$ 21,578,652	$ 21,401,555
Intergovernmental Revenues	6,307,834	6,293,392	8,829,277	8,906,962	8,774,087	8,218,077
Investment Income	300,000	400,000	420,516	595,053	445,366	34,551
Charges For Services	571,191	595,736	555,307	514,916	533,406	566,738
Other Revenue	5,000	5,000	72,400	1,801	11,023	31,443
Total	31,800,042	30,896,006	33,285,182	33,046,881	31,342,534	30,252,364
Expenditures:						
General Government	4,950,268	4,697,963	4,324,641	4,006,686	4,047,359	3,745,421
Public Safety	2,606,619	2,547,574	2,276,402	2,170,755	2,227,293	1,972,049
Public Works	2,045,692	2,262,128	2,192,752	2,058,079	2,130,628	2,013,358
Health and Welfare	105,907	103,514	102,700	100,899	101,149	100,619
Culture and Recreation	558,955	543,518	532,745	515,890	423,495	473,874
Housing and Development	205,948	205,555	206,740	243,086	277,550	207,292
Education	18,493,641	18,134,512	20,174,411	19,511,147	18,027,275	17,143,190
Debt Service [2]	-	-	-	-	-	-
Capital Outlay	-	-	-	29,434	-	-
Other	-	-	-	-	-	-
Total	28,967,030	28,494,764	29,810,391	28,635,976	27,234,749	25,655,803
Excess (Deficiency) of Revenues Over Expenditures	2,833,012	2,401,242	3,474,791	4,410,905	4,107,785	4,596,561
Other Financing Sources (uses):						
Appopriation of Fund Balance	-	350,000	-	-	-	-
Sale of Capital Assets	-	-	-	-	-	-
Operating Transfers In	-	-	-	-	-	15,000
Operating Transfers Out	(2,833,012)	(2,751,242)	(3,301,865)	(3,480,589)	(3,775,718)	(4,195,355)
Total Other Financing Sources (uses)	(2,833,012)	(2,401,242)	(3,301,865)	(3,480,589)	(3,775,718)	(4,180,355)
Excess (Deficiency) of Revenues and Other Financing Sources (Uses) Over (Under) Expenditures and Other Financing Uses	-	-	172,926	930,316	332,067	416,206
Fund Balance, Beginning of Year	7,541,879	7,541,879	7,368,953	6,438,637	6,106,570	5,690,364
Fund Balance, End of Year	$ 7,541,879	$ 7,541,879	$ 7,541,879	$ 7,368,953	$ 6,438,637	$ 6,106,570

[1] *Budgetary Basis of accounting. Subject to audit. No assurances can be given that subsequent projections and the final result of operations will not change*

[2] *Debt service is paid out of the debt service fund.*

Historical General Fund Balance Sheet
And Fund Balance

	Actual 6/30/2025	Actual 6/30/2024	Actual 6/30/2023	Actual 6/30/2022	Actual 6/30/2021
Assets					
Cash…………………………………………	$ 1,570,969	$ 874,657	$ 1,146,075	$ 420,749	$ 564,680
Investments…………………………………	7,073,456	10,573,924	11,751,389	12,996,294	15,276,025
Receivables:					
Property Taxes…………………………	518,933	519,149	539,130	430,038	415,356
Sewer Charges…………………………	-	-	-	-	-
Leases……………………………………	223,896	204,581	342,164	472,653	-
Other………………………………………	78,976	52,870	52,809	36,834	62,609
Intergovernmental………………………	-	4,015	4,015	23,578	-
Due From Other Funds……………………	10,207,612	6,593,598	4,855,657	2,510,263	2,345,997
Other Assets………………………………	7,751	9,751	7,751	7,751	7,751
Total Assets……………………………	19,681,593	18,832,545	18,698,990	16,898,160	18,672,418
Liabilities and Fund Balances					
Accounts Payable…………………………	490,981	643,650	766,713	723,168	1,057,405
Accrued Payroll……………………………	1,257,386	1,202,389	1,000,159	869,482	1,015,392
Due to Other Funds………………………	9,648,683	8,908,900	9,629,240	8,308,184	10,427,691
Unearned Revenue…………………………	5,554	-	-	-	66,210
Total Liabilities…………………………	11,402,604	10,754,939	11,396,112	9,900,834	12,566,698
Deferred Inflows of Resources					
Unavailable Revenue-Property Taxes……	518,933	519,149	539,130	430,038	415,356
Unavailable Revenue-Sewer Assess…….	-	-	-	-	-
Lease Related………………………………	218,177	189,504	325,111	460,718	-
Total Deferred Inflows of Revenue….	737,110	708,653	864,241	890,756	415,356
Fund Balances					
Nonspendable………………………………	-	-	17,053	-	-
Restricted…………………………………	-	-	-	-	-
Committed…………………………………	-	-	-	-	-
Assigned……………………………………	300,000	200,000	228,000	200,000	186,561
Unassigned…………………………………	7,241,879	7,168,953	6,193,584	5,906,570	5,503,803
Total Fund Balance……………………	7,541,879	7,368,953	6,438,637	6,106,570	5,690,364
Total Liabilities, Deferred Inflows of Resources and Fund Balances……	19,681,593	18,832,545	18,698,990	16,898,160	18,672,418
Analysis of General Fund Balance					
Operating revenues…………………………	$ 33,285,182	$ 33,046,881	$ 31,342,534	$ 30,252,364	$ 29,831,566
Fund balance as a percent of operating revenues………………………	22.66%	22.30%	20.54%	20.19%	19.07%
Unassigned fund balance as a percent of operating revenues………	21.76%	21.69%	19.76%	19.52%	18.45%

Intergovernmental Revenues as Percent of General Fund Revenues

Fiscal Year Ended 6/30	Intergovernmental Revenues	Total Revenues	Percent
2026 [1]	$ 6,293,392	$ 30,896,006	20.37%
2025	8,829,277	33,285,182	26.53%
2024	8,906,962	33,046,881	26.95%
2023	8,774,087	31,342,534	27.99%
2022	8,218,077	30,252,364	27.17%
2021	8,145,014	29,831,566	27.30%

[1] *Subject to audit.*

Source: Annual Audited Financial Statements.

Accounting Policies and Basis of Accounting

The Town's accounting system is organized on a fund basis and uses funds and account groups to report on its financial position and results of operations. The Town's accounting records are maintained on a modified accrual basis, with major revenues recorded when earned and expenditures recorded when incurred. The accounting policies of the Town conform to generally accepted accounting principles (GAAP) as applied to governmental units. (See "Appendix A – 2025 General Purpose Financial Statements" herein.)

Audit

The Town of Thomaston, in accordance with the provisions of Chapter 111 of the Connecticut General Statutes, employs the services of an independent certified public accountant firm to audit its financial records annually. The annual audits are conducted in compliance with Chapter 111 and contain the financial statements of the Town and the auditor's opinion thereon, in addition to specific comments and recommendations.

Budget Adoption Procedure

During the month of February, each Town Department submits a budget proposal for review by the Board of Finance. On the second Tuesday in May, the Board of Finance submits to the Annual Town Meeting a proposed operating budget for the fiscal year commencing on July 1, and taxpayer comments are obtained. The operating budget includes proposed expenditures and the means of financing them. Prior to July 1, the budget is legally adopted by vote at a Town Meeting.

Capital Improvement Plan

At a Town Meeting in 1995, the Town approved a resolution which established a Long-Range Capital Improvement Committee comprising representation from the Board of Selectmen, the Board of Finance, and Planning and Zoning Commission, in addition to the Town Treasurer and a Town resident. The Committee's function is to review long-range capital needs of various departments and to make annual recommendations to the Board of Finance for the ensuing five-year period. Each January, the Committee schedules a series of bi-weekly meetings to consider department submittals. The Committee then prepares a recommendation of projects on a priority basis, contemplating such factors as affordability, need, and urgency. In conjunction with the annual budget process, the Board of Finance has found the capital improvement plan process helpful in encouraging departments to regularly assess and establish a long-term plan of action which includes documenting and justifying the need for major capital expenditures.

The Committee continues to review other projects which may require long-term borrowing in the future.

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Pension Programs

The Town has a single-employer, defined benefit pension plan, covering full-time employees, except certified teachers, the First Selectman, non-union employees hired after May 1, 2010, police union employees hired after November 1, 2011 and sewer union employees hired after July 1, 2012. The plan was created by a Town ordinance. All eligible full-time employees who work at least 1,250 hours per year may participate in the Town's pension plan. Benefits are fully vested after ten years of full-time employment. Normal retirement from Town service is: for police, at age 50 with 10 years of credited service, or 25 years of credited service; all others hired after January 1, 1998, age 65 or 25 years of credited service; all others hired on or before January 1, 1998, age 55 or 10 years of credited service.

Net Pension Liability

Total Pension Liability …………………………	$ 24,005,327
Plan Fiduciary Net Position ……………………	21,880,295
Total Net Pension Liability (Asset)……………	$ 2,125,032
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability ….	91.15%

Schedule of Employer Contribution

	2027 [1]	2026 [1]	2025	2024	2023
Actuarially Determined Contribution……….	$ 499,559	$ 466,878	$ 482,089	$ 445,839	$ 428,691
Contributions in Relation to the Actuarially Determined Contribution…………………	570,000	570,000	570,000	498,000	510,000
Contribution Deficiency (Excess)……………	$ (70,441)	$ (103,122)	$ (87,911)	$ (52,161)	$ (81,309)
Contributions as a Percentage of ADC……..	114.10%	122.09%	118.24%	111.70%	118.97%
Covered Payroll………………………………	n/a	$ 1,827,596	$ 2,100,098	$ 2,019,325	$ 2,287,538
Contributions as a Percentage of Covered Payroll…………………………	n/a	31.19%	27.14%	24.66%	22.29%

[1] *Budgeted amounts. Subject to audit.*

Teachers participate in a contributory retirement plan administered by the State of Connecticut Teachers' Retirement Board. Neither the Town nor the Board of Education contributes to the retirement fund. All certified teachers are eligible to participate in the plan and are required to contribute 7% of their annual earnings. The State of Connecticut makes contributions to the system based on an actuarial study performed utilizing the total payroll of covered teachers in the State.

The following presents the net pension liability, calculated using the discount rate of 7.00%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate.

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Net Pension Liability (Asset)………….	$ 4,467,083	$ 2,125,032	$ 131,939

See Appendix A – "2025 General Purpose Financial Statements," Note IV.C.

Other Post-Employment Benefits

The Town administers two single-employer, post-employment healthcare plans, Town of Thomaston (Police, Sewer, Highway, Non-Union and White Collar) and the Board of Education (Administrators, AFSCME, Non-Union, Superintendent, Teachers and Non-Union Cafeteria) to employees who retire from Town service. The Town plan provides medical and dental benefits for eligible retirees and their spouses. The Board of Education plan provides medical, dental and life insurance benefits for eligible retirees and their spouses.

The Town's contributions are actuarially determined on an annual basis using the projected unit credit method. The Town and the Board of Education's total plan contributions were $868,842 for fiscal year 2023-2024. The Town currently funds its Other Post-Employment Benefits ("OPEB") costs on a pay-as-you-go basis. There are no employee contributions to the plans.

Currently the Town is in compliance with the requirements of Governmental Accounting Standards Board ("GASB") Statement Nos. 43 and 45, which require municipalities and other governmental entities to undertake an actuarial evaluation of their OPEB plans and include information concerning the valuation of such plans in their financial statements.

As of June 30, 2025, the Total Net OPEB Liability for the Town was $10,718,971 and for the Board of Education the Total Net OPEB Liability was $5,759,168. The Town has set up a trust fund for these liabilities with a balance of $715,514 as of June 30, 2025. Budgeted amounts for fiscal year 2026 were $25,000 for the Town.

Schedule of Total Net OPEB Liability – Town Plan

Total OPEB Liability …………………………..	$	11,434,485
Plan Fiduciary Net Position ……………………..		715,514
Total Net OPEB Liability ………………………..	$	10,718,971
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability …….		6.26%

Schedule of Employer Contribution – Town Plan

	2025	2024	2023	2022	2021
Actuarially Determined Contribution……….	$ 738,590	$ 730,244	$ 1,048,877	$ 1,055,511	$ 828,319
Contributions in Relation to the Actuarially Determined Contribution………………….	939,434	868,842	803,160	636,309	749,472
Contribution Deficiency (Excess)……………	$ (200,844)	$ (138,598)	$ 245,717	$ 419,202	$ 78,847
Contributions as a Percentage of ADC…………………………………….	127.19%	118.98%	76.57%	60.28%	90.48%
Covered Payroll……………………………….	$ 882,423	$ 860,900	$ 953,003	$ 925,246	$ 898,297
Contributions as a Percentage of Covered Payroll………………………….	106.46%	100.92%	84.28%	68.77%	83.43%

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The following presents the net OPEB liability, calculated using the discount rate of 4.80% for the Town Plan and 3.54% for the Board of Education, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate.

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Town Plan Net OPEB Liability………	$ 11,903,076	$ 10,718,971	$ 9,723,538

	1% Decrease (4.20%)	Current Discount Rate (5.20%)	1% Increase (6.20%)
BOE Net OPEB Liability…………….	$ 6,447,833	$ 5,759,168	$ 5,181,329

The following presents the net OPEB liability, calculated using the current healthcare cost trend rates, as well as what the net OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rate.

	1% Decrease	Current Trend Rate	1% Increase
Town Plan Net OPEB Liability………	$ 9,633,810	$ 10,718,971	$ 11,998,154
BOE Net OPEB Liability…………….	$ 5,127,783	$ 5,759,168	$ 6,512,274

Compensated Absences

Employees are paid by a prescribed formula for absences due to vacation or sickness. The liability for unused sick days, which is payable upon retirement, has been recorded in the Combined Statement of Net Assets in accordance with the financial reporting standards required by Governmental Accounting Standards Board Statement No. 34, "Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments."

Investments

Eligible investments for Connecticut municipalities are governed by Connecticut General Statutes, Sections 7-400 and 7-402. See Appendix A – "2025 General Purpose Financial Statements," Note III.A., regarding Thomaston's cash and cash equivalent investments.

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VII. Legal and Other Information

Litigation

Following consultation with the Town Attorney, Michael D. Rybak, Esquire, of Litchfield, Connecticut, Town officials advise that the Town of Thomaston, Connecticut, its officers, employees, boards and commissions are defendants in a number of lawsuits and other miscellaneous claims. It is the opinion of the Town Attorney that such pending litigation will not be finally determined individually or in the aggregate so as to result in final judgments against the Town that would have a material adverse effect on the Town's financial position.

Transcript and Closing Documents

Upon the delivery of the Notes, the winning bidder(s) will be furnished with the following:

1. Signature and No Litigation Certificate stating that at the time of delivery no litigation is pending or threatened affecting the validity of the Notes or the levy or collection of taxes to pay the principal of and interest on the Notes;

2. A certificate on behalf of the Town, signed by the First Selectman, Treasurer and Finance Director which will be dated the date of delivery and attached to a conformed copy of the Official Statement, and which will certify, to the best of said officials' knowledge and belief, that at the time the bids were accepted on the Notes, the description and statements in the Official Statement relating to the Town and its finances were true and correct in all material respects and did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading, and that there has been no material adverse change in the financial condition of the Town from that set forth in or contemplated by the Official Statement;

3. A receipt for the purchase price of the Notes;

4. The approving opinion for the Notes of Shipman & Goodwin, LLP, Bond Counsel, of Hartford, Connecticut; in substantially the form attached here to as Appendix B;

5. An executed continuing disclosure agreement for the Notes in substantially the form attached hereto as Appendix C; and

6. The Town will make available to the winning purchaser of the Notes a reasonable number of copies of the Official Statement, prepared for this Note issue at the Town's expense and delivered not later than seven business days after the bid opening. Additional copies may be obtained by the winning bidder at its own expense by arrangement with the printer.

A transcript of the proceedings taken by the Town in authorizing the Notes will be kept on file at the office of U.S. Bank Trust Company, National Association, Hartford, Connecticut and will be available for examination upon reasonable request.

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Concluding Statement

The following officials, in their capacity as officers of the Town, and in the name and on behalf of the Town, do hereby certify in connection with this issue that they have examined this Official Statement, and to the best of their knowledge and belief, the description and statements relating to the Town and its finances were true and correct in all material respects and do not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading.

TOWN OF THOMASTON, CONNECTICUT

____

Rich Sileo, *First Selectman*

____

Lawrence Duffany, *Treasurer*

____

Tracy A. Decker, *Finance Director*

Dated: July __, 2026

Appendix A

2025 General Purpose Financial Statements

The following includes the Basic Financial Statements of the Town for the fiscal year ended June 30, 2025. The supplemental data, which was a part of that report, has not been reproduced herein. A copy of the complete report is available upon request from Barry J. Bernabe, Managing Director, Phoenix Advisors, a division of First Security Municipal Advisors, Inc., 53 River Street, Suite 1, Milford, Connecticut 06460. Telephone (203) 283-1110.

Independent Auditors' Report

Board of Finance
Town of Thomaston, Connecticut

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Thomaston, Connecticut ("Town"), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Town, as of June 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter – Change in Accounting Principle

As discussed in Note VI to the financial statements the Town implemented the provisions of GASB Statement No. 101, *Compensated Absences*. As a result of the implementation, the Town restated the beginning net position of the governmental activities. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis, budgetary comparisons, and the pension and other post-employment benefit schedules as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 8, 2025 on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

PKF O'Connor Davies, LLP

Wethersfield, Connecticut
December 8, 2025

Town of Thomaston, CT
Finance Department
158 Main Street
Thomaston, Connecticut 06787
(860) 283-9678

Management's Discussion and Analysis
For the Year Ended June 30, 2025

As management of the Town of Thomaston, Connecticut ("Town"), we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2025.

Financial highlights

- The assets and deferred outflows of resources of the Town exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by $45,823,868 (*net position*). *Unrestricted net position*, the amount that may be used to meet the Town's ongoing obligations to citizens and creditors, was a deficit balance of ($13,362,220).

- The Town's total net position increased from current year operations by $5,838,593. This increase is due to:

  Governmental funds activity:

➢ negative operations of the capital or nonrecurring fund of	$ (408,796)
➢ negative operations of the debt service fund of	(637,616)

  Conversion to accrual basis on Exhibit E:

➢ capital outlay net of depreciation expense of	4,619,768
➢ net long-term debt activity of	(1,183,189)
➢ change in pension liability of	1,020,062
➢ change in OPEB liability of	3,962,187
➢ change in deferred outflows of resources related to pension and OPEB of	(891,636)
➢ change in deferred inflows of resources related to pension and OPEB of	(590,063)

- At year end year, the Town's governmental funds reported combined ending fund balances of $11,765,776 a decrease of $888,939 in comparison with the prior year.

- At the end of the current fiscal year, unassigned fund balance for the general fund was $7,241,879, an increase of $72,926 in comparison with the prior year. This fund balance represents 23.68% of total budgetary actual general fund expenditures and transfers out.

- Net capital assets increased in the current year by $4,619,768 or 5.94%.

- Long-term debt increased by $1,157,313 or 5.10%.

- The Town implemented GASB Statement No. 101 "*Compensated Absences*" during the fiscal year. As a result, the Town increased the compensated absences liability and decreased net position by $2,385,970.

Overview of the basic financial statements

This discussion and analysis is intended to serve as an introduction to the Town of Thomaston's basic financial statements. The Town's basic financial statements comprise three components:

- government-wide financial statements
- fund financial statements
- notes to the financial statements

This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The s*tatement of net position* and *statement of activities* report information about the Town as a whole and about its activities. These statements include *all* assets, liabilities and deferred outflows and inflows of resources using the *accrual basis of accounting,* which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when the cash is received or paid.

Over time, increases or decreases in net position may serve as a useful indicator of whether the *financial* health or position of the Town is improving or deteriorating.

You will need to consider other nonfinancial factors, however, such as changes in the Town's property tax base and the condition of the Town's infrastructure, to assess the overall health of the Town.

The *statement of activities* presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements present the functions of the Town that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of the Town include general government, public safety, public works, health and welfare, culture and recreation, housing and development and education.

Fund financial statements. The fund financial statements provide detailed information about the most significant funds, not the Town as a whole. Some funds are required to be established by State law and by bond covenants. However, the Town establishes many other funds to help it maintain control and manage money that has been segregated for specific activities or objectives. Funds are also established to ensure and demonstrate compliance with finance related legal requirements for using certain grants. All of the funds of the Town can be divided into two categories: governmental funds and fiduciary funds.

Governmental funds**.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Town's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for each major fund. The funds reported as major funds are as follows:

- General fund
- Capital or nonrecurring fund
- Debt service fund

Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these other governmental funds is provided in the combining schedules in Schedules 3 and 4 of this report.

Fiduciary funds. The Town is the trustee, or fiduciary, for its employees' pension and OPEB plans. It is also responsible for other assets that, because of a trust agreement, can be used only for the trust beneficiaries and other funds for which the Town has custody of the assets. All of the Town's fiduciary activities are reported in separate statements of fiduciary net position and changes in fiduciary net position (Exhibits F and G). We exclude these activities from the Town's other financial statements because the Town cannot use these assets to finance its operations. The Town is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

Notes to financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Required supplementary information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information as follows:

- A budgetary comparison schedule for the General Fund to demonstrate compliance with this budget.

- Schedules to demonstrate the Town's progress in funding its obligation to provide pension benefits.

- Schedules to demonstrate the Town's progress in funding its obligation to provide other post-employment benefits.

Other information. Other required schedules and the combining statements referred to earlier in connection with other governmental funds are presented immediately following the required supplementary information section.

Government-wide financial analysis

The Town's total net position increased by $3,452,623 or 8.15%.

Summary Statement of Net Position
June 30

	2025	2024	Change
Current and other assets	$ 16,355,757	$ 20,405,600	$(4,049,843)
Capital assets (net)	82,388,342	77,768,574	4,619,768
Total assets	98,744,099	98,174,174	569,925
Total deferred outflows of resource	1,037,241	1,928,877	(891,636)
Long-term liabilities	42,362,496	43,782,789	(1,420,293)
Other liabilities	7,955,294	10,855,496	(2,900,202)
Total liabilities	50,317,790	54,638,285	(4,320,495)
Total deferred inflows of resources	3,639,682	3,093,521	546,161
Net position:			
Net investment in capital assets	55,681,218	49,740,242	5,940,976
Restricted	3,504,870	3,664,716	(159,846)
Unrestricted	(13,362,220)	(11,033,713)	(2,328,507)
Total net position	$ 45,823,868	$ 42,371,245	$ 3,452,623

The largest portion of net position of the Town reflects its net investment in capital assets, less any related debt and liabilities used to acquire those assets that are still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The unrestricted net position is the amount available to meet the Town's ongoing obligations to citizens and creditors.

The Town's net position for current year operations increased from current year's operation by $5,838,593. Details of the change are shown in the table below.

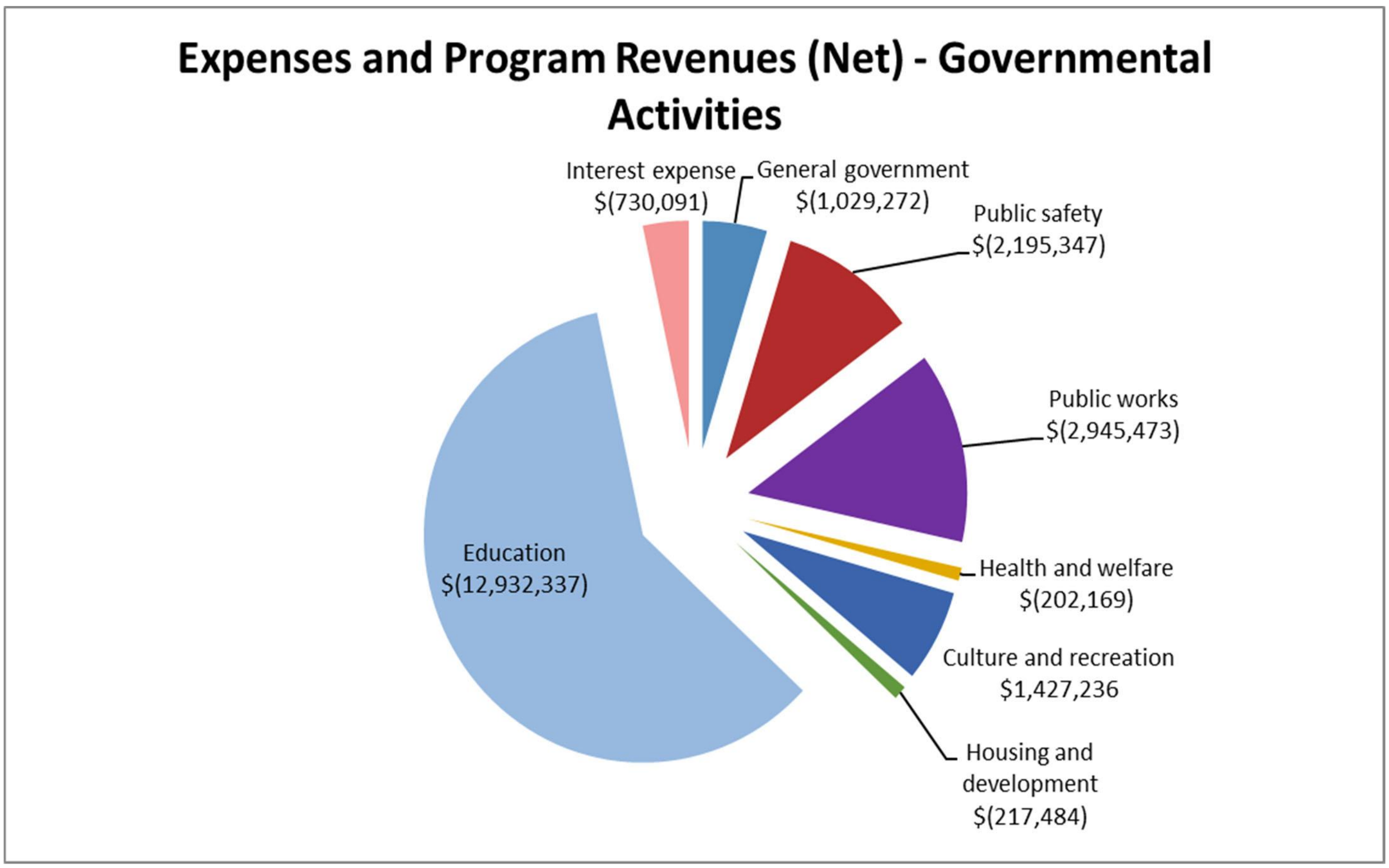
Statement of Changes in Net Position
For the Years Ended June 30

	2025	2024	Dollar Change	% Change
Revenues:				
Program revenues:				
Charges for services	$ 2,803,620	$ 2,686,113	$ 117,507	4.37%
Operating grants and contributions	10,017,882	9,942,845	75,037	0.75%
Capital grants and contributions	4,038,567	2,390,619	1,647,948	68.93%
General revenues:				
Property taxes	23,396,104	22,947,019	449,085	1.96%
Grants and contributions not restricted to specific programs	568,461	643,979	(75,518)	(11.73%)
Income from investments	626,565	718,696	(92,131)	(12.82%)
Other	72,400	1,801	70,599	3,919.99%
Total revenues	41,523,599	39,331,072	2,192,527	5.57%
Expenses:				
General government	1,966,010	2,399,285	(433,275)	(18.06%)
Public safety	2,660,817	3,659,439	(998,622)	(27.29%)
Public works	4,955,106	5,385,266	(430,160)	(7.99%)
Health and welfare	230,184	226,421	3,763	1.66%
Culture and recreation	1,186,298	1,040,587	145,711	14.00%
Housing and development	329,852	338,180	(8,328)	(2.46%)
Education	23,626,648	22,869,002	757,646	3.31%
Interest	730,091	1,062,386	(332,295)	(31.28%)
Total expenses	35,685,006	36,980,566	$ (1,295,560)	(3.5%)
Change in Net Position	5,838,593	2,350,506		
Net Position - July 1, as previously reported	42,371,245	40,020,739		
Adjustment - change in accounting principle for implementation of GASB No. 101	(2,385,970)	-		
Net position - July 1, as restated	39,985,275	40,020,739		
Net Position - June 30	$ 45,823,868	$ 42,371,245		

Revenue category	Amount	Description	
Capital grants and contributions increased by/ due to:	$1,647,948	Increase due to the Urban Action Bonds grant of:	$ 2,065,306
		Decrease due to prior year LOTCIP grant of:	(349,120)
Property taxes increased by/ due to:	449,085	Increase due mostly to increase in tax funding necessary to fund increase in education costs for contractual salaries and benefits.	489,605

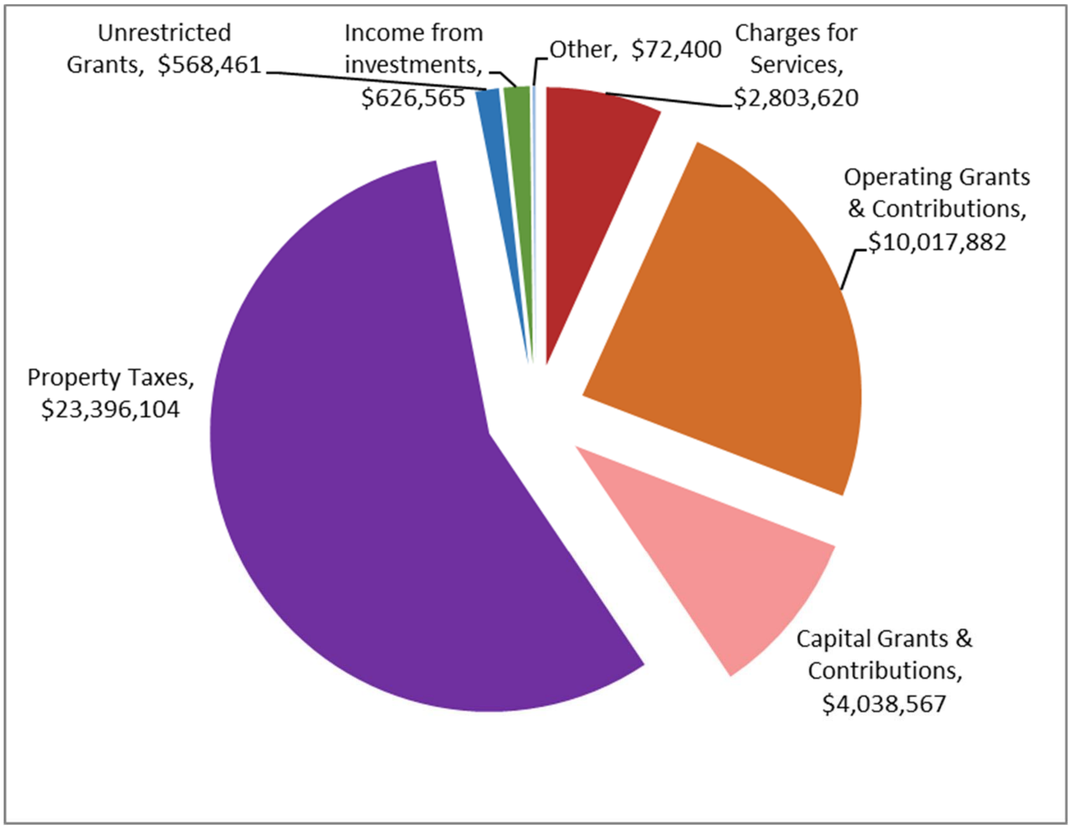
Key elements of this increase are as follows:

Expense category	Amount	Description	
General government expenses decreased by/ due to:	$ (433,275)	Decrease in OPEB expense due to change in assumptions of:	$ (668,313)
Public safety expenses decreased by/ due to:	(998,622)	Decrease in OPEB expense due to change in assumptions of:	(914,404)
Public works expenses decreased by/ due to:	(430,160)	Decrease in OPEB expense due to change in assumptions of:	(949,795)
		Increase in ARPA related project expenses of:	183,703
		Increase in depreciation expense mostly due to Hickory Hill Road infrastructure addition of:	184,292
Education expenses increased by/ due to:	757,646	Increase due mostly to the increase in education costs for contractual salaries and benefits	673,934



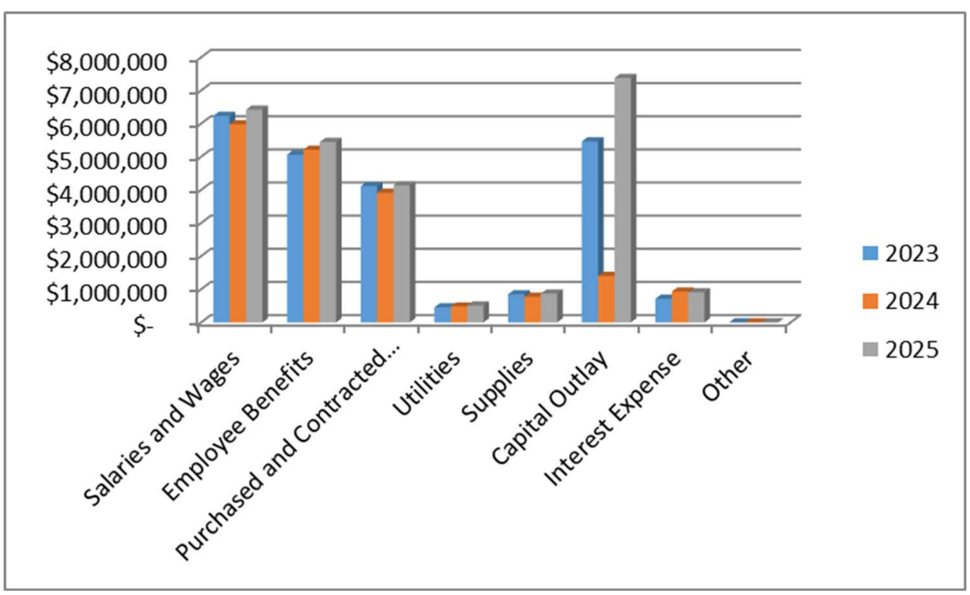
The above represents the percentage of net cost by function as presented in the statement of activities (Exhibit B). In most cases, the above chart represents the true cost of the departments because we have offset the costs by the revenues derived by those departments. For example, the net cost of Education of $12,932,337 includes expenses of $23,626,648 offset by charges for services of $292,560, operating grants and contributions of $9,935,000 and capital grants and contributions of $466,751.

Revenues by Source



The chart above reflects the sources of revenue for the fiscal year, which provide the services the taxpayers of Thomaston receive. Property taxes of $23,396,104 (56.34%) is the major source of revenue, followed by operating grants and contributions of $10,017,882 (24.13%), capital grants and contributions of $4,038,567 (9.73%), charges for services of $2,803,620 (6.75%), unrestricted grants of $568,461 (1.37%), and the remaining $698,965 (1.68%) is made up of income from investments and other revenue.

Expenditures by Classification



The previous chart was derived directly from the classification of expenditures in the Town's chart of accounts on a government-wide basis excluding the Board of Education operating budget.

Capital outlay includes construction, building improvements, improvements to roads and other infrastructure assets, vehicles and machinery and equipment purchases. Purchased and contracted services include professional and technical services such as data processing, legal fees, repairs and maintenance, water, telephone, advertising, dues and rental of equipment. Supplies include general supplies, postage, gas, diesel and oil, sand and salt and other infrastructure materials.

Significant changes include:

- Salaries and wages increased due to additional education grants and the Town Clerk and the transfer station activity both being moved to the general fund. Additionally, early voting mandate increased poll workers wages.

- Supplies increased mainly due to an increase in salt and sand.

- Capital outlay increased due to major construction projects such as, town hall roof repairs, pump station upgrades, Opera House restoration, High Street Extension culvert and the Seth Thomas Park revitalization project.

Financial analysis of the Town's funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the Town's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the Town's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town's governmental funds reported combined ending fund balances of $11,765,776. GASB No. 54 requires that fund balance be reported in one of five categories: nonspendable, restricted, committed, assigned or unassigned. At the end of the current fiscal year the fund balance for each category was as follows:

The components of fund balance were as follows:

Nonspendable	$ 170,200
Restricted	3,334,670
Committed	1,631,811
Assigned	493,639
Unassigned	6,135,456
Total	$ 11,765,776

The Town has a nonspendable balance that has been reserved to generate income to pay for the perpetual care of Kenea Park and the municipal cemetery, and to generate income for various projects at the Fire Department.

The total fund balances decreased by ($888,939).

This decrease is the result of the following:

➢ negative operations of the capital or nonrecurring fund of	$ (408,796)
➢ negative operations of the debt service fund of	(637,616)

General Fund. The general fund is the operating fund of the Town. At the end of the current fiscal year, unassigned fund balance of the general fund was $7,241,879. As a measure of the general fund's liquidity, it is useful to compare unassigned fund balance to total expenditures and transfers out. Unassigned fund balance represents 23.66% of total budgetary actual general fund expenditures and transfers out.

The fund balance of the Town's general fund increased $172,926 during the current fiscal year. This was due to the following:

- Revenues were below budget by $135,255 after the appropriation of fund balance
- Expenditures were below budget by $308,181.

The details of these variances are discussed under budgetary highlights.

A comparative analysis of the general fund (GAAP basis) is shown below.

General Fund
For the Years Ended June 30

	2025	**2024**	**Increase (Decrease)**
Revenues:			
Property taxes	$23,407,682	$23,028,149	$ 379,533
Charges for services	555,307	514,916	40,391
Intergovernmental	8,829,277	8,906,962	(77,685)
Income from investments	420,516	595,053	(174,537)
Other	72,400	1,801	70,599
Total revenues	33,285,182	33,046,881	238,301
Expenditures:			
General government	4,324,641	4,006,686	317,955
Public safety	2,276,402	2,170,755	105,647
Public works	2,192,752	2,058,079	134,673
Health and welfare	102,700	100,899	1,801
Culture and recreation	532,745	515,890	16,855
Housing and development	206,740	243,086	(36,346)
Education	20,174,411	19,511,147	663,264
Capital outlay	-	29,434	(29,434)
Total expenditures	29,810,391	28,635,976	1,174,415
Excess (deficiency) of revenues over expenditures	3,474,791	4,410,905	(936,114)
Other financing sources (uses):			
Transfers out	(3,301,865)	(3,480,589)	178,724
Net change in fund balances	$ 172,926	$ 930,316	$ (757,390)

Revenues

Revenue category	Amount	Description	
Property taxes increased by/ due to:	$ 379,533	Due mostly to increase in tax funding necessary to fund increase in education costs for contractual salaries and benefits.	
Intergovernmental revenues decreased by/due to:	(77,685)	Decrease in on-behalf amount for State Teachers pension and OPEB of:	$ (96,721)
Income from investments decreased by/due to:	(174,537)	Decrease in amount of investable resources due to general fund interfund activity and debt service	(3,312,872)

Expenditures

Expenditure category	Amount	Description	
General government increased by/ due to:	$ 317,955	Increase in Town employees and volunteer firefighter pension contribution amounts of:	$ 65,733
		Due to the Town Clerk becoming a Town departments for the current fiscal year:	61,087
		Increase in medical/life insurance costs of:	60,550
		Increase in elections costs due to early voting requirements of:	41,465
Public works increased by/ due to:	134,673	Due to transfer station activities being recorded in the general fund budget for the current fiscal year for the first time:	44,906
		Increase in snow and ice removal costs as compared to prior year of:	21,650
		Increase in highway costs due to increased road maintanance of:	16,089
Education expenses increased by/ due to:	663,264	Increase due mostly to the increase in education costs for contractual salaries and benefits	

General Fund budgetary highlights

Significant additional appropriations, budget transfers and budget variance were as follows:

Additional appropriations

There were additional appropriations of fund balance totaling $498,700. Of this total, $213,850 was transferred to capital and nonrecurring fund for a new ambulance, $151,000 was transferred for a WPCA engineering project and $112,500 was transferred for the WPCA roof.

Budget transfers

Medical/life insurance and retiree medical insurance budgets were transferred to other budget lines primarily due to vacancies across police and housing departments	$ (151,642)
Transfers out budget was increased by the additional appropriton and budget transfers to increase the transfer to the capital reserve fund	533,357

Budget variances

Revenues

Property tax revenue was greater than the budget due to conservative budgeting	$ 512,321
Income from investments increased due to the continued higher interest rates and conservative budgeting	70,516

Expenditures

Police was lower than budget due to open positions	$ 99,367
Housing, land use and development was lower than budget due to an open position	57,017

Capital or Nonrecurring Fund. This fund accounts for the financial revenues including resources from borrowing to be used for major capital asset construction and/or purchases and items, which are reserved for special purposes. A summary of the projects can be found in Note II.C. of the notes to financial statements.

The capital or nonrecurring fund's expenditures and other financing uses exceeded its revenues and other financing sources by $408,796, primarily due to timing of capital project expenditures in the current year.

Debt Service Fund. This fund accounts for financial resources to be used for current and future principal and interest payments for long-term debt. As part of the Town's capital improvement policy, the Town committed to funding a minimum annual appropriation of $2,300,000 into the Debt Service Fund to minimize a mill rate impact of an expected significant increase in debt service in future budget years.

The assigned fund balance totals $193,639. The debt service fund had negative operations of $637,616 due to fiscal year 2025 debt service expenditures in excess of transfers in.

Capital assets and debt administration

Capital assets. Capital assets by type are detailed in the table below.

Capital Assets
(Net of Accumulated Depreciation/Amortization)
June 30

Category	2025	2024
Land	$ 1,341,961	$ 1,341,961
Construction in progress	8,994,347	11,262,393
Intangible right-to-use assets	1,044,633	1,060,610
Buildings	26,375,885	27,223,660
Land improvements	3,218,899	3,310,388
Machinery and equipment	6,365,247	5,933,672
Vehicles	3,655,753	3,238,223
Infrastructure	31,391,617	24,397,667
Total	$ 82,388,342	$ 77,768,574
Dollar change	$ 4,619,768	
Percentage change	5.94%	

Major capital asset activity during the current fiscal year included the following:

Category	Description	Amount
Construction in progress	Opera House restoration	$ 2,682,805
	High Street culvert	1,291,030
	Town hall roof	1,041,558
Machinery and equipment	WPCA SCADA system	610,000
Vehicles	Public works vehicles	627,318
Infrastructure	Hickory Hill Road improvements	7,673,549

Additional information on the Town's capital assets can be found in Note III. D.

Long-term liabilities. Long-term liabilities outstanding by type are detailed in the table below. All debt is backed by the full faith and credit of the Town.

Long-Term Liabilities
June 30

Category	2025	2024
General obligation bonds	$ 18,055,000	$ 20,140,000
Bond anticipation notes (permanently financed)	3,380,000	-
Notes	1,287,616	1,431,490
Leases	1,087,080	1,023,680
Subscriptions	41,827	99,040
Total	$ 23,851,523	$ 22,694,210
Dollar change	$ 1,157,313	
Percentage change	5.10%	

The Town's total debt increased by $1,157,313 due to additions of permanently financed bond anticipation notes of $3,380,000 and leases of $192,519 offset by scheduled principal payments of $2,415,206.

The Town maintains a "AA" rating from Standard and Poor's for general obligation debt.

State statutes limit the amount of general obligation debt a governmental entity may issue to seven times total prior year tax collections including interest and lien fees and the tax relief for elderly freeze grant. The current debt limitation for the Town is $160,794,851, which is significantly in excess of the Town's outstanding general obligation debt.

Additional information on the Town's long-term debt can be found in Note III. G.

Economic factors and next year's budget and rates

- The unemployment rate for the Town is currently 3.1%, which is up from 2.5% one year ago. The Town's rate is favorable compared to the State rate of 3.8% and the Hartford labor market rate of 3.4%. The Town is below the national average of 4.1%.

- The Town is under even greater fiscal pressure from voter opposition to tax increases. Voter opposition remains regardless of the fact that the Town has no control over its significant revenue sources other than property taxes. The Town faces cost increases from contractual obligations and fixed costs as well as decreases in revenue from the State of Connecticut and failed budgets will only result in loss of services, personnel and infrastructure improvements.

These factors were considered in preparing the Town's budget for the 2025-2026 fiscal year.

Requests for information

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the Town's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, Tracy Decker, Town of Thomaston, CT 158 Main Street, Thomaston, CT 06787.

Basic Financial Statements

Town of Thomaston, Connecticut

Statement of Net Position
Governmental Activities
June 30, 2025

Assets	
Current assets:	
Cash	$ 2,526,148
Investments	10,263,616
Receivables (net):	
Property taxes	307,833
Assessments/use charges	94,685
Loans	63,223
Intergovernmental	820,147
Other	78,976
Leases	88,554
Other	27,548
Total current assets	14,270,730
Noncurrent assets:	
Restricted assets:	
Temporarily restricted:	
Investments	727,308
Permanently restricted:	
Investments	170,200
Total restricted assets	897,508
Receivables (net):	
Property taxes	238,004
Assessments/use charges	106,772
Loans	707,401
Leases	135,342
Total receivables (net)	1,187,519
Capital assets (net of accumulated depreciation/amortization):	
Land	1,341,961
Construction in progress	8,994,347
Intangible right-to-use assets	1,044,633
Buildings	26,375,885
Land improvements	3,218,899
Machinery and equipment	6,365,247
Vehicles	3,655,753
Infrastructure	31,391,617
Total capital assets (net of accumulated depreciation/amortization)	82,388,342
Total noncurrent assets	84,473,369
Total assets	98,744,099
Deferred Outflows of Resources	
OPEB related	1,037,241

(Continued)

The notes to financial statements are an integral part of this statement.

Town of Thomaston, Connecticut

Statement of Net Position
Governmental Activities
June 30, 2025

Liabilities	
Current liabilities:	
Accounts payable	$ 1,057,033
Retainage payable	138,286
Accrued payroll	1,286,864
Unearned revenue	202,327
Accrued interest payable	238,499
Bond anticipation notes	940,000
Long-term debt	2,001,999
Compensated absences	726,808
Net OPEB liability	1,363,478
Total current liabilities	7,955,294
Noncurrent liabilities:	
Long-term debt and related liabilities	22,478,835
Compensated absences	2,643,968
Net pension liability	2,125,032
Net OPEB liability	15,114,661
Total noncurrent liabilities	42,362,496
Total liabilities	50,317,790
Deferred Inflows of Resources	
Deferred charge on refunding	633,600
Leases related	218,177
Pension related	173,570
OPEB related	2,614,335
Total deferred inflows of resources	3,639,682
Net Position	
Net investment in capital assets	55,681,218
Restricted for:	
Endowments:	
Nonexpendable	65,700
Expendable	30,925
Perpetual care:	
Nonexpendable	104,500
Expendable	696,383
Housing rehabilitation	899,175
Public safety	24,046
Sewer operations	133,629
Education	449,207
Library	1,093,819
Other	7,486
Unrestricted	(13,362,220)
Total net position	$ 45,823,868

(Concluded)

The notes to financial statements are an integral part of this statement.

Town of Thomaston, Connecticut

Statement of Activities
Governmental Activities
For the Year Ended June 30, 2025

		Program Revenues			
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Net Expenses and Changes in Net Position
General government	$ 1,966,010	$ 255,636	$ 5,500	$ 675,602	$ (1,029,272)
Public safety	2,660,817	247,309	-	218,161	(2,195,347)
Public works	4,955,106	1,761,742	2,160	245,731	(2,945,473)
Health and welfare	230,184	-	12,045	15,970	(202,169)
Culture and recreation	1,186,298	139,605	63,177	2,410,752	1,427,236
Housing and development	329,852	106,768	-	5,600	(217,484)
Education	23,626,648	292,560	9,935,000	466,751	(12,932,337)
Interest	730,091	-	-	-	(730,091)
Total	$ 35,685,006	$ 2,803,620	$ 10,017,882	$ 4,038,567	(18,824,937)
General revenues:					
Property taxes					23,396,104
Grants and contributions not restricted to specific programs					568,461
Income from investments					626,565
Other					72,400
Total general revenues					24,663,530
Change in net position					5,838,593
Net position - July 1, 2024, as previously reported					42,371,245
Adjustment - change in accounting principle					(2,385,970)
Net position - July 1, 2024, as restated					39,985,275
Net position - June 30, 2025					$ 45,823,868

The notes to financial statements are an integral part of this statement.

Town of Thomaston, Connecticut

Balance Sheet
Governmental Funds
June 30, 2025

	General	Capital or Nonrecurring	Debt Service	Other Governmental Funds	Total
Assets					
Cash	$ 1,570,969	$ -	$ -	$ 955,179	$ 2,526,148
Investments	7,073,456	4,006	1,433,905	2,649,757	11,161,124
Receivables (net):					
Property taxes	518,933	-	-	-	518,933
Assessments/use charges	-	-	-	167,514	167,514
Loans	-	-	-	770,624	770,624
Intergovernmental	-	466,751	-	353,396	820,147
Leases	223,896	-	-	-	223,896
Other	78,976	-	-	-	78,976
Due from other funds	10,207,612	10,754,784	9,324,734	170,807	30,457,937
Other	7,751	-	-	19,797	27,548
Total assets	$ 19,681,593	$ 11,225,541	$ 10,758,639	$ 5,087,074	$ 46,752,847
Liabilities					
Accounts payable	$ 490,981	$ 514,404	$ -	$ 51,648	$ 1,057,033
Accrued payroll and related liabilities	1,257,386	-	-	29,478	1,286,864
Retainage payable	-	138,286	-	-	138,286
Due to other funds	9,648,683	9,735,680	10,565,000	508,574	30,457,937
Unearned revenue	5,554	188,180	-	8,593	202,327
Bond anticipation notes	-	940,000	-	-	940,000
Total liabilities	11,402,604	11,516,550	10,565,000	598,293	34,082,447
Deferred Inflows of Resources					
Unavailable revenue:					
Property taxes	518,933	-	-	-	518,933
Assessments/use charges	-	-	-	167,514	167,514
Leases related	218,177	-	-	-	218,177
Total deferred inflows of resources	737,110	-	-	167,514	904,624
Fund Balances					
Nonspendable	-	-	-	170,200	170,200
Restricted	-	-	-	3,334,670	3,334,670
Committed	-	815,414	-	816,397	1,631,811
Assigned	300,000	-	193,639	-	493,639
Unassigned	7,241,879	(1,106,423)	-	-	6,135,456
Total fund balances	7,541,879	(291,009)	193,639	4,321,267	11,765,776
Total liabilities, deferred inflows of resources and fund balances	$ 19,681,593	$ 11,225,541	$ 10,758,639	$ 5,087,074	$ 46,752,847

(Continued)

The notes to financial statements are an integral part of this statement.

Town of Thomaston, Connecticut

Reconciliation of Fund Balance to Net Position
June 30, 2025

Amounts reported in the statement of net position (Exhibit A) are different from the governmental funds balance sheet due to:	
Total fund balance (Exhibit C, page 1)	$ 11,765,776
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:	
Beginning capital assets	77,768,574
Current year additions (net of construction in progress)	7,526,365
Depreciation/amortization expense	(2,906,597)
Total	82,388,342
Other long-term assets and deferred outflows of resources are not available resources and, therefore, are not reported in the funds:	
Property tax, sewer use and sewer assessment interest and lien accrual	292,847
Allowance for doubtful accounts	(232,000)
Deferred outflows related to OPEB	1,037,241
Total	1,098,088
Other long-term assets are not available to pay for current period expenditures and, therefore, are unavailable in the funds:	
Property tax, sewer use and sewer assessment receivable - accrual basis change	686,447
Some liabilities and deferred inflows of resources, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds:	
Bonds and notes payable	(22,722,616)
Leases payable	(1,087,080)
Subscriptions payable	(41,827)
Premium	(629,311)
Compensated absences	(3,370,776)
Net pension liability	(2,125,032)
Net OPEB liability	(16,478,139)
Accrued interest payable	(238,499)
Deferred charge on refunding	(633,600)
Deferred inflows related to pensions	(173,570)
Deferred inflows related to OPEB	(2,614,335)
Total	(50,114,785)
Net position (Exhibit A)	$ 45,823,868

(Concluded)

The notes to financial statements are an integral part of this statement.

Exhibit D

Town of Thomaston, Connecticut

Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended June 30, 2025

	General	Capital or Nonrecurring	Debt Service	Other Governmental Funds	Total
Revenues:					
Property taxes	$ 23,407,682	$ -	$ -	$ -	$ 23,407,682
Charges for services	555,307	117,391	-	2,179,591	2,852,289
Intergovernmental	8,829,277	3,369,257	-	1,915,772	14,114,306
Contributions	-	252,195	-	258,409	510,604
Income from investments	420,516	52	-	96,810	517,378
Net change in fair value of investments	-	-	-	109,187	109,187
Other	72,400	-	-	-	72,400
Total revenues	33,285,182	3,738,895	-	4,559,769	41,583,846
Expenditures:					
Current:					
General government	4,324,641	123,411	-	17,520	4,465,572
Public safety	2,276,402	87,888	-	29,044	2,393,334
Public works	2,192,752	273,335	-	1,738,857	4,204,944
Health and welfare	102,700	-	-	133,630	236,330
Culture and recreation	532,745	269,933	-	183,847	986,525
Housing and development	206,740	36,702	-	-	243,442
Education	20,174,411	263,765	-	2,407,796	22,845,972
Debt service	-	97,987	3,091,659	-	3,189,646
Capital outlay	-	7,333,846	192,519	-	7,526,365
Total expenditures	29,810,391	8,486,867	3,284,178	4,510,694	46,092,130
Excess (deficiency) of revenues over expenditures	3,474,791	(4,747,972)	(3,284,178)	49,075	(4,508,284)
Other financing sources (uses):					
Issuance of debt	-	3,380,000	192,519	-	3,572,519
Premium	-	-	25,876	-	25,876
Sale of assets	-	20,950	-	-	20,950
Transfers in	-	938,226	2,428,167	255,230	3,621,623
Transfers out	(3,301,865)	-	-	(319,758)	(3,621,623)
Net other financing sources (uses)	(3,301,865)	4,339,176	2,646,562	(64,528)	3,619,345
Net change in fund balances	172,926	(408,796)	(637,616)	(15,453)	(888,939)
Fund balances - July 1, 2024	7,368,953	117,787	831,255	4,336,720	12,654,715
Fund balances - June 30, 2025	$ 7,541,879	$ (291,009)	$ 193,639	$ 4,321,267	$ 11,765,776

The notes to financial statements are an integral part of this statement.

Town of Thomaston, Connecticut

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2025

Amounts reported for governmental activities in the statement of activities (Exhibit B) are different due to:

Net change in fund balances - total governmental funds (Exhibit D)	$ (888,939)
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation/ amortization expense:	
Capital outlay	7,526,365
Depreciation/amortization expense	(2,906,597)
Total	4,619,768
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:	
Change in property tax, sewer use and sewer assessment receivable - accrual basis change	(60,125)
Change in property tax, sewer use and sewer assessment interest and lien revenue	(122)
Total	(60,247)
The issuance of long-term debt (e.g., bonds, notes) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The details of these differences in the treatment of long-term debt and related items are as follows:	
Debt issued or incurred:	
Bonds and notes	(3,380,000)
Leases	(192,519)
Premium	(25,876)
Principal repayments:	
Bonds	2,085,000
Notes	143,874
Leases	129,119
Subscriptions	57,213
Total	(1,183,189)

(Continued)

The notes to financial statements are an integral part of this statement.

Town of Thomaston, Connecticut

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2025

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:

Change in/amortization of:	
Accrued interest payable	$ 87,590
Premium	70,516
Compensated absences	(380,031)
Net pension liability	1,020,062
Net OPEB liability	3,962,187
Deferred charges on refunding	72,575
Deferred outflows of resources related to pension and OPEB	(891,636)
Deferred inflows of resources related to pension and OPEB	(590,063)
Total	3,351,200
Change in net position (Exhibit B)	$ 5,838,593

(Concluded)

The notes to financial statements are an integral part of this statement.

Town of Thomaston, Connecticut

Statement of Fiduciary Net Position
Fiduciary Funds
June 30, 2025

	Pension and OPEB Trust Funds	Private-Purpose Trust Funds	Custodial Fund
Assets			
Cash	$ -	$ 261	$ -
Investments:			
Certificates of deposit	-	1,193	-
Mutual funds:			
Money market	197,502	-	18,883
Equity	13,990,743	-	1,162,687
Bond	8,407,564	-	725,889
Total investments	22,595,809	1,193	1,907,459
Total assets	22,595,809	1,454	1,907,459
Net Position			
Restricted for:			
Pension benefits	21,880,295	-	-
OPEB benefits	715,514	-	-
Individuals and organizations	-	1,454	1,907,459
Total net position	$ 22,595,809	$ 1,454	$ 1,907,459

The notes to financial statements are an integral part of this statement.

Town of Thomaston, Connecticut

Statement of Changes in Fiduciary Net Position
Fiduciary Funds
For the Year Ended June 30, 2025

	Pension and OPEB Trust Funds	Private-Purpose Trust Funds	Custodial Fund
Additions:			
Contributions:			
Employer	$ 1,509,434	$ -	$ 75,000
Plan members	105,447	-	-
Total contributions	1,614,881	-	75,000
Investment income (loss):			
Net change in fair value of investments	1,412,462	-	122,043
Interest and dividends	851,790	41	67,563
Total investment income (loss)	2,264,252	41	189,606
Less investment expenses	54,247	-	4,533
Net investment income (loss)	2,210,005	41	185,073
Total additions	3,824,886	41	260,073
Deductions:			
Benefits	2,427,895	-	108,644
Administration	31,425	-	2,634
Total deductions	2,459,320	-	111,278
Change in net position	1,365,566	41	148,795
Net position - July 1, 2024	21,230,243	1,413	1,758,664
Net position - June 30, 2025	$ 22,595,809	$ 1,454	$ 1,907,459

The notes to financial statements are an integral part of this statement.

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

History and organization

The Town of Thomaston, Connecticut ("Town") was incorporated July 6, 1875, and operates under the provisions of the General Statutes of the State of Connecticut. The legislative power of the Town is vested in a Board of Selectmen and the Town Meeting. The Town provides the following services: Public Safety (police, fire and ambulance), Public Works (streets and solid waste), Public Health and Welfare, Culture and Recreation (parks, programs and public library), Housing and Development (building and land use) and Education encompassing grades Pre-K-12.

The accompanying financial statements present the Town and its component units, entities for which the Town is considered to be financially accountable. The Town is financially accountable for the pension and OPEB trust funds; therefore, the pension and OPEB trust funds are considered fiduciary component units. The financial statements of the fiduciary component units are reported as pension and OPEB trust funds in the fiduciary fund financial statements. The pension and OPEB trust funds do not issue separate financial statements.

I. Summary of significant accounting policies

A. Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. *Governmental activities* are normally supported by taxes and intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues.*

Separate financial statements are provided for governmental and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

B. Measurement focus, basis of accounting and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting,* as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting.* Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers tax revenues to be available if they are collected by the end of the current fiscal period. For reimbursement grants, intergovernmental grants, charges for services and interest the Town considers revenues to be available if they are collected within one year of the end of the current fiscal period.

B. Measurement focus, basis of accounting and financial statement presentation (continued)

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, pension and OPEB benefits, certain other employee benefits, and certain other long-term liabilities, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds.

Expenditure reimbursement type grants, charges, certain intergovernmental revenues, transfers and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items, including property taxes, are considered to be measurable and available only when cash is received by the Town.

The Town reports the following major governmental funds:

General Fund	Town's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
Capital or Nonrecurring Fund	Accounts for the financial resources to be used for major capital asset construction and/or purchases and items, which are reserved for special purposes.
Debt Service Fund	Accounts for the accumulation of resources for, and the payment of, long-term debt, principal, interest and related costs.

Additionally, the Town reports the following fund types:

Special Revenue Funds	Accounts for and reports the proceeds of specific revenue resources that are restricted or committed to expenditures for specified purposes other than debt.
Capital Project Funds	Accounts for and reports resources and expenditures that are restricted, committed or assigned for the acquisition and construction of capital facilities, including those that are financed through special assessments.
Permanent Funds	Report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the Town’s programs.
Pension Trust Funds	Accounts for the activities of the Town's Employees' Retirement System, which accumulates resources for pension benefit payments to qualified employees.
OPEB Trust Funds	Accounts for the activities of the Town OPEB Plan, which accumulates resources for OPEB benefits.
Private-Purpose Trust Funds	Accounts for resources legally held in trust for educational purposes.
Custodial Funds	Accounts for monies held for the volunteer firefighters' award program.

B. Measurement focus, basis of accounting and financial statement presentation (continued)

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this rule are charges between the Town's sewer usage fund and the various other functions of the Town. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services or privileges provided, including special assessments, 2) operating grants and contributions and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

For purposes of measuring the net pension and OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to pensions and OPEB and pension and OPEB expense, information about the fiduciary net position and additions to/deductions from fiduciary net position of the Town of Thomaston pension and OPEB plans, the Connecticut State Teachers' Retirement System ("TRS") and the Connecticut State Retiree Health Insurance Plan ("RHIP") have been determined on the same basis as they are reported by the Town of Thomaston pension and OPEB plans, TRS, and RHIP. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms.

C. Assets, liabilities, deferred outflows/inflows of resources and equity

1. Deposits and investments

a. Deposits

The Town considers cash as cash on hand and demand deposits.

b. Investments

In general, State of Connecticut Statutes allow the Town to invest in obligations of the United States of America or United States government sponsored corporations, in shares or other interests in any custodial arrangement, pool or no-load, open-end management type investment company or investment trust (as defined), in obligations of any State or political subdivision rated within the top two rating categories of any nationally recognized rating service, or in obligations of the State of Connecticut or political subdivision rated within the top three rating categories of any nationally recognized rating service. For the capital nonrecurring fund, not more than 31% can be invested in equity securities. Investment income is recorded in the fund in which it was earned.

State Treasurer's Short-Term Investment Fund is an investment pool managed by the State of Connecticut Office of the State Treasurer. Investments must be made in instruments authorized by Connecticut General Statutes 3-27c - 3-27e. Investment guidelines are adopted by the State Treasurer. The fair value of the position in the pool is the same as the value of the pool shares.

The Town's pension and OPEB funds have adopted a formal investment policy that defines allowable investments, prohibited investments, prohibited transactions, asset allocation guidelines, diversification guidelines and fixed income and cash guidelines.

Pension fund investments may be invested in fixed income, equities, and real estate. Professional investment managers are employed to manage the assets allocated to them. The Retirement Plan Committee, as trustee of the pension plan, is responsible for overall investment policy.

C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)

The target asset allocation for the pension fund and the other post-employment benefits fund are as follows:

	Target Allocation	
Asset Class	Pension	OPEB
Equity	55.00%	55.00%
Fixed income	40.00%	40.00%
Real estate	5.00%	5.00%
Total	100.00%	100.00%

There are also minimum and maximum target levels defined.

c. Method used to value investments

Investments for the Town are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

Fair value of investments

The Town measures and records its investments using fair value measurement guidelines established by accounting principles generally accepted in the United States of America (GAAP). These guidelines recognize a three-tiered fair value hierarchy, as follows:

Level 1	Quoted prices for identical investments in active markets
Level 2	Quoted prices for identical investments in markets that are not active
Level 3	Unobservable inputs

d. Risk policies

Interest rate risk	Interest rate risk is the risk that the government will incur losses in fair value caused by changing interest rates. The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.
Credit risk	Credit risk is the risk that an issuer or other counterparty will not fulfill its specific obligation even without the entity's complete failure. The Town has no investment policy that would limit its investment choices due to credit risk other than State Statutes governing investments in obligations of any State or political subdivision or in obligations of the State of Connecticut or political subdivision.

C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)

Concentration of credit risk	Concentration of credit risk is the risk attributed to the magnitude of an entity's investments in a single issuer. The Town follows the limitations specified in the Connecticut General Statutes. Generally, the Town's deposits cannot be 75% or more of the total capital in any one depository.
Custodial credit risk	Custodial credit risk is the risk that, in the event of the failure of the counterparty, the Town will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The Town does not have a formal policy with respect to custodial credit risk.
Foreign currency risk	Foreign currency risk is the risk that the value of the investment may be affected by changes in the rate of exchange. The Town does not have a formal policy with respect to the foreign currency risk.

2. Receivables and payables

a. Interfunds

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans).

b. Property taxes and other receivables

In the government-wide financial statements, all trade, property tax, sewer use, sewer assessment and loan receivables are shown net of an allowance for uncollectibles. Allowance percentages range from 3.00% to 49.00% of outstanding receivable balances and are calculated based upon prior collections.

In the fund financial statements, all property taxes receivable at June 30, which have not been collected by June 30, have been recorded as a deferred inflow of resources since they are not considered to be available to finance expenditures of the current year.

Property taxes are assessed on property as of October 1. Taxes are billed in the following July and are due in two installments, July 1 and January 1. Personal property and motor vehicle taxes are billed in July and are due in one installment, July 1. Liens are effective on the assessment date and are continued by filing before the end of the fiscal year following the due date.

Loan receivables consist of low interest bearing loans to Town residents and businesses primarily for residential rehabilitation and economic development. The loans were provided through the State Department of Economic and Community Development Small Cities grant program.

C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)

c. Leases receivable

The Town recognizes a lease receivable and a deferred inflow of resources in the government-wide and governmental fund financial statements.

At the commencement of a lease, the Town initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments related to leases include:

Discount Rate	The Town uses its estimated incremental borrowing rate as the discount rate used to discount the expected lease receipts to present value.
Lease Term	The lease term includes the noncancellable period of the lease.
Lease Payments	Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The Town monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

3. Restricted assets

The restricted assets of the Town are restricted for endowment and perpetual care purposes determined by the donor requests.

4. Capital assets

Capital assets are reported in the applicable governmental columns in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial, individual cost as noted in the table below and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)

Capital assets of the Town are depreciated/amortized using the straight-line method over the following estimated useful lives:

Asset Class	Years	Threshold
Intangible right-to-use leased assets	Lease term	$ 20,000
Intangible right-to-use subscription assets	Subscription term	20,000
Buildings and improvements	50-75	200,000
Land improvements	20-50	100,000
Machinery and equipment	3-40	20,000
Vehicles	8-15	20,000
Infrastructure:		
Roads and bridges	50-75	200,000
Sewer lines and storm drains	65	200,000

5. Deferred outflows/inflows of resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time.

The Town reports deferred outflows and inflows of resources related to pensions and OPEB in the government-wide statements for differences between expected and actual experience, changes in assumptions, and net difference between projected and actual earnings on plan investments. The deferred outflow or inflow related to differences between expected and actual experience and changes in assumptions will be amortized over the average remaining service life of all plan members. The deferred outflow or inflow related to the net difference between projected and actual earnings on plan investments will be amortized over a five-year period.

Deferred inflows of resources also include deferred inflows relating to advance refunding of debt. These amounts are deferred and are amortized over the shorter of the life of the old or new debt.

Advance tax collections, if any, represent taxes associated with a future period. This amount is recognized during the period in which the revenue is associated.

Deferred inflows of resources include deferred inflows relating to the lease receivable. These amounts are deferred and are amortized to lease revenue in a systematic and rational manner over the term of the lease.

C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)

For governmental funds, the Town reports unavailable revenue, which arises only under the modified accrual basis of accounting. Accordingly, unavailable revenue is reported only in the governmental funds' balance sheet. The governmental funds report unavailable revenues from several sources: property taxes (including advance collections, if any) and sewer assessment and use charges. These amounts are recognized as an inflow of resources in the period that the amounts become available.

6. Compensated absences

All employees are granted vacation and sick time based upon contractual provisions. Employees are not permitted to carry vacation days from one calendar year to the next without prior approval. Board of Education employees are paid vacation on a fiscal year basis and, therefore, unused vacation lapses at June 30. Town employees are paid vacation on an anniversary date basis and, therefore, a liability for unused vacation has been recorded. Certified employees at the Board of Education may accumulate up to 165 days of unused sick time. Employees are one-third vested with 20 - 24 years of service and two-thirds vested with 25 or more years of service. Unused sick time does not accumulate for certified employees hired after July 1, 1992.

For employees other than certified teachers, sick leave accrues at the rate of 1¼ days per month, cumulative to a maximum of 100 days. Upon the death or retirement of an employee an amount will be due equal to the accumulated sick days times the rate of pay per day of such employee at the time of such death or retirement. Employees who resign or are terminated are not entitled to their unused sick days. Police officers hired after July 1, 2005 are entitled to 45% up to a maximum of 50 days; public works employees hired after January 1, 2006 are entitled to 50% up to a maximum of 50 days; and sewer and white collar employees hired after July 1, 2005 are not entitled to the benefit. Compensated absences are only reported in governmental funds if they are due and payable to an employee who has resigned or retired before or at fiscal year end.

7. Termination benefits

Termination benefits represent the present value of future benefits to be paid to former employees. Certain Board of Education employees were granted retirement awards based on years of service and other provisions in their contracts.

8. Long-term liabilities

In the government-wide financial statements, long-term debt and other long-term liabilities are reported as liabilities in the governmental activities statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenses.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)

9. Lease and subscription liabilities

The Town recognizes a lease/subscription liability and an intangible right-to-use lease/subscription asset (lease/subscription asset) in the government-wide financial statements.

At the commencement of a lease/subscription, the Town initially measures the lease/subscription liability at the present value of payments expected to be made during the term. Subsequently, the lease/subscription liability is reduced by the principal portion of payments made. The lease/subscription asset is initially measured as the initial amount of the lease/subscription liability, adjusted for payments made at or before the commencement date, plus certain initial direct costs. Subsequently, the lease/subscription asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases and subscriptions include:

Discount rate	The Town uses the interest rate charged by the lessor/subscription vendor as the discount rate to discount the expected payments to the present value. When the interest rate charged is not provided, the Town generally uses its estimated incremental borrowing rate as the discount rate.
Term	The lease/subscription term includes the noncancellable period of the lease/agreement.
Payments	Lease/subscription payments included in the measurement of the liability are composed of fixed payments and any purchase option price that the Town is reasonably certain to exercise.

The Town monitors changes in circumstances that would require a remeasurement of its lease or subscriptions and will remeasure the lease/subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the lease/subscription liability.

Lease/subscription assets are reported with other capital assets and lease/subscription liabilities are reported with long-term debt on the statement of net position.

10. Net position and fund balances

In the government-wide financial statements, net position is classified into the following categories:

Net Investment in Capital Assets	This category presents the net position that reflects capital assets net of depreciation/amortization and net of only the debt applicable to the acquisition or construction of these assets. Debt issued for non-capital purposes, and unspent bond proceeds, are excluded.
Restricted Net Position	This category presents the net position restricted by external parties (creditors, grantors, contributors or laws and regulations).
Unrestricted Net Position	The category presents the net position of the Town, which is not classified in the preceding two categories.

C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)

Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

In the fund financial statements, fund balances are classified into the following categories:

Nonspendable	This category presents amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.
Restricted	This category presents amounts that can be spent only for specific purposes because of enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors or the laws or regulations of other governments.
Committed	This category presents amounts that can be used only for specific purposes established, modified or rescinded through resolutions approved by Town Meeting for capital and appropriation and Board of Finance for special revenue and other commitments.
Assigned	This category presents amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Intent is expressed by the passage of a resolution by the Board of Finance or a properly approved purchase order.
Unassigned	This category presents amounts that do not meet the criteria above and are available for any purpose. This category is only reported in the general fund for positive amounts and in any other fund that has a fund balance deficit.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Town considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Town considers amounts to have been spent first out of committed funds, then assigned funds and finally unassigned funds, as needed, unless the Board of Finance has provided otherwise in its commitment or assignment actions.

Minimum fund balance policy

The Board of Finance adopted a minimum fund balance policy for the general fund. The policy is that Town Boards shall propose budgets that provide for the unassigned fund balance at fiscal year-end to be not less than 5.00% nor more than 10.00% of the total operating general fund expenditures.

C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)

11. Use of estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, deferred outflows and inflows of resources including disclosures of contingent assets and liabilities and reported revenues, expenses and expenditures during the fiscal year. Actual results could differ from those estimates.

12. Reclassifications

Certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

II. Stewardship, compliance and accountability

A. Donor-restricted endowments

The Town has received certain endowments for the maintenance of Edith Kenea Park, the Hillside Cemetery and fire department operation purposes. The amounts are reflected in net position as restricted for endowments and perpetual care. Investment income (including appreciation) is approved for expenditure by the individual Boards. The amount of appreciation (depreciation) included in fund balance of the Hillside Cemetery Trust was $329,291.

The Town allocates investment income of donor-restricted endowments in accordance with donor restrictions and Connecticut law, which has adopted the provisions of the Uniform Prudent Management of Institutional Funds Act ("UPMIFA"). Under UPMIFA, investment income earned on donor-restricted endowment funds is considered to be unrestricted in the absence of explicit donor restrictions. Further, in the absence of explicit donor restrictions regarding investment appreciation, such appreciation is treated the same as the related investment income. Investment losses that reduce the value of endowment investments below the original principal amount serve to reduce restricted net position or unrestricted net position, depending upon the applicable donor’s stipulations regarding the treatment of investment income and appreciation.

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

B. Capital or nonrecurring project authorizations

Appropriations for capital projects are continued until completion of applicable projects, even when projects extend more than one fiscal year.

The following is a summary of capital or nonrecurring projects:

Project Description	Project Authorization	Cumulative Expenditures	Balance
Assessors projects	$ 799,137	$ 736,065	$ 63,072
Education projects	851,481	474,038	377,443
Bradstreet house repairs	19,746	15,282	4,464
Building department plan of conservation	55,012	51,174	3,838
Christmas lights-reserve	12,000	10,000	2,000
Clocktower	14,500	14,500	-
Economic development	45,606	27,016	18,590
Emergency management projects	28,438	25,704	2,734
Fire department projects	842,372	696,009	146,363
Flag fund	5,500	3,305	2,195
Greenway	482,500	30	482,470
Inland wetland engineering	49,769	39,008	10,761
Kenea park clock restoration	16,000	13,150	2,850
K-9 donation reserves	14,387	13,159	1,228
Library projects	87,506	61,690	25,816
NAA grants	971	-	971
Nips fees	48,467	18,862	29,605
Opera house projects	3,275,423	3,252,703	22,720
Opioid settlement	68,149	-	68,149
Park bench wood repairs	1,125	889	236
Police department projects	1,224,231	931,965	292,266
Public works department projects	20,750,769	20,336,669	414,100
Registrar early voting grant	2,080	2,080	-
Roofs engineering repairs	5,604,599	5,348,455	256,144
Selectmen projects	59,345	32,143	27,202
Senior center	11,999	11,999	-
Seth Thomas park	480,409	465,528	14,881
Skate park proceeds	1,090	-	1,090
Social services reserve	21,172	-	21,172
Street lights	57,879	51,186	6,693
Technology projects	13,000	4,500	8,500
Town-wide sick pay reserve	877,697	873,691	4,006
Track committee	3,469,181	3,399,270	69,911
Town hall projects	604,391	591,683	12,708
Transfer station	5,000	1,861	3,139
TVAC projects	323,861	280,488	43,373
WPCA projects	2,615,632	2,394,311	221,321
Unassigned	13	-	13
Totals	$ 42,840,437	$ 40,178,413	$ 2,662,024

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

III. Detailed notes

A. Cash and investments

1. Deposits – custodial credit risk

At year end, the Town's bank balance, including bank money market accounts and certificates of deposit classified as investments, was exposed to custodial credit risk as follows:

Bank balance	$ 6,223,423
Uninsured and uncollateralized	$ 3,680,217
Uninsured and collateral held by the pledging bank's trust department, not in the Town's name	1,310,072
Total amount subject to custodial credit risk	$ 4,990,289

Financial instruments that potentially subject the Town to significant concentrations of credit risk consist primarily of cash. From time to time, the Town's cash account balances exceed the Federal Deposit Insurance Corporation limit. The Town reduces its credit risk by maintaining its cash deposits with major financial institutions and monitoring their credit ratings.

2. Investments

a. The Town's investments (including restricted investments) consisted of the following investment types and maturities. Specific identification was used to determine the maturities.

		Investment Maturities (In Years)			
Type of Investment	Fair Value	N/A	Less Than 1	1-5 Years	5-10 Years
Certificates of deposit	$ 274,411	$ -	$ 274,411	$ -	$ -
Bank money market funds	2,938,419	2,938,419	-	-	-
Pooled fixed income	6,111,950	-	6,111,950	-	-
Annuities	998,496	-	-	998,496	-
Mutual funds:					
Money market	216,385	-	216,385	-	-
Equity	15,875,700	15,875,700	-	-	-
Bond	9,133,453	-	-	-	9,133,453
Common stock	116,771	116,771	-	-	-
Total	35,665,585	$ 18,930,890	$ 6,602,746	$ 998,496	$ 9,133,453
Less fiduciary funds	(24,504,461)				
Other funds	$ 11,161,124				

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

A. Cash and investments (continued)

b. The Town had the following recurring fair value measurement:

Investments by fair value level	Amount	Quoted Market Prices in Active Markets Level 1	Significant Unobservable Inputs Level 3
Annuities	$ 998,496	$ -	$ 998,496
Mutual funds:			
Money market	216,385	216,385	-
Equity	15,875,700	15,875,700	-
Bond	9,133,453	9,133,453	-
Common stock	116,771	116,771	-
Total investments by fair value level	26,340,805	$ 25,342,309	$ 998,496
Other investments			
Certificates of deposit	274,411		
Bank money market funds	2,938,419		
Pooled fixed income	6,111,950		
Total other investments	9,324,780		
Total investments	$ 35,665,585		

Level 1: Quoted prices for identical investments in active markets

Level 3: Unobservable inputs. Value is based upon the carrying value or fair value of the underlying investments as available.

c. The Town's investments subject to credit risk have average ratings by Standard & Poor's and AM Best's as follows:

Average Rating	Pooled Fixed Income	Annuities	Mutual funds: Money Market	Mutual funds: Bond
AAA	$ 6,111,950	$ -	$ 216,385	$ -
A	-	998,496	-	-
Unrated	-	-	-	9,133,453
Totals	$ 6,111,950	$ 998,496	$ 216,385	$ 9,133,453

d. Custodial credit risk

The investments are covered by the Securities Investor Protection Corporation ("SIPC") up to $500,000, including $250,000 of cash from sale or for purchase of investments, but not cash held solely for the purpose of earning interest. SIPC protects securities such as notes, stocks, bonds, debentures, certificates of deposit and money market funds. The Town does not have any investments subject to custodial credit risk since the common stock is held in the Town's name.

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

B. Receivables

1. Receivable balances have been disaggregated by type and presented separately in the financial statements. Receivables and the related allowances for uncollectible accounts are presented below.

	Property Taxes		
	Taxes	Interest and lien fees	Total
Current portion	$ 230,371	$ 77,462	$ 307,833
Long-term portion	288,562	174,442	463,004
Less allowance for uncollectibles	(100,000)	(125,000)	(225,000)
Net long-term portion	188,562	49,442	238,004
Total	$ 518,933	$ 251,904	$ 770,837

	Sewer Use			
	Use	Interest and lien fees	Total	CDBG Loans*
Current portion	$ 76,147	$ 18,538	$ 94,685	$ 63,223
Long-term portion	91,367	22,405	113,772	807,401
Less allowance for uncollectibles	(5,500)	(1,500)	(7,000)	(100,000)
Net long-term portion	85,867	20,905	106,772	707,401
Total (net*)	$ 167,514	$ 40,943	$ 208,457	$ 770,624

2. Leases receivable

The Town reports the following lease balances and activity:

Description	Number of Agreements	Original Term (Years)	Receivable	Deferred Inflows of Resources	Revenue	Interest Revenue
Chapel Street cell tower	1	25	$ 59,616	$ 53,897	$ 107,797	$ 3,484
Plymouth tower space	1	12	164,280	164,280	27,870	608
Total			223,896	$ 218,177	$ 135,667	$ 4,092
Less current portion			(88,554)			
Long-term portion			$ 135,342			

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

C. Interfund accounts

1. Interfund payables and receivables

The amounts due from and due to other funds were as follows:

	Corresponding Fund	Due From	Due To
General fund:			
Capital or nonrecurring fund	N/A	$ 9,735,680	$ 188,180
Debt service fund	N/A	-	9,324,734
Sewer commission usage fund	N/A	-	57,035
Education funds	N/A	304,745	-
Recreation funds	N/A	-	78,284
Gift fund	N/A	-	450
EMS fund	N/A	13,265	-
Hillside cemetery trust fund	N/A	153,922	-
Total general fund		10,207,612	9,648,683
Capital or nonrecurring:			
General fund	N/A	188,180	9,735,680
Debt service fund	N/A	10,565,000	-
Capital projects fund	N/A	1,604	-
Total capital or nonrecurring		10,754,784	9,735,680
Debt service fund:			
General fund	N/A	9,324,734	-
Capital or nonrecurring fund	N/A	-	10,565,000
Total debt service fund		9,324,734	10,565,000

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

C. Interfund accounts (continued)

	Corresponding Fund	Due From	Due To
Other governmental funds:			
Sewer commission usage fund	General fund	$ 57,035	$ -
Sewer commission usage fund	Capital projects fund	-	4,375
Education funds	General fund	-	304,745
Education funds	School lunch fund	30,663	-
School Lunch fund	Education funds	-	30,663
Recreation funds	General fund	78,284	-
Gift fund	General fund	450	-
EMS fund	General fund	-	13,265
Capital projects fund	Sewer commission usage fund	4,375	-
Capital projects fund	Capital or nonrecurring fund	-	1,604
Hillside cemetery trust fund	General fund	-	153,922
Total other governmental funds		170,807	508,574
Total		$30,457,937	$30,457,937

The debt service fund interfund balance is a result of amounts invested with general fund monies, to be used for the payment of bond anticipation notes in the capital or nonrecurring fund.

The capital projects balances relate to the timing of the payment of vendor invoices and the reimbursement of the general fund.

All other interfund balances resulted from the time lag between the dates payments occurred between funds for short-term internal financing or in instances where certain funds do not have a cash account.

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

C. Interfund accounts (continued)

2. Interfund transfers

A summary of interfund transfers for the fiscal year is as follows:

	Corresponding Fund	Transfers In	Transfers Out
General fund:			
Capital or nonrecurring fund	N/A	$ -	$ 837,198
Debt service fund	N/A	-	2,428,167
Recreation fund	N/A	-	10,500
Hillside cemetery trust fund	N/A	-	26,000
Total general fund		-	3,301,865
Capital or nonrecurring fund:			-
Capital projects fund	General fund	837,198	-
Capital projects fund	Capital projects fund	100,000	-
Capital projects fund	Gift fund	1,028	-
Total capital or nonrecurring		938,226	-
Debt service fund	General fund	2,428,167	-
Other governmental funds:			
Sewer commission usage fund	Capital projects fund	-	2,856
Sewer commission assessment and appropriation fund	Capital projects fund	-	209,000
Education fund	School activity fund	-	6,874
School activity fund	Education fund	6,874	-
Recreation fund	General fund	10,500	-
Capital projects fund	Sewer commission usage fund	2,856	-
Capital projects fund	Sewer commission assessment	209,000	-
Capital projects fund	Capital or nonrecurring	-	100,000
Gift fund	Capital or nonrecurring	-	1,028
Hillside cemetery trust fund	General fund	26,000	-
Total other governmental funds		255,230	319,758
Total		$ 3,621,623	$ 3,621,623

Transfers are used to account for the financing by the general fund of various programs and activities in the debt service fund, capital or nonrecurring fund, special revenue funds, capital projects fund, and permanent funds.

The results of operations (positive or negative) in the sewer commission usage fund are transferred to (from) the capital projects funds.

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

D. Capital assets

Capital asset activity for the year was as follows:

	Balance July 1, 2024	Increases	Decreases	Balance June 30, 2025
Capital assets, not being depreciated/amortized:				
Land	$ 1,341,961	$ -	$ -	$ 1,341,961
Construction in progress	11,262,393	6,130,593	8,398,639	8,994,347
Total capital assets, not being depreciated/amortized	12,604,354	6,130,593	8,398,639	10,336,308
Capital assets, being depreciated/amortized:				
Intangible right-to-use assets:				
Leases - land improvements	992,889	-	-	992,889
Leases - machinery and equipment	252,288	192,519	-	444,807
Subscription assets	219,096	-	-	219,096
Buildings	46,211,311	112,500	-	46,323,811
Land improvements	4,756,727	-	-	4,756,727
Machinery and equipment	14,813,996	897,546	-	15,711,542
Vehicles	6,252,999	838,273	-	7,091,272
Infrastructure	34,989,131	7,753,573	342,791	42,399,913
Total capital assets, being depreciated/amortized	108,488,437	9,794,411	342,791	117,940,057
Total capital assets	121,092,791	15,925,004	8,741,430	128,276,365
Less accumulated depreciation/amortization for:				
Intangible right-to-use assets:				
Leases - land improvements	165,482	55,160	-	220,642
Leases - machinery and equipment	120,764	94,627	-	215,391
Subscription assets	117,417	58,709	-	176,126
Buildings	18,987,651	960,275	-	19,947,926
Land improvements	1,446,339	91,489	-	1,537,828
Machinery and equipment	8,880,324	465,971	-	9,346,295
Vehicles	3,014,776	420,743	-	3,435,519
Infrastructure	10,591,464	759,623	342,791	11,008,296
Total accumulated depreciation/amortization	43,324,217	2,906,597	342,791	45,888,023
Total capital assets, being depreciated/amortized, net	65,164,220	6,887,814	-	72,052,034
Capital assets, net	$ 77,768,574	$ 13,018,407	$ 8,398,639	$ 82,388,342

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

D. Capital assets (continued)

Depreciation/amortization expense was charged to functions/programs of the Town as follows:

General government	$ 182,709
Public safety	465,457
Public works	1,217,852
Culture and recreation	111,673
Education	928,906
Total depreciation/amortization expense	$ 2,906,597

E. Construction commitments

At year end, the Town's commitments with contractors were as follows:

Project Description	
Black Rock School improvements	$ 364,847
Thomaston Opera House improvements	344,752
Town Hall improvements	105,815
Total	$ 815,414

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

F. Short-term liabilities – bond anticipation notes

The Town uses bond anticipation notes (BANs) during the construction period of various projects prior to the issuance of bonds.

Short-term liability activity was as follows:

Purpose	Maturity Date	Interest Rate	Balance July 1, 2024	Additions	Reductions	Permanently Financed	Balance June 30, 2025
General purpose	8/7/2024	4.00%	$ 2,670,000	$ -	$ 2,670,000	$ -	$ -
WPCA	8/7/2024	4.00%	1,200,000	-	1,200,000	-	-
General Purpose	8/6/2025	4.00%	-	2,945,000	-	2,180,000	765,000
WPCA	8/6/2025	4.00%	-	1,200,000	-	1,200,000	-
Schools	8/6/2025	4.00%	-	175,000	-	-	175,000
Total			$ 3,870,000	$ 4,320,000	$ 3,870,000	$ 3,380,000	$ 940,000

Subsequent debt issuances:

Type of Obligation/ Purpose	Issue Date	Maturity Date	Interest Rate	Amount
Bonds:				
General Purpose	7/23/2025	8/1/2045	4.00-5.00%	$ 2,825,000
WPCA	7/23/2025	8/1/2045	4.00-5.00%	1,200,000
Bond anticipation notes:				
General Purpose	8/6/2025	8/5/2026	4.00%	765,000
Schools	8/6/2025	8/5/2026	4.00%	175,000
Total				$ 4,965,000

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

G. Changes in long-term liabilities

Bonds, notes, leases, and subscriptions are direct obligations and pledge the full faith and credit of the Town.

1. Summary of changes

The following is a summary of changes in long-term liabilities during the fiscal year:

Description	Original Amount	Date of Issue	Date of Maturity	Interest Rate	Balance July 1, 2024 (as restated)	Additions	Deductions	Balance June 30, 2025	Current Portion	Long Term Portion
Bonds/Notes										
General purpose:										
Refunding bond	$ 5,809,500	05/19/15	02/01/30	3.00 - 4.00%	$ 2,272,500	$ -	$ 675,000	$ 1,597,500	$ 328,500	$ 1,269,000
Improvement bond	7,135,000	07/17/18	07/15/38	3.00 - 4.00%	5,078,865	-	411,227	4,667,638	411,227	4,256,411
Refunding bond	2,512,500	06/11/20	05/01/33	2.00 - 5.00%	1,794,725	-	187,829	1,606,896	191,183	1,415,713
Refunding bond	1,892,000	08/10/21	11/01/34	2.00 - 5.00%	1,188,000	-	112,200	1,075,800	103,400	972,400
Improvement bond	4,558,850	08/01/23	08/01/43	3.50 - 5.00%	4,558,850	-	229,950	4,328,900	229,950	4,098,950
Total general purpose	21,907,850				14,892,940	-	1,616,206	13,276,734	1,264,260	12,012,474
Schools:										
Refunding bond	645,500	05/19/15	02/01/30	3.00 - 4.00%	252,500	-	75,000	177,500	36,500	141,000
Refunding bond	1,237,500	06/11/20	05/01/33	2.00 - 5.00%	885,275	-	92,171	793,104	93,817	699,287
Refunding bond	2,193,000	08/10/21	11/01/34	2.00 - 5.00%	1,377,000	-	130,050	1,246,950	119,850	1,127,100
Improvement bond	374,700	08/01/23	08/01/43	3.50 - 5.00%	374,700	-	18,900	355,800	18,900	336,900
Total schools	4,450,700				2,889,475	-	316,121	2,573,354	269,067	2,304,287
Sewer:										
Improvement bond	1,280,000	07/17/18	07/15/38	3.00 - 4.00%	911,135	-	73,773	837,362	73,773	763,589
Refunding bond	215,000	08/10/21	11/01/34	2.00 - 5.00%	135,000	-	12,750	122,250	11,750	110,500
Improvement bond	1,311,450	08/01/23	08/01/43	3.50 - 5.00%	1,311,450	-	66,150	1,245,300	66,150	1,179,150
Total sewer	2,806,450				2,357,585	-	152,673	2,204,912	151,673	2,053,239
Total bonds	29,165,000				20,140,000	-	2,085,000	18,055,000	1,685,000	16,370,000
Bond anticipation notes (permanently financed)					-	3,380,000	-	3,380,000	-	3,380,000

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

G. Changes in long-term liabilities (continued)

Description	Original Amount	Date of Issue	Date of Maturity	Interest Rate	Balance July 1, 2024 (as restated)	Additions	Deductions	Balance June 30, 2025	Current Portion	Long Term Portion
Equipment financing notes (direct borrowings):										
Vehicles	$ 252,768	01/20/22	06/15/30	2.99 - 4.50%	$ 355,830	$ -	$ 80,948	$ 274,882	$ 84,277	$ 190,605
Clean water note	1,394,449	04/30/20	04/30/39	2.00%	1,075,660	-	62,926	1,012,734	64,196	948,538
Total notes	1,647,217				1,431,490	-	143,874	1,287,616	148,473	1,139,143
Total bonds and notes	30,812,217				21,571,490	3,380,000	2,228,874	22,722,616	1,833,473	20,889,143
Leases	1,404,657				1,023,680	192,519	129,119	1,087,080	126,699	960,381
Subscriptions	219,096				99,040	-	57,213	41,827	41,827	-
Total long-term debt	$ 32,435,970				22,694,210	3,572,519	2,415,206	23,851,523	2,001,999	21,849,524
Premiums					673,951	25,876	70,516	629,311	-	629,311
Total long-term debt and related liabilities					23,368,161	3,598,395	2,485,722	24,480,834	2,001,999	22,478,835
Compensated absences (net change)					2,990,745	380,031	-	3,370,776	726,808	2,643,968
Net pension liability					3,145,094	1,793,674	2,813,736	2,125,032	-	2,125,032
Net OPEB liability					20,440,326	1,175,036	5,137,223	16,478,139	1,363,478	15,114,661
Total long-term liabilities					$ 49,944,326	$ 6,947,136	$10,436,681	$ 46,454,781	$ 4,092,285	$ 42,362,496

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

G. Changes in long-term liabilities (continued)

All long-term liabilities are generally liquidated by the general fund or debt service fund.

The following is a summary of bonds and notes payable principal and interest payments to maturity:

Fiscal Year Ended June 30	Bonds Principal	Bonds Interest	Notes Principal	Notes Interest
2026	$ 1,685,000	$ 653,851	$ 148,473	$ 33,377
2027	1,690,000	586,475	153,257	28,594
2028	1,680,000	519,850	98,994	23,619
2029	1,690,000	453,200	102,398	20,214
2030	1,620,000	386,375	105,960	16,652
2031	1,270,000	320,500	70,942	12,923
2032	1,275,000	273,900	72,373	11,491
2033	1,270,000	233,850	73,834	10,030
2034	955,000	196,050	75,325	8,540
2035	870,000	167,131	76,844	7,019
2036	625,000	142,044	78,396	5,468
2037	625,000	119,012	79,979	3,886
2038	625,000	95,588	81,592	2,272
2039	625,000	72,938	69,249	636
2040	310,000	55,800	-	-
2041	310,000	43,400	-	-
2042	310,000	31,000	-	-
2043	310,000	18,600	-	-
2044	310,000	6,200	-	-
Totals	$ 18,055,000	$ 4,375,764	$ 1,287,616	$ 184,721

2. Assets pledged as collateral

The Town’s outstanding equipment financing notes of $274,882 are secured with collateral of the equipment purchased.

G. Changes in long-term liabilities (continued)

3. Statutory debt limitations

The Town's indebtedness does not exceed the legal debt limitations as required by Connecticut General Statutes as reflected in the following schedule:

Category	Debit Limit	Net Indebtedness	Balance
General purpose	$ 51,684,059	$16,221,734	$ 35,462,325
Schools	103,368,119	2,748,354	100,619,765
Sewers	86,140,099	3,404,912	82,735,187
Urban renewal	74,654,752	-	74,654,752
Pension deficit	68,912,079	-	68,912,079
The total overall statutory debt limit for the Town is equal to 7 times the annual receipts for the prior year taxation:			$ 160,794,851

The indebtedness reflected above includes bonds outstanding in addition to the amount of bonds authorized and unissued against which bond anticipation notes are issued and outstanding.

4. Authorized/unissued bonds

The amount of authorized, unissued bonds is as follows:

Project	Bonding Authorization	Previously Bonded	Authorized But Unissued
WPCA upgrade - phosphorus effluent limits	$ 725,000	$ -	$ 725,000
Muncipal building roofs	3,998,400	2,250,000	1,748,400
Fire truck	600,000	540,000	60,000
Payloader	150,000	130,000	20,000
Reconstruction and repair of roads	3,270,000	2,701,000	569,000
WPCA sewer lines	1,390,000	1,280,000	110,000
Road reconstruction - Phase I	4,836,000	4,390,984	445,016
Education security projects	403,786	348,116	55,670
Woodbridge Lane pump station	900,000	875,000	25,000
Carter Road bridge	91,800	-	91,800
Nystroms dam and dike	1,200,000	-	1,200,000
Opera House air handlers	217,000	180,900	36,100
Town Hall roof	1,200,000	-	1,200,000
WPCA pump station renovations	1,200,000	-	1,200,000
Greenway	445,000	-	445,000
Elm Street engineering	200,000	-	200,000
Old Northfield Road engineering	125,000	-	125,000
Black Rock School air handlers	545,125	-	545,125
WPCA roofs	112,000	-	112,000
Totals	$ 21,609,111	$ 12,696,000	$ 8,913,111

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

G. Changes in long-term liabilities (continued)

5. Leases payable

Lease agreements are summarized as follows:

Description	Number of Agreements	Original Term (years)	Interest Rate*	Original Amount	Balance
Tower space	2	17	2.00%	$ 992,889	$ 857,221
Town copiers	4	6	2.00%/3.00%	27,290	11,457
Education copiers	1	5	3.00%	155,810	69,697
Education hardware	2	3	4.50%	72,403	28,965
Education computers	1	3	4.50%	156,265	119,740
Total				$ 1,404,657	$ 1,087,080

The following is a summary of lease payable principal and interest payments to maturity:

Year Ending June 30	Principal	Interest
2026	$ 126,699	$ 26,265
2027	132,381	22,122
2028	101,569	17,799
2029	49,844	14,529
2030	53,212	13,532
2031	56,736	12,467
2032	60,423	11,333
2033	64,279	10,124
2034	68,311	8,839
2035	72,528	7,472
2036	76,935	6,022
2037	81,542	4,483
2038	86,355	2,852
2039	56,266	1,125
Totals	$ 1,087,080	$ 158,964

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

G. Changes in long-term liabilities (continued)

6. Subscription arrangements

Subscription arrangements are summarized as follows:

Description	Number of Agreements	Original Term (years)	Interest Rate*	Original Amount	Balance
Police body camera software	1	4	2.00%	$ 101,750	$ 23,771
Phone system	1	4	2.00%	70,130	18,056
Financial software	1	3	3.00%	47,216	-
Total				$ 219,096	$ 41,827

*All interest rates have been imputed based on the rate from recently issued debt as there were no interest rates specified in the subscription agreement.

The following is a summary of subscription payable principal and interest payments to maturity:

Year Ending June 30	Principal	Interest
2026	$ 41,827	$ 837

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

H. Fund balances

Fund balances are composed of the following:

	General	Capital or Nonrecurring	Debt Service	Other Governmental Funds	Total
Nonspendable:					
Permanent fund principal	$ -	$ -	$ -	$ 170,200	$ 170,200
Restricted:					
Park maintenance	-	-	-	30,925	30,925
Cemetery maintenance*	-	-	-	696,383	696,383
Housing rehabilitation	-	-	-	899,175	899,175
Public safety programs	-	-	-	24,046	24,046
Sewer operations*	-	-	-	133,629	133,629
School lunch operations*	-	-	-	449,207	449,207
Library operations	-	-	-	1,093,819	1,093,819
Other	-	-	-	7,486	7,486
Total restricted	-	-	-	3,334,670	3,334,670
Committed:					
Construction contracts	-	815,414	-	-	815,414
Education programs	-	-	-	174,653	174,653
Recreation programs	-	-	-	121,230	121,230
Health and welfare	-	-	-	67,355	67,355
Public safety - EMS	-	-	-	75,416	75,416
Approved CNR projects	-	-	-	377,743	377,743
Total committed	-	815,414	-	816,397	1,631,811
Assigned:					
Subsequent year's budget	300,000	-	-	-	300,000
Future debt service payments	-	-	193,639	-	193,639
Total assigned	300,000	-	193,639	-	493,639
Unassigned:	7,241,879	(1,106,423)	-	-	6,135,456
Total	$ 7,541,879	$ (291,009)	$ 193,639	$ 4,321,267	$ 11,765,776

* The amount of restricted net position, which is restricted by enabling legislation, totaled: $ 1,279,219

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

IV. Other information

A. Risk management

The Town is exposed to various risks of loss related to public official liability, police liability, Board of Education legal liability, theft or impairment of assets, errors and omissions, injury to employees and natural disasters. The Town purchases commercial insurance for all other risks of loss, including blanket and umbrella policies. Settled claims have not exceeded commercial coverage in any of the past three years and there has not been any significant reduction in insurance coverage from amounts held in prior years.

The Town is a member of 2 public entity risk pools established under the provisions of the Connecticut General Statutes Section 7-479a et. seq. The Town is liable only for contributions to the pool. Members do not retain the risk of loss, as they have transferred the risk by purchasing pool coverage with no deductible retention. A separate agreement limits the member's obligation to pay indemnification obligations and expenses should the pool be unable to do so.

The Liability-Automobile-Property risk sharing pool provides coverage for general liability, automobile liability, employee benefit liability, law enforcement liability, public officials and property coverage. The premium is subject to these coverages and claims and expense payments falling within the deductible amounts are the responsibility of the Town.

The Workers' Compensation risk sharing pool provides statutory benefits pursuant to the provisions of the Connecticut Workers' Compensation Act. The coverage is subject to an insured loss retrospective rating plan and losses incurred in the coverage period will be evaluated at 18, 30 and 42 months after the effective date of coverage. The premium is subject to a payroll audit at the close of the coverage period.

The pools' retention, excess insurance, and Town's coverage limits are as follows:

Pool	Pool Retention	Pool Excess Insurance	Town Coverage Limit
Liability	$ 1,500,000	$ 11,000,000	$ 1,000,000
Property	4,000,000	500,000,000	1,000,000
Boiler and machinery	1,000,000	100% in excess of insurance	[redacted]
Workers' compensation	1,000,000	100% in excess of insurance	1,000,000

IV. Other information (continued)

B. Commitments and litigation

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

The Town is a defendant in various lawsuits and the outcome of these lawsuits is not presently determinable. The resolution of these matters are not expected to have a material adverse effect on the financial condition of the Town.

V. Pensions and other post-employment benefit ("OPEB") plans

A. Pension plan

1. Plan description

a. Plan administration

The Town administers the Town of Thomaston Retirement Plan - a single-employer defined benefit pension plan that provides pensions for any person who has completed or is expected to complete a Year of Participation Service with a minimum of 1,250 hours and is employed by the employer, including the school nurse and paid elected officials. The plan was established through an ordinance at a Town Meeting and may be amended by the Board of Selectmen per Article IX of the Pension Plan. The plan is considered to be part of the Town's financial reporting entity and is included in the Town's financial statements as a pension trust fund. The plan does not issue stand-alone financial statements.

Management of the plan is vested in the Retirement Committee, which consists of four members appointed by the Board of Selectmen.

b. Plan membership

The membership in the plan as of the date indicated is comprised of the following:

Valuation date: January 1, 2024	Town
Active members	32
Terminated employees entitled to benefits	22
Retirees, disabled employees, and beneficiaries receiving benefits	94
Total	148

This plan was closed to new entrants in 2010. At that time, employees became eligible for participation in the Town's 457(b) deferred compensation plan.

A. Pension plan (continued)

2. Benefit provisions

Normal retirement	Hired before 1/1/1998: Age 55 with 10 years credited service Hired after 1/1/1998: Age 65 with 25 years credited service
Normal retirement (Police)	Age 50 with 10 years credited service
Benefit calculation	2.00% of final average compensation per year of service to a maximum of 50.00%
Benefit calculation (Police)	2.25% of final average compensation per year of service to a maximum of 67.50%
Early retirement service requirement/benefit	10 years of credited service. Benefit actuarially reduced.
Service connected disability amount	2.00% of final average compensation per year of service, paid as an annuity and reduced by compensation payments
Non-service connected disability service requirement	10 years

3. Contributions

The plan provides that employees make mandatory contributions of 2.00% – 8.00% as required by their respective collective bargaining agreements or by their employment agreement.

Contribution rates to the plan were as follows:

Employer:	
Town's average contribution rate	27.14% of pensionable wages
Employees:	
Average active member contribution rate	5.02% of pensionable wages

4. Investments

a. Investment policy and rate of return

The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Retirement Committee by a majority vote of its members. It is the policy of the Town's Retirement Committee to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The following is the Board's adopted asset allocation policy:

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation.

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

A. Pension plan (continued)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The following was the Town's Retirement Committee's adopted asset allocation policy and long-term expected real rate of return:

Asset Class	Target Allocation	Long-Term Expected Real Rate of
US equity - large cap	25.00%	4.30%
US equity - small/mid cap	10.00%	4.25%
Non-US equity - developed	15.00%	6.10%
Non-US equity - emerging	5.00%	7.20%
US corporate bonds - core	35.00%	2.90%
US corporate bonds - dynamic	5.00%	3.00%
Real estate	5.00%	4.80%
Total/weighted average	100.00%	5.05%
Long-term inflation expectation		2.30%
Long-term expected nominal return		7.30%

Annual money-weighted rate of return

The annual money-weighted rate of return on pension plan investments (net of pension plan investment expense) was :	10.41%

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

b. Concentrations

There were no investments in any one organization that represents 5.00% or more of the pension plan's net position.

A. Pension plan (continued)

5. Net pension liability

The components of the net pension liability were as follows:

Total pension liability	$ 24,005,327
Plan fiduciary net position	21,880,295
Net pension liability	$ 2,125,032
Plan fiduciary net position as a percentage of the total pension liability	91.15%

6. Actuarial assumptions

The total pension liability was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation date	January 1, 2024
Actuarial cost method	Entry age normal
Asset valuation method	Fair value
Post-retirement increases	None
Inflation	2.60%
Salary increase	4.00%, average, including inflation
Investment rate of return	7.00%, net of pension plan investment expense, including inflation
Mortality rates	PUB-2010 mortality table with generation improvements from 2010 with Scale MP-2021

7. Changes from prior year

a. Changes in assumptions

There were no changes in assumptions.

b. Changes in benefit terms

There were no changes in benefit terms.

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

A. Pension plan (continued)

8. Discount rate

The discount rate used to measure the total pension liability was 7.00%.

The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that Town contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

9. Changes in the net pension liability

The Town's net pension liability was measured at June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation dated as noted below:

	Increase (Decrease)		
Valuation Date: January 1, 2024	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balance at July 1, 2024	$ 23,755,687	$ 20,610,593	$ 3,145,094
Service cost	142,821	-	142,821
Interest	1,620,280	-	1,620,280
Contributions - employer	-	570,000	(570,000)
Contributions - member	-	105,447	(105,447)
Net investment income	-	2,138,289	(2,138,289)
Benefit payments, including refunds of member contributions	(1,513,461)	(1,513,461)	-
Administrative expenses	-	(30,573)	30,573
Net change	249,640	1,269,702	(1,020,062)
Balance at June 30, 2025	$ 24,005,327	$ 21,880,295	$ 2,125,032

10. Sensitivity of the net pension liability to changes in the discount rate

The following presents the net pension liability, calculated using the discount rate as well as what the Town's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

Plan	Discount Rate	1% Decrease	Current Discount Rate	1% Increase
Town	7.00%	$ 4,467,083	$ 2,125,032	$ 131,939

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

A. Pension plan (continued)

11. Pension expense and deferred outflows of resources and deferred inflows of resources

The Town reported deferred outflows of resources and deferred inflows of resources and pension expense as follows:

Description of Outflows/Inflows	Deferred Inflows of Resources
Net difference between projected and actual earnings on pension plan investments	$ 173,570

Pension Expense	
The plan recognized pension expense of:	$ 195,816

Amounts reported as deferred outflows (inflows) of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	
2026	$ 585,800
2027	(351,078)
2028	(269,530)
2029	(138,762)
Total	$ (173,570)

Actual investment earnings below (or above) projected earnings are amortized over 5 years for the Town plan. Experience losses (gains) and changes in assumptions are amortized over the average remaining service period of active and inactive participants, which was as follows:

Plan	Years
Town	1.37

B. Connecticut state teachers' retirement system

1. Plan description

Teachers, principals, superintendents or supervisors engaged in service of public schools are provided with pensions through the Connecticut State Teachers' Retirement System ("TRS"), a cost sharing multiple-employer defined benefit pension plan administered by the Teachers' Retirement Board ("TRB"). Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS issues a publicly available financial report that can be obtained at www.ct.gov/trb.

B. Connecticut state teachers' retirement system (continued)

2. Benefit provisions

Normal retirement	Age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut
Benefit calculation	2.00% of the average annual salary times the years of credited service (maximum benefit is 75% of average annual salary during the 3 years of highest salary)
Minimum benefit	Effective January 1, 1999, Public Act 98-251 provides a minimum monthly completed at least 25 years of full time Connecticut service at retirement.
Early retirement	25 years of credited service including 20 years of Connecticut service, or age 55 with 20 years of credited service including 15 years of Connecticut service
Early retirement amount	Benefit amounts are reduced by 6.00% per year for the first 5 years preceding normal retirement age and 4.00% per year for the next 5 years preceding the normal retirement age. Effective July 1, 1999, the reduction for individuals with 30 or more years of service is 3.00% per year by which retirement precedes normal retirement date
Service connected disability amount	2.00% of average annual salary times credited service to date of disability, but not less than 15% of average annual salary, nor more than 50% of average annual salary. In addition, disability benefits under this plan (without regard to cost-of-living adjustments) plus any initial award of social security benefits and workers' compensation cannot exceed 75% of annual average salary
Non-service connected disability service requirement	5 years of credited service
Vesting - service	10 years of service
Vesting - amount	100%
Pre-retirement death benefit amount	Lump-sum return of contributions with interest or surviving spouse benefit depending on length of service

3. Contributions

State of Connecticut

Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State of Connecticut are amended and certified by the State Teachers' Retirement Board and appropriated by the General Assembly. The contributions are actuarially determined as an amount that, when combined with employee contributions and investment earnings, is expected to finance the costs of the benefits earned by employees during the year, with any additional amount to finance any unfunded accrued liability.

B. Connecticut state teachers' retirement system (continued)

Employer (school districts)

School district employers are not required to make contributions to the plan.

Employees

Each teacher is required to contribute 7.00% of their pensionable salary.

4. Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions

The Town reports no amounts for its proportionate share of the collective net pension liability, and related deferred outflows and inflows due to the statutory requirement that the State pay 100% of the required contribution. The amounts recognized by the Town as its proportionate share of the collective net pension liability, the related State support, and the total portion of the collective net pension liability that was associated with the Town were as follows:

Town's proportionate share of the collective net pension liability	$ -
State's proportionate share of the collective net pension liability associated with the Town	25,288,509
Total	$ 25,288,509
The plan recognized pension expense and revenue for on-behalf amounts for contributions to the plan by the State of:	$ 2,492,653

The collective net pension liability was measured as of June 30, 2024, and the collective total pension liability used to calculate the collective net pension liability was determined by an actuarial valuation as of June 30, 2024.

5. Actuarial assumptions

The collective total pension liability was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation date	June 30, 2024
Investment rate of return	6.90%
Inflation	2.50%
Salary increases	3.00-6.50%, including inflation
Mortality rates	Mortality rates were based on the PubT-2010 Table, projected generationally with MP-2019

B. Connecticut state teachers' retirement system (continued)

Future cost-of-living increases are as follows:

Teachers who retired prior to September 1, 1992	Pension benefit adjustments are made in accordance with increases in the Consumer Price Index, with a minimum of 3.00% and a maximum of 5.00% per annum
Teachers who were members of the Teachers' Retirement System before July 1, 2007, and retire on or after September 1, 1992	Pension benefit adjustments are made that are consistent with those provided for social security benefits on January 1 of the year granted, with a maximum of 6.00% per annum. If the return on assets in the previous year was less than 8.50%, the maximum increase is 1.50%
Teachers who were members of the Teachers' Retirement System after July 1, 2007	Pension benefit adjustments are made that are consistent with those provided for social security benefits on January 1 of the year granted, with a maximum of 5.00% per annum. If the return on assets in the previous year was less than 11.50%, the maximum increase is 3.00%, and if the return on the assets in the previous year was less than 8.50%, the maximum increase is 1.00%

The actuarial assumptions used in the June 30, 2024 valuation were based on the results of an actuarial experience study for the 5-year period ending June 30, 2019.

Changes in assumptions and inputs

There were no changes in assumptions from the prior measurement date.

Long-term expected rate of return

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

B. Connecticut state teachers' retirement system (continued)

The target asset allocation and best estimates of geometric rates of return for each major class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Target Expected Real Rate of Return
Global equity	37.00%	6.80%
Public credit	2.00%	2.90%
Core fixed income	13.00%	0.40%
Liquidity fund	1.00%	(0.40%)
Risk mitigation	5.00%	0.10%
Private equity	15.00%	11.20%
Private credit	10.00%	6.10%
Real estate	10.00%	6.20%
Infrastructure and natural resources	7.00%	7.70%
Total	100.00%	

6. Discount rate

The discount rate used to measure the total pension liability was 6.90%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that State contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

7. Sensitivity of the collective net pension liability to changes in the discount rate

The Town's proportionate share of the collective net pension liability is $0 and, therefore, the change in the discount rate would only impact the amount recorded by the State of Connecticut.

8. Plan fiduciary net position

The net pension liability and proportional share of pension expense presented in this report have been determined based on Connecticut State Teachers Retirement Systems' fiduciary net position included in the State of Connecticut ACFR as of and for the year ended June 30, 2024, which was audited by the State of Connecticut Auditors of Public Accounts and is included in the State of Connecticut's ACFR as a pension trust fund.

C. Defined contribution retirement savings plan

Town employees are eligible to participate in a defined contribution plan administered by the Town. The benefits and contribution requirements are established by approval of the Board of Finance.

The Plan requires the Town to contribute an amount to the plan based upon 50% of each participants contributions.

Years of Service	Vesting Percentage
2-3	50%
4-5	75%
6 or more	100%

Voluntary contributions are allowed in combination with the Town's contribution up to the maximum amount allowed by IRS regulations. Employee contributions may be withdrawn at any time, although earned interest will not be paid until such time as benefits are otherwise payable to the employee.

Upon termination of employment, for any reason other than death or retirement, an employee shall be entitled to a deferred vested benefit based upon the number of years of credit service completed. Payment of benefits is payable at normal retirement age but distribution must begin at age 70 ½. The unvested accrued benefit of the employee is forfeited and used to offset the Town's matching contributions.

During the year, the employer contributions were $81,872 and employee contributions totaled $142,243. Employee covered payroll totaled $1,780,703.

D. Other post-employment benefits ("OPEB") plan

1. Plan description

a. Plan administration

The Town administers two single-employer, post-retirement healthcare plans: Town (Police, Sewer, Highway, Non-Union and White Collar) and Education (Administrators, AFSCME, Non-Union, Superintendent, Teachers and Non-Union Cafeteria). The Town plan is accounted for in a trust. The Education plan is not currently accounted for in a trust. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB statement No. 75 for the Education Plan. The plans do not issue a stand-alone financial report.

b. Plan membership

The memberships in the plans as of the date indicated are comprised of the following:

Valuation date: July 1, 2023	Town	Education
Active members	7	88
Retirees, disabled employees, and beneficiaries receiving benefits	46	31
Total	53	119

D. Other post-employment benefits plan (continued)

2. Benefit provisions

The Town plan provides for medical and dental benefits for all eligible retirees and their spouses. The Education plan provides medical, dental and life insurance benefits to eligible retirees and their spouses. Benefits and contributions are established by contract and may be amended by union negotiations. Benefits are provided by a third party insurer and the full cost of benefits is covered by the plan.

3. Contributions

a. Employer contributions

The Town's recommended contributions are actuarially determined on an annual basis using the entry age normal method. The Town’s total plan contributions were $939,434.

b. Employee contributions

There are no employee contributions to the Town and Education plans.

Teachers who no longer work for the Education department are allowed by State Statute to participate in the Town's group medical insurance plan until they formally begin receiving benefits from the State Teachers' Retirement Plan. These teachers are required to contribute the cost of the insurance to the Town.

c. Retiree contributions

Contribution requirements are as follows:

Town plan

White collar union employees and non-union employees	15.00% of premium
Public works union employees	14.00% of premium
Police employees	0.00% of premium
Sewer union employees	14.00% of premium

Education plan

Teachers and administrators	100.00% of premium
AFSCME, non-union:	
Retired before the age of 65	100.00% of premium
Retired at or after the age of 65:	
Before July 1, 2006	0.00% of premium
Before July 1, 2011	5.00% of premium
On or after July 1, 2011	7.50% of premium

There are no retiree contributions required for employees who retired prior to July 1, 2005.

D. Other post-employment benefits plan (continued)

4. Investments

a. Investment policy and rate of return

The Town OPEB plan’s policy in regard to the allocation of invested assets is established and may be amended by the Retirement Board by a majority vote of its members. It is the policy of the Town's Retirement Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes.

Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan’s target asset allocation.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The following was the Board's adopted asset allocation policy and long-term expected real rate of return:

Asset Class	Target Allocation	Long-Term Expected Real Rate of
US equity - large cap	25.00%	4.30%
US equity - small/mid cap	10.00%	8.50%
Non-US equity - developed	15.00%	6.10%
Non-US equity - emerging	5.00%	7.20%
US corporate bonds - core	35.00%	2.90%
US corporate bonds - dynamic	5.00%	3.00%
Real estate	5.00%	4.80%
Total/weighted average	100.00%	7.00%
Long-term inflation expectation		2.60%
Long-term expected rate of return		9.60%

Annual money-weighted rate of return

The annual money-weighted rate of return on OPEB plan investments (net of OPEB plan investment expense) was :	11.21%

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

D. Other post-employment benefits plan (continued)

b. Concentrations

There were no investments in any one organization that represents 5% or more of the Town OPEB plan's net position.

5. OPEB liability

a. Total OPEB liability

The total OPEB liability for each plan was determined using the actuarial assumptions noted below rolled forward to the measurement date of June 30, 2025.

b. Town plan

The components of the net OPEB liability were measured as of June 30, 2025 and were as follows:

	Town Plan
Total OPEB liability	$ 11,434,485
Plan fiduciary net position	715,514
Net OPEB liability	$ 10,718,971
Plan fiduciary net position as a percentage of the total OPEB liability	6.26%

c. Education plan

The Education total OPEB liability was $5,759,168.

D. Other post-employment benefits plan (continued)

6. Actuarial methods and significant assumptions

The actuarial assumptions used to calculate the total OPEB liability were as follows:

Assumption	Town	Education
Valuation date	July 1, 2023	July 1, 2023
Actuarial cost method	Entry age normal	Entry age normal
Asset valuation method	Fair value	Fair value
Investment rate of return	7.00%	5.20%
Initial medical trend rate	6.50%	6.50%
Ultimate medical trend rate	4.50%	4.50%
Inflation	2.20%	2.20%
Mortality	SOA Pub-2010 General Headcount Weighted Mortality Table fully generational using Scale MP-2021	SOA Pub-2010 General Headcount Weighted Mortality Table fully generational using Scale MP-2021

Discount rate

For the Town plan the discount rate was based upon the projection of cash flows used to determine the discount rate that the Town contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Town Plan's long-term real rate of return is expected to be 9.60%, but the plan investments are insufficient to pay for future benefits. Therefore, the 20-year tax exempt general obligation municipal bond rate as of June 30, 2025 of 5.20% is used once the plan assets are exhausted resulting in the final equivalent rate of 7.00%.

The discount rate for the Education plan was based on the Standard and Poors municipal bond 20-year high grade index as of the measurement date.

7. Changes from prior year

a. Changes in assumptions

Town

	From	To
Discount rate	4.80%	7.00%

Education

	From	To
Discount rate	3.93%	5.20%

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

D. Other post-employment benefits plan (continued)

b. Changes in benefit terms

There were no changes in benefit terms.

8. Changes in the OPEB liability

Valuation date: July 1, 2023	Increase (Decrease)		
Town Plan	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balance at July 1, 2024	$ 14,551,036	$ 619,650	$ 13,931,386
Service cost	44,089	-	44,089
Interest	678,877	-	678,877
Changes in assumptions	(2,925,083)	-	(2,925,083)
Contributions - employer	-	939,434	(939,434)
Net investment income	-	71,716	(71,716)
Benefit payments, including refunds of member contributions	(914,434)	(914,434)	-
Administrative expenses	-	(852)	852
Net change	(3,116,551)	95,864	(3,212,415)
Balance at June 30, 2025	$ 11,434,485	$ 715,514	$ 10,718,971

Valuation date: July 1, 2023	
Education Plan	Total OPEB Liability
Balance at July 1, 2024	$ 6,508,940
Service cost	193,718
Interest	257,500
Changes in assumptions	(897,064)
Benefit payments, including refunds of member contributions	(303,926)
Net change	(749,772)
Balance at June 30, 2025	$ 5,759,168

D. Other post-employment benefits plan (continued)

9. Sensitivity of the OPEB liability to changes in the discount rate

The following presents the OPEB liability, as well as what the OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

Plan	Discount Rate	1% Decrease	Discount Rate	1% Increase
Town (net)	7.00%	$ 11,903,076	$ 10,718,971	$ 9,723,538
Education (total)	5.20%	$ 6,447,833	$ 5,759,168	$ 5,181,329

10. Sensitivity of the OPEB liability to changes in the healthcare cost trend rate

The following presents the OPEB liability, as well as what the OPEB liability would be if it were calculated using trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current trend rate:

Plan	Medical Trend Rate	1% Decrease	Current Trend Rate	1% Increase
Town (net)	6.50% decreasing to 4.50%	$ 9,633,810	$ 10,718,971	$ 11,998,154
Education (total)	6.50% decreasing to 4.50%	$ 5,127,783	$ 5,759,168	$ 6,512,274

11. OPEB expense and deferred outflows and inflows of resources

The Town reported deferred outflows of resources, deferred inflows of resources, and OPEB expense as follows:

Town Plan

Description of Outflows/Inflows	Deferred Inflows of Resources
Changes in assumptions	$ 85,196
Net difference between projected and actual earnings on plan investments	46,963
Total	$ 132,159

OPEB Expense	
The plan recognized OPEB expense of:	$ (2,189,582)

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

D. Other post-employment benefits plan (continued)

Education Plan

Description of Outflows/Inflows	Deferred Outflows of Resources	Deferred Inflows of Resources	Net
Differences between expected and actual experience	$ 558,433	$ 793,039	$ (234,606)
Changes in assumptions	478,808	1,689,137	(1,210,329)
Total	$ 1,037,241	$ 2,482,176	$ (1,444,935)

OPEB Expense	
The plan recognized OPEB expense of:	$ 306,576

Actual investment earnings below (or above) projected earnings are amortized over 5 years for the Town plan. Experience losses (gains) and changes in assumptions are amortized over the average remaining service period of active and inactive participants, which was as follows:

Plan	Years
Town	1.03
Education	8.69

Amounts reported as deferred outflows (inflows) of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30,	Town Plan	Education Plan
2026	$ (87,446)	$ (280,237)
2027	(20,114)	(280,234)
2028	(16,378)	(336,535)
2029	(8,221)	(244,777)
2030	-	(144,571)
Thereafter	-	(158,581)
Total	$ (132,159)	$ (1,444,935)

D. Other post-employment benefits plan (continued)

12. Total OPEB plans

Plan	OPEB Liability	Deferred Outflows of Resources	Deferred Inflows of Resources	OPEB Expense
Town	$ 10,718,971	$ -	$ 132,159	$ (2,189,582)
Education	5,759,168	1,037,241	2,482,176	306,576
Total	$ 16,478,139	$ 1,037,241	$ 2,614,335	$ (1,883,006)

E. Connecticut state teachers' retirement board retiree health insurance plan

1. Plan description

Teachers, principals, superintendents or supervisors engaged in service of public schools that are currently receiving a retirement or disability benefit through the Connecticut Teachers' Retirement System are eligible to participate in the Connecticut State Teachers' Retirement System Retiree Health Insurance Plan ("TRS-RHIP") - a cost sharing multiple-employer defined benefit other post-employment benefit plan administered by the Teachers' Retirement Board ("TRB"). Chapter 167a Section 10-183t of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS-RHIP issues a publicly available financial report that can be obtained at www.ct.gov/trb.

2. Benefit provisions

The Plan provides for retiree health insurance benefits to retired teachers and administrators of public schools. Eligibility is as follows:

Normal retirement	Age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut
Early retirement	25 years of credited service including 20 years of Connecticut service, or age 55 with 20 years of credited service including 15 years of Connecticut service
Service connected disability service requirement	No service requirement
Non-service connected disability service requirement	5 years of credited service
Vesting - service	10 years of service

E. Connecticut state teachers' retirement board retiree health insurance plan (continued)

Retiree health care coverage

Any member that is currently receiving a retirement or disability benefit is eligible to participate in the Plan. There are two types of health care benefits offered. Subsidized Local School District Coverage provides a subsidy paid to members still receiving coverage through their former employer and the CTRB Sponsored Medicare Supplemental Plans provide coverage for those participating in Medicare, but not receiving Subsidized Local School District Coverage.

Any member that is not currently participating in Medicare Parts A & B is eligible to continue health care coverage with their former employer.
The subsidy amounts are set by State statutes as follows:

Members that are not currently participating in Medicare Parts A & B	A subsidy of up to $220 per month for a retired member plus an additional $220 per month for a spouse enrolled in a local school district plan is provided to the school district to first offset the retiree's share of the cost of coverage, any remaining portion is used to offset the district's cost
Members who have attained the normal retirement age to participate in Medicare but are not eligible for Part A of Medicare without cost	A subsidy amount of $440 per month may be paid for a retired member, spouse or the surviving spouse of a member who has attained the normal retirement age to participate in Medicare, is not eligible for Part A of Medicare without cost and contributes at least $440 per month towards coverage under a local school district plan

Any member that is currently participating in Medicare Parts A & B is eligible to either continue health care coverage with their former employer, if offered, or enroll in the plan sponsored by the System. If they elect to remain in the plan with their former employer, the same subsidies as above will be paid to offset the cost of coverage.

If a member participating in Medicare Parts A & B so elects, they may enroll in one of the CTRB Sponsored Medicare Supplemental Plans. Active members, retirees, and the State pay equally toward the cost of the basic coverage (medical and prescription drug benefits).

3. Contributions

State of Connecticut

Per Connecticut General Statutes Section 10-183z, contribution requirements of active employees and the State of Connecticut are amended and certified by the State Teachers' Retirement Board and appropriated by the General Assembly. The State pays for 1/3 of plan costs through an annual appropriation in the General Fund.

Employer (school districts)

School district employers are not required to make contributions to the plan.

E. Connecticut state teachers' retirement board retiree health insurance plan (continued)

Employees/retirees

Employees:	Each active member is required to contribute 1.25% of their pensionable salary
Retirees:	Retirees are required to pay for 1/3 of the plan cost through monthly premiums

4. OPEB liabilities, OPEB expense, deferred outflows of resources and deferred inflows of resources related to OPEB

The Town reports no amounts for its proportionate share of the collective net OPEB liability, and related deferred outflows and inflows due to the statutory requirement that the State pay 100% of the required contribution. The amounts recognized by the Town as its proportionate share of the collective net OPEB liability, the related State support, and the total portion of the collective net OPEB liability that was associated with the Town were as follows:

Town's proportionate share of the collective net OPEB liability	$ -
State's proportionate share of the collective net OPEB liability associated with the Town	5,187,543
Total	$ 5,187,543
The plan recognized OPEB expense and revenue for on-behalf amounts for contributions to the plan by the State of:	$ 34,899

The collective net OPEB liability was measured as of June 30, 2024, and the collective total OPEB liability used to calculate the collective net OPEB liability was determined by an actuarial valuation as of June 30, 2024.

5. Actuarial assumptions

The collective total OPEB liability was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation date	June 30, 2024
Investment rate of return	3.75%
Discount rate	3.93%
Inflation	2.50%
Health care cost trend rate (Medicare)	5.125% decreasing to 4.50% by 2031
Salary increases	3.00-6.50%, including inflation
Mortality rates	Mortality rates were based on the PubT-2010 Table, projected generationally with MP-2019
Year fund net position will be depleted	2027

F. Connecticut state teachers' retirement board retiree health insurance plan

The actuarial assumptions used in the June 30, 2024 valuation were based on the results of an actuarial experience study for the 5-year period ending June 30, 2019.

Changes in assumptions and inputs

The changes in assumptions were as follows:

Assumption	From	To
Discount rate	3.64%	3.93%

- Additionally, expected annual per capita claims costs were updated to better reflect anticipated medical and prescription drug claim experience both before and after the plan change that became effective on January 1, 2019.

Long-term expected rate of return

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

All the plan assets are assumed to be invested in cash equivalents (treasuries). As of June 30, 2024, the expected 10-year geometric rate of return is 1.26% and the long-term real rate of return was 3.75%.

6. Discount rate

The discount rate used to measure the collective total OPEB liability was the Municipal Bond Index rate of 3.93%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that annual State contributions will equal the most recent 5-year average of state contributions.

7. Sensitivity of the collective net OPEB liability to changes in the discount rate and the health care cost trend rate

The Town's proportionate share of the collective net OPEB liability is $0 and, therefore, the change in the discount rate and health care cost trend rate would only impact the amount recorded by the State of Connecticut.

8. Plan fiduciary net position

The net pension liability and proportional share of pension expense presented in this report have been determined based on Connecticut State Teachers Retiree Health Insurance Plan's fiduciary net position included in the State of Connecticut ACFR as of and for the year ended June 30, 2024, which was audited by the State of Connecticut Auditors of Public Accounts and is included in the State of Connecticut's ACFR as a OPEB trust fund.

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

G. Pension and other post-employment benefit plan statements

Combining Schedule of Fiduciary Net Position
Pension and Other Post-Employment Benefit Trust Funds
June 30, 2025

	Pension Trust Fund	Other Post-Employment Benefit Trust Fund	Total
Assets			
Investments:			
Mutual funds:			
Money market	$ 196,150	$ 1,352	$ 197,502
Equity	13,540,886	449,857	13,990,743
Bond	8,143,259	264,305	8,407,564
Total investments	21,880,295	715,514	22,595,809
Net Position			
Restricted for:			
Pension benefits	21,880,295	-	21,880,295
OPEB benefits	-	715,514	715,514
Total net position	$ 21,880,295	$ 715,514	$ 22,595,809

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

G. Pension and other post-employment benefit plan statements (continued)

Combining Schedule of Changes in Fiduciary Net Position
Pension and Other Post-Employment Benefit Trust Funds
For the Year Ended June 30, 2025

	Pension Trust Fund	Other Post-Employment Benefit Trust Fund	Total
Additions:			
Contributions:			
Employer	$ 570,000	$ 939,434	$ 1,509,434
Plan members	105,447	-	105,447
Total contributions	675,447	939,434	1,614,881
Investment income (loss):			
Net change in fair value of investments	1,354,188	58,274	1,412,462
Interest and dividends	836,705	15,085	851,790
Total investment income (loss)	2,190,893	73,359	2,264,252
Less investment expenses	52,604	1,643	54,247
Net investment income (loss)	2,138,289	71,716	2,210,005
Total additions	2,813,736	1,011,150	3,824,886
Deductions:			
Benefits	1,513,461	914,434	2,427,895
Administration	30,573	852	31,425
Total deductions	1,544,034	915,286	2,459,320
Changes in net position	1,269,702	95,864	1,365,566
Net position - July 1, 2024	20,610,593	619,650	21,230,243
Net position - June 30, 2025	$ 21,880,295	$ 715,514	$ 22,595,809

Town of Thomaston, Connecticut

Notes to Financial Statements
As of and for the Year Ended June 30, 2025

VI. Prior period adjustments

The Town implemented the provisions of GASB Statement No. 101, "*Compensated Absences"* for the year ended June 30, 2025. In addition to the value of unused leave time owed to employees upon separation from employment, the Town now also recognizes as part of the compensated absences liability an estimated amount of unused leave earned as of year-end that will be used by employees as time off in future years. As a result, the Town has reported a cumulative effect of change in accounting principle to the July 1, 2024 net position of governmental activities as follows:

	Governmental Activities
Net position/fund balance as previously reported at June 30, 2024	$ 42,371,245
Change in accounting principle for compensated absences	(2,385,970)
Net position/fund balance as restated at July 1, 2024	$ 39,985,275

VII. Recently Issued GASB Pronouncements

GASB Statement No. 103, "*Financial Reporting Model Improvements*", has been issued to improve the management's discussion and analysis, budgetary reporting, and other key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. The requirements of this Statement are effective for fiscal year ending June 30, 2026.

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Required Supplementary Information

Type	Description
Budgetary	Schedule of Revenues and Other Financing Sources - Budget and Actual - General Fund
	Schedule of Expenditures and Other Financing Uses - Budget and Actual - General Fund
	Notes to Budgetary Comparison Schedules
Pension Plans Town State Teachers' Retirement System	Schedule of Changes in Net Pension Liability and Related Ratios and Schedule of Investment Returns
	Schedule of Proportionate Share of the Collective Net Pension Liability
	Schedule of Contributions
	Notes to Required Supplementary Information
Other Post-Employment Benefits Plans Town Education State Teachers' Retirement Board Retiree Health Insurance Plan	Schedule of Changes in Net and Total OPEB Liability and Related Ratios and Schedule of Investment Returns
	Schedule of Proportionate Share of the Collective Net OPEB Liability
	Schedule of Contributions
	Notes to Required Supplementary Information

Town of Thomaston, Connecticut

Required Supplementary Information

General Fund
Schedule of Revenues and Other Financing Sources
Budget and Actual
For the Year Ended June 30, 2025

	Budgeted Amounts		Variance with Original Budget Over (Under) Final Budget		Variance with Final Budget
	Original	Final		Actual	
Property taxes:					
Taxes	$ 22,547,434	$ 22,547,434	$ -	$ 22,958,124	$ 410,690
Prior year taxes	200,000	200,000	-	218,353	18,353
Interest and lien fees	100,000	100,000	-	161,908	61,908
Housing authority in lieu of taxes	33,690	33,690	-	38,997	5,307
Telecommunications property tax	14,237	14,237	-	30,300	16,063
Total property taxes	22,895,361	22,895,361	-	23,407,682	512,321
Charges for services:					
Building permits	90,000	90,000	-	100,834	10,834
Special duty police reimbursements	125,000	125,000	-	112,024	(12,976)
Town Clerk fees	140,000	140,000	-	139,756	(244)
Accident reports	750	750	-	750	-
Gun permits	3,500	3,500	-	1,420	(2,080)
Zoning and land use fees	7,500	7,500	-	5,934	(1,566)
Recreation - Nystroms	5,797	5,797	-	5,797	-
Fingerprinting	100	100	-	180	80
Transfer Station	27,000	27,000	-	40,590	13,590
Parking fines	500	500	-	30	(470)
Dog fines and fees	2,500	2,500	-	5,213	2,713
Rent of tower	120,500	120,500	-	112,765	(7,735)
Rent of opera house	12,500	12,500	-	-	(12,500)
Rent of tower - Town of Plymouth	30,985	30,985	-	28,418	(2,567)
PA 09-229 LOCIP project funding	15,000	15,000	-	1,596	(13,404)
Total charges for services	581,632	581,632	-	555,307	(26,325)
Intergovernmental:					
Property tax relief - veterans' exemption	7,399	7,399	-	5,772	(1,627)
Property tax relief - totally disabled	1,018	1,018	-	1,175	157
Property tax relief - municipal stabilization grant	395,346	395,346	-	395,346	-
Property tax relief - manufacturing	2,730	2,730	-	2,305	(425)
Property tax relief - tiered PILOT	29,980	29,980	-	29,980	-
Federal PILOT - land authorization	1,895	1,895	-	2,082	187
LOCIP	78,060	78,060	-	74,877	(3,183)
Education cost sharing	5,481,226	5,481,226	-	5,425,680	(55,546)
Mashantucket Pequot	16,872	16,872	-	16,872	-
Town aid road	220,662	220,662	-	220,662	-
Elderly services transportation grant	12,045	12,045	-	12,045	-
Motor vehicle tax	114,959	114,959	-	114,929	(30)
Total intergovernmental	6,362,192	6,362,192	-	6,301,725	(60,467)

(Continued)

See Notes to Required Supplementary Information.

Town of Thomaston, Connecticut

Required Supplementary Information

General Fund
Schedule of Revenues and Other Financing Sources
Budget and Actual
For the Year Ended June 30, 2025

	Budgeted Amounts		Variance with Original Budget Over (Under)		Variance
	Original	Final	Final Budget	Actual	with Final Budget
Income from investments	$ 350,000	$ 350,000	$ -	$ 420,516	$ 70,516
Other	5,000	5,000	-	72,400	67,400
Total revenues	30,194,185	30,194,185	-	30,757,630	563,445
Other financing sources:					
Appropriation of fund balance	200,000	698,700	498,700	-	(698,700)
Total revenues and other financing sources	$ 30,394,185	$ 30,892,885	$ 498,700	$ 30,757,630	$ (135,255)

(Concluded)

See Notes to Required Supplementary Information.

Town of Thomaston, Connecticut

Required Supplementary Information

General Fund
Schedule of Expenditures and Other Financing Uses
Budget and Actual (Budgetary Basis)
For the Year Ended June 30, 2025

	Budgeted Amounts		Variance with Original Budget Over (Under) Final Budget	Actual	Variance with Final Budget
	Original	Final			
General government:					
Board of selectmen	$ 133,031	$ 135,141	$ 2,110	$ 135,141	$ -
Elections	41,621	77,791	36,170	77,791	-
Board of finance	2,150	2,150	-	1,840	310
Treasurer	225,593	228,524	2,931	228,524	-
Computer information systems	97,477	97,477	-	91,308	6,169
Independent audit	69,800	69,800	-	69,800	-
Legal	80,000	108,622	28,622	108,622	-
Tax collector	127,808	129,250	1,442	129,250	-
Tax assessor	162,808	162,808	-	136,167	26,641
Insurance	527,928	502,637	(25,291)	502,637	-
Town hall operations and maintenance	261,550	280,407	18,857	280,407	-
Town clerk	113,765	113,765	-	111,716	2,049
Probate court	5,112	5,112	-	5,112	-
Social security	315,000	300,101	(14,899)	300,101	-
Retirement - Town employees	376,717	397,632	20,915	397,632	-
Retirement - volunteer firefighters and ambulance	183,700	183,700	-	174,725	8,975
Medical / life insurance	944,895	849,184	(95,711)	849,184	-
Retirees medical insurance	770,990	715,059	(55,931)	715,059	-
Council of governments	4,731	4,731	-	4,731	-
CT conference of municipalities	4,894	4,894	-	4,894	-
Contingency	100,000	-	(100,000)	-	-
Total general government	4,549,570	4,368,785	(180,785)	4,324,641	44,144
Public safety:					
Police	1,516,844	1,572,359	55,515	1,472,992	99,367
Emergency management	11,201	11,201	-	7,937	3,264
Communications and dispatch	423,562	423,562	-	390,052	33,510
Fire protection	219,675	219,675	-	213,011	6,664
Fire marshal	32,776	34,366	1,590	34,366	-
Ambulance	83,760	92,395	8,635	92,395	-
Tree removal	50,000	50,000	-	43,302	6,698
Animal control	35,225	35,225	-	22,347	12,878
Total public safety	2,373,043	2,438,783	65,740	2,276,402	162,381
Public works:					
Highways	778,286	778,286	-	769,931	8,355
Town aid road	220,662	220,662	-	220,662	-
Snow and ice removal	228,500	228,500	-	217,606	10,894
Street lighting	29,070	29,070	-	26,725	2,345
Fire hydrants	239,000	232,116	(6,884)	227,747	4,369
Solid waste and recycling	677,192	677,192	-	669,022	8,170
Transfer station	45,470	45,470	-	44,906	564
Groundwater remediation	18,000	18,000	-	16,153	1,847
Total public works	2,236,180	2,229,296	(6,884)	2,192,752	36,544

See Notes to Required Supplementary Information.

(Continued)

Town of Thomaston, Connecticut

Required Supplementary Information

General Fund
Schedule of Expenditures and Other Financing Uses
Budget and Actual (Budgetary Basis)
For the Year Ended June 30, 2025

	Budgeted Amounts		Variance with Original Budget Over (Under) Final Budget		Variance with Final Budget
	Original	Final		Actual	
Health and welfare:					
Medical services	$ 4,500	$ 4,500	$ -	$ 4,500	$ -
Torrington area health district	40,842	40,842	-	40,842	-
Social services	21,814	21,814	-	21,310	504
Elderly nutrition	3,005	4,175	1,170	4,175	-
Susan B. Anthony project	2,500	2,500	-	2,500	-
Minibus	23,043	23,094	51	23,094	-
Veterans' administration	2,275	2,275	-	1,825	450
Senior center	4,500	4,500	-	4,454	46
Total health and welfare	102,479	103,700	1,221	102,700	1,000
Culture and recreation:					
Recreation programs	163,015	163,015	-	158,439	4,576
Memorial day	2,500	2,500	-	2,500	-
Public library	373,291	373,291	-	371,806	1,485
Total culture and recreation	538,806	538,806	-	532,745	6,061
Housing and development:					
Conservation commission	1,795	1,795	-	1,795	-
Economic development commission	6,350	6,350	-	5,416	934
Housing, land use and development	255,546	255,546	-	198,529	57,017
Brownfields	1,000	1,000	-	1,000	-
Total housing and development	264,691	264,691	-	206,740	57,951
Education	17,560,808	17,646,859	86,051	17,646,859	-
Total expenditures	27,625,577	27,590,920	(34,657)	27,282,839	308,081
Other financing uses:					
Transfers out:					
Debt service fund	2,300,000	2,300,000	-	2,300,000	-
Debt service fund (education)	128,167	128,167	-	128,167	-
Hillside cemetery trust fund	26,000	26,000	-	26,000	-
Capital or nonrecurring	303,841	837,198	533,357	837,198	-
Seth Thomas/Bradstreet house	10,500	10,500	-	10,500	-
Social service crisis fund	100	100	-	-	100
Total other financing uses	2,768,608	3,301,965	533,357	3,301,865	100
Total expenditures and other financing uses	$30,394,185	$30,892,885	$498,700	$30,584,704	$308,181

(Concluded)

See Notes to Required Supplementary Information.

Town of Thomaston, Connecticut

Required Supplementary Information

**Notes to Budgetary Comparison Schedules
For the Year Ended June 30, 2025**

A. Budgetary procedures

The Town operates under State statutes for budgetary procedures. Only the General Fund has a legally adopted annual budget.

The Town adheres to the following procedures in establishing the budgetary data included in the general fund financial statements. The general fund is the only fund for which a legal budget is adopted.

This budget is adopted on a basis consistent with generally accepted accounting principles (modified accrual basis) with the following exceptions:

- The Town does not budget for as revenue or expenditures payments made for the State Teachers' pensior and OPEB by the State of Connecticut on the Town's behalf.

Reconciliation to Exhibit D	Revenues	Expenditures
Budgetary Basis - RSI-1	$ 30,757,630	$ 27,282,839
State Teachers' pension on behalf amount	2,492,653	2,492,653
State Teachers' OPEB on behalf amount	34,899	34,899
GAAP Basis - Exhibit D	$ 33,285,182	$ 29,810,391

Formal budgetary integration is employed as a management control device during the year.

The Board of Finance submits a proposed operating budget for the fiscal year commencing July 1 to the annual Town Meeting at which taxpayer comments are obtained. The operating budget includes proposed expenditures and the means of financing them.

Prior to July 1, the budget is legally adopted by vote at the annual Town budget meeting.

The legal level of control (the level at which expenditures may not legally exceed appropriations) is at the department level.

The Board of Selectmen and the Board of Education are authorized to transfer budgeted amounts within departments. Transfers of budgeted amounts between departments must be approved by the Board of Finance.

The Board of Finance can approve additional appropriations for a department, provided such additional appropriations do not exceed $20,000. Appropriations in excess of $20,000 must be approved by vote of a Town Meeting.

The Board of Education, which is not a separate legal entity but a function of the Town, is authorized under state law to make any transfers required within their budget at their discretion. Any additional appropriations must have Board of Education and Board of Finance approval and, if over $20,000, Town Meeting approval.

During the year, there were additional appropriations from fund balance of:	$ 498,700

(Continued)

Town of Thomaston, Connecticut

Required Supplementary Information

Notes to Budgetary Comparison Schedules
For the Year Ended June 30, 2025

B. Budget results

1. Budgetary revenues

Differences - original budget to final budget:

Appropriation of fund balance was for transfers out for additional funding of the capital reserve fund.	$ 498,700

Differences - final to actual:

Property tax revenue was greater than the budget due to conservative budgeting	512,321
Income from investments increased due to the continued higher interest rates and conservative budgeting	70,516

2. Budgetary expenditures

Differences - original budget to final budget:

Medical/life insurance and retiree medical insurance budgets were decreased primarily due to vacancies across police and housing departments	(151,642)
Transfers out budget was increased to fund the capital reserve transfer	533,357

Differences - final to actual:

Police department unexpended balance was due to vacancies	99,367
Housing department unexpended balance was due to vacancies	57,017

(Concluded)

Town of Thomaston, Connecticut

Required Supplementary Information

Town Retirement Plan
Last Ten Years

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Schedule of Changes in Net Pension Liability and Related Ratios										
Total pension liability:										
Service cost	$ 142,821	$ 202,023	$ 194,253	$ 201,508	$ 231,805	$ 279,997	$ 296,619	$ 321,322	$ 357,930	$ 387,724
Interest	1,620,280	1,600,435	1,579,586	1,538,263	1,480,035	1,459,716	1,432,379	1,420,327	1,407,359	1,365,722
Differences between expected and actual experience	-	65,030	-	233,328	(394,655)	(116,692)	(151,278)	(419,938)	(414,928)	(110,825)
Changes in assumptions	-	-	-	33,709	848,429	(87,688)	(48,888)	(38,197)	(92,172)	-
Benefit payments, including refunds of member contributions	(1,513,461)	(1,520,547)	(1,448,205)	(1,371,553)	(1,258,627)	(1,135,097)	(1,108,281)	(1,064,984)	(1,007,682)	(1,028,327)
Net change in total pension liability	249,640	346,941	325,634	635,255	906,987	400,236	420,551	218,530	250,507	614,294
Total pension liability - July 1	23,755,687	23,408,746	23,083,112	22,447,857	21,540,870	21,140,634	20,720,083	20,501,553	20,251,046	19,636,752
Total pension liability - June 30 (a)	$ 24,005,327	$ 23,755,687	$ 23,408,746	$ 23,083,112	$ 22,447,857	$ 21,540,870	$ 21,140,634	$ 20,720,083	$ 20,501,553	$ 20,251,046
Plan fiduciary net position:										
Contributions - employer	$ 570,000	$ 498,000	$ 510,000	$ 570,000	$ 640,000	$ 710,000	$ 685,000	$ 775,000	$ 790,000	$ 800,000
Contributions - member	105,447	99,039	109,214	131,700	137,447	149,901	147,029	157,619	175,704	159,545
Net investment income	2,138,289	2,019,108	1,714,446	(3,091,906)	4,559,838	519,957	1,203,971	1,186,593	1,739,088	134,539
Benefit payments, including refunds of member contributions	(1,513,461)	(1,520,547)	(1,448,205)	(1,371,553)	(1,258,627)	(1,135,097)	(1,108,281)	(1,064,984)	(1,007,682)	(1,028,327)
Administration	(30,573)	(28,962)	(27,241)	(41,313)	(29,416)	(26,758)	(43,134)	(25,324)	(29,092)	(35,932)
Net change in plan fiduciary net position	1,269,702	1,066,638	858,214	(3,803,072)	4,049,242	218,003	884,585	1,028,904	1,668,018	29,825
Plan fiduciary net position - July 1	20,610,593	19,543,955	18,685,741	22,488,813	18,439,571	18,221,568	17,336,983	16,308,079	14,640,061	14,610,236
Plan fiduciary net position - June 30 (b)	$ 21,880,295	$ 20,610,593	$ 19,543,955	$ 18,685,741	$ 22,488,813	$ 18,439,571	$ 18,221,568	$ 17,336,983	$ 16,308,079	$ 14,640,061
Net pension liability (asset) - June 30 (a)-(b)	$ 2,125,032	$ 3,145,094	$ 3,864,791	$ 4,397,371	$ (40,956)	$ 3,101,299	$ 2,919,066	$ 3,383,100	$ 4,193,474	$ 5,610,985
Plan fiduciary net position as a percentage of the total pension liability	91.15%	86.76%	83.49%	80.95%	100.18%	85.60%	86.19%	83.67%	79.55%	72.29%
Covered payroll	$ 2,100,098	$ 2,019,325	$ 2,287,538	$ 2,323,119	$ 2,605,167	$ 2,842,038	$ 3,029,570	$ 3,171,283	$ 3,369,027	$ 3,415,672
Net pension liability (asset) as a percentage of covered payroll	101.19%	155.75%	168.95%	189.29%	(1.57)%	109.12%	96.35%	106.68%	124.47%	164.27%
Schedule of Investment Returns										
Annual money weighted rate of return, net of investment expense	10.41%	10.39%	9.20%	(14.10)%	25.47%	(0.43)%	6.40%	6.33%	12.71%	0.83%

See Notes to Required Supplementary Information.

Town of Thomaston, Connecticut

Required Supplementary Information

Town Retirement Plan
Schedule of Contributions
Last Ten Years

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Actuarially determined contributions	$ 482,089	$ 445,839	$ 428,691	$ 400,646	$ 522,281	$ 522,281	$ 587,272	$ 585,540	$ 657,455	$ 714,209
Contributions in relation to the actuarially determined contribution	570,000	498,000	510,000	570,000	640,000	710,000	685,000	775,000	790,000	800,000
Contribution excess (deficiency)	$ 87,911	$ 52,161	$ 81,309	$ 169,354	$ 117,719	$ 187,719	$ 97,728	$ 189,460	$ 132,545	$ 85,791
Covered payroll	$ 2,100,098	$ 2,019,325	$ 2,287,538	$ 2,323,119	$ 2,605,167	$ 2,842,038	$ 3,029,570	$ 3,171,283	$ 3,369,027	$ 3,415,672
Contributions as a percentage of covered payroll	27.14%	24.66%	22.29%	24.54%	24.57%	24.98%	22.61%	24.44%	23.45%	23.42%

See Notes to Required Supplementary Information.

Town of Thomaston, Connecticut

Notes to Required Supplementary Information

Town Retirement Plan
Schedule of Contributions
Last Ten Years

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Changes of benefit terms	None	None	None	None	None	None	None	None	None	None
The actuarially determined contribution rates are calculated as of	January 1, 2024	January 1, 2022	January 1, 2022	January 1, 2021	January 1, 2020	January 1, 2020	January 1, 2019	January 1, 2018	January 1, 2017	January 1, 2016

Actuarial methods and assumptions used to determine contribution rates:

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Actuarial cost method	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal
Amortization method	Level dollar, closed	Level dollar, closed	Level dollar, closed	Level dollar, closed	Level dollar, closed	Level dollar, closed	Level dollar, closed	Level dollar, closed	Level dollar, closed	Level dollar, closed
Asset valuation method	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing
Inflation rate	2.60%	2.60%	2.60%	2.80%	2.20%	2.20%	2.20%	2.25%	2.25%	2.25%
Salary increases	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%
Investment rate of return (net)	7.00%	7.00%	7.00%	7.00%	7.00%	7.00%	7.00%	7.00%	7.00%	7.00%
Mortality rate	Pub-2010 tables with generation improvements from 2010 with Scale MP-2021	Pub-2010 tables with generation improvements from 2010 with Scale MP-2021	Pub-2010 tables with generation improvements from 2010 with Scale MP-2021	Pub-2010 tables with generation improvements from 2010 with Scale MP-2020	RP-2014 Total mortality table projected from 2006 based on assumptions from the 2019 Social Security Administration Trustee's Report	RP-2014 Total mortality table projected from 2006 based on assumptions from the 2019 Social Security Administration Trustee's Report	RP-2014 Total mortality table projected from 2006 based on assumptions from the 2018 Social Security Administration Trustee's Report	RP 2014+ mortality based on assumptions from the 2017 Social Security Administration Trustee's Report	RP-2014+ mortality with social security generational improvement scale from 2006	Police, public works, WPCA and highway members - RP-2014 blue collar mortality with improvement scale from 2006. All other members - RP-2014 total mortality with social security generational improvement scale from 2006

Town of Thomaston, Connecticut

Required Supplementary Information

Connecticut State Teachers' Retirement System
Last Ten Years

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Schedule of Proportionate Share of the Collective Net Pension Liability										
Town's proportion of the collective net pension liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Town's proportionate share of the collective net pension liability	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -
State of Connecticut's proportionate share of the collective net pension liability associated with the Town	25,288,509	27,903,359	28,949,543	23,356,915	29,490,739	27,547,926	21,241,051	21,209,807	22,376,509	18,724,328
Total	$25,288,509	$27,903,359	$28,949,543	$23,356,915	$29,490,739	$27,547,926	$21,241,051	$21,209,807	$22,376,509	$18,724,328
Town's covered payroll	(2)	(2)	(2)	(2)	(2)	(2)	(2)	(2)	(2)	(2)
Town's proportionate share of the collective net pension liability as a percentage of its covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Plan fiduciary net position as a percentage of the collective total pension	62.68%	58.39%	56.06%	60.77%	49.24%	52.00%	57.69%	55.93%	52.86%	59.50%
Schedule of Contributions										
Contractually required contribution (1)	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -
Contributions in relation to the contractually required contribution	-	-	-	-	-	-	-	-	-	-
Contribution deficiency (excess)	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -
Town's covered payroll	(2)	(2)	(2)	(2)	(2)	(2)	(2)	(2)	(2)	(2)
Contributions as a percentage of covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

(1) Local employers are not required to contribute to the plan.

(2) Not applicable since 0% proportional share of the collective net pension liability.

See Notes to Required Supplementary Information.

Town of Thomaston, Connecticut

Notes to Required Supplementary Information

Connecticut State Teachers' Retirement System
Schedule of Contributions
Last Ten Years

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Changes of benefit terms	Restoration of 25% wear down of benefits of Plan N to vested members as of June 30, 2019	None	None	None	None	None	Beginning January 1, 2018, member contributions increased from 6.00% to 7.00% of salary	None	None	None
The actuarially determined contribution rates are calculated as of	June 30, 2022	June 30, 2020	June 30, 2020	June 30, 2018	June 30, 2018	June 30, 2016	June 30, 2016	June 30, 2014	June 30, 2014	June 30, 2012
Actuarial methods and assumptions used to determine contribution rates:										
Actuarial cost method	Entry age	Entry age	Entry age	Entry age	Entry age	Entry age	Entry age	Entry age	Entry age	Entry age
Amortization method	Level percent of salary, closed, grading to a level dollar	Level percent of salary, closed, grading to a level dollar	Level percent of salary, closed, grading to a level dollar	Level percent of salary, closed, grading to a level dollar	Level percent of salary, closed, grading to a level dollar	Level percent of salary, closed	Level percent of salary, closed	Level percent of salary, closed	Level percent of salary, closed	Level percent of salary, closed
Remaining amortization period (equivalent single period)	25.9 years	26.8 years	27.8 years	28.8 years	29.8 years	30 years	30 years	20.4 years	21.4 years	22.4 years
Asset valuation method	4 year smoothing	4 year smoothing	4 year smoothing	4 year smoothing	4 year smoothing	4 year smoothing	4 year smoothing	4 year smoothing	4 year smoothing	4 year smoothing
Inflation rate	2.50%	2.50%	2.50%	2.50%	2.50%	2.75%	2.75%	3.00%	3.00%	3.00%
Salary increases	3.00%-6.50%, average, including inflation	3.00%-6.50%, average, including inflation	3.00%-6.50%, average, including inflation	3.25%-6.50%, average, including inflation	3.25%-6.50%, average, including inflation	3.25%-6.50%, average, including inflation	3.25%-6.50%, average, including inflation	3.75%-7.00%, average, including inflation	3.75%-7.00%, average, including inflation	3.75%-7.00%, average, including inflation
Cost-of-living adjustments	1.75%-3.00% based on retirement date	1.75%-3.00% based on retirement date	1.75%-3.00% based on retirement date	1.75%-3.00% based on retirement date	1.75%-3.00% based on retirement date	1.75%-3.00% based on retirement date	1.75%-3.00% based on retirement date	2.00%-3.00% based on retirement date	2.00%-3.00% based on retirement date	2.00%-3.00% based on retirement date
Investment rate of return (net)	6.90%	6.90%	6.90%	6.90%	6.90%	8.00%	8.00%	8.50%	8.50%	8.50%
Mortality rate	PubT-2010 Table projected generationally with MP-2019	PubT-2010 Table projected generationally with MP-2019	PubT-2010 Table projected generationally with MP-2019	RP-2014 White Collar table projected to the year 2020 using the BB improvement scale	RP-2014 White Collar table projected to the year 2020 using the BB improvement scale	RP-2014 White Collar table projected to the year 2020 using the BB improvement scale	RP-2014 White Collar table projected to the year 2020 using the BB improvement scale	RP-2000 Combined Mortality Table projected 19 years using scale AA	RP-2000 Combined Mortality Table projected 19 years using scale AA	RP-2000 Combined Mortality Table projected 19 years using scale AA

Town of Thomaston, Connecticut

Required Supplementary Information

Town Other Post-Employment Benefit (OPEB) Plan
Last Nine Years (1)

	2025	2024	2023	2022	2021	2020	2019	2018	2017
Schedule of Changes in Net OPEB Liability and Related Ratios									
Total OPEB liability:									
Service cost	$ 44,089	$ 43,014	$ 61,607	$ 67,101	$ 111,128	$ 125,373	$ 216,810	$ 205,034	$ 219,329
Interest	678,877	686,011	700,677	650,634	746,862	758,496	1,091,922	1,202,380	1,175,639
Difference between expected and actual experience	-	(229,962)	-	576,355	(1,727,106)	(870,529)	(6,504,575)	(1,847,217)	2,266,952
Changes in benefit terms	-	(8,665)	-	-	(29,237)	-	-	-	-
Changes in assumptions	(2,925,083)	-	-	(684,668)	1,963,391	(775,933)	840,426	999,754	(196,530)
Benefit payments, including refunds of member contributions	(914,434)	(843,842)	(778,160)	(611,309)	(724,472)	(656,996)	(839,356)	(844,480)	(875,766)
Net change in total OPEB liability	(3,116,551)	(353,444)	(15,876)	(1,887)	340,566	(1,419,589)	(5,194,773)	(284,529)	2,589,624
Total OPEB liability - July 1	14,551,036	14,904,480	14,920,356	14,922,243	14,581,677	16,001,266	21,196,039	21,480,568	18,890,944
Total OPEB liability - June 30 (a)	$ 11,434,485	$ 14,551,036	$ 14,904,480	$ 14,920,356	$ 14,922,243	$ 14,581,677	$ 16,001,266	$ 21,196,039	$ 21,480,568
Plan fiduciary net position:									
Contributions - employer	$ 939,434	$ 868,842	$ 803,160	$ 636,309	$ 749,472	$ 681,996	$ 864,356	$ 869,480	$ 900,766
Net investment income	71,716	66,867	42,069	(63,389)	95,545	18,038	23,452	18,083	18,590
Benefit payments, including refunds of member contributions	(914,434)	(843,842)	(778,160)	(611,309)	(724,472)	(656,996)	(839,356)	(844,480)	(875,766)
Administration	(852)	(726)	(615)	(1,299)	(560)	(501)	(761)	(500)	(416)
Net change in plan fiduciary net positior	95,864	91,141	66,454	(39,688)	119,985	42,537	47,691	42,583	43,174
Plan fiduciary net position - July 1	619,650	528,509	462,055	501,743	381,758	339,221	291,530	248,947	205,773
Plan fiduciary net position - June 30 (b)	$ 715,514	$ 619,650	$ 528,509	$ 462,055	$ 501,743	$ 381,758	$ 339,221	$ 291,530	$ 248,947
Net OPEB liability - June 30 (a)-(b)	$ 10,718,971	$ 13,931,386	$ 14,375,971	$ 14,458,301	$ 14,420,500	$ 14,199,919	$ 15,662,045	$ 20,904,509	$ 21,231,621
Plan fiduciary net position as a percentage of the total OPEB liability	6.26%	4.26%	3.55%	3.10%	3.36%	2.62%	2.12%	1.38%	1.16%
Covered payroll	$ 882,423	$ 860,900	$ 953,003	$ 925,246	$ 898,297	$ 1,303,639	$ 1,253,499	$ 2,770,895	$ 2,664,322
Net OPEB liability as a percentage of covered payroll	8.23%	6.18%	6.63%	6.40%	6.23%	9.18%	8.00%	13.26%	12.55%
Schedule of Investment Returns									
Annual money weighted rate of return, net	11.21%	12.21%	8.72%	(12.53%)	24.56%	3.26%	4.02%	3.49%	3.97%

(1) These schedules are intended to present information for 10 years. Additional years will be presented as the information becomes available.

See Notes to Required Supplementary Information.

Town of Thomaston, Connecticut

Required Supplementary Information

Town Other Post-Employment Benefit (OPEB) Plan
Schedule of Contributions
Last Ten Years

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Actuarially determined contributions	$ 738,590	$ 730,244	$ 1,048,877	$ 1,055,511	$ 828,319	$ 868,989	$ 1,215,346	$ 1,211,597	$ 1,151,113	$ 1,558,534
Contributions in relation to the actuarially determined contribution	939,434	868,842	803,160	636,309	749,472	681,996	864,356	869,480	900,766	685,657
Contribution excess (deficiency)	$ 200,844	$ 138,598	$ (245,717)	$ (419,202)	$ (78,847)	$ (186,993)	$ (350,990)	$ (342,117)	$ (250,347)	$ (872,877)
Covered payroll	$ 882,423	$ 860,900	$ 953,003	$ 925,246	$ 898,297	$ 1,303,639	$ 1,253,499	$ 2,770,895	$ 2,664,332	$ 2,546,003
Contributions as a percentage of covered payroll	106.46%	100.92%	84.28%	68.77%	83.43%	52.31%	68.96%	31.38%	33.81%	26.93%

See Notes to Required Supplementary Information.

Town of Thomaston, Connecticut

Notes to Required Supplementary Information

Town Other Post-Employment Benefit (OPEB) Plan
Schedule of Contributions
Last Ten Years

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Changes of benefit terms	None	For active employees retiring on or after July 1, 2023 and by June 30, 2024, retirees' premium share is 14.50% for white collar, 13.50% for public works, and 14.00% for sewer.	None	None	For active employees retiring on or after July 1, 2020 and by June 30, 2021, retirees' premium share is 13.00% for white collar, 12.50% for public works, and 11.00% for sewer	None	None	None	None	None
The actuarially determined contribution rates are calculated as of	July 1, 2023	July 1, 2023	July 1, 2021	July 1, 2021	July 1, 2020	July 1, 2020	July 1, 2018	July 1, 2018	July 1, 2016	July 1, 2016
Actuarial methods and assumptions used to determine contribution rates:										
Actuarial cost method	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal
Amortization method	Level percentage of salary	Level percentage of salary	Level percentage of salary	Level percentage of salary	Level percentage of salary	Level percentage of salary	Level percentage of salary	Level percentage of salary	Level percentage of salary	Level percentage of salary
Asset valuation method	Fair value	Fair value	Fair value	Fair value	Fair value	Fair value	Fair value	Fair value	Fair value	Fair value
Inflation rate	2.20%	2.20%	2.20%	2.20%	2.50%	2.50%	2.20%	2.20%	3.50%	3.50%
Salary increases	3.50%	3.50%	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%	N/A	N/A
Investment rate of return - Town (net)	7.00%	4.80%	4.80%	4.80%	6.07%	6.07%	6.00%	6.00%	5.60%	5.60%
Mortality rate	SOA Pub-2010 general headcount weighted mortality table projected using the society of actuaries mortality projection Scale MP-2021.	SOA Pub-2010 general headcount weighted mortality table projected using the society of actuaries mortality projection Scale MP-2021.	SOA Pub-2010 general headcount weighted mortality table fully generational using Scale MP-2021	SOA Pub-2010 general headcount weighted mortality table fully generational using Scale MP-2021	SOA Pub-2010 general headcount weighted mortality table fully generational using Scale MP-2021	SOA Pub-2010 general headcount weighted mortality table fully generational using Scale MP-2021	SOA Pub-2010 general headcount weighted mortality table fully generational using Scale MP-2019	SOA Pub-2010 general headcount weighted mortality table fully generational using Scale MP-2019	SOA RPH-2016 total dataset headcount-weighted mortality table fully generational using Scale MP-2016	SOA RPH-2016 total dataset headcount-weighted mortality table fully generational using Scale MP-2016

N/A - Not available.

Town of Thomaston, Connecticut

Required Supplementary Information

Education Other Post-Employment Benefit (OPEB) Plan
Last Nine Years (1)

	2025	2024	2023	2022	2021	2020	2019	2018	2017
Schedule of Changes in Total OPEB Liability and Related Ratios									
Total OPEB liability:									
Service cost	$ 193,718	$ 201,075	$ 168,272	$ 239,425	$ 340,201	$ 278,538	$ 226,046	$ 256,700	$ 342,342
Interest	257,500	241,765	205,714	152,930	206,607	243,931	220,611	220,059	205,769
Difference between expected and actual experience	-	725,379	-	(287,484)	(1,455,969)	(381,988)	588,466	(513,843)	(933,922)
Changes in assumptions	(897,064)	(224,764)	(79,442)	(1,282,278)	721,926	832,351	360,723	(236,655)	(562,365)
Benefit payments, including refunds of member contributions	(303,926)	(261,233)	(219,463)	(203,155)	(213,723)	(219,578)	(179,196)	(173,960)	(174,221)
Net change in total OPEB liability	(749,772)	682,222	75,081	(1,380,562)	(400,958)	753,254	1,216,650	(447,699)	(1,122,397)
Total OPEB liability - July 1	6,508,940	5,826,718	5,751,637	7,132,199	7,533,157	6,779,903	5,563,253	6,010,952	7,133,349
Total OPEB liability - June 30*	$ 5,759,168	$ 6,508,940	$ 5,826,718	$ 5,751,637	$ 7,132,199	$ 7,533,157	$ 6,779,903	$ 5,563,253	$ 6,010,952
Covered employee payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Total OPEB liability as a percentage of covered employee payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

(1) This schedule is intended to present information for 10 years. Additional years will be presented as they become available.

* There are no assets that are being accumulated in a trust that meets the criteria in GASB No. 75 to pay benefits

N/A - Not available

Town of Thomaston, Connecticut

Required Supplementary Information

Connecticut State Teachers' Retirement Board Retiree Health Insurance Plan
Last Eight Years (3)

	2025	2024	2023	2022	2021	2020	2019	2018
Schedule of Proportionate Share of the Collective Net OPEB Liability								
Town's proportion of the collective net OPEB liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Town's proportionate share of the collective net OPEB liability	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -
State of Connecticut's proportionate share of the collective net OPEB liability associated with the Town	5,187,543	2,614,162	2,535,316	2,544,693	4,398,545	4,296,255	4,246,205	5,459,175
Total	$5,187,543	$2,614,162	$2,535,316	$2,544,693	$4,398,545	$4,296,255	$4,246,205	$5,459,175
Town's covered payroll	(2)	(2)	(2)	(2)	(2)	(2)	(2)	(2)
Town's proportionate share of the collective net OPEB liability as a percentage of its covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Plan fiduciary net position as a percentage of the collective total OPEB liability	7.40%	11.92%	9.46%	6.11%	2.50%	2.08%	1.49%	1.79%
Schedule of Contributions								
Contractually required contribution (1)	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -
Contributions in relation to the contractually required contribution	-	-	-	-	-	-	-	-
Contribution deficiency (excess)	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -
Town's covered payroll	(2)	(2)	(2)	(2)	(2)	(2)	(2)	(2)
Contributions as a percentage of covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

(1) Local employers are not required to contribute to the plan.

(2) Not applicable since 0% proportional share of the collective net OPEB liability.

(3) These schedules are intended to present information for 10 years. Additional years will be presented as they become available.

See Notes to Required Supplementary Information.

Town of Thomaston, Connecticut

Notes to Required Supplementary Information

Connecticut State Teachers' Retirement Board Retiree Health Insurance Plan
Schedule of Contributions
Last Eight Years (1)

	2025	2024	2023	2022	2021	2020	2019	2018
Changes of benefit terms	None	Increase in maximum monthly subsidy amount for retiree and dependent from $110/$220 to $220/$440	None	None	None	None	None	None
The actuarially determined contribution rates are calculated as of	June 30, 2022	June 30, 2022	June 30, 2020	June 30, 2020	June 30, 2018	June 30, 2018	June 30, 2016	June 30, 2016
Actuarial methods and assumptions used to determine contribution rates:								
Actuarial cost method	Entry age	Entry age	Entry age	Entry age	Entry age	Entry age	Entry age	Entry age
Amortization method	Level percentage, open	Level percentage, open	Level percentage, closed	Level percentage, closed	Level percentage, closed	Level percentage, open	Level percentage, open	Level percentage, open
Amortization period	30 years	30 years	30 years	30 years	30 years	30 years	30 years	30 years
Asset valuation method	Fair value	Fair value	Fair value	Fair value	Fair value	Fair value	Fair value	Fair value
Inflation rate	2.50%	2.50%	2.50%	2.50%	2.75%	2.75%	2.75%	2.75%
Healthcare inflation rate	Initial 6.75% decreasing to 4.50% (ultimate) by 2031	Initial 6.75% decreasing to 4.50% (ultimate) by 2031	Initial 5.125% decreasing to 4.50% (ultimate) by 2023	Initial 5.125% decreasing to 4.50% (ultimate) by 2023	Initial 5.95% decreasing to 4.75% (ultimate) by 2025	Initial 5.95% decreasing to 4.75% (ultimate) by 2025	Initial 7.25% decreasing to 5.00% (ultimate) by 2022	Initial 7.25% decreasing to 5.00% (ultimate) by 2022
Salary increases	3.00% to 6.50%, including inflation	3.00% to 6.50%, including inflation	3.00% to 6.50%, including inflation	3.00% to 6.50%, including inflation	3.25% to 6.50%, including inflation	3.25% to 6.50%, including inflation	3.25% to 6.50%, including inflation	3.25% to 6.50%, including inflation
Investment rate of return (net)	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	4.25%	4.25%
Mortality rate	PubT-2010 Table projected generationally with MP-2019	PubT-2010 Table projected generationally with MP-2019	PubT-2010 Table projected generationally with MP-2019	PubT-2010 Table projected generationally with MP-2019	RP-2014 White Collar table projected to the year 2020 using the BB improvement scale	RP-2014 White Collar table projected to the year 2020 using the BB improvement scale	RP-2014 White Collar table projected to the year 2020 using the BB improvement scale	RP-2014 White Collar table projected to the year 2020 using the BB improvement scale

(1) These schedules are intended to present information for 10 years. Additional years will be presented as they become available.

Appendix B

Form of Legal Opinion of Bond Counsel and Tax Exemption

APPENDIX B - FORM OF LEGAL OPINION OF BOND COUNSEL AND TAX EXEMPTION

The legal opinion of the firm of Shipman & Goodwin LLP of Hartford, Connecticut, Bond Counsel, will be furnished to the successful purchaser when the Notes are delivered, and a copy of the legal opinion will be included in the record of proceedings of the Town authorizing the Notes. The opinion will be dated and given on and will speak only as of the date of original delivery of the Notes to the successful purchaser.

The opinion of Shipman & Goodwin LLP will be in substantially the following form:

Town of Thomaston, Connecticut
Town Hall
158 Main Street
Thomaston, Connecticut 06787

Ladies and Gentlemen:

We have acted as bond counsel in connection with the issuance by the Town of Thomaston, Connecticut (the "Town") of its $3,595,000 General Obligation Bond Anticipation Notes, dated August 5, 2026, maturing August 4, 2027 (the "Notes").

In connection with our representation of the Town as bond counsel with respect to the Notes, we have examined the executed Tax Certificate and Tax Compliance Agreement of the Town, each dated as of August 5, 2026, the executed Notes, and certified records of proceedings of the Town authorizing the Notes. In addition, we have examined and relied on originals or copies, identified to us as genuine, of such other documents, instruments or records, and have made such investigations of law as we considered necessary or appropriate for the purposes of this opinion. In making the statements contained in this opinion, we have assumed, without independently verifying, the genuineness of all signatures, the authenticity of all documents submitted to us as originals, the conformity to original documents of documents submitted to us as certified or photostatic copies, and the legal capacity and authority of all persons executing such documents.

On the basis of our review noted above and subject to the qualifications set forth herein:

1. We are of the opinion that the proceedings and above-referenced evidence show lawful authority for the issuance and sale of the Notes under the authority of the constitution and statutes of the State of Connecticut, and that the Notes are valid and binding general obligations of the Town payable, with respect to both principal and interest, unless paid from other sources, from *ad valorem* taxes which may be levied on all property subject to taxation by the Town without limitation as to rate or amount except as to classified property. Classified property includes certified forest land which is taxable at a limited rate. Classified property also includes dwelling houses of qualified elderly persons of low income which are taxable at limited amounts.

2. We are of the opinion that the Tax Compliance Agreement is a valid and binding agreement of the Town and that the Tax Certificate and Tax Compliance Agreement were duly authorized by the Town.

3. The Internal Revenue Code of 1986, as amended (the "Code"), establishes certain requirements that must be met subsequent to the issuance and delivery of the Notes if interest on the Notes is to be excludable from gross income under Section 103 of the Code. The Town has covenanted in the Tax Compliance Agreement that it will at all times perform all acts and things necessary or appropriate under any valid provision of law to ensure that interest paid on the Notes will not be includable in the gross income of the owners thereof for federal income tax purposes under the Code. In our opinion, under existing law:

(i) interest on the Notes is excludable from gross income of the owners thereof for federal income tax purposes pursuant to Section 103 of the Code; and

(ii) such interest is not treated as an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals under the Code; however, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations under the Code.

We express no opinion regarding other federal income tax consequences caused by ownership of, or receipt of interest on, the Notes. In rendering the foregoing opinions regarding the federal income tax treatment of interest on the Notes, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and reasonable expectations, and certifications of fact contained in the Tax Certificate and the Tax Compliance Agreement, and (ii) full compliance by the Town with the covenants set forth in the Tax Compliance Agreement. The inaccuracy of the representations, statements of intention and reasonable expectations, and certifications of fact, contained in the Tax Certificate or the Tax Compliance Agreement, or the failure of the Town to fully comply with the covenants set forth therein, may cause interest on the Notes to be included in gross income for federal income tax purposes retroactively to the date of issuance of the Notes.

4. We are of the opinion that, under existing statutes, interest on the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

The rights of the holders of the Notes and the enforceability of the Notes and the enforceability of the Tax Compliance Agreement are limited by bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights generally, and by equitable principles, whether considered at law or in equity.

We express no opinion herein as to the accuracy, adequacy or completeness of the Official Statement relating to the Notes.

This opinion is given as of the date hereof and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law, regulation or judicial interpretation that may hereafter occur.

Very truly yours,

Shipman & Goodwin LLP

CERTAIN ADDITIONAL FEDERAL TAX CONSEQUENCES.

The following is a brief discussion of certain federal income tax matters with respect to the Notes under existing statutes. It does not purport to deal with all aspects of federal taxation that may be relevant to a particular owner of the Notes. Prospective owners of the Notes, particularly those that may be subject to special rules, are advised to consult their own tax advisors regarding the federal tax consequences of owning and disposing of the Notes.

Recent Tax Legislation. The opinion of Bond Counsel is rendered as of its date and Bond Counsel assumes no obligation to update or supplement its opinion to reflect any facts or circumstances that may come to its attention or any changes in law or the interpretation thereof that may occur after the date of its opinion.

From time to time, there are Presidential proposals, proposals of various federal committees, and legislative proposals in the Congress and in the states that, if enacted, could alter or amend the federal and state tax matters referred to herein or adversely affect the marketability or market value of the Notes or otherwise prevent holders of the Notes from realizing the full benefit of the tax exemption of interest on the Notes.

In addition, regulatory actions are from time to time announced or proposed and litigation is threatened or commenced which, if implemented or concluded in a particular manner, could adversely affect the market value, marketability or tax status of the Notes. It cannot be predicted whether any such regulatory action will be implemented, how any particular litigation or judicial action will be resolved, or whether the Notes would be impacted thereby.

Purchasers of the Notes should consult their tax advisors regarding any pending or proposed legislation, regulatory initiatives or litigation. The opinions expressed by Bond Counsel are based upon existing legislation and regulations as interpreted by relevant judicial and regulatory authorities as of the date of issuance and delivery of the Notes, and Bond Counsel has expressed no opinion as of any date subsequent thereto or with respect to any proposed or pending legislation, regulatory initiatives or litigation.

Alternative Minimum Tax. The Code imposes an alternative minimum tax. The alternative minimum tax is imposed on alternative minimum taxable income, which includes items of tax preference. The interest on certain tax-exempt "private activity bonds" is treated as an item of tax preference. The Town's Tax Compliance Agreement will contain certain representations and covenants to ensure that the Notes are not "private activity bonds" so that interest on the Notes will not be treated as an item of tax preference for purposes of calculating the federal alternative minimum tax. However, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations under the Code.

Financial Institutions. The Code provides that commercial banks, thrift institutions and certain other financial institutions may not deduct the portion of their interest expense allocable to tax-exempt obligations acquired after August 7, 1986, other than "qualified tax-exempt obligations". The Notes shall be designated by the Town as "qualified tax-exempt obligations" for purposes of the deduction for federal income tax purposes by financial institutions of a portion of interest expense allocable to tax-exempt obligations.

Changes in Federal Tax Law. Legislation affecting municipal bonds is regularly under consideration by the United States Congress. There can be no assurance that legislation proposed or enacted after the date of issuance of the Notes will not have an adverse effect on the tax exempt status or the market price of the Notes.

Other. Ownership of the Notes may result in collateral federal income tax consequences to various categories of persons, such as corporations (including S corporations and foreign corporations), financial institutions, property and casualty and life insurance companies, individual recipients of Social Security and railroad retirement benefits, and individuals otherwise eligible for the earned income credit, and to taxpayers deemed to have incurred or continued indebtedness to purchase or carry obligations the interest on which is not included in gross income for federal income tax purposes.

STATE OF CONNECTICUT TAX ON INTEREST.

The opinion of Bond Counsel will state in substance that, based on the record of proceedings authorizing the Notes, under existing statutes, interest on the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

Interest on the Notes is included in gross income for purposes of the Connecticut corporation business tax.

Owners of the Notes should consult their tax advisors with respect to other applicable state and local tax consequences of ownership of the Notes and the disposition thereof, including the extent to which gains and losses from the sale or exchange of Notes held as capital assets reduce and increase, respectively, amounts taken into account in computing the Connecticut income tax on individuals, trusts and estates and may affect the net Connecticut minimum tax on such taxpayers who are also required to pay the federal alternative minimum tax.

ORIGINAL ISSUE DISCOUNT.

The initial public offering price of the Notes (the "OID Notes") may be less than the stated principal amount. Under existing law, the difference between the stated principal amount and the initial offering price of the OID Notes to the public (excluding bond houses and brokers) at which a substantial amount of the OID Notes is sold will constitute original issue discount ("OID"). The offering price relating to the yield set forth in this Official Statement for the OID Notes is expected to be the initial offering price to the public at which a substantial amount of the OID Notes are sold. Under existing law, OID on the Notes accrued and properly allocable to the owners thereof under the Code is not included in gross income for federal income tax purposes if interest on the Notes is not included in gross income for federal income tax purposes.

Under the Code, for purposes of determining an owner's adjusted basis in an OID Note, OID treated as having accrued while the owner holds the OID Note will be added to the owner's basis. OID will accrue on a constant-yield-to-maturity method based on regular compounding. The owner's adjusted basis will be used to determine taxable gain or loss upon the sale or other disposition (including redemption or payment at maturity) of an OID Note.

Prospective purchasers of OID Notes should consult their own tax advisors as to the calculation of accrued OID, the accrual of OID in the cases of owners of the OID Notes purchasing such Notes after the initial offering and sale, and the state and local tax consequences of owning or disposing of such OID Notes.

ORIGINAL ISSUE PREMIUM.

The initial public offering price of the Notes (the “OIP Notes”) may be more than the stated principal amount. An owner who purchases a Note at a premium to its principal amount must amortize bond premium as provided in applicable Treasury Regulations, and amortized premium reduces the owner’s basis in the Note for federal income tax purposes. Prospective purchasers of OIP Notes should consult their tax advisors regarding the amortization of premium and the effect upon basis.

* * * * * * * * * * *

The information above does not purport to deal with all aspects of federal or state taxation that may be relevant to particular investors. Prospective investors, particularly those that may be subject to special rules, are advised to consult their own tax advisors regarding the federal and state tax consequences of owning and disposing of the Notes, including any tax consequences arising under the laws of any state or other taxing jurisdiction.

Appendix C

Form of Continuing Disclosure Agreement

APPENDIX C - FORM OF CONTINUING DISCLOSURE AGREEMENT

In accordance with the requirements of Rule 15c2-12 promulgated by the Securities and Exchange Commission, the Town will agree to provide, or cause to be provided, timely, but not in excess of ten (10) business days after the occurrence of the event, notice of the occurrence of certain listed events with respect to the Notes, pursuant to a Continuing Disclosure Agreement for the Notes in substantially the following form:

CONTINUING DISCLOSURE AGREEMENT

This Continuing Disclosure Agreement (the "Agreement") is made as of the 5th day of August, 2026 by the Town of Thomaston, Connecticut (the "Town") acting by its undersigned officers, duly authorized, in connection with the issuance of $3,595,000 General Obligation Bond Anticipation Notes of the Town, dated August 5, 2026 (the "Notes"), for the benefit of the beneficial owners from time to time of the Notes.

Section 1. Definitions. For purposes of this Agreement, the following capitalized terms shall have the following meanings:

"MSRB" means the Municipal Securities Rulemaking Board established under the Securities Exchange Act of 1934, as amended, or any successor thereto. As of the date of this Agreement, the MSRB has designated its Electronic Municipal Market Access System ("EMMA") (http://emma.msrb.org) to receive submissions of continuing disclosure documents that are described in the Rule.

"Rule" means Rule 15c2-12 under the Securities Exchange Act of 1934, as of the date of this Agreement.

"SEC" means the Securities and Exchange Commission of the United States, or any successor thereto.

Section 2. Listed Events.

The Town agrees to provide, or cause to be provided, in a timely manner, not in excess of ten (10) business days after the occurrence of the event, to the MSRB in an electronic format as prescribed by the MSRB, notice of the occurrence of any of the following events with respect to the Notes:

(a) principal and interest payment delinquencies;

(b) non-payment related defaults, if material;

(c) unscheduled draws on debt service reserves reflecting financial difficulties;

(d) unscheduled draws on credit enhancements reflecting financial difficulties;

(e) substitution of credit or liquidity providers, or their failure to perform;

(f) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the Notes;

(g) modifications to rights of holders of the Notes, if material;

(h) Note calls, if material, and tender offers;

(i) Note defeasances;

(j) release, substitution, or sale of property securing repayment of the Notes, if material;

(k) rating changes;

(l) bankruptcy, insolvency, receivership or similar event of the Town;

(m) the consummation of a merger, consolidation, or acquisition involving the Town or the sale of all or substantially all of the assets of the Town, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;

(n) appointment of a successor or additional trustee or the change of name of a trustee, if material;

(o) incurrence of a financial obligation, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the Town, any of which affect security holders, if material; and

(p) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the Town, any of which reflect financial difficulties.

For purposes of events (o) and (p) above, the term "financial obligation" is defined as a (i) debt obligation, (ii) derivative instrument entered into in connection with or pledged as security or a source of payment for an existing or planned debt obligation, or (iii) guarantee of (i) or (ii). The term financial obligation does not include municipal securities for which a final official statement has been filed with the MSRB pursuant to the Rule.

Section 3. Use of Agents.

Any notices to be provided pursuant to this Agreement may be provided by the Town or by any agents which may be employed by the Town for such purposes from time to time.

Section 4. Termination.

The obligations of the Town under this Agreement shall terminate upon the earlier of (i) payment or legal defeasance, at maturity or otherwise, of all of the Notes, or (ii) such time as the Town ceases to be an obligated person with respect to the Notes within the meaning of the Rule.

Section 5. Identifying Information.

All documents provided to the MSRB shall be accompanied by identifying information as prescribed by the MSRB.

Section 6. Enforcement.

The Town acknowledges that the undertakings set forth in Section 2 of this Agreement are intended to be for the benefit of, and enforceable by, the beneficial owners from time to time of the Notes. In the event the Town shall fail to perform its duties hereunder, the Town shall have the option to cure such failure within a reasonable time (but not exceeding five business days with respect to the undertakings set forth in Section 2 hereof) from the time the Finance Director receives written notice from any beneficial owner of the Notes of such failure. The present address of the Finance Director is Town of Thomaston, Town Hall, 158 Main Street, Thomaston, Connecticut 06787.

In the event the Town does not cure such failure within the time specified above, the beneficial owner of the Notes shall be entitled only to the remedy of specific performance. The Town expressly acknowledges and the beneficial owners are hereby deemed to expressly agree that no monetary damages shall arise or be payable hereunder nor shall any failure to comply with this Agreement constitute an event of default with respect to the Notes.

Section 7. Miscellaneous.

(a) The Town shall have no obligation to provide any information, data or notices other than as set forth in this Agreement; provided, however, nothing in this Agreement shall be construed as prohibiting the Town from providing such additional information, data or notices from time to time as it deems appropriate in connection with the Notes. If the Town elects to provide any such additional information, data or notices, the Town shall have no obligation under this Agreement to update or continue to provide further additional information, data or notices of the type so provided.

(b) This Agreement shall be governed by the laws of the State of Connecticut.

(c) Notwithstanding any other provision of this Agreement, the Town may amend this Agreement, and any provision of this Agreement may be waived, if (i) such amendment or waiver is made in connection with a change of circumstances that arises from a change in legal requirements, a change in law, or a change in the identity, nature or status of the Town, (ii) the Agreement as so amended or waived would have complied with the requirements of the Rule as of the date of the Agreement, taking into account any amendments or interpretations of the Rule, as well as any changes in circumstances, and (iii) such amendment or waiver is supported by an opinion of counsel expert in federal securities laws to the effect that such amendment or waiver would not materially adversely affect the beneficial owner of the Notes. A copy of any such amendment or waiver will be filed in a timely manner with the MSRB.

TOWN OF THOMASTON, CONNECTICUT

By____________________________________
Rich Sileo
First Selectman

By____________________________________
Lawrence Duffany
Treasurer

By____________________________________
Tracy A. Decker
Finance Director

Appendix D

Notice of Sale

NOTICE OF SALE

$3,595,000

TOWN OF THOMASTON, CONNECTICUT

GENERAL OBLIGATION BOND ANTICIPATION NOTES (BANK QUALIFIED)

ELECTRONIC PROPOSALS via PARITY® ("PARITY") will be received by the Town of Thomaston, Connecticut (the "Town") at the office of the Office of the Finance Director, Town Hall Building, 158 Main Street, Thomaston, Connecticut 06787 until **11:30 A.M. (Eastern Time) on WEDNESDAY,**

July 22, 2026

for the purchase, when issued, of the Town's $3,595,000 General Obligation Bond Anticipation Notes dated August 5, 2026, maturing August 4, 2027 (the "Notes"). The Notes are not subject to redemption prior to maturity. The Notes will be payable with interest at maturity and delivered against payment in Federal funds in New York, New York on or about August 5, 2026. The Notes will be general obligations of the Town payable, as to both principal and interest, unless paid from other sources, from *ad valorem* taxes levied on all property subject to taxation by the Town without limitation as to rate or amount except as to classified property such as certified forest land taxable at a limited rate and dwelling houses of qualified elderly persons of low income taxable at limited amounts.

Certifying Agent, Registrar, Transfer and Paying Agent. The Notes will be certified by U.S. Bank Trust Company, National Association, Hartford, Connecticut, which will also act as transfer and paying agent and registrar.

DTC Book-Entry. The Notes will be issued by means of a book-entry-only system with no physical distribution of note certificates made to the public. The Notes will be issued in registered form and one note certificate for each interest rate will be issued to the Depository Trust Company ("DTC"), New York, New York, registered in the name of its nominee, Cede & Co., and immobilized in its custody. Ownership of the Notes will be evidenced in principal amounts of $5,000 or integral multiples thereof, with transfers of ownership effected on the records of DTC and its Participants pursuant to rules and procedures adopted by DTC and its Participants. The purchaser, as a condition to delivery of the Notes, will be required to deposit the note certificates with DTC, registered in the name of Cede & Co. Principal of and interest on the Notes will be payable by the Town or its agent to DTC or its nominee as registered owner of the Notes. Principal and interest payments by DTC to Participants of DTC will be the responsibility of DTC; principal and interest payments to Beneficial Owners by Participants of DTC will be the responsibility of such Participants and other nominees of Beneficial Owners. The Town will not be responsible or liable for payments by DTC to its Participants or by DTC Participants or Indirect Participants to Beneficial Owners or for maintaining, supervising or reviewing the records maintained by DTC, its Participants or persons acting through such Participants.

Electronic Proposals Bidding Procedure. Electronic proposals for the purchase of the Notes must be submitted through the facilities of PARITY by **11:30 A.M. (Eastern Time), on Wednesday, July 22, 2026**. Any prospective bidder must be a subscriber of Bidcomp's competitive bidding system. Further information about Bidcomp/ PARITY, including any fee charged, may be obtained from i-Deal LLC, 1359 Broadway, 2nd Floor, New York, New York 10018, (telephone (212) 849-5021). The Town will neither confirm any subscription nor be responsible for any failure of a prospective bidder to subscribe.

Once an electronic proposal made through the facilities of PARITY is communicated to the Town, it shall constitute an irrevocable offer, in response to this Notice of Sale, and shall be binding upon the bidder as if made by a signed, sealed proposal delivered to the Town. By submitting a proposal for the Notes via PARITY, the bidder represents and warrants to the Town that such bidder's proposal for the purchase of the Notes is submitted for and on behalf of such prospective bidder by an officer or agent who is duly authorized to bind the prospective bidder by an irrevocable offer and that acceptance of such proposal by the Town will bind the bidder by a legal, valid and enforceable contract, for the purchase of the Notes on the terms described in this Notice of Sale. The Town shall not be responsible for any malfunction or mistake made by, or as a result of the use of the facilities of, PARITY, the use of such facilities being the sole risk of the prospective bidder.

Disclaimer- Each PARITY prospective electronic bidder shall be solely responsible to make necessary arrangements to access PARITY for the purposes of submitting its proposal in a timely manner and in compliance with the requirements of this Notice of Sale. Neither the Town nor PARITY shall have any duty or obligation to undertake such arrangements to bid for any prospective bidder or to provide or assure such access to any prospective bidder, and neither the Town nor PARITY shall be responsible for a bidder's failure to make a proposal or for proper operation of, or have any liability for, any delays or interruptions of, or any damages caused by, PARITY. The Town is using PARITY as a communication mechanism, and not as the Town's agent, to conduct the electronic bidding for the Notes. The Town is not bound by any advice and determination of PARITY to the effect that any particular proposal complies with the terms of this Notice of Sale and in particular the proposal requirements set forth herein. All costs and expenses incurred by prospective bidders in connection with their subscription to, arrangements with and submission of proposals via PARITY are the sole responsibility of the bidders, and the Town is not responsible, directly or indirectly, for any such costs or expenses. If a prospective bidder encounters any difficulty in arranging to bid or submitting, modifying or withdrawing a proposal for the Notes, the prospective bidder should telephone PARITY at (212) 849-5021. If any provision of this Notice of Sale shall conflict with information provided by PARITY, this Notice of Sale shall control.

For the purpose of the bidding process, the time as maintained on PARITY shall constitute the official time. For information purposes only, bidders are requested to state in their proposals the net interest cost to the Town, as described under "Basis of Award" below, represented by the rate or rates of interest and the premium, if any, specified in their respective proposals. All electronic proposals shall be deemed to incorporate the provisions of this Notice of Sale.

Proposals. Proposals may be made for all or any part of the Notes, but any proposal for a part must be for $100,000 or a whole multiple thereof, except that one such proposal may include the odd $95,000, and a separate proposal will be required for each part of the Notes for which a separate interest rate is bid. No proposal for less than the minimum denomination or for less than par and accrued interest will be accepted. Each proposal must specify the amount bid for the Notes (which shall be the aggregate par value of the Notes, and, at the option of the bidder, a premium), and must specify one rate of interest in a multiple of one-hundredth (1/100) of one percent (1%) per annum for each part of the Notes bid for in the proposal. Interest shall be computed on the basis of a 360-day year consisting of twelve 30-day months.

Basis of Award. As between proposals which comply with this Notice of Sale, the Notes will be sold to the responsible bidder or bidders offering to purchase the Notes at the lowest net interest cost to the Town, which will be determined by computing as to each interest rate stated the total interest to be payable at such rate and deducting therefrom any premium. If there is more than one responsible bidder making an offer to purchase all or any portion of the Notes at the same lowest net interest cost, the Notes will be sold to the responsible bidder with the proposal for the largest principal amount of the Notes specified. If more than one responsible bidder makes an offer to purchase all or any portion of the Notes at the same lowest net interest cost and for the same largest principal amount of the Notes specified, the Notes or any portion thereof will be sold to the responsible bidder who is chosen by lot. If a bidder is awarded only a part of the Notes, any premium offered in such proposal will be proportionately reduced so that the resulting net interest cost to the Town with respect to the Notes awarded is the same as that contained in the bidder's proposal with respect to the entire amount bid, carried to four decimal places. It is requested that each proposal be accompanied by a statement of the percentage of net interest cost completed to four decimal places. Such statement shall not be considered as part of the proposal.

The Town reserves the right to reject any and all proposals and to waive any irregularity or informality with respect to any proposal.

Qualified Tax-Exempt Obligations. The Notes shall be designated by the Town as "qualified tax-exempt obligations" for purposes of the deduction for federal income tax purposes by financial institutions of a portion of interest expense allocable to tax-exempt obligations.

Bond Counsel Opinion. The legal opinion of Shipman & Goodwin LLP of Hartford, Connecticut, Bond Counsel, will be furnished without charge and will be placed on file with the certifying bank for the Notes. A copy of the opinion will be delivered to each purchaser of the Notes. The opinion of Bond Counsel will cover the following matters: (1) that the Notes will be valid and binding general obligations of the Town when duly certified, (2) that, assuming the accuracy of and continuing compliance by the Town with its representations and covenants relating to certain requirements contained in the Internal Revenue Code of 1986, as amended (the "Code"), based on existing law, interest on the Notes is excludable from gross income of the owners thereof for federal income tax purposes and is not treated as an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals; however, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations under the Code; and (3) that interest on the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

Obligation to Deliver Issue Price Certificate. Pursuant to the Code and applicable Treasury Regulations, the Town must establish the "issue price" of the Notes. **In order to assist the Town, the winning bidder is obligated to deliver to the Town a certificate (an "Issue Price Certificate") and such additional information satisfactory to Bond Counsel described below, prior to the delivery of the Notes.** The Town will rely on the Issue Price Certificate and such additional information in determining the issue price of the Notes. The form of Issue Price Certificate is available by contacting Mr. Barry J. Bernabe, Managing Director, Phoenix Advisors, Email: bbernabe@muniadvisors.com, Telephone: (203) 283-1110, municipal advisor to the Town (the "Municipal Advisor").

By submitting a bid, each bidder is certifying that its bid is a firm offer to purchase the Notes, is a good faith offer which the bidder believes reflects current market conditions, and is not a "courtesy bid" being submitted for the purpose of assisting in meeting the competitive sale rule relating to the establishment of the issue price of the Notes pursuant to Section 148 of the Code, including the requirement that bids be received from at least three (3) underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds (the "Competitive Sale Rule").

The Municipal Advisor will advise the winning bidder if the Competitive Sale Rule was met at the same time it notifies the winning bidder of the award of the Notes. **Bids will not be subject to cancellation in the event that the Competitive Sale Rule is not satisfied.**

Competitive Sale Rule Met. If the Municipal Advisor advises the winning bidder that the Competitive Sale Rule has been met, the winning bidder shall, within one (1) hour after being notified of the award of the Notes, advise the Municipal Advisor by electronic or facsimile transmission of the reasonably expected initial offering price to the public of each maturity of the Notes as of July 22, 2026 (the "Sale Date").

Competitive Sale Rule <u>Not</u> Met. By submitting a bid, the winning bidder agrees (unless the winning bidder is purchasing the Notes for its own account and not with a view to distribution or resale to the public) that if the Competitive Sale Rule is not met, it will satisfy either the **10% Sale Rule** or the **Hold the Offering Price Rule** described below with respect to each maturity of the Notes prior to the delivery date of the Notes. The rule selected with respect to each maturity of the Notes shall be set forth on an Issue Price Rule Selection Certificate, which shall be sent to the winning bidder promptly after the award of the Notes. The winning bidder shall complete and execute the Issue Price Rule Selection Certificate and email it to Bond Counsel and the Municipal Advisor by 5:00 P.M. Eastern Time on the day after the Sale Date. **If the Issue Price Rule Selection Certificate is not returned by this deadline, or if no selection is made with respect to maturity, the winning bidder agrees that the Hold the Offering Price Rule shall apply to such maturities.**

10% Sale Rule. To satisfy the 10% Sale Rule for any maturity, the winning bidder:

(i) will make a bona fide offering to the public of all of the Notes at the initial offering prices and provide the Town with reasonable supporting documentation, such as a copy of the pricing wire or equivalent communication, the form of which is acceptable to Bond Counsel;

(ii) will report to the Town information regarding the actual prices at which at least 10 percent (10%) of the Notes of each maturity have been sold to the public;

(iii) will provide the Town with reasonable supporting documentation or certifications of such sales prices, the form of which is acceptable to Bond Counsel. If the 10% Sale Rule is used with respect to a maturity of the Notes, this reporting requirement will continue, beyond the closing date of the Notes, if necessary, until such date that at least 10 percent (10%) of such maturity of the Notes has been sold to the public; and

(iv) has or will include in any agreement among underwriters, selling group agreement or retail distribution agreement (to which the winning bidder is a party) relating to the initial sale of the Notes to the public, together with the related pricing wires, language obligating each underwriter to comply with the reporting requirement described above.

Hold the Offering Price Rule. To satisfy the Hold the Offering Price Rule for any maturity, the winning bidder:

(i) will make a bona fide offering to the public of all of the Notes at the initial offering prices and provide Bond Counsel with reasonable supporting documentation, such as a copy of the pricing wire or equivalent communication, the form of which is acceptable to Bond Counsel;

(ii) will neither offer nor sell to any person any Notes of such maturity at a price that is higher than the initial offering price of each maturity until the earlier of (i) the date on which the winning bidder has sold to the public at least ten percent (10%) of the Notes of such maturity at a price that is no higher than the initial offering price of such maturity or (ii) the close of business on the fifth (5^{th}) business day after the Sale Date of the Notes; and

(iii) has or will include within any agreement among underwriters, selling group agreement or retail distribution agreement (to which the winning bidder is a party) relating to the initial sale of the Notes to the public, together with the related pricing wires, language obligating each underwriter to comply with the limitations on the sale of the Notes as set forth above.

For purposes of the 10% Sale Rule or the Hold the Offering Price Rule, a "maturity" refers to Notes that have the same interest rate, credit and payment terms.

If the winning bidder has purchased any maturity of the Notes for its own account and not with a view to distribution or resale to the public, then, whether or not the Competitive Sale Rule was met, the Issue Price Certificate will recite such facts and identify the price or prices at which such maturity of the Notes was purchased.

For purposes of this Notice of Sale, the "public" does not include the winning bidder or any person that agrees pursuant to a written contract with the winning bidder to participate in the initial sale of the Notes to the public (such as a retail distribution agreement between a national lead underwriter and a regional firm under which the regional firm participates in the initial sale of the Notes to the public). In making the representations described above, the winning bidder must reflect the effect on the offering prices of any "derivative products" (e.g., a tender option) used by the bidder in connection with the initial sale of any of the Notes.

Preliminary Official Statement and Official Statement. The Town has prepared a Preliminary Official Statement dated July 14, 2026 for this Note issue. The Town deems such Preliminary Official Statement final as of its date for purposes of Securities and Exchange Commission Rule 15c2-12(b)(1), except for omissions permitted thereby, but the Preliminary Official Statement is subject to revision or amendment. The Town will make available to each winning purchaser a reasonable number of copies of the final Official Statement at the Town's expense by the delivery of the Notes or, if earlier, by the seventh business day after the day proposals on the Notes are received. The purchaser shall arrange with the Municipal Advisor the method of delivery of the copies of the final Official Statement to the purchaser. Additional copies may be obtained by the purchaser at its own expense by arrangement with the printer.

CUSIP Numbers. The deposit of the Notes with DTC under a book-entry-only system requires the assignment of CUSIP numbers prior to delivery. It shall be the responsibility of the Town's Municipal Advisor, Phoenix Advisors, to apply for CUSIP numbers for the Notes by no later than one business day after dissemination of this Notice of Sale. Phoenix Advisors will provide CUSIP Global Services with the final details of the sale of the Notes in accordance with Rule G-34 of the Municipal Securities Rulemaking Board, including the identity of the winning purchaser. The Town will not be responsible for any delay caused by the inability to deposit the Notes with DTC due to the failure of Phoenix Advisors to obtain such numbers and provide them to the Town in a timely manner. The Town assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers, which charges shall be the responsibility of and shall be paid for by the purchaser.

Continuing Disclosure Agreement. The Town will agree, in a Continuing Disclosure Agreement entered into in accordance with the requirements of Securities and Exchange Commission Rule 15c2-12(b)(5), to provide timely, but not in excess of ten (10) business days after the occurrence of the event, notice of the occurrence of certain listed events with respect to the Notes. The winning purchaser's obligation to purchase the Notes shall be conditioned upon its receiving, at or prior to the delivery of the Notes, an executed copy of the Continuing Disclosure Agreement for the Notes.

Additional Information. For more information regarding this Note issue and the Town, reference is made to the Preliminary Official Statement dated July 14, 2026. The Preliminary Official Statement may be accessed via the Internet at https://munihub.com. Electronic access to the Preliminary Official Statement is being provided as a matter of convenience only. The only official version of the Preliminary Official Statement is the printed version for physical delivery. Copies of the Preliminary Official Statement and the Official Statement may be obtained from Mr. Barry J. Bernabe, Managing Director, Phoenix Advisors, 53 River Street, Milford, Connecticut 06460, telephone (203) 283-1110.

July 14, 2026

Rich Sileo	Lawrence Duffany	Tracy A. Decker
First Selectman	Treasurer	Finance Director

ISSUE PRICE RULE SELECTION CERTIFICATE

Town of Thomaston, Connecticut
$3,595,000 General Obligation Bond Anticipation Notes

The undersigned, on behalf of [NAME OF UNDERWRITER/REPRESENTATIVE] (the "Representative"), on behalf of itself and [OTHER UNDERWRITERS] (together, the "Underwriting Group"), hereby certifies that it will use the rule selected below for the respective maturity of the above-captioned notes (the "Notes"), as described in the Notice of Sale for the Notes, dated July 14, 2026 (the "Notice of Sale"). For a description of the requirements of each rule, please refer to the section "Obligation to Deliver Issue Price Certificate" in the Notice of Sale. Capitalized terms used but not defined herein are defined in the Notice of Sale.

			10% Sale Rule (Underwriter has or will comply with 10% Sale Rule for this Maturity)		**Hold the Offering Price Rule** (Underwriter will comply with Hold the Offering Price Rule for this Maturity)	
Date of Maturity	**Principal Amount**	**Interest Rate**	**Check Box**	**Sales Price**	**Check Box**	**Initial Offering Price**
August 4, 2027	$3,595,000	________%	☐	$___________	☐	$______________

(All Sales Prices or Initial Offering Prices must be filled in prior to the delivery date of the Notes.)

[NAME OF UNDERWRITER/ REPRESENTATIVE]

By: ______________________________
Name:
Title:

Email this completed and executed certificate to the following by 5:00 P.M. (ET) on July 23, 2026:

Bond Counsel: dbraun@goodwin.com **Municipal Advisor:** bbernabe@muniadvisors.com